FINANCIAL STATEMENTS

CITY OF TUNNEL HILL

TUNNEL HILL, GEORGIA

FOR THE YEAR ENDED DECEMBER 31, 2008

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For the Year Ended December 31, 2008

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FINANCIAL SECTION

ESTES & WILLIAMS
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council
City of Tunnel Hill, Georgia

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of the City of Tunnel Hill, Georgia, as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Tunnel Hill, Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the City of Tunnel Hill, Georgia, as of December 31, 2008, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund and the Major Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2009, on our consideration of the City of Tunnel Hill, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

201 N. Thornton Ave | P.O. Box 749 | Dalton, GA 30722 | Phone 706.529.0749 | Fax 706.529.5549

The management's discussion and analysis found on pages 3 through 9 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Tunnel Hill, Georgia's basic financial statements. The supplementary individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Estes & Williams

Dalton, Georgia
June 29, 2009

City of Tunnel Hill, Georgia
Management's Discussion and Analysis
December 31, 2008
(Unaudited)

Within this section of the City of Tunnel Hill, Georgia's (the City) annual financial report, the City's management is pleased to provide this narrative discussion and analysis of the financial activities of the City for the calendar year ended December 31, 2008. The City's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

Financial Highlights

- The City's assets exceeded its liabilities by $1,451,644 (net assets) for the calendar year reported.

- Total net assets are comprised of the following:

(1) Net Assets invested in capital assets of $998,440 includes property and equipment, net of accumulated depreciation.
(2) Restricted net assets of $119,720 represent donations received that were restricted by the donor to be used for upkeep on a cemetery.
(3) Unrestricted net assets of $333,484 represent the portion available to maintain the City's continuing obligations to citizens and creditors.

- At the end of the current calendar year, unreserved fund balance for the General Fund was $302,219, or 39% of total General Fund expenditures.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

Overview of the Financial Statements

This Management Discussion and Analysis document introduces the City's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The City also includes in this report additional information to supplement the basic financial statements. Comparative data is presented when available.

Government-wide Financial Statements

The City's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the City's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the Statement of Net Assets. This is the government-wide statement of position presenting information that includes all of the City's assets and liabilities, with the difference reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City as a whole is improving or deteriorating. Evaluation of the overall health of the City would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of City infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the Statement of Activities, which reports how the City's net assets changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Governmental activities include general government and administration, public safety, streets and sanitation, and culture and recreation.

The government-wide financial statements are presented on pages 10 and 11 of this report.

Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The City uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for the nonmajor fund is provided in a later section of this report.

The City has only governmental funds. Governmental funds are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the City's governmental funds. These statements report short-term calendar accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 12 through 15 of this report.

Notes to the Basic Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 18.

Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget presentations. Budgetary comparison statements are included as "required supplementary information" for the General Fund and for the Major Culture and Recreation Special Revenue Fund. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the City's adopted and final revised budget. Required supplementary information can be found on pages 16-17 of this report.

Financial Analysis of the City as a Whole

The City's net assets at year-end are $1,451,644. The following table provides a summary of the City's net assets:

	Governmental Activities	
	2008	2007
Assets:		
Current assets	$ 476,028	$ 471,181
Capital assets	998,440	899,195
Total assets	1,474,468	1,370,376
Liabilities:		
Current liabilities	15,802	15,528
Noncurrent liabilities	7,022	7,022
Total liabilities	22,824	22,550
Net assets:		
Invested in capital assets, net of debt	998,440	899,195
Restricted	119,720	109,717
Unrestricted	333,484	338,914
Total net assets	$ 1,451,644	$ 1,347,826

The City maintains a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities remained constant at 30 to 1 from 2007 to 2008.

Note that approximately 69% of the governmental activities' net assets are invested in capital assets. The City uses these capital assets to provide services to its citizens. A significant portion of this amount (87%) is related to streets and other infrastructure within the City.

The following table provides a summary of the City's changes in net assets:

	Governmental Activities		
	2008	2007	Increase (Decrease)
Revenues:			
Program:			
Charges for services	$ 258,608	$ 271,340	$ (12,732)
Operating grants and contributions	166,426	104,323	62,103
General:			
Taxes	236,165	244,214	(8,049)
Donations	149,205	123,625	25,580
Investment earnings	10,178	6,250	3,928
Other	3,328	1,857	1,471
Total revenues	823,910	751,609	72,301
Program Expenses:			
General government	279,936	264,186	15,750
Public safety	228,931	233,741	(4,810)
Streets and sanitation	165,131	106,088	59,043
Culture and recreation	46,094	31,769	14,325
Total expenses	720,092	635,784	84,308
Change in net assets	103,818	115,825	(12,007)
Beginning net assets	1,347,826	1,232,001	115,825
Ending net assets	$ 1,451,644	$ 1,347,826	$ 103,818

Governmental Revenues

Taxes comprise 29% and 33% of the City's revenues for the years ended 2008 and 2007, respectively. Taxes include local option sales tax, insurance premium tax, alcohol beverage tax, and bank tax. Revenues generated from services of the government, such as public safety, comprise 31% and 36% of the City's revenues for the years ended 2008 and 2007, respectively. Operating grants and contributions comprise 20% and 14% of total revenues for each year. Operating grants and contributions revenue consists primarily of nonexchange revenue resulting from services performed by Whitfield County in accordance with a LOST agreement. Also, for the past two years, donations have comprised a substantial portion of revenue, at 18% and 17% of total revenues for each year. In 2007, the City received substantial donations from private organizations which were designated to care for certain cemeteries within Tunnel Hill. In 2008, the City received a building and land from the State of Georgia, which had significant value. Also, note that program revenues alone cover 59% of governmental operating expenses. This means that the government's taxpayers and the City's other general revenues fund the other 41% of the governmental activities expenses.

Governmental Functional Expenses

This table presents the cost of each of the City's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that was placed on the City's taxpayers by each of these functions for the year ended December 31, 2008.

For Governmental Activities

	Total Cost of Services	Net Cost of Services
General government	$ 279,936	$ 205,949
Public safety	228,931	64,658
Streets and sanitation	165,131	(1,145)
Culture and recreation	46,094	25,596
Total	$ 720,092	$ 295,058

Financial Analysis of the City's Funds

Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of $460,226.

The total ending fund balances of governmental funds show a net increase of $4,573, or a 1% increase from the prior year.

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The General Fund's fund balance increased by $1,586. The City has one major special revenue fund. The Culture and Recreation Special Revenue Fund's fund balance increased by $783. The City has one nonmajor special revenue fund. The Confiscated Assets Special Revenue Fund's fund balance increased by $2,204.

Capital Assets

The City's investment in capital assets, net of accumulated depreciation, as of December 31, 2008 was $998,440. See Note 5 for additional information about changes in capital assets during the calendar year and outstanding at the end of the year. The following table provides a summary of capital asset activity.

	Governmental Activities	
	2008	2007
Depreciable assets:		
Buildings and improvements	$ 433,399	$ 397,054
Streets	6,010,752	6,010,752
Equipment/furniture	79,491	70,792
Vehicles	93,187	83,507
Total depreciable assets	6,616,829	6,562,105
Less accumulated depreciation	5,900,629	5,845,150
Book value - depreciable assets	$ 716,200	$ 716,955
Percentage depreciated	89%	89%
Non-depreciable assets:		
Land	$ 282,240	$ 182,240
Book value - all assets	$ 998,440	$ 899,195

Budgetary Information

The City of Tunnel Hill adopts a budget each year for the General Fund and the special revenue funds. The budget is amended as necessary throughout the calendar year, as approved by the council.

There were some significant variances between the original adopted budget and the final budget for the City. The budget increased for the intergovernmental revenue and the streets and sanitation function of the general fund during the year because the City received a grant for repaving certain streets. Also, the original budget was adjusted for miscellaneous revenue because the amount of donations received exceeded initial expectations. The final budget for recreation revenues and expenditures was significantly higher than the original budget. Revenues were higher due to increased participation in programs and an unusually good year in concessions (more games were played due to drought conditions). The expenditures were high in large part because of the added concession expenses and unforeseen upkeep in the Park (i.e. painting, seeding, etc.) during the fall. No original budget was adopted for the confiscated assets fund. This was because the amount of potential confiscation revenue was unknown.

The final budget figures varied significantly from the actual figures in three areas. General Fund intergovernmental revenue was over budget by $96,126, and the streets and sanitation function expenditures of the General Fund were over budget by $96,126. The budget overages occurred due to the City failing to budget for nonexchange revenue and expense as a result of a nonexchange transaction agreement with another local government. Donations revenue was over budget by $136,345 and the general government function expenditures of the General Fund were over budget by $137,264. This occurred because the City failed to budget for the donation of property and a building from the State of Georgia. The Major Culture and Recreation Special Revenue Fund intergovernmental revenue was over budget by $7,953, and the expenditures of the culture and revenue function of the same fund were over budget by $16,954. The budget overages occurred due to the City failing to budget for nonexchange revenue and expense as a result of a nonexchange transaction agreement with another local government.

Economic Conditions Affecting the City

The City's annual budget relies heavily on a strong local economy. The revenues collected from services (such as public safety) are fairly consistent and predictable; however, taxes are the product of a strong, or weak, economy. In addition, the purpose of a Local Option Sales Tax is to reduce property taxes. The City's citizens have enjoyed a zero millage rate since the implementation of our Local Option Sales Tax agreement in late 2002.

Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the City of Tunnel Hill City Hall at (706) 673-2355.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

City of Tunnel Hill, Georgia
Statement of Net Assets
December 31, 2008

	Governmental Activities
Assets	
Current assets:	
Cash	$ 397,801
Receivables	
Taxes	32,033
Franchise fees	44,184
Fines and forfeitures	2,010
Total current assets	476,028
Capital assets:	
Nondepreciable capital assets	282,240
Depreciable capital assets, net	716,200
Total capital assets	998,440
Total assets	1,474,468
Liabilities	
Current liabilities:	
Accounts payable	4,829
Accrued expenses	10,198
Unearned revenue	775
Total current liabilities	15,802
Noncurrent liabilities:	
Deferred portion of accrued compensated absences	7,022
Total noncurrent liabilities	7,022
Total liabilities	22,824
Net Assets	
Invested in capital assets	998,440
Restricted for cemetery	119,720
Unrestricted	333,484
Total net assets	$ 1,451,644

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Statement of Activities
For the Year Ended December 31, 2008

Functions/Programs	Expenses	Program Revenue: Charges for Services	Program Revenue: Operating Grants and Contributions	Net (Expense) Revenue and Change in Net Assets: Governmental Activities
Governmental activities:				
General government	$ 279,936	$ 73,987	$ -	$ (205,949)
Public safety	228,931	164,273	-	(64,658)
Streets and sanitation	165,131	-	166,276	1,145
Culture and recreation	46,094	20,348	150	(25,596)
Total governmental activities	$ 720,092	$ 258,608	$ 166,426	(295,058)
General revenues:				
Intergovernmental - LOST				127,685
Insurance premium tax				67,665
Alcohol beverage tax				31,924
Bank tax				8,891
Donations				149,205
Investment earnings				10,178
Miscellaneous				3,328
Total general revenues				398,876
Change in net assets				103,818
Net assets - beginning				1,347,826
Net assets - ending				$ 1,451,644

The accompanying notes are an integral part of these financial statements.

FUND FINANCIAL STATEMENTS

City of Tunnel Hill, Georgia
Balance Sheet
Governmental Funds
December 31, 2008

	General	Culture and Recreation	Other Governmental Funds	Total Governmental Funds
Assets				
Current assets:				
Cash	$ 359,514	$ 36,083	$ 2,204	$ 397,801
Receivables				
Taxes	32,033	-	-	32,033
Franchise fees	44,184	-	-	44,184
Fines and forfeitures	2,010	-	-	2,010
Total current assets	437,741	36,083	2,204	476,028
Total assets	$ 437,741	$ 36,083	$ 2,204	$ 476,028
Liabilities				
Current liabilities:				
Accounts payable	4,829	-	-	4,829
Accrued expenses	10,198	-	-	10,198
Deferred revenue	775	-	-	775
Total current liabilities	15,802	-	-	15,802
Fund Balance				
Reserved for cemetery	119,720	-	-	119,720
Unreserved, undesignated, reported in:				
General fund	302,219	-	-	302,219
Special revenue funds	-	36,083	2,204	38,287
Total fund balance	421,939	36,083	2,204	460,226
Total liabilities and fund balance	$ 437,741	$ 36,083	$ 2,204	$ 476,028

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets
December 31, 2008

Total Governmental Fund Balances		$ 460,226
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Liabilities incurred in governmental activities, including accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds:		
Compensated absences		(7,022)
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:		
Cost	6,899,069	
Less: accumulated depreciation	(5,900,629)	998,440
Net Assets of Governmental Activities		$ 1,451,644

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2008

	General	Culture and Recreation	Other Governmental Funds	Total Governmental Funds
Revenues				
Intergovernmental - LOST	$ 119,732	$ 7,953	$ -	$ 127,685
Fines and forfeitures	151,787	-	12,486	164,273
Selective taxes	108,480	-	-	108,480
Franchise fees	65,319	-	-	65,319
Charges for services	-	10,378	-	10,378
Concession revenue	-	9,970	-	9,970
Licenses and permits	8,668	-	-	8,668
Intergovernmental - Whitfield Co.	150,231	-	-	150,231
Intergovernmental grant	16,045	-	-	16,045
Donations	149,205	150	-	149,355
Investment earnings	10,178	-	-	10,178
Miscellaneous	3,328	-	-	3,328
Total revenues	782,973	28,451	12,486	823,910
Expenditures				
Current:				
General government	405,892	-	-	405,892
Public safety	217,043	-	10,282	227,325
Streets and sanitation	140,970	-	-	140,970
Culture and recreation	17,482	27,668	-	45,150
Total expenditures	781,387	27,668	10,282	819,337
Net change in fund balances	1,586	783	2,204	4,573
Fund balance - beginning	420,353	35,300	-	455,653
Fund balance - ending	$ 421,939	$ 36,083	$ 2,204	$ 460,226

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2008

Net change in fund balances		$ 4,573
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.		
Depreciation expense	(56,854)	
Capital outlay	156,099	99,245
Change in net assets		$ 103,818

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended December 31, 2008

	Original Budget	Final Budget	Actual	Variance
Revenues				
Intergovernmental - LOST	$ 115,816	$ 120,792	$ 119,732	$ (1,060)
Fines and forfeitures	144,453	155,418	151,787	(3,631)
Selective taxes	103,771	106,193	108,480	2,287
Franchise fees	69,720	76,588	65,319	(11,269)
Licenses and permits	8,025	8,578	8,668	90
Intergovernmental	54,105	70,150	166,276	96,126
Donations	2,000	12,860	149,205	136,345
Investment earnings	11,000	10,178	10,178	-
Miscellaneous	-	3,328	3,328	-
Total revenues	508,890	564,085	782,973	218,888
Expenditures				
General government	239,828	268,628	405,892	(137,264)
Public safety	220,650	218,167	217,043	1,124
Streets and sanitation	29,425	44,844	140,970	(96,126)
Culture and recreation	12,545	17,482	17,482	-
Total expenditures	502,448	549,121	781,387	(232,266)
Net change in fund balances	$ 6,442	$ 14,964	1,586	$ (13,378)
Fund balance - beginning			420,353	
Fund balance - ending			$ 421,939	

The accompanying notes are an integral part of these financial statements.

City of Tunnel Hill, Georgia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual - Major Culture and Recreation Special Revenue Fund
For the Year Ended December 31, 2008

	Original Budget	Final Budget	Actual	Variance
Revenues				
Charges for services	$ 8,400	$ 10,378	$ 10,378	$ -
Concession revenue	5,000	9,970	9,970	-
Intergovernmental - LOST	-	-	7,953	7,953
Donations	-	150	150	-
Total revenues	13,400	20,498	28,451	7,953
Expenditures				
Culture and recreation	2,321	10,714	27,668	(16,954)
Total expenditures	2,321	10,714	27,668	(16,954)
Net change in fund balances	$ 11,079	$ 9,784	783	$ (9,001)
Fund balance - beginning			35,300	
Fund balance - ending			$ 36,083	

The accompanying notes are an integral part of these financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

The City of Tunnel Hill, Georgia operates under a Mayor-Council form of government and provides the following services as authorized by its charter: public safety, streets and sanitation, culture and recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the City of Tunnel Hill, Georgia have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Reporting Entity

The reporting entity is comprised of the primary government and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. The entity includes the legal entity, the City of Tunnel Hill, Georgia.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organizations; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the City in that the City approves the budget, levies their taxes or issues their debt. Based upon the application of these criteria no potential component units exist.

Under Georgia law, the City, in conjunction with other cities and counties in the region, is a member of the North Georgia Regional Development Center (RDC) and is required to pay annual dues thereto. Membership dues paid to the RDC for the year ended December 31, 2008 totaled $1,158. Membership in RDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of a RDC. Separately issued financial statements may be obtained from the North Georgia Regional Development Center, 503 W. Waugh Street, Dalton, Georgia 30720.

Note 1. Summary of Significant Accounting Policies - continued

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The government-wide financial statements include the statement of net assets and the statement of activities. These statements report financial information for the City as a whole. Individual funds are not displayed at this financial reporting level. These statements present governmental activities, which are generally supported by grants and City general revenues.

The statement of net assets presents the financial position of the governmental activities of the City at year end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a function and therefore are clearly identifiable to that particular function. The City does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services, which includes fees and other charges to users of the City's services, (2) operating grants and contributions which finance annual operating activities including restricted investment income, and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is to which functions the revenues are restricted.

Other revenue sources not properly included with program revenues are reported as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. Fund financial statements are provided for governmental funds. Major individual governmental funds are reported in separate columns.

Note 1. Summary of Significant Accounting Policies - continued

Fund Accounting - The City uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The City has three governmental funds.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The City reports the difference between governmental fund assets and liabilities as fund balance. The City's governmental funds include two major funds and one nonmajor fund.

Major Governmental Funds - The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The Culture and Recreation Special Revenue Fund is used to account for the activity of the park and recreation area.

Nonmajor Governmental Fund – The nonmajor governmental fund is the Confiscated Assets Special Revenue Fund, used to account for confiscation revenue and related police expenditures.

Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The statement of activities reports revenues and expenses.

Fund Financial Statements - The governmental fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Note 1. Summary of Significant Accounting Policies - continued

Budgets and Budgetary Accounting

The City of Tunnel Hill adopts a budget each year for the General Fund and the special revenue funds which are made public prior to enactment and prior to December 1st. The hearing date is published and the budgets are made available for public inspection at City Hall. They are enacted through passage of an ordinance. The budgets for the General Fund and the special revenue funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budget is amended as necessary throughout the calendar year, as approved by the council. All annual appropriations lapse at year end. The legal level of budgetary control is at the department level.

The Statements of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual for the General Fund and Major Culture and Recreation Special Revenue Fund present a comparison of budgetary data to actual results of operations for which annual operating budgets are legally adopted. These funds utilize the same basis of accounting for both budgetary purposes and actual results.

Basis of Accounting

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental fund uses the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues – Exchange Transactions - Revenue resulting from exchange transactions in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current calendar year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, the phrase “available for exchange transactions” means expected to be received within 60 days of year-end.

Revenues – Nonexchange Transactions – Nonexchange transactions in which the City received value without directly giving equal value in return include grants and donations. On an accrual basis, revenue from sales tax is recognized in the period in which the taxable sale takes place. Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions also must be available (i.e., collected within 60 days) before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: sales tax, interest, federal grants, and state grants.

Note 1. Summary of Significant Accounting Policies - continued

Deferred/Unearned Revenue – Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

On governmental fund financial statements, which are reported using the modified accrual basis, receivables that will not be collected within the available period have been reported as deferred revenue (they are measurable but not available) rather than as revenue. Grants and entitlements received before the eligibility requirements are met also are recorded as deferred revenue. Deferred revenue is classified as unearned revenue on the government-wide Statement of Net Assets.

Expenses and Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

Cash, Cash Equivalents, and Investments

Cash and cash equivalents include amounts in demand deposits, cash on hand, and short-term investments with a maturity date within one year of the date acquired by the City. State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements. Investments are stated at cost, which approximates fair value.

Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables and interfund payables. These amounts are eliminated in the governmental columns of the statement of net assets.

Prepaid Items

Payments made to vendors for goods and services that will benefit periods beyond the end of the calendar year and prepaid deposits are recorded as prepaid items. The expense is recognized during the benefiting period.

Capital Assets

General Capital Assets - These assets generally result from expenditures in governmental funds. The City reports these assets in the governmental activities column of the government-wide statement of net assets but does not report these assets in the governmental fund financial statements.

Note 1. Summary of Significant Accounting Policies - continued

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars. The City's infrastructure consists primarily of roads. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All reported capital assets are depreciated except for land, right-of-ways, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Infrastructure acquired prior to June 30, 1980 is reported. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives Governmental Activities
Buildings	20 - 40 years
Building improvements	20 - 40 years
Streets	25 years
Equipment	5 - 10 years
Furniture	5 - 10 years
Vehicles	5 - 7 years

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments. The City is not obligated under any capital leases as of December 31, 2008.

Accrued Liabilities

All payables and accrued liabilities are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of these funds.

Compensated Absences

Employees of the City of Tunnel Hill are entitled to paid vacations and sick days depending on the length of service. As of January 1, 2003, employees are no longer entitled to accumulate vacation and sick days. The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability only when due. This liability is generally relieved from the General Fund.

Note 1. Summary of Significant Accounting Policies - continued

Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net assets."

Fund Balance – Generally, fund balance represents the difference between the current assets and current liabilities. The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available, spendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance that is available for appropriation in future periods. Designations are management's intent to set aside these resources for specific services.

Net Assets - Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. This amount is shown as net assets invested in capital assets on the Statement of Net Assets, as the government has no outstanding debt. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net assets are reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Currently, the City has fund balance/net assets that are reserved for maintenance of certain cemeteries within City limits.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenses during the year. Actual results could differ from those estimates.

Note 2. Stewardship, Compliance, and Accountability

Budgetary Information

The City adopts an annual operating budget for the General Fund and the special revenue funds. The annual budgets are adopted on a basis consistent with GAAP. The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget is at the department/function level within each individual fund. All unexpended annual appropriations lapse at year-end.

Material Violations of Finance-Related Legal and Contractual Provisions

The City had material expenditures in excess of budgeted appropriations. The expenditures of the general government function of the General Fund were over budget by $137,263. The expenditures of the streets and sanitation function of the General Fund were over budget by $96,126. The expenditures of the culture and recreation function of the Culture and Recreation Special Revenue Fund were over budget by $16,954. The budget overages occurred due to the City failing to budget for nonexchange revenue and expense as a result of two nonexchange transaction agreements with other government entities.

Note 3. Cash

The City does not have a formally adopted deposit and investment policy that limits the government's allowable deposits or investments and addresses the specific types of risk to which the government is exposed. Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk, but is bound by State of Georgia law that requires collateralization of 110% of the fair value of the deposits in excess of federal depository insurance for governmental entities. As of December 31, 2008, the City had a bank balance composed of demand and time deposits of $405,989, all of which was adequately insured and collateralized by securities held by the pledging financial institution.

Note 4. Receivables

Receivables at December 31, 2008 consist of taxes, franchise fees, and fines and forfeitures.

Receivables and payables are recorded on the City's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

Note 5. Capital Assets

Governmental activities capital asset activity for the year ended December 31, 2008 was as follows:

	Balance at 12/31/2007	Additions	Disposals	Balance at 12/31/2008
Capital assets not being depreciatied:				
Land	$ 182,240	$ 100,000	$ -	$ 282,240
Total capital assets not being depreciated	182,240	100,000	-	282,240
Other capital assets:				
Buildings and improvements	397,054	36,345	-	433,399
Streets	6,010,752	-	-	6,010,752
Equipment/furniture	70,792	8,699	-	79,491
Vehicles	83,507	15,180	(5,500)	93,187
Total other capital assets	6,562,105	60,224	(5,500)	6,616,829
Total cost	6,744,345	160,224	(5,500)	6,899,069
Accumulated depreciation:				
Buildings and improvement	94,938	13,746	-	108,684
Streets	5,631,859	24,161	-	5,656,020
Equipment/furniture	67,839	2,863	-	70,702
Vehicles	50,514	16,084	(1,375)	65,223
Total accumulated depreciation	5,845,150	56,854	(1,375)	5,900,629
Governmental activities capital assets, net	$ 899,195	$ 103,370	$ (4,125)	$ 998,440

Governmental activities depreciation expense:	
General government	$ 10,389
Public safety	12,661
Streets and sanitation	24,161
Culture and recreation	9,643
Total governmental activities depreciation expense	$ 56,854

Note 6. Compensated Absences

Employees of the City of Tunnel Hill are entitled to paid vacations and sick days depending on the length of service. As of January 1, 2003, employees are no longer entitled to accumulate vacation and sick days. The accrued compensated absence liability of $7,022 relates to one employee who has accumulated vacation and sick days prior to January 1, 2003. The General Fund will be used to liquidate this long-term liability.

The City's obligations consisted of the following at December 31, 2008:

Governmental Activities	Outstanding 12/31/2007	Additions	Reductions	Outstanding 12/31/2008	Due in One Year
Compensated absences	$ 7,022	$ -	$ -	$ 7,022	$ -
Total Governmental Activities	$ 7,022	$ -	$ -	$ 7,022	$ -

Note 7. Defined Contribution Plan

The City maintains the City of Tunnel Hill defined contribution plan. This is a 408(p) salary reduction agreement that is available to all employees upon employment with the City. The City will match up to 3% of employee compensation. The Mayor and Council of the City of Tunnel Hill administer the plan and the plan can be amended at the discretion of the Mayor and Council. For the year ended December 31, 2008, employer contributions totaled $2,622 and employee contributions totaled $9,760.

Note 8. Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-insurance Workers Compensation Fund, public entity risk pool currently operating as a common risk management and insurance program for member local governments.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

Note 8. Risk Management – continued

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. There were no significant reductions in insurance coverage in relation to the prior year. For the years ended 2008, 2007, and 2006, there were no settlements in excess of insurance coverage.

SUPPLEMENTARY INDIVIDUAL FUND FINANCIAL

STATEMENTS AND SCHEDULES

General Fund

These supplementary statements and schedules are included to provide management additional information for financial analysis.

City of Tunnel Hill, Georgia
Comparative Balance Sheet
General Fund
December 31, 2008

	2008	2007
Assets		
Current assets:		
Cash	$ 359,514	$ 343,981
Receivables		
Taxes	32,033	30,806
Franchise fees	44,184	55,454
Fines and forfeitures	2,010	5,640
Total current assets	437,741	435,881
Total assets	437,741	435,881
Liabilities		
Current liabilities:		
Accounts payable	4,829	4,484
Accrued expenses	10,198	10,179
Deferred revenue	775	865
Total current liabilities	15,802	15,528
Total liabilities	15,802	15,528
Fund Balance		
Reserved for cemetery	119,720	109,717
Unreserved	302,219	310,636
Total fund balance	421,939	420,353
Total liabilities and fund balance	$ 437,741	$ 435,881

City of Tunnel Hill, Georgia
Schedule of Revenues - Budget and Actual - General Fund
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Revenues					
Taxes					
Local option sales tax	$ 115,816	$ 120,792	$ 119,732	$ (1,060)	$ 127,971
Insurance premium tax	67,550	67,665	67,665	-	66,082
Alcohol beverage tax	28,185	31,312	31,924	612	30,543
Bank tax	8,036	7,216	8,891	1,675	7,216
Total selective taxes	219,587	226,985	228,212	1,227	231,812
Fines and forfeitures					
Court fines	138,850	144,527	140,896	(3,631)	154,061
Penalty assessments	5,603	10,891	10,891	-	6,775
Total fines and forfeitures	144,453	155,418	151,787	(3,631)	160,836
Franchise fees					
Electric franchise	23,175	32,294	33,363	1,069	32,294
Cable franchise	21,963	19,710	6,996	(12,714)	15,882
Telephone franchise	24,582	24,584	24,960	376	32,121
Total franchise fees	69,720	76,588	65,319	(11,269)	80,297
Licenses and permits					
Alcohol beverage license	2,500	2,550	2,550	-	2,500
Insurance license	4,725	5,228	5,318	90	5,050
Garbage license	800	800	800	-	800
Total licenses and permits	8,025	8,578	8,668	90	8,350
Intergovernmental revenue					
Intergovernmental-Whitfield Co.	54,105	54,105	150,231	96,126	94,703
Intergovernmental grant	-	16,045	16,045	-	9,120
Total intergovernmental revenue	54,105	70,150	166,276	96,126	103,823
Miscellaneous					
Investment earnings	11,000	10,178	10,178	-	6,250
Donations	2,000	12,860	149,205	136,345	123,625
Cemetary fees	-	1,500	1,500	-	-
Miscellaneous	-	1,828	1,828	-	1,857
Total miscellaneous	13,000	26,366	162,711	136,345	131,732
Total revenues	$ 508,890	$ 564,085	$ 782,973	$ 218,888	$ 716,850

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
General government					
Salaries	$ 115,488	$ 117,196	$ 117,205	$ (9)	$ 119,260
Employee benefits	20,613	22,378	21,862	516	20,327
Advertising	750	742	742	-	858
Communications	725	734	734	-	752
Dues and subscriptions	2,500	1,849	1,849	-	2,500
General supplies	2,788	15,143	15,143	-	9,733
Inmate housing	8,890	6,878	6,983	(105)	11,393
Insurance	21,219	25,751	25,751	-	19,378
Land and buildings	-	-	136,345	(136,345)	-
Meals and entertainment	5,140	2,612	2,612	-	5,429
Office supplies	2,195	1,212	1,212	-	1,618
Professional services	8,535	7,496	7,496	-	7,110
Purchased services	1,905	4,259	6,050	(1,791)	3,748
Repairs and maintenance	470	105	105	-	516
Small equipment	-	175	175	-	-
Surcharges	37,215	34,372	33,902	470	38,331
Travel	10,290	11,598	11,598	-	12,084
Utilities	1,105	948	948	-	1,251
Vehicles	-	15,180	15,180	-	-
Total general government	239,828	268,628	405,892	(137,264)	254,288

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund (continued)
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
Public safety					
Salaries	$ 140,719	$ 143,707	$ 143,757	$ (50)	$ 143,423
Employee benefits	24,630	26,284	25,592	692	25,066
Advertising	1,195	420	420	-	-
Capital outlay	-	-	-	-	5,500
Communications	6,230	6,121	6,121	-	5,804
Dues and subscriptions	200	441	441	-	106
Education and training	300	378	378	-	3,015
General supplies	6,691	4,902	4,420	482	7,519
Meals and entertainment	665	1,040	1,040	-	1,189
Office supplies	-	-	-	-	38
Professional services	-	435	435	-	-
Repairs and maintenance	7,560	8,562	8,562	-	10,552
Travel	3,960	4,512	4,512	-	4,245
Gasoline	-	16,369	16,369	-	-
Utilities	28,500	4,996	4,996	-	19,618
Total public safety	220,650	218,167	217,043	1,124	226,075

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund (continued)
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
Streets and sanitation					
Contract labor	$ 4,590	$ 4,405	$ 96,576	$ (92,171)	$ 6,934
Heritage Center	-	-	3,684	(3,684)	8,377
Historic Tunnel	-	-	271	(271)	-
Street lights	24,835	24,394	24,394	-	22,141
Street resurfacing	-	16,045	16,045	-	38,434
Total streets and sanitation	29,425	44,844	140,970	(96,126)	75,886
Culture and recreation					
General supplies	2,315	3,786	3,786	-	3,187
Machinery and equipment	5,000	4,350	4,350	-	-
Office supplies	950	956	956	-	912
Purchased technical services	-	430	430	-	-
Rent expenditures	1,200	990	990	-	1,100
Repairs and maintenance	1,580	2,694	2,694	-	1,761
Travel	-	1,066	1,066	-	1,784
Utilities	1,500	3,210	3,210	-	1,521
Total culture and recreation	12,545	17,482	17,482	-	10,265
Total expenditures	$ 502,448	$ 549,121	$ 781,387	$ (232,266)	$ 566,514

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund (continued)
General Government Sub-Budget
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
Executive					
Salaries	$ 53,560	$ 54,512	$ 54,580	$ (68)	$ 53,000
Employee benefits	7,720	8,898	8,898	-	8,520
Communications	175	134	134	-	153
Dues and subscriptions	335	395	395	-	335
General supplies	60	21	21	-	68
Meals and entertainment	40	35	35	-	32
Office supplies	345	239	239	-	24
Repairs and maintenance	-	105	105	-	181
Travel	1,840	3,380	3,380	-	4,553
Vehicles	-	15,180	15,180	-	-
Total executive	64,075	82,899	82,967	(68)	66,866
Legislative					
Salaries	6,498	6,498	6,227	271	6,498
Employee benefits	693	1,209	693	516	694
Travel	7,000	5,776	5,776	-	6,174
Total legislative	14,191	13,483	12,696	787	13,366

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund (continued)
General Government Sub-Budget
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
Financial administration					
Salaries	$ 26,080	$ 26,585	$ 26,845	$ (260)	$ 25,853
Employee benefits	2,000	2,034	2,034	-	2,018
Advertising	750	742	742	-	858
Communications	550	600	600	-	599
Dues and subscriptions	2,135	1,424	1,424	-	2,135
General supplies	1,378	12,920	12,920	-	7,988
Insurance	21,219	25,751	25,751	-	19,378
Meals and entertainment	5,100	2,577	2,577	-	5,397
Office supplies	1,850	973	973	-	1,594
Professional services	8,535	7,496	7,496	-	7,110
Purchased services	785	637	2,428	(1,791)	1,260
Small equipment	-	175	175	-	-
Travel	1,225	1,875	1,875	-	926
Total financial administration	71,607	83,789	85,840	(2,051)	75,116
Building and maintenance					
Salaries	22,000	22,798	22,750	48	26,942
Employee benefits	9,650	9,726	9,726	-	8,742
General supplies	1,350	2,202	2,202	-	1,677
Land and buildings	-	-	136,345	(136,345)	-
Purchased services	1,120	3,597	3,597	-	2,488
Repairs and maintenance	470	-	-	-	335
Utilities	1,105	948	948	-	1,251
Total building and maintenance	35,695	39,271	175,568	(136,297)	41,435

City of Tunnel Hill, Georgia
Schedule of Expenditures - Budget and Actual - General Fund (continued)
General Government Sub-Budget
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Expenditures					
Judicial					
Salaries	$ 7,350	$ 6,803	$ 6,803	$ -	$ 6,967
Employee benefits	550	511	511	-	353
Dues and subscriptions	30	30	30	-	30
Inmate housing	8,890	6,878	6,983	(105)	11,393
Purchased services	-	25	25	-	-
Surcharges	37,215	34,372	33,902	470	38,331
Travel	225	567	567	-	431
Total judicial	54,260	49,186	48,821	365	57,505
Total general government	$ 239,828	$ 268,628	$ 405,892	$ (137,264)	$ 254,288

SUPPLEMENTARY INDIVIDUAL

FUND FINANCIAL STATEMENTS

Major Culture and Recreation Special Revenue Fund

These supplementary statements and schedules are included to provide management additional information for financial analysis.

City of Tunnel Hill, Georgia
Comparative Balance Sheet
Major Culture and Recreation Special Revenue Fund
December 31, 2008

	2008	2007
Assets		
Current assets:		
Cash	$ 36,083	$ 26,300
Intergovernmental receivable	-	9,000
Total current assets	36,083	35,300
Total assets	36,083	35,300
Fund Balance		
Unreserved	36,083	35,300
Total fund balance	36,083	35,300
Total liabilities and fund balance	$ 36,083	$ 35,300

City of Tunnel Hill, Georgia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Major Culture and Recreation Special Revenue Fund
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Revenues					
Charges for services	$ 8,400	$ 10,378	$ 10,378	$ -	$ 9,621
Concession revenue	5,000	9,970	9,970	-	9,321
Advertising revenue	-	-	-	-	2,915
Intergovernmental - LOST	-	-	7,953	7,953	12,402
Donations	-	150	150	-	500
Total revenues	13,400	20,498	28,451	7,953	34,759
Expenditures					
Advertising	-	-	-	-	157
Concession supplies	2,100	3,830	3,830	-	4,091
Dues and subscriptions	35	629	629	-	612
General supplies	150	3,413	10,649	(7,236)	4,048
Purchased services	-	2,790	4,712	(1,922)	79
Rent expense	36	52	52	-	38
Repairs and maintenance	-	-	3,446	(3,446)	1,040
Utilities	-	-	-	-	2,422
Vehicles	-	-	4,350	(4,350)	-
Total expenditures	2,321	10,714	27,668	(16,954)	12,487
Net change in fund balances	$ 11,079	$ 9,784	783	$ (9,001)	$ 22,272
Fund balance - beginning			35,300		
Fund balance - ending			$ 36,083		

SUPPLEMENTARY INDIVIDUAL NONMAJOR

GOVERNMENTAL FUND FINANCIAL

STATEMENTS AND SCHEDULES

Nonmajor Confiscated Assets Special Revenue Fund

These supplementary statements and schedules are included to provide management additional information for financial analysis.

City of Tunnel Hill, Georgia
Comparative Balance Sheet
Nonmajor Confiscated Assets Special Revenue Fund
December 31, 2008

	2008	2007
Assets		
Current assets:		
Cash	$ 2,204	$ -
Total current assets	2,204	-
Total assets	2,204	-
Fund Balance		
Unreserved	2,204	-
Total fund balance	$ 2,204	$ -

City of Tunnel Hill, Georgia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Nonmajor Confiscated Assets Special Revenue Fund
For the Year Ended December 31, 2008

	2008				2007
	Original Budget	Final Budget	Actual	Variance	Actual
Revenues					
Fines and forfeitures	$ -	$ 12,486	$ 12,486	$ -	$ -
Total revenues	-	12,486	12,486	-	-
Expenditures					
Small equipment	-	10,282	10,282	-	2,828
Total expenditures	-	10,282	10,282	-	2,828
Net change in fund balances	$ -	$ 2,204	2,204	$ -	$ (2,828)
Fund balance - beginning			-		
Fund balance - ending			$ 2,204		

SPECIAL REPORTS SECTION

ESTES & WILLIAMS
CERTIFIED PUBLIC ACCOUNTANTS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Mayor, Members of the City Council,
and City Administrator
City of Tunnel Hill, Georgia

We have audited the financial statements of the governmental activities, each major fund, and the remaining fund information of the City of Tunnel Hill, Georgia, as of and for the year ended December 31, 2008, which collectively comprise the City of Tunnel Hill, Georgia's basic financial statements and have issued our report thereon dated June 29, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Tunnel Hill, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Tunnel Hill, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Tunnel Hill, Georgia's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Tunnel Hill, Georgia's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City of Tunnel Hill, Georgia's financial statements that is more than inconsequential will not be prevented or detected by the City of Tunnel Hill, Georgia's internal control. We consider the deficiencies described in the accompanying Schedule of Findings and Responses to be significant deficiencies in internal control over financial reporting. See items FS08-1, FS08-2, and FS08-3.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Tunnel Hill, Georgia's internal control.

201 N. Thornton Ave | P.O. Box 749 | Dalton, GA 30722 | Phone 706.529.0749 | Fax 706.529.5549

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described in the accompanying Schedule of Findings and Responses is a material weakness.

Compliance and Other Matters

As part of obtaining a reasonable assurance about whether the City of Tunnel Hill, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and is described in the accompanying Schedule of Findings and Responses as item FS08-4.

We noted certain matters that we reported to management of the City of Tunnel Hill, Georgia, in a separate letter dated June 29, 2009.

The City of Tunnel Hill, Georgia's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Responses. We did not audit the City of Tunnel Hill, Georgia's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, others within the organization, City Council, and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Estes & Williams

Dalton, Georgia
June 29, 2009

City of Tunnel Hill, Georgia
Schedule of Findings and Responses
December 31, 2008

Significant Deficiencies:

FS08-1 Condition: Accounts receivable, accounts payable, and other accruals are not recorded.

Effect: Failure to record accounts receivable and other accounts on the modified accrual basis could lead to financial statement misstatement that is material to the basic financial statements.

Recommendation: The government should record receivables, payables, and like accounts on the modified accrual basis of accounting.

View of responsible officials and planned corrective actions: The City agrees. We intend to record accounts receivable and other accruals in the future.

FS08-2 Condition: Nonexchange revenues and expenditures are not recorded.

Effect: Failure to record nonexchange revenues and expenditures could lead to financial statement misstatement that is material to the basic financial statements and could lead to the government not properly amending their budget.

Recommendation: The City should record all nonexchange revenues and expenditures.

View of responsible officials and planned corrective actions: The City agrees. City staff will learn proper procedures to record nonexchange revenues in the future.

FS08-3 Condition: Inadequate segregation of duties.

Effect: Inadequate segregation of duties makes the government more susceptible to fraud.

Recommendation: Since the City is unable to hire more employees to increase segregation of duties, management oversight of accounting functions is imperative.

View of responsible officials and planned corrective actions: The City agrees. Management does provide oversight of accounting function. The timeliness and promptness of such oversight will be improved.

FS08-4 Condition: The City experienced material violations of the budget.

Effect: Failure to properly amend the budget could cause data analysis to be inaccurate.

Recommendation: The City should amend the budget for nonexchange revenues and expenditures recorded.

View of responsible officials and planned corrective actions: The City agrees. City staff will learn proper procedures to handle nonexchange transactions.