2011

Comprehensive Annual Financial Report
City of Winder, Georgia
For the Fiscal Year Ending June 30, 2011



Scenes from Winder, GA

Prepared By:
City of Winder, Georgia
Finance Department


WINDER, GEORGIA
EST. 1893
"CITY OF OPPORTUNITY"


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CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Prepared by the City of Winder, Georgia
Finance Department

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COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Introductory Section

Letter of Transmittal

Certificate of Achievement

Organizational Chart

City Officials and Administrative Personnel

City Of Winder

Letter of Transmittal

George "Chip" Thompson III
Mayor

City Council:

Sonny Morris
Mayor Pro-Tem
Ward 1

Charlie Eberhart
Ward 2

Ridley Parrish
Ward 3

Frank Dunagan
Ward 4

David Maynard
At Large

Bob Dixon
At Large

November 14, 2011

The Honorable Mayor George "Chip" Thompson III,
Members of the City Council and Citizens of the
City of Winder

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Winder, Georgia for the fiscal year ended June 30, 2011.

This report consists of management's representations concerning the finances of the City of Winder, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Winder, Georgia has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Winder's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City of Winder's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

Rushton & Company, LLC, Gainesville, Georgia, a licensed firm of certified public accountants, has audited the City of Winder's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Winder for the fiscal year ended June 30, 2011, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Winder's financial statements for the fiscal year ended June 30, 2011, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The independent auditor's *Report on Internal Control Over Financial Reporting and on Compliance and Other Matters* is presented on page 137.

45 East Athens Street, P.O. Box 566, Winder, Georgia 30680
www.cityofwinder.com Phone (770) 867-3106 Fax (770) 307-0424

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Winder's MD&A can be found immediately following the report of the independent auditors.

General Information

The City of Winder, Georgia, incorporated by an act of the Georgia General Assembly in 1894, is the county seat for Barrow County, Georgia. Originally incorporated as Jug Tavern in 1884, Winder was named in honor of John H. Winder, general manager of the Seaboard Railroad, for his contribution in bringing the railroad and related passenger station to the City. The railroad provided the City with mobility as well as cultural and economic advantages. The Seaboard Railroad for many years ran six passenger trains and eight freights through Winder each day. The City is located between Atlanta to the west, Athens to the east, Interstate 85 to the north and state highway 316 to the south.

The City operates under a mayor-council form of government with a six member elected council, a mayor elected at large, and an appointed professional city administrator. The Mayor and Council members serve overlapping four-year terms. The City Administrator handles daily administration and management, with policy and guidance provided by the Mayor and Council. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; and the construction and maintenance of highways, streets, sidewalks, and stormwater infrastructure. During 2009, the City was designated as a "Certified City of Ethics" by the Georgia Municipal Association. Around a third of the cities in Georgia have received this designation.

Fire taxes, Local Option Sales Tax and utility revenues primarily fund municipal operations. This allows the city to operate without a property tax, which means businesses and homeowners have a lower tax burden and a higher level of service than comparable communities in the state. The City has not assessed a property tax since 1977.

Economic Condition and Outlook

The City of Winder is the largest city in Barrow County, and is the county seat. Barrow County is located in the center of Georgia's Golden Triangle and is the nucleus of research and technological advancements. In close proximity to Atlanta, Barrow County is just west of Athens and east of Gwinnett County. This central location, between four large employment and educational markets, makes Barrow County an escape from congested traffic and city noise. Like many other communities, Winder has seen a decline in growth over the last few years; however, Barrow County was among the top 20 fastest growing counties in the country during the last decade.

Funding for the operations of the City comes from the following primary sources: sales taxes, fire taxes, fines and forfeitures, licensing and permitting activities and utility profits. Over the last two fiscal years, three of the five primary funding sources declined due to the slow down in the economy and water conservation. In February 2009, the City underwent a re-organization in order to reduce costs and eliminate positions that were no longer needed due to the lack of work in certain departments, ie. building inspections. During Fiscal Year 2010 and 2011, the City continued working diligently to reduce expenses expecting a reduction in revenues.

The City's overall utility customer base has remained relatively stagnate over the past year. The average number of water customers saw a slight increase of .2%, and the average gas customer base increased by a mere .4%. Another factor in measuring the economic condition of a community is its overall property fair market value, and Winder's has increased by approximately 40% during the last decade. However, the City's tax digest decreased by approximately 8.7% during 2011 with the lowest fair market values since 2005. Sales tax collections in 2011 equaled the amount of sales taxes the City received in 2004. These factors indicate that the recession continues to affect our local governments and community. The City of Winder continues to re-evaluate costs on a monthly basis and will adjust the budget as necessary.

Major Initiatives

Utilities

The City's Water and Sewer Department was awarded the Georgia Association of Water Professionals Gold Awards for Water Treatment Plant Operations and Regulatory Compliance, for Cedar Creek and Marburg Creek NPDES Permit Compliance, and for Marburg Creek Reuse NPDES Permit Compliance.

The American Public Gas Association presented the City's Gas Department with the 2010 Safety Award.

During 2011, the City Council approved a new deposit refunding program for the City of Winder utility customers. Customer deposits are now applied to customer accounts for those customers with an excellent payment history for 12 consecutive months.

The Georgia Department of Transportation (GDOT) continues to work on the SR 211 (West Athens/Horton Street/McNeal Road) project. The City's Water and Gas Departments have upgraded all of the utilities in the area due to the highway project.

The GIS (Geographic Information Systems) Department provides support to all of the City's departments and to the public by creating and maintaining maps of the City's utilities and public works.

Community Center, Cultural Arts Center and WTV 21

The City of Winder's Community Center is available for rent by the general public, businesses, and non-profit organizations for a variety of events ranging from seminars, fundraisers, banquets, and large scale weddings. During 2011, over 300 events were held in the Community Center.

The City of Winder's Cultural Arts Center, which houses the Colleen O Williams Theater, WTV21 offices and studio, provided many opportunities for the citizens of Winder and Barrow County to enjoy many concerts, plays, and Children's Summer Drama Camp. The camp which was co-sponsored by the Winder-Barrow Community Theatre, offered introductory and advanced classes for many reduced tuition or scholarship campers.

WTV21 produces 3 original programs: Talk of the Town with Karen Allen, Barrow County Board of Commissioner meetings, and City of Winder City Council meetings. Channel 21 also airs special local events held throughout the year, such as the Winder festivals and Christmas parade, along with other programs received via satellite from third-party sources.

Public Safety

In the past year, the Winder Police Department was again awarded the Governor's Office of Highway Safety Heat Grant in the amount of $20,200. This grant provided for one HEAT Officer, the maintenance of the HEAT patrol car, and other equipment. In 2009, the Department of Justice awarded the Police Department with a COPS Hiring Recovery Program grant totaling $332,868. Two officers were hired because of this grant which covers the officers' salaries and benefits for three years.

The Winder Fire Department held the first "Live Burn" training exercise at its new Live Burn Building on December 7, 2010. The department's training center consists of a Live Burn Building and a Rescue/Recovery Simulator.

During FY 2011, Police Chief Stanley Rogers and Fire Chief Ray Mattison retired. The City named Dennis Dorsey as the new Police Chief and Matt Whiting as the Interim Fire Chief.

Our police and fire officers continue to work closely with the schools, Boys and Girls Club and other community organizations to provide a positive experience for the children of Winder. These officers raise funds for the police department's annual "Christmas with a Cop" program and the fire department's "Empty Stocking Fund" program which benefit many local children at Christmas.

Public Works

The City of Winder Public Works Department has been concentrating its efforts on the upgrading of the City's signage, cleaning and maintaining the railroad right of ways, and revitalizing the City's sidewalks, roads, common areas, and stormwater system. During FY 2011, the City was awarded $500,000 from the GDOT traffic enhancement grant for its Streetscape program which should begin during FY 2012. This grant along with an earlier award of $500,000 from GDOT will enable the City to move forward with its Streetscape program which will make enhancements to Broad Street from the Post Office to the Train Depot.

Budgeting Controls

The annual budget serves as the foundation for the City of Winder's financial planning and control. The annual budget process begins with the City Administrator, Finance staff and department heads working together to analyze funding needs. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepares a Proposed Budget. The Mayor presents the Proposed Budget to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by ordinance no later than June 30, the close of the City's fiscal year. The budget is prepared both by fund, function (e.g. public safety) and department (e.g. police). The Budget Officer is permitted to transfer appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues meeting its responsibility for sound financial management.

Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Winder for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2010. This is the 9th consecutive year that the City has received this award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2011.

The GFOA has presented an Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) to the City of Winder for its PAFR for the fiscal year ended June 30, 2010. This is the 5th consecutive year that the City has received this distinguished award. The Award of Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a PAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2011.

The GFOA has presented a Distinguished Budget Presentation Award to the City of Winder for its annual budget for the fiscal year beginning July 1, 2010. This is the 1st year that the City has received this distinguished award. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

A Distinguished Budget Presentation Award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

Acknowledgements

The preparation of this report on a timely basis could not have been accomplished without the dedicated services and hard work of a highly qualified staff in the Finance Department. Each member of the department has a sincere appreciation for the contributions made in the preparation of this report and acknowledges the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

Finally, we acknowledge the Mayor and City Council for their unfailing support, leadership, and professional conservative financial management.

Sincerely,



Leslie W. Henderson
Finance Director

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Winder
Georgia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



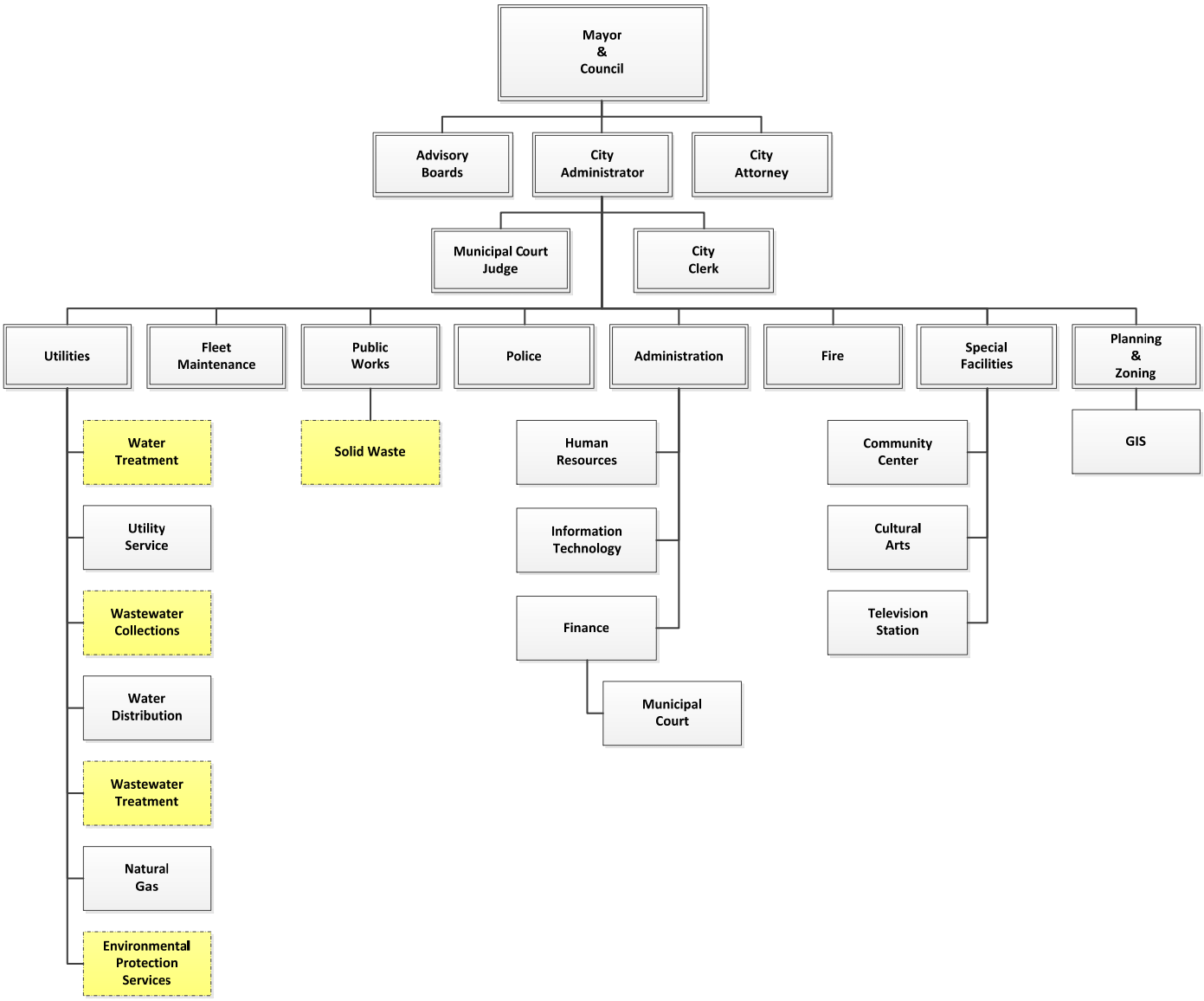
Linda C. Davidson

President

Jeffrey L. Esser

Executive Director

Organization Chart



Note: Contractors shown in yellow

City Officials and Administrative Personnel

ELECTED OFFICIALS

Mayor



George “Chip” Thompson, III

City Council



Sonny Morris, Mayor Pro-Tem
Ward 1



Charlie Eberhart
Ward 2



J. Ridley Parrish
Ward 3



Frank Dunagan
Ward 4



Bob Dixon
At-Large



David Maynard
At-Large

John Stell, City Attorney
Sabrina Wall, City Clerk

DEPARTMENT DIRECTORS

Donald Toms	City Administrator	Leslie Henderson	Finance Director
Alex Wages	IT Director	Penny Wilkins	Personnel Director
Roger Wilhelm	Water Department Director	Dawn Reidling	Billing Director
Mike Jewell	Gas Department Director	Barry Edgar	Planning Director
Don Wildsmith	Cultural Arts Director	Fawn Alexander	Community Center Director
Ricky Page	Vehicle Maintenance Director	Marty McPherson	TV Station Director
Matt Whiting	Fire Chief	Dennis Dorsey	Police Chief

MAILING ADDRESS

45 East Athens Street, P.O. Box 566, Winder, Georgia 30680
www.cityofwinder.com


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CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Financial Section

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Notes to the Financial Statements


WINDER, GEORGIA
EST. 1893
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Independent Auditor's Report

Honorable Mayor and
Members of the City Council
City of Winder, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Winder, Georgia, management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of June 30, 2011, and the respective changes in financial position and where applicable, cash flows, and the budgetary comparison of the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 11, 2011, on our consideration of the City of Winder, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 15 through 26 and 72 through 73 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Winder, Georgia's, basic financial statements. The introductory section, combining and individual financial statements, the statistical section, and the special purpose local option sales tax schedule of expenditures are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual fund financial statements, and the special purpose local option sales tax schedule of expenditures are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Rushton & Company, LLC

Certified Public Accountants

Gainesville, Georgia
November 11, 2011

Management's Discussion and Analysis

This discussion and analysis presents the highlights of financial activities and financial position for the City of Winder (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the City. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter and the City's financial statements.

Financial Highlights

The assets of the City of Winder's governmental activities and business-type activities exceeded its liabilities at the close of the fiscal year by $78.2 million. Of this amount, $14.8 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.

The primary government's total net assets decreased by $344,000 during FY 2011. Government-wide revenues increased by $635,000 and expenses increased by $115,000 from prior year.

As of the close of the current fiscal year, the primary government's governmental funds reported combined ending fund balances of $1.6 million a decrease of $1 million from the prior year. This decrease is, in part, attributable to activity within the capital projects SPLOST fund. This fund uses project-based budgeting and as a result, has years where expenditures exceed revenues. Approximately 84% of governmental fund balance, $1.4 million, is available for spending at the City's discretion (unassigned fund balance).

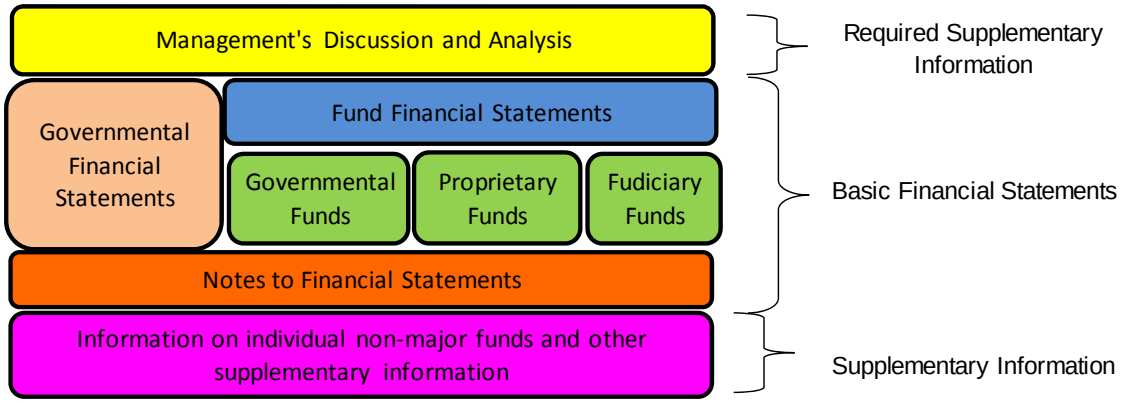
At the end of the current fiscal year, unassigned fund balance for the General Fund was $1.7 million or 15% of total General Fund expenditures.

Enterprise (business-type) fund unreserved net assets for the FY 2011 was $13 million or 67% of total enterprise fund expenses.

The City's over all expenses had a modest increase of $115,000 from FY 2010. Health insurance and retirement cost the City an additional $370,000 from prior year but management has been able to offset these cost in other areas. Professional fees increased due to COLA stipulations in contracts; however, the City's salaries and wages declined by $127,000 due to no increases in pay and employee retirements.

Report Layout

The following illustration is provided as a guide for the financial statements:



The City's Comprehensive Annual Financial Report (CAFR) consists of several sections. Taken together they provide a comprehensive financial look at the City. The components of the report include the following:

- **Independent Auditor's Report.**
- **Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.
- **Basic Financial Statements.** Includes a Statement of Net Assets, a Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Net Assets and Activities focus on a government-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated in total for the City.
  - The *Statement of Net Assets* focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts invested in capital assets net of related debt, restricted for specific purposes and unrestricted amounts.
  - The *Statement of Activities* focuses on gross and net costs of City programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
  - *Fund Financial Statements* focus separately on the major governmental fund and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City's major governmental fund is presented in its own column and the six remaining funds are combined into a column titled "Nonmajor Governmental Funds." Statements for the City's proprietary funds follow the governmental funds and include net assets, revenues, expenses and changes in fund net assets, and cash flows. There are two major enterprise funds (Water and Sewer Fund and Gas Fund) and four nonmajor enterprise funds which are combined into a column titled "Nonmajor Enterprise Funds".
  - The City has two internal service funds to account for the cost of administration of the solid waste, gas and water utility operations and fleet maintenance. Costs of the internal service funds are charged to the applicable funds. The combined internal service funds net assets, revenues, expenses, and changes in net assets are presented in a single column in the proprietary fund statements.
  - *Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.
  - The *Notes to the Basic Financial Statements* provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.
- **Required Supplementary Information.** Presents the General Fund's budget to actual comparison schedule and the notes to the required supplementary information. The General Fund is the City's only major governmental fund.
- **Other Supplementary Information.** Readers desiring additional information on non-major funds can find it in the Combining Statements of Non-major Funds and/or the Supplementary Information-Budgetary Comparison sections of this report. Components within this section include:
  - Nonmajor Governmental Funds Statements. Major funds are included within the Basic Financial Statements, whereas non-major funds are presented here. These statements include combining balance sheets and statements of revenues, expenditures and changes in fund balances.

- Budgetary comparison information for non-major governmental funds, excluding the Capital Projects Fund, and schedules of General Fund revenues and expenditures are presented here.
- Agency Funds Changes in Assets and Liabilities represents the activities of the City of Winder's Municipal Court and Downtown Improvement Funds.
- Nonmajor Proprietary Funds Statements. The City has six nonmajor proprietary funds, four of which are enterprise funds and are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
- Internal Service Funds Statements. The City has two internal service funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
- Capital assets used in governmental operations.
- Special Purpose Local Option Sales Tax reports complete the Financial Section of this report.

- **Statistical Section.** Trend information and statistics.
- **Report by Independent Certified Public Accountant.** Supplemental communication on the City's compliance, internal controls, and other matters.

Government-Wide Financial Analysis

The government-wide statements report information about the City of Winder as a whole using accounting methods similar to those used by private sector companies.

Net assets may serve over time as a useful indicator of a government's financial condition. In the case of the City of Winder, assets exceeded liabilities by $78,197,000 at the close of fiscal year 2011. This is a decrease from the prior year of $344,000. Water revenues increased by $1.5 million due to increased water rates implemented in September 2010, however the Environmental Protection Fund remained un-funded and produced a net loss of $396,000. Permits, tap fees and investment earnings are still down from pre-recession years by over 75% and will be slow to recover in the next few years. At June 30, 2011, the City had $62.4 million invested in capital assets, net of related debt and accumulated depreciation and $1.0 million in restricted net assets. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Statement of Net Assets at June 30, 2011 and 2010

Net Assets at Year-End

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2011	2010	2011	2010	2011	2010
Cash and Investments	$ 0.6	$ 1.9	$ 11.7	$ 7.8	$ 12.3	$ 9.7
Current Assets	1.7	1.3	2.0	2.4	3.7	3.7
Other Non-Current Assets	-	-	3.6	3.6	3.6	3.6
Capital Assets	11.8	12.1	77.4	80.9	89.2	93.0
Total Assets	14.1	15.3	94.7	94.7	108.8	110.0
Current Liabilities	0.7	0.5	3.5	1.1	4.2	1.6
Other Liabilities	0.2	0.2	0.1	0.5	0.3	0.7
Long-Term Debt Outstanding	1.1	1.5	25.0	27.6	26.1	29.1
Total Liabilities	2.0	2.2	28.6	29.2	30.6	31.4
Net Assets:						
Invested in Capital Assets, Net of Related Debt	10.7	10.6	51.7	53.2	62.4	63.8
Restricted	0.2	-	0.8	1.0	1.0	1.0
Unrestricted	1.2	2.5	13.6	11.3	14.8	13.8
Total Net Assets	$ 12.1	$ 13.1	$ 66.1	$ 65.5	$ 78.2	$ 78.6

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as its separate governmental and business-type activities combined fund levels.

Statement of Activities for the Fiscal Year Ended June 30, 2011 and 2010

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2011	2010	2011	2010	2011	2010
Revenues						
Program Revenue						
Charges for Services	$ 1.1	$ 1.1	$ 23.7	$ 23.0	$ 24.8	$ 24.1
Grants and Contributions	0.5	0.6	-	-	0.5	0.6
General Revenues						
Taxes	4.5	4.6	-	-	4.5	4.6
Other	0.2	0.1	0.1	0.1	0.3	0.2
Total Revenues	6.3	6.4	23.8	23.1	30.1	29.5
Expenses						
Governmental Activities						
General Government	0.4	0.3	-	-	0.4	0.3
Judicial	0.2	0.2	-	-	0.2	0.2
Public Safety	6.5	6.5	-	-	6.5	6.5
Public Works	2.6	2.5	-	-	2.6	2.5
Recreation/Housing & Dev	0.1	0.2		-	0.1	0.2
Business-Type Activities	-	-	20.6	20.6	20.6	20.6
Total Expenses	9.8	9.7	20.6	20.6	30.4	30.3
Excess (Deficiencies) Before Transfers	**(3.5)**	**(3.3)**	**3.2**	**2.5**	**(0.3)**	**(0.8)**
Transfers	2.5	3.2	(2.5)	(3.2)	-	-
Change in Net Assets	**(1.0)**	**(0.1)**	**0.7**	**(0.7)**	**(0.3)**	**(0.8)**
Beginning Net Assets	13.1	13.2	65.4	67.6	78.5	80.8
Prior Period Adjustment:						
Write Off Spray Field	-	-	-	(1.5)	-	(1.5)
Ending Net Assets	**$ 12.1**	**$ 13.1**	**$ 66.1**	**$ 65.4**	**$ 78.2**	**$ 78.5**

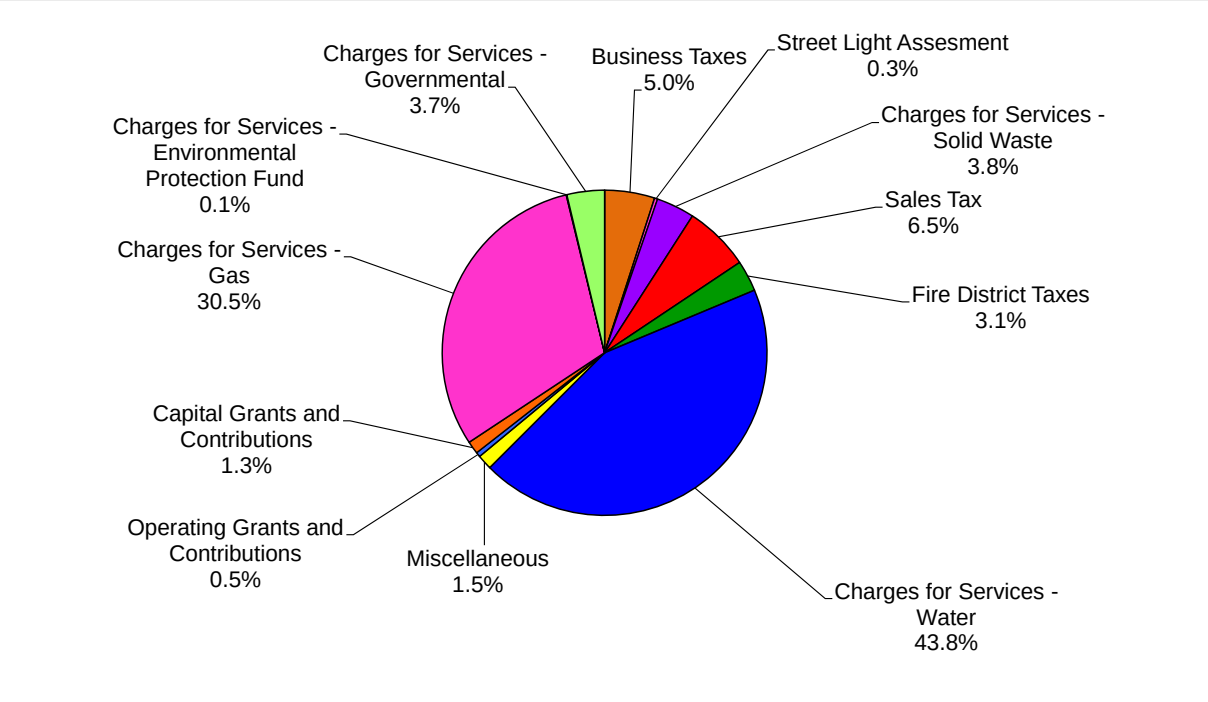
Governmental Activities

Governmental activities decreased the City of Winder's net assets by $987,000. The City's transfers into governmental funds from proprietary funds were reduced by $706,000. A comparison of prior year income and expenses before transfers to FY 2011 reveals only a slight increase of $111,000 in net loss. The City's grant revenue declined by $80,000 but overall expenses and revenues remained relatively the same. As mentioned before, the City is still far behind pre-recession income in occupational tax revenues, building permit revenues, and interest revenues. Expenses of the Governmental fund remained relatively stable.

Business-type Activities

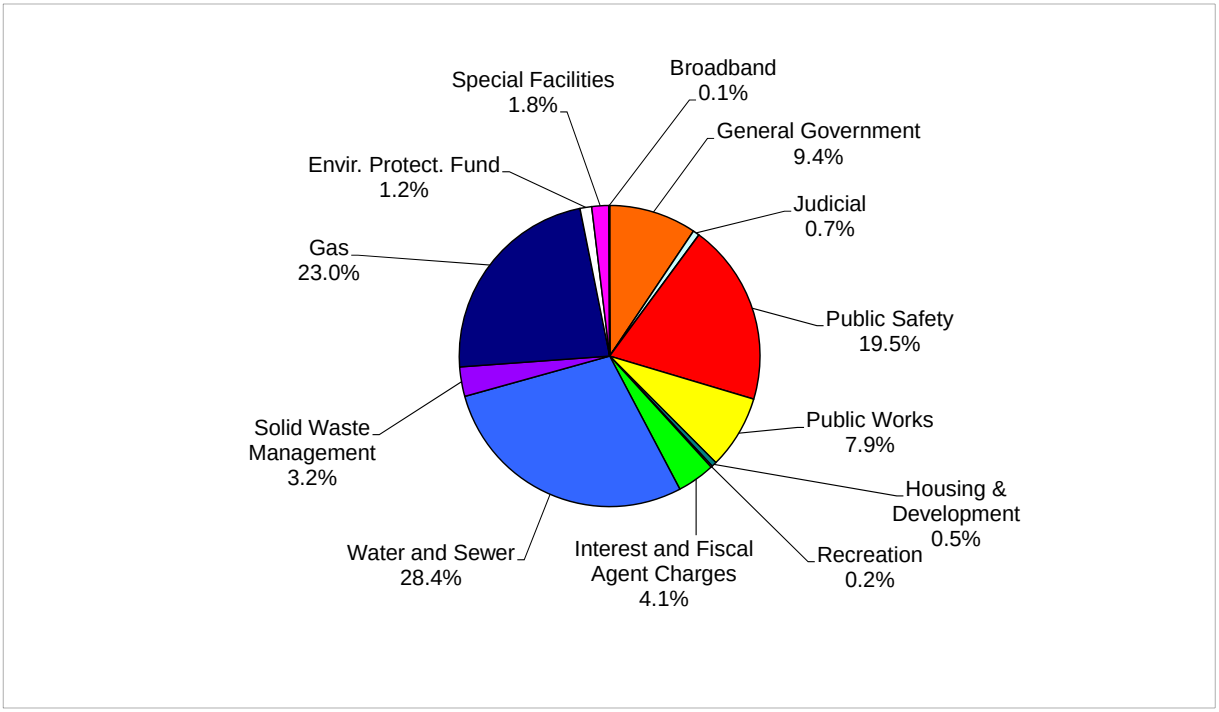
Business-type activities increased the City of Winder's net assets by approximately $644,000. The City implemented new water and sewer rates in September 2010 which increased revenues by $760,000. The City Council designated any additional income from the increased rates to be used for water and sewer rehabilitation and replacement projects. An additional $670,000 in water revenues came from increased water sales compared to the previous year. Expenses remained stable. Transfers to the General Fund decreased by $706,000 compared to FY 2010 and by $2.3 million compared to FY 2009.

REVENUES BY SOURCE – GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding

EXPENSES BY FUNCTION – GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding

Financial Analysis of the Government's Funds

As noted earlier, the City of Winder employs fund accounting to ensure and demonstrate compliance with finance-related legal requirements and financial reporting requirements.

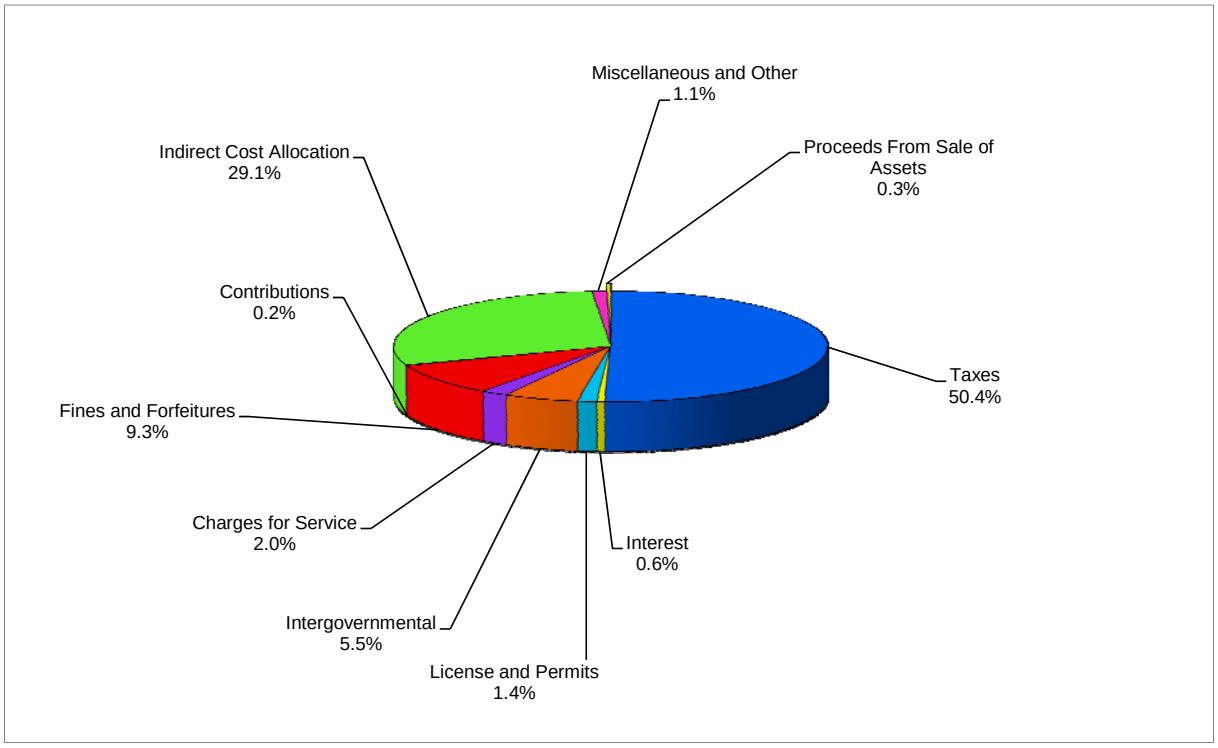
Governmental Funds The focus of the City of Winder's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

As of the end of FY 2011, the City's governmental funds reported combined ending fund balances of $1.6 million a decrease of $1 million. Approximately 84% of this amount constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is restricted or committed to indicate that it is not available for new spending because it has already been obligated for other restricted purposes.

As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 15% of total General Fund expenditures for the current fiscal year.

As in previous years, the City of Winder levied no property tax to finance current operations. Therefore, the City's general fund relied on transfers from the proprietary funds (or business-type activities) to supplement the governmental activities of the City such as public safety and public works. The transfers from the combined public utility enterprise funds were $2,951,000, significantly less than the prior year.

REVENUES BY SOURCE-GOVERNMENTAL FUNDS



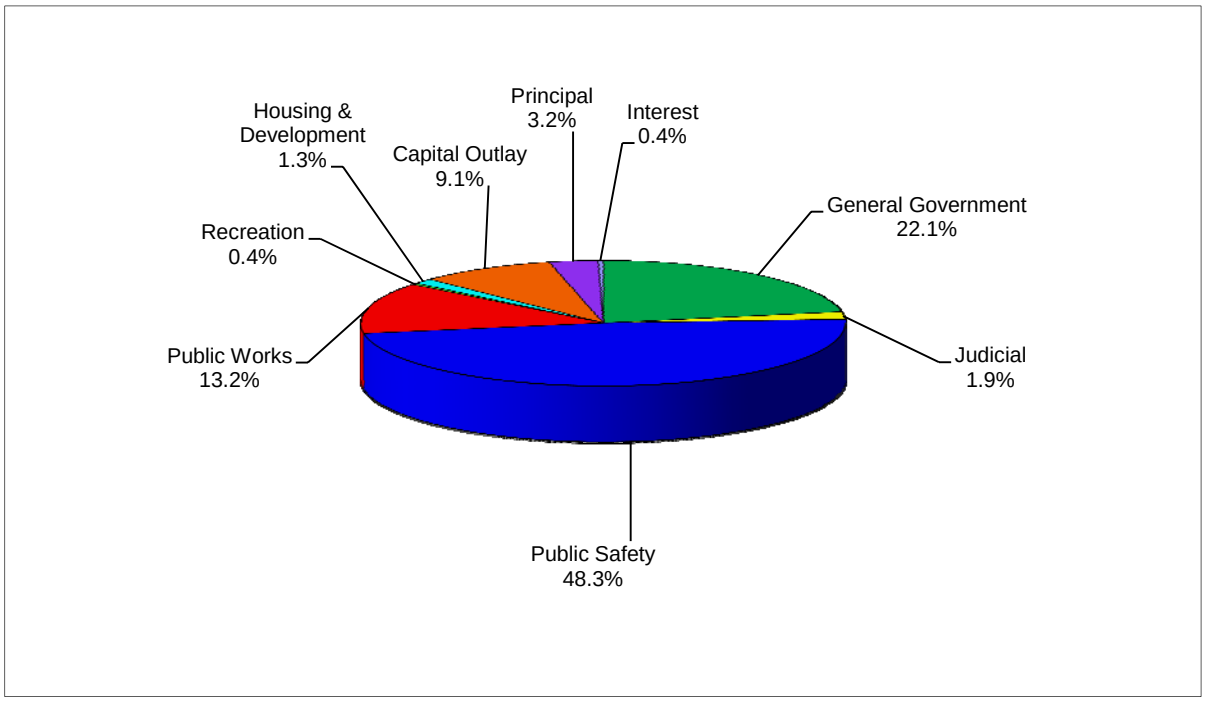
Note: Graph may not equal 100% due to rounding

The City's governmental funds operating revenues (excluding indirect cost allocation) were down $118,000 from prior year which was primarily due to a decline in fire tax revenues and intergovernmental revenues. Fines and forfeitures increased by 5%. The City's Local Option Sales Tax yielded $29,500 more than in the prior year. The Special Purpose Local Option Sales Tax (SPLOST) in the Capital Projects fund accounts for the other sales tax received by the City which is authorized by voter referendum. The City received $16,000 more in SPLOST proceeds than in FY 2010. Occupational taxes and building permits continued to decline by an additional $12,000 from FY 2010, due to the continued downward turn in new construction and businesses closing.

Shown here is a graph of sales tax revenues received in the past 4 years:



EXPENDITURES BY FUNCTION-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding

Expenditures in the governmental funds were $12.5 million, relatively the same as prior year. The City recognized $1.1 million for capital outlay expenditures, of which, $894,000 was spent for right of ways, easements and engineering for the HWY 211 DOT project. Operating expenditures of the City governmental funds were $10.9 million (approximately the same as FY 2010).

Proprietary Funds The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Overall revenues were up by $640,000. Of this amount water revenues were up by $1.4 million due to a dry summer along with a rate increase; however, gas revenues were down by $838,000 which is directly related to the price of gas; therefore, gas expenses declined by approximately the same amount. An additional $142,000 decrease in revenues was from a decline in tap-on revenues in the Water and Gas Funds. Total expenses of the proprietary funds remained approximately the same; however, depreciation expense increased by $414,000. As noted earlier, the cost of natural gas declined, professional fees increased due to contract stipulations, and personnel services remained about the same.

Budgetary Highlights

The City Council approves all budget amendments prior to finalizing the audit. Budget variances are reviewed with the Mayor and Council on a monthly basis. Below are the significant budget amendments in FY 2011:

- Move Cable Franchise budgeted revenues to the TV Station Fund from General Fund per Council request due to implementation of GASB 54.
- Increase revenues and expenditures concerning City festivals. This is a new fund set up during FY 2011.
- Transfer expenditures to Grant Fund and Municipal Court Department to cover additional personnel cost.

Actual Governmental expenditures were $1.9 million less than budgeted. Personnel cost were under budget by $295,000, as well as, supplies expenditures which were $322,000 below budget. Contract expenditures were slightly over budgeted amounts while purchased property expenditures where slightly

under budget. Some capital outlay projects were put on hold because the funding sources were not available.

Actual combined Governmental revenues were $11,000 more than budgeted. Fines and forfeitures came in $45,000 under budget due to offenders opting for community service rather than paying fines. Combined taxes were $152,000 under budget because anticipated sales tax recovery was slower than expected. The City received a FEMA grant for $52,000 to pay for clothes washers for firefighter gear and exhausts system for each fire station.

Capital Assets and Debt Administration

Capital Assets

As of June 30, 2011 the City has invested $89.2 million (net of depreciation) in capital assets reflected in the following table.

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Totals	
	2011	2010	2011	2010	2011	2010
Land	$ 1.0	$ 0.7	$ 5.5	$ 5.5	$ 6.5	$ 6.2
Buildings & Improvements	1.2	1.2	3.9	4.0	5.1	5.2
Plant & System	-	-	66.5	69.7	66.5	69.7
Infrastructure	6.6	7.3	-	-	6.6	7.3
Furniture & Equipment	0.8	0.9	0.6	0.7	1.4	1.6
Vehicles	1.1	1.6	0.3	0.5	1.4	2.1
Work In Progress	1.1	0.4	0.6	0.5	1.7	0.9
	$ 11.8	$ 12.1	$ 77.4	$ 80.9	$ 89.2	$ 93.0

The following table reconciles the change in capital assets.

(in millions of dollars)

	Governmental Activities	Business-Type Activities	Totals
Beginning Balance	$ 12.1	$ 80.9	$ 93.0
Additions	1.1	0.3	1.4
Reductions	-	(0.3)	(0.3)
Depreciation	(1.4)	(3.5)	(4.9)
Ending Balance	$ 11.8	$ 77.4	$ 89.2

Capital asset additions to governmental activities amounted to over $1,134,000, which included two industrial clothes washers for the Fire Department, exhaust systems for the fire stations, phone recording system for the Police Department dispatchers, a salt/sand spreader and a snow plow for Street Department, TV station equipment, demolition of the facility maintenance building, realignment of Laura Street behind City Hall, and various sidewalk and street improvements throughout the City. The City, in conjunction with the Georgia Department of Transportation, continues the Highway 211 improvements from Horton Street to McNeal Road. The City continued purchasing right of ways and easements for this project in the amount of $305,000 during FY 2011. Engineering for this project cost the City $589,000. Depreciation decreased total capital assets by $1.4 million.

Business-type capital assets increased by $300,000. The Water Fund's capital assets increased by $116,000. This amount included water and sewer line improvements, a jackhammer attachment, and other miscellaneous equipment. The Gas Fund expanded the City's gas lines to serve poultry farms and purchased a straw blower. The Special Facility Fund finished the construction of the building at Jug

Tavern Park. The Environmental Protection Fund completed a stormwater project on Lily Drive for $11,000.

The Water Fund also had a reduction of cost for the Cedar Creek Wastewater Reclamation Facility by $245,000. This decrease was due to a rebate program from the State of Georgia for sales tax exemption on purchases of water and air pollution control equipment. Depreciation also decreased business-type capital assets by $3.5 million.

Note 6 to the financial statements include more detailed information on capital asset activities.

Debt Outstanding

As of year-end, the City had $27 million in debt outstanding compared to $ 29.2 million last year. This included $2.3 million due within one year. The following table presents a comparison of debts outstanding:

(in millions of dollars)

	Totals	
	2011	2010
Governmental:		
Capital Leases	$ 1.2	$ 1.5
Compensated Absences	0.1	0.1
Sub-total	1.3	1.6
Business-type:		
Capital Leases	$ 0.4	$ 0.6
Notes	17.1	18.1
Water and Sewer Bonds	8.2	8.9
Sub-total	25.7	27.6
Total	$ 27.0	$ 29.2

No additional debt was borrowed during FY 2011 and payments during the year decreased existing debt.

Note 8 to the financial statements includes more detailed information on long-term debt activities.

Economic Factors

Funding for the operations of the City comes primarily from: sales taxes, fines and forfeitures, licensing and permitting activities, and utility profits. As the general economy is fluctuating, the City remains focused on reducing operational costs through increasing the effectiveness and efficiency of the City's operations and administration. The City remains quality driven, committed to providing excellent service in a cost effective and efficient manner guided by and aligned with our core values.

The 2012 budget was developed and adopted to reflect conservative revenue figures, and the following indicators were taken into account:

- The City of Winder implemented no utility rate increases for FY 2012 with a decrease in the city-wide operating budget of $227,900 or 0.76% from FY 2011.
- The City of Winder will issue Request for Proposals for its City Solicitor and Public Defender contracts.
- Building permits will decrease slightly.
- Gas revenues and expenses will remain stable.
- Personal services costs will remain approximately the same as FY 2011.
- Capital purchases will only be completed with proceeds from debt or revenues that exceed expenditures/expenses.

The goal of the City is to maintain and improve the City's quality of services while preserving the City's financial position without putting unjust financial burdens on our citizens.

Financial Contact

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional financial information, please send your requests to:

Finance Director
City of Winder
P O Box 566
45 East Athens Street
Winder, Georgia 30680
770-867-3106. .



CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Basic Financial Statements


WINDER, GEORGIA
EST. 1893
"CITY OF OPPORTUNITY"

City of Winder, Georgia
Statement of Net Assets
June 30, 2011

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Downtown Development Authority
Assets				
Cash and Cash Equivalents	$ 632,747	$ 9,772,284	$ 10,405,031	$ 8,959
Taxes Receivable - Net	135,865	-	135,865	-
Accounts Receivable	114,541	2,478,955	2,593,496	-
Intergovernmental Receivable	522,937	3,436,296	3,959,233	-
Internal Balances	846,202	(846,202)	-	-
Supply Inventory	-	333,500	333,500	-
Investments	-	-	-	270,204
Prepaid Items	32,505	10,094	42,599	-
Bond Issue Costs - Net of Amortization	-	178,493	178,493	-
Restricted Assets				
Investment Bond Sinking Accounts	-	1,509,485	1,509,485	-
Restricted Cash	-	393,372	393,372	-
Capital Assets				
Non-Depreciable	2,145,731	6,121,124	8,266,855	314,000
Depreciable, Net	9,677,307	71,267,023	80,944,330	25,724
Total Assets	**14,107,835**	**94,654,424**	**108,762,259**	**618,887**
Liabilities				
Accounts Payable and Accrued Liabilities	676,536	2,132,095	2,808,631	-
Intergovernmental Payable	-	-	-	270,204
Unearned Revenue	13,840	252,000	265,840	-
Liabilities Payable From Restricted Assets:				
Accounts Payable and Accrued Liabilities	-	24,531	24,531	-
Revenues Bonds Payable - Net, Cur Portion	-	706,807	706,807	-
Customer Deposits	-	393,372	393,372	-
Noncurrent Liabilities:				
Other Post-Employment Benefits Liability	190,469	67,130	257,599	-
Leases, Notes and Bonds Payable				
Due Within One Year	417,191	1,020,844	1,438,035	-
Due in More Than One Year	726,720	23,943,685	24,670,405	-
Total Liabilities	**2,024,756**	**28,540,464**	**30,565,220**	**270,204**
Net Assets				
Invested In Capital Assets, Net Of Related Debt	10,679,127	51,716,811	62,395,938	339,724
Restricted For				
Public Safety	56,853	-	56,853	-
Housing and Development	111,501	-	111,501	-
Debt Service	-	778,147	778,147	-
Unrestricted	1,235,598	13,619,002	14,854,600	8,959
Total Net Assets	**$ 12,083,079**	**$ 66,113,960**	**$ 78,197,039**	**$ 348,683**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Statement of Activities
For the Fiscal Year Ended June 30, 2011

Function/Program	Expenses	Indirect Costs	Charges For Services
Governmental Activities			
General Government	$ 2,868,643	$ (2,423,379)	$ 174,130
Judicial	215,375	22,149	-
Public Safety	5,944,901	518,208	895,404
Public Works	2,405,647	154,305	30,229
Recreation	48,690	-	28,302
Housing & Development	166,351	(131,629)	-
Interest and Fiscal Agent Charges	44,925	-	-
Total Governmental Activities	**11,694,532**	**(1,860,346)**	**1,128,065**
Business Type Activities			
Water and Sewer	9,847,201	1,031,474	13,199,817
Gas	7,017,572	731,106	9,184,061
Solid Waste Management	962,475	1,191	1,149,328
Environmental Protection Fund	377,182	38,756	19,911
Special Facilities	562,133	57,819	93,389
Broadband	22,591	-	12,409
Total Business Type Activities	**18,789,154**	**1,860,346**	**23,658,915**
Total Primary Government	**$ 30,483,686**	**$ -**	**$ 24,786,980**
Component Unit			
Downtown Development Authority	$ 2,677	**$ -**	$ -
Total Component Unit	**$ 2,677**	**$ -**	**$ -**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Program Revenues			Net (Expenses) Revenues And Changes In Net Assets			
			Primary Government			*Component Unit*
Operating Grants and Contributions	Capital Grants and Contributions		Governmental Activities	Business Type Activities	Total	Downtown Development Authority
$ -	$ -		$ (271,134)	$ -	$ (271,134)	
-	-		(237,524)	-	(237,524)	
117,684	51,810		(5,398,211)	-	(5,398,211)	
-	327,848		(2,201,875)	-	(2,201,875)	
16,850	-		(3,538)	-	(3,538)	
925	-		(33,797)	-	(33,797)	
-	-		(44,925)	-	(44,925)	
135,459	**379,658**		**(8,191,004)**	**-**	**(8,191,004)**	
-	-		-	2,321,142	2,321,142	
2,023	-		-	1,437,406	1,437,406	
-	-		-	185,662	185,662	
-	-		-	(396,027)	(396,027)	
1,906	-		-	(524,657)	(524,657)	
-	-		-	(10,182)	(10,182)	
3,929	**-**		**-**	**3,013,344**	**3,013,344**	
$ 139,388	**$ 379,658**		**(8,191,004)**	**3,013,344**	**(5,177,660)**	
$ 1,701						$ (976)
$ 1,701	**$ -**					**$ (976)**
General Revenues:						
Taxes						
General Sales Taxes			1,535,228	-	1,535,228	-
Selective Sales Taxes			430,245	-	430,245	-
Business Taxes			1,503,524	-	1,503,524	-
Fire District Taxes			932,107	-	932,107	-
Street Light Assesment			90,688	-	90,688	-
Other Taxes			6,725	-	6,725	-
Interest Earnings			51,983	162,910	214,893	-
Gain on Sale of Assets			22,222	-	22,222	-
Miscellaneous			98,212	-	98,212	-
Transfers			2,532,183	(2,532,183)	-	-
Total General Revenues and Transfers			**7,203,117**	**(2,369,273)**	**4,833,844**	**-**
Change in Net Assets			**(987,887)**	**644,071**	**(343,816)**	**(976)**
Beginning Net Assets			13,070,966	65,469,889	78,540,855	349,659
Ending Net Assets			**$ 12,083,079**	**$ 66,113,960**	**$ 78,197,039**	**$ 348,683**

City of Winder, Georgia
Governmental Funds
Balance Sheet
June 30, 2011

	General Fund	Other Governmental Funds	Total Governmental Funds
Assets			
Cash and Cash Equivalents	$ 414,453	$ 218,294	$ 632,747
Due From Other Funds	1,180,790	-	1,180,790
Taxes Receivable - Net	121,549	14,316	135,865
Accounts Receivable	114,541	-	114,541
Intergovernmental Receivable	429,257	93,680	522,937
Prepaid Items	25,818	6,687	32,505
Total Assets	**$ 2,286,408**	**$ 332,977**	**$ 2,619,385**
Liabilities			
Accounts Payable and Accrued Liabilities	$ 514,745	$ 30,350	$ 545,095
Due To Other Funds	-	334,588	334,588
Deferred Revenues	95,776	13,840	109,616
Total Liabilities	**610,521**	**378,778**	**989,299**
Fund Balance			
Nonspendable Fund Balance			
Prepaid Items	25,818	6,687	32,505
Restricted Fund Balance			
Public Safety	-	56,853	56,853
Housing and Development	-	111,501	111,501
Committed Fund Balance			
General Government	-	50,875	50,875
Recreation	-	3,545	3,545
Unassigned Fund Balance	1,650,069	(275,262)	1,374,807
Total Fund Balance	**1,675,887**	**(45,801)**	**1,630,086**
Total Liabilities and Fund Balance	**$ 2,286,408**	**$ 332,977**	**$ 2,619,385**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Reconciliation of the Balance Sheet for Governmental Funds
To the Statement of Net Assets
June 30, 2011

Total fund balances for Governmental Funds	**1,630,086**
Amounts reported for governmental activities on the Statement of Net Assets differs from the amount reported on the Balance Sheet for Governmental Funds because:	
Net Other Post Employment Benefit liability does not consume current financial resources and, therefore, is not reported in governmental funds.	(190,469)
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds, net of accumulated depreciation of $24,111,395.	11,823,038
Other assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	
Fire district taxes earned but unavailable	95,776
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(131,441)
Notes and leases payable are not due and payable in the current period and therefore are not reported in the funds.	(1,143,911)
Net Assets of Governmental Activities	**$ 12,083,079**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2011

	General Fund	Other Governmental Funds	Total Governmental Funds
Revenues:			
Taxes	$ 4,315,323	$ 173,802	$ 4,489,125
License and Permits	125,893	-	125,893
Intergovernmental	52,735	440,194	492,929
Charges for Service	149,544	28,347	177,891
Fines and Forfeitures	810,427	13,854	824,281
Interest	51,572	578	52,150
Contributions	5,171	16,850	22,021
Miscellaneous and Other	98,212	-	98,212
Indirect Cost Allocation	2,589,248	-	2,589,248
Total Revenues	**8,198,125**	**673,625**	**8,871,750**
Expenditures:			
Current			
General Government	2,598,410	157,893	2,756,303
Judicial	237,701	-	237,701
Public Safety	5,822,907	190,727	6,013,634
Public Works	1,649,445	-	1,649,445
Recreation	-	48,690	48,690
Housing & Development	146,930	17,580	164,510
Capital Outlay			
General Government	30,029	12,617	42,646
Public Safety	69,121	-	69,121
Public Works	128,323	894,584	1,022,907
Debt Service			
Principal	404,518	-	404,518
Interest and Fiscal Agent Charges	44,925	-	44,925
Total Expenditures	**11,132,309**	**1,322,091**	**12,454,400**
Excess Of Revenues Over (Under) Expenditures	**(2,934,184)**	**(648,466)**	**(3,582,650)**
Other Financing Sources (Uses):			
Transfers In	2,951,483	138,570	3,090,053
Transfers Out	(518,670)	(39,200)	(557,870)
Proceeds From Sale of Assets	27,134	-	27,134
Total Other Financing Sources (Uses)	**2,459,947**	**99,370**	**2,559,317**
Net Change In Fund Balance	**(474,237)**	**(549,096)**	**(1,023,333)**
Beginning Fund Balance	2,150,124	503,295	2,653,419
Ending Fund Balance	**$ 1,675,887**	**$ (45,801)**	**$ 1,630,086**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2011

Net Change In Fund Balance - Total Governmental Funds		**$ (1,023,333)**
Amounts reported for governmental activities on the Statement of Activities are different from the amounts reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capitalized outlays exceeded depreciation in the current period.		
Expenditures for Capital Assets	1,134,674	
Less Current Year Depreciation	(1,449,980)	(315,306)
The net effect of sale/scrapping/transferring capital assets		
Capital Assets Sold/Scrapped/Transferred	(211,337)	
Accumulated Depreciation	206,425	(4,912)
The issuance of long-term debt (e.g. notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This amount is the net effect of these differences.		
Payment of Long-term Debt	404,518	404,518
The net OPEB liability does not require the use of current financial resources and is not reported as expenditures in the governmental funds.		(48,511)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Fire District Taxes		9,392
Expenditures in the Statement of Activities that do not require current financial resources and not reported in the funds.		
Compensated Absences		(9,735)
Change in Net Assets of Governmental Activities		**$ (987,887)**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Proprietary Funds
Statement of Net Assets
June 30, 2011

	Business-type Activities - Enterprise Funds	
	Water and Sewer Fund	Gas Fund
Assets		
Current Assets		
Cash and Cash Equivalents	$ 5,517,124	$ 4,003,126
Accounts Receivable	1,722,982	571,579
Intergovernmental Receivable	143,025	-
Supply Inventory	222,800	110,700
Prepaid Items	-	10,094
Due From Other Funds	35,000	-
Bond Issue Costs - Net	19,728	-
Restricted Assets:		
Cash	229,818	163,554
Cash - Bond Sinking Accounts	1,509,485	-
Total Current Assets	**9,399,962**	**4,859,053**
Non-Current Assets		
Property, Plant and Equipment - Net	**70,084,893**	**2,785,300**
Other Assets:		
Intergovernmental Receivable	3,293,271	-
Bond Issue Costs - Net	158,765	-
Total Other Assets	**3,452,036**	**-**
Total Non-current Assets	**73,536,929**	**2,785,300**
Total Assets	**82,936,891**	**7,644,353**
Liabilities		
Current Liabilities		
Accounts Payable and Accrued Liabilities	844,335	1,052,342
Due to Other Funds	-	-
Unearned Revenue	252,000	-
Notes & Capital Leases Payable	928,467	75,056
Liabilities Payable From Restricted Assets:		
Accounts Payable and Accrued Liabilities	24,531	-
Revenue Bonds Payable - Net	706,807	-
Customer Deposits	229,818	163,554
Total Current Liabilities	**2,985,958**	**1,290,952**
Long -Term Liabilities		
Other Post-Employment Benefits Liability	28,607	19,782
Notes and Capital Leases Payable	16,358,653	64,228
Revenue Bonds Payable - Net	7,505,982	-
Total Long-Term Liabilities	**23,893,242**	**84,010**
Total Liabilities	**26,879,200**	**1,374,962**
Net Assets		
Invested in Capital Assets, Net of Related Debt	44,584,984	2,646,016
Restricted Net Assets		
Debt Service	778,147	-
Unrestricted Net Assets	10,694,560	3,623,375
Total Net Assets	**$ 56,057,691**	**$ 6,269,391**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
$ 243,042	$ 9,763,292	$ 8,992
184,394	2,478,955	-
-	143,025	-
-	333,500	-
-	10,094	-
-	35,000	-
-	19,728	-
-	393,372	-
-	1,509,485	-
427,436	**14,686,451**	**8,992**
4,366,891	**77,237,084**	**151,063**
-	3,293,271	-
-	158,765	-
-	**3,452,036**	**-**
4,366,891	**80,689,120**	**151,063**
4,794,327	**95,375,571**	**160,055**
155,171	2,051,848	80,247
846,202	846,202	35,000
-	252,000	-
-	1,003,523	17,321
-	24,531	-
-	706,807	-
-	393,372	-
1,001,373	**5,278,283**	**132,568**
6,076	54,465	12,665
-	16,422,881	14,822
-	7,505,982	-
6,076	**23,983,328**	**27,487**
1,007,449	**29,261,611**	**160,055**
4,366,891	51,597,891	118,920
-	778,147	-
(580,013)	13,737,922	(118,920)
$ 3,786,878	**66,113,960**	**$ -**

City of Winder, Georgia
Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2011

	Business-type Activities - Enterprise Funds	
Operating Revenues	**Water and Sewer Fund**	**Gas Fund**
Charges For Services	$ 12,562,269	$ 9,072,354
Tap-On Fees	301,457	6,750
Penalties and Interest	272,449	103,159
Contributions	-	2,023
Miscellaneous and Other	63,642	1,798
Total Revenues	13,199,817	9,186,084
Operating Expenses		
Personal Services	845,234	493,224
Professional and Technical	2,766,190	24,445
Purchased Property Services	399,850	107,296
Supplies	811,410	5,880,789
Depreciation	3,030,454	270,296
Amortization	162,644	-
Internal Fund Charges	644,770	236,336
Indirect Costs Allocation	1,031,474	731,106
Total Expenses	9,692,026	7,743,492
Net Operating Revenues (Expenses)	**3,507,791**	**1,442,592**
Non-Operating Revenues (Expenses)		
Interest Income	162,762	148
Interest Expense and Fiscal Agent Charges	(1,186,649)	(5,186)
Total Non-Operating Revenues (Expenses)	(1,023,887)	(5,038)
Net Revenues (Expenses) Before Transfers	**2,483,904**	**1,437,554**
Transfers		
Transfers Out	(1,319,850)	(1,263,333)
Transfers In	-	-
Net Transfers	**(1,319,850)**	**(1,263,333)**
Change in Net Assets	**1,164,054**	**174,221**
Net Assets, Beginning of the Year	54,893,637	6,095,170
Net Assets, End of the Year	**$ 56,057,691**	**$ 6,269,391**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
$ 1,246,795	$ 22,881,418	$ 1,203,135
-	308,207	-
28,242	403,850	-
-	2,023	-
1,906	67,346	-
1,276,943	23,662,844	1,203,135
186,072	1,524,530	795,775
1,272,251	4,062,886	67,337
130,562	637,708	130,579
155,336	6,847,535	149,647
168,573	3,469,323	58,600
-	162,644	-
11,587	892,693	-
97,766	1,860,346	-
2,022,147	19,457,665	1,201,938
(745,204)	**4,205,179**	**1,197**
-	162,910	-
-	(1,191,835)	(1,197)
-	(1,028,925)	(1,197)
(745,204)	**3,176,254**	**-**
(368,300)	(2,951,483)	-
419,300	419,300	-
51,000	**(2,532,183)**	**-**
(694,204)	**644,071**	**-**
4,481,082	65,469,889	-
$ 3,786,878	**66,113,960**	**$ -**

City of Winder, Georgia
Proprietary Funds
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2011

	Business-type Activities - Enterprise Funds	
	Water and Sewer Fund	Gas Fund
Cash Flows from (to) Operating Activities:		
Receipts from Customers	$ 13,179,813	$ 9,186,852
Payments to Employees	(835,288)	(488,774)
Internal Activity	(1,676,244)	(967,442)
Payments to Suppliers	(3,541,135)	(5,239,303)
Net Cash Provided (Used) by Operating Activities	**7,127,146**	**2,491,333**
Cash Flows From (to) Noncapital Financing Activities		
Transfers to Other Funds	(1,319,850)	(1,263,333)
Transfers from Other Funds	-	-
Receipts from Other Funds	-	-
Payments to Other Funds	(35,000)	-
Net Cash from (to) Noncapital Financing Activities	**(1,354,850)**	**(1,263,333)**
Cash Flows from (to) Capital and Related Financing Activities:		
Acquisition and Construction of Capital Assets, Net	(116,107)	(136,573)
Receipts from Intergovernmental	137,312	-
Interest and Fiscal Charges on Notes & Capital Leases	(1,191,167)	(5,186)
Principal Payments on Bonds	(836,605)	-
Principal Payments on Notes & Capital Leases	(1,182,051)	(72,915)
Rebate on Construction Cost of Water Treatment Plant	245,052	-
Net Cash from (to) Capital and Related Financing Activities	**(2,943,566)**	**(214,674)**
Cash Flows from Investing Activities:		
Interest on Investments	162,762	148
Net Increase (Decrease) in Cash	**2,991,492**	**1,013,474**
Cash and Cash Equivalents, Beginning of the Year (Including $1,258,977 and $211,964 of restricted cash on the Water and Gas Fund respectively)	4,264,936	3,153,206
Cash and Cash Equivalents, End of the Year (Including $1,739,303 and $163,554 of restricted cash on the Water and Gas Fund respectively)	**$ 7,256,428**	**$ 4,166,680**
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities		
Operating Income (Loss)	$ 3,507,791	$ 1,442,592
Adjustments to Reconcile Net Operating Income to Net Cash Provided (used) by Operating Activities		
Depreciation and Amortization	3,193,098	270,296
Changes in Current Assets and Liabilities		
Increase (Decrease) in Accounts Payable & Accrued Liabilities	385,171	701,369
Increase (Decrease) in OPEB Liability	6,112	4,201
Increase (Decrease) in Customer Deposits	(33,259)	(48,410)
(Increase) Decrease in Inventories	54,978	69,694
Increase (Decrease) in Unearned Revenue Revenues	252,000	-
(Increase) Decrease in Prepaid Items	-	2,413
(Increase) Decrease in Accounts Receivables	(238,745)	49,178
Net Cash Provided (used) by Operating Activities	**$ 7,127,146**	**$ 2,491,333**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
$ 1,281,159	$ 23,647,824	$ 1,203,135
(183,677)	(1,507,739)	(786,686)
(109,353)	(2,753,039)	-
(1,565,432)	(10,345,870)	(326,491)
(577,303)	**9,041,176**	**89,958**
(368,300)	(2,951,483)	-
419,300	419,300	-
381,202	381,202	35,000
-	(35,000)	(106,000)
432,202	**(2,185,981)**	**(71,000)**
(32,157)	(284,837)	-
-	137,312	-
-	(1,196,353)	(1,197)
-	(836,605)	-
-	(1,254,966)	(16,827)
-	245,052	-
(32,157)	**(3,190,397)**	**(18,024)**
-	162,910	-
(177,258)	**3,827,708**	**934**
420,300	7,838,442	8,058
$ 243,042	**$ 11,666,150**	**$ 8,992**
$ (745,204)	$ 4,205,179	$ 1,197
168,573	3,631,967	58,600
(6,415)	1,080,125	24,813
1,527	11,840	5,348
2,250	(79,419)	-
-	124,672	-
-	252,000	-
-	2,413	-
1,966	(187,601)	-
$ (577,303)	**$ 9,041,176**	**$ 89,958**

City of Winder, Georgia
Fiduciary Statement of Assets and Liabilities
Agency Funds
June 30, 2011

	Agency Funds
Assets	
Cash and Cash Equivalents	$ 44,796
Accounts Receivable, Net	313,431
Total Assets	**$ 358,227**
Liabilities	
Due to Others	$ 358,227
Total Liabilities	**$ 358,227**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Basic Financial Statements

1-Summary of Significant Accounting Policies

This summary of the City of Winder's more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies are an integral part of the accompanying financial statements.

The City of Winder, incorporated in 1894, operates under a Mayor-Council form of government. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; economic development; the construction and maintenance of highways, streets, sidewalks, and stormwater infrastructure.

The accompanying financial statements report on the financial activity for the City of Winder, Georgia for the fiscal year ended June 30, 2011. The statements include all the funds controlled by the Mayor and Council of the City of Winder, Georgia. The financial statements have been prepared in conformance with generally accepted accounting principles (GAAP) as applied to governmental units. The City has elected to apply the statements and pronouncements of the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also elected to apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) Opinions and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the City are discussed below.

Reporting Entity

The City presents in the accompanying financial statements those entities that comprise the primary government along with its component unit, an entity for which the City is considered to be financially accountable. At June 30, 2011, the City's reporting entity consists of the City of Winder, Georgia and the Downtown Development Authority, Winder, Georgia (a component unit). The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the government.

Downtown Development Authority

The Downtown Development Authority ("Authority") is a nonmajor component unit of the City of Winder. The Authority solely serves the City and is controlled and managed by a board of seven members appointed by the Mayor and Council of the City. The purpose of the Authority is to foster the revitalization and redevelopment of Winder's Central Business District by facilitating projects that will promote trade, commerce, industry, and employment opportunities. Upon dissolution, the assets of the Authority would revert to the City.

Complete financial statements for the Downtown Development Authority may be obtained at the administrative offices.

City Hall
45 East Athens Street
Winder, Georgia 30680

Basic Financial Statements

The financial transactions of the City are presented in the basic financial statements that consist of the government-wide financial statements and the fund level financial statements. The government-wide financial statements categorize primary activities as either governmental or business-type. Governmental activities, which are generally financed by taxes, intergovernmental revenues, and other nonexchange

revenues, are reported separately from business-type activities, which are financed for the most part by fees and charges for goods and services.

G*overnment-wide financial statements* provide financial information about the City as a whole. They focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities. The primary government and the component unit are presented separately within these financial statements with the focus on the primary government. The fiduciary funds are not presented in the government-wide financial statements.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Where internal activity is representative of an interfund service provided and used, no elimination has been made. Internal activities have not been eliminated from the fund financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These allocated amounts charged through the City's indirect cost allocation plan are reported in a separate column on the Statement of Activities.

The *Statement of Net Assets* presents the financial position of the governmental and business-type activities of the City and its discretely presented component unit at year end, June 30, 2011.

The *Statement of Activities* matches the direct expenses of a given function or segment with the related program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Fund financial statements present information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

Basis of Presentation

The financial transactions of the City are recorded in individual funds. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

Governmental Funds

The City reports only the General Fund as a major governmental fund. All other funds are considered non-major funds.

General Fund

The General Fund is the principal fund of City and is used to account for all activities not included in other specified funds. The General Fund accounts for the normal recurring activities of the City (i.e., police, fire, public works, general government, etc.).

The City reports the following non-major funds within the governmental fund type:

Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted legally to expenditures for specified purposes. The City utilizes five funds of this type, which are the Hotel/Motel Tax Fund, Community TV Station Fund, City Festivals Fund, Police Escrow Fund, and Grant Fund.

Capital Projects Fund

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital projects. The Capital Projects Fund maintained by the City is as follows:

The Capital Projects Fund accounts for the receipt and use of Special Purpose Local Option Sales Tax (SPLOST) proceeds for road and sidewalk improvement projects, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities.

Fiduciary Funds

Agency Fund – Municipal Court

The Municipal Court Fund is used to account for the monies received for fines collected. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Agency Fund – Downtown Improvement

The Downtown Improvement Fund is used to account for the monies received and restricted for improvements to Downtown Winder. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Proprietary Funds

The City reports two of its proprietary funds as major funds. These funds are often called "income determination", "non-expendable," or "commercial-type" funds and are used to account for the ongoing activities of the City that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the City's business and quasi-business activities are accounted for through proprietary funds. The measurement focus is upon flow of economic resources. The report includes the following proprietary funds:

Enterprise Funds:

Water and Sewer Fund

The Water and Sewer Fund is the largest of the eight proprietary funds operated by the City. The Water and Sewer Fund accounts for the operations of the water and sewer systems of the City. The system supplies water and sewer service to area residents and to industrial and commercial users in the City and County.

Gas Fund

The Gas Fund is the second largest of the eight proprietary funds and accounts for the distribution and sale of natural gas in the City of Winder and the counties of Barrow, Walton, and Oconee.

Non- Major Enterprise Funds:

Solid Waste Management Fund

The Solid Waste Management Fund accounts for the costs of solid waste collection, disposal, and recycling. In FY 2008 the City contracted with Republic Services to handle these solid waste functions.

Special Facilities Fund

The Special Facilities Fund is used to account for the rents and other income and the related costs (including depreciation) of operating the City's Community Center, Cultural Arts Center, Adult Education Center and Historic Train Station.

Environmental Protection Services Fund

The Environmental Protection Services Fund (EPS) records revenues and expenses associated with the operation and maintenance of the City's stormwater systems and the management of the FOG program and Watershed Protection Plan.

Broadband Fund

The Broadband Fund is used to account for the fiber infrastructure installed that the City is leasing to businesses in the City of Winder.

Internal Service Funds:

Internal Service Funds account for goods and services provided by one department to other departments or funds on a cost-reimbursement basis. The City has the following Internal Service Funds:

Utility Service Fund

The City accounts for its utility billing, meter reading, and Customer Service in the Utility Service Fund.

Fleet Maintenance Fund

The City accounts for its vehicle maintenance costs in the Fleet Maintenance Fund.

Basis of Accounting and Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its basis of accounting and measurement focus. Basis of accounting refers to when transactions are recorded while measurement focus describes which transactions are recorded.

The Government-wide Financial Statements, the Proprietary Funds Financial Statements, and Fiduciary Fund Statements are presented on an *accrual* basis of accounting with an *economic resource* measurement focus. Agency funds have no measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with accrual accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

All Governmental Fund types use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the transaction can be identified, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable. Principal and interest on general long-term debt is recorded as fund expenditures when due.

All Governmental Funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Revenues that are susceptible to accrual include certain intergovernmental revenues, sales taxes, interest on investments and charges for services.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

The Proprietary Fund types are accounted for on the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

All proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the balance sheet using this measurement focus. Fund equity (i.e., net total assets) is segregated into Invested in Capital Assets, Net of Related Debt: Restricted and Unrestricted. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, and include interest revenue and interest expense.

The City reports deferred revenue in its governmental and unearned revenue in its proprietary funds. For governmental fund types, deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. For proprietary funds, unearned revenues arise when the City receives resources before it has a legal claim to them or has earned them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue and unearned revenue is removed from the funds and revenue is recognized.

Assets, Liabilities and Equity

Cash and Investments

The City considers currency on hand, demand deposits with banks, amounts included in pooled cash and investment accounts to be cash and cash equivalents. Cash equivalents that mature in three months or less are readily convertible to known amounts of cash.

Statutes authorize the City to invest in obligations of the United States and of its agencies and instrumentalities, bonds of the State of Georgia and its agencies, instrumentalities and political subdivisions, certificates of deposit of national or state banks that are fully insured or collateralized by

United States obligations, and Georgia Fund 1, the Local Government Investment Pool. Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor's criteria for AAAm rated money market funds and is regulated by the Georgia Office of Treasury and Fiscal Services. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal ($1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines a participant's shares sold and redeemed based on $1.00 per share.

The City's investments are stated at fair value, which is determined using selected basis. Short-term investments are reported at cost, which approximates fair value. Investments that do not have an established market are reported at estimated fair value. Cash deposits are reported at carrying amount, which is fair value.

Receivables and Payables

Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Internal Balances".

Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and proprietary funds are stated net of an allowance for collectibles.

Inventories

Inventories of materials and supplies in the proprietary funds are stated at cost on a first-in, first-out basis and charged to expense as used.

Prepaid Items

Payments made to vendors that will benefit periods beyond June 30, 2011, are recorded as prepaid items.

Bond Issue Costs

In Water and Sewer Fund, bond issue costs are deferred and amortized, using the bonds outstanding method, over the lives of the related issues. The original amount of the bond issue cost on the1998, 2005, and 2009 series bonds was $573,158. As of June 30, 2011 accumulated amortization was $394,665, for a balance of $178,493.

Loan Closing Costs

In the proprietary funds, when applicable, certain costs incurred in connection with the issuance of long-term debt are deferred and amortized over the lives of the related issues based on the annual principal reductions.

Restricted Assets

Certain proceeds of proprietary fund revenue bonds are classified as restricted assets on the Statement of net assets because their use is limited by applicable bond covenants. The Water and Sewer Fund sinking fund accounts are used to segregate resources accumulated for debt service payments. Other assets earmarked for restricted use in accordance with legal provisions or external requirements are indicated on the balance sheets. When an expense is incurred for which both restricted and unrestricted net assets are available, the City's policy is to apply the restricted net assets first.

Capital Assets

Property, plant, and equipment have been recorded at cost, if purchased, and if donated, at fair market value on the date of donation. The City maintains a capital threshold of $5,000. Interest expense of the

proprietary funds is capitalized during construction when assets are constructed with borrowed monies. Capital assets are reported in both the applicable governmental or business-type activities columns in the government-wide statements. Capital assets are charged to expenditures when purchased in the governmental fund statements, and capitalized in the proprietary fund statements.

Depreciation is calculated on the straight-line basis. Depreciation is based on the following estimated useful lives:

Depreciation Schedules

	Buildings	Infrastructure Plant/System	Vehicles and Equipment
Governmental Funds	10-40	30-60	1-20
Water and Sewer	10-40	10-50	3-10
Gas	10-40	5-50	3-10
Special Facilities	10-40	NA	3-10
Broadband	NA	5-40	NA
Internal Service Funds	NA	NA	3-10
Component Unit - DDA	NA	30	NA

Infrastructure is depreciated over 60 years straight-line. Beginning with Fiscal Year 2006, the City has reported all infrastructure assets in accordance with GASB Statement #34.

Gains or losses from sale or retirement of assets are included in current operations in the government-wide statements and individual proprietary fund financials.

Major improvements that extend the life of an asset are capitalized. Normal maintenance and repairs are charged to expense as incurred.

Compensated Absences

Vacation pay is accrued when earned. Vacation leave must be used during the year earned. Sick leave benefits are not accrued because the payment of the benefits is contingent upon the future illness of an employee. Sick leave is generally earned and accumulated at the rate of 6 hours per month. Employees may elect to apply accumulated sick leave to time of service at their retirement. Upon termination of employment, individuals are not paid for unused sick leave.

Long-term Obligations

In the government-wide financial statements, long-term debt and other liabilities are reported as liabilities of governmental activities or business-type activities. They are also reported as liabilities in the proprietary fund financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the percent of bond principal retired method. The deferred book loss is presented as a reduction of the face amount of the bonds payable.

In the governmental fund financial statements, long-term debt is not reported as a liability. Instead, the face amount of debt issued is reported as other financing sources, and payment of principal and interest are reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

Capital Contributions

Federal, state and local government assistance in the form of grants that are permanent in nature and restricted for the construction or acquisition of specific property and equipment is recorded as an asset and as non-operating revenue. Any other assets donated to the City are recorded in the same manner.

Classifications of Fund Balance

The GASB issued Statement No. 54. Fund Balance Reporting and Governmental Fund Type Definitions, to address issues related to how fund balance was being reported. Fund Balance will be displayed as nonspendable, restricted, committed, assigned, and unassigned depicting the relative strength of the spending constraints placed on the purposes for which resources can be used.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds (business-type activities). For the City of Winder, these revenues are charges for services for water, sewer, natural gas, solid waste, broadband, and building rentals. Operating expenses are necessary costs incurred to provide goods or services that are the primary activity of each fund.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and in the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported after general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are also eliminated.

Comparative Data

Comparative data for the prior year has been presented in some of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data (presentation of prior year totals by fund type) has not been presented in each fund since its inclusion would make the statements unduly complex and difficult to read. Also, certain prior year amounts have been reclassified to conform to the current year presentation.

2-Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to May 1, the Mayor submits to the City Council a proposed operating budget, in a separate budget document, for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means to finance them.

2. Public hearings are conducted to obtain citizen comments.

3. Prior to July 1, the final budget is presented to the City Council by the Mayor and is legally enacted through passage of a budget resolution.

4. Budgetary control is maintained at the department level.

5. Formal budgetary integration is employed as a management control device during the year for all funds except the Agency Funds.

6. The annual budgetary data reported for the General Fund and the annually-budgeted Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles and represent the original appropriation ordinance and other budget amendments as adopted by the City Council. Appropriations lapse at the end of each fiscal year for these funds.

The Budget Officer is permitted to transfer appropriations within a department. City Council must approve transfers between functions and subsequent budgetary amendments. Expenditures may not legally exceed budgeted appropriations at the department level within the fund.

Significant departures must be in excess of $75,000 and more than 4.0% of the budgeted amount, within each department. There were no significant departures from the total budgeted amounts in the General Fund.

3-Deposits and Investments

Total deposits and cash investments as of June 30, 2011, are summarized as follows:

Balances per statement of net assets:	
Cash-Primary Government	$ 10,405,031
Cash-CU-Downtown Development Authority	8,959
Restricted assets:	
Investment-Bond Sinking Accounts	1,509,485
Cash for Customer Deposits	393,372
Balances per statement of fiduciary net assets:	
Cash-Agency Funds	44,796
Total	**$ 12,361,643**
Cash deposited with financial institutions	$ 10,606,987
Cash deposited with Georgia Fund 1	242,871
US Bank-Bond Sinking Fund	198,332
Verity Bank - Bond Sinking Fund	1,311,153
Petty Cash	2,300
Total	**$ 12,361,643**

Credit risk

The City's investment policies authorize investment in the following securities approved by the State of Georgia for local governments. Authorized Investments include obligations of the State of Georgia or other states; obligations issued by the United States government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptances; the local investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The City's policies do not establish a minimum credit rating for investments. Investments are reported at fair value. As of June 30, 2011, the investments in the Georgia Fund 1 was rated AAAm and the investment in the US Bank was rated AAAm by Standard & Poor's.

At June 30, 2011, the City had the following investments:

Investments	Maturities	Rating	Value
Investment Reported in Cash:			
Georgia Fund 1	59 day weighted average	AAAm	$ 242,871
Investment Reported in Restricted Assets:			
First American Treasury Obligations Class Y	35 day weighted average	AAAm	198,332
Real Estate Investment:			
Granite Building	N/A	N/A	-
	Total		$ 441,203

Interest rate risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial credit risk - deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) that are not covered by FDIC insurance must be collateralized by 110% the value of the deposits by obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. At June 30, 2011, all deposits of the City were adequately insured or collateralized.

Investment - Granite Building

The Component Unit of the City of Winder, Downtown Development Authority purchased a historical building from the City in the amount of $257,609 and paid additional engineering cost of $12,595, for a total investment of $270,204. The DDA considers this a real estate investment since the Georgia Historical Society has identified this building as the oldest standing granite structure in Georgia. The DDA plans to resell the building to an investor/developer.

4-Accounts and Intergovernmental Receivables

Receivables as of year-end for the City's individual, major, and non-major governmental funds in the aggregate are as follows:

	Major	Nonmajor		Total
	General	Special Revenue	Capital Projects	
Receivables:				
Intergovernmental				
State of Georgia Sales Tax	$ 159,053	$ -	$ -	$ 159,053
DDA-Component Unit	270,204	-	-	270,204
Governors Office of Highway Safety	-	6,558	-	6,558
Department of Justice	-	26,027	-	26,027
Barrow County Board of Commissioners	-	-	61,095	61,095
Total Intergovernmental	429,257	32,585	61,095	522,937
Taxes				
Barrow County Tax Commissioner-Net	121,549	-	-	121,549
Hotel/Motel Taxes	-	14,316	-	14,316
Accounts	114,541	-	-	114,541
Total Receivables	**$ 665,347**	**$ 46,901**	**$ 61,095**	**$ 773,343**

The City does not maintain an allowance for bad debts on accounts. Annually, accounts that are determined to be uncollectible are written off.

5-Restricted Assets

The City's restricted assets include the following:

Business-type Activities	
Cash for Customer Deposits	$ 393,372
Bond Sinking Accounts Investments	1,509,485
Total Business-Type Restricted Assets	**$ 1,902,857**

6-Capital Assets

Capital asset activity for governmental activities for the fiscal year ended June 30, 2011 was as follows:

	Balance 06/30/10	Additions	Decreases	Balance 06/30/11
Non-Depreciable:				
Land	$ 739,160	$ 305,176	$ -	$ 1,044,336
Construction in Progress	397,091	704,304	-	1,101,395
Total Non-Depreciable	1,136,251	1,009,480	-	2,145,731
Depreciable:				
Buildings	1,910,123	-	-	1,910,123
Vehicles	4,242,787	-	(26,795)	4,215,992
Furniture and Equipment	3,368,127	109,623	(184,542)	3,293,208
Infrastructure	24,353,808	15,571	-	24,369,379
Total Depreciable	33,874,845	125,194	(211,337)	33,788,702
Accumulated Depreciation:				
Buildings	(704,458)	(52,535)	-	(756,993)
Vehicles	(2,694,047)	(442,026)	21,883	(3,114,190)
Furniture and Equipment	(2,424,707)	(212,033)	184,542	(2,452,198)
Infrastructure	(17,044,628)	(743,386)	-	(17,788,014)
Total Accumulated Depr.	(22,867,840)	(1,449,980)	206,425	(24,111,395)
Total Depreciable, net	11,007,005	(1,324,786)	(4,912)	9,677,307
Government Activities, Capital Assets, Net	**$ 12,143,256**	**$ (315,306)**	**$ (4,912)**	**$ 11,823,038**

Depreciation expense for governmental activities is charged to functions as follows:

General Government	$ 132,445
Public Safety	414,250
Public Works	902,448
Judicial	279
Housing and Development	558
Total Depreciation	$ 1,449,980

Capital asset activity for business-type activities for the fiscal year ended June 30, 2011 was as follows:

	Balance 06/30/10	Additions	Decreases	Balance 06/30/11
Non-Depreciable				
Land	$ 5,548,950	$ -	$ -	$ 5,548,950
Construction In Progress	536,010	156,110	(119,946)	572,174
Total Non-Depreciable	6,084,960	156,110	(119,946)	6,121,124
Depreciable				
Plant and System	102,735,570	171,835	(245,052)	102,662,353
Buildings	4,877,217	51,993	-	4,929,210
Vehicles	1,097,522	-	-	1,097,522
Furniture and Equipment	1,878,328	24,843	(900)	1,902,271
Total Depreciable	110,588,637	248,671	(245,952)	110,591,356
Accumulated Depreciation				
Plant and System	(33,064,078)	(3,084,450)	-	(36,148,528)
Buildings	(877,102)	(144,942)	-	(1,022,044)
Vehicles	(618,406)	(174,571)	-	(792,977)
Furniture and Equipment	(1,237,724)	(123,960)	900	(1,360,784)
Total Accumulated Depr.	(35,797,310)	(3,527,923)	900	(39,324,333)
Total Depreciable, net	74,791,327	(3,279,252)	(245,052)	71,267,023
Business Type Activities, Capital Assets, Net	$ 80,876,287	$ (3,123,142)	$ (364,998)	$ 77,388,147

Depreciation expense for business-type activities is charged to functions as follows:

Water and Sewer Fund	$ 3,030,454
Gas Fund	270,296
Special Facilities Fund	145,982
Broadband Fund	22,591
Internal Service Funds	58,600
Total Depreciation	$ 3,527,923

Capital asset activity for the Component Unit, Downtown Development Authority, for the fiscal year ended June 30, 2011 was as follows:

	Balance 06/30/10	Additions	Decreases	Balance 06/30/11
Non-Depreciable:				
Land	$ 314,000	$ -	$ -	$ 314,000
Total Non-Depreciable	314,000	-	-	314,000
Depreciable:				
Plant & System	29,150	-	-	29,150
Total Depreciable	29,150	-	-	29,150
Accumulated Depreciation:				
Plant & System	(2,454)	(972)	-	(3,426)
Total Accumulated Depr.	(2,454)	(972)	-	(3,426)
Total Depreciable, net	26,696	(972)	-	25,724
Government Activities, Capital Assets, Net	**$ 340,696**	**$ (972)**	**$ -**	**$ 339,724**

Depreciation expense for Downtown Development Authority activities is as follows:

Downtown Development Authority	$ 972
Total Depreciation	$ 972

7-Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund (the Fund), a public entity risk pool currently operating as a common risk management and insurance program for member local governments. The authority to participate in this pool rests with the City Council.

As part of this risk pool, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The City also allows the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The Fund is to defend and protect the members of the Fund against liability or loss as prescribed in the member government contract and in accordance with the laws of Georgia. The Fund is to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settled claims in the past three years have not exceeded the coverage.

The City has obtained workers' compensation insurance from a private insurance carrier. The limits of the coverage are $1,000,000 for each employee claim with a $2,500 deductible.

8-Long-Term Debt

Long-term debt information is presented separately for governmental and business-type activities. The table below presents current year changes in long-term debt and the current portions due for each issue.

	Balance 6/30/2010	Increase	Decrease	Balance 6/30/2011	Due In FY 2012
Governmental Activities:					
Capital Leases	$ 1,548,429	$ -	$ (404,518)	$ 1,143,911	$ 417,191
Compensated Absences Payable	121,706	221,617	(211,882)	131,441	131,441
Total Governmental Activities	**$ 1,670,135**	**$ 221,617**	**$ (616,400)**	**$ 1,275,352**	**$ 548,632**
Business-Type Activities:					
Notes Payable-					
1991 GEFA Sewer Treatment	$ 97,847	-	$ (90,067)	$ 7,780	$ 7,780
1992 GEFA Sewer Treatment	136,595	-	(89,719)	46,876	46,876
1997 GEFA Water Tank & Lines	211,367	-	(29,315)	182,052	30,893
2002 GEFA Water Tank & Lines	83,823	-	(19,901)	63,922	20,301
2003 GEFA Water Tank & Lines	490,868	-	(24,639)	466,229	25,703
2006 GEFA Water - Cedar Creek	16,642,187	-	(572,795)	16,069,392	597,678
State Of Georgia Revolving	189,423	-	(174,721)	14,702	14,702
HSF Engineering	256,500	-	(57,000)	199,500	57,000
Bonds Payable-					
1998 Series	535,456	-	(188,605)	346,851	178,769
2005 Series	4,784,000	-	(362,000)	4,422,000	380,000
2009 Series	4,247,000	-	(286,000)	3,961,000	290,000
Deferred Bond Refunding Loss	(660,042)	-	142,980	(517,062)	(141,962)
Capital Leases	621,730	-	(213,636)	408,094	219,911
Compensated Absences Payable	33,907	61,281	(61,706)	33,482	33,482
Total Business-Type Activities	**$ 27,670,661**	**$ 61,281**	**$ (2,027,124)**	**$ 25,704,818**	**$ 1,761,133**

*Compensated absences do not carry over from year to year, therefore they are all current obligations.

Governmental Activities

The City has financed the acquisition of a vehicle (fire truck) by means of a 10-year lease at 4.18% interest. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of their future minimum lease payments as of the inception date. The fire truck initially cost $284,970, accumulated depreciation as of June 30, 2011, is $170,982, for a net book value of $113,988.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011 were as follows:

Year Ending June 30,	Governmental Activities
2012	$ 35,006
2013	35,006
2014	35,006
2015	35,006
Total Minimum Lease Payments	140,024
Less Amount Representing Interest	(11,275)
Present Value of Minimum Lease Payments	**$ 128,749**

The City entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received $2,711,500 in advance of which $1,602,803 is for governmental activities and the remainder is for business-type activities. In FY 2008, 2009 and 2010, the City's governmental funds purchased 27 vehicles, excavator, dump truck, brush truck, document imaging software, pressure jet, telephone system and other small equipment for a total of $1,602,803 accumulated depreciation as of June 30, 2011, is $730,960, for a net book value of $871,843.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011 were as follows:

Year Ending June 30,	Governmental Activities
2012	$ 352,957
2013	294,131
Total Minimum Lease Payments	647,088
Less Amount Representing Interest	(17,630)
Present Value of Minimum Lease Payments	**$ 629,458**

In FY 2009 the City entered into a ten year lease at 3.76% for a ladder fire truck. The fire truck, initially costing $519,387, accumulated depreciation as of June 30, 2011, is $138,503, for a net book value of $380,884.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011 were as follows:

Year Ending June 30,	Governmental Activities
2012	$ 61,480
2013	61,480
2014	61,480
2015	61,480
2016	61,480
2017-2019	133,206
Total Minimum Lease Payments	440,606
Less Amount Representing Interest	(54,902)
Present Value of Minimum Lease Payments	**$ 385,704**

The City's obligation to pay such lease payments is conditional on the annual appropriation of funds by the City Council.

In the Governmental Activities, compensated absences will be liquidated by the General Fund.

Business-type Activities

Water and Sewer Revenue Bonds

The Water and Sewer Fund has issued Water and Sewer Revenue Bonds (Series 1998, Series 2005, and Series 2009). These revenue bonds constitute special obligations of the City solely secured by a lien on and pledge of the net revenues of the water and sewer system.

On April 1, 1998, the City issued the Water and Sewerage Revenue Bonds, Series 1998 in the amount of $9,964,358 to finance the costs of making renovations, additions, extensions and expansions to the City's

existing water and sewerage system and refund the City's Series 1987 Bonds. The principal on the Series 1998 bonds is payable in 21 annual installments which began December 1, 1998, and ends December 1, 2018. Interest is payable at a rate of 3.6% to 5.0% on June 1 and December 1 which began December 1, 1998, and ends December 1, 2018. In 2009 the Series 1998 Revenue Bonds were partially defeased with the Series 2009 Revenue Bonds. The annual requirements to amortize outstanding debt of the 1998 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 178,769	$ 161,231	$ 340,000
2013	168,082	171,918	340,000
Totals	$ 346,851	$ 333,149	$ 680,000

On February 1, 2005, the City issued Water and Sewerage Revenue Refunding Bonds, Series 2005, with an interest rate of 3.71% and payments due on June 1 and December 1, ending December 1, 2016. Water and Sewerage Revenue bonds of 1993 and 1996 were defeased amounting to $290,000 and $5,045,000 respectively.

The annual requirement to amortize outstanding debt of the 2005 Water and Sewerage Revenue Bonds is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 380,000	$ 157,007	$ 537,007
2013	392,000	142,687	534,687
2014	859,000	119,481	978,481
2015	897,000	86,907	983,907
2016	929,000	53,034	982,034
2017	965,000	17,901	982,901
Totals	$ 4,422,000	$ 577,017	$ 4,999,017

On February 10, 2009 the City issued Water and Sewerage Revenue Refunding Bonds, series 2009 due at various dates ending December 1, 2018 with a yield of 3.295%. A portion of the Water and Sewerage Revenue bonds of 1998 were defeased amounting to $4,325,000.

The annual requirements to amortize outstanding debt of the 2009 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 290,000	$ 125,546	$ 415,546
2013	303,000	115,792	418,792
2014	207,000	107,402	314,402
2015	210,000	100,542	310,542
2016	219,000	93,485	312,485
2017-2019	2,732,000	169,303	2,901,303
Totals	$ 3,961,000	$ 712,070	$ 4,673,070

The City is in compliance with all significant provisions of the bond indentures, series 1998, 2005 and 2009.

Notes Payable

Prior to FY 2010, the City's Water and Sewer Fund had also entered into loan agreements in the original amount of $3,071,647 with the Georgia Environmental Facilities Authority (GEFA), a State agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems. Once the loan commitment has been made, loan proceeds are drawn down as costs are incurred. Payback of the loan principal does not begin until after the funded project has been completed.

Interest is paid on all outstanding amounts. The City's current GEFA loans outstanding have interest rates ranging from 1.55% to 5.8%.

In FY 2007, the City entered into an additional loan agreement with GEFA for financing the Cedar Creek Wastewater Reclamation Facility. At June 30, 2011 the outstanding balance of the GEFA loan was $16,069,392. Construction of the Cedar Creek Wastewater Reclamation Facility cost $18,204,208, however in FY 2011 the City received a sales tax refund of $245,052 which reduced the cost to $17,959,156 with accumulated depreciation of $486,892 for a net book value of $17,472,264.

The following tables show the details of all GEFA Loans through June 30, 2011, and the annual requirements to amortize the debt outstanding:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 729,231	$ 686,353	$ 1,415,584
2013	703,182	656,859	1,360,041
2014	732,872	627,168	1,360,040
2015	744,099	596,326	1,340,425
2016	774,193	564,451	1,338,644
2017-2021	4,185,280	2,318,754	6,504,034
2022-2026	5,072,160	1,357,332	6,429,492
2027-2030	3,895,234	282,351	4,177,585
Totals	$16,836,251	$ 7,089,594	$ 23,925,845

Other liabilities of the Water and Sewer Fund include a loan agreement the City has entered into with the State of Georgia under the State Revolving Fund Program (SRF) in the original amount of $2,158,982. The SRF makes low interest loans to public sewer systems for capital improvements. The SRF program is funded by a combination of State funds and a grant to the State from the Federal Environmental Protection Agency. At June 30, 2011, the City had a total of $14,702 outstanding in SRF loans bearing interest at 2.0% per annum. The following table shows the annual requirements to amortize the outstanding loan:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 14,702	$ 24	$ 14,726

The City entered into a contract with HSF Engineering, Inc. in November 2004, to design and oversee the construction of the Cedar Creek Wastewater Reclamation Facility. The total cost was $570,000 and the City paid, and continues to pay, $4,750 monthly at 0% interest for 120 months. At May 2010, the facility was fully constructed, and at June 30, 2011, the remaining balance is $199,500 as shown below.

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 57,000	$ -	$ 57,000
2013	57,000	-	57,000
2014	57,000	-	57,000
2015	28,500	-	28,500
Totals	$ 199,500	$ -	$ 199,500

Capital Lease

The City has entered into a five-year lease agreement with Bank of America at 2.89% for the financing of additional and replacement vehicles and equipment. The City received $2,711,500, in advance, of which $1,108,697 is for business-type activities and the remainder is for governmental activities. In FY 2009 and FY 2010, the City's proprietary funds purchased 18 vehicles, utilities mapping system, a leak detector, four excavators, three loaders, three compressors, a hydro seeder, telephone system and other small equipment for a total of $1,108,697 accumulated depreciation as of June 30, 2011, is $472,584, for a net book value of $636,113.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2011, were as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2012	$ 219,911	$ 8,921	$ 228,832
2013	188,183	2,509	190,692
Totals	$ 408,094	$ 11,430	$ 419,524

In the business-type activities, compensated absences will be liquidated by the applicable fund.

9-Advance Bond Refunding

In fiscal year 1998, a portion of the Series 1998 Water and Sewerage Revenue Bonds was used to refund the Series 1987 Bonds in the amount of $3,405,709. The City deposited with the paying agent for the Series 1987 Bonds, a portion of the proceeds of the sale of the Series 1998 Bonds, which was invested by the paying agent in certain direct obligations of the United States Government, maturing on or prior to June 1, 1998, the principal and interest on which was sufficient to provide for the payment of the interest on the Series 1987 Bonds to their redemption date and redemption price on June 1, 1998. In connection with this advance refunding the City recognized a loss in the amount of $1,177,731. This loss is being amortized over a fourteen-year period (the life of the 1987 bonds) using the straight-line method, however in FY 2009 the City refunded a portion of the Series 1998 Bonds with Series 2009 Bonds and amortized the above loss based on the portion of the Series 1998 Bonds that were refunded. As of June 30, 2011, accumulated amortization was $1,166,526 with a net book value of $11,205.

In fiscal year 1998, there were also bond issuance costs incurred with the issuance of the Series 1998 Bonds in the amount of $365,541. As of June 30, 2011, the accumulated amortization was $352,267 with a net book value of $13,274. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired or refunded. At June 30, 2011, the outstanding balance on the defeased bond from the 1998 refunding is as follows:

1987	$123,096

In fiscal year 2006, the 1993 Water and Sewerage Revenue Bonds and a portion of the 1996 Water and Sewerage Revenue Bonds were defeased into the Series 2005 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of $605,674. This loss is being amortized over a 7 year 10 month period (the life of the defeased Series 1993 Bonds) using the straight-line method. As of June 30, 2011, accumulated amortization was $496,139 with a net book value of $109,535.

There were also bond issue costs incurred with the Series 2005 Bonds in the amount of $114,750. As of June 30, 2011, accumulated amortization was $30,376 with a net book value of $84,374. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2011, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1993	$ 290,000
1996	$4,080,000

In FY 2009, a portion of the 1998 Water and Sewerage Revenue Bonds were defeased into the Series 2009 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of $525,461. This loss is being amortized over a 9 year 10 month period (the life of the defeased Series 1998 Bonds) using the straight line method. As of June 30, 2011, accumulated amortization was $129,138 with a net book value of $396,323.

There were also bond issue costs incurred with the Series 2009 Bonds in the amount of $92,867. As of June 30, 2011 accumulated amortization was $12,022 with a net book value is $80,845. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2011, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1998	$3,820,000

10-Water Fund Intergovernmental Receivable

On June 29, 2006, the City of Winder entered into an intergovernmental agreement with Barrow County, Georgia ("County") to sell 1,000,000 gallons per day of sewage treatment capacity rights at the City's Cedar Creek Wastewater Reclamation Facility for a total of $10,416,000. The contract states that $5,832,000 of the total is for immediate transfer and assignment of capacity to Barrow County from the City; therefore the City has set up an intergovernmental receivable for this amount. This portion of the contract is to help fund the construction cost of the facility so the City is recognizing revenue. In FY 2007, the City recognized revenue of 20% ($1,166,400) as a special item because the City provided the right for 200,000 gallons per day of the County's wastewater to enter the City's current wastewater treatment facility. In FY 2008, the City recognized the remaining $4,665,600 as a special item due to the additional 800,000 gallons per day being available. The remaining balance of the contract ($4,584,000) is a shared capacity charge and will be paid as the County collects tap fees of $1,500 for each household equivalent. As the County collects and submits tap fees, the City will recognize this remaining revenue. As of June 30, 2011 the balance due the City on the shared capacity charge is $4,564,500.

The Intergovernmental Receivable activity for the fiscal year ended June 30, 2011 is as follows:

Balance 6/30/2010	Increase	Decrease	Balance 6/30/2011	Due In FY 2012
$3,573,608	$ -	$ (137,312)	$3,436,296	$ 143,025

A maturities schedule of the intergovernmental receivable is as follows:

Fiscal Year Ending June 30	Principal	4.16% Interest	Total Receivable Per Year
2012	$ 143,025	$ 142,950	$ 285,975
2013	148,974	137,001	285,975
2014	155,172	130,803	285,975
2015	161,627	124,348	285,975
2016	168,351	117,624	285,975
2015-2021	952,816	477,059	1,429,875
2022-2026	1,168,191	261,684	1,429,875
2027-2028	538,140	33,809	571,949
Totals	$3,436,296	$1,425,278	$ 4,861,574

11-Interfund Receivables, Payables and Transfers

Interfund balances at June 30, 2011, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The City expects to repay all interfund balances within one year.

The interfund receivables or payables as of June 30, 2011 are as follows:

	Interfund	
	Due To	Due From
Major Governmental Fund:		
General Fund	$ 1,180,790	$ -
Non Major Governmental Fund:		
Capital Projects Fund	-	334,588
Major Proprietary Fund:		
Water Fund	35,000	-
Non Major Proprietary Fund:		
Environmental Protection	-	846,202
Non Major Internal Service Funds:		
Utility Service Fund	-	35,000
Totals	$ 1,215,790	$ 1,215,790

Interfund transfers in (out) for the fiscal year ended June 30, 2011, are as follows:

Transfers in (out)

Governmental Activities	General Fund	Hotel/Motel	Grants	Festivals	TV Station	Broad-band	Special Facilities	Water & Sewer	Gas	Solid Waste	Net Transactions
General Fund	$ -	$ -	$ (76,400)	$ (6,770)	$ (48,400)	$ 12,000	$ (387,100)	$ 1,319,850	$ 1,263,333	$ 356,300	$ 2,432,813
Hotel/Motel	-	-	-	(7,000)	-	-	(32,200)	-	-	-	(39,200)
Festivals	6,770	7,000	-	-	-	-	-	-	-	-	13,770
Grants	76,400	-	-	-	-	-	-	-	-	-	76,400
TV Station	48,400	-	-	-	-	-	-	-	-	-	48,400
Total Governmental	131,570	7,000	(76,400)	(13,770)	(48,400)	12,000	(419,300)	1,319,850	1,263,333	356,300	2,532,183
Business-type Activities											
Water & Sewer	(1,319,850)	-	-	-	-	-	-	-	-	-	(1,319,850)
Gas	(1,263,333)	-	-	-	-	-	-	-	-	-	(1,263,333)
Solid Waste	(356,300)	-	-	-	-	-	-	-	-	-	(356,300)
Special Facilities	387,100	32,200	-	-	-	-	-	-	-	-	419,300
Broadband	(12,000)	-	-	-	-	-	-	-	-	-	(12,000)
Total Business-type	(2,564,383)	32,200	-	-	-	-	-	-	-	-	(2,532,183)
Net Transactions	$ (2,432,813)	$ 39,200	$ (76,400)	$ (13,770)	$ (48,400)	$ 12,000	$ (419,300)	$ 1,319,850	$ 1,263,333	$ 356,300	$ -

Transfers are used to reclassify revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary operations.

12-Fund Balance in Governmental Funds

Fund balance information is used to identify the available resources to repay long-term debt, reduce property taxes, add new governmental programs, expand existing programs, or enhance the financial position of the City in accordance with policies established by the City Council.

The City of Winder established and will maintain classification of fund balance as defined herein in accordance with Governmental Accounting Standards Board statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions.* This policy shall apply to the City's General Fund and all governmental funds and will become effective for the fiscal year ending June 30, 2011. Fund balance shall be composed of nonspendable, restricted, committed, assigned, and unassigned amounts, as defined herein.

Nonspendable Fund Balance – Amounts that are not in a spendable form, such as inventory, or will not be converted to cash in the next operating cycle, such as long-term notes receivable. Also, amounts that are legally or contractually required to remain intact, such as the corpus of a permanent fund.

Restricted Fund Balance – Amounts on which constraints have been placed by an external party, such as grantor, creditor, or laws or regulations of other governments. Also, amounts on which constraints have been placed by law through constitutional provisions or by enabling legislation and are legally enforceable by external parties. Restrictions may be changed or lifted only with the consent of the resource providers.

Committed Fund Balance – Amounts on which constraints have been placed by the City Council, the City's highest level decision-making authority, through the adoption of a resolution which includes the verbiage "committed for the purpose of". Commitments may only be changed or rescinded through the adoption of a subsequent resolution; the subsequent resolution shall refer to the original resolution by number.

Resolutions committing amounts must be adopted prior to the end of the fiscal year. However, the amount to commit must be determined within 60 days of the fiscal year-end.

Assigned Fund Balance – Amounts on which constraints have been placed by the City to use for a special purpose. The City Council may assign amounts through the adoption of a motion made during

a public meeting of the Council. The City Council also authorizes the City Manager to assign amounts through a written memorandum.

Transfers to special revenue, capital projects, debt service, or permanent funds shall constitute assignments and shall be documented through the adoption of the City's operating budgets or subsequent budget amendments.

Assignments must be adopted prior to the end of the fiscal year; the amount assigned must also be determined prior to fiscal year-end.

Amounts appropriated to eliminate a projected deficit in the subsequent fiscal year's budget shall constitute assignments and be documented by adoption of the City's operating budgets.

Equity amounts reported in special revenue, capital projects, debt service, or permanent funds not otherwise classified as nonspendable, restricted, or committed should constitute assignments.

Unassigned Fund Balance – Equity amounts reported in the General Fund not otherwise classified as nonspendable, restricted, committed, or assigned. Unassigned amounts are the portion of fund balance that is available for any purpose. Governmental funds other than the General Fund shall not report positive unassigned fund balance.

HIEARCHY OF SPENDING

For the purpose of fund balance classification, the City considers restricted amounts spent first when expenditure is incurred for which both restricted and unrestricted fund balance is available. Furthermore, the City considers the following spending order when expenditures are incurred for purposes of which the following unrestricted fund balance classifications are available:

1. Committed
2. Assigned
3. Unassigned

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. GASB Statement No. 54 requires that special revenue funds have restricted or committed proceeds of specific revenue sources that are expected to continue to comprise a substantial portion of the inflows reported in the fund. For this purpose, the City defines proceeds from significant revenue sources as a single or combination of restricted or committed inflows which are expected to comprise 35% of the total revenue and other financing sources of the special revenue fund.

The Finance Director shall be charged with maintaining a listing of all special revenue funds reported by the City. This listing shall include the purpose of the fund and the significant restricted or committed revenue stream(s) this is (are) the basis for the fund.

COMPLIANCE

Compliance with the provisions of this policy shall be reviewed as part of the annual budget process and the amounts of nonspendable, restricted, committed, assigned, and minimum General Fund unassigned amounts shall be determined during this process. Fund balance for all governmental funds shall be reported in accordance to GASB statement No. 54.

13-Retirement Plan

The City maintains a defined benefit pension plan (the City of Winder Retirement Plan) to provide retirement and disability benefits for all full-time general and uniformed personnel of the City. The Plan is a participating member of the Georgia Municipal Employees Benefit System (The Plan) (GMEBS), an agent multiple-employer pension employee retirement system (PERS) that acts as a common investment

and administrative agent for Cities in the State of Georgia. An annual report that includes financial statements and required supplemental information is issued by GMEBS. A copy of the report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street SW, Atlanta, Georgia 30303. The authority to participate in this plan rests with the City Council.

All full-time City employees are eligible to participate in the plan after one year of service. Employees are not required to contribute to the Plan. The City is required to contribute the amount necessary to fund the Plan, using the actuarial basis specified by the Plan. The Plan is subject to minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code Section 47-20-10).

Under the Plan, pension benefits vest after ten years of service. Benefits are based on the five highest year's average salary. Participants may retire at the earlier of age 65 with 5 years of service or age 55 with 30 years of service to receive normal benefit. Alternative early retirement is age 55 with 10 years of service. Benefits are payable for life and calculated using a formula equal to 2.00 percent of annual salary for employees with retirement dates before August 1, 2000 and after April 2, 2009 or 3.00 percent of annual salary for employees with retirements dates after August 1, 2000 and before April 1, 2009 which is then multiplied by the final average earnings (5 highest years average) and then multiplied by the amount of credited service. The plan also provides death benefits. These benefit provisions and all other requirements are established by the GMEBS Board of Trustees and the adoption agreement executed by the City.

As of January 1, 2011, employee membership data related to the pension plan was as follows:

Inactive Participants:	
Retiree and beneficiaries currently receiving benefits	79
Terminated employees entitled to benefits but not receiving benefits	47
Total	126
Active Plan Participants:	
Vested	45
Nonvested	109
Total	154
Total Number of Plan Participants	280

Data relating to the Plan for the past five years is as follows:

Fiscal Year	Annual Required Contr (ARC)	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)	Interest on NPO	NPO at June 30,2007
2007	$ 477,451	$ 419,842	87.93%	$ 57,609	$ 432	$ 58,041
2008	877,243	877,243	100.00%	-	-	-
2009	1,002,251	1,002,251	100.00%	-	-	-
2010	918,095	918,095	100.00%	-	-	-
2011	1,221,335	1,221,335	100.00%	-	-	-

Analysis of funding progress is presented below:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Projected Unit Credit (b)	Excess (Deficit)of Assets Over AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
5/1/2007	$ 8,526,546	$ 11,795,943	$ (3,269,397)	72.28%	$ 5,854,339	(55.85%)
5/1/2008	9,261,481	13,336,233	(4,074,752)	69.45%	6,313,678	(64.54%)
5/1/2009	6,554,906	14,903,805	(8,348,899)	43.98%	5,805,508	(143.81%)
1/1/2010	8,564,171	15,306,289	(6,742,118)	55.95%	5,768,939	(116.87%)
1/1/2011	9,020,369	15,909,449	(6,889,080)	56.70%	5,816,330	(118.44%)

The Information was determined as part of the Actuarial Report as of January 1, 2011. Additional information included in the report follows:

Valuation Date	January 1, 2011
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Closed Level Dollar for remaining unfunded liability
Remaining Amortization Period	
Initial unfunded accrued liability	30 Years
Accrued liability arising from changes in plan	20 Years
Accrued liability arising from plan losses (gains)	15 Years
Accrued liability arising from plan assumptions/method	30 Years
Actuarial Assumptions:	
Assumed Rate of Return on Assets	7.75%
Projected Merit/Seniority Salary Increases	3.50%
Projected Inflation	0.0%

Asset Valuation Method – Sum of the actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 50% of market value for 2009, 44% of market value for 2010, 38% of market value for 2011, 32% of market value for 2012, 26% of market value for 2013, and 20% of market value for 2014 and later years.

14-Deferred Compensation

The City offers a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all full time City employees (who work more than thirty hours per week) after the first ninety days of employment. The plan is funded through payroll deductions with the maximum contribution being 25% and a ceiling dollar amount of $16,500 per year. The plan assets are invested, and administrated by public organizations unrelated to the City.

15-Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City. There were no known contingent liabilities that would materially effect the financial statements.

16-Related Organizations

The City Council is responsible for appointing various members of the boards of other organizations, but the City's accountability for these organizations do not extend beyond making the appointments. In addition, City officials serve on the boards of several organizations in which the City does not have a voting majority. Organizations related to the City in one or both of these manners include the following –

Housing Authority of the City of Winder
Piedmont Regional Library
Barrow County Board of Health
Winder-Barrow Development Authority
Winder Planning Board
Winder-Barrow Industrial Building Authority
Winder Tree Commission
Historic Preservation Commission
Public Facilities Authority

17-Joint Venture

Under Georgia law, the City, in conjunction with other cities and counties in the area, are members of the Northeast Georgia Regional Development Center (RDC) and is required to pay annual dues. During its year ended June 30, 2011, the City's dues were paid by Barrow County, which did not request reimbursement from the City. According to the RDC, all dues are billed to the County and the management of the County determines if each municipality within the County should be billed for their pro-rata share of the dues. Membership in an RDC is required by the official Code of Georgia Annotated (OCGA) Section 50-8-34 that provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from the following location:

Northeast Georgia Regional Development Center
305 Research Drive
Athens, Georgia 30605

18-Hotel/Motel Tax

The City levied and collects a 7% hotel/motel tax in accordance with OCGA 48-13-51. Collections for the fiscal year ended June 30, 2011 were $68,872. The City expended all amounts required for the purpose of promoting tourism, conventions and trade shows. The total amount of the tax expended for the purposes listed above for the fiscal year ended June 30, 2011 was $ 56,780, or 82.4%. Of this amount $17,580 was directly paid out to the Barrow County Chamber of Commerce. The City transferred $32,000 to the Special Facilities Fund and $7,000 to the City Festivals Fund for operations and advertising.

19-Special Local Option Sales Tax

Barrow County collects SPLOST funds for the City. In connection therewith, the County collects the revenues and remits the funds to the City on a monthly basis. The City expends the funds for Streets, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities. All such transactions are reflected in the Capital Projects Fund.

20-Indirect Costs Allocations

Indirect expenses of general government and administrative support are fully allocated to the City's operational departments and funds. The purpose of the indirect costs allocations is to charge the operating departments and funds for administrative support services. Costs are allocated based on actual expenditure by functional activity. The following table presents the costs allocated:

Indirect Costs Allocations
For The Year Ended June 30, 2011

Costs for Allocation	
Administrative	$ 2,457,619
Housing and Development	131,629
Total	$ 2,589,248
Distribution of Indirect Costs	
Water and Sewer Fund	$ 1,031,474
Gas Fund	731,106
Solid Waste Management Fund	1,191
Special Facilities Fund	57,819
Environmental Protection Fund	38,756
Grant Fund	17,117
TV Station	14,712
General Fund	
Geneal Government	19,528
Public Safety	501,091
Public Works	154,305
Judicial	22,149
	$ 2,589,248

21-Other Post Employment Benefits

Plan Description

The City of Winder provides post employment health care benefits to retirees on a pay-as-you-go basis through the City of Winder OPEB Plan, a defined benefit, single employer other postemployment benefit plan. This plan was established in accordance with the City Charter and State statues. The City is currently in negotiations with the Georgia Municipal Employees Benefit System (GMEBS), which is a service of Georgia Municipal Association (GMA), to administer the Plan.

City employees who have attained the age of 55 with 10 years of service are eligible to participate in the plan.

Health care coverage will continue for the employee at a cost of 50% of the billed premium until the employee is eligible for Medicare. Dependent coverage, if applicable, continues until the dependent or employee (whichever comes first) is eligible for Medicare or voluntarily coverage. All retirement benefits are reviewed and evaluated annually.

Current Membership is as follows:

Retirees and beneficiaries currently receiving benefits	21
Active Participants	158
Total Number of Participants	179

Funding Policy

The City pays part of the health insurance premiums for all retirees from City employment receiving a pension annuity earned through City services and participating in a City health insurance coverage on a pay-as-you-go basis. The City paid approximately $108,300 and was reimbursed by the retirees $54,112 under this program for the fiscal year ended June 30, 2011. An additional $54,188 represents the actuary's estimate of the City's indirect subsidy toward retiree coverage during FY 2011. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The City Council provides for the benefits and funding policy through City ordinance and maintains the authority to change the policy. The projection of benefits does not incorporate the potential effect of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

Annual OPEB Cost and Net OPEB Obligation

The City implemented GASB 45 in fiscal year 2009 and elected to report a zero net OPEB obligation at the beginning of the transition year. The City's annual post employment benefit cost and net OPEB obligation for the plan as of and for the fiscal year ended June 30, 2011 using a 6.50% interest rate scenario were as follows:

Annual Required Contribution (ARC)	$172,400
Interest on Net OPEB Obligation	12,500
Adjustment to ARC	(10,900)
Annual OPEB Cost	174,000
Contributions Made	(108,300)
Increase in Net OPEB Obligation	65,700
Net OPEB Obligation - Beginning of Year	191,900
Net OPEB Obligation - End of Year	$257,600

The City's annual OPEB cost, the percentage of annual OPEB cost contributed during the fiscal year, and the net OPEB obligation at the end of the transition year for the City's post retirement benefits plan were as follows:

Fiscal Year	Annual Required Contr (ARC)	Actual City Contribution	Percentage of ARC Contributed	Net OPEB Obligation
2009	$ 150,800	$ 48,800	32.36%	$ 102,000
2010	164,600	74,700	45.38%	191,900
2011	174,000	108,300	62.24%	257,600

Funded Status and Funding Progress

As of July 1, 2009, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was $1,792,000 and the value of the actuarial assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of $1,792,000.

Actuarial Valuation Date May 1	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Actuarial Accrued Liability (UAAL) (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
2009	$ -	$ 1,345,700	$ (1,345,700)	0.00%	$ 6,905,104	19.50%
2010	-	1,792,000	(1,792,000)	0.00%	5,810,000	30.80%

Actuarial Methods and Assumptions for OPEB Plans

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The more significant actuarial methods and assumptions used in the calculations of the annual OPEB cost, the annual required contribution, and the funded status and funding progress for the fiscal year ended June 30, 2011 are as follows:

Method/Assumptions	Retirement Program
Valuation Date	July 1, 2009
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar, Closed
Average Remaining Period	30 Years
Asset Valuation Method	Market Value of Assets
Interest Rate	6.50%
Inflation Rate	2.50%
Medical Trend Rate	Medical Per Capita costs, Average Costs and premiums are assumed to increase 10.00% for Pre-Medicare coverage and Medicare Supplement. This rate decreases at a rate of 0.5% per year until an ultimate rate of 5.00% is reached.

22- Negative Net Assets/Fund Balance

The Environmental Protection Services (EPS) Fund reported negative Net Assets of $870,113 at June 30, 2011. This fund is responsible for fulfilling state mandates and requirements to protect the water quality of the state's waterways. The City contracted with HS. Feldman, Inc. in October 2009 to manage and

conduct the City's Stormwater Program, Watershed Protection Plan and the Fats, Oils and Grease (FOG) Program.

The Capital Projects Fund reported negative Fund Balance of $275,262 at June 30, 2011. The Capital Projects Fund uses SPLOST proceeds to fund Street Projects. Street project costs were more than what was received in SPLOST proceeds. The City hopes to catch up and fund this deficit with future SPLOST proceeds.

23- GASB Statements Number 60, 61, 62, 63 and 64.

Statement Number 60

In November 2010, GASB issued Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements." The Objective of Statement No. 60 is to improve financial reporting by addressing issues related to service concession arrangements, which are a type of public-private or public-public partnership. This statement will be implemented on or before the fiscal year ending June 30, 2013 to meet GASB requirements.

Statement Number 61

In November 2010, GASB issued Statement No. 61, "The Financial Reporting Entity: Omnibus-an amendment of GASB Statements No. 14 and No. 34" The Objective of Statement No. 61 is to improve financial reporting for a governmental financial reporting entity. This Statement modifies certain requirements for inclusion of component units in the financial reporting entity. This statement will be implemented on or before the fiscal year ending June 30, 2013 to meet GASB requirements.

Statement Number 62

In December 2010, GASB issued Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements." The requirements in this Statement will improve financial reporting by contributing to the GASB's efforts to codify all sources of generally accepted accounting principles for state and local governments so that they derive from a single source. This statement will be implemented on or before the fiscal year ending June 30, 2013 to meet GASB requirements.

Statement Number 63

In June 2011, GASB issued Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position." This Statement provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. This statement will be implemented on or before the fiscal year ending June 30, 2013 to meet GASB requirements.

Statement Number 64

In June 2011, GASB issued Statement No. 64, "Derivative Instruments: Application of Hedge Accounting Termination Provisions-an amendment of GASB 53." The requirements of this Statement enhance comparability and improve financial reporting by clarifying the circumstances in which hedge accounting should continue when a swap counterparty, or a swap counterparty's credit support provider, is replaced. This statement does not apply to the City; therefore, it will have no effect on the financial statements.


WINDER, GEORGIA
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"CITY OF OPPORTUNITY"



CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Required Supplementary Information

General Fund
- Schedule of Revenues, Expenditures and Changes in Fund Balance
  - Budget and Actual
- Notes to the Required Supplementary Information

City of Winder, Georgia
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011
With Comparative Totals for the Fiscal Year Ended June 30, 2010

	2011		
	Budgeted Amounts		
	Original	Final	Actual
Revenues:			
Taxes	$ 4,600,000	$ 4,500,000	$ 4,315,323
License and Permits	137,000	137,000	125,893
Intergovernmental	4,000	4,000	52,735
Charges for Service	100,000	100,000	149,544
Fines and Forfeitures	840,000	840,000	810,427
Interest	35,000	35,000	51,572
Contributions	-	-	5,171
Miscellaneous and Other	43,700	43,700	98,212
Indirect Cost Allocation	2,960,400	2,960,400	2,589,248
Total Revenues	**8,720,100**	**8,620,100**	**8,198,125**
Expenditures:			
Current			
General Government	2,677,600	2,677,600	2,598,410
Judicial	199,100	237,800	237,701
Public Safety	5,931,700	5,873,000	5,822,907
Public Works	1,957,650	1,955,650	1,649,445
Housing and Development	197,200	197,200	146,930
Capital Outlay			
General Government	240,000	240,000	30,029
Judicial	-	-	-
Public Safety	497,000	497,000	69,121
Public Works	798,500	800,500	128,323
Housing and Development	-	-	-
Debt Service			
Principal	404,900	404,900	404,518
Interest and Fiscal Charges	45,200	45,200	44,925
Total Expenditures	**12,948,850**	**12,928,850**	**11,132,309**
Excess (Deficiency) Of Revenues Over (Under) Expenditures	**(4,228,750)**	**(4,308,750)**	**(2,934,184)**
Other Financing Sources (Uses):			
Transfers In	3,244,150	3,244,150	2,951,483
Transfers Out	(550,900)	(470,900)	(518,670)
Proceeds From Sale of Assets	-	-	27,134
Issuance of Debt Instruments	1,535,500	1,535,500	-
Total Other Sources	**4,228,750**	**4,308,750**	**2,459,947**
Net Change In Fund Balance	**$ -**	**$ -**	**(474,237)**
Beginning Fund Balance			**2,150,124**
Ending Fund Balance			**$ 1,675,887**

The accompanying Notes to the Required Supplementary Information are an integral part of this statement.

Variance With Final Budget	2010 Actual
$ (184,677)	$ 4,476,527
(11,107)	138,162
48,735	96,000
49,544	111,398
(29,573)	769,076
16,572	43,337
5,171	34,789
54,512	56,880
(371,152)	2,721,083
(421,975)	**8,447,252**
79,190	2,566,579
99	208,076
50,093	5,759,155
306,205	1,558,811
50,270	330,788
209,971	139,788
-	1,951
427,879	151,873
672,177	88,824
-	3,902
382	392,236
275	57,206
1,796,541	**11,259,189**
1,374,566	**(2,811,937)**
(292,667)	3,577,918
(47,770)	(565,845)
27,134	9,254
(1,535,500)	-
(1,848,803)	**3,021,327**
$ (474,237)	**209,390**
	1,940,734
	$ 2,150,124

Notes to the Required Supplemental Information

1-Budgetary Information

The City adopted annual budgets for the 2011 fiscal year for the General Fund and the annually-budgeted Special Revenue Funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepare a Proposed Budget as well as a five year Capital Improvement Plan. The Mayor presents both to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by resolution no later than June 30, the close of the City's fiscal year.

The appropriated budget is prepared by fund, function and department. The Budget Officer may make transfers of appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council. The department is the legal level of control. The legal level of control is the level at which expenditures may not legally exceed the budget without approval by the City Council. Appropriations lapse at year-end. Budgeted amounts shown on the financial statements are as adopted by the City Council.

Significant departures must be in excess of $75,000 and more than 4.0% of the budgeted amount, within each department. The City had no significant departures from the total budgeted amounts in the General Fund.



CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Supplementary Information

Nonmajor Governmental Funds Financial Statements

Budgetary Comparisons
- **General Fund**
- **Special Revenue Funds**

Capital Projects Fund

Agency Funds Statement of Changes in Assets and Liabilities

Nonmajor Proprietary Funds Financial Statements

Internal Service Funds Combining Statements

Capital Assets Used in the Operations of Governmental Funds

Special Purpose Local Options Sales Tax

City of Winder, Georgia
Nonmajor Governmental Funds
Combining Balance Sheet
June 30, 2011

Assets	Special Revenue: Community TV Station	Special Revenue: Hotel/Motel Tax	Special Revenue: Police Escrow	Special Revenue: City Festivals	Special Revenue: Grant	Capital Project: Capital Projects Fund	Total
Cash and Cash Equivalents	$ 56,849	$ 102,309	$ 33,416	$ 17,385	$ 3,586	$ 4,749	$ 218,294
Taxes Receivable-Net	-	14,316	-	-	-	-	14,316
Prepaid Items	-	-	-	6,687	-	-	6,687
Intergovernmental Receivable	-	-	-	-	32,585	61,095	93,680
Total Assets	**$ 56,849**	**$ 116,625**	**$ 33,416**	**$ 24,072**	**$ 36,171**	**$ 65,844**	**$ 332,977**
Liabilities							
Accounts Payable and Accrued Liabilities	$ 5,974	$ 5,124	$ 6,089	$ -	$ 6,645	$ 6,518	$ 30,350
Due To Other Funds	-	-	-	-	-	334,588	334,588
Deferred Revenues	-	-	-	13,840	-	-	13,840
Total Liabilities	**5,974**	**5,124**	**6,089**	**13,840**	**6,645**	**341,106**	**378,778**
Fund Balance							
Nonspendable Fund Balance							
Prepaid Items	-	-	-	6,687	-	-	6,687
Restricted Fund Balance							
Public Safety	-	-	27,327	-	29,526	-	56,853
Housing and Development	-	111,501	-	-	-	-	111,501
Committed Fund Balance							
General Government	50,875	-	-	-	-	-	50,875
Recreation	-	-	-	3,545	-	-	3,545
Unassigned Fund Balance	-	-	-	-	-	(275,262)	(275,262)
Total Fund Balance	**50,875**	**111,501**	**27,327**	**10,232**	**29,526**	**(275,262)**	**(45,801)**
Total Liabilities and Fund Balance	**$ 56,849**	**$ 116,625**	**$ 33,416**	**$ 24,072**	**$ 36,171**	**$ 65,844**	**$ 332,977**

City of Winder, Georgia
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2011

	Special Revenue					Capital Project	
	Community TV Station	Hotel/Motel Tax	Police Escrow	City Festivals	Grant	Capital Projects Fund	Total
Revenues:							
Taxes	$ 104,930	$ 68,872	$ -	$ -	$ -	$ -	$ 173,802
Intergovernmental	-	-	-	-	112,513	327,681	440,194
Fines and Forfeitures	-	-	13,854	-	-	-	13,854
Charges for Services	45	-	-	28,302	-	-	28,347
Interest	-	411	-	-	-	167	578
Contributions	-	-	-	16,850	-	-	16,850
Total Revenues	**104,975**	**69,283**	**13,854**	**45,152**	**112,513**	**327,848**	**673,625**
Expenditures:							
Current:							
General Government	157,893	-	-	-	-	-	157,893
Public Safety	-	-	7,026	-	183,701	-	190,727
Recreation	-	-	-	48,690	-	-	48,690
Housing and Development	-	17,580	-	-	-	-	17,580
Capital Outlay	12,617	-	-	-	-	894,584	907,201
Total Expenditures	**170,510**	**17,580**	**7,026**	**48,690**	**183,701**	**894,584**	**1,322,091**
Excess Revenues Over (Under) Expenditures	(65,535)	51,703	6,828	(3,538)	(71,188)	(566,736)	(648,466)
Other Financing Sources (Uses):							
Transfers In:							
General Fund	48,400	-	-	6,770	76,400	-	131,570
Hotel/Motel Tax Fund	-	-	-	7,000	-	-	7,000
Transfers Out:							
Special Facilities Fund	-	(32,200)	-	-	-	-	(32,200)
Festival Fund	-	(7,000)	-	-	-	-	(7,000)
Total Other Sources (Uses)	**48,400**	**(39,200)**	**-**	**13,770**	**76,400**	**-**	**99,370**
Net Change Increase (Decrease) in Fund Balance	**(17,135)**	**12,503**	**6,828**	**10,232**	**5,212**	**(566,736)**	**(549,096)**
Beginning Fund Balance	**68,010**	**98,998**	**20,499**	**-**	**24,314**	**291,474**	**503,295**
Ending Fund Balance	**$ 50,875**	**$ 111,501**	**$ 27,327**	**$ 10,232**	**$ 29,526**	**$ (275,262)**	**$ (45,801)**

City of Winder, Georgia
General Fund
Schedule of Revenues
Budget and Actual
For the Fiscal Year Ended June 30, 2011
With Comparative Totals for the Fiscal Year Ended June 30, 2010

	Budgeted Amounts			Variance With Final	
	Original	Final	Actual	Budget	2010
Revenues:					
Taxes-					
Fire District Taxes	$ 1,000,000	$ 1,000,000	$ 922,715	$ (77,285)	$ 999,375
Intangible/Transfer Tax	-	-	6,725	6,725	12,444
Street Light Assessment	100,000	100,000	90,688	(9,312)	100,663
General Sales Tax	1,660,000	1,660,000	1,535,228	(124,772)	1,505,719
Selective Sales Tax	370,000	370,000	361,373	(8,627)	373,484
Business Taxes	1,470,000	1,370,000	1,398,594	28,594	1,484,842
Total Taxes	**4,600,000**	**4,500,000**	**4,315,323**	**(184,677)**	**4,476,527**
License and Permits-					
Business Licenses	93,500	93,500	94,201	701	94,015
Building Permits	43,500	43,500	31,692	(11,808)	44,147
Total License and Permits	**137,000**	**137,000**	**125,893**	**(11,107)**	**138,162**
Intergovernmental-					
Federal Government Grants	4,000	4,000	51,810	47,810	-
Other Intergovernmental	-	-	925	925	96,000
Total Intergovernmental	**4,000**	**4,000**	**52,735**	**48,735**	**96,000**
Charges for Service-					
General Government	15,000	15,000	44,043	29,043	5,435
Public Safety	55,000	55,000	71,123	16,123	66,074
Facility Maintenance	-	-	4,149	4,149	850
Public Works	30,000	30,000	30,229	229	39,039
Total Charges for Service	**100,000**	**100,000**	**149,544**	**49,544**	**111,398**
Fines and Forfeitures - Municipal Court	**840,000**	**840,000**	**810,427**	**(29,573)**	**769,076**
Contributions					
General Government	-	-	-	-	27,768
Public Safety	-	-	5,171	5,171	7,021
Total Contributions	**-**	**-**	**5,171**	**5,171**	**34,789**
Investment Earnings - Interest Income	**35,000**	**35,000**	**51,572**	**16,572**	**43,337**
Miscellaneous-					
Rents	43,700	43,700	50,201	6,501	50,394
Other	-	-	48,011	48,011	6,486
Total Miscellaneous	43,700	43,700	98,212	54,512	56,880
Indirect Cost Allocation	**2,960,400**	**2,960,400**	**2,589,248**	**(371,152)**	**2,721,083**
Total Revenues	**$ 8,720,100**	**$ 8,620,100**	**$ 8,198,125**	**$ (421,975)**	**$ 8,447,252**

City of Winder, Georgia
General Fund
Schedule of Expenditures
Budget and Actual
For the Fiscal Year Ended June 30, 2011
With Comparative Totals for the Fiscal Year Ended June 30, 2010

	Budgeted Amounts			Variance With Final	
	Original	Final	Actual	Budget	2010
General Government:					
Legislative	$ 507,100	$ 507,100	$ 480,293	$ 26,807	$ 476,973
Administration	1,921,100	1,921,100	1,834,560	86,540	1,935,987
Facilities Maintenance	557,200	557,200	381,174	176,026	360,994
Total General Government	**2,985,400**	**2,985,400**	**2,696,027**	**289,373**	**2,773,954**
Judicial	**199,100**	**237,800**	**237,701**	**99**	**210,027**
Housing and Development	**197,200**	**197,200**	**146,930**	**50,270**	**334,690**
Public Safety:					
Police Department	4,367,400	4,308,700	3,957,403	351,297	4,030,469
Fire Department	2,344,800	2,344,800	2,217,781	127,019	2,163,715
Total Public Safety	**6,712,200**	**6,653,500**	**6,175,184**	**478,316**	**6,194,184**
Public Works	**2,854,950**	**2,854,950**	**1,876,467**	**978,483**	**1,746,334**
Total General Fund Expenditures	**$ 12,948,850**	**$ 12,928,850**	**$ 11,132,309**	**$ 1,796,541**	**$ 11,259,189**

City of Winder, Georgia
Special Revenue Fund (Hotel/Motel Tax)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance With Final
	Original	Final	Actual	Budget
Revenues:				
Taxes-				
Hotel Motel Tax (2%)	$ 16,200	$ 16,200	$ 19,345	$ 3,145
Hotel Motel Tax (5 %)	36,000	36,000	49,527	13,527
Interest	-	-	411	411
Total Revenues	**52,200**	**52,200**	**69,283**	**17,083**
Expenditures:				
Housing & Development	52,200	52,200	17,580	34,620
Total Expenditures	**52,200**	**52,200**	**17,580**	**34,620**
Transfers (Out):				
Special Facilities Fund	-	-	(32,200)	(32,200)
Festival Fund	-	-	(7,000)	(7,000)
Total Transfers (Out)	**-**	**-**	**(39,200)**	**(39,200)**
Total Expenditures and Transfers Out	**52,200**	**52,200**	**56,780**	**(4,580)**
Net Change Increase (Decrease) in Fund Balance	**$ -**	**$ -**	**12,503**	**$ 12,503**
Beginning Fund Balance			**98,998**	
Ending Fund Balance			**$ 111,501**	

City of Winder, Georgia
Special Revenue Fund (Community TV Station)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance With Final
Revenues:	**Original**	**Final**	**Actual**	**Budget**
Cabel Franchise Tax	$ -	$ 100,000	$ 104,930	$ 4,930
Charges for Services	-	-	45	45
Total Revenues	**-**	**100,000**	**104,975**	**4,975**
Expenditures:				
General Government	177,400	177,400	157,893	19,507
Capital Outlay	26,100	26,100	12,617	13,483
Total Expenditures	**203,500**	**203,500**	**170,510**	**32,990**
Excess Revenues Over (Under) Expenditures	(203,500)	(103,500)	(65,535)	37,965
Other Financing Sources (Uses):				
Transfers In	177,400	77,400	48,400	(29,000)
Issuance of Debt Instruments	26,100	26,100	-	(26,100)
Total Other Sources	**203,500**	**103,500**	**48,400**	**(55,100)**
Net Change Increase (Decrease) in Fund Balance	**$ -**	**$ -**	**(17,135)**	**$ (17,135)**
Beginning Fund Balance			68,010	
Ending Fund Balance			**$ 50,875**	

City of Winder, Georgia
Special Revenue Fund (Grant)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance With Final
Revenues:	**Original**	**Final**	**Actual**	**Budget**
Intergovernmental	$ 128,000	$ 128,000	$ 112,513	$ (15,487)
Total Revenues	**128,000**	**128,000**	**112,513**	**(15,487)**
Expenditures:				
Public Safety	164,400	184,400	183,701	699
Total Expenditures	**164,400**	**184,400**	**183,701**	**699**
Excess Revenues Over (Under) Expenditures	(36,400)	(56,400)	(71,188)	(14,788)
Transfers In				
General Fund	36,400	56,400	76,400	20,000
Total Transfers In	**36,400**	**56,400**	**76,400**	**20,000**
Net Change Increase (Decrease) in Fund Balance	**$ -**	**$ -**	**5,212**	**$ 5,212**
Beginning Fund Balance			**24,314**	
Ending Fund Balance			**$ 29,526**	

City of Winder, Georgia
Special Revenue Fund (City Festivals)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance With Final
Revenues:	**Original**	**Final**	**Actual**	**Budget**
Charges for Services	$ -	$ 32,000	$ 28,302	$ (3,698)
Contributions	-	17,000	16,850	(150)
Total Revenues	**-**	**49,000**	**45,152**	**(3,848)**
Expenditures:				
Recreation	-	49,000	48,690	310
Total Expenditures	**-**	**49,000**	**48,690**	**310**
Excess Revenues Over (Under) Expenditures	-	-	(3,538)	(3,538)
Transfers In				
General Fund	-	-	6,770	6,770
Hotel/Motel Fund	-	-	7,000	7,000
Total Transfers In	**-**	**-**	**13,770**	**13,770**
Net Change Increase (Decrease) in Fund Balance	**$ -**	**$ -**	**10,232**	**$ 10,232**
Beginning Fund Balance			**-**	
Ending Fund Balance			**$ 10,232**	

City of Winder, Georgia
Special Revenue Fund (Police Escrow)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance With Final
Revenues:	**Original**	**Final**	**Actual**	**Budget**
Fines and Forfeitures	$ 10,000	$ 10,000	$ 13,854	$ 3,854
Total Revenues	**10,000**	**10,000**	**13,854**	**3,854**
Expenditures:				
Public Safety	25,000	25,000	7,026	17,974
Total Expenditures	**25,000**	**25,000**	**7,026**	**17,974**
Excess Revenues Over (Under) Expenditures	(15,000)	(15,000)	6,828	21,828
Net Change Increase (Decrease) in Fund Balance	**$ (15,000)**	**$ (15,000)**	**6,828**	**$ 21,828**
Beginning Fund Balance			**20,499**	
Ending Fund Balance			**$ 27,327**	

City of Winder, Georgia
Capital Projects Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2011

Revenues:	Actual
Intergovernmental	$ 327,681
Interest	167
Total Revenues	**327,848**
Expenditures:	
Capital Outlay	894,584
Total Expenditures	**894,584**
Excess Revenues Over (Under) Expenditures	(566,736)
Net Change Increase (Decrease) in Fund Balance	**(566,736)**
Beginning Fund Balance	**291,474**
Ending Fund Balance	**$ (275,262)**

City of Winder, Georgia
Agency Funds
Statement of Changes in Assets and Liabilities
For the Fiscal Year Ended June 30, 2011

Municipal Court

	Balance 6/30/2010	Additions	Deductions	Balance 6/30/2011
Assets				
Cash and Cash Equivalents	$ 70,605	$ 431,752	$ (457,761)	$ 44,596
Accounts Receivable, Net	385,865	111,164	(183,598)	313,431
Total Assets	**$ 456,470**	**$ 542,916**	**$ (641,359)**	**$ 358,027**
Liabilities				
Due To Others	$ 456,470	$ 924,649	$ (1,023,092)	$ 358,027
Total Liabilities	**$ 456,470**	**$ 924,649**	**$ (1,023,092)**	**$ 358,027**

Downtown Improvement

	Balance 6/30/2010	Additions	Deductions	Balance 6/30/2011
Assets				
Cash and Cash Equivalents	$ 200	$ -	$ -	$ 200
Total Assets	**$ 200**	**$ -**	**$ -**	**$ 200**
Liabilities				
Due To Others	$ 200	$ -	$ -	$ 200
Total Liabilities	**$ 200**	**$ -**	**$ -**	**$ 200**

City of Winder, Georgia
Nonmajor Enterprise Funds
Combining Statement of Net Assets
June 30, 2011

Assets	Solid Waste Management Fund	Environmental Protection Fund	Special Facilities Fund	Broadband Fund	Totals
Current Assets					
Cash and Cash Equivalents	$ 233,827	$ 1,775	$ 2,710	$ 4,730	$ 243,042
Accounts Receivable	151,548	1,475	30,371	1,000	184,394
Total Current Assets	**385,375**	**3,250**	**33,081**	**5,730**	**427,436**
Non-Current Assets					
Property, Plant and Equipment - Net	**-**	**10,722**	**4,299,321**	**56,848**	**4,366,891**
Total Assets	**385,375**	**13,972**	**4,332,402**	**62,578**	**4,794,327**
Liabilities					
Current Liabilities					
Accounts Payable and Accrued Liabilities	79,899	37,883	37,389	-	155,171
Due to Other Funds	-	846,202	-	-	846,202
Long -Term Liabilities					
Other Post-Employment Benefits Liability	-	-	6,076	-	6,076
Total Liabilities	**79,899**	**884,085**	**43,465**	**-**	**1,007,449**
Net Assets					
Invested in Capital Assets, Net of Related Debt	-	10,722	4,299,321	56,848	4,366,891
Unrestricted Net Assets	305,476	(880,835)	(10,384)	5,730	(580,013)
Total Net Assets	**$ 305,476**	**$ (870,113)**	**$ 4,288,937**	**$ 62,578**	**$ 3,786,878**

City of Winder, Georgia
Nonmajor Enterprise Funds
Combining Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2011

Operating Revenues	Solid Waste Management Fund	Environmental Protection Fund	Special Facilities Fund	Broadband Fund	Totals
Charges For Services	$ 1,121,495	$ 19,911	$ 93,389	$ 12,000	$1,246,795
Penalties and Interest	27,833	-	-	409	28,242
Miscellaneous and Other	-	-	1,906	-	1,906
Total Revenues	1,149,328	19,911	95,295	12,409	1,276,943
Expenses					
Personal Services	-	-	186,072	-	186,072
Professional and Technical	950,736	317,291	4,224	-	1,272,251
Purchased Property Services	152	59,891	70,519	-	130,562
Supplies	-	-	155,336	-	155,336
Depreciation	-	-	145,982	22,591	168,573
Internal Fund Charges	11,587	-	-	-	11,587
Indirect Costs Allocation	1,191	38,756	57,819	-	97,766
Total Expenses	963,666	415,938	619,952	22,591	2,022,147
Net Operating Revenues (Expenses)	**185,662**	**(396,027)**	**(524,657)**	**(10,182)**	**(745,204)**
Net Revenues (Expenses) Before Transfers	**185,662**	**(396,027)**	**(524,657)**	**(10,182)**	**(745,204)**
Transfers					
Transfers In(Out) - General Fund	(356,300)	-	419,300	(12,000)	51,000
Change in Net Assets	**(170,638)**	**(396,027)**	**(105,357)**	**(22,182)**	**(694,204)**
Net Assets, Beginning of the Year	476,114	(474,086)	4,394,294	84,760	4,481,082
Net Assets, End of the Year	**$ 305,476**	**$ (870,113)**	**$ 4,288,937**	**$ 62,578**	**$3,786,878**

City of Winder, Georgia
Nonmajor Enterprise Funds
Combining Statement of Cash Flows
For the Fiscal Year Ended June 30, 2011

	Solid Waste Management Fund	Environmental Protection Fund	Special Facilities Fund	Broadband Fund	Totals
Cash Flows from (to) Operating Activities:					
Receipts from Customers	$ 1,142,898	$ 32,955	$ 93,897	$ 11,409	$ 1,281,159
Payments to Employees	-	-	(183,677)	-	(183,677)
Internal Activity	(12,778)	(38,756)	(57,819)	-	(109,353)
Payments to Suppliers	(948,821)	(366,169)	(250,442)	-	(1,565,432)
Net Cash Provided (Used) by Operating Activities	**181,299**	**(371,970)**	**(398,041)**	**11,409**	**(577,303)**
Cash Flows from (to) Noncapital Financing Activities					
Receipts from (Payments to) Other Funds	-	381,202	-	-	381,202
Transfers from (to) General Fund	(356,300)	-	419,300	(12,000)	51,000
Net Cash from (to) Noncapital Financing Activities	**(356,300)**	**381,202**	**419,300**	**(12,000)**	**432,202**
Cash Flows (to) Capital and Related Financing Activities:					
Acquisition and Construction of Capital Assets, Net	-	(10,722)	(21,435)	-	(32,157)
Net Cash (to) Capital and Related Financing Activities	**-**	**(10,722)**	**(21,435)**	**-**	**(32,157)**
Net Increase (Decrease) in Cash	**(175,001)**	**(1,490)**	**(176)**	**(591)**	**(177,258)**
Cash and Cash Equivalents, Beginning of Year	408,828	3,265	2,886	5,321	420,300
Cash and Cash Equivalents, End of the Year	**$ 233,827**	**$ 1,775**	**$ 2,710**	**$ 4,730**	**$ 243,042**
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities					
Operating Income (Loss)	$ 185,662	$ (396,027)	$ (524,657)	$ (10,182)	$ (745,204)
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities					
Depreciation and Amortization	-	-	145,982	22,591	168,573
Changes in Current Assets and Liabilities					
Increase (Decrease) in Accounts Payable & Accrued Liabilities	2,067	11,013	(19,495)	-	(6,415)
Increase (Decrease) in OPEB Liability	-	-	1,527	-	1,527
Increase (Decrease) in Customer Deposits	-	-	2,250	-	2,250
(Increase) Decrease in Accounts Receivables	(6,430)	13,044	(3,648)	(1,000)	1,966
Net Cash Provided (Used) by Operating Activities	**$ 181,299**	**$ (371,970)**	**$ (398,041)**	**$ 11,409**	**$ (577,303)**

City of Winder, Georgia
Internal Service Funds
Combining Statement of Net Assets
June 30, 2011

Assets	Utility Service	Vehicle Maintenance	Totals
Current Assets:			
Cash and Cash Equivalents	$ 1,550	$ 7,442	$ 8,992
Total Current Assets	**1,550**	**7,442**	**8,992**
Non-Current Assets			
Property, Plant and Equipment - Net	121,608	29,455	151,063
Total Non-Current Assets	**121,608**	**29,455**	**151,063**
Total Assets	**123,158**	**36,897**	**160,055**
Liabilities			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	55,248	24,999	80,247
Due to Other Funds	35,000	-	35,000
Current Portion of Lease Payable	12,372	4,949	17,321
Total Current Liabilities	**102,620**	**29,948**	**132,568**
Long -Term Liabilities			
Capital Lease Payable	10,587	4,235	14,822
Other Post-Employment Benefits Liability	9,951	2,714	12,665
Total Long-Term Liabilities	**20,538**	**6,949**	**27,487**
Total Liabilities	**123,158**	**36,897**	**160,055**
Net Assets			
Invested in Capital Assets, Net of Related Debt	98,649	20,271	118,920
Unrestricted Net Assets	(98,649)	(20,271)	(118,920)
Total Net Assets	**$ -**	**$ -**	**$ -**

City of Winder, Georgia
Internal Service Funds
Combining Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2011

Operating Revenues:	Utility Service	Vehicle Maintenance	Totals
Charges For Services	$ 892,693	$ 310,442	$ 1,203,135
Operating Expenses:			
Personal Services	602,424	193,351	795,775
Professional and Technical	66,419	918	67,337
Purchased Property Services	120,437	10,142	130,579
Supplies	59,247	90,400	149,647
Depreciation	43,311	15,289	58,600
Total Expenses	**891,838**	**310,100**	**1,201,938**
Net Operating Revenues (Expenses)	**855**	**342**	**1,197**
Non-Operating Revenues (Expenses)			
Interest Expense	(855)	(342)	(1,197)
Total Non-Operating Revenues (Expenses)	**(855)**	**(342)**	**(1,197)**
Change in Net Assets	**-**	**-**	**-**
Net Assets, Beginning of the Year	-	-	-
Net Assets, End of the Year	**$ -**	**$ -**	**$ -**

City of Winder, Georgia
Internal Service Funds
Combining Statement of Cash Flows
For the Fiscal Year Ended June 30, 2011

	Utility Service	Vehicle Maintenance	Totals
Cash Flows from (to) Operating Activities:			
Receipts from Customers	$ 892,693	$ 310,442	$ 1,203,135
Payments to Suppliers	(231,354)	(95,137)	(326,491)
Payments to Employees	(593,358)	(193,328)	(786,686)
Net Cash Provided (Used) by Operating Activities	**67,981**	**21,977**	**89,958**
Cash Flows from (to) Noncapital Financing Activities			
Receipts From (Payments to) Other Funds	(59,000)	(12,000)	(71,000)
Net Cash from (to) Noncapital Financing Activities	**(59,000)**	**(12,000)**	**(71,000)**
Cash Flows from (to) Capital and Related Financing Activities:			
Principal Payments on Long-term Debts	(12,019)	(4,808)	(16,827)
Interest and Fiscal Charges on Long-Term Debt	(855)	(342)	(1,197)
Net Cash from (to) Capital and Related Financing Activities	**(12,874)**	**(5,150)**	**(18,024)**
Net Increase (Decrease) in Cash	**(3,893)**	**4,827**	**934**
Cash and Cash Equivalents, Beginning of Year	5,443	2,615	8,058
Cash and Cash Equivalents, End of the Year	**$ 1,550**	**$ 7,442**	**$ 8,992**
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:			
Operating Income (Loss)	$ 855	$ 342	$ 1,197
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:			
Depreciation and Amortization	43,311	15,289	58,600
Changes in Assets and Liabilities:			
Increase (Decrease) in Accounts Payables	19,613	5,200	24,813
Increase (Decrease) in OPEB Liability	4,202	1,146	5,348
Net Cash Provided (Used) by Operating Activities	**$ 67,981**	**$ 21,977**	**$ 89,958**

City of Winder, Georgia
Capital Assets Used in the Operation of Governmental Funds
Schedule by Function and Activity
For the Fiscal Year Ended June 30, 2011

Function and Activity	Land	Buildings	Vehicles	Equipment and Other	Infrastructure	Construction in Progress	Total
General Government	$ 314,532	$1,699,616	$ 210,485	$ 974,679	$ 15,571	$ 26,449	$ 3,241,332
Public Safety							
Law Enforcement	-	172,693	1,338,846	769,813	-	-	2,281,352
Fire Protection	-	-	1,387,781	406,104	-	8,714	1,802,599
Total Public Safety	-	172,693	2,726,627	1,175,917	-	8,714	4,083,951
Public Works	729,804	37,814	1,278,880	1,136,759	24,353,808	1,066,232	28,603,297
Judicial	-	-	-	1,951			1,951
Housing and Development	-	-	-	3,902			3,902
Total Capital Assets	**$ 1,044,336**	**$1,910,123**	**$4,215,992**	**$ 3,293,208**	**$ 24,369,379**	**$ 1,101,395**	**$35,934,433**

City of Winder, Georgia
Capital Assets Used in the Operation of Governmental Funds
Schedule of Changes by Function and Activity
For the Fiscal Year Ended June 30, 2011

ALL ASSET TYPES	Balance 06/30/10	Additions	Decreases	Balance 06/30/11
General Government	$ 3,244,056	$ 42,646	$ (45,370)	$ 3,241,332
Public Safety				
Law Enforcement	2,343,568	16,375	(78,591)	2,281,352
Fire Protection	1,767,229	52,746	(17,376)	1,802,599
Total Public Safety	4,110,797	69,121	(95,967)	4,083,951
Public Works	27,650,390	1,022,907	(70,000)	28,603,297
Judicial	1,951	-	-	1,951
Housing and Development	3,902	-	-	3,902
Total Capital Assets	**$35,011,096**	**$1,134,674**	**$ (211,337)**	**$ 35,934,433**

City of Winder, Georgia
Special Purpose Local Options Sales Tax
Schedule of Expenditures
For the Fiscal Year Ended June 30, 2011

	Original Estimated Cost (Unaudited)	Latest Estimated Cost (Unaudited)	Prior Years Cumulative Expenditures	Total Current Year Expenditures	Total Cumulative Expenditures	Estimated Percent Complete (Unaudited)
2005 SPECIAL PURPOSE LOCAL						
SALES TAX						
Local Street Projects	$ 4,500,736	$ 4,500,736	$ 1,415,244	$ 894,584	$ 2,309,828	51.32%
Recreation Facilities, Downtown Redevelopment						
Projects, and Streetscapes	925,149	925,149	-	-	-	0.00%
Sewer Facilities	696,945	696,945	-	-	-	0.00%
Totals	$ 6,122,830	$ 6,122,830	$ 1,415,244	$ 894,584	$ 2,309,828	

Notes: This schedule discloses projects that are funded by sales tax revenues.
Projects may have additional funding sources.


WINDER, GEORGIA
EST. 1893
"CITY OF OPPORTUNITY"



CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Statistical Section

Statistical Section

Statistical tables differ from financial statements in that they usually cover more than one fiscal year and may present non-accounting data, un-audited data, projections and the like.

The objective of the statistical section information is to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess a government's economic condition. Where data is readily available, the City has presented data retroactively as well as for the current year. Some schedules are presented current year and prior year only as data is not readily available. The goal for most schedules is to build a 10 year history. Changes in prior year data reflect either more accurate information obtained after the FY 2010 Financials were released, actual data available to replace estimated data, or the availability of updated estimates and forecasts.

The statistical section information is presented in the following five categories:

Financial Trends Information:

Financial trends information is intended to assist the user in understanding and assessing how a government's financial position has changed over time.

Schedules in this category are:

Net Assets by Component
Changes in Net Assets
Fund Balances – Governmental Funds
Changes in Fund Balances – Governmental Funds

Revenue Capacity Information:

Revenue capacity information is intended to assist users in understanding and assessing the factors affecting a government's ability to generate its own-source revenues. Note: Although the City of Winder has not assessed a property tax since 1977, the City has elected to present assessed and fair market value of property in the City, since this is a significant potential future revenue source for the City. Existing property tax rates (imposed by other entities) are also presented to show the tax burden being carried by City residents.

The Local Option Sales Tax is imposed county wide, collected by the State of Georgia, and then disbursed by the State according to an agreed upon formula. The sales tax is the largest source of general fund revenue, therefore, the City has elected to present a sales and use tax rate schedule which also includes city sales tax proceeds for the last ten years. Because of the importance of this income source for all political jurisdictions in Barrow County, the City has also elected to include retail sales information as well as other Business Pattern Data from the U.S. Economic Census.

Utility sales are the primary sources of income for the City, therefore, the City has elected to present several alternative schedules in these areas to further assist users in understanding this important aspect of City finances. For example, in lieu of the schedule of largest taxpayers, the City has chosen to present its largest gas, water, and sewer users.

Schedules in this category are:

Assessed and Fair Market Value of Taxable Property
Property Tax Millage Rates – Direct and Overlapping
Sales and Use Taxes – Direct and Overlapping
Comparison of Retail Trade Sector –Barrow County

Water and Sewer Rates/Water Sold by Customer Type
Water and Sewer Connection/Tap Fees
Largest Water and Sewer Customers
Gas Rates/Gas Sold by Customer Type
Largest Natural Gas Customers

Debt Capacity Information:

Debt Capacity information is intended to assist users in understanding and assessing a government's debt and its ability to issue debt. Note: The City of Winder has no outstanding General Bonded Debt. Therefore, schedules dealing specifically with this type of debt have been omitted.

Schedules in this category are:

Direct and Overlapping Debt
Ratio of Outstanding Debt by Type
Statement of Legal Debt Margin
Statement of Pledged Revenue Coverage

Demographic and Economic Information:

Demographic and economic information is intend (1) to assist users in understanding the socioeconomic environment within which a government operates and (2) to provide information that facilitates comparisons of financial statement information over time and among governments.

Schedules in this category are:

Demographic and Economic Statistics Schedule, which includes population, total personal income, per capita income, median age, unemployment rate and educational attainment.
Principal Employers – 2009 and 2005

Operating Information:

Operating information is intended to provide contextual information about a government's operation and resources to assist readers in using financial statement information to understand and assess a government's economic condition.

Schedules in this category are:

Full Time Equivalent City Government Employees by Function/Program
Operating Indicators by Function/Program
Capital Assets Statistics by Function/Program

City of Winder, Georgia
Statistical Section – Financial Trends
Net Assets by Component (Accrual Basis of Accounting)
Last Nine Fiscal Years

	2003	2004	2005	2006
Governmental Activities:				
Invested in capital assets, net of related debt	$ 2,262,897	$ 2,149,205	$ 3,308,583	$ 11,581,715
Restricted	135,998	413,177	146,467	84,583
Unrestricted	565,089	999,001	1,239,112	1,565,584
Total Government activities net assets	**$ 2,963,984**	**$ 3,561,383**	**$ 4,694,162**	**$ 13,231,882**
Business-type activities:				
Invested in capital assets, net of related debt	$ 24,639,966	$ 24,306,003	$ 24,132,167	$ 25,661,462
Restricted	728,724	672,349	548,046	452,046
Unrestricted	4,529,367	4,665,997	4,133,913	6,058,066
Total Business-type activities net assets	**$ 29,898,057**	**$ 29,644,349**	**$ 28,814,126**	**$ 32,171,574**
Primary Government:				
Invested in capital assets, net of related debt	$ 26,902,863	$ 26,455,208	$ 27,440,750	$ 37,243,177
Restricted	864,722	1,085,526	694,513	536,629
Unrestricted	5,094,456	5,664,998	5,373,025	7,623,650
Total Primary Government Net Assets	**$ 32,862,041**	**$ 33,205,732**	**$ 33,508,288**	**$ 45,403,456**

2007	2008	2009	2010	2011
$ 11,743,364	$ 11,208,521	$ 10,727,054	$ 10,594,827	$ 10,679,127
-	-	-	-	168,354
1,823,629	944,433	2,514,126	2,476,139	1,235,598
$ 13,566,993	**$ 12,152,954**	**$ 13,241,180**	**$ 13,070,966**	**$ 12,083,079**
$ 30,513,067	$ 58,384,414	$ 57,281,815	$ 53,239,533	$ 51,716,811
1,720,266	591,091	812,007	969,465	778,147
2,786,401	10,634,015	9,532,718	11,260,891	13,619,002
$ 35,019,734	**$ 69,609,520**	**$ 67,626,540**	**$ 65,469,889**	**$ 66,113,960**
$ 42,256,431	$ 69,592,935	$ 68,008,869	$ 63,834,360	$ 62,395,938
1,720,266	591,091	812,007	969,465	946,501
4,610,030	11,578,448	12,046,844	13,737,030	14,854,600
$ 48,586,727	**$ 81,762,474**	**$ 80,867,720**	**$ 78,540,855**	**$ 78,197,039**

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Nine Fiscal Years

	2003	2004	2005	2006
EXPENSES:				
Governmental Activities:				
General Government	$ 1,480,598	$ 1,682,832	$ 1,997,146	$ 2,282,796
Judicial**	-	-	-	-
Public Safety	3,405,996	3,550,090	3,891,632	4,367,839
Public Works	1,363,924	1,308,288	1,270,889	1,938,344
Recreation				
Housing and Development**	-	-	-	-
Maintenance Shop*	284,278	342,969	398,294	-
Facilities Maintenance***	183,483	205,125	265,652	303,219
Interest and Fiscal Agent Charges	11,087	16,698	27,759	32,060
Total Governmental Activities Expenses	**$ 6,729,366**	**7,106,002**	**7,851,372**	**8,924,258**
Business Type Activities:				
Water and Sewer	6,474,827	6,594,104	7,471,036	7,279,531
Gas	5,678,860	5,581,235	7,737,640	10,690,785
Solid Waste Management	1,065,700	1,124,311	1,156,442	1,429,381
Environmental Protection	-	-	-	-
Special Facilities	142,144	176,693	159,458	209,543
Broadband Fund	-	-	-	-
Total Business Type Activities Expenses	**13,361,531**	**13,476,343**	**16,524,576**	**19,609,240**
Total Primary Government Expenses	**$ 20,090,897**	**$ 20,582,345**	**$ 24,375,948**	**$ 28,533,498**
INDIRECT COSTS:				
Governmental Activities:				
General Government	$ (465,400)	$ (1,401,074)	$ (1,966,593)	$ (2,381,233)
Judicial**	-	-	-	-
Public Safety	112,000	230,828	506,842	525,674
Public Works	94,500	155,455	206,871	205,209
Recreation	-	-	-	-
Housing and Development**	-	-	-	-
Maintenance Shop*	20,400	(335,523)	(199,854)	-
Facilities Maintenance***	-	(205,125)	(263,008)	-
Total Governmental Activities Indirect Cost	**(238,500)**	**(1,555,439)**	**(1,715,742)**	**(1,650,350)**
Business Type Activities:				
Water and Sewer	133,000	759,172	713,784	737,581
Gas	52,700	640,975	826,480	717,560
Solid Waste Management	52,800	131,992	154,910	178,308
Environmental Protection	-	-	-	-
Special Facilities	-	23,300	20,568	16,901
Total Business Type Activities Indirect Cost	**238,500**	**1,555,439**	**1,715,742**	**1,650,350**
Total Primary Government Indirect Cost	**$ -**	**$ -**	**$ -**	**$ -**

* Maintenance Shop Department became a Internal Service Fund in FY 2006
** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government
*** Facility Maintenance was included in General Government beginning in FY 2008

2007	2008	2009	2010	2011
$ 2,897,153	$ 3,232,060	$ 3,229,756	$ 2,810,922	$ 2,868,643
-	178,973	173,352	189,105	215,375
4,996,553	5,852,810	5,816,040	5,887,673	5,944,901
2,056,673	2,453,317	2,623,739	2,316,134	2,405,647
				48,690
-	526,562	295,585	365,202	166,351
-	-	-	-	-
314,028	-	-	-	-
14,932	21,462	67,161	57,207	44,925
10,279,339	**12,265,184**	**12,205,633**	**11,626,243**	**11,694,532**
7,871,412	9,496,745	9,450,482	9,238,658	9,847,201
9,252,798	9,603,579	9,286,664	7,506,769	7,017,572
1,375,586	1,019,493	934,623	939,087	962,475
-	-	-	497,475	377,182
336,515	543,613	545,967	537,771	562,133
341	21,881	22,591	22,591	22,591
18,836,652	**20,685,311**	**20,240,327**	**18,742,351**	**18,789,154**
$ 29,115,991	**$ 32,950,495**	**$ 32,445,960**	**$ 30,368,594**	**$ 30,483,686**
$ (2,181,680)	$ (3,122,543)	$ (2,971,556)	$ (2,542,626)	$ (2,423,379)
-	21,012	12,897	20,755	22,149
557,429	645,674	697,391	572,042	518,208
173,441	251,905	238,046	172,571	154,305
-	-	-	-	-
-	28,040	(43,042)	(126,778)	(131,629)
-	-	-	-	-
(312,360)	-	-	-	-
(1,763,170)	**(2,175,912)**	**(2,066,264)**	**(1,904,036)**	**(1,860,346)**
627,769	1,001,095	1,011,807	1,015,797	1,031,474
981,041	1,098,859	995,152	828,127	731,106
122,900	11,942	1,186	1,143	1,191
-	-	-	-	38,756
31,460	64,016	58,119	58,969	57,819
1,763,170	**2,175,912**	**2,066,264**	**1,904,036**	**1,860,346**
$ -	**$ -**	**$ -**	**$ -**	**$ -**

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Nine Fiscal Years

	2003	2004	2005	2006
PROGRAM REVENUES:				
Governmental Activities:				
Charges for Service:				
General Government	$ 907,711	$ 948,424	$ 1,005,824	$ 1,023,457
Judicial**	-	-	-	-
Public Safety	713,113	315,699	315,811	413,549
Public Works	55,536	39,077	17,330	109,104
Recreation	-	-	-	-
Housing and Development**	-	-	-	-
Maintenance Shop*	-	-	-	-
Facilities Maintenance***	-	-	-	-
Operating Grants and Contributions				
General Government	-	-	-	-
Housing and Development**	-	-	-	-
Public Safety	353,183	505,760	686,993	820,394
Recreation	-	-	-	-
Capital Grants and Contributions				
Public Safety	-	-	-	-
Public Works	293,822	349,971	306,433	363,047
Total Governmental Activities Program Revenues	**2,323,365**	**2,158,931**	**2,332,391**	**2,729,551**
Business Type Activities:				
Charges for Service:				
Water and Sewer	7,950,019	8,130,205	9,216,420	11,923,559
Gas	7,020,706	7,139,095	9,206,529	12,506,598
Solid Waste Management	979,213	1,004,654	1,025,230	1,023,772
Environmental Protection	-	-	-	-
Special Facilities	91,577	103,382	83,610	88,614
Broadband Fund	-	-	-	-
Operating Grants and Contributions	-	-	-	-
Capital Grants and Contributions-Water	-	-	-	193,534
Total Business Type Activities Program Revenues	**16,041,515**	**16,377,336**	**19,531,789**	**25,736,077**
Total Primary Government Program Revenues	**$ 18,364,880**	**$ 18,536,267**	**$ 21,864,180**	**$ 28,465,628**
NET REVENUES (EXPENSES):				
Governmental Activities	$ (4,167,501)	$ (3,391,632)	$ (3,803,239)	$ (4,544,357)
Business Type Activities	2,441,484	1,345,554	1,291,471	4,476,487
Total Primary Government Net Expense	**$ (1,726,017)**	**$ (2,046,078)**	**$ (2,511,768)**	**$ (67,870)**

* Maintenance Shop Department became a Internal Service Fund in FY 2006
** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government
*** Facility Maintenance was included in General Government beginning in FY 2008
**** Contributions have been included in Miscellaneous and Other for years prior to FY 2009.

2007	2008	2009	2010	2011
$ 404,764	$ 253,621	$ 198,895	$ 145,447	$ 174,130
-	-	-	-	-
483,103	734,176	798,111	879,502	895,404
25,990	47,646	33,290	39,039	30,229
-	-	-	-	28,302
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
41,790	43,447	64,337	-	-
-	22,226	16,202	123,768	925
92,399	78,429	44,950	158,655	117,684
-	-	-	-	16,850
-	-	136,800	-	51,810
495,185	514,323	336,839	311,933	327,848
1,543,231	**1,693,868**	**1,629,424**	**1,658,344**	**1,643,182**
12,133,881	13,467,828	12,375,708	11,753,627	13,199,817
10,606,003	11,655,148	11,268,216	10,037,680	9,184,061
1,059,163	1,081,529	1,113,567	1,074,755	1,149,328
-	-	-	23,389	19,911
126,662	124,340	125,690	116,610	93,389
8,164	12,000	12,000	12,000	12,409
-	6,000	1,588	715	3,929
970,864	-	-	-	-
24,904,737	**26,346,845**	**24,896,769**	**23,018,776**	**23,662,844**
$ 26,447,968	**$ 28,040,713**	**$ 26,526,193**	**$ 24,677,120**	**$ 25,306,026**
$ (6,972,938)	$ (8,395,404)	(8,509,945)	(8,063,863)	$ (8,191,004)
4,304,915	3,485,622	2,590,178	2,372,389	3,013,344
$ (2,668,023)	**$ (4,909,782)**	**$ (5,919,767)**	**$ (5,691,474)**	**$ (5,177,660)**

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Nine Fiscal Years

	2003	2004	2005	2006
General Revenues and Other Changes in Net Assets:				
Governmental Activities:				
Taxes-				
General Sales Taxes (1)	$ 1,432,078	$ 1,522,457	$ 1,665,761	$ 1,764,368
Selective Sales Taxes	350,335	280,962	279,860	403,293
Business Taxes (1)	412,256	438,184	474,874	510,902
Fire District Taxes (2)	-	-	-	-
Street Light Assesment (2)	-	-	-	-
Other Taxes (2)	-	-	-	-
Interest Earnings	18,853	58,787	90,282	176,458
Miscellaneous Revenues	39,373	83,351	303,547	23,277
Gain on Sale of Assets	-	-	-	-
Transfers	1,835,548	1,605,290	2,121,694	1,697,386
Total Governmental Activities	**4,088,443**	**3,989,031**	**4,936,018**	**4,575,684**
Business Type Activities:				
Interest Earnings	93,251	6,028	-	-
Miscellaneous Revenues				
Special Item (3)	-	-	-	-
Gain on Sale of Assets	-	-	-	-
Transfers	(1,835,548)	(1,605,290)	(2,121,694)	(1,697,386)
Total Business Type Activities	**(1,742,297)**	**(1,599,262)**	**(2,121,694)**	**(1,697,386)**
Total Primary Government	**$ 2,346,146**	**$ 2,389,769**	**$ 2,814,324**	**$ 2,878,298**
Prior Period Adjustments:				
Governmental Activities	$ -	$ -	$ -	$ -
Business Type Activities	-	-	-	-
Total Prior Period Adjustments:	**$ -**	**$ -**	**$ -**	**$ -**
Changes in Net Assets:				
Governmental Activities	$ (79,058)	$ 597,399	$ 1,132,779	$ 31,327
Business Type Activities	699,187	(253,708)	(830,223)	2,779,101
Total Primary Government	**$ 620,129**	**$ 343,691**	**$ 302,556**	**$ 2,810,428**

(1) The variations on General Sales Tax, Selective Sales Tax, and Other Tax reflects a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.
(2) In FY 2011, the City presented Fire District Taxes and Street Light Assessment's in a separate line rather than combining them and classifying them as "Other Taxes". FY 2007-2010 has been adjusted to show accurate trending data.
(3) The special item for FY 2007 and 2008 was wastewater capacity rights sold to Barrow County.

2007	2008	2009	2010	2011
$ 1,866,220	$ 1,848,646	$ 1,476,156	$ 1,505,719	$ 1,535,228
441,576	441,903	454,108	437,928	430,245
1,127,973	1,452,173	1,477,516	1,484,842	1,503,524
645,568	702,919	986,235	1,002,662	932,107
79,449	78,313	85,554	100,663	90,688
16,851	10,887	8,974	12,444	6,725
344,939	327,474	201,940	44,854	51,983
78,890	69,096	93,623	56,948	98,212
-	32,050	42,295	9,254	22,222
2,706,583	2,829,760	4,771,770	3,238,335	2,532,183
7,308,049	**7,793,221**	**9,598,171**	**7,893,649**	**7,203,117**
83,428	24,339	171,520	169,625	162,910
1,166,400	4,665,600	-	-	-
-	5,494	27,092	3,071	-
(2,706,583)	(2,829,760)	(4,771,770)	(3,238,335)	(2,532,183)
(1,456,755)	**1,865,673**	**(4,573,158)**	**(3,065,639)**	**(2,369,273)**
$ 5,851,294	**$ 9,658,894**	**$ 5,025,013**	**$ 4,828,010**	**$ 4,833,844**
$ -	$ -	$ -	$ -	$ -
-	-	-	(1,463,401)	-
$ -	**$ -**	**$ -**	**$ (1,463,401)**	**$ -**
$ 335,111	$ (602,183)	$ 1,088,226	$ (170,214)	$ (987,887)
2,848,160	5,351,295	(1,982,980)	(2,156,651)	644,071
$ 3,183,271	**$ 4,749,112**	**$ (894,754)**	**$ (2,326,865)**	**$ (343,816)**

City of Winder, Georgia
Statistical Section – Financial Trends
Fund Balances,
Governmental Funds
Last Nine Fiscal Years

	2003	2004	2005	2006
General Fund:				
Reserved For Prepaid Items	$ 60,098	$ -	$ 39,830	$ -
Reserved for Capital Projects	-	-	-	-
Unreserved/Undesignated	481,576	969,030	1,243,610	1,506,300
Nonspendable Fund Balance*	-	-	-	-
Unassigned Fund Balance	-	-	-	-
Total General Fund	**541,674**	**969,030**	**1,283,440**	**1,506,300**
All Other Governmental Funds:				
Reserved For Prepaid Items	-	-	-	-
Unreserved Reported in Capital Projects	135,998	413,177	146,467	45,065
Unreserved Reported in Special Funds	-	-	-	70,600
Designated for Budget	-	-	-	-
Nonspendable Fund Balance*	-	-	-	-
Restricted Fund Balance*	-	-	-	-
Committed Fund Balance*	-	-	-	-
Unassigned Fund Balance	-	-	-	-
Total All Other Governmental Funds	**135,998**	**413,177**	**146,467**	**115,665**
Total All Governmental Funds	**$ 677,672**	**$1,382,207**	**$ 1,429,907**	**$ 1,621,965**

*For FY 2011, the City adopted fund balance policy's in accordance with GASB Statement # 54 *Fund Balance Reporting and Governmental Fund Type Definitions.* Fund balance shall be composed of nonspendable, restricted, committed, assigned, and unassigned amounts. Please see the notes to the financial statements for further information.

2007	2008	2009	2010	2011
$ 84,684	$ 61,541	$ 153,448	$ -	$ -
-	1,566,865	266,387	-	-
1,429,568	241,081	1,520,899	2,150,124	-
-	-	-	-	25,818
-	-	-	-	1,650,069
1,514,252	**1,869,487**	**1,940,734**	**2,150,124**	**1,675,887**
52	742	-	-	-
371,085	618,178	798,639	291,474	-
64,442	88,774	148,549	196,821	-
-	-	-	15,000	-
-	-	-	-	6,687
-	-	-	-	168,354
-	-	-	-	54,420
-	-	-	-	(275,262)
435,579	**707,694**	**947,188**	**503,295**	**(45,801)**
$ 1,949,831	**$ 2,577,181**	**$ 2,887,922**	**$ 2,653,419**	**$ 1,630,086**

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Fund Balances
Governmental Funds
Last Nine Years

	2003	2004	2005	2006
Revenues:				
Taxes(1)	$ 2,771,315	$ 2,965,634	$ 3,282,762	$ 3,379,437
License and Permits(1)	891,211	899,005	997,222	1,023,457
Intergovernmental	69,189	125,137	124,891	539,249
Charges for Service	161,901	39,077	25,932	62,319
Fines and Forfeitures	606,748	300,453	298,861	352,027
Interest	18,853	58,787	90,282	176,458
Contributions****	-	-	-	-
Miscellaneous and Other	55,893	135,897	303,547	23,277
Indirect Cost Allocation	465,400	1,941,722	2,429,455	2,425,711
Total Revenues	**5,040,510**	**6,465,712**	**7,552,952**	**7,981,935**
Expenditures:				
General Government	1,391,720	1,593,934	1,873,045	2,248,013
Judicial**				
Public Safety	3,467,450	3,677,462	4,216,251	4,735,535
Public Works	1,361,504	1,402,579	1,430,406	1,417,268
Recreation	-	-	-	-
Housing and Development**	-	-	-	-
Maintenance Shop*	296,137	335,523	391,279	-
Facilities Maintenance***	183,483	205,125	260,866	297,098
Capital Outlay	339,010	825,747	1,312,232	869,983
Debt Service:				
Principal	164,282	51,406	115,101	173,678
Interest and Fiscal Agent Fees	11,087	16,698	27,759	32,060
Total Expenditures	**7,214,673**	**8,108,474**	**9,626,939**	**9,773,635**
Excess of Revenues Over (Under) Expenditures	**(2,174,163)**	**(1,642,762)**	**(2,073,987)**	**(1,791,700)**
Other Financing Sources (Uses):				
Transfers in	2,213,059	2,032,903	2,533,575	2,974,458
Transfers out	(377,511)	(427,613)	(411,881)	(1,277,072)
Gain on Sale of Assets	-	-	-	-
Proceeds From Borrowing	-	742,000	-	286,373
Total Other Financing Sources (Uses)	**1,835,548**	**2,347,290**	**2,121,694**	**1,983,759**
Net Change in Fund Balances	**$ (338,615)**	**$ 704,528**	**$ 47,707**	**$ 192,059**
Debt Service as a Percentage of Noncapital Expenditures	**2.55%**	**0.94%**	**1.72%**	**2.31%**
Total Debt Service Expenditures	**$ 175,369**	**$ 68,104**	**$ 142,860**	**$ 205,738**
Total Non-Capital Expenditures	**$ 6,875,663**	**$ 7,282,727**	**$ 8,314,707**	**$ 8,903,652**

(1) The variations on Taxes, and License and Permits reflect a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

* Maintenance Shop Department became a Internal Service Fund in FY 2006
** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government
*** Facility Maintenance was included in General Government beginning in FY 2008

2007	2008	2009	2010	2011
$ 4,166,213	$ 4,525,879	$ 4,469,227	$ 4,540,971	$ 4,489,125
394,301	237,291	186,784	138,162	125,893
629,374	622,671	576,625	559,567	492,929
36,734	149,342	140,977	112,398	177,891
482,823	648,811	702,535	813,428	824,281
344,939	327,474	201,940	44,854	52,150
-	-	22,503	34,789	22,021
78,890	104,850	93,623	56,948	98,212
2,514,700	3,180,289	3,082,893	2,721,083	2,589,248
8,647,974	**9,796,607**	**9,477,107**	**9,022,200**	**8,871,750**
2,640,760	3,245,648	3,147,929	2,698,082	2,756,303
	199,438	183,529	208,076	237,701
5,366,315	6,285,820	6,152,733	5,998,713	6,013,634
1,482,152	1,924,329	1,967,048	1,577,612	1,649,445
-	-	-	-	48,690
-	553,706	313,089	380,320	164,510
-	-	-	-	-
312,360	-	-	-	-
1,008,491	1,170,749	2,176,084	1,192,047	1,134,674
201,681	292,687	484,475	392,236	404,518
14,932	21,462	67,161	57,206	44,925
11,026,691	**13,693,839**	**14,492,048**	**12,504,292**	**12,454,400**
(2,378,717)	**(3,897,232)**	**(5,014,941)**	**(3,482,092)**	**(3,582,650)**
5,233,320	3,999,199	5,450,950	3,804,180	3,090,053
(2,526,737)	(1,251,800)	(679,180)	(565,845)	(557,870)
-	32,050	42,295	9,254	27,134
-	1,645,000	511,617	-	-
2,706,583	**4,424,449**	**5,325,682**	**3,247,589**	**2,559,317**
$ 327,866	**$ 527,217**	**$ 310,741**	**$ (234,503)**	**$ (1,023,333)**
2.16%	**2.51%**	**4.48%**	**3.97%**	**3.97%**
$ 216,613	**$ 314,149**	**$ 551,636**	**$ 449,442**	**$ 449,443**
$ 10,810,078	**$ 12,523,090**	**$ 12,315,964**	**$ 11,312,245**	**$ 11,319,726**

City of Winder, Georgia
Statistical Section – Revenue Capacity
Assessed and Fair Market Value of Taxable Property
Last Ten Years

Tax Year Ended June 30	Gross Digest Assessed Value	Residential Property	Commercial Property	Industrial Property	All Other
2002	$ 236,581,395	$ 131,303,510	$ 69,180,088	$ 2,154,461	$ 33,943,336
2003	248,878,213	144,623,706	67,141,239	2,067,216	35,046,052
2004	303,857,107	191,458,252	69,999,671	3,072,732	39,326,452
2005	325,968,587	207,620,213	74,398,933	3,108,170	40,841,271
2006	353,228,843	223,000,014	83,933,556	3,076,393	43,218,880
2007	385,648,472	245,861,535	94,611,405	3,298,941	41,876,591
2008	406,481,717	261,671,803	97,286,043	2,869,842	44,654,029
2009	383,711,255	237,468,616	97,903,884	3,315,031	45,023,724
2010	350,013,348	218,833,561	87,686,428	3,157,112	40,336,247
2011	324,817,545	201,987,066	84,084,011	3,368,395	35,378,073

* Assessed Value is 40 percent per state law
**Includes Homestead Exemptions and Exempt Property
Current rates and values will be shown if available by publication date

Sources: Barrow County Tax Commissioner
Ga. Dept of Revenue
Note - Rates and values shown are those in effect at the end of each fiscal year

Less Exempt Property**	Total Net Assessed Value	Total Direct Tax	Total Net Fair Market Value	Percentage Assessed Value To Fair Market Value
$ 40,622,708	$195,958,687	0.00%	$ 489,896,718	40%
43,712,029	205,166,184	-	512,915,460	40%
44,786,497	259,070,610	-	647,676,525	40%
45,555,879	280,412,708	-	701,031,770	40%
45,615,571	307,613,272	-	769,033,180	40%
50,335,464	335,313,008	-	838,282,520	40%
50,877,550	355,604,167	-	889,010,418	40%
42,624,458	341,086,797	-	852,716,993	40%
37,538,166	312,475,182	-	781,187,955	40%
39,461,871	285,355,674	-	713,389,185	40%

City of Winder, Georgia
Statistical Section – Revenue Capacity
Property Tax Millage Rates – Direct and Overlapping
Last Ten Fiscal Years as of June 30

Tax Year	City of Winder	School System	Barrow County M & O	Fire District Tax	State	Barrow County Total
2002	-	18.90	6.83	1.64	0.25	27.62
2003	-	18.90	6.77	1.64	0.25	27.56
2004	-	17.50	6.77	2.15	0.25	26.67
2005	-	17.50	9.82	2.15	0.25	29.72
2006	-	18.50	7.57	2.15	0.25	28.47
2007	-	18.50	7.19	2.15	0.25	28.09
2008	-	18.50	7.18	3.00	0.25	28.93
2009	-	18.50	7.18	3.00	0.25	28.93
2010	-	18.50	8.18	3.00	0.25	29.93
2011	-	18.50	8.71	3.00	0.25	30.46

Source: Ga. Department of Revenue

Note: The City of Winder has not assessed a property tax since 1977
Millage rates are those in effect at the end of the city's fiscal year
More current information will be added if available by publication date

City of Winder, Georgia
Statistical Section – Revenue Capacity
Sales and Use Taxes – Direct and Overlapping
Last Ten Fiscal Years

Year of Levy	LOST City of Winder	LOST Proceeds City of Winder	LOST Barrow County/ Other Municipalities	SPLOST Barrow County	ELOST Barrow County School System	State of Georgia	Total All Sales Tax
2002	0.2481%	$ 1,473,000	0.7519%	1%	1%	4%	7%
2003	0.2141%	1,432,000	0.7859%	1%	1%	4%	7%
2004	0.2089%	1,523,000	0.7911%	1%	1%	4%	7%
2005	0.2040%	1,665,800	0.7960%	1%	1%	4%	7%
2006	0.1987%	1,764,000	0.8013%	1%	1%	4%	7%
2007	0.1937%	1,866,200	0.8063%	1%	1%	4%	7%
2008	0.1937%	1,848,600	0.8063%	1%	1%	4%	7%
2009	0.1937%	1,476,156	0.8063%	1%	1%	4%	7%
2010	0.1937%	1,505,719	0.8063%	1%	1%	4%	7%
2011	0.1937%	1,535,228	0.8063%	1%	1%	4%	7%

Note: All sales taxes are levied county-wide and collected by the State of Georgia. The State then distributes the various local option sales taxes to the local jurisdictions. There is no sales tax levied directly by the City of Winder. The City receives a portion of LOST based on a negotiated distribution formula. City proceeds are reported on a fiscal year basis and rounded. Sales tax rates are levied on a calendar year basis.

Sources of information: Ga. Department of Revenue, LOST Distribution Certificates

LOST = Local Option Sales Tax. Distribution rates among the various governments have been agreed to in an intergovernmental agreement.

SPLOST = Special Purpose Local Option Sales Tax. Projects are approved through referendum and revenues may be shared through intergovernmental agreements.

ELOST = Education Local Option Sales Tax. All proceeds go to the Barrow County School System.

City of Winder, Georgia
Statistical Section – Revenue Capacity
Comparison of Retail Trade Sector-Barrow County, GA
1997, 2007 and 2009

Description	Number of Establishments*			Sales ($000)**	
Year	1997	2007	2009	1997	2007
Total of All Sectors	770	1,121	12,167	$1,038,987	$1,606,631
Selected Sector Statistics					
Construction	144	227	164	D	73,120
Manufacturing	63	65	63	509,871	768,413
Wholesale Trade	36	69	69	73,796	466,269
Retail Trade	146	159	166	344,841	660,898
Health Care	53	66	79	39,667	98,443
Professional/ Scientific	46	87	91	9,651	60,205
Finance and Insurance	32	57	57	D	D
Food/Accommodations	41	71	73	24,076	125,078

Sources

*County Business Patterns for Barrow County as published by the U.S. Census Bureau - Most Current Data 2009

*Annual Sales from Economic Census as Published by the U.S. Census Bureau

**Economic Census as Published by the U.S. Census Bureau

Notes: Economic Census Data is collected every five years. Data from the 2007 Census began being released in 2009.

The letter "D" indicates information withheld to avoid disclosing data of individual companies; data is included in higher level totals.

Annual Payroll ($000)*			Paid Employees*		
1998	2007	2009	1997	2007	2009
$ 207,358	$ 418,731	$ 379,547	8,958	13,090	12,632
11,469	50,714	34,381	553	1,429	982
77,611	D	D	2,624	D	D
9,828	52,506	45,680	338	1,479	1,246
33,924	61,062	55,710	1,085	2,440	2,247
19,896	48,865	56,896	857	1,173	1,234
4,951	20,827	24,447	202	558	564
6,853	27,455	15,180	256	526	379
6,424	13,509	22,359	703	1,186	1,603

City of Winder
Statistical Section – Revenue Capacity
Water and Sewer Rates/Water Sold by Customer
Last Nine Years

	2003	2004	2005	2006	2007
Water and Sewer Rates					
Water Monthly Service Rates:					
Inside City-					
Base Charge (no usage)	$ -	$ -	$ -	$ -	$ -
First 2,000 gallons	$ 10.50	$ 10.50	$ 11.50	$ 12.60	$ 12.60
Next 5,000 gallons ($ per thousand)	$ 3.30	$ 3.43	$ 3.63	$ 4.15	$ 4.15
Over 7,000 gallons ($ per thousand)	$ 3.70	$ 3.83	$ 4.03	$ 4.99	$ 4.99
Outside City-					
Base Charge (no usage)	$ -	$ -	$ -	$ -	$ -
First 2,000 gallons	$ 19.25	$ 19.25	$ 20.25	$ 22.58	$ 22.58
Next 5,000 gallons ($ per thousand)	$ 3.80	$ 4.13	$ 4.33	$ 5.09	$ 5.09
Over 7,000 gallons ($ per thousand)	$ 4.10	$ 4.43	$ 4.63	$ 5.57	$ 5.57

Notes: Effective 1/1/08 base charges increase by meter size and season conservation surcharges over and above the above standard rates were adopted.

Sewer Monthly Service Rates-					
Inside City					
Minimum Charge (1st 2000 gallons beginning in 2011)	$ 8.00	$ 9.20	$ 10.80	$ 10.80	$ 10.80
Next 5,000 gallons ($ per thousand)	-	-	-	-	-
Over 7,000 gallons ($ per thousand)	-	-	-	-	-
Percent of water consumption appllied to sewer rates	80%	80%	80%	80%	80%
Outside City					
Minimum Charge (1st 2000 gallons beginning in 2011)	$ 15.40	$15.40	$ 16.20	$ 22.58	$ 22.58
Next 5,000 gallons ($ per thousand)	-	-	-	-	-
Over 7,000 gallons ($ per thousand)	-	-	-	-	-
Percent of water consumption appllied to sewer rates	80%	80%	100%	100%	100%
Water Sold by Customer Type					
Annual Water Sales by Volume (000 gallons) by Category					
Residential	615,300	644,412	660,811	719,808	812,636
Commercial/Institutional/Other	182,083	217,405	194,993	232,115	209,882
Industrial	211,963	195,626	227,494	252,905	261,740
Total	1,009,346	1,057,443	1,083,298	1,204,828	1,284,258
Average Direct Rate (per 1000 gallons)	$ 5.10	$ 5.15	$ 5.79	$ 6.26	$ 6.23
Average Number of Accounts by Category**					
Residential	9,799	10,553	11,539	11,790	12,308
Commercial/Institutional/Other	852	912	995	1,064	1,065
Industrial	6	6	6	6	6
Total	10,657	11,471	12,540	12,860	13,379

* Effective sewer bill was 80% of water bill inside City and 100% of water bill outside City.

**Average number of accounts is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers or average number of customers on the systems all 12 months of the fiscal year. Commercial accounts may include more than one customer. Many commercial accounts have single meters for multiple commercial rental space. Small commercial accounts with residential size meters, including home based businesses may be included in residential totals.

Annual Water Sales ($) by Category:					
Residential	$ 3,532,358	$ 3,741,446	$ 4,196,709	$5,111,122	$ 5,584,230
Commercial/Institutional/Other	768,893	814,405	906,924	1,108,308	972,898
Industrial	841,439	891,246	1,166,139	1,324,683	1,447,811
Total Water Sales	**$ 5,142,690**	**$ 5,447,097**	**$ 6,269,772**	**$7,544,113**	**$ 8,004,939**
Sewer:					
Average Number of Users	3,883	3,968	4,084	4,266	4,446
Annual Sewer Sales	**$ 1,310,384**	**$ 1,387,948**	**$ 1,581,677**	**$1,873,759**	**$ 1,927,510**
Total Annual Water/Sewer Sales	**$ 6,453,074**	**$6,835,045**	**$ 7,851,449**	**$9,417,872**	**$ 9,932,449**

Source: City of Winder Water Department

2008	2009	2010	2011
$ 12.60	$ 12.60	$ 12.60	$ 13.48
$ 8.30	$ 8.30	$ 8.30	$ 4.78
$ 4.15	$ 4.15	$ 4.15	$ 6.82
$ 4.99	$ 4.99	$ 4.99	$ 8.21
$ 22.58	$ 22.58	$ 22.58	$ 24.16
$ 10.18	$ 10.18	$ 10.18	$ 5.86
$ 5.09	$ 5.09	$ 5.09	$ 7.96
$ 5.57	$ 5.57	$ 5.57	$ 8.71
$ 10.80	$ 10.80	$ 10.80	$ 11.56
-	-	-	$ 4.09
-	-	-	$ 4.92
80%	80%	80%	80%
$ 22.58	$ 22.58	$ 22.58	$ 24.16
-	-	-	$ 5.85
-	-	-	$ 6.41
100%	100%	100%	100%
690,557	683,750	633,982	676,386
189,309	180,322	176,825	206,723
296,282	286,783	309,725	256,692
1,176,158	1,150,855	1,120,532	1,139,801
$ 7.80	$ 7.92	$ 8.49	$ 9.39
12,808	12,820	12,787	12,723
971	1,057	1,171	1,262
6	7	7	7
13,875	13,884	13,965	13,992
$ 6,198,306	$ 6,581,518	$ 6,281,381	$ 6,834,541
942,970	960,504	1,100,528	1,654,525
2,122,889	2,114,293	2,131,270	2,210,454
$ 9,264,165	**$ 9,656,315**	**$ 9,513,179**	**$ 10,699,520**
4,575	4,625	4,677	4,723
$ 1,925,781	**$ 1,773,163**	**$ 1,560,246**	**$ 1,862,749**
$ 11,189,946	**$ 11,429,478**	**$ 11,073,425**	**$ 12,562,269**

City of Winder
Statistical Section – Revenue Capacity
Water and Sewer Connection/Tap Fees
Effective June 30, 2008

Meter Size	Inside City	Outside City
Water Connection Fee	$ 3,500	$ 3,500
5/8-3/4 Inch Water Tap	$ 3,500	$ 3,500
Sewer Connection Fee	$ 3,500	$ 3,500
4" Sewer Tap fee	$ 3,500	$ 3,500

Note: Larger meters and sewer taps are available at higher rates.
Sewer Fees can vary with usage volumes.
Source: City of Winder Water Department

City of Winder
Statistical Section – Revenue Capacity
Largest Water and Sewer Customers
Current and Eight Years Prior
June 30, 2011

2011

Customer	Product/Service	Total Billings	Percent of System Revenues
Stepan	Surfactant Mfg.	$ 910,848	7.25%
Harrison Poultry	Poultry Processing	891,661	7.10%
Johns-Manville	Fiberglass Insulation	471,662	3.75%
Rhodia	Surfactant Mfg.	450,122	3.58%
Harrison Feed	Poultry Feed	337,119	2.68%
Barrow County Govt	Public Safety Complex	312,708	2.49%
Metro Corral	Restaurant	179,972	1.43%
Mast Brothers	Tank Cleaning	179,288	1.43%
Automated Packaging	Packaging	164,738	1.31%
Wal-Mart	Retail	160,816	1.28%
Total			32.30%

2003

Customer	Product/Service	Total Billings	Percent of System Revenues
Harrison Poultry	Poultry Processing	$ 628,600	9.74%
Stepan	Surfactant Mfg.	352,335	5.46%
Johns-Manville	Fiberglass Insulation	179,114	2.78%
Rhodia	Surfactant Mfg.	165,465	2.56%
Winder Health Care	Nursing Home	43,974	0.68%
Total			21.22%

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

City of Winder
Statistical Section – Revenue Capacity
Gas Rates (Distribution Change)/Gas Sales By Customer Type
Last Nine Fiscal Years

	2003	2004	2005	2006
Gas Monthly Distribution Charge:*				
Base Charge (No Usage)	$ -	$ -	$ -	$ -
Residential/Small Comm (1st 300 cu) (Flat Rate)	$ 8.00	$ 8.00	$ 8.00	$ 8.00
Residential/Small Comm ($ per mcf over 300 cu ft)	$ 3.00	$ 3.00	$ 3.00	$ 3.50
Commercial ($ per mcf)	$ 3.30	$ 3.30	$ 3.30	$ 3.90
Interruptible (Industrial) (avg.):				
First 2,000 mcf ($ per mcf)	$ 1.72	$ 1.72	$ 1.72	$ 1.72
Next 3,000 mcf ($ per mcf)	$ 1.05	$ 1.05	$ 1.05	$ 1.05
Next 2,000 mcf ($ per mcf)	$ 0.70	$ 0.70	$ 0.70	$ 0.70
Over 7,000 mcf ($ per mcf)	$ 0.55	$ 0.55	$ 0.55	$ 0.55
Annual Gas Sales ($) by Category:				
Residential	$4,193,937	$4,291,133	$ 4,054,620	$ 6,780,800
Commercial	803,368	821,987	737,658	1,277,792
Interruptible (Industrial):	1,793,531	1,835,097	4,291,477	4,282,773
Total	$6,790,836	$6,948,217	$ 9,083,755	$12,341,365
Annual Gas Sales by Volume (mcf) by Category:				
Residential/Small Commercial	301,432	310,755	298,416	288,601
Medium/Large Commercial	63,557	65,522	60,149	56,789
Interruptible (Industrial):	206,333	212,715	501,379	279,712
Total	**571,322**	**588,992**	**859,944**	**625,102**
Average Number of Customers by Category**				
Residential/Small Commercial	3,933	4,109	4,225	4,572
Medium/Large Commercial	42	46	54	54
Interruptible (Industrial):	5	5	6	6
Total	**3,980**	**4,160**	**4,285**	**4,632**

*Because the base cost of natural gas can fluctuate substantially on a monthly basis, the City has chosen to present its distribution charge or "mark up". This amount is added to the base cost of natural gas each month.

Any increase or decrease in the base cost of natural gas is automatically passed on to the customer on a monthly basis, however the distribution charge remains relatively constant. The gas flat rate minimum increased to $12.00 per month effective 5/1/2007

**Average number of customers is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers, or average number of customers on the system all 12 months of the fiscal year.

Source: City of Winder Gas Department

2007	2008	2009	2010	2011
$ 12.00	$ 12.00	$ 12.00	$ 12.00	$ 12.00
$ 1.05	$ 1.05	$ 1.05	$ 1.05	$ 1.05
$ 3.50	$ 3.50	$ 3.50	$ 3.50	$ 3.50
$ 3.90	$ 3.90	$ 3.90	$ 3.90	$ 3.90
$ 1.72	$ 2.00	$ 2.00	$ 2.00	$ 2.00
$ 1.05	$ 1.50	$ 1.50	$ 1.50	$ 1.50
$ 0.70	$ 0.75	$ 0.75	$ 0.75	$ 0.75
$ 0.55	$ 0.75	$ 0.75	$ 0.75	$ 0.75
$ 5,084,226	$ 5,175,130	$ 5,762,515	$ 5,382,961	$ 4,330,975
1,246,827	1,299,041	1,072,202	754,595	774,771
4,143,015	4,998,191	4,283,514	3,772,449	3,966,608
$10,474,068	$ 11,472,362	$11,118,231	$ 9,910,005	$ 9,072,354
326,526	308,384	322,908	390,214	349,967
106,169	107,034	111,189	64,439	52,190
477,885	499,225	503,700	581,030	611,896
910,580	**914,643**	**937,797**	**1,035,683**	**1,014,053**
4,847	4,963	5,029	5,038	5,058
54	55	54	62	63
6	6	6	8	8
4,907	**5,024**	**5,089**	**5,108**	**5,129**

City of Winder
Statistical Section – Revenue Capacity
Largest Natural Gas System Customers
Current and Eight Years Prior
June 30, 2011

2011

Customer	Product/Service		Total Billings	Percent of System Revenues
Johns-Manville	Fiberglass Insulation	$	1,465,947	16.16%
Stepan	Surfactant Mfg.		956,345	10.54%
Rhodia	Surfactant Mfg.		523,028	5.77%
Harrison Poultry	Poultry Processing		445,384	4.91%
Harrison Feed Mill	Poultry Feed		337,119	3.72%
Barrow County Gov't	Public Safety Complex		156,354	1.72%
Metro Corral	Restaurant		89,986	0.99%
Mast Tank Cleaning	Tanker Truck Wash		89,644	0.99%
Harrison Hatchery	Poultry		80,754	0.89%
Wal Mart	Retail Goods		80,408	0.89%
Total				46.58%

2003

Customer	Product/Service		Total Billings	Percent of System Revenues
Johns-Manville	Fiberglass Insulation	$	1,423,843	20.97%
Rhodia	Surfactant Mfg.		455,903	6.71%
Harrison Poultry	Poultry Processing		290,290	4.27%
Stepan	Surfactant Mfg.		266,794	3.93%
Foley Products	Concrete Products		105,809	1.56%
Total				37.44%

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

City of Winder, Georgia
Statistical Section – Debt Capacity
Direct and Overlapping Debt
June 30, 2011

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Barrow County Schools:			
For New Construction/expansion/renovation			
General Obligation Bonds	$ 60,680,000	19.10%	$ 11,589,880
Capital Leases	1,475,705	18.17%	268,136
Total Barrow County Schools Overlapping Debt			**11,858,016**
Barrow County Government:			
Debt Repaid With Property Taxes			
General Obligation Bonds	$ 52,175,000	19.10%	9,965,425
Contracts Payable	51,706,449	18.17%	9,395,062
Capital Leases/Other	826,753	18.17%	150,221
Total Barrow County Government Overlapping Debt			**19,510,708**
Total Overlapping Debt			**31,368,723**
City of Winder:			
Direct Debt			1,143,911
Total Direct and Overlapping Debt			**$ 32,512,634**

Notes: For debt repaid with property taxes, the percentage of overlapping debt is estimated using the ratio of the City's assessed taxable value as a percentage of the county digest of total assessed taxable value (18.17%).

For debt paid by sales taxes, the percentage of overlapping debt is estimated using 2010 Census population estimates for the City as a percentage of the total County 2010 Census estimated population (20.3%).

For debt where sales tax revenues are used but the debt is a general obligation of the taxpayer (due to potential sales tax shortfalls or future sales tax referendums not approved) an average of the above percentages was used (19.10%). This is the case with the Barrow County School System and most large projects for Barrow County.

Source of Debt Service numbers:
Barow County - most recent audit report - FYE 9/30/10
Barrow County School System - most recent audit report - FYE ending 6/30/10

City of Winder, Georgia
Statistical Section – Debt Capacity
Ratio of Outstanding Debt by Type
Last Nine Fiscal Years

	Governmental Activities			Business-Type Activities					
Fiscal Year	G/O Bonds	Capital Leases	Mortgages	Water/Sewer Bonds	Capital Leases	GEFA/SRF Loans/Notes	Total Primary Government	Percentage of Personal Income	$ Per Capita
2003	$ -	$ 74,703	$ -	$ 14,164,358	$ 219,597	$ 2,978,669	$ 17,437,327	6.42%	$ 1,504
2004	$ -	$ 36,723	$ 728,574	$ 12,788,379	$ 1,381,813	$ 3,329,963	$ 18,265,452	6.25%	$ 1,510
2005	$ -	$ 10,074	$ 640,122	$ 12,233,045	$ 1,047,228	$ 3,114,408	$ 17,044,877	5.54%	$ 1,380
2006	$ -	$ 262,200	$ 500,691	$ 11,517,489	$ 749,149	$ 2,762,669	$ 15,792,198	4.75%	$ 1,209
2007	$ -	$ 237,688	$ 323,522	$ 10,917,565	$ 441,752	$ 9,304,719	$ 21,225,246	5.66%	$ 1,557
2008	$ -	$ 1,802,207	$ 111,316	$ 10,307,788	$ 1,156,930	$ 15,931,945	$ 29,310,186	7.33%	$ 2,065
2009	$ -	$ 1,940,665	$ -	$ 9,615,347	$ 829,272	$ 17,063,363	$ 29,448,647	7.21%	$ 2,009
2010	$ -	$ 1,548,429	$ -	$ 8,906,414	$ 621,730	$ 18,108,610	$ 29,185,183	7.52%	$ 2,070
2011	$ -	$ 1,143,911	$ -	$ 8,212,789	$ 408,094	$ 16,850,953	$ 26,615,747	6.91%	$ 1,901

Source: City of Winder Finance Department and Georgia Department of Community Affairs

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

City of Winder, Georgia
Statistical Section – Debt Capacity
Statement of Legal Debt Margin
Last Ten Years

Tax Year	Assessed Value of Tax Digest	General Bonded Debt Limit (10%)	Total Debt Applicable To Limit	Legal Debt Margin	Total Net Applicable Debt as a % of Debt Limit
2002	$236,581,395	$23,658,140	$0	$23,658,140	0%
2003	$248,878,213	$24,887,821	$0	$24,887,821	0%
2004	$303,857,107	$30,385,711	$0	$30,385,711	0%
2005	$325,968,587	$32,596,859	$0	$32,596,859	0%
2006	$353,228,843	$35,322,884	$0	$35,322,884	0%
2007	$385,648,472	$38,564,847	$0	$38,564,847	0%
2008	$406,481,717	$40,648,172	$0	$40,648,172	0%
2009	$383,711,255	$38,371,126	$0	$38,371,126	0%
2010	$350,013,349	$35,001,335	$0	$35,001,335	0%
2011	$324,817,545	$32,481,755	$0	$32,481,755	0%

Source: City of Winder Finance Department and Barrow County Tax Commissioner

City of Winder, Georgia
Statistical Section – Debt Capacity
Statement of Pledged Revenue Coverage – Water and Sewer Fund
Last Ten Years

	Thousands of Dollars						
				Current Revenue Bond Debt Service			
Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Principal	Interest	Total	Coverage
2002	$ 7,758	$ 3,708	$ 4,050	$ 655	$ 675	$ 1,330	3.05
2003	$ 7,950	$ 4,163	$ 3,787	$ 685	$ 647	$ 1,332	2.84
2004	$ 8,130	$ 4,198	$ 3,932	$ 710	$ 617	$ 1,327	2.96
2005	$ 9,210	$ 4,267	$ 4,943	$ 745	$ 688	$ 1,433	3.45
2006	$ 11,755	$ 4,784	$ 6,971	$ 877	$ 521	$ 1,398	4.99
2007	$ 12,134	$ 5,292	$ 6,842	$ 761	$ 489	$ 1,250	5.47
2008	$ 13,468	$ 6,061	$ 7,407	$ 771	$ 460	$ 1,231	6.02
2009	$ 12,376	$ 5,985	$ 6,391	$ 785	$ 484	$ 1,269	5.04
2010	$ 11,754	$ 4,745	$ 7,009	$ 852	$ 469	$ 1,321	5.31
2011	$ 13,200	$ 4,823	$ 8,377	$ 837	$ 457	$ 1,294	6.47

Note: Operating Expenses excludes Depreciation, Amortization and Indirect Costs Allocations
Source: City of Winder Finance Department

City of Winder, Georgia
Statistical Section – Demographic and Economic
Demographic and Economic Statistics
Last Ten Calendar Years

Year	Population City	Population County	Personal Income	Per Capita Income	Median Age	Unemployment Rate	Educational Attainment % High School Degree or Higher	Educational Attainment % Bachelors Degree or Higher
2001	10,817	48,461	$262,755,747	$24,291	32.5	3.8	73.3	10.9
2002	11,236	50,982	$262,281,948	$23,343	32.5	4.6	73.3	10.9
2003	11,596	53,069	$271,485,552	$23,412	32.5	4.5	73.3	10.9
2004	12,098	56,198	$292,251,386	$24,157	32.5	4.5	73.3	10.9
2005	12,354	59,390	$307,626,954	$24,901	32.7	4.6	75.5	13.8
2006	13,059	63,317	$332,547,435	$25,465	32.7	4.2	75.5	13.8
2007	13,630	67,170	$374,770,480	$27,496	32.2	4.3	76.6	13.2
2008	14,195	70,255	$399,901,540	$28,172	32.1	6.1	75.6	13.4
2009	14,656	72,158	$408,242,880	$27,855	32.0	10.0	77.4	17.0
2010	14,099	69,367	$388,258,262	$27,538	33.6	10.0	77.4	17.0

Sources of Information and basis for estimates:

U.S. Census Bureau - City & County Populations, Median Age, and Educational Attainment
Bureau of Economic Analysis - Income Data for Barrow County, Georgia County Guide
Georgia Department of Labor - Unemployment Data for Barrow County
*Statistics not available on an annual basis

**When city statistics are unavailable, Barrow County statistics are used.

*** FY 2011 data is not available in most categories

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

City of Winder, Georgia
Statistical Section – Demographic and Economic
Principal Employers – 2009 and 2005
June 30, 2011

	2009*			2005		
Employer	Employees	Rank	Total Percentage of Employment	Employees	Rank	Total Percentage of Employment
Barrow County School System	1,800	1	14.10%	1,757	1	7.36%
Harrison Poultry	876	2	6.86%	896	2	3.75%
Total Logistics Control*	495	3	3.88%	201	10	0.08%
Chateau Elan*	464	4	3.63%	550	3	2.30%
Barrow County Government	456	5	3.57%	380	4	1.59%
Anderson Merchandisers	435	6	3.41%	489	5	2.05%
Johns Manville	268	7	2.10%	330	6	1.38%
Akins Ford	235	8	1.84%	234	8	0.98%
Barrow Regional Medical Center	225	9	1.76%	225	9	0.09%
United Waste Servcies	215	10	1.68%	300	7	1.00%
All Employment	34,673			23,913		20.58%

Notes: Statistics are kept only on a county-wide basis, therefore, Barrow County statistics are used.
* = Employers that are not within the City Limits of Winder, nor are in the City's utilities service areas.
Some data not available on an annual basis.

Sources of Information:
Barrow County Chamber of Commerce - Principal Employers
Barrow County - 2010 Audit
Georgia Department of Labor - Barrow County Labor Profile - 2009

City of Winder, Georgia
Statistical Section – Operating Information
Full Time-Equivalent Government Employees
Last Seven Fiscal Years

	Full Time Equivalents as of June 30						
	2005	2006	2007	2008	2009	2010	2011
Function/Program							
General Government							
Administration/Personnel	6.75	8.75	7.75	9.25	8.75	7.75	7.75
Planning and Development	-	-	-	-	2.00	2.00	2.00
Finance	3.75	3.00	3.00	3.00	2.00	2.00	2.00
IT	1.50	2.00	2.00	3.00	3.00	3.00	4.00
License and Permitting	4.00	4.00	4.00	4.00	2.00	2.00	2.00
Television Station	-	1.00	2.00	3.00	3.00	3.00	3.00
Facility Maintenance	6.00	9.50	10.00	8.63	5.63	5.63	5.63
Housing & Development							
Code Enforcement	-	1.00	2.00	2.00	-	-	1.00
Mainstreet	-	1.00	1.00	1.00	1.00	-	-
Public Safety							
Police Department:							
Police Administration	5.00	5.00	6.00	7.00	5.00	7.00	7.00
Officers	43.00	43.00	50.00	46.75	49.00	49.00	48.00
Fire Department:							
Fire Administration	3.00	3.00	4.00	4.00	4.00	4.00	4.00
Fire Fighters	18.00	18.00	18.00	21.00	21.00	21.00	21.00
Part Paid Fire Fighters (Not included in totals)	-	-	-	24.00	24.00	24.00	24.00
Judicial							
Municipal Court/Probation	2.25	2.00	2.00	2.00	2.00	2.00	2.00
Public Works							
Street/Cemetery	18.75	18.65	30.00	30.00	26.00	26.00	26.00
Special Facilities:							
Community Center	2.50	3.25	3.25	3.25	2.50	2.63	2.63
Cultural Arts	-	-	1.00	2.00	2.00	2.00	2.00
Component Unit- Downtown Development	1.00	-	-	-	-	-	-
Utilities (Business-Type Activities)							
Water Distribution	20.00	19.00	21.00	22.00	16.00	16.00	16.00
Water Treatment	*	*	*	*	*	*	*
Wastewater Treatment	*	*	*	*	*	*	*
Sewer Collection	*	*	*	*	*	*	*
Gas	16.00	11.00	12.00	13.00	12.00	12.00	12.00
Solid Waste	20.25	15.25	*	*	*	*	*
Internal Services:							
Utility Services (Billing and Collection)	20.00	19.00	24.00	25.00	11.00	11.00	11.00
Fleet Maintenance	5.00	5.00	5.00	6.00	4.00	4.00	4.00
Total	196.75	192.40	208.00	215.88	181.88	182.01	183.01

Source: City of Winder Budget

* Water Plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

Does not include part-time elected officials.

Information Prior to FY 2005 was not readily available in this format.

Solid Waste collections are operated by Republic Servcies.

City of Winder, Georgia
Statistical Section – Operating Information
Operating Indicators by Function/Program
Last Six Fiscal Years

Function/Program	2006	2007	2008	2009	2010	2011
Public Safety						
Police Department:						
Total Calls for Service	16,000	16,000	15,000	14,500	16,400	16,000
Motor Vehicle Accident Reports	811	793	826	649	594	483
Criminal Investigation Cases	3,417	4,612	4,100	4,500	4,000	3,700
Clearance Rate	54%	71%	78%	91%	87.5%	79.0%
Miles Patrolled	376,000	407,000	420,000	410,000	420,000	420,000
Fire Department						
Total Emergency Responses	1,166	1,261	1,006	1,031	1,207	1,256
Fire Calls	63	88	88	95	68	65
Rescue Calls	753	822	625	656	750	879
Other Emergency Calls	350	351	293	280	389	312
Average Response Time (Minutes)	3:28	3:36	3:57	4:04	3:47	4:00
Public Works						
Streets/Cemetery:						
Loads of Loose Debris Picked up	1,077	959	537	615	656	723
Number of bags of leaves/yard waste or tons*	33,602	22,565	13,292	11,983	189*	419
Graves Opened/Closed	44	30	32	31	31	34
Number of street locations patched	133	142	298	227	198	190
Other work orders (signs, grass cutting, etc.)	1,069	1,828	1,551	1,474	1,720	2,068
Special Facilities - Community Center						
Number of Events- Community Center	331	342	334	300	274	256
Number of Events- Cultural Arts Center	-	-	185	327	476	550
Internal - Fleet Maintenance						
Number of vehicle service/repairs	1,018	973	1,012	742	683	586

City of Winder, Georgia
Statistical Section – Operating Information
Operating Indicators by Function/Program
Last Six Fiscal Years

	2006	2007	2008	2009	2010	2011
Utilities (Business-Type Activities)						
Water Distribution:						
New Taps/Meters Installed	567	631	598	175	85	64
Leaks Repaired	422	431	551	407	567	614
Total Number of Water Customers - Year End	13,328	13,930	14,094	14,015	14,006	14,058
Water Plants - Average Daily Production (mgd)*	3.87	4.37	3.55	3.775	3.913	3.86
Sewer Plants- Average Daily Treatment (mgd)*	1.42	1.22	1.24	1.63	2.13	1.68
Sewer Collection - New Taps	385	70	90	33	22	7
Total Number of Sewer Customers - Year End	4,563	4,760	4,780	4,732	4,741	4,778
Gas:						
New Meters Installed	273	301	263	158	72	56
Leaks Repaired	65	72	240	235	422	90
New Gas Line Run (ft)	20,262	10,666	72,859	32,816	8,059	31,800
Total Number of Gas Customers- Year End	5,084	5,380	5,419	5,443	5,481	5,525
Solid Waste:						
Tons of Garbage Collected	7,561	6,341	6,584	6,330	7,485	7,512
Total Number of Customers - Year End	5,195	5,447	5,447	5,398	5,386	5,406
Utility Services (Billing and Collection):						
Number of bills processed, sent and collected	175,309	180,525	187,709	188,493	188,430	188,868

Source: City of Winder Operational Reports and Billing Records.

*Water plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder. MGD = millions gallons per day

Most utility taps are made by the developer and later deeded to the City.

Operational indicators not available for certain administrative functions

Major street paving projects are contracted to privately owned paving companies

Year End Service Accounts are as of June 30 for each fiscal year.

Effective April 1, 2007, the City of Winder contracted with a private operator to collect and dispose of garbage. However the City continues to bill and collect for garbage collection.

Operating Indicators were not readily available in this format for years prior to FY 2006. FY 2010 and forward totals for water, gas, and sewer include inactive

City of Winder, Georgia
Statistical Section – Operating Information
Capital Assets Statistics by Function/Program
Last Six Fiscal Years

	2006	2007	2008	2009	2010	2011
Public Safety						
Police Department:						
Stations	1	1	1	1	1	1
Precincts	2	2	2	2	2	2
Number of Police Vehicles	34	36	40	53	53	52
Fire Department:						
Stations	2	2	2	2	2	2
Pumpers	3	3	3	3	3	3
Ladder/Rescue	2	2	3	2	2	2
Public Works						
Streets:						
Miles of Streets	107	112	114	114	114	114
Number of Refuse Collection Trucks	3	3	4	7	7	7
Cemetery:						
Acres in Cemetery	27	27	27	27	27	27
Special Facilities						
Community Center						
Rooms available for rental	3	3	3	3	3	3
Cultural Arts Center/Theater						
Theater and rooms available for rental	0	3	3	3	3	3
Internal - Fleet Maintenance						
Number of Maintenance Facilities	1	1	1	1	1	1
Utilities (Business-Type Activities)						
Water Distribution						
Water Mains (Miles)	344	354	362	362	362	362
Fire Hydrants	2,298	2,351	2,393	2,424	2,438	2,444
Number of Meters-Year End	13,328	13,930	14,094	14,015	14,722 *	14,802
Water Treatment and Supply						
Number of Plants	2	2	2	1	1	1
Production Capacity (mgd)	5.1	5.1	5.1	5.1	5.1	5.1
Purchase Contract (mgd)	5	5	5	5	5	5
Wastewater Treatment						
Number of Plants	2	2	2	2	2	2
Treatment Capacity (mgd)	3.15	3.15	5.5	5.5	5.5	5.5
Wastewater Collection						
Miles of Sewer Line	102	107	112	112	112	112
Number of Connections - Year End	4,563	4,760	4,780	4,732	4,741	4,778
Gas						
Miles of gas line	180	184	204	205.5	207.5	213.5
Base Supply Contract (mcf per day)	5,000	5,000	5,000	5,000	5,000	5,000
Number of Meters-Year End	5,084	5,380	5,419	5,443	5,879 *	5,904
Solid Waste Collection						
Number of Garbage Trucks	5	5	0	0	0	0
Number of Service Accounts - Year End	5,195	5,447	5,447	5,398	5,386	5,406
Miscellaneous						
Approximate City Land Area (sq miles)	11	13	13	13	13	13

Note: mgd = million gallons per day
mcf = thousand cubic feet
Capital Asset Statistics were not available in this format prior to FY 2006
*Modified in 2010 to include inactive meters/connections

Sanitation operations were privatized in April, 2007

Source: Various City Departments



CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2011

Report of Independent Certified Public Accountant on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards


WINDER, GEORGIA
EST. 1893
"CITY OF OPPORTUNITY"

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and
Members of the City Council
City of Winder, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2011, which collectively comprise the City of Winder, Georgia's basic financial statements and have issued our report thereon dated November 11, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Winder, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Winder, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters involving the internal control over financial reporting that we have reported to management of the City of Winder, Georgia in a separate letter dated November 11, 2011.

This report is intended solely for the information and use of the City Mayor and Council, management, others within the organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rushton & Company, LLC

Certified Public Accountants

Gainesville, Georgia
November 11, 2011


WINDER, GEORGIA
EST. 1893
"CITY OF OPPORTUNITY"



City of Winder, Georgia
Comprehensive Annual Financial Report
June 30, 2011