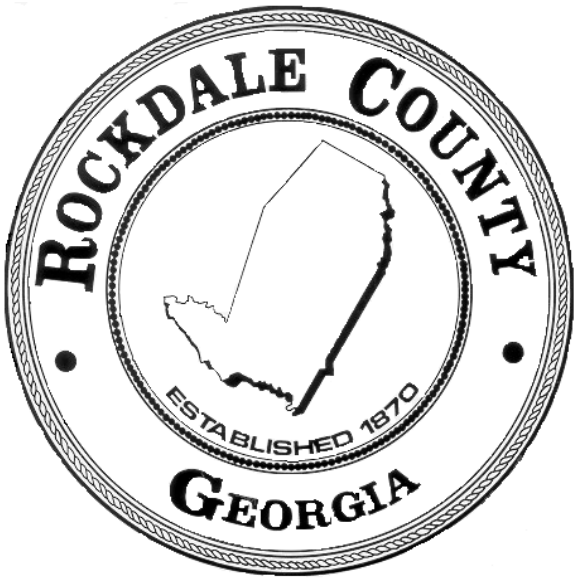


ROCKDALE COUNTY, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED
DECEMBER 31, 2018

Prepared by:
Rockdale County Department of Finance
Rockdale County Administration & Services Building
958 Milstead Avenue, Room 300
Conyers, Georgia 30012

ROCKDALE COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED
DECEMBER 31, 2018

Prepared by:
Department of Finance

ROCKDALE COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED DECEMBER 31, 2018

TABLE OF CONTENTS

INTRODUCTORY SECTION

Page

Letter of Transmittal ..... i – v
Certificate of Achievement for Excellence in Financial Reporting vi
Organizational Chart vii
Principal County Officials viii

FINANCIAL SECTION

Independent Auditor's Report ..... 1 – 3
Management's Discussion and Analysis ..... 4 – 11
Basic Financial Statements:
Government-wide Financial Statements:
Statement of Net Position 12
Statement of Activities 13
Fund Financial Statements:
Balance Sheet – Governmental Funds 14
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position 15
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds 16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities 17
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Budget Basis) and Actual – General Fund ..... 18 and 19
Statement of Net Position – Proprietary Funds 20
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds 21
Statement of Cash Flows – Proprietary Funds ..... 22 and 23
Statement of Fiduciary Assets and Liabilities – Fiduciary Funds 24
Notes to Financial Statements ..... 25 – 66
Required Supplementary Information:
OPEB Retirement Plan – Schedule of Changes in the County's Total OPEB Liability and Related Ratios 67
Schedule of Changes in the County's Net Pension Liability and Related Ratios 68
Schedule of County Contributions 69

ROCKDALE COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED DECEMBER 31, 2018

TABLE OF CONTENTS (CONTINUED)

FINANCIAL SECTION (CONTINUED)

Page

Combining Statements and Schedules:
- **Combining Balance Sheet – Nonmajor Governmental Funds ..... 70 – 73**
- **Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds ..... 74 – 77**
- **Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Budget Basis) and Actual (Special Revenue Funds and Debt Service Funds):**
  - **Drug Abuse Treatment and Education 78**
  - **Supplemental Juvenile Services 79**
  - **Inmate Welfare Services 80**
  - **Law Enforcement Confiscated Monies 81**
  - **County Jail 82**
  - **Emergency Telephone System 83**
  - **Tower Fund 84**
  - **Victim Assistance Program 85**
  - **Drug Testing Lab 86**
  - **Law Library 87**
  - **Hotel/Motel Tax 88**
  - **District Attorney EMDET 89**
  - **General Grants 90**
  - **NSP Grant 91**
  - **G.O. Bonds Debt Service 92**
- **Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds 93**
- **Statement of Changes in Assets and Liabilities - All Agency Funds ..... 94 and 95**

ROCKDALE COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED DECEMBER 31, 2018

TABLE OF CONTENTS (CONTINUED)

STATISTICAL SECTION

Page

Net Position by Activity **96**
Changes in Net Position ..... **97 and 98**
Fund Balances, Governmental Funds **99**
Changes in Fund Balances, Governmental Funds **100**
Gross Digest by Revenue Source **101**
Principal Property Taxpayers **102**
Assessed Value and Estimated Actual Value of Taxable Property **103**
Direct and Overlapping Property Tax Rates **104**
Property Tax Levies and Collections **105**
Ratios of General Bonded Debt Outstanding **106**
Legal Debt Margin Information **107**
Outstanding Debt by Type **108**
Pledge Revenue Coverage **109**
Demographic Statistics **110**
Principal Employers **111**
Full-time Equivalent County Government Employees by Function ..... **112 and 113**
Operating Indicators by Function **114**
Governmental Capital Assets by Function **115**

COMPLIANCE SECTION

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* ..... **116 and 117**
Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance ..... **118 and 119**
Schedule of Expenditures of Federal Awards ..... **120 and 121**
Notes to Schedule of Expenditures of Federal Awards **122**
Schedule of Findings and Questioned Costs ..... **123 and 124**
Summary Schedule of Prior Year Findings **125**

INTRODUCTORY SECTION

June 27, 2019

Board of Commissioners and
Citizens of Rockdale County
Rockdale County, Georgia

The Comprehensive Annual Financial Report of Rockdale County, Georgia for the fiscal year ended December 31, 2018, is hereby submitted as mandated by both local ordinance and state statutes. These ordinances and statutes require that Rockdale County, Georgia issue an annual report on its financial position and activity and that this report be audited by an independent firm of certified public accountants. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of various funds, account groups, and component units of Rockdale County, Georgia. All disclosures necessary to enable the reader to gain an understanding of the County financial activities have been included.

The management of Rockdale County, Georgia is responsible for establishing and maintaining an effective internal control structure. In developing and evaluating Rockdale County, Georgia's accounting system, consideration is given to the adequacy of its system of internal control. We believe Rockdale County, Georgia's internal accounting controls adequately safeguard assets and provide reasonable assurance for proper recording of financial transactions.

This report has been prepared in accordance with State statutes set forth in an Act providing uniform standards for audits of municipalities and counties within the State of Georgia. The firm of Mauldin & Jenkins was selected to perform an annual audit, and a copy of the auditor's report is included in the financial section of this report.

As a recipient of federal and state financial assistance, Rockdale County, Georgia is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. The internal control structure is subject to periodic evaluation by the management of County. Information related to a Single Audit, including a schedule of expenditures of federal awards, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are included in the single audit report.

Accounting principles generally accepted in the United States of America (U.S. GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Rockdale County, Georgia MD&A can be found immediately following the report of the independent auditors.

Profile of the County

Rockdale County was created from parts of Henry and Newton counties in 1870. Its name was inspired by the granite strata underlying the surface soil in the area. From its population in 2000 of 70,576 to its current population estimate of 94,300, the county has experienced a growth change of 23,724. Rockdale County has one municipality, the City of Conyers.

BOARD OF COMMISSIONERS
OZ NESBITT SR., CHAIRMAN
Sherri L. Washington., Commissioner Post I
Dr. Doreen Williams, Commissioner Post II

DEPARTMENT OF FINANCE
ROSELYN MILLER, DIRECTOR
TELEPHONE: 770-278-7555
FACSIMILE: 770- 278-8910

Rockdale County is governed by a three-member Board of Commissioners, which includes a full time chairman and two part-time commissioners. Commission members are elected in partisan, at-large elections to serve staggered terms of four years each.

The Chairman of the board is the Chief Executive Officer of the county government and generally directs and controls administration and business operations of the county. Consistent with resolutions of the Board of Commissioners, the Chairman establishes rules and regulates purchasing services for all county departments, offices and agencies.

An organizational chart depicting the current structure associated with the management of the County is included in this introductory section.

The financial statements, schedules, and statistical tables included in this report pertain to all functions and funds directly under the control of Rockdale County Board of Commissioners. Also included are trust and agency funds administered and controlled by various elected or appointed officials which are not reported upon by any other entity. The Conyers-Rockdale Big Haynes Impoundment Authority and the Rockdale County Water and Sewerage Authority are reported as blended component units, and while legally separate from the county, are reported as if they were part of the primary government. The Conyers-Rockdale Library System and the Rockdale County Health Department are included in the financial statements as discretely presented component units.

Local Economy
Rockdale County is one of 159 counties in Georgia. It is part of the Atlanta-Sandy Springs-Roswell, Georgia Metropolitan Statistical Area (MSA). According to the latest figures available from the U.S. Census Bureau, Rockdale's population ranked 29th in the state.

In 2018, Rockdale County's unemployment rate was 4.4%; the statewide unemployment rate was 3.9%. This is an indicator of continued improvement in the local economy for both Rockdale and the State of Georgia. The County has seen several signs that the local economy is improving. The collection of County revenues has stabilized, and the County has seen increased sales tax collections. In addition, the County continues to focus on plans for economic development.

Economic Development is one of the County's top priorities. Conyers Rockdale Economic Development Council has worked with Georgia's Department of Economic Development on several new and existing projects to bring jobs and capital investment to our community. Tri-Land properties at Salem Gate Shopping Center are actively recruiting tenants for future retail space in proposed redevelopment of retail shopping area.

The feature film and television production industry are still a strong force in our local economy, and one of our major employers. Two major film production companies currently lease over 700,000sf of production office and sound stage space and employ over 500 employees in the Conyers Rockdale community.

Our Tax Digest had decreased 35% as compared to the 2007 peak. Fortunately, between 2016 and 2018 our Tax Digest increased 16.8%. We anticipate the 2019 Digest will increase approximately 6.8% in total.

The increase in revenue has enabled the County to remain consistent with the services offered to its citizens. The County continues to make smart financial decisions to remain fiscally strong.

BOARD OF COMMISSIONERS
OZ NESBITT SR., CHAIRMAN
Sherri L. Washington., Commissioner Post I
Dr. Doreen Williams, Commissioner Post II

DEPARTMENT OF FINANCE
ROSELYN MILLER, DIRECTOR
TELEPHONE: 770-278-7555
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Long-term Financial Planning

The County's capital budget is financed from the 2004, 2010, and 2017 SPLOST. Road infrastructure projects are the projects that remain from the 2004 SPLOST. 2010 SPLOST projects include Road infrastructure projects, Public Safety renovations, Radio system for Fire Rescue, Parks and recreation projects.

Rockdale County continues to use a capital project based 1% sales tax to finance approximately $16.3 million of capital assets annually. The Special Purpose Local Option Sales Tax (SPLOST) referendum was voter approved in July 2010. Through SPLOST funds, the county has been committed to the completion of many projects. The funds have been used to make numerous improvements to the county's roads, intersections and bridges. Rockdale County citizens voted to extend the current SPLOST for another six years beginning April 1, 2017.

In July 2001, Rockdale County implemented the Homestead Option Sales Tax (HOST) after being approved by 70% of voters in a March 2001 referendum. In 2017, 70% of this sales tax was used to reduce County property taxes in the form of a homestead exemption credit collected for County operations from homestead properties. In 2018, $3.4 million was committed for capital outlay projects.

Rockdale County's financial condition is demonstrated by the Aa2, Aa2, and Aa3 rating from the national rating agency Moody's for its general obligation bonds, revenue bonds, and certificates of participation, respectively. The County's ratings were reaffirmed in February 2013.

Relevant Financial Policies

Rockdale County operates under a set of fiscal policies, which establishes operational objectives and promotes continuity in fiscal decision-making, and long-term financial stability of the County. These policies cover financial areas in operating budget, reserve fund balances, accounting, auditing and financial reporting, and purchasing.

The County strives to maintain a minimum unassigned fund balance in its General Fund, which is 35% of the subsequent year's budgeted expenditures. This minimum fund balance is to protect against cash flow shortfalls related to timing of projected revenue receipts and to maintain a budget stabilization commitment. Conservative budgeting has enabled the County to adhere to this policy.

Rockdale County will continue to initiate all capital purchases within development of the operating budget to ensure that all future operating costs are projected and included in the operating budget where appropriate. Capital purchases are classified as either capital expenditures or capital improvement projects. Capital expenditures are generally for the replacement of equipment. These types of expenditures will impact only the current operating budget and will have no specific impact on future operating budgets. Prior to the initiation of Capital improvement projects, on-going operational expenditures are considered.

The County has established a financial and budgetary policy, which is reviewed and updated as necessary by approval of the Board of Commissioners. Budgetary control is maintained at the department level. No increase in the overall budget can be made without the approval of the Board of Commissioners and amendment to the budget. Unencumbered appropriations in the annual operating budget lapse at fiscal year-end.

BOARD OF COMMISSIONERS
OZ NESBITT SR., CHAIRMAN
Sherri L. Washington., Commissioner Post I
Dr. Doreen Williams, Commissioner Post II

DEPARTMENT OF FINANCE
ROSELYN MILLER, DIRECTOR
TELEPHONE: 770-278-7555
FACSIMILE: 770- 278-8910

Major Initiatives

Rockdale County is a beautiful place, with robust green space and park amenities that are something of a best-kept secret here in the region. Rockdale has miles and miles of hiking trails and bike trails. Arabia Mountain, Randy Pointer Lake and Veteran's Memorial Park are all beautiful destinations in our award winning, green community.

The Rockdale Board of Commissioners recognized as priorities for 2018, transportation, code enforcement, Sheriff's Office, beautification, and film scene productions in Rockdale.

Transportation filled over 130 potholes throughout the county, coordinated efforts with GDOT to remove the worn I-20 fencing in Rockdale and repaved several roads in South Rockdale.

Code enforcement was able to reduce outside storage, high grass, junk vehicles, and burying/burning of litter. The Sheriff's Office was able to investigate and eliminated the illegal tire dumping in the County.

Beautification was activity, beautiful businesses of the month, sustainability, litter reduction at businesses, recycling initiative, and community volunteer opportunities, like Rivers Alive and Rockdale County Ambassadors annual clean up events.

Filming continues to be strong in Conyers-Rockdale. Current filmography in Rockdale, Warner Bros Television Series Legacies, Warner Bros Television Series Doom Patrol, 20th Century Fox Television series the Resident, and Warner Bros Television Series Black Lightning.

Rockdale County citizens voted to extend the current SPLOST for another six years beginning April 1, 2017. As approved in the referendum, the County plans to spend $63.4 million on the following project, Transportation and Development, Infrastructure projects, resurfacing, Fleet for the Sheriff's office, building improvements, construction of new fire station, replacement of a fire apparatus, implement the Water Resources Radio Read retrofit program, Parks and Recreation improvements.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Rockdale County, Georgia for its comprehensive annual financial report for the fiscal year ended December 31, 2017.

This was the tenth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

BOARD OF COMMISSIONERS
OZ NESBITT SR., CHAIRMAN
Sherri L. Washington., Commissioner Post I
Dr. Doreen Williams, Commissioner Post II

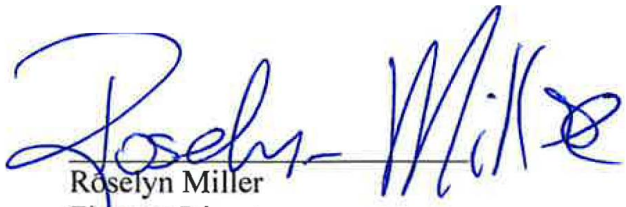
DEPARTMENT OF FINANCE
ROSELYN MILLER, DIRECTOR
TELEPHONE: 770-278-7555
FACSIMILE: 770- 278-8910

The preparation, design and publication of this Comprehensive Annual Financial Report could not have been accomplished without the efficient and dedicated service of the entire finance office staff. We would also like to express our gratitude and appreciation to the firm of Mauldin & Jenkins, LLC for their technical guidance and assistance to make this a quality report.

Sincere appreciation also goes to the various elected officials, and county department directors for their assistance and positive attitude throughout the year in matters pertaining to the financial affairs of the County.

Finally, credit also must be given to the County Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the County's finances.

Respectfully submitted,



Roselyn Miller
Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Rockdale County

Georgia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO

Rockdale County Government
Organizational Chart
2018

BOARD OF COMMISSIONERS

Commissioners elected at-large

-- **Chairman**, Oz Nesbitt, Sr.
-- Commissioner Post I, Sherri Washington, Esq.
-- Commissioner Post II, Doreen Williams

Report to the full Board of Commissioners

--- Corey Hambrick, Chief of Staff
--- Finance Department Director, Roselyn Miller
--- County Attorney
M. Qader A. Baig & Associates, LLC

County Departments and/or Appointed Officials that Statutorily Report to Commission Chairman

--- Board of Assessors: Lamar Sims, Director/Chief
--- Executive Assistant to the Chairman: Claire Harris
--- Legislative Affairs/Clerk: Jennifer Rutledge, Director
--- Fire and Rescue: Dan Morgan, Director/Chief
--- Planning and Development: Kc Krzic, Director
--- Talent Management: Toni Holmes, Director
--- Mgnt. Info. Services (MIS): Al Yelverton, Director
--- Public Relations: Jorge Lopez, Director
--- Recreation & Maintenance: Sue Sanders, Director
--- Water Resources: Vacant, Director
--- Transportation: Brian Allen, Director

State Office: Department of Veterans Services
Horace Campbell, Director

COUNTY ELECTED POSITIONS

Elected by the Voters of Conyers/Rockdale County

--- Commissioner, Chairman: Oz Nesbitt, Sr.
--- Commissioner, Post I: Sherri Washington, Esq.
--- Commissioner, Post II: Doreen Williams
--- Clerk of Courts: Ruth A. Wilson
--- Coroner: George Levett
--- District Attorney: Alisha Johnson
--- Magistrate Court Chief Judge: Phinia Aten
All other Magistrates Appointed by Chief Magistrate
--- Probate Court Judge: Clarence Cuthpert
--- Sheriff: Eric Levett
--- State Court Judge: Nancy Bills
--- Superior Court Judge(s)
Chief Superior Court Judge: David B. Irwin
Superior Court Judge: Robert Mumford
--- Tax Commissioner: Tisa Smart-Washington

Appointed by Chief Superior Court Judge

--- Juvenile Court, Judge: Maureen Wood
--- Public Defender: Steven Purvis

COUNTY PARTNERSHIPS

--- Board of Elections & Voter Registration
Board of Elections *(Members appointed by political parties)*
Cynthia Welch, Supervisor of Elections

--- Cooperative Extension
Board of Regents/University of Georgia
Brittany Teets, County Agent

--- Environmental Health
State Office: East Metro Health District
Suzanne Richardson, Director

--- Health Department
State Office: Department of Health & Human Services
Timara Green, Director

--- Nancy Guinn Memorial Library
State Office: Georgia Public Library Service
Stacy Brown, Director

--- Veterans Services

ROCKDALE COUNTY, GEORGIA

PRINCIPAL COUNTY OFFICIALS
DECEMBER 31, 2018

BOARD OF COMMISSIONERS

Oz Nesbitt, Sr.	Chairman/CEO
Sherri L Washington	Commissioner Post 1
Doreen Williams	Commissioner Post 2

OTHER ELECTED OFFICIALS

Chief Superior Court Judge	David Irwin
Superior Court Judge	Robert Mumford
State Court Judge	Nancy Bills
District Attorney	Alisha Johnson
Chief Magistrate Judge	Phinia Aten
Clerk of Superior Court	Ruth Wilson
Coroner	George Levett
Probate Judge	Clarence Cuthpert, Jr.
Sheriff	Eric Levett
Tax Commissioner	Tisa Smart-Washington

FINANCIAL SECTION

MAULDIN & JENKINS

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
of Rockdale County, Georgia
Conyers, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Rockdale County, Georgia** (the "County"), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Conyers-Rockdale Library System and the Rockdale County Health Department, which represents 100% of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Conyers-Rockdale Library System and the Rockdale County Health Department, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Rockdale County, Georgia as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Notes 15 and 18, Rockdale County, Georgia implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, as of January 1, 2018. This standard significantly changed the accounting for Rockdale County, Georgia's total other post-employment benefits (OPEB) liability and the related disclosures. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 11), the Schedule of Changes in the County's Total OPEB Liability and Related Ratios (on page 67), the Schedule of Changes in the County's Net Pension Liability and Related Ratios (on page 68), and the Schedule of County Contributions (on page 69) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rockdale County, Georgia's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of special purpose local option sales tax proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated § 48-8-121, and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules, the schedule of expenditures of federal awards, and the schedule of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the schedule of expenditures of federal awards, and the schedule of special purpose local option sales tax proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2019, on our consideration of Rockdale County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rockdale County, Georgia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rockdale County, Georgia's internal control over financial reporting and compliance.

Mauldin & Jenkins, LLC

Macon, Georgia
June 27, 2019

ROCKDALE COUNTY, GEORGIA

MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2018

As management of the Rockdale County, Georgia (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of Rockdale County, Georgia for the year ended December 31, 2018. We encourage readers to read the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

FINANCIAL HIGHLIGHTS

- The assets of the County exceeded its liabilities at the close of the most recent year by $426,180,847 (*net position*). Of this amount, $39.5 million (*unrestricted net position*) may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net position increased by $5,726,374 in the year ended December 31, 2018.
- As of the close of the current year, the County's governmental funds reported a combined ending fund balance of $80,025,435 a decrease of $700,804 in comparison with the prior year.
- At the end of the current year, fund balance for the General Fund was $43,333,008, or 64.7% of total General Fund expenditures.
- At the end of December 31, 2018, the County had total bonded debt outstanding of $82,423,910, which 100% was secured by specified revenue, an Enterprise fund. There were no general obligation bonds outstanding.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Rockdale County, Georgia's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all the County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, judicial, public safety, public works, parks and recreation, and housing and development. The business-type activities of the County include water/wastewater and stormwater operations.

The government-wide financial statements can be found on pages 12 and 13 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources,* as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities.*

The County maintains 26 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Homestead Option Sales Tax Capital Projects Fund, and the 2017 Sales Tax Capital Projects Fund, because they are considered to be major funds. Data from the other 23 governmental funds (14 special revenue funds, eight capital projects funds, and one debt service funds) are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 14 – 19 of this report.

Proprietary funds. The County maintains two proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its Water/Wastewater Fund and Stormwater Utility Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water/Wastewater Fund, which is a major enterprise fund, and the Stormwater Fund, which is considered a nonmajor fund of the County.

The basic proprietary fund financial statements can be found on pages 20 – 23 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on page 24 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25 – 66 of this report.

Required supplementary information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's pension and OPEB plans. Required supplementary information can be found on page 67 of this report.

Other information. The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 70 – 93 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by $426,180,847 at the close of the most recent year.

By far the largest portion of the County's net position (79.16%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Rockdale County's Net Position
As of December 31, 2018 and 2017

	Governmental Activities		Business-type Activities		Total	
	2018	2017	**2018**	2017	**2018**	2017
Current and other assets	**$ 90,095,328**	$ 88,647,623	**$ 60,563,030**	$ 57,534,930	**$ 150,658,358**	$ 146,182,553
Capital assets	**272,633,942**	273,736,127	**173,718,357**	173,011,951	**446,352,299**	446,748,078
Total assets	**362,729,270**	362,383,750	**234,281,387**	230,546,881	**597,010,657**	592,930,631
Deferred outflows of resources	**10,158,444**	11,457,562	**7,629,909**	9,247,118	**17,788,353**	20,704,680
Other liabilities	**8,411,997**	5,988,940	**7,250,313**	6,995,326	**15,662,310**	12,984,266
Long-term liabilities outstanding	**89,477,243**	63,804,129	**80,672,164**	91,697,230	**170,149,407**	155,501,359
Total liabilities	**97,889,240**	69,793,069	**87,922,477**	98,692,556	**185,811,717**	168,485,625
Deferred inflows of resources	**2,654,514**	1,057,437	**151,932**	-	**2,806,446**	1,057,437
Net position:						
Net investment in capital assets	**232,083,636**	271,159,966	**105,275,671**	98,514,288	**337,359,307**	369,674,254
Restricted	**41,825,124**	42,903,776	**7,494,328**	6,656,822	**49,319,452**	49,560,598
Unrestricted	**(1,564,800)**	(11,072,936)	**41,066,888**	35,930,333	**39,502,088**	24,857,397
Total net position	**$ 272,343,960**	$ 302,990,806	**$ 153,836,887**	$ 141,101,443	**$ 426,180,847**	$ 444,092,249

An additional portion of the County's net position (11.57%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position ($39,502,088) may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current year, the County is able to report positive balances in all three categories of net position, both for the County as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior year.

Rockdale County's Changes in Net Position
For the Years Ended December 31, 2018 and 2017

	Governmental Activities		Business-type Activities		Total	
	2018	2017	**2018**	2017	**2018**	2017
Revenues:						
Program revenues						
Charges for services	**$ 10,568,501**	$ 10,039,318	**$ 39,537,083**	$ 36,075,123	**$ 50,105,584**	$ 46,114,441
Operating grants and contributions	**5,635,263**	2,875,754	**-**	-	**5,635,263**	2,875,754
Capital grants and contributions	**2,883,235**	3,499,592	**-**	-	**2,883,235**	3,499,592
General revenues:						
Property taxes	**39,269,656**	35,376,713	**-**	-	**39,269,656**	35,376,713
Sales taxes	**32,361,011**	29,725,984	**-**	-	**32,361,011**	29,725,984
Insurance premium tax	**4,512,791**	4,185,698	**-**	-	**4,512,791**	4,185,698
Other taxes	**2,129,935**	2,107,553	**-**	-	**2,129,935**	2,107,553
Unrestricted investment earnings	**584,380**	295,585	**45,568**	27,825	**629,948**	323,410
Total revenues	**97,944,772**	88,106,197	**39,582,651**	36,102,948	**137,527,423**	124,209,145
Expenses:						
General government	**19,838,492**	13,360,023	**-**	-	**19,838,492**	13,360,023
Judicial	**9,443,681**	9,168,902	**-**	-	**9,443,681**	9,168,902
Public safety	**46,645,523**	40,895,326	**-**	-	**46,645,523**	40,895,326
Public works	**13,592,499**	16,608,677	**-**	-	**13,592,499**	16,608,677
Culture and recreation	**4,740,728**	3,495,774	**-**	-	**4,740,728**	3,495,774
Health and welfare	**2,028,639**	1,848,332	**-**	-	**2,028,639**	1,848,332
Housing and development	**1,239,117**	978,851	**-**	-	**1,239,117**	978,851
Interest on long-term debt	**482,487**	839,355	**-**	-	**482,487**	839,355
Water and wastewater	**-**	-	**30,088,719**	30,086,442	**30,088,719**	30,086,442
Stormwater	**-**	-	**3,701,164**	2,554,538	**3,701,164**	2,554,538
Total expenses	**98,011,166**	87,195,240	**33,789,883**	32,640,980	**131,801,049**	119,836,220
Change in net position before transfers	**(66,394)**	910,957	**5,792,768**	3,461,968	**5,726,374**	4,372,925
Transfers	**(3,532,079)**	1,024,875	**3,532,079**	(1,024,875)	**-**	-
Change in net position	**(3,598,473)**	1,935,832	**9,324,847**	2,437,093	**5,726,374**	4,372,925
Net position, beginning, as restated	**275,942,433**	301,054,974	**144,512,040**	138,664,350	**420,454,473**	439,719,324
Net position, ending	**$ 272,343,960**	$ 302,990,806	**$ 153,836,887**	$ 141,101,443	**$ 426,180,847**	$ 444,092,249

Governmental activities:

Total governmental revenues increased $9,838,575 in comparison with the prior year. Property tax revenue saw an increase of $3.8 million over the previous calendar year because of rising property values. Sales taxes increased by $2,635,027 primarily because of HOST and SPLOST tax collections increased due to an increase in consumer spending compared to the previous year. Operating grants and contributions increased by $2.7 million compared to the previous year.

Total expenses of $98,011,166 increased by $10,815,926 from calendar year 2017. This increase is primarily related to the increase in Information Technology, public work, and road maintenance projects related to SPLOST and HOST, based on the project timing, more was spent on capital outlay in 2018 compared to the previous year.

Business-type activities. The business-type activities are comprised of the County's water and sewer and stormwater utility operations. Charges for services accounted for 99% of business-type activities revenues which increased $3,479,703 in comparison with 2017. A five-year rate implementation plan was approved by the Board of Commissioner in 2017. This plan has helped to sustain the water and sewer system through pay as you go capital in the year to come as well as minimizing the need to incur additional debt. Total expenses increased by $1,148,903. This is mainly due to increase in purchased and contracted services.

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of 2018 and 2017, the combined ending fund balances of the County's governmental funds were $80,025,435 and $80,726,239, respectively. This represents a decrease of $700,804 in comparison with the previous fiscal year. Approximately 47.6% or $38.1 million of the total governmental fund balance is made up of unassigned fund balance that is available for spending at the County's discretion. The remainder of fund balance, $41.9 million, is classified as restricted or non-spendable as it is not available for new spending.

The County has only three major governmental funds which include the General Fund, the HOST Fund, and the 2017 SPLOST Fund. The General Fund is the primary operating fund of the County. It accounts for many of the County's core services such as law enforcement, fire protection, planning, roads and streets, and administration. At the end of 2018, the General Fund had a positive fund balance of $43,333,008. This is an increase of $5,307,359 from the beginning fund balance because of property tax revenues were up by $4.2 million over the prior year. An increase in real property taxes as property values continue to rise. The General Fund's total fund balance as a percentage of its expenditures for fiscal year 2018 was 64.7% which shows the County continues to be in a satisfactory financial position.

In accordance with the Homestead Option Sales Tax (HOST) Legislation, the County may allocate up to 20% of the previous year's receipts to capital outlay projects. The County capital factor has varied over the years from zero to 20%, the maximum allowed under the law. The County has traditionally used its annual capital amounts from HOST for land, buildings and systems, improvements, machinery and equipment, vehicles, roads, highways, and bridges.

The 2017 Sales Tax Fund accounts for the financial resources provided from the 2017 1% special purpose local option sales tax. Such funds were approved by voter referendum for transportation projects, public safety, parks and recreation, and Water and Sewer projects. At the end of 2018, the 2017 Sales Tax Capital Fund ended with a fund balance of $16,841,690.

Proprietary funds. The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net position of the County's enterprise funds increased by $9,347,690 in 2018 because of operations in the enterprise funds and the increase water capacity for an economic development corridor.

Capital Asset and Debt Administration

Capital Assets. As of the year ended December 31, 2018, governmental activities and business-type activities had capital assets of $446,352,299 (net of accumulated depreciation) invested in land, buildings, system improvements, infrastructure, and machinery and equipment. The total decrease in the County's investment in capital assets for the current year was $395,779. This is not unusual; typically every year the capital assets decrease because the annual depreciation expense is greater than new purchases and construction.

Rockdale County's Capital Assets
(net of depreciation)
As of December 31, 2018 and 2017

	Governmental Activities		Business-type Activities		Total	
	2018	2017	**2018**	2017	**2018**	2017
Land	**$ 61,688,046**	$ 61,688,046	**$ 13,927,987**	$ 13,927,987	**$ 75,616,033**	$ 75,616,033
Buildings and improvements	**55,230,354**	56,731,663	**2,140,926**	2,350,908	**57,371,280**	59,082,571
Infrastructure	**127,102,713**	127,710,440	**142,320,675**	148,162,808	**269,423,388**	275,873,248
Improvements other than buildings	**3,857,240**	4,422,820	**-**	-	**3,857,240**	4,422,820
Machinery and equipment	**11,278,751**	10,351,871	**6,668,483**	5,554,787	**17,947,234**	15,906,658
Construction in progress	**13,476,838**	12,831,287	**8,660,286**	3,015,461	**22,137,124**	15,846,748
Total	**$ 272,633,942**	$ 273,736,127	**$ 173,718,357**	$ 173,011,951	**$ 446,352,299**	$ 446,748,078

Additional information on the County's capital assets can be found in Note 7 on pages 44 and 45 of this report.

Debt Administration. At the end of December 31, 2018, the County had total bonded debt outstanding of $82,423,910, which 100% was secured by specified revenue, an Enterprise fund. This is a decrease of $7,021,713 and is due mostly to scheduled principal payments on long term debt.

Rockdale County maintains an "Aa2", "Aa2", and "Aa3" rating from the national rating agency Moody's for its general obligation bonds, revenue bonds, and certificates of participation, respectively.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10% of its total assessed valuation. The statutory limit at year end for the County was $271,902,000, which significantly exceeds our obligation, since there are no general obligation bonds outstanding.

Additional information on the County's debt can be found in Note 8 on pages 45 – 51 of this report.

Status of Rockdale County's Economy:

According to the latest information available, the County's 2018 unemployment rate is 4.40%, which is higher than the state's average of 3.90%. The County's employment for 2018 is estimated at 42,903 and will continue to grow as more businesses come to the area.

Beginning in late 2008, the construction industry has suffered from the economic recession. This has affected building permits in most counties. However, over the past years Rockdale County has experienced steady recovery in the issuance of building permits, which we believe is a sign of an improving economy. In 2007, there were 508 building permits issued, this dropped to 56 in 2009, but has rebounded significantly to 304 in 2018.

Rockdale County is in a period posing both significant challenges and opportunities. Management is committed to working with all stakeholders to create solutions that will most effectively use the available resources to continue to provide excellent services to the residents of the County.

Requests for information:

This financial report is designed to provide a general overview of Rockdale County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Department of Finance, 958 Milstead Avenue, Suite 300, Conyers, Georgia 30012.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF NET POSITION
DECEMBER 31, 2018

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Conyers-Rockdale Library System	Rockdale County Health Department
ASSETS					
Cash and cash equivalents	$ 57,690,968	$ 44,244,058	$ 101,935,026	$ 1,056,134	$ 2,565,239
Investments	17,807,383	-	17,807,383	105,253	231,260
Taxes receivable	3,197,299	-	3,197,299	-	-
Accounts receivable, net of allowances	601,104	4,242,614	4,843,718	111,136	60,734
Due from other governments	9,478,420	-	9,478,420	-	-
Internal balances	418,940	(418,940)	-	-	-
Prepaid expenses	88,592	12,011	100,603	-	-
Restricted assets:					
Cash and cash equivalents	-	12,483,287	12,483,287	-	-
Other noncurrent asset - interest rate swap	812,622	-	812,622	-	-
Capital assets:					
Nondepreciable	75,164,884	22,588,273	97,753,157	320,200	-
Depreciable, net	197,469,058	151,130,084	348,599,142	7,418,458	40,377
Total assets	362,729,270	234,281,387	597,010,657	9,011,181	2,897,610
DEFERRED OUTFLOWS OF RESOURCES					
Pension	10,158,444	883,342	11,041,786	160,139	219,240
Other post-employment benefit	-	-	-	98,842	148,003
Deferred charge on refunding	-	6,746,567	6,746,567	-	-
Total deferred outflows of resources	10,158,444	7,629,909	17,788,353	258,981	367,243
LIABILITIES					
Accounts payable	6,629,864	1,387,110	8,016,974	69,918	78,202
Accrued liabilities	1,705,741	1,334,705	3,040,446	-	-
Unearned revenues	76,392	-	76,392	-	-
Customer deposits payable	-	4,528,498	4,528,498	-	-
Noncurrent liabilities:					
Due within one year	4,576,845	6,541,818	11,118,663	16,600	42,400
Due in more than one year	84,900,398	74,130,346	159,030,744	1,635,945	2,240,830
Total liabilities	97,889,240	87,922,477	185,811,717	1,722,463	2,361,432
DEFERRED INFLOWS OF RESOURCES					
Pension	1,747,210	151,932	1,899,142	103,152	105,210
Other post-employment benefit	-	-	-	69,167	163,492
Deferred revenue - effective hedge	812,622	-	812,622	-	-
Deferred charge on refunding	94,682	-	94,682	-	-
Total deferred inflows of resources	2,654,514	151,932	2,806,446	172,319	268,702
NET POSITION					
Net investment in capital assets	232,083,636	105,275,671	337,359,307	7,738,658	40,377
Restricted for debt service	846,398	7,494,328	8,340,726	-	-
Restricted for judicial programs	375,390	-	375,390	-	-
Restricted for public safety programs	3,827,651	-	3,827,651	-	-
Restricted for other capital projects	36,775,685	-	36,775,685	160,167	-
Restricted for health and welfare	-	-	-	-	1,043,349
Unrestricted	(1,564,800)	41,066,888	39,502,088	(523,445)	(449,007)
Total net position	$ 272,343,960	$ 153,836,887	$ 426,180,847	$ 7,375,380	$ 634,719

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2018

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expenses) Revenues and Changes in Net Position: Governmental Activities	Business-type Activities	Total	Conyers-Rockdale Library System	Rockdale County Health Department
Primary government:									
Governmental activities:									
General government	$ 19,838,492	$ 3,845,457	$ 28,219	$ -	$ (15,964,816)	$ -	$ (15,964,816)	$ -	$ -
Judicial	9,443,681	2,652,857	1,591,683	-	(5,199,141)	-	(5,199,141)	-	-
Public safety	46,645,523	2,584,501	235,490	-	(43,825,532)	-	(43,825,532)	-	-
Public works	13,592,499	286,630	2,582,100	2,883,235	(7,840,534)	-	(7,840,534)	-	-
Culture and recreation	4,740,728	1,138,263	18,153	-	(3,584,312)	-	(3,584,312)	-	-
Health and welfare	2,028,639	60,793	356,755	-	(1,611,091)	-	(1,611,091)	-	-
Housing and development	1,239,117	-	822,863	-	(416,254)	-	(416,254)	-	-
Interest on long-term debt	482,487	-	-	-	(482,487)	-	(482,487)	-	-
Total governmental activities	98,011,166	10,568,501	5,635,263	2,883,235	(78,924,167)	-	(78,924,167)	-	-
Business-type activities:									
Water and sewer	30,088,719	37,471,503	-	-	-	7,382,784	7,382,784	-	-
Stormwater	3,701,164	2,065,580	-	-	-	(1,635,584)	(1,635,584)	-	-
Total business-type activities	33,789,883	39,537,083	-	-	-	5,747,200	5,747,200	-	-
Total primary government	$ 131,801,049	$ 50,105,584	$ 5,635,263	$ 2,883,235	(78,924,167)	5,747,200	(73,176,967)	-	-
Component units:									
Conyers-Rockdale Library System	$ 1,713,510	$ 132,476	$ 242,366	$ 14,319	-	-	-	(1,324,349)	-
Rockdale County Health Department	1,737,033	954,060	619,267	-	-	-	-	-	(163,706)
Total component units	$ 3,450,543	$ 1,086,536	$ 861,633	$ 14,319	-	-	-	(1,324,349)	(163,706)
General revenues:									
Property taxes					39,269,656	-	39,269,656	-	-
Sales taxes					32,361,011	-	32,361,011	-	-
Insurance premium tax					4,512,791	-	4,512,791	-	-
Alcoholic beverage taxes					642,285	-	642,285	-	-
Business occupational taxes					404,206	-	404,206	-	-
Franchise taxes					873,597	-	873,597	-	-
Other taxes					209,847	-	209,847	-	-
Unrestricted investment earnings					584,380	45,568	629,948	-	-
Grants and contributions not restricted to specific purpose					-	-	-	1,005,664	703,400
Transfers					(3,532,079)	3,532,079	-	-	-
Total general revenues and transfers					75,325,694	3,577,647	78,903,341	1,005,664	703,400
Change in net position					(3,598,473)	9,324,847	5,726,374	(318,685)	539,694
Net position, beginning of year, as restated					275,942,433	144,512,040	420,454,473	7,694,065	95,025
Net position, end of year					$ 272,343,960	$ 153,836,887	$ 426,180,847	$ 7,375,380	$ 634,719

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2018

	General	Homestead Option Sales Tax Capital Projects	2017 Sales Tax Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	$ 25,159,004	$ 1,338,868	$ 3,249,320	$ 27,797,239	$ 57,544,431
Investments	3,954,026	-	13,853,357	-	17,807,383
Taxes receivable, net	3,126,286	-	-	71,013	3,197,299
Accounts receivable, net	320,494	-	-	280,610	601,104
Due from other governments	3,255,167	1,522,453	1,522,409	3,178,391	9,478,420
Due from other funds	13,071,885	-	824	622,512	13,695,221
Prepaid expenditures	88,592	-	-	-	88,592
Total assets	$ 48,975,454	$ 2,861,321	$ 18,625,910	$ 31,949,765	$ 102,412,450
LIABILITIES					
Accounts payable	$ 2,675,866	$ -	$ 1,744,634	$ 1,872,467	$ 6,292,967
Accrued liabilities	1,583,304	-	-	10,440	1,593,744
Unearned revenue	245,616	-	-	-	245,616
Due to other funds	184,806	7,538,504	39,586	5,536,228	13,299,124
Total liabilities	4,689,592	7,538,504	1,784,220	7,419,135	21,431,451
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes	952,854	-	-	2,710	955,564
Total deferred inflows of resources	952,854	-	-	2,710	955,564
FUND BALANCES (DEFICIT)					
Nonspendable:					
Prepaid expenditures	88,592	-	-	-	88,592
Restricted for:					
Judicial programs	-	-	-	375,390	375,390
Public safety programs	-	-	-	3,827,651	3,827,651
Debt service	-	-	-	846,398	846,398
Other capital projects	-	-	16,841,690	19,933,995	36,775,685
Unassigned	43,244,416	(4,677,183)	-	(455,514)	38,111,719
Total fund balances (deficit)	43,333,008	(4,677,183)	16,841,690	24,527,920	80,025,435
Total liabilities, deferred inflows of resources, and fund balances (deficit)	$ 48,975,454	$ 2,861,321	$ 18,625,910	$ 31,949,765	$ 102,412,450

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2018

Total fund balances for governmental funds:		$ 80,025,435
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		272,633,942
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.		1,124,788
Internal service funds are used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		(167,517)
Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. All liabilities, both current and long-term, are reported in the statement of net position net of issuance premiums and discounts, and refunding deferral amounts.		
Certificates of participation	$ (3,900,000)	
Installments sales agreement	(8,765,000)	
Contractual obligation - revenue bonds payable	(3,400,000)	
Unamortized premium on contractual obligations	(13,910)	
Unamortized refunding deferral amount on certificates of participation	(94,682)	
Compensated absences payable	(2,826,845)	
Landfill post-closure	(350,000)	
General liability claims	(245,423)	
Net pension liability and related deferred inflows and outflows	(7,225,784)	
Net OPEB liability	(54,339,047)	
Total long-term liabilities		(81,160,691)
Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.		(111,997)
Net position of governmental activities		$ 272,343,960

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	General	Homestead Option Sales Tax Capital Projects	2017 Sales Tax Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Property taxes	$ 39,203,241	$ -	$ -	$ 49,311	$ 39,252,552
Sales taxes	-	16,180,562	16,180,449	-	32,361,011
Other taxes	6,571,696	-	-	71,030	6,642,726
Charges for services	4,062,755	-	-	2,057,546	6,120,301
Licenses and permits	714,507	-	-	516,810	1,231,317
Intergovernmental	425,298	-	-	5,469,030	5,894,328
Fines and forfeitures	2,009,987	-	-	489,947	2,499,934
Interest revenue	351,783	22,946	142,019	109,702	626,450
Contributions and donations	14,023	-	-	-	14,023
Other revenues	593,322	-	-	109,604	702,926
Total revenues	53,946,612	16,203,508	16,322,468	8,872,980	95,345,568
EXPENDITURES					
Current:					
General government	12,436,574	-	-	55,451	12,492,025
Judicial	6,803,155	-	-	2,127,994	8,931,149
Public safety	34,325,674	-	-	2,078,398	36,404,072
Public works	6,175,515	-	-	185	6,175,700
Culture and recreation	3,224,707	-	-	84,226	3,308,933
Health and welfare	1,418,369	-	-	242,284	1,660,653
Housing and development	404,344	-	-	824,113	1,228,457
Intergovernmental	-	-	4,028,282	-	4,028,282
Capital outlay	-	3,486,310	5,923,348	7,240,482	16,650,140
Debt service:					
Principal	1,660,000	-	-	-	1,660,000
Interest	515,198	-	-	-	515,198
Total expenditures	66,963,536	3,486,310	9,951,630	12,653,133	93,054,609
Excess (deficiency) of revenues over (under) expenditures	(13,016,924)	12,717,198	6,370,838	(3,780,153)	2,290,959
OTHER FINANCING SOURCES (USES)					
Transfers in	18,315,082	-	-	-	18,315,082
Transfers out	-	(17,240,222)	(355,330)	(3,720,494)	(21,316,046)
Proceeds from the sale of capital assets	9,201	-	-	-	9,201
Total other financing sources (uses)	18,324,283	(17,240,222)	(355,330)	(3,720,494)	(2,991,763)
Net change in fund balances	5,307,359	(4,523,024)	6,015,508	(7,500,647)	(700,804)
Fund balances (deficit), beginning of year	38,025,649	(154,159)	10,826,182	32,028,567	80,726,239
Fund balances (deficit), end of year	$ 43,333,008	$ (4,677,183)	$ 16,841,690	$ 24,527,920	$ 80,025,435

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balances - total governmental funds		$ (700,804)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay	$ 10,429,438	
Depreciation expense	(11,531,623)	(1,102,185)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		17,104
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Governmental funds report the effect of, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Also, the refunding deferral amount, which is the difference in the amount that is sent to the paying agent to be escrowed for payment of refunded debt and the principal amount of debt refunded, is amortized as an adjustment of interest expense in the statement of activities. The effects of these items are as follows:		
Repayment of the principal of long-term debt	$ 1,660,000	
Amortization of premium on long-term debt	6,712	
Amortization of the refunding deferral amount on the refunding certificates of participation	14,566	1,681,278
Internal service funds are used by management to charge the cost of insurance to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		(167,517)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The following amounts represent the net liability changes using the full accrual method of accounting:		
General liability claims	$ (64,676)	
Compensated absences	(46,917)	
Landfill post-closure liability	70,000	
Accrued interest on long-term debt	11,433	
Net pension liability and related deferred inflows and outflows	(385,897)	
OPEB liability	(2,910,292)	(3,326,349)
Change in net position - governmental activities		$ (3,598,473)

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET (BUDGET BASIS) AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final
	Original	Final	Actual	Budget
REVENUES:				
Property taxes	$ 33,604,492	$ 39,203,241	$ 39,203,241	$ -
Other taxes	6,288,400	6,571,696	6,571,696	-
Charges for services	3,912,809	4,062,755	4,062,755	-
Licenses and permits	507,463	714,507	714,507	-
Intergovernmental	556,204	425,298	425,298	-
Fines and forfeitures	2,046,470	2,009,987	2,009,987	-
Interest revenue	208,792	351,783	351,783	-
Rental income	-	-	-	-
Contributions and donations	9,175	14,023	14,023	-
Other revenues	243,582	593,322	593,322	-
Total revenues	47,377,387	53,946,612	53,946,612	-
EXPENDITURES:				
Current:				
General government:				
Board of commissioners	651,425	781,196	781,196	-
Finance	3,006,218	1,402,734	1,402,734	-
Personnel	947,368	1,046,118	1,046,118	-
Information systems	1,974,560	2,396,090	2,396,090	-
Public affairs	286,144	404,307	404,307	-
Legal	585,500	597,554	597,554	-
Tax assessor	769,676	776,603	776,603	-
Tax commissioner	858,415	883,096	883,096	-
Public buildings	2,062,657	2,199,212	2,199,212	-
Election and registrars	546,562	569,357	569,357	-
General appropriations	1,022,457	1,380,307	1,380,307	-
Total general government	12,710,982	12,436,574	12,436,574	-
Judicial:				
Clerk of Superior Court	1,314,346	1,186,760	1,186,760	-
Clerk of State Court	590,417	632,527	632,527	-
Superior Court	435,860	355,151	355,151	-
State Court	408,957	457,058	457,058	-
Juvenile Court	833,384	951,580	951,580	-
Probate Court	546,060	519,640	519,640	-
District attorney	1,429,947	1,415,961	1,415,961	-
Magistrate Court	599,451	600,731	600,731	-
Public defender	623,667	683,748	683,748	-
Total judicial	6,782,089	6,803,156	6,803,156	-
Public safety:				
Sheriff	12,245,200	12,713,501	12,713,501	-
Jail	9,128,957	9,036,529	9,036,529	-
Emergency Services	-	-	-	-
Fire department	10,550,741	11,685,843	11,685,843	-
Coroner	178,854	207,792	207,792	-
Communications	1,820,992	311,909	311,909	-
Animal control	361,549	370,099	370,099	-
Total public safety	34,286,293	34,325,673	34,325,673	-
Public works	6,318,957	6,135,718	6,135,718	-
Culture and recreation:				
Recreation	1,748,737	2,216,369	2,216,369	-
Library	1,008,338	1,008,338	1,008,338	-
Total culture and recreation	2,757,075	3,224,707	3,224,707	-

(Continued)

ROCKDALE COUNTY, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET (BUDGET BASIS) AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final
	Original	Final	Actual	Budget
EXPENDITURES: (CONTINUED)				
Current:				
Health and welfare:				
Community services - aging program	$ 989,201	$ 907,131	$ 907,131	$ -
General health	369,200	368,815	368,815	-
General welfare	134,500	140,600	140,600	-
Total health and welfare	1,492,901	1,416,546	1,416,546	-
Housing and development:				
Conservation	4,853	7,521	7,521	-
Cooperative extension service	216,284	296,392	296,392	-
Economic development	170,000	100,066	100,066	-
Total housing and development	391,137	403,979	403,979	-
Debt service	2,717,495	2,175,197	2,175,197	-
Total expenditures	67,456,929	66,921,550	66,921,550	-
Deficiency of revenues under expenditures	(20,079,542)	(12,974,938)	(12,974,938)	-
OTHER FINANCING SOURCES				
Transfers in	20,020,566	18,344,200	18,344,200	-
Proceeds from the sale of capital assets	58,976	9,201	9,201	-
Total other financing sources	20,079,542	18,353,401	18,353,401	-
Net change in fund balances	-	5,378,463	5,378,463	-
Fund balances, beginning of year	38,025,649	38,025,649	38,025,649	-
Fund balances, end of year	$ 38,025,649	$ 43,404,112	$ 43,404,112	$ -

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2018

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund
ASSETS				
CURRENT ASSETS				
Cash and cash equivalents	$ 41,853,474	$ 2,390,584	$ 44,244,058	$ 146,537
Restricted assets, cash and cash equivalents	12,483,287	-	12,483,287	-
Accounts receivable, net of allowances	4,173,742	68,872	4,242,614	-
Due from other funds	259,734	74	259,808	-
Prepaid expenses	-	12,011	12,011	-
Total current assets	58,770,237	2,471,541	61,241,778	146,537
NONCURRENT ASSETS				
Capital assets:				
Nondepreciable	21,439,579	1,148,694	22,588,273	-
Depreciable, net of accumulated depreciation	149,817,249	1,312,835	151,130,084	-
Total noncurrent assets	171,256,828	2,461,529	173,718,357	-
Total assets	230,027,065	4,933,070	234,960,135	146,537
DEFERRED OUTFLOWS OF RESOURCES				
Pension	662,506	220,836	883,342	-
Deferred charge on refunding	6,746,567	-	6,746,567	-
Total deferred outflows of resources	7,409,073	220,836	7,629,909	-
LIABILITIES				
CURRENT LIABILITIES				
Accounts payable	977,525	409,585	1,387,110	-
Accrued liabilities	123,173	43,320	166,493	-
Compensated absences, current portion	192,104	34,714	226,818	-
Customer deposits payable	4,503,929	24,569	4,528,498	-
Due to other funds	542,694	113,211	655,905	-
Claims payable	-	-	-	336,897
Payable from restricted assets:				
Accrued interest	1,168,212	-	1,168,212	-
Revenue bonds payable, current portion	6,315,000	-	6,315,000	-
Total current liabilities	13,822,637	625,399	14,448,036	336,897
NONCURRENT LIABILITIES				
Compensated absences, net of current portion	64,035	11,571	75,606	-
Revenue bonds payable, net of current portion	72,695,000	-	72,695,000	-
Net pension liability	1,019,805	339,935	1,359,740	-
Net OPEB liability	-	-	-	-
Total noncurrent liabilities	73,778,840	351,506	74,130,346	-
Total liabilities	87,601,477	976,905	88,578,382	336,897
DEFERRED INFLOW OF RESOURCES				
Pension	113,949	37,983	151,932	-
Total deferred outflows of resources	113,949	37,983	151,932	-
NET POSITION				
Net investment in capital assets	102,814,142	2,461,529	105,275,671	-
Restricted for debt service	7,494,328	-	7,494,328	-
Unrestricted	39,412,242	1,677,489	41,089,731	(190,360)
Total net position	$ 149,720,712	$ 4,139,018	153,859,730	$ (190,360)
		Adjustment to reflect consolidation of internal service fund activities related to enterprise funds	(22,843)	
		Net position of business type activities	$ 153,836,887	

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund
OPERATING REVENUES				
Charges for services:				
Water and sewer sales (security for water revenue bonds)	$ 33,345,570	$ -	$ 33,345,570	$ -
Stormwater charges	-	2,064,760	2,064,760	-
Connection charges (security for water revenue bonds)	2,424,634	-	2,424,634	-
Late charges (security for water revenue bonds)	733,190	-	733,190	-
Miscellaneous	968,109	820	968,929	6,959,715
Total operating revenues	37,471,503	2,065,580	39,537,083	6,959,715
OPERATING EXPENSES				
Personnel services	3,825,769	1,147,230	4,972,999	-
Purchased or contracted services	11,143,387	270,735	11,414,122	-
Supplies and other expenses	3,712,309	124,448	3,836,757	-
Repair and maintenance	780,849	2,014,261	2,795,110	-
Depreciation	7,688,418	142,586	7,831,004	-
Claims and damages	-	-	-	7,150,075
Total operating expenses	27,150,732	3,699,260	30,849,992	7,150,075
Operating income (loss)	10,320,771	(1,633,680)	8,687,091	(190,360)
NONOPERATING INCOME (EXPENSES)				
Interest income	-	45,568	45,568	-
Interest expense	(2,917,048)	-	(2,917,048)	-
Total nonoperating income (expenses)	(2,917,048)	45,568	(2,871,480)	-
Income (loss) before transfers	7,403,723	(1,588,112)	5,815,611	(190,360)
CAPITAL CONTRIBUTIONS	531,115	-	531,115	-
TRANSFERS				
Transfers in	4,075,824	-	4,075,824	-
Transfers out	(1,074,860)	-	(1,074,860)	-
Total transfers	3,000,964	-	3,000,964	-
Change in net position	10,935,802	(1,588,112)	9,347,690	(190,360)
Net position, beginning of year, as restated	138,784,910	5,727,130		-
Net position, end of year	$ 149,720,712	$ 4,139,018		$ (190,360)
	Adjustment to reflect consolidation of internal service fund activities related to enterprise funds		(22,843)	
	Net position of business type activities		$ 9,324,847	

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	$ 36,865,813	$ 2,091,347	$ 38,957,160	$ 6,959,715
Payments to suppliers	(15,223,822)	(2,133,342)	(17,357,164)	(6,813,178)
Payments to employees	(4,368,595)	(1,050,062)	(5,418,657)	-
Net cash provided by (used in) operating activities	17,273,396	(1,092,057)	16,181,339	146,537
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers out	(1,074,860)	-	(1,074,860)	-
Transfers in	4,075,824	-	4,075,824	-
Net cash provided by noncapital financing activities	3,000,964	-	3,000,964	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets	(7,529,192)	(1,008,218)	(8,537,410)	-
Principal paid on bonds	(6,215,000)	-	(6,215,000)	-
Capital contributions	531,115	-	531,115	-
Interest paid	(2,269,556)	-	(2,269,556)	-
Net cash used in capital and related financing activities	(15,482,633)	(1,008,218)	(16,490,851)	-
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and dividends received	-	45,568	45,568	-
Net cash provided by investing activities	-	45,568	45,568	-
Net increase (decrease) in cash and cash equivalents	4,791,727	(2,054,707)	2,737,020	-
Cash and cash equivalents:				
Beginning of year	49,545,034	4,445,291	53,990,325	-
End of year	$ 54,336,761	$ 2,390,584	$ 56,727,345	$ 146,537
Classified as:				
Cash and cash equivalents	$ 41,853,474	$ 2,390,584	$ 44,244,058	$ 146,537
Restricted assets, cash	12,483,287	-	12,483,287	-
	$ 54,336,761	$ 2,390,584	$ 56,727,345	$ 146,537

(Continued)

ROCKDALE COUNTY, GEORGIA

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:				
Operating income (loss)	$ 10,320,771	$ (1,633,680)	$ 8,687,091	$ (190,360)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation	7,688,418	142,586	7,831,004	-
Changes in assets and liabilities:				
Increase in accounts receivable	(404,519)	(27,888)	(432,407)	-
(Increase) decrease in due from other funds	(1,246)	6,076	4,830	-
Increase in prepaids and other assets	-	(12,011)	(12,011)	-
Decrease in deferred outflows of resources-pension	903,235	18,627	921,862	-
Increase in accounts payable	412,723	288,113	700,836	336,897
Increase (decrease) in accrued liabilities	(130,804)	10,820	(119,984)	-
Decrease in net pension liability	(1,407,623)	17,263	(1,390,360)	-
Increase (decrease) in compensated absences	(21,583)	12,475	(9,108)	-
Increase in deferred inflows of resources-pension	113,949	37,983	151,932	
Decrease in customer deposits	(278,010)	-	(278,010)	-
Increase in due to other funds	78,085	47,579	125,664	-
Net cash provided by (used in) operating activities	$ 17,273,396	$ (1,092,057)	$ 16,181,339	$ 146,537

The accompanying notes are an integral part of these financial statements.

ROCKDALE COUNTY, GEORGIA

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
DECEMBER 31, 2018

	Agency Funds
ASSETS	
Cash and cash equivalents	$ 4,493,000
Taxes receivable	5,539,659
Total assets	$ 10,032,659
LIABILITIES	
Due to others	$ 10,032,659
Total liabilities	$ 10,032,659

The accompanying notes are an integral part of these financial statements.

NOTES TO THE FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Rockdale County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

A. The Financial Reporting Entity

The County is a political subdivision of the State of Georgia created by legislative act in 1870. The County is governed by an elected Board of Commissioners who is governed by state statutes and regulations. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the County (the primary government), its pension plan and its component units. Also, the fiduciary activities of various constitutional officers, judges, and other judicial officials are included in the Agency Funds. These include the Tax Commissioner, Superior Court, State Court, Sheriff, Probate Court, Juvenile Court, and Magistrate Court.

The component units discussed below are included in the County's reporting entity because of the significance of their operational and financial relationship with the County.

In conformity with generally accepted accounting principles, as set forth in GASB Statement No. 14, *The Financial Reporting Entity*, as amended by Statement No. 61, *The Financial Reporting Entity–Omnibus,* the component units' financial statements have been included as both blended and discretely presented. Blended component units, although legally separate entities, are, in substance, part of the County's operations and so financial data from these units are combined with the financial data of the primary government. The discretely presented component units' financial data is reported in a separate column in the statement of net position and the statement of activities to emphasize that it is legally separate from the County. The component units' financial information disclosed within these statements reflect the most recently audited financial statements.

Blended Component Units

The **Conyers-Rockdale Big Haynes Impoundment Authority** (the "BHIA") is governed by a five-member board appointed by the City of Conyers and the Rockdale County Board of Commissioners. Although it is legally separate from the County, the BHIA is reported as if it were part of the primary government because its sole purpose is as a financing authority to acquire, construct and equip, on a limited basis, capital assets for the County. The BHIA board is essentially the same as the County's and the County can impose its will on the BHIA. No separate financial statements for the BHIA are issued.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. The Financial Reporting Entity (Continued)

Blended Component Units (Continued)

The **Rockdale County Water and Sewerage Authority** (the "W&S Authority") is governed by a seven-member board appointed by the Rockdale County Board of Commissioners. The W&S Authority provides a means to issue revenue bonds. Although it is legally separate from the County, the W&S Authority is reported as if it were part of the primary government because its sole purpose is to provide adequate water and sewerage services and to manage, lease or own water and sewerage treatment facilities and other related facilities. Such responsibilities have been assigned to the County as part of a lease agreement as discussed in Note 17. No separate financial statements for the W&S Authority are issued.

Discretely Presented Component Units

The **Rockdale County Health Department** (the "Health Department") is governed by a seven-member board: The Chief Executive Officer of the County, the Chief Executive Office of the City of Conyers, the Rockdale County School Superintendent, three members appointed by the Rockdale County Board of Commissioners and one member appointed by City of Conyers Council. The County, by virtue of its appointments and the presence of the Chief Executive Officer on the board, controls a majority of the Health Department's governing body positions. Although the County does not have the authority to approve or modify the Health Department's operational and capital budgets, it does have the ability to control the amount of funding it provides to the Health Department. Such funding is significant to the overall operations of the Health Department.

The **Conyers-Rockdale Library System** (the "Library") is governed by a nine-member board, appointed by the Rockdale County Board of Commissioners. Two of the nine members are selected for appointment from recommendations provided by the President of the Conyers Civic League. Three of the nine members are selected for appointment from recommendations provided by the City of Conyers. Although the County does not have the authority to approve or modify the Library's operational or capital budgets, it does have the ability to control the amount of funding it provides. Such funding is significant to the overall operations of the Library.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. The Financial Reporting Entity (Continued)

Discretely Presented Component Units (Continued)

The Health Department and Library operate on a June 30 fiscal year-end. The financial information presented is as of June 30, 2018. Complete financial statements of the individual component units may be obtained directly from their administrative offices.

Addresses of the administrative offices are as follows:

Rockdale County Health Department
985 Taylor Street
Conyers, Georgia 30012

Conyers-Rockdale Library System
864 Green Street
Conyers, Georgia 30012

B. Government-wide and Fund Financial Statements

The basic financial statements consist of government-wide financial statements and fund financial statements. Both sets of statements distinguish between the governmental and business-type activities of the County.

Government-wide financial statements include a statement of net position and a statement of activities. These statements report on the government as a whole, both the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from discretely presented component units. Fiduciary funds of the government are excluded from the government-wide financial statements since these resources are not available for general government funding purposes. Interfund activity is eliminated from the government-wide financial statements.

The statement of net position reports all financial and capital resources and includes, net of accumulated depreciation, non-current capital assets and non-current liabilities.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-wide and Fund Financial Statements (Continued)

The statement of activities reports functional categories of programs provided by the County and demonstrates how and to what degree those programs are supported by specific revenue. Program revenues are classified into three categories: 1) charges for services to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, 2) operating grants and contributions that are restricted to meeting the operational requirements of a function, and 3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. General revenues are comprised of taxes and other items collected, which support all functions of the County and contribute to the change in the net position for the year. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Administrative overhead charges are included in direct expenses for the business-type activities.

The fund financial statements report additional information about the County's operations for major funds individually and in the aggregate for nonmajor funds. Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds.

C. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements, although the agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current period, with the exception of grants, which are recognized when all eligibility requirements have been met. Property taxes, sales taxes, franchise taxes, licenses, and investment income associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Non-exchange Transactions,* the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

The ***General Fund*** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The ***Homestead Option Sales Tax Fund*** accounts for the receipt and disbursement of the financial resources provided by the Homestead Option Sales Tax (HOST). The HOST is used to replace funds lost as a result of the County providing for a homestead exemption from County ad valorem taxes.

The ***2017 Sales Tax Fund*** accounts for the financial resources to be provided from the 2017 one percent Special Purpose Local Option Sales Tax and the proceeds from the issuance of general obligation sales tax bonds. The sales tax is required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, enhancements of the County jail facility, water line infrastructure, and various other County and City of Conyers public safety and recreational projects.

The County reports the following major proprietary fund:

The ***Water and Sewer Fund*** accounts for the provision of water and sewer services to the residents of the County. All activities necessary to provide such services are accounted for in this fund.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

Additionally, the County reports the following fund types:

The ***special revenue funds*** account for revenue sources that are legally restricted to expenditure for specific purposes.

The ***capital projects funds*** account for the acquisition of capital assets and construction or improvement of major capital projects, such as construction of new roads.

The ***agency funds*** are used to account for the collection and disbursement of monies by the Government on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments and ad valorem and property taxes.

The ***internal service fund*** accounts for all activities related to the employee health benefits.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the County's water and wastewater function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services provided. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Budgets and Budgetary Accounting

An operating budget is legally adopted each year for the General Fund, Special Revenue Funds and Debt Service Funds. The Capital Project Funds adopt project-length budgets. An annual operating budget is prepared for the Enterprise Fund for planning, control, cost allocation, and evaluation purposes.

The level of controls (the level at which expenditures may not legally exceed appropriations) for each legally adopted annual operating budget is at the department level. During the year, supplemental appropriations are approved by the Board of Commissioners to cover unforeseen expenditures and are funded out of contingency accounts, from positive revenue and expenditure variances or unappropriated fund balances.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to December 1, the Chairman submits to the Board of Commissioners a proposed operating budget for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. Prior to January 1, the budget is legally enacted through the passage of an ordinance.
4. The enacted budget may be amended only by formal action by the Board of Commissioners in public meetings, except that the Director of Finance may make interdepartmental amendments not associated with personnel services as long as the Board of Commissioners is notified of the changes.
5. Expenditures may not legally exceed appropriations.
6. Unencumbered appropriations lapse at year-end, with the exception of capital project funds.

E. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as committed fund balances in the governmental funds, as they do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Cash, Cash Equivalents, and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an original maturity date of three months or less. Investments are stated at fair value, based on quoted market prices. Georgia law authorizes the County to invest in obligations of the State of Georgia or of any other states; obligations issued by the United States; obligations fully insured or guaranteed by the United States government or governmental agency; prime bankers' acceptances; The State of Georgia Local Government Investment Pool ("Georgia Fund 1"); repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The investment in the Georgia Fund 1 represents the County's portion of a pooled investment account operated by the Office of the State Treasurer. The pool consists of U.S. treasury obligations, securities issued or guaranteed by the U.S. Government or any of its agencies or instrumentalities, banker's acceptances, overnight and term repurchase agreements with highly rated counterparties, and collateralized bank accounts. The pool also adjusts the value of its investments to fair value as of year-end and the County's investment in the Georgia Fund 1 is reported at fair value. The County considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The remaining investments are recorded at fair value.

G. Receivables and Payables

Transactions between governmental funds that are representative of lending/borrowing arrangements have been eliminated in the government-wide statement of net position. Such transactions between the governmental and business-type activities are reported in the government-wide statement of net position as "internal balances." In the governmental funds balance sheets, these receivables and payables are classified as "due from other funds" or "due to other funds."

All account and property tax receivables are shown net of an allowance for uncollectible accounts. The allowance for uncollectible receivable balances represents estimates based on historical collection rates and account balance aging reports.

H. Inventories and Prepaid Items

Inventories are determined by actual physical count and are stated at cost generally using the first-in, first-out method (FIFO). In the governmental funds, the cost of inventory items are recorded as expenditures at the time of purchase (purchase method).

Prepaid items are accounted for using the consumption method. A prepaid item is recognized when a cash expenditure is made for goods or services that were purchased for consumption, but not consumed as of December 31.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems, water and sewer distribution systems, and similar assets), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Governmental (general) capital assets are recorded as expenditures in the governmental funds statement of revenues, expenditures and changes in fund balances and capitalized at cost in the government-wide statement of net position. Purchased or constructed capital assets are reported at cost or estimated historical cost. General infrastructure assets acquired prior to the implementation of GASB Statement No. 34, consist of the streets network that were acquired or that received substantial improvements subsequent to January 1, 1980. Donated capital assets are recorded at their acquisition value at the date of donation. The County's capitalization threshold is $5,000 for equipment, $50,000 for computer software, $25,000 for buildings and improvements, and $100,000 for infrastructure assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend useful lives are expensed as incurred. Major outlays for capital assets and major improvements are capitalized as projects are constructed. Interest incurred during the construction period of capital assets of the proprietary funds is included as part of the capitalized value of the assets. The amount of interest capitalized is calculated by offsetting interest expense incurred with interest earned on investment proceeds over the same period. During 2018, the County capitalized $163,630 of interest.

Donated capital assets are recorded at their acquisition value at the date of donation.

Depreciation is calculated using the straight-line method over the following estimated useful lives.

	Life Years
Buildings and Improvements	10 – 50
Infrastructure	20 – 50
Improvements (other than buildings)	10 – 20
Machinery and Equipment	5 – 10

J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts and deferred losses on refunded debt, are deferred and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Long-Term Obligations (Continued)

Bond issuance costs, with the exception of any portion related to prepaid insurance costs, are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

K. Landfill Post-closure Cost

Federal and state laws and regulations require the operator of a sanitary landfill to perform certain maintenance and monitoring functions at a closed site for 30 years after closure. The County is a party to an operating agreement for a sanitary landfill that was closed on September 1, 1993. The County includes its portion of the estimated post-closure cost liability as a government activities non-current liability in the government-wide statement of net position. The amount is based on what it would cost to perform all post-closure in 2018. Actual cost may be higher or lower due to inflation/deflation, changes in technology, or changes in regulations.

L. Deferred Outflows/Inflows of Resources

GASB Statements No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* and No. 65, *Items Previously Reported as Assets and Liabilities*, establish accounting and financial reporting for deferred outflows/inflows of resources and the concept of net position as the residual of all other elements presented in a statement of net position.

In addition to assets, the statement of net position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has four items that qualify for reporting in this category. The first is the deferred charge on refunding reported in the government-wide and proprietary fund statements of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The remaining three items, the change in assumption difference, the experience difference, and the County's contributions subsequent to the measurement date, relate to the County's defined benefit pension plan and post-employment benefit plan and are consumptions of net position that apply to future periods. As such, they will be recognized as expenses/expenditures when consumed.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has four types of items which qualify for reporting in this category, one of which only arises under the modified accrual basis of accounting. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. The second element is an effective hedge and is reported in the government-wide statement of net position. The effective hedge results from the change in market value of a swap agreement related to the certificates of participation. The amount is deferred and will mature June 1, 2028, at the same time as the certificates of participation.. The third element is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The fourth item, the investment earnings difference, relates to the County's defined benefit pension plan and is an acquisition of net position that will apply to future periods.

M. Compensated Absences

The County maintains a paid time off policy ("PTO policy") pursuant to which employees earn annual leave at the rate of 12 days during the first year of service, 18 days per year after one year of service up to a maximum of 30 days per year after 20 years of service. The maximum allowed accumulation under the PTO policy is 60 days for regular full-time employees and 78 days for employees of the Fire Department (suppression personnel only). Any hours at the end of the year that exceed the respective limits will be forfeited.

Liabilities for compensated absences have been accrued in the proprietary funds and the government-wide statement of net position as compensated absences. A liability for compensated absences is accrued in the governmental fund type's balance sheets only when the liability has matured.

N. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Fund Equity (Continued)

Fund Balance – Generally, fund balance represents the difference between the assets plus deferred outflows of resources and liabilities plus deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- ***Nonspendable*** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

- ***Restricted*** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

- ***Committed*** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Commission through the adoption of a resolution. Only the County Commission may modify or rescind the commitment.

- ***Assigned*** – Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the County Commission has authorized the County's Chief Financial Officer, Finance Director, or Director of Administrative Services to assign fund balances.

- ***Unassigned*** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

Net Position – Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Fund Equity (Continued)

Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

O. Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 and were levied for the year ended December 31, 2018, on August 7, 2018, by the Board of Commissioners. Tax bills were mailed on September 26, 2018 and were due November 15, 2018. All unpaid amounts were delinquent and subject to collection efforts pursuant to the Official Code of Georgia Annotated ("O.C.G.A.") on November 16. Liens were placed on delinquent accounts on March 31, 2019.

Rockdale County bills and collects its own real and personal property taxes as well as property taxes for the County School System and State of Georgia. The County also collects automobile ad valorem and mobile home taxes for itself, the County School System, the State of Georgia and the City of Conyers. Collections and remittance of taxes are accounted for in the Tax Commissioner Agency Fund.

P. Restricted Assets

Certain debt proceeds from the Water and Sewer Authority's revenue bonds, as well as resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable covenants and agreements. When an expense is incurred for purposes for which both restricted and unrestricted net position are available, restricted assets are utilized first.

Q. Interest Rate Swap Agreements

The County has entered into an interest rate swap agreement, as further discussed in Note 8, to modify interest rates on outstanding debt. The net interest due, pursuant to the agreement, is recorded in the financial statements.

R. Statement of Cash Flows

For purposes of the statement of cash flows, investments purchased with an original maturity date of three months or less are considered cash equivalents.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

S. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2. BUDGETARY COMPLIANCE AND DEFICIT FUND EQUITY

Budgetary Compliance. Appropriations for the General Fund, debt service funds, and special revenue funds are budgeted on a basis that is not consistent with generally accepted accounting principles (GAAP). The major difference between the budget basis and GAAP basis is that encumbrances are recognized as expenditures (budget) as opposed to commitments of fund balance (GAAP). Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the GAAP basis are as follows:

	Net Change in Fund Balances			Fund Balances at the End of Year		
	General Fund	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	General Fund	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds
GAAP basis	$ 5,307,359	$ 1,646,036	$ 53,479	$ 43,333,008	$ 6,767,246	$ 846,398
Increase (decrease) due to Encumbrances:						
Encumbrances December 31, 2018	-	-	-	-	-	-
Encumbrances December 31, 2017	71,104	-	-	71,104	-	-
Budget basis	$ 5,378,463	$ 1,646,036	$ 53,479	$ 43,404,112	$ 6,767,246	$ 846,398

The original budgeted appropriations for the year ended December 31, 2018, were amended through supplemental appropriations as follows:

	Original Appropriation Budget	Increase (Decrease)	Amended Appropriation Budget
General Fund	$ 67,456,929	$ (535,379)	$ 66,921,550
Special Revenue Funds	4,972,011	279,040	5,251,051
General Obligation Bonds Debt Service Fund	378	-	378
	$ 72,429,318	$ (256,339)	$ 72,172,979

NOTE 2. BUDGETARY COMPLIANCE AND DEFICIT FUND EQUITY (CONTINUED)

The General Fund budget increase resulted from amendments for decreased expenditures to coincide with decreased HOST proceeds. The special revenue funds' increases were made primarily to increase budgeted expenditures for additional expenditures resulting from additional grant revenues.

Deficit Fund Equity. As of December 31, 2018, the NSP Grant, 1996 Road and Recreation Sales Tax, and Homestead Option Sales Tax funds had deficit fund balances of $448,003, $7,511, and $4,667,183, respectively. Additional grant revenues are expected to provide positive net position in future years.

NOTE 3. CASH AND INVESTMENTS

A reconciliation of cash and cash equivalents and investments as shown on the government-wide and fiduciary funds statements of net position follows:

As reported in the statement of net position:	
Primary government	
Cash and cash equivalents	$ 101,935,026
Investments	17,807,383
Restricted assets:	
Cash and cash equivalents	12,483,287
Agency Funds - cash and cash equivalents	4,493,000
	$ 136,718,696
Cash deposited with financial institutions	$ 59,769,703
Cash on hand	9,021
Investment in Georgia Fund 1	72,985,946
Repurchase Agreement	3,954,026
	$ 136,718,696

Interest rate risk

While the County does not have a formal investment policy relating to specific investment related risk, the County manages its exposure to declines in fair values of its investment portfolio by generally limiting its investment in securities with maturities that are less than two years.

NOTE 3. CASH AND INVESTMENTS (CONTINUED)

At December 31, 2018, information related to credit risk and interest rate risk related to the County's investments is disclosed as follows:

Investment	Weighted Average Maturity (Years)	Credit Rating	Fair Value
Guaranteed Investment Contract	9.5	AA-	$ 3,954,026

Fair Value Measurements. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The County does not have any fair value measurements as of December 31, 2018.

The Guaranteed Investment Contract is a nonparticipating interest-earning investment contract and, accordingly, is recorded at cost of $3,954,026.

Custodial credit risk-deposits

This is the risk that, in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2018, the total carrying amount of the County's deposits was $59,769,703 and the bank balance was $60,587,405. Of the bank balance, $1,178,117 was insured through the Federal Deposit Insurance Corporation (FDIC) and the remaining $59,439,288 was collateralized with securities held by the pledging financial institution's trust department or agent.

Custodial credit risk-investments

This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The County does not have a deposit policy for the custodial credit risk associated with investments. Of the repurchase agreements investment of $3,954,026, the County has a custodial credit risk exposure of $3,954,026 because the related securities are uninsured, unregistered and held by the County's brokerage firm, which is also the counterparty for the securities.

Credit risk

Georgia law authorizes the County to invest in obligations of the State of Georgia or of any other states; obligations issued by the United States; obligations fully insured or guaranteed by the United States government or governmental agency; prime bankers' acceptances; The State of Georgia Local Government Investment Pool; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. It is the County's policy to limit its investments to these types of investments.

NOTE 3. CASH AND INVESTMENTS (CONTINUED)

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No.79 and is thus valued at fair value in accordance with GASB Statement No.31. As a result, the County does not disclose investment in the Georgia Fund1 within the fair value hierarchy. The Georgia Fund 1 is regulated by the oversight of the Georgia Office of the State Treasurer and has an AAAf credit rating at year-end. The investment in the pool is stated at fair market value. The weighted average maturity at December 31, 2018 was 21 days.

Concentration of credit risk

Excluding investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investments pools, and other pooled investments, the County does not invest more than 5% of its total investments in any one issuer.

NOTE 4. RECEIVABLES

Receivables at December 31, 2018, consist of the following:

	General Fund	Nonmajor Governmental Funds	Total Governmental Activities
Taxes	$ 3,126,286	$ 71,013	$ 3,197,299
Accounts	320,494	280,610	601,104
	$ 3,446,780	$ 351,623	$ 3,798,403

	Water and Sewer	Nonmajor Proprietary Fund	Total Business-type Activities
Accounts	$ 4,590,938	$ 2,300,203	$ 6,891,141
	4,590,938	2,300,203	6,891,141
Less: allowance for uncollectibles	(417,196)	(2,231,331)	(2,648,527)
	$ 4,173,742	$ 68,872	$ 4,242,614

NOTE 5. DUE FROM OTHER GOVERNMENTS

The County is due amounts from the State of Georgia for sales tax collected by the state and not remitted to the County as of December 31, 2018, an estimated amount for insurance premium taxes, and amounts due from federal and state grantor agencies. These amounts, as well as other miscellaneous amounts, comprise "due from other governments" in the statement of net position as follows:

Due From	Purpose	Amount
Governmental activities:		
City of Conyers	Miscellaneous	$ 74,811
State of Georgia	Sales tax - SPLOST	1,932,964
State of Georgia	Sales tax - HOST	1,522,409
State of Georgia	Insurance premium tax	3,255,167
State of Georgia	Department of Transportation - grants	2,289,455
State of Georgia	Miscellaneous grants	403,614
		$ 9,478,420

NOTE 6. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Balances due to/from other funds at December 31, 2018, consist of the following:

Receivable Fund	Payable Fund	Amount
General Fund		
	Water and Sewer Fund	$ 311,765
	Homestead Option Sales Tax Capital Projects Fund	7,508,127
	2017 Sales Tax Capital Projects	39,586
	Nonmajor Enterprise Fund	113,211
	Nonmajor Governmental Funds	5,099,196
Total General Fund		$ 13,071,885

The above balances are the result of the payment of expenditures by the General Fund on behalf of the other respective funds.

Receivable Fund	Payable Fund	Amount
2017 Sales Tax Capital Projects	Nonmajor Governmental Funds	$ 824

The above balances are the result of the payment of expenditures by the 2017 Sales Tax Capital Projects Fund on behalf of the other respective funds.

NOTE 6. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (CONTINUED)

Receivable Fund	Payable Fund	Amount
Nonmajor Governmental Funds	General Fund	$ 184,806
	Homestead Option Sales Tax Capital Projects Fund	30,377
	Water and Sewer Fund	230,855
	Nonmajor Governmental Funds	176,474
Total Nonmajor Governmental Funds		$ 622,512

The above balances represent expenditures incurred by the Nonmajor Governmental Funds for which the respective fund is responsible for the cost.

Receivable Fund	Payable Fund	Amount
Nonmajor Enterprise Fund	Water and Sewer Fund	$ 74

Receivable Fund	Payable Fund	Amount
Water and Sewer Fund	Nonmajor Governmental Funds	$ 259,734

The above balances represent the payment of expenditures on behalf of the other respective funds.

Interfund transfers for the year ended December 31, 2018, consist of the following:

Transfer To	Transfer From	Amount
General Fund for the homestead tax exemption.	Homestead Option Sales Tax Capital Projects Fund	$ 17,240,222
General Fund Transfer of funds for General Fund expenditures.	Water and Sewer Fund	1,074,860
Water and Sewer Fund Transfer of funds for SPLOST projects.	2017 Sales Tax Capital Projects Fund	355,330
Water and Sewer Fund Transfer of funds for SPLOST projects.	Nonmajor Governmental Funds	3,720,494
		$ 22,390,906

NOTE 7. CAPITAL ASSETS

The County's capital asset activity for the year ended December 31, 2018, was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental activities:					
Capital assets, not being depreciated:					
Land	$ 61,688,046	$ -	$ -	$ -	$ 61,688,046
Construction in progress	12,831,287	6,981,325	-	(6,335,774)	13,476,838
Total capital assets, not being depreciated	74,519,333	6,981,325	-	(6,335,774)	75,164,884
Capital assets, being depreciated:					
Buildings and improvements	83,127,547	-	-	-	83,127,547
Infrastructure	368,873,166	-	-	6,335,774	375,208,940
Improvements (other than buildings)	11,318,692	88,938	-	-	11,407,630
Machinery and equipment	40,669,796	3,359,175	(198,616)	-	43,830,355
Total capital assets, being depreciated	503,989,201	3,448,113	(198,616)	6,335,774	513,574,472
Less accumulated depreciation for:					
Buildings and improvements	(26,395,884)	(1,501,309)	-	-	(27,897,193)
Infrastructure	(241,162,726)	(6,943,501)	-	-	(248,106,227)
Improvements (other than buildings)	(6,895,872)	(654,518)	-	-	(7,550,390)
Machinery and equipment	(30,317,925)	(2,432,295)	198,616	-	(32,551,604)
Total accumulated depreciation	(304,772,407)	(11,531,623)	198,616	-	(316,105,414)
Total capital assets, being depreciated, net	199,216,794	(8,083,510)	-	6,335,774	197,469,058
Governmental activities capital assets, net	$ 273,736,127	$ (1,102,185)	$ -	$ -	$ 272,633,942
Business-type activities:					
Capital assets, not being depreciated:					
Land	$ 13,927,987	$ -	$ -	$ -	$ 13,927,987
Construction in progress	3,015,461	6,231,035	-	(586,210)	8,660,286
Total capital assets, not being depreciated	16,943,448	6,231,035	-	(586,210)	22,588,273
Capital assets, being depreciated:					
Buildings and improvements	10,126,744	-	-	-	10,126,744
Infrastructure	248,929,059	606,235	-	-	249,535,294
Machinery and equipment	16,408,458	1,700,140	-	586,210	18,694,808
Total capital assets, being depreciated	275,464,261	2,306,375	-	586,210	278,356,846
Less accumulated depreciation for:					
Buildings and improvements	(7,775,836)	(209,982)	-	-	(7,985,818)
Infrastructure	(100,766,251)	(6,448,368)	-	-	(107,214,619)
Machinery and equipment	(10,853,671)	(1,172,654)	-	-	(12,026,325)
Total accumulated depreciation	(119,395,758)	(7,831,004)	-	-	(127,226,762)
Total capital assets, being depreciated, net	156,068,503	(5,524,629)	-	586,210	151,130,084
Business-type activities capital assets, net	$ 173,011,951	$ 706,406	$ -	$ -	$ 173,718,357

NOTE 7. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	$ 294,225
Judicial	26,940
Public safety	2,809,611
Public works	7,104,484
Culture and recreation	1,167,320
Health and welfare	129,043
Total depreciation expense - governmental activities	$ 11,531,623
Business-type activities:	
Water and sewer	$ 7,688,418
Stormwater	142,586
Total depreciation expense - business-type activities	$ 7,831,004

NOTE 8. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations for the year ended December 31, 2018.

	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
Governmental activities:					
Certificates of participation (1998)	$ 3,900,000	$ -	$ -	$ 3,900,000	$ -
Contractual obligation - Revenue bonds	4,200,000	-	(800,000)	3,400,000	800,000
Revenue bonds premium	20,623	-	(6,713)	13,910	-
Installment sales agreement	9,625,000	-	(860,000)	8,765,000	880,000
Compensated absences	2,779,928	3,405,195	(3,358,278)	2,826,845	2,826,845
Landfill post-closure	420,000	-	(70,000)	350,000	70,000
General liability claims	180,745	64,678	-	245,423	-
Net pension liability	18,297,449	8,312,444	(10,972,875)	15,637,018	-
Net OPEB liability	51,428,757	3,316,393	(406,103)	54,339,047	-
Governmental activity long-term liabilities	$ 90,852,502	$ 15,098,710	$ (16,473,969)	$ 89,477,243	$ 4,576,845
Business-type activities:					
Revenue bonds	$ 85,225,000	$ -	$ (6,215,000)	$ 79,010,000	$ 6,315,000
Compensated absences	311,532	278,097	(287,205)	302,424	226,818
Net pension liability	2,750,100	722,821	(2,113,181)	1,359,740	-
Business-type activity long-term liabilities	$ 88,286,632	$ 1,000,918	$ (8,615,386)	$ 80,672,164	$ 6,541,818

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

A. Governmental Activities

1. Certificates of Participation

The County issued certificates of participation through the Association County Commissioners of Georgia and the Georgia Municipal Association, Inc. public purpose master lease agreements as follows:

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2018
6/1/1998	Equipment	4.75%	5/1 - 11/1	6/1/2028	$ 3,900,000	$ -	$ 3,900,000

Effective June 1, 1998, the County entered into a 1998A master lease and option agreement with the Georgia Municipal Association, Inc. The lease agreement, among other things, obligates the County for $3,900,000 of 1998A certificates of participation issued by the Georgia Municipal Association, Inc. The proceeds from the certificates were deposited with an escrow agent in an irrevocable trust fund in the name of the County. The County's use of the money is restricted for the purchase of certain equipment and must be repaid to the trust fund over lease terms pursuant to the 1998A Master Lease and Option Agreement.

As part of the issuance of the certificates of participation, the County entered into an interest rate swap agreement. Under the Swap Agreement, the County is required to pay: 1) a semi-annual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the County a semi-annual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the Swap Agreement, but generally equal to the outstanding unpaid principal portion of such Contract, less the amount originally deposited in the Reserve Fund relating to the Contract, and 2) a one-time Swap Premium to be paid on the effective date of the Swap Agreement. The semi-annual payments from the Swap Counterparty with respect to the County are structured, and expected to be sufficient to make all interest payments due under the Contract, and related distributions of interest on the Certificates. Monthly interest payments between the County, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the Swap Agreement, the County's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge.

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

A. Governmental Activities (Continued)

1. Certificates of Participation (Continued)

In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the Swap Agreement, the County would be exposed to credit risk in the amount of the Swap's fair value. To minimize this risk, the County executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa3 by Moody's. At December 31, 2018, the floating rate being paid by the County is 2.02% and the market value of this agreement is $812,622, a decrease of $135,189 from the market value at the end of the previous year. The market value of the hedge was determined using settlement prices at the end of the day on December 31, 2018, based on the derivative contract. This market value is reported as a component of the certificates of participation in long-term debt in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until year end) is deferred and reported as a deferred inflow of resources in the statement of net position.

The annual estimated debt service requirements as of December 31, 2018, on the 1998A certificates of participation are as follows:

Fiscal Year Payable	Principal	Interest	Total
2019	$ -	$ 185,250	$ 185,250
2020	-	185,250	185,250
2021	-	185,250	185,250
2022	-	185,250	185,250
2023	-	185,250	185,250
2024 - 2028	3,900,000	818,188	4,718,188
	$ 3,900,000	$ 1,744,438	$ 5,644,438

2. Contractual Obligations

The following is a summary of the County's outstanding contractual obligations:

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2018
11/25/2008	Big-Haynes Impoundment	3.5 - 5.0%	1/1 - 7/1	7/1/2022	$ 10,000,000	$ 6,600,000	$ 3,400,000

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

A. Governmental Activities (Continued)

2. Contractual Obligations (Continued)

On November 1, 1998, the County entered into a contract with the Conyers-Rockdale Big Haynes Impoundment Authority (the "Authority"). The Authority, on November 20, 1998, issued $13,300,000 of variable rate revenue bonds for the purpose of retiring $12,600,000 of principal and approximately $463,400 of interest on a series 1997 bond issue that matured December 31, 1998. In November 2008, the variable rate bonds were redeemed in a current refunding as part of a remarketing of the previous variable rate bonds with new fixed rate bonds. The total proceeds of the refunding net of $162,000 of issuance cost plus a $186,143 premium, were $10,024,143. The amount of $10,000,000 was used to retire the variable rate bonds. The refunding was undertaken to eliminate the interest rate risk associated with the variable rate bonds. The reacquisition price and the carrying amount of the variable rate bonds were the same. Pursuant to the County's contract with the Authority, the County has agreed to pay the Authority amounts sufficient to pay the debt service on the bonds, pledging the full faith and credit of the County.

Annual debt service requirements for the Big Haynes Impoundment Authority revenue bonds contractual obligation as of December 31, 2018, are as follows:

Fiscal Year Payable	Principal	Interest	Total
2019	$ 800,000	$ 156,500	$ 956,500
2020	800,000	122,500	922,500
2021	900,000	85,500	985,500
2022	900,000	42,750	942,750
	$ 3,400,000	$ 407,250	$ 3,807,250

3. Installment Sales Agreement

The following is a summary of the County's Installment Sales Agreement:

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2018
6/30/2017	Refund Series 2006 and 2013 Certificates of Participation	2.50%	1/1 - 7/1	7/1/2027	$ 9,625,000	$ 860,000	$ 8,765,000

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

A. Governmental Activities (Continued)

3. Installment Sales Agreement (Continued)

In April 2017, the County entered into an Installment Sales agreement debt in the amount of $9,625,000. The proceeds from the debt agreement were used to refund the Series 2006 and 2013 certificates of participation maturing July 1, 2020 and June 1. 2028, respectively, and used to provide financing for other capital outlay projects. The difference between the cash flows required to service the old debt, Series 2006 and 2013 certificates of participation, and the cash flows required to service the new debt, and complete refunding was $5,313,334 with the County retaining $4,000,000 for future projects. The current refunding resulted in an economic loss of $133,265.

Annual debt service requirements for the Installment Sales Agreement outstanding as of December 31, 2018, are as follows:

Fiscal Year Payable	Principal	Interest	Total
2019	$ 880,000	$ 244,635	$ 1,124,635
2020	900,000	222,168	1,122,168
2021	925,000	200,410	1,125,410
2022	950,000	177,050	1,127,050
2023	970,000	153,604	1,123,604
2024 - 2027	4,140,000	395,576	4,535,576
	$ 8,765,000	$ 1,393,443	$ 10,158,443

4. Other Obligations

(a) Compensated absences – Earned and vested paid time off is recorded as a liability in the government-wide statement of net position. The compensated absences have been paid in prior years by the General Fund.

(b) Landfill post-closure cost – As discussed in Note 12, the County is obligated for a portion of the expenses related to the post-closure costs of a landfill jointly operated and maintained by the City of Conyers and the County. The County's portion of the post-closure costs are estimated to be $350,000 based on what it would cost to perform the anticipated post-closure costs at December 31, 2018. The post-closure costs have been paid in prior years by the General Fund. This is an estimate and is subject to inflation or deflation due to economic conditions.

(c) General liability claims – Various claims and legal proceedings arising in the course of providing general government services are pending against the County. The County, as discussed in Note 11, maintains insurance coverage for losses arising from claims and legal proceedings. The County is exposed to a per occurrence deductible of $25,000 and to amounts that exceed policy limits.

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

A. Governmental Activities (Continued)

4. Other Obligations (Continued)

Management has estimated the County's liability for claims and legal proceedings to be approximately $245,421 as of December 31, 2018.

(d) Other Post-Employment Benefits, (OPEB) – The County provides OPEB through a single-employer defined benefit post-employment plan. The plan and related liability are discussed in detail in Note 15. The OPEB obligation affects the actuarial calculation of future annual required contributions and thus does not represent a liability with a current portion. Accordingly, all of the liability is reported as long-term. Payment of the liability is expected to occur from the General Fund.

(e) Net Pension Liability – The County provides pension benefits through a multiple-employer defined benefit pension plan. The plan and related liability are discussed in detail in Note 10. Payment of the liability is expected to occur from the General Fund.

B. Business-type Activities

1. Revenue Bonds

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2018
4/11/2013	Refund Series 2005 revenue bonds	.35 - 3.71%	1/1 - 7/1	7/1/2029	$ 98,770,000	$ 19,760,000	$ 79,010,000

In April 2013, the Water Authority issued the Series 2013 Revenue Refunding Bonds for the purpose of advance refunding $85,550,000 of the Water Authority's outstanding series 2005 Revenue Bonds maturing on July 1, 2029. The County used the net proceeds along with other resources to purchase U.S. government securities. These securities were deposited in an irrevocable trust to provide for all debt service payments beginning with the July 2016 debt service payment through maturity of the 2005 series bonds. As a result, that portion of the 2005 series bonds is considered defeased, and the County has removed the liability from its accounts.

NOTE 8. LONG-TERM OBLIGATIONS (CONTINUED)

B. Business-type Activities (Continued)

1. Revenue Bonds (Continued)

Annual debt service requirements for the Series 2013 Revenue Bonds outstanding at December 31, 2018, are as follows:

Fiscal Year Payable	Principal	Interest	Total
2019	$ 6,315,000	$ 2,432,135	$ 8,747,135
2020	6,425,000	2,336,424	8,761,424
2021	6,555,000	2,223,385	8,778,385
2022	6,705,000	2,090,388	8,795,388
2023	6,890,000	1,941,589	8,831,589
2024 - 2028	29,725,000	6,641,785	36,366,785
2029 - 2030	16,395,000	905,586	17,300,586
	$ 79,010,000	$ 18,571,292	$ 97,581,292

2. Other Obligations

(a) Compensated absences – Earned and vested paid time off is recorded as a liability in the proprietary fund statement of net position. The amount $256,139 of the compensated absences are payable by the Water and Sewer Fund and $46,285 are payable by the Stormwater Fund.

(b) Net Pension Liability – The County provides pension benefits through a multiple-employer defined benefit pension plan. The plan and related liability are discussed in detail in Note 10, and $2,184,381 of the liability is expected to be paid from the Water and Sewer Fund and $241,656 is expected to be paid by the Stormwater Fund.

C. Advance Refundings

In prior years, the County advance refunded governmental activities debt, which includes certain jailhouse construction bonds (Series 1984), jailhouse refunding bonds (Series 1986), certificates of participation (Series 1997), and business activities debt, which includes a portion of the Water and Sewer Authority Series 1996 and 1999A revenue bonds and a portion of the Series 2005 Water and Sewerage Authority revenue refunding bonds. The proceeds of new bonds and certificates of participation were deposited in an irrevocable trust to provide for all future debt service payments on the refunded debt. At year-end, the aggregate principal amount of all such refunded debt outstanding was $1,850,000 from governmental activities and $127,115,000 from business-type activities. For financial accounting and reporting purposes, all of the refunded debt is considered retired, and along with the funds held in trust, are not included in the accompanying financial statements.

NOTE 9. COMMITMENTS AND CONTINGENCIES

A. Grant Contingencies

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

B. Litigation

Various claims and legal proceedings arising in the course of providing general governmental services are pending against the County seeking monetary damages and other relief. The amount of liability from all claims and actions cannot be determined with certainty, but in the opinion of management and legal counsel, the ultimate liability from such claims in excess of the accrued general liability claims amount should not materially affect the financial position of the County at December 31, 2018.

C. Outstanding Construction Commitments

Outstanding construction commitments as of December 31, 2018, were $63,626,744 and $2,944,670 for the governmental and business-type activities, respectively.

NOTE 10. RETIREMENT PLANS

Primary Government

A. ACCG Defined Benefit Pension Plan

Effective January 1, 2005, the County began sponsoring the Association County Commissioners of Georgia Restated Pension Plan, (the Plan). The Plan is a defined benefit pension plan that covers the majority of Rockdale County Employees. Employees covered by other plans are discussed in Note 10, B.

NOTE 10. RETIREMENT PLANS (CONTINUED)

Primary Government (Continued)

A. ACCG Defined Benefit Pension Plan (Continued)

1. Plan Description

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. The Plan, through execution of the adoption agreement, is affiliated with the Association County Commissioners of Georgia Third Restated Defined Benefit Plan (the "ACCG Plan"), an agent multiple-employer pension plan, administered by the Government Employee Benefits Corporation of Georgia, (GEBCorp). The ACCG, in its role as the Plan Sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County, through its Board of Commissioners, has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. A separately issued financial report for the ACCG Plan may be obtained by writing to GEBCorp at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

Plan membership as of January 1, 2018, (the most recent actuarial valuation date) is as follows.

Retirees and beneficiaries receiving benefits	192
Terminated plan members entitled to, but not receiving, benefits	102
Active plan members	839
Total	1,133

The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statutes. The County's required contribution for the 2018 Plan year is $2,967,616 or 8.2% of covered payroll. Plan members other than Public Safety members are required to contribute 3% of compensation and Public Safety members contribute 7% of compensation.

2. Net Pension Liability of the County

The County's net pension liability was measured as of December 31, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2017, with update procedures performed by the actuary to roll forward to the total pension liability measured as of December 31, 2017.

NOTE 10. RETIREMENT PLANS (CONTINUED)

Primary Government (Continued)

A. ACCG Defined Benefit Pension Plan (Continued)

2. Net Pension Liability of the County (Continued)

Actuarial Assumptions. The total pension liability in the January 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	2.5% - 5.0%, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table.

The actuarial assumptions used in the January 1, 2017, valuation were based on the results of an actuarial experience study for December 31, 2015.

The long-term expected rate of return on pension plan investments was determined through a blend of using a building-block method based on 20-year benchmarks (33.33%) and 30-year benchmarks (33.33%), as well as forward-looking capital market assumptions for a moderate asset allocation (33.34%), as determined by UBS. Expected future rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2017, are summarized in the following table:

Asset Class	Target allocation	Long-term expected real rate of return *
Fixed income	30%	5.60%
Large cap equity	30%	7.91%
International equity	15%	4.66%
Other equity	20%	7.90%
Real estate	5%	10.79%
Total	100%	

* Rates shown are net of the 3.0% assumed rate of inflation.

NOTE 10. RETIREMENT PLANS (CONTINUED)

Primary Government (Continued)

A. ACCG Defined Benefit Pension Plan (Continued)

2. Net Pension Liability of the County (Continued)

Discount Rate. The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made based on the average County contribution made to the Plan over the prior five years. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the County. The changes in the components of the net pension liability of the County for the year ended December 31, 2018, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at December 31, 2017	$ 74,449,257	$ 53,401,708	$ 21,047,549
Changes for the year:			
Service cost	1,864,494	-	1,864,494
Interest	5,235,743	-	5,235,743
Liability Experience (Gain)/Loss	1,363,415	-	1,363,415
Assumption Change	138,777	-	138,777
Contributions-employer	-	2,595,303	(2,595,303)
Contributions-employee	-	1,882,635	(1,882,635)
Net investment income	-	8,608,118	(8,608,118)
Benefit payments, including refunds of employee contributions	(4,464,218)	(4,464,218)	-
Administrative expense	-	(127,855)	127,855
Other changes	-	(304,981)	304,981
Net changes	4,138,211	8,189,002	(4,050,791)
Balances at December 31, 2018	$ 78,587,468	$ 61,590,710	$ 16,996,758

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

NOTE 10. RETIREMENT PLANS (CONTINUED)

Primary Government (Continued)

A. ACCG Defined Benefit Pension Plan (Continued)

2. Net Pension Liability of the County (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.25%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25%) or one percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
County's net pension liability	$ 27,311,424	$ 16,996,758	$ 8,438,049

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2018, and the current sharing pattern of costs between employer and employee.

3. Pension Expense and Deferred Outflows of Resources Related to Pensions

For the year ended December 31, 2018, the County recognized pension expense of $2,813,232. At December 31, 2018, the County reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Investment earnings difference	$ -	$ 1,899,142
Differences between expected and actual experience	5,236,638	-
Changes in assumptions	3,058,207	-
Contributions subsequent to the measurement date	2,746,941	-
Total	$ 11,041,786	$ 1,899,142

NOTE 10. RETIREMENT PLANS (CONTINUED)

Primary Government (Continued)

A. ACCG Defined Benefit Pension Plan (Continued)

3. Pension Expense and Deferred Outflows of Resources Related to Pensions (Continued)

County contributions subsequent to the measurement date of $2,746,941 are reported as a deferred outflow of resources and will be recognized as a reduction of the net pension liability in the year ending December 31, 2018. The investment earnings difference reported as a deferred outflow of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31:	
2019	$ 1,302,357
2020	1,247,981
2021	532,672
2022	469,102
2023	1,362,813
Thereafter	1,480,779
Total	$ 6,395,704

B. Defined Contribution Plan

The County, through December 31, 2004, provided benefits for the majority of its full-time employees through a defined contribution plan (the “Plan”) which was administered by GEB Corp. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees were eligible to participate after six months from the date of employment. The Plan as established by the Rockdale County Board of Commissioners required that the County contribute an amount equal to 5% of the employee’s salary each month. Plan members were not required to make contributions. The County’s contributions for each employee (and interest allocated to the employee’s account) were fully vested after five years of continuous service. Benefit provisions and contribution requirements were established and may be amended by the Board of Commissioners. There were no contributions made by the County in 2018.

Effective January 1, 2005, the County adopted the ACCG Defined Benefit Pension Plan as noted above. Each participant in the defined contribution plan was given an option to use his/her account balance under the existing defined contribution plan to purchase 100% of past service credit. As noted in the statement of fiduciary net position, as of December 31, 2018, there was $804,827 of net position remaining in the Plan.

NOTE 11. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Georgia Interlocal Risk Management Agency (GIRMA). This membership allows the County to share liability, crime, motor vehicle and property damage risks.

Coverages are as follows:

Coverage Description - Property:	
Building and Contents (Blanket)	$ 160,806,279
Automobile Physical Damage	14,237,572
Inland Marine for Movable Equipment	4,261,711
Coverage Description - Casualty:	
General Liability and Police Professional Liability	1,000,000
Automobile Liability	1,000,000
Public Officials Liability	1,000,000
Coverage Description - Crime:	
Employee Dishonesty	50,000
Depositor's Forgery	150,000
Money and Securities - Loss Inside the Premises	150,000
Money and Securities - Loss Outside the Premises	150,000
Computer Theft and Funds Transfer Fraud	150,000
Money Orders and Counterfeit Currency	150,000
Deductible:	
All coverages are subject to a per occurrence deductible of:	25,000
Coverage Exceptions:	
Coverages Subject to a Retroactive Date:	
Coverages shown as Coverage Exceptions only are subject to a retroactive date of:	7/1/1991

Chapter 85 of Title 36 of the O.C.G.A. authorized Georgia municipalities to form interlocal risk management agencies. The ACCG Interlocal Risk Management Agency (IRMA) is a County interlocal risk management agency to function as an unincorporated nonprofit instrumentality of its member counties. IRMA provides risk management and safety and loss control services to prevent or lessen the incidence and severity of casualty and property losses occurring in the operation of county government. IRMA is to defend and protect in accordance with the Coverage Agreement and related coverage descriptions any member of IRMA against liability or loss.

NOTE 11. RISK MANAGEMENT (CONTINUED)

Rockdale County's responsibilities as a member of IRMA are as follows:

- To pay all contributions, assessments or other sums due to IRMA at such times and in such amounts as shall be established by IRMA.
- To select a person to serve as a Member representative.
- To allow IRMA and its agents reasonable access to all facilities of the County and all records, including, but not limited to, financial records, which relate to the purposes of IRMA.
- To allow attorneys appointed by IRMA to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss prevention furnished by the Fund or Funds established by IRMA.
- To assist and cooperate in the defense and settlement of claims against the County.
- To furnish full cooperation to IRMA's attorneys, claims adjusters, Service Company, and any agent, employee, officer or independent contractor of IRMA relating to the purposes of IRMA.
- To follow all loss reduction and prevention procedures established by IRMA.
- To furnish to IRMA such budget, operating and underwriting information as may be requested.
- To report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in IRMA or any fund established by IRMA being required to pay claims for loss or injuries to municipal property or injuries to persons or property when such loss or injury is within the scope of the protection of IRMA.

Rockdale County retains the first $25,000 of each risk of loss in the form of a deductible. The County files all claims with IRMA. IRMA bills the County for any risk of loss up to the $25,000 deductible. During the year ended December 31, 2018, the County paid 20 claims. The County has included $245,421 in the government-wide statement of net position as an estimate of the amount (up to $25,000 per claim) to be subsequently paid for unpaid claims existing at December 31, 2018. The estimate of the liability was based on historical trends for reported claims and the amount of per claim pay outs.

Pursuant to Title 34, Chapter 9, Article 5 of the O.C.G.A., the County became a member of the Association County Commissioners of Georgia – Group Self Insurance Workers' Compensation Fund (“ACCG-GSIWCF”). The liability of the fund to the employees of any employer (Rockdale County) is specifically limited to such obligations as are imposed by applicable state laws against the employer for workers' compensation and/or employer’s liability. The Fund is to defend, in the name of and in behalf of the members, any suits or other proceedings which may at any time be instituted against them on account of injuries or death within the preview of the Workers' Compensation Law of Georgia, or on the basis of employer’s liability, including suits or other proceedings alleging such injuries and demanding compensation although such suits, other proceedings, allegations or demands be wholly groundless, false or fraudulent. The Fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

NOTE 11. RISK MANAGEMENT (CONTINUED)

Rockdale County's responsibilities as a member of the ACCG-GSIWCF are as follows:

- To pay all contributions, assessments or other sums due to ACCG-GSIWCF at such times and in such amounts as established by ACCG-GSIWCF.
- To select a person to serve as a contact person and safety representative.
- To allow ACCG-GSIWCF and its agents reasonable access to all facilities of the County and all records, including, but not limited to, financial records, which relate to the purposes of ACCG-GSIWCF.
- To allow attorneys appointed by ACCG-GSIWCF to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss prevention furnished by ACCG-GSIWCF.
- To assist and cooperate in the defense and settlement of claims against the County.
- To furnish full cooperation to ACCG-GSIWCF attorneys, claims adjusters, service company, and any agent, employee, officer or independent contractor of ACCG-GSIWCF relating to the purposes of ACCG-GSIWCF.
- To furnish to ACCG-GSIWCF such remuneration and underwriting information as may be requested.
- To report as promptly as possible, all incidents which could result in ACCG-GSIWCF being required to pay workers' compensation on behalf of the County.

NOTE 12. CITY OF CONYERS – SOLID WASTE CONTRACT

Operating Agreement – The City of Conyers and Rockdale County have mutually agreed to a certain operating contract for the operation of a joint sanitary landfill project.

The original term of the Operating Contract commenced March 12, 1991, and continued until midnight, January 2, 2004. The County and the City have agreed to renew the Operating Contract by mutual acquiescence on a year-to-year basis commencing on the Termination Date. The operating Contract sets forth the terms and conditions under which the Project, as currently located and as expanded on contiguous property for the benefit of the citizens of the City and of the County, shall be operated. Pursuant to the Operating Contract, the City is responsible for the day-to-day operations of the Project. The budgetary requirements for the operation of the Project shall be mutually determined by the City and the County and shall include day-to-day operation costs, capital improvements and various other items more fully described in the Contract.

The landfill was permanently closed on September 1, 1993. Pursuant to the Contract, the County is responsible for a portion of the expenses incurred in connection with the post-closure costs. The County's agreed upon portion is 70%. Total anticipated post-closure care costs for the County as of December 31, 2018, are estimated to be $350,000. During 2018, the County paid $73,734 of landfill operating cost.

NOTE 13. JOINT VENTURE

Rockdale County, in conjunction with cities and counties in the 10-county Atlanta Region are members of the Atlanta Regional Commission ("ARC"). Membership in the ARC is automatic for each municipality and county in the state. The O.C.G.A. § 50-8-34 (Georgia Planning Act of 1989) provides for the organization structure of the ARC. Each county and municipality in the state is required by law to pay minimum annual dues to the ARC. The ARC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The county board members and the municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the county or municipality) to serve as the non-public Board member from a county.

O.C.G.A. § 50-8-39.1 provides that the member governments are liable for any debts or obligations of a regional commission beyond its resources. During the year ended December 31, 2018, the County paid $103,750 in dues to the ARC.

Complete financial statements of the ARC can be obtained directly from their administrative office at the following address.

Atlanta Regional Commission, Inc.
40 Courtland Street, NE
Atlanta, Georgia 30303

NOTE 14. RELATED ORGANIZATIONS

The County is also responsible for appointing the members of the Rockdale Development Authority and the Rockdale County Hospital Authority, but the County's accountability for these Authorities does not extend beyond making the appointments.

NOTE 15. OTHER POST-EMPLOYMENT BENEFITS

Plan Administration and Benefits

The County, as authorized by the County Commission, administers a single-employer defined benefit Post-Retirement Benefit Plan (the "OPEB Plan"). The OPEB Plan is under the direction of the County's Board of Commissioners. The County provides post-retirement healthcare benefits, as per the requirements of a resolution, for certain retirees. The provisions and obligations to contribute are established and may be amended by the Rockdale County Board of Commissioners. The requirements are that the employee must retire from the County after 10 years of continuous service and must have attained the age of 50. The benefits are offered until the retiree turns 65 and is eligible for Medicare and/or the employee becomes covered under the plan of another employer. The County pays from 20% to 100% of the premium depending on the sum of the employee's age at retirement and years of service. The employee must pay the remaining percentage. Currently, 79 employees are enrolled in post-retirement healthcare benefits. The County's Board of Commissioners established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and a separate report was not issued for the OPEB Plan.

Membership

The following schedule (derived from the most recent actuarial valuation report) reflects membership for the post-retirement benefit plan as of latest actuarial valuation at December 31, 2017:

Active members	766
Retired members	79
	845

Contributions

The Board of Commissioners has elected to fund the OPEB Plan on a "pay as you go" basis. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended December 31, 2018, the County contributed $406,103 for the pay as you go benefits for the OPEB Plan.

NOTE 15. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Total OPEB Liability of the County

Effective January 1, 2018, the County implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions,* which significantly changed the County's accounting for OPEB amounts. The information disclosed below is presented in accordance with this new standard.

The County's total OPEB liability was measured as of December 31, 2018, and was determined by an actuarial valuation as of December 31, 2018, with the actuary using standard techniques to roll forward the liability to the measurement date.

Actuarial assumptions. The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate:	3.80%
Healthcare Cost Trend Rate:	8.00% graded by 0.50% per year to an ultimate rate of 5.00%
Inflation Rate:	2.50%
Participation Rate:	100.00%

Mortality rates were based on the RP-2014 with MP-2018 scale Mortality Table, with separate rates for males and females.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study for the period 2010-2014.

Discount rate

The discount rate used to measure the total OPEB liability was 3.80%. This rate was determined using an index rate of 20-year, tax-exempt general obligation municipal bonds with an average rating of AA or higher – which was 3.80% as determined by the Bond Buyer 20-Bond GO Index Rate as of December 31, 2018.

NOTE 15. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Changes in the Total OPEB Liability of the County

The changes in the total OPEB liability of the County for the year ended December 31, 2018, were as follows:

	Total OPEB Liability
Beginning balance	$ 51,428,757
Changes for the year:	
Service cost	1,369,816
Interest	1,946,577
Benefit payments	(406,103)
Net change	2,910,290
Ending balance	$ 54,339,047

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

Sensitivity of the Total OPEB Liability to changes in the discount rate

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.80%) or 1-percentage-point higher (4.80%) than the current discount rate:

	2.80% 1% Decrease	3.80% Discount Rate	4.80% 1% Increase
Total OPEB liability	$ 41,945,572	$ 54,339,047	$ 72,228,888

Sensitivity of the Total OPEB Liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	2.80% 1% Decrease	3.80% Discount Rate	4.80% 1% Increase
Total OPEB liability	$ 41,478,710	$ 54,339,047	$ 73,583,503

NOTE 15. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2018, and the current sharing pattern of costs between employer and inactive employees.

OPEB Expense

For the year ended December 31, 2018, the County recognized OPEB expense of $3,316,395.

NOTE 16. HOTEL/MOTEL LODGING TAX

Rockdale County has levied a 5% lodging tax, which is accounted for in the Hotel/Motel Tax Special Revenue Fund. The use of lodging taxes collected is restricted to expenditures for the promotion of tourism and convention trade within the County. Hotel/Motel taxes received by the County have been paid to the Rockdale County Chamber of Commerce. During 2018, the County collected $71,030 and expended 100% of such taxes. Expenditures by the Chamber of Commerce were for the promotion of tourism as required by O.C.G.A. § 48-13-51.

NOTE 17. WATER AND SEWER CONTRACTS AND AGREEMENTS

Effective November 11, 1996, the County entered into a lease contract (the "Lease") with the Water and Sewer Authority (the "Authority") for a period expiring the later of July 2, 2022, or the date all bonds have been paid in full, but in no event in excess of 50 years from the effective date. The Lease requires the Authority to lease to the County all of its water and sewerage facilities. The County is obligated under the Lease to make certain payments to the Authority, including payments sufficient to enable the Authority to pay the principal and interest on all Bonds issued by the Authority and to comply with certain other funding requirements as defined in the Lease, the Series 1996 Bond Resolution, the Series 1999 A Bond Resolution, the Series 2005 Bond Resolution, and the Series 2013 Bond Resolution. Upon expiration of the lease, the County has a bargain option to purchase the Water and Sewerage facilities from the Authority.

The County entered into an agreement with ESG Operations, Inc., ("ESG"), effective August 1, 2012, for the management of the County's waste water facilities. The initial term of this agreement is three years and may be renewed thereafter for two successive one-year terms. The contract requires a base fee which covers certain repairs and maintenance, chemicals, and sludge disposal. ESG is liable in any calendar year for fines or civil penalties to a maximum aggregate of $225,000 imposed for violations of certain effluent quality requirements that result from ESG's negligent operation, willful misconduct or material breach of the agreement. The contracted base fee for 2018 is $8,379,420. The base fee will be negotiated each year.

NOTE 18. CHANGE IN ACCOUNTING PRINCIPLE

The County determined the restatements to beginning net position of the governmental activities was required to recognize the change in accounting principle for the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, as of January 1, 2018. These restatements are as follows:

	Governmental Activities	Water and Sewer Fund	Stormwater Fund	Total Business-type Acitvities
Net position, as previously reported	$ 302,990,806	$ 135,706,270	$ 5,395,173	$ 141,101,443
Adjustment to remove the net OPEB obligation in accordance with GASB Statement No. 75	24,380,384	3,078,640	331,957	3,410,597
Adjustment needed to record the total OPEB liability in accordance with GASB Statement No. 75	(51,428,757)	-	-	-
Net position, as restated	$ 275,942,433	$ 138,784,910	$ 5,727,130	$ 144,512,040

REQUIRED SUPPLEMENTARY INFORMATION

ROCKDALE COUNTY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION
OPEB RETIREMENT PLAN
SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS
FOR THE YEAR ENDED DECEMBER 31,

	2018
Total OPEB liability	
Service cost	$ 1,369,818
Interest on total OPEB liability	1,946,577
Benefit payments	(406,103)
Net change in total OPEB liability	2,910,292
Total OPEB liability - beginning	51,428,755
Total OPEB liability - ending	$ 54,339,047
Covered payroll	$ 30,452,254
Total OPEB liability as a percentage of covered payroll	178.4%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The Authority is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

ROCKDALE COUNTY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY
AND RELATED RATIOS
FOR THE YEAR ENDED DECEMBER 31,

	2018	2017	2016	2015
Total pension liability				
Service cost	**$ 1,864,494**	$ 1,814,947	$ 1,642,176	$ 1,583,418
Interest on total pension liability	**5,235,743**	4,954,575	4,334,837	4,313,195
Changes of benefit terms				
Differences between expected and actual experience	**1,363,415**	1,498,113	4,462,926	-
Changes of assumptions	**138,777**	2,204,541	1,922,998	-
Benefit payments, including refunds of employee contributions	**(4,464,218)**	(4,167,839)	(4,031,680)	(3,592,222)
Net change in total pension liability	**4,138,211**	6,304,337	8,331,257	2,304,391
Total pension liability - beginning	**74,449,257**	68,144,920	59,813,663	57,509,272
Total pension liability - ending (a)	**$ 78,587,468**	$ 74,449,257	$ 68,144,920	$ 59,813,663
Plan fiduciary net position				
Contributions - employer	**$ 2,595,303**	$ 2,434,065	$ 2,357,617	$ 2,287,097
Contributions - employee	**1,882,635**	1,768,869	1,717,976	1,687,468
Net investment income	**8,608,118**	3,690,482	404,343	3,459,906
Benefit payments, including refunds of employee contributions	**(4,464,218)**	(4,167,839)	(4,031,680)	(3,462,383)
Administrative expenses	**(127,855)**	(133,378)	(128,853)	(116,027)
Other	**(304,981)**	(257,025)	(238,713)	(253,685)
Net change in fiduciary net position	**8,189,002**	3,335,174	80,690	3,602,376
Plan fiduciary net position - beginning	**53,401,708**	50,066,534	49,985,844	46,383,468
Plan fiduciary net position - ending (b)	**$ 61,590,710**	$ 53,401,708	$ 50,066,534	$ 49,985,844
County's net pension liability - ending (a) - (b)	**$ 16,996,758**	$ 21,047,549	$ 18,078,386	$ 9,827,819
Plan fiduciary net position as a percentage of total pension liability	**78.4%**	71.7%	73.5%	83.6%
Covered payroll	**$ 32,979,341**	$ 33,428,856	$ 31,838,484	$ 30,009,120
County's net pension liability as a percentage of covered payroll	**51.5%**	63.0%	56.8%	32.7%

Notes to the Schedule
The schedule will present 10 years of information once it is accumulated.

ROCKDALE COUNTY, GEORGIA

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF COUNTY CONTRIBUTIONS
FOR THE YEAR ENDED DECEMBER 31,

	2018	2017	2016	2015	2014
Actuarially determined contribution	**$ 2,967,616**	$ 3,155,944	$ 2,782,471	$ 2,293,627	$ 2,017,676
Contributions in relation to the actuarially determined contribution	**2,746,941**	2,598,342	2,439,483	2,361,750	2,287,097
Contribution deficiency (excess)	**$ 220,675**	$ 557,602	$ 342,988	$ (68,123)	$ (269,421)
Covered payroll	**$ 33,428,856**	$ 34,598,866	$ 32,952,831	$ 31,838,484	$ 30,009,120
Contributions as a percentage of covered payroll	**8.2%**	7.5%	7.4%	7.4%	7.6%

Notes to the Schedule

Valuation Date	January 1, 2018
Cost Method	Entry age normal
Actuarial Asset Valuation Method	Smoothed market value with a five-year smoothing period
Assumed Rate of Return On Investments	7.25%
Projected Salary Increases	3.55% - 5.50% (including 3.0% inflation)
Amortization Method	Closed level dollar for unfunded liability
Remaining Amortization Period	None remaining

The schedule will present 10 years of information once it is accumulated.

COMBINING STATEMENTS AND SCHEDULES

ROCKDALE COUNTY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

The **Drug Abuse Treatment and Education Fund** accounts for monies collected under Georgia law related to additional penalties on controlled substances offenses. Such monies are restricted for drug abuse treatment and education programs relating to controlled substances and marijuana.

The **Supplemental Juvenile Services Fund** accounts for monies collected under Georgia law for probation services to juvenile offenders. Such monies are restricted to providing treatment to juvenile offenders.

The **Inmate Welfare Services Fund** accounts for monies collected from inmates for purchase of supplies. The profits from these sales are used for the benefit of the general inmate population.

The **Law Enforcement Confiscated Monies Fund** accounts for monies confiscated under Georgia law by Rockdale County law enforcement officers related to controlled substances offenses. Such monies are restricted to defray the cost of complex investigations and to purchase equipment relating to said investigations.

The **County Jail Fund** accounts for monies collected as a result of a 10% penalty on certain court cases. These funds are legally restricted for the construction, operation, and staffing of County detention facilities.

The **Emergency Telephone System Fund** accounts for monies collected under Georgia law by telephone providers on behalf of Rockdale County. These monies are remitted to the County and are restricted to providing emergency 911 services to residents of the County.

The **Tower Fund** accounts for monies resulting from the rental and operation of the County's radio transmission tower.

The **Victim Assistance Program Fund** accounts for monies collected from fines for the purpose of providing counseling services to victims of crime.

The **Drug Testing Lab Fund** accounts for monies collected from individuals, departments, agencies and organizations for the purchase of drug testing services. Such monies are to be utilized for the Rockdale DUI Court program operations.

The **Law Library Fund** provides for the operation and maintenance of the County's Law Library.

The **Hotel/Motel Tax Fund** accounts for taxes collected by hotels and motels within the County. These funds are legally restricted for the promotion of tourism and convention trade within the County.

The **District Attorney EMDET Fund** accounts for monies received from the East Metro Drug Enforcement Task Force.

ROCKDALE COUNTY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS (CONTINUED)

The **General Grants Fund** accounts for funds, which are not used to finance general government operations, received under federal and state grant programs and the matching transfers from other funds.

The **NSP Grant Fund** accounts for funds received under the federal American Reinvestment and Recovery Act of 2009 program to aid in the Neighborhood Stabilization Program.

DEBT SERVICE FUNDS

The Debt Service Funds are used to account for the accumulation of resources for the payment of general long-term debt principal and interest County.

The **General Obligation Bonds Debt Service Fund** accounts for property taxes collected for the payment of general obligation bonds' principal and interest.

CAPITAL PROJECTS FUNDS

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities for the County's governmental funds.

The **1996 Road and Recreation Sales Tax Fund** accounts for the collection of the 1996 special purpose sales tax and the specific expenditures which are limited to recreational facilities and road, street and bridge purposes.

The **GRTA Capital Projects Fund** accounts for the receipt and expenditure of proceeds received from the Georgia Regional Transportation Authority pursuant to an intergovernmental agreement with the Georgia Regional Transportation Authority, State of Georgia Road and Tollway Authority, and the Georgia Department of Transportation.

The **1999 Sales Tax Capital Projects Fund** accounts for the financial resources provided from the 1999 1% special purpose local option sales tax and the proceeds of the series 1999B revenue bonds.

The **2004 Sales Tax Capital Projects Fund** accounts for the resources to be provided from the 2004 1% special purpose local option sales tax which are required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, construction of a new County jail facility, expansion of the Library, and various other County and City of Conyers public safety and recreational projects.

The **Impact Fee Fund** accounts for the financial resources provided from the Rockdale County Development Impact Fee.

ROCKDALE COUNTY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

CAPITAL PROJECTS FUNDS (CONTINUED)

The **2010 Sales Tax Capital Projects Fund** accounts for the financial resources to be provided from the 2010 one percent Special Purpose Local Option Sales Tax and the proceeds from the issuance of general obligation sales tax bonds. The sales tax is required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, enhancements of the County jail facility, water line infrastructure, and various other County and City of Conyers public safety and recreational projects.

The **Other Capital Projects Fund** accounts for the financial resources to be used for the purchase and construction of major capital facilities, other than those accounted for in specific funds.

ROCKDALE COUNTY, GEORGIA

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2018

	Special Revenue Funds					
	Drug Abuse Treatment and Education	Supplemental Juvenile Services	Inmate Welfare Services	Law Enforcement Confiscated Monies	County Jail	Emergency Telephone System
ASSETS						
Cash and cash equivalents	$ 69,925	$ 153,011	$ 155,055	$ 625,206	$ 1,695,277	$ 1,009,472
Taxes receivable	-	-	-	-	-	-
Accounts receivable, net	-	-	-	-	-	209,397
Due from other governments	1,253	-	-	-	71,384	-
Due from other funds	-	-	-	-	47,375	-
Total assets	$ 71,178	$ 153,011	$ 155,055	$ 625,206	$ 1,814,036	$ 1,218,869
LIABILITIES						
Accounts payable	$ -	$ -	$ -	$ -	$ -	$ -
Due to other funds	-	-	-	56,693	-	-
Accrued liabilities	-	-	-	-	-	-
Total liabilities	-	-	-	56,693	-	-
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	-	-	-	-	-	-
Total deferred inflows of resources	-	-	-	-	-	-
FUND BALANCES (DEFICITS)						
Restricted for:						
Judicial programs	-	153,011	-	-	-	-
Public safety programs	71,178	-	155,055	568,513	1,814,036	1,218,869
Debt service	-	-	-	-	-	-
Other capital projects	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
Total fund balances (deficits)	71,178	153,011	155,055	568,513	1,814,036	1,218,869
Total liabilities, deferred inflows of resources, and fund balances (deficits)	$ 71,178	$ 153,011	$ 155,055	$ 625,206	$ 1,814,036	$ 1,218,869

(Continued)

Special Revenue Funds									Debt Service Fund
Tower Fund	Victim Assistance Program	Drug Testing Lab	Law Library	Hotel/ Motel Tax	District Attorney EMDET	General Grants	NSP Grant	G.O. Bonds Debt Service
$ 776,159	$ 38,394	$ 59,784	$ 108,746	$ -	$ 37,353	$ 1,777,514	$ 215,802	$ 2,556,308
-	-	-	-	59,698	-	-	-	11,315
-	-	-	-	-	-	68,883	-	-
-	2,174	-	-	-	-	403,614	-	-
-	-	-	-	-	-	9,701	11,052	-
$ 776,159	$ 40,568	$ 59,784	$ 108,746	$ 59,698	$ 37,353	$ 2,259,712	$ 226,854	$ 2,567,623
$ -	$ -	$ -	$ 24,072	$ 59,698	$ -	$ -	$ 102,961	$ -
-	-	-	-	-	-	13,223	571,896	1,718,515
-	-	-	-	-	-	10,440	-	-
-	-	-	24,072	59,698	-	23,663	674,857	1,718,515
-	-	-	-	-	-	-	-	2,710
-	-	-	-	-	-	-	-	2,710
-	40,568	59,784	84,674	-	37,353	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	846,398
776,159	-	-	-	-	-	2,236,049	-	-
-	-	-	-	-	-	-	(448,003)	-
776,159	40,568	59,784	84,674	-	37,353	2,236,049	(448,003)	846,398
$ 776,159	$ 40,568	$ 59,784	$ 108,746	$ 59,698	$ 37,353	$ 2,259,712	$ 226,854	$ 2,567,623

ROCKDALE COUNTY, GEORGIA

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2018

	Capital Projects Funds				
	1996 Road and Recreation Sales Tax	GRTA Capital Projects	1999 Sales Tax Capital Projects	2004 Sales Tax Capital Projects	Impact Fee
ASSETS					
Cash and cash equivalents	$ 309,039	$ 3,540,978	$ 547,221	$ 2,633,564	$ 2,307,401
Taxes receivable	-	-	-	-	-
Accounts receivable, net	-	-	-	-	2,330
Due from other governments	-	2,289,455	-	-	-
Due from other funds	517	10,940	33,423	32,363	-
Total assets	$ 309,556	$ 5,841,373	$ 580,644	$ 2,665,927	$ 2,309,731
LIABILITIES					
Accounts payable	$ -	$ -	$ -	$ 956	$ 10,678
Due to other funds	317,067	2,744,171	91,399	363	-
Advance from other funds	-	-	-	-	-
Total liabilities	317,067	2,744,171	91,399	1,319	10,678
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes	-	-	-	-	-
Total deferred inflows of resources	-	-	-	-	-
FUND BALANCES (DEFICITS)					
Restricted for:					
Judicial programs	-	-	-	-	-
Public safety programs	-	-	-	-	-
Debt service	-	-	-	-	-
Other capital projects	-	3,097,202	489,245	2,664,608	2,299,053
Unassigned	(7,511)	-	-	-	-
Total fund balances (deficits)	(7,511)	3,097,202	489,245	2,664,608	2,299,053
Total liabilities, deferred inflows of resources, and fund balances (deficits)	$ 309,556	$ 5,841,373	$ 580,644	$ 2,665,927	$ 2,309,731

(Concluded)

Capital Projects Funds		
2010 Sales Tax Capital Projects	Other Capital Projects	Totals
$ 8,603,044	$ 577,986	$ 27,797,239
-	-	71,013
-	-	280,610
410,511	-	3,178,391
339,710	137,431	622,512
$ 9,353,265	$ 715,417	$ 31,949,765
$ 1,674,102	$ -	$ 1,872,467
22,901	-	5,536,228
-	-	10,440
1,697,003	-	7,419,135
-	-	2,710
-	-	2,710
-	-	375,390
-	-	3,827,651
-	-	846,398
7,656,262	715,417	19,933,995
-	-	(455,514)
7,656,262	715,417	24,527,920
$ 9,353,265	$ 715,417	$ 31,949,765

ROCKDALE COUNTY, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Special Revenue Funds					
	Drug Abuse Treatment and Education	Supplemental Juvenile Services	Inmate Welfare Services	Law Enforcement Confiscated Monies	County Jail	Emergency Telephone System
Revenues:						
Property taxes	$ -	$ -	$ -	$ -	$ -	$ -
Other taxes	-	-	-	-	-	-
Charges for services	-	-	192,851	-	-	1,368,828
Licenses and permits	-	-	-	-	-	-
Intergovernmental	-	-	-	297,689	-	-
Fines and forfeitures	57,544	17,930	-	-	262,032	-
Interest revenue	-	-	-	35	58,277	-
Other revenues	-	-	-	-	-	-
Total revenues	57,544	17,930	192,851	297,724	320,309	1,368,828
Expenditures:						
Current:						
General government	-	-	-	-	-	-
Judicial	-	57,871	-	-	-	-
Public safety	43,073	-	-	174,521	-	1,623,006
Public works	-	-	-	-	-	-
Health and welfare	-	-	189,115	-	-	-
Housing and development	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Total expenditures	43,073	57,871	189,115	174,521	-	1,623,006
Excess (deficiency) of revenues over (under) expenditures	14,471	(39,941)	3,736	123,203	320,309	(254,178)
Other financing uses						
Transfers out	-	-	-	-	-	-
Total other financing uses	-	-	-	-	-	-
Net change in fund balances	14,471	(39,941)	3,736	123,203	320,309	(254,178)
Fund balances (deficits), beginning of year	56,707	192,952	151,319	445,310	1,493,727	1,473,047
Fund balances (deficits), end of year	$ 71,178	$ 153,011	$ 155,055	$ 568,513	$ 1,814,036	$ 1,218,869

(Continued)

Special Revenue Funds								Debt Service Fund
Tower Fund	Victim Assistance Program	Drug Testing Lab	Law Library	Hotel / Motel Tax	District Attorney EMDET	General Grants	NSP Grant	G.O. Bonds Debt Service
$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 49,311
-	-	-	-	71,030	-	-	-	-
185,643	-	310,224	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	15,867	3,547,039	411,238	-
-	91,625	-	60,816	-	-	-	-	-
-	-	-	33	-	4	-	-	4,546
-	-	-	-	-	-	109,604	-	-
185,643	91,625	310,224	60,849	71,030	15,871	3,656,643	411,238	53,857
-	-	-	-	-	-	55,073	-	378
-	99,745	357,542	59,653	-	7,945	1,545,238	-	-
89,312	-	-	-	-	-	148,486	-	-
-	-	-	-	-	-	185	-	-
-	-	-	-	-	-	53,169	-	-
-	-	-	-	-	-	1,250	822,863	-
-	-	-	-	71,030	-	13,196	-	-
-	-	-	-	-	-	-	-	-
89,312	99,745	357,542	59,653	71,030	7,945	1,816,597	822,863	378
96,331	(8,120)	(47,318)	1,196	-	7,926	1,840,046	(411,625)	53,479
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
96,331	(8,120)	(47,318)	1,196	-	7,926	1,840,046	(411,625)	53,479
679,828	48,688	107,102	83,478	-	29,427	396,003	(36,378)	792,919
$ 776,159	$ 40,568	$ 59,784	$ 84,674	$ -	$ 37,353	$ 2,236,049	$ (448,003)	$ 846,398

ROCKDALE COUNTY, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Capital Projects Funds				
	1996 Road and Recreation Sales Tax	GRTA Capital Projects	1999 Sales Tax Capital Projects	2004 Sales Tax Capital Projects	Impact Fee
Revenues:					
Property taxes	$ -	$ -	$ -	$ -	$ -
Other taxes	-	-	-	-	-
Charges for services	-	-	-	-	-
Licenses and permits	-	-	-	-	516,810
Intergovernmental	-	940,222	-	-	-
Fines and forfeitures	-	-	-	-	-
Interest revenue	5,138	-	17,645	19,287	4,737
Other revenues	-	-	-	-	-
Total revenues	5,138	940,222	17,645	19,287	521,547
Expenditures:					
Current:					
General government	-	-	-	-	-
Judicial	-	-	-	-	-
Public safety	-	-	-	-	-
Public works	-	-	-	-	-
Health and welfare	-	-	-	-	-
Housing and development	-	-	-	-	-
Culture and recreation	-	-	-	-	-
Capital outlay	-	1,030,498	-	196,898	84,660
Total expenditures	-	1,030,498	-	196,898	84,660
Excess (deficiency) of revenues over (under) expenditures	5,138	(90,276)	17,645	(177,611)	436,887
Other financing uses					
Transfers out	-	-	(500,000)	-	-
Total other financing uses	-	-	(500,000)	-	-
Net change in fund balances	5,138	(90,276)	(482,355)	(177,611)	436,887
Fund balances (deficits), beginning of year	(12,649)	3,187,478	971,600	2,842,219	1,862,166
Fund balances (deficits), end of year	$ (7,511)	$ 3,097,202	$ 489,245	$ 2,664,608	$ 2,299,053

(Concluded)

Capital Projects Funds		
2010 Sales Tax Capital Projects	Other Capital Projects	Totals
$ -	$ -	$ 49,311
-	-	71,030
-	-	2,057,546
-	-	516,810
256,975	-	5,469,030
-	-	489,947
-	-	109,702
-	-	109,604
256,975	-	8,872,980
-	-	55,451
-	-	2,127,994
-	-	2,078,398
-	-	185
-	-	242,284
-	-	824,113
-	-	84,226
4,980,977	947,449	7,240,482
4,980,977	947,449	12,653,133
(4,724,002)	(947,449)	(3,780,153)
(3,220,494)	-	(3,720,494)
(3,220,494)	-	(3,720,494)
(7,944,496)	(947,449)	(7,500,647)
15,600,758	1,662,866	32,028,567
$ 7,656,262	$ 715,417	$ 24,527,920

ROCKDALE COUNTY, GEORGIA
DRUG ABUSE TREATMENT AND EDUCATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	$ 55,000	$ 57,544	$ 57,544	$ -
Total revenues	55,000	57,544	57,544	-
EXPENDITURES				
Public safety	30,000	43,073	43,073	-
Total expenditures	30,000	43,073	43,073	-
Net change in fund balance	25,000	14,471	14,471	-
FUND BALANCES, beginning of year	56,707	56,707	56,707	-
FUND BALANCES, end of year	$ 81,707	$ 71,178	$ 71,178	$ -

ROCKDALE COUNTY, GEORGIA
SUPPLEMENTAL JUVENILE SERVICES

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	$ 17,000	$ 17,930	$ 17,930	$ -
Total revenues	17,000	17,930	17,930	-
EXPENDITURES				
Judicial	320,000	57,871	57,871	-
Total expenditures	320,000	57,871	57,871	-
Net change in fund balance	(303,000)	(39,941)	(39,941)	-
FUND BALANCES, beginning of year	192,952	192,952	192,952	-
FUND BALANCES, end of year	$ (110,048)	$ 153,011	$ 153,011	$ -

ROCKDALE COUNTY, GEORGIA
INMATE WELFARE SERVICES

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Charges for services	$ 192,851	$ 192,851	$ 192,851	$ -
Total revenues	192,851	192,851	192,851	-
EXPENDITURES				
Health and welfare	189,115	189,115	189,115	-
Total expenditures	189,115	189,115	189,115	-
Net change in fund balance	3,736	3,736	3,736	-
FUND BALANCES, beginning of year	151,319	151,319	151,319	-
FUND BALANCES, end of year	$ 155,055	$ 155,055	$ 155,055	$ -

ROCKDALE COUNTY, GEORGIA
LAW ENFORCEMENT CONFISCATED MONIES

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Intergovernmental	$ 125,000	$ 163,349	$ 297,689	$ 134,340
Interest revenue	-	-	35	35
Total revenues	125,000	163,349	297,724	134,375
EXPENDITURES				
Public safety	125,000	13,299	174,521	(161,222)
Total expenditures	125,000	13,299	174,521	(161,222)
Net change in fund balance	-	150,050	123,203	(26,847)
FUND BALANCES, beginning of year	445,310	445,310	445,310	-
FUND BALANCES, end of year	$ 445,310	$ 595,360	$ 568,513	$ (26,847)

ROCKDALE COUNTY, GEORGIA
COUNTY JAIL

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	$ 238,000	$ 262,032	$ 262,032	$ -
Interest revenue	40,000	58,277	58,277	-
Total revenues	278,000	320,309	320,309	-
Net change in fund balance	278,000	320,309	320,309	-
FUND BALANCES, beginning of year	1,493,727	1,493,727	1,493,727	-
FUND BALANCES, end of year	$ 1,771,727	$ 1,814,036	$ 1,814,036	$ -

ROCKDALE COUNTY, GEORGIA
EMERGENCY TELEPHONE SYSTEM

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Charges for services	$ 1,300,000	$ 1,368,828	$ 1,368,828	$ -
Total revenues	1,300,000	1,368,828	1,368,828	-
EXPENDITURES				
Public safety	1,300,000	1,623,006	1,623,006	-
Total expenditures	1,300,000	1,623,006	1,623,006	-
Net change in fund balance	-	(254,178)	(254,178)	-
FUND BALANCES, beginning of year	1,473,047	1,473,047	1,473,047	-
FUND BALANCES, end of year	$ 1,473,047	$ 1,218,869	$ 1,218,869	$ -

ROCKDALE COUNTY, GEORGIA
TOWER FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Charges for services	$ 200,000	$ 185,643	$ 185,643	$ -
Total revenues	200,000	185,643	185,643	-
EXPENDITURES				
Public safety	200,000	89,312	89,312	-
Total expenditures	200,000	89,312	89,312	-
Net change in fund balance	-	96,331	96,331	-
FUND BALANCES, beginning of year	679,828	679,828	679,828	-
FUND BALANCES, end of year	$ 679,828	$ 776,159	$ 776,159	$ -

ROCKDALE COUNTY, GEORGIA
VICTIM ASSISTANCE PROGRAM

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	$ 100,000	$ 91,625	$ 91,625	$ -
Total revenues	100,000	91,625	91,625	-
EXPENDITURES				
Judicial	100,000	99,745	99,745	-
Total expenditures	100,000	99,745	99,745	-
Net change in fund balance	-	(8,120)	(8,120)	-
FUND BALANCES, beginning of year	48,688	48,688	48,688	-
FUND BALANCES, end of year	$ 48,688	$ 40,568	$ 40,568	$ -

ROCKDALE COUNTY, GEORGIA
DRUG TESTING LAB

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Charges for services	$ 310,224	$ 310,224	$ 310,224	$ -
Total revenues	310,224	310,224	310,224	-
EXPENDITURES				
Judicial	357,542	357,542	357,542	-
Total expenditures	357,542	357,542	357,542	-
Net change in fund balance	(47,318)	(47,318)	(47,318)	-
FUND BALANCES, beginning of year	107,102	107,102	107,102	-
FUND BALANCES, end of year	$ 59,784	$ 59,784	$ 59,784	$ -

ROCKDALE COUNTY, GEORGIA
LAW LIBRARY

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	$ 60,816	$ 60,816	$ 60,816	$ -
Interest revenue	33	33	33	-
Total revenues	60,849	60,849	60,849	-
EXPENDITURES				
Judicial	59,653	59,653	59,653	-
Total expenditures	59,653	59,653	59,653	-
Net change in fund balance	1,196	1,196	1,196	-
FUND BALANCES, beginning of year	83,478	83,478	83,478	-
FUND BALANCES, end of year	$ 84,674	$ 84,674	$ 84,674	$ -

ROCKDALE COUNTY, GEORGIA
HOTEL/MOTEL TAX

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Other taxes	$ 50,000	$ 71,030	$ 71,030	$ -
Total revenues	50,000	71,030	71,030	-
EXPENDITURES				
Culture and recreation	50,000	71,030	-	71,030
Total expenditures	50,000	71,030	-	71,030
Net change in fund balance	-	-	71,030	71,030
FUND BALANCES, beginning of year	-	-	-	-
FUND BALANCES, end of year	$ -	$ -	$ 71,030	$ 71,030

ROCKDALE COUNTY, GEORGIA
DISTRICT ATTORNEY EMDET

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Intergovernmental	$ 15,867	$ 15,867	$ 15,867	$ -
Interest revenue	4	4	4	-
Total revenues	15,871	15,871	15,871	-
EXPENDITURES				
Judicial	7,945	7,945	7,945	-
Total expenditures	7,945	7,945	7,945	-
Net change in fund balance	7,926	7,926	7,926	-
FUND BALANCES, beginning of year	29,427	29,427	29,427	-
FUND BALANCES, end of year	$ 37,353	$ 37,353	$ 37,353	$ -

ROCKDALE COUNTY, GEORGIA
GENERAL GRANTS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Intergovernmental	$ 3,000,000	$ 3,547,039	$ 3,547,039	$ -
Other revenues	-	109,604	109,604	-
Total revenues	3,000,000	3,656,643	3,656,643	-
EXPENDITURES				
Current:				
General government	55,000	55,073	55,073	-
Judicial	1,500,000	1,545,238	1,545,238	-
Public safety	148,000	148,486	148,486	-
Public works	185	185	185	-
Health and welfare	50,000	53,169	53,169	-
Culture and recreation	1,250	1,250	1,250	-
Capital outlay	13,000	13,196	13,196	-
Total expenditures	1,767,435	1,816,597	1,816,597	-
Net change in fund balance	1,232,565	1,840,046	1,840,046	-
FUND BALANCES, beginning of year	396,003	396,003	396,003	-
FUND BALANCES, end of year	$ 1,628,568	$ 2,236,049	$ 2,236,049	$ -

ROCKDALE COUNTY, GEORGIA
NSP GRANT

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Intergovernmental	$ 411,238	$ 411,238	$ 411,238	$ -
Total revenues	411,238	411,238	411,238	-
EXPENDITURES				
Housing and development	822,863	822,863	822,863	-
Total expenditures	822,863	822,863	822,863	-
Net change in fund balance	(411,625)	(411,625)	(411,625)	-
FUND BALANCES (DEFICIT), beginning of year	(36,378)	(36,378)	(36,378)	-
FUND BALANCES (DEFICIT), end of year	$ (448,003)	$ (448,003)	$ (448,003)	$ -

ROCKDALE COUNTY, GEORGIA
G.O. BONDS DEBT SERVICE

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Property taxes	$ 49,311	$ 49,311	$ 49,311	$ -
Interest revenue	4,546	4,546	4,546	-
Total revenues	53,857	53,857	53,857	-
EXPENDITURES				
Current:				
General government	378	378	378	-
Total expenditures	378	378	378	-
Net change in fund balance	53,479	53,479	53,479	-
FUND BALANCES, beginning of year	792,919	792,919	792,919	-
FUND BALANCES, end of year	$ 846,398	$ 846,398	$ 846,398	$ -

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2018

Project Description Per SPLOST Referendum	Original Estimated Cost	Revised Estimated Cost	Expenditures		
			Prior Years	Current Year	Total
1996 Road and Recreation Sales Tax:					
Gymnasium and pool	$ 2,500,000	$ 3,078,204	$ 3,077,491	$ -	$ 3,077,491
Roads, streets and bridges	32,500,000	38,508,091	38,508,091	-	38,508,091
	35,000,000	41,586,295	41,585,582	-	41,585,582
1999 Special Purpose Sales Tax:					
Water treatment plant and related infrastructure	59,508,571	55,368,638	55,379,648	-	55,379,648
Water line extensions	7,203,086	11,203,338	9,188,141	-	9,188,141
Debt reduction	1,288,343	9,361,142	9,361,142	-	9,361,142
	68,000,000	75,933,118	73,928,931	-	73,928,931
2004 Special Purpose Sales Tax:					
Jail	25,926,918	25,926,918	24,171,237	-	24,171,237
Fire stations and equipment	3,877,958	3,877,958	3,759,822	-	3,759,822
Roads, streets and bridges	43,028,658	43,028,658	33,330,397	196,898	33,527,295
Library expansion - intergovernmental	5,665,000	7,665,000	7,665,000	-	7,665,000
Various recreation projects	4,487,351	4,487,351	4,223,582	-	4,223,582
Library books - intergovernmental	1,000,000	1,000,000	1,000,000	-	1,000,000
County health department	4,154,955	8,251,203	8,251,203	-	8,251,203
Senior center	882,512	1,226,425	1,226,425	-	1,226,425
Arbitrage	-	-	740,667	-	740,667
City of Conyers - intergovernmental	10,602,067	10,602,067	10,558,584	-	10,558,584
	99,625,419	106,065,580	94,926,917	196,898	95,123,815
2010 Special Purpose Sales Tax:					
Jail	5,000,000	5,000,000	4,140,425	459,944	4,600,369
Fire stations and equipment	10,000,000	10,000,000	7,655,942	3,129,903	10,785,845
Roads, streets and bridges	31,366,470	31,366,470	36,829,078	1,287,437	38,116,515
Water projects	12,000,000	12,000,000	3,622,101	-	3,622,101
Recreation projects	5,000,000	5,000,000	1,666,986	103,693	1,770,679
City of Conyers - intergovernmental	10,883,530	10,883,530	13,248,012	-	13,248,012
	74,250,000	74,250,000	67,162,544	4,980,977	72,143,521
2017 Special Purpose Sales Tax:					
Roads, streets and bridges	38,700,000	38,700,000	1,865	4,468,287	4,470,152
Fire stations and equipment	9,300,000	9,300,000	-	855,999	855,999
Sheriff	200,000	200,000	-	523,021	523,021
Recreation and senior service projects	4,951,000	4,951,000	132,412	76,041	208,453
Water and wastewater projects	3,300,000	3,300,000	-	-	-
Library	1,000,000	1,000,000	-	-	-
City of Conyers - intergovernmental	7,159,880	7,159,880	451,816	4,028,282	4,480,098
	64,610,880	64,610,880	586,093	9,951,630	10,537,723
Total	$ 341,486,299	$ 362,445,873	$ 278,190,067	$ 15,129,505	$ 293,319,572

Total per Combining Statement of Revenues, Expenditures and Changes in Fund Balance $ 15,129,505

ROCKDALE COUNTY, GEORGIA

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
ALL AGENCY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	December 31, 2017	Increases	Decreases	December 31, 2018
Tax Commissioner				
ASSETS				
Cash and cash equivalents	$ 2,202,816	$ 129,179	$ 548,821	$ 2,880,816
Taxes receivable	4,649,163	3,607,014	(2,716,518)	5,539,659
Total assets	$ 6,851,979	$ 3,736,193	$ (2,167,697)	$ 8,420,475
LIABILITIES				
Due to others	$ 6,851,979	$ 3,736,193	$ (2,167,697)	$ 8,420,475
Total liabilities	$ 6,851,979	$ 3,736,193	$ (2,167,697)	$ 8,420,475
Clerk of Superior Court				
ASSETS				
Cash and cash equivalents	$ 1,145,664	$ 3,829,362	$ (3,917,982)	$ 1,057,044
Total assets	$ 1,145,664	$ 3,829,362	$ (3,917,982)	$ 1,057,044
LIABILITIES				
Due to others	$ 1,145,664	$ 3,829,362	$ (3,917,982)	$ 1,057,044
Total liabilities	$ 1,145,664	$ 3,829,362	$ (3,917,982)	$ 1,057,044
Clerk of State Court				
ASSETS				
Cash and cash equivalents	$ 280,929	$ 1,763,888	$ (1,747,064)	$ 297,753
Total assets	$ 280,929	$ 1,763,888	$ (1,747,064)	$ 297,753
LIABILITIES				
Due to others	$ 280,929	$ 1,763,888	$ (1,747,064)	$ 297,753
Total liabilities	$ 280,929	$ 1,763,888	$ (1,747,064)	$ 297,753
Sheriff				
ASSETS				
Cash and cash equivalents	$ 100,059	$ 1,350,665	$ (1,373,687)	$ 77,037
Total assets	$ 100,059	$ 1,350,665	$ (1,373,687)	$ 77,037
LIABILITIES				
Due to others	$ 100,059	$ 1,350,665	$ (1,373,687)	$ 77,037
Total liabilities	$ 100,059	$ 1,350,665	$ (1,373,687)	$ 77,037

(Continued)

ROCKDALE COUNTY, GEORGIA

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
ALL AGENCY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	December 31, 2017	Increases	Decreases	December 31, 2018
Probate Court				
ASSETS				
Cash and cash equivalents	$ 8,499	$ 497,653	$ (495,583)	$ 10,569
Total assets	$ 8,499	$ 497,653	$ (495,583)	$ 10,569
LIABILITIES				
Due to others	$ 8,499	$ 497,653	$ (495,583)	$ 10,569
Total liabilities	$ 8,499	$ 497,653	$ (495,583)	$ 10,569
Juvenile Court				
ASSETS				
Cash and cash equivalents	$ 6,680	$ 34,453	$ (33,269)	$ 7,864
Total assets	$ 6,680	$ 34,453	$ (33,269)	$ 7,864
LIABILITIES				
Due to others	$ 6,680	$ 34,453	$ (33,269)	$ 7,864
Total liabilities	$ 6,680	$ 34,453	$ (33,269)	$ 7,864
Magistrate Court				
ASSETS				
Cash and cash equivalents	$ 134,071	$ 699,560	$ (671,714)	$ 161,917
Total assets	$ 134,071	$ 699,560	$ (671,714)	$ 161,917
LIABILITIES				
Due to others	$ 134,071	$ 699,560	$ (671,714)	$ 161,917
Total liabilities	$ 134,071	$ 699,560	$ (671,714)	$ 161,917
Totals				
ASSETS				
Cash and cash equivalents	$ 3,878,718	$ 8,304,760	$ (7,690,478)	$ 4,493,000
Taxes receivable	4,649,163	3,607,014	(2,716,518)	5,539,659
Total assets	$ 8,527,881	$ 11,911,774	$ (10,406,996)	$ 10,032,659
LIABILITIES				
Due to others	$ 8,527,881	$ 11,911,774	$ (10,406,996)	$ 10,032,659
Total liabilities	$ 8,527,881	$ 11,911,774	$ (10,406,996)	$ 10,032,659

(Concluded)

STATISTICAL SECTION

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the County's overall financial health.

Contents **Page**

Financial Trends ..... **96 – 101**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity ..... **102 – 105**

These schedules contain information to help the reader assess the County's most significant local revenue sources.

Debt Capacity ..... **106 – 109**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information ..... **110 and 111**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information ..... **112 – 115**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

ROCKDALE COUNTY, GEORGIA

NET POSITION BY ACTIVITY
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities										
Net investment in capital assets	$ 273,980,956	$ 278,260,202	$ 297,076,620	$ 284,633,827	$ 280,456,955	$ 278,277,189	$ 275,407,123	$ 269,002,285	$ 271,159,966	$ 232,083,636
Restricted	39,285,315	49,231,290	40,731,982	34,966,105	33,229,850	32,225,515	25,399,672	28,881,548	42,903,776	41,825,124
Unrestricted	22,949,147	12,977,135	6,392,169	18,697,029	18,356,293	17,841,366	9,315,354	3,170,916	(34,151,116)	(1,564,800)
Total governmental activities net position	$ 336,215,418	$ 340,468,627	$ 344,200,771	$ 338,296,961	$ 332,043,098	$ 328,344,070	$ 310,122,149	$ 301,054,749	$ 279,912,626	$ 272,343,960
Business-type activities										
Net investment in capital assets	$ 111,400,460	$ 109,368,867	$ 106,164,918	$ 99,138,015	$ 89,239,309	$ 100,962,653	$ 99,012,328	$ 98,413,548	$ 98,514,288	$ 105,275,671
Restricted	2,335,194	1,835,946	1,550,015	1,328,554	101,505	101,005	6,077,606	6,279,345	6,656,822	7,494,328
Unrestricted	15,830,420	17,888,120	20,833,028	27,585,753	37,400,671	30,333,718	28,406,719	33,971,457	35,930,333	41,066,888
Total business-type activities net position	$ 129,566,074	$ 129,092,933	$ 128,547,961	$ 128,052,322	$ 126,741,485	$ 131,397,376	$ 133,496,653	$ 138,664,350	$ 141,101,443	$ 153,836,887
Primary government										
Net investment in capital assets	$ 385,381,416	$ 387,629,069	$ 403,241,538	$ 383,771,842	$ 369,696,264	$ 379,239,842	$ 374,419,451	$ 367,415,833	$ 369,674,254	$ 337,359,307
Restricted	41,620,509	51,067,236	42,281,997	36,294,659	33,331,355	32,326,520	31,477,278	35,160,893	49,560,598	49,319,452
Unrestricted	38,779,567	30,865,255	27,225,197	46,282,782	55,756,964	48,175,084	37,722,073	37,142,373	1,779,217	39,502,088
Total primary government net position	$ 465,781,492	$ 469,561,560	$ 472,748,732	$ 466,349,283	$ 458,784,583	$ 459,741,446	$ 443,618,802	$ 439,719,099	$ 421,014,069	$ 426,180,847

ROCKDALE COUNTY, GEORGIA

CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(In Thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses										
Primary government:										
Governmental activities:										
General government	$ 8,443	$ 7,977	$ 12,326	$ 11,624	$ 11,699	$ 14,389	$ 12,869	$ 12,347	$ 13,360	$ 19,838
Judicial	5,740	5,716	6,189	6,602	7,033	7,285	7,722	8,955	9,169	9,444
Public safety	31,019	32,150	32,139	33,361	34,182	35,993	35,688	38,255	40,895	46,646
Public works	20,591	17,918	14,808	18,902	22,035	17,557	23,420	21,034	16,609	13,592
Culture and recreation	8,575	4,678	2,907	2,826	3,407	3,024	3,243	3,642	3,496	4,741
Health and welfare	1,908	1,642	1,605	1,721	1,719	1,631	3,167	1,742	1,848	2,029
Housing and development	1,302	2,234	1,251	1,649	1,915	2,290	1,002	1,178	979	1,239
Interest and fiscal changes	2,002	1,792	1,487	1,005	998	711	580	652	839	482
Total governmental activities expenses	79,580	74,107	72,712	77,690	82,988	82,880	87,691	87,805	87,195	98,011
Business-type activities:										
Water and Sewer	26,472	27,548	26,033	26,534	27,456	27,411	28,410	28,535	30,086	30,089
Stormwater	1,250	1,643	1,316	1,299	1,896	1,676	1,525	2,476	2,555	3,701
Total business-type activities expenses	27,722	29,191	27,349	27,833	29,352	29,087	29,935	31,011	32,641	33,790
Total primary government expenses	107,302	103,298	100,061	105,523	112,340	111,967	117,626	118,816	119,836	131,801
Program revenues										
Primary government:										
Governmental activities:										
Charges for services	8,942	[1]								
General government		1,065	1,975	2,213	2,931	3,290	3,337	3,370	3,492	3,845
Judicial		3,011	3,060	2,833	2,423	2,582	2,598	2,694	2,666	2,653
Public safety		3,371	3,923	2,876	2,338	2,377	2,418	2,338	2,566	2,585
Other		1,123	1,122	1,177	1,481	1,018	1,034	1,152	1,314	1,486
Operating grants and contributions	1,597	2,844	2,005	2,891	2,987	4,242	5,444	3,432	2,876	5,635
Capital grants and contributions	9,682	4,873	1,337	1,121	2,184	4,238	378	1,245	3,500	2,883
Total governmental activities program revenues	20,221	16,287	13,422	13,111	14,344	17,747	15,209	14,231	16,414	19,087
Business-type activities:										
Charges for services	25,625	-	-	-	-	-	-	-	-	-
Water and wastewater	-	25,795	26,006	26,057	26,665	30,530	32,755	33,786	34,172	37,472
Stormwater	-	2,114	1,706	1,950	1,916	1,891	1,935	1,914	1,903	2,066
Operating grants and contributions	-	3	-	-	-	-	-	-	-	-
Capital grants and contributions	188	-	63	-	-	-	-	-	-	-
Total business-type activities program revenues	25,813	27,912	27,775	28,007	28,581	32,421	34,690	35,700	36,075	39,538
Total primary government program revenues	46,034	44,199	41,197	41,118	42,925	50,168	49,899	49,931	52,489	58,625

(Continued)

ROCKDALE COUNTY, GEORGIA

CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(In Thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Net (expense) revenue										
Governmental activities	$ (59,359)	$ (57,820)	$ (59,290)	$ (64,579)	$ (68,644)	$ (65,133)	$ (72,482)	$ (73,574)	$ (70,781)	$ (78,924)
Business-type activities	(1,909)	(1,279)	426	174	(771)	3,334	4,755	4,689	3,434	5,748
Total primary government	(61,268)	(59,099)	(58,864)	(64,405)	(69,415)	(61,799)	(67,727)	(68,885)	(67,347)	(73,176)
General revenues and other changes in net position										
Primary government:										
Governmental activities:										
Property taxes	26,038	28,378	30,046	25,865	28,989	29,055	31,038	29,683	35,377	39,270
Sales taxes	24,882	25,673	26,849	28,047	27,587	28,026	28,512	28,824	29,726	32,361
Other taxes	10,332	7,809	4,942	5,159	5,143	5,539	5,675	6,174	6,293	6,643
Unrestricted investment earnings	376	161	183	101	99	104	251	291	296	584
Miscellaneous	325	449	-	7	-	-	-	-	-	-
Transfers	353	(397)	1,001	(71)	570	(1,290)	998	(467)	1,025	(3,532)
Total governmental activities general revenues and other changes in net position	62,306	62,073	63,021	59,108	62,388	61,434	66,474	64,505	72,717	75,326
Business-type activities:										
Unrestricted investment earnings	124	58	31	33	30	32	5	12	28	46
Miscellaneous	361	350	-	(412)	-	-	-	-	-	-
Transfers	(353)	397	(1,001)	71	(570)	1,290	(998)	467	(1,025)	3,532
Total business type activities general revenues and other changes in net position	132	805	(970)	(308)	(540)	1,322	(993)	479	(997)	3,578
Total primary government general revenues and other changes in net position	62,438	62,878	62,051	58,800	61,848	62,756	65,481	64,984	71,720	78,904
Change in net position										
Governmental activities	2,947	4,253	3,731	(5,471)	(6,256)	(3,699)	(6,008)	(9,069)	1,936	(3,598)
Prior period adjustment	-	-	-	-	-	-	-	-	-	-
Business-type activities	(1,777)	(474)	(544)	(134)	(1,311)	4,656	3,762	5,168	2,437	9,326
Total primary government change in net position	$ 1,170 [2]	$ 3,779	$ 3,187	$ (5,605)	$ (7,567)	$ 957	$ (2,246)	$ (3,901)	$ 4,373	$ 5,728

(1) Adopted new recommendation per CAFR.

(2) Amounts were reclassified for comparative purposes with the current year.

ROCKDALE COUNTY, GEORGIA

FUND BALANCES, GOVERNMENTAL FUNDS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Fund										
Reserved	$ 3,340,705	$ 3,389,030								
Unreserved	29,933,985	34,155,818								
Total General fund	$ 33,274,690	$ 37,544,848								
All Other Governmental Funds										
Reserved	$ 2,592,690	$ 3,971,867								
Unreserved, reported in:										
Special revenue funds	4,269,002	4,124,402								
Debt service funds	12,087,416	11,779,025								
Capital projects funds	10,689,051	21,150,338								
Total all other governmental funds	$ 29,638,159	$ 41,025,632								
Total all governmental funds	$ 62,912,849	$ 78,570,480								
General Fund										
Nonspendable			$ 641,473	$ 6,023	$ 231,058	$ 4,011,328	$ 2,840,406	$ 2,189,310	$ 5,176	$ 88,592
Committed			-	-	225,971	-	-	375,836	71,104	-
Assigned			-	91,476	-	-	-	-	-	-
Unassigned			39,817,549	39,652,409	39,632,110	33,475,134	36,564,030	36,983,619	37,949,369	43,244,416
Total General fund			$ 40,459,022	$ 39,749,908	$ 40,089,139	$ 37,486,462	$ 39,404,436	$ 39,548,765	$ 38,025,649	$ 43,333,008
All Other Governmental Funds										
Restricted, reported in:										
Special revenue funds			$ 5,168,815	$ 4,512,975	$ 4,433,194	$ 5,281,572	$ 5,036,460	$ 5,050,475	$ 5,157,588	$ 4,203,041
Debt service funds			3,997,848	3,956,140	3,971,678	4,006,607	676,044	737,729	792,919	846,398
Capital projects funds			31,565,319	26,496,990	24,824,978	22,937,336	19,687,168	23,093,344	26,127,087	36,775,685
Committed			-	-	-	323,719	197,509	-	-	-
Unassigned			-	-	-	(339,900)	(38,661)	(2,142,155)	(203,186)	(5,132,697)
Total all other governmental funds			$ 40,731,982	$ 34,966,105	$ 33,229,850	$ 32,209,334	$ 25,558,520	$ 26,739,393	$ 31,874,408	$ 36,692,427
Total all governmental funds			$ 81,191,004	$ 74,716,013	$ 73,318,989	$ 69,695,796	$ 64,962,956	$ 66,288,158	$ 69,900,057	$ 80,025,435

Note: GASB 54 was implemented during fiscal year 2011.

ROCKDALE COUNTY, GEORGIA

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues:										
Taxes	$ 58,943,523	$ 61,860,488	$ 62,176,220	$ 58,655,536	$ 61,093,491	$ 62,688,957	$ 65,200,554	$ 65,951,783	$ 71,054,610	$ 78,256,289
Licenses and permits	335,710	298,702	135,647	303,250	444,988	672,821	736,948	915,071	1,144,885	1,231,317
Intergovernmental	11,762,984	7,467,852	3,342,044	3,859,555	5,159,334	7,450,085	4,562,974	4,472,922	6,338,821	5,894,328
Charges for services	5,528,830	5,613,516	5,621,006	5,674,293	5,483,265	5,550,119	5,846,513	5,868,658	5,999,712	6,120,301
Fines and forfeitures	3,340,748	3,211,045	3,060,033	2,989,408	2,698,857	2,718,119	2,501,037	2,447,014	2,510,075	2,499,934
Investment earnings	375,632	161,868	183,300	101,233	110,758	122,060	274,641	494,693	332,110	626,450
Miscellaneous	327,671	1,303,848	1,263,592	282,238	547,289	326,599	302,471	324,842	384,646	716,949
Total revenues	80,615,098	79,917,319	75,781,842	71,865,513	75,537,982	79,528,760	79,425,138	80,474,983	87,764,859	95,345,568
Expenditures:										
Current:										
General government	8,492,378	8,537,643	8,429,229	8,741,031	8,765,489	9,435,386	9,042,083	9,744,174	10,929,969	12,492,025
Judicial	5,535,027	5,517,869	6,002,082	6,252,331	6,642,745	7,009,483	7,486,772	8,640,838	8,697,607	8,931,149
Public safety	28,161,449	29,175,068	30,084,202	29,718,247	30,293,290	34,434,581	33,564,426	33,631,524	35,672,632	36,404,072
Public works	5,481,087	5,837,270	4,915,502	4,913,716	5,019,216	5,070,871	5,425,939	5,850,610	6,329,927	6,175,700
Culture and recreation	2,369,941	2,156,589	2,199,329	2,060,018	2,032,929	2,095,550	2,258,763	2,292,981	2,517,330	3,308,933
Health and welfare	1,804,320	1,526,024	1,478,843	1,579,450	1,591,663	1,483,290	1,548,815	1,600,889	1,673,664	1,660,653
Housing and development	1,285,905	2,215,588	1,256,962	1,669,555	1,915,011	2,294,557	1,004,847	1,171,391	885,839	1,228,457
Capital outlay	14,892,666	6,784,706	3,084,216	14,077,366	12,470,554	13,610,292	16,576,735	11,132,284	8,161,159	16,650,140
Debt service:										
Principal	12,183,847	13,148,876	14,162,534	5,751,150	5,680,456	5,799,950	5,284,856	1,990,505	6,232,708	1,660,000
Interest and fiscal charges	2,393,105	2,271,999	1,772,993	1,411,835	1,416,735	841,226	627,301	684,197	400,875	515,198
Intergovernmental	6,414,870	1,953,695	783,742	2,124,991	2,100,906	2,121,078	2,346,174	2,002,420	2,354,794	4,028,282
Total expenditures	89,014,595	79,125,327	74,169,634	78,299,690	77,928,994	84,196,264	85,166,711	78,741,813	83,856,504	93,054,609
Excess (deficiency) of revenues over (under) expenditures	(8,399,497)	791,992	1,612,208	(6,434,177)	(2,391,012)	(4,667,504)	(5,741,573)	1,733,170	3,908,355	2,290,959
Other financing sources (uses)										
Refunding bond proceeds	-	13,000,000	-	-	-	-	-	-	-	-
Proceeds from debt	-	-	-	-	2,880,000	-	-	-	9,625,000	-
Bond premium	-	836,881	-	-	-	-	-	-	-	-
Bond issuance	-	-	-	-	-	-	-	-	-	-
Payments to escrow account	-	-	-	-	(2,845,000)	-	-	-	-	-
Transfers in	21,418,548	24,226,295	20,352,385	18,847,250	18,572,148	18,504,913	15,253,289	15,386,477	11,995,049	18,315,082
Transfers out	(21,065,066)	(23,207,020)	(19,351,110)	(18,917,801)	(17,616,523)	(17,474,788)	(14,255,539)	(15,853,421)	(10,970,174)	(21,316,046)
Proceeds from the sale of capital assets	26,272	9,483	7,041	29,737	3,363	14,186	10,983	58,976	32,225	9,201
Total other financing sources (uses)	379,754	14,865,639	1,008,316	(40,814)	993,988	1,044,311	1,008,733	(407,968)	10,682,100	(2,991,763)
Net change in fund balances	$ (8,019,743)	$ 15,657,631	$ 2,620,524	$ (6,474,991)	$ (1,397,024)	$ (3,623,193)	$ (4,732,840)	$ 1,325,202	$ 14,590,455	$ (700,804)
Debt Service as a Percentage of Noncapital Expenditures	18.83% [1]	20.91% [1]	22.60%	10.41%	9.83%	8.69%	7.56%	3.59%	8.51%	2.63%

[1] Calculation has been revised as discussed with GFOA representative.

ROCKDALE COUNTY, GEORGIA

GROSS DIGEST BY REVENUE SOURCE
LAST TEN FISCAL YEARS
(In Thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Residential	$ 1,998,418	$ 1,747,525	$ 1,569,465	$ 1,470,682	$ 1,130,841	$ 1,214,912	$ 1,266,453	$ 1,348,017	$ 1,440,817	$ 1,605,282
Commercial	621,672	646,893	620,688	620,067	560,991	554,807	562,752	602,654	616,200	647,023
Industrial	294,300	293,403	281,649	276,730	255,779	259,162	267,684	277,299	284,155	306,788
Utilities	71,497	65,235	64,262	64,521	60,080	63,428	64,351	61,917	62,154	61,916
Vehicles	221,978	189,746	185,649	189,675	203,460	169,055	114,533	86,580	64,395	49,580
Other	67,199	63,483	62,794	47,071	40,416	37,381	35,681	35,388	35,173	48,435
	$ 3,275,064	$ 3,006,285	$ 2,784,507	$ 2,668,746	$ 2,251,567	$ 2,298,745	$ 2,311,454	2,411,855	$ 2,502,894	$ 2,719,024
Residential	61.02%	58.13%	56.36%	55.11%	50.22%	52.85%	54.79%	55.89%	57.57%	59.04%
Commercial	18.98%	21.52%	22.29%	23.23%	24.92%	24.14%	24.35%	24.99%	24.62%	23.80%
Industrial	8.99%	9.76%	10.11%	10.37%	11.36%	11.27%	11.58%	11.50%	11.35%	11.28%
Utilities	2.18%	2.17%	2.31%	2.42%	2.67%	2.76%	2.78%	2.57%	2.48%	2.28%
Vehicles	6.78%	6.31%	6.67%	7.11%	9.04%	7.35%	4.96%	3.59%	2.57%	1.82%
Other	2.05%	2.11%	2.26%	1.76%	1.80%	1.63%	1.54%	1.47%	1.41%	1.78%
	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

Source: Rockdale County Tax Commissioner

ROCKDALE COUNTY, GEORGIA

PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND ELEVEN YEARS AGO

2018				2009			
Rank	Taxpayer	Assessed Valuation	% of County Gross Assessed Valuation	Rank	Taxpayer	Assessed Valuation	% of County Gross Assessed Valuation
1	Pratt/Visy Industries	$ 40,026,777	1.47%	1	Visy/Jet Corr	$ 46,060,923	1.41%
2	Bio Lab. Inc.	36,759,704	1.35%	2	AT&T Communications	18,410,866	0.56%
3	Piedmont Rockdale Hopsital, LLC	28,238,148	1.04%	3	L&C Acuity Lighting Group	23,666,742	0.72%
4	Diversitech	24,468,891	0.90%	4	Snapping Shoals EMC	13,831,737	0.42%
5	Golden State Foods	18,704,777	0.69%	5	Bellsouth Telecommunications	11,486,933	0.35%
6	HH Conyers Crossroads LLC	16,886,080	0.62%	6	Georgia Power	10,177,710	0.31%
7	AT&T Communications	16,276,048	0.60%	7	Bio Lab, Inc.	16,481,971	0.50%
8	Georgia Power Company	15,873,352	0.58%	8	Keswick Village, LP	8,719,680	0.27%
9	Acuity/L & C Lighting Group Inc	15,115,513	0.56%	9	Golden State Foods	13,713,765	0.42%
10	RS LSJ LLC & ETALS	14,199,780	0.52%	10	Atlanta Gas Light	7,662,750	0.23%
		$ 226,549,070	8.33%			$ 170,213,077	5.20%
	Total Gross Digest Assessment	$ 2,719,024,000			Total Gross Digest Assessment	$ 3,275,064,000	

Note: The 2007 data was not readily available.
Source: Rockdale County Tax Commissioner

ROCKDALE COUNTY, GEORGIA

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

	TAXABLE PROPERTY (In Thousands)											
	Residential		Commercial		Industrial		Other			Total	Total	Assessed
Year	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Total Assessed Value	Estimated Actual Value	Direct Tax Rate Applied	Value to Estimated Value
2009	$ 1,998,418	$ 4,996,045	$ 621,672	$ 1,554,180	$ 294,300	$ 735,750	$ 360,674	$ 901,685	$ 3,275,064	$ 8,187,660	14.73	40%
2010	1,747,525	4,368,813	646,893	1,617,233	293,403	733,508	318,464	796,160	3,006,285	7,515,713	15.75	40%
2011	1,569,465	3,923,663	620,688	1,551,720	281,649	704,123	312,705	781,763	2,784,507	6,961,269	17.15	40%
2012	1,470,682	3,676,705	620,067	1,550,168	276,730	691,825	301,267	753,168	2,668,746	6,671,866	17.15	40%
2013	1,130,841	2,827,103	560,991	1,402,478	255,779	639,448	303,956	759,890	2,251,567	5,628,919	21.01	40%
2014	1,214,912	3,037,280	554,807	1,387,018	259,162	647,905	269,864	674,660	2,298,745	5,746,863	20.55	40%
2015	1,266,453	3,166,133	562,752	1,406,880	267,684	669,210	214,565	536,413	2,311,454	5,778,635	20.19	40%
2016	1,348,017	3,370,043	602,654	1,506,635	277,299	693,248	183,885	459,713	2,411,855	6,029,638	20.19	40%
2017	1,440,817	3,602,043	616,200	1,540,500	284,155	710,388	161,722	404,305	2,502,894	6,257,235	20.19	40%
2018	1,605,282	4,013,205	647,023	1,617,558	306,788	766,970	159,931	399,828	2,719,024	6,797,560	20.19	40%

Source: Rockdale County Tax Commissioner

ROCKDALE COUNTY, GEORGIA

DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN FISCAL YEARS
(Rate per $1,000 of assessed value)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Rockdale County:										
Maintenance and operations	14.53	15.53	16.91	16.91	20.70	20.24	20.19	20.19	20.19	20.19
Debt service	0.20	0.22	0.24	0.24	0.31	0.31	-	-	-	-
Total Rockdale County	14.73	15.75	17.15	17.15	21.01	20.55	20.19	20.19	20.19	20.19
City of Conyers maintenance and operations	9.41	9.41	9.90	9.90	13.85	13.62	13.59	15.99	15.58	16.58
Rockdale County Board of Education										
Maintenance and operations	21.00	22.99	24.50	24.50	26.00	25.39	25.32	25.32	25.32	24.90
Total Rockdale County Board of Education	21.00	22.99	24.50	24.50	26.00	25.39	25.32	25.32	25.32	24.90
State of Georgia	0.25	0.25	0.25	0.25	0.15	0.10	0.05	-	-	-
Total	45.39	48.40	51.80	51.80	61.01	59.66	59.15	61.50	61.09	61.67

Source: Rockdale County Tax Commissioner

ROCKDALE COUNTY, GEORGIA

PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS

Year Ended [a]	Taxes Levied for the Year [b]	Collected within the Year of the Levy		Collections in Subsequent Years [d]	Total Collections to Date	
		Amount [c]	Percentage of Levy		Amount	Percentage of Levy
2009	$ 80,221,440	$ 73,648,913	91.81%	$ 6,399,933	$ 80,117,645	99.87%
2010	81,033,223	75,168,086	92.76%	5,662,519	81,033,223	100.00%
2011	77,037,313	74,009,147	96.07%	2,804,447	77,037,313	100.00%
2012	70,077,590	64,959,226	92.70%	4,830,267	70,070,414	99.99%
2013	65,284,448	58,765,556	90.01%	6,192,022	65,284,448	100.00%
2014	65,797,112	59,963,414	91.13%	5,284,095	65,663,961	99.80%
2015	70,673,255	69,139,562	97.83%	1,405,800	69,139,562	97.83%
2016	77,435,400	71,617,527	92.49%	4,080,477	75,968,004	98.11%
2017	79,286,891	72,678,772	91.67%	6,571,075	79,249,847	99.95%
2018	92,673,102	87,274,836	91.67%	6,905,920	92,673,102	100.00%

[a] Fiscal year, January through December 31.

[b] Includes net taxes levied for the State of Georgia; County M&O and Bond; School M&O and Bond; and Street Lights net of credit for HTRG and HOST.

[c] Collections as of December 31 of the year of the levy.

[d] Delinquent collections through December 31, 2016.

Sources: Rockdale County Tax Commissioner's Office and Rockdale County Department of Finance.

ROCKDALE COUNTY, GEORGIA

RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS

Year	Population	Property Assessed Value (In Thousands)[a]	General Bonded Debt Outstanding			Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
			Gross Bonded Debt [b]	Restricted Debt Service Funds [b]	Net Bonded Debt		
2009	84,600	$ 3,275,064	$ 25,175,000	$ 13,247,640	$ 11,927,360	0.36%	140.99
2010	85,215	3,006,285	26,960,000	16,044,108	10,915,892	0.36%	128.10
2011	85,600	2,784,507	14,830,000	3,997,848	10,832,152	0.39%	126.54
2012	86,100	2,668,746	11,110,000	3,956,140	7,153,860	0.27%	83.09
2013	86,700	2,251,567	7,418,075	3,971,678	3,446,397	0.15%	39.75
2014	87,900	2,298,745	3,394,787	3,394,787	-	0.00%	-
2015	89,400	2,311,454	-	-	-	0.00%	-
2016	90,900	2,411,855	-	-	-	0.00%	-
2017	91,679	2,502,894	-	-	-	0.00%	-
2018	94,300	2,719,024	-	-	-	0.00%	-

Source:
[(a)] Rockdale County Tax Commissioner
[(b)] Rockdale County Audited Financial Statements

ROCKDALE COUNTY, GEORGIA

LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
(In Thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Assessed Value of Taxable Property	$ 3,275,064	$ 3,006,285	$ 2,784,507	$ 2,668,746	$ 2,251,567	$ 2,298,745	$ 2,311,545	$ 2,411,855	$ 2,502,894	$ 2,719,024
Less: Bond Exemptions	100,104	96,666	95,284	98,702	104,368	109,255	-	-	-	-
Net Tax Digest for Bond Purposes	$ 3,174,960	$ 2,909,619	$ 2,689,223	$ 2,570,044	$ 2,147,199	$ 2,189,490	$ 2,311,545	$ 2,411,855	$ 2,502,894	$ 2,719,024
Legal Debt Limit	$ 317,496	$ 290,962	$ 268,922	$ 257,004	$ 214,720	$ 218,949	$ 231,155	$ 241,186	$ 250,289	$ 271,902
Net Debt Applicable to Limit	13,248	16,044	11,386	7,442	3,446	-	-	-	-	-
Legal debt margin	$ 304,248	$ 274,918	$ 257,536	$ 249,562	$ 211,274	$ 218,949	$ 231,155	$ 241,186	$ 250,289	$ 271,902
Total net debt applicable to the limit as a percentage of debt limit	4.17%	5.51%	4.23%	2.90%	1.60%	0.00%	0.00%	0.00%	0.00%	0.00%

Note: Under state finance law, the County's outstanding general obligation debt should not exceed 10% of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

ROCKDALE COUNTY, GEORGIA

OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities:										
General obligation bonds	$ 25,335,056	$ 27,823,133	$ 15,383,609	$ 11,398,748	$ 7,418,075	$ 3,394,787	$ -	$ -	$ -	$ -
Certificates of Participation	16,267,181	15,406,655	13,921,875	12,967,888	12,670,747	11,579,908	10,440,060	9,241,138	3,900,000	3,900,000
Installment sales agreement	-	-	-	-	-	-	-	-	9,625,000	8,765,000
Revenue bonds	9,645,336	9,016,779	8,394,126	7,775,313	7,159,320	6,448,146	5,737,975	5,028,701	4,220,623	3,400,000
Notes Payable	1,961,035	1,527,159	1,044,625	598,475	368,019	278,069	193,213	97,708	-	-
Total Governmental Activities	$ 53,208,608	$ 53,773,725	$ 38,744,235	$ 32,740,424	$ 27,616,161	$ 21,700,910	$ 16,371,248	$ 14,367,547	$ 17,745,623	$ 16,065,000
Business-type Activities										
Revenue bonds	$ 106,398,746	$ 103,811,163	$ 101,103,185	$ 98,192,669	$ 105,876,226	$ 100,939,924	$ 95,895,000	$ 90,745,000	$ 85,225,000	$ 79,010,000
Notes payable	86,488	65,803	43,841	20,524	-	-	-	-	-	-
Total Business-type Activities	$ 106,485,234	$ 103,876,966	$ 101,147,026	$ 98,213,193	$ 105,876,226	$ 100,939,924	$ 95,895,000	$ 90,745,000	$ 85,225,000	$ 79,010,000
Total Primary Government	$ 159,693,842	$ 157,650,691	$ 139,891,261	$ 130,953,617	$ 133,492,387	$ 122,640,834	$ 112,266,248	$ 105,112,547	$ 102,970,623	$ 95,075,000
Personal Income	$ 2,695,660,000	$ 2,734,213,000	$ 2,730,734,000	$ 2,842,488,000	$ 2,827,838,000	$ 2,759,008,000	$ 2,866,370,000	N/A	N/A	N/A
Outstanding Debt to Personal Income	5.92%	5.77%	5.12%	4.61%	4.72%	4.45%	3.92%	N/A	N/A	N/A
Population	84,625	85,215	85,600	86,100	86,700	87,900	89,400	90,900	91,679	94,300
Outstanding Debt Per Capita	$ 1,887	$ 1,850	$ 1,634	$ 1,521	$ 1,540	$ 1,395	$ 1,256	$ 1,156	$ 1,123	$ 1,008

N/A - Not available

ROCKDALE COUNTY, GEORGIA

PLEDGED REVENUE COVERAGE
LAST TEN FISCAL YEARS
(In Thousands)

Year	Operating Revenue [a]	Direct Operating Expenses [b]	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2009	$ 24,048	$ 14,083	$ 9,965	$ 2,730	$ 5,680	$ 8,410	1.18
2010	26,192	15,802	10,390	2,825	5,512	8,337	1.25
2011	26,031	13,825	12,206	2,920	5,408	8,328	1.47
2012	25,886	14,369	11,517	3,100	5,249	8,349	1.38
2013	26,656	15,368	11,288	3,290	3,819	7,109	1.59
2014	30,298	16,603	13,695	4,790	2,913	7,703	1.78
2015	32,687	17,619	15,068	4,970	2,744	7,714	1.95
2016	33,621	17,704	15,917	5,150	2,549	7,699	2.07
2017	33,777	19,351	14,425	5,520	2,498	8,018	1.80
2018	36,503	19,462	17,041	5,520	2,498	8,018	2.13

Source:
[(a)] Operating revenue includes operating revenues and interest of the Water and Sewer fund.
[(b)] Direct operating expenses excludes depreciation.

ROCKDALE COUNTY, GEORGIA

DEMOGRAPHIC STATISTICS
LAST TEN FISCAL YEARS

Fiscal Year	Population [a]	Personal Income [b]	Per Capita Personal Income	School Enrollment [c]	County Unemployment Rate [d]	State Unemployment Rate [e]	National Unemployment Rate [e]
2009	84,625	$ 2,669,965,000	$ 31,551	15,891	10.90%	9.70%	9.30%
2010	85,215	2,734,213,000	32,086	15,974	11.60%	10.20%	9.60%
2011	85,765	2,730,734,000	31,840	15,746	9.50%	9.80%	8.90%
2012	86,100	2,842,488,000	33,014	15,913	9.60%	8.90%	8.10%
2013	86,700	2,827,838,000	32,354	16,238	9.00%	8.20%	7.40%
2014	87,900	2,759,008,000	31,440	16,530	7.90%	7.20%	6.20%
2015	89,400	2,866,370,000	40,306	16,550	6.40%	5.90%	5.30%
2016	90,900	N/A	N/A	16,621	5.70%	5.40%	4.90%
2017	91,679	N/A	N/A	16,700	5.30%	4.70%	4.40%
2018	94,300	N/A	N/A	16,772	4.40%	3.90%	3.90%

a) Bureau of Economic Analysis; estimates for 2015 from the Atlanta Regional Commission
b) Bureau of Economic Analysis
c) Rockdale County Board of Education
d) Georgia Department of Labor; Not Seasonally Adjusted Annual Averages
e) U.S. Department of Labor; Not Seasonally Adjusted Annual Averages

N/A - Not available

ROCKDALE COUNTY, GEORGIA

PRINCIPAL EMPLOYERS
CURRENT YEAR AND TEN YEARS AGO

2018				2009			
Rank	Employer	Number of Employees	% of Employed	Rank	Employer	Number of Employees	% of Employed
1	Rockdale County Public Schools	2,250	5.24%	1	Rockdale County Public Schools	2,175	6.10%
2	Piedmont Rockdale Hospital	1,300	3.03%	2	Acuity Brands Lighting	1,200	3.36%
3	Acuity Brands Lighting	1,100	2.56%	3	Rockdale Medical Center	1,150	3.22%
4	Rockdale County Government	960	2.24%	4	Pratt Industries	950	2.66%
5	AT&T	800	1.86%	5	Hill-Phoenix	750	2.10%
6	Hill-Phoenix	800	1.86%	6	Solo-Cup/ Sweetheart	600	1.68%
7	Pratt Industries	675	1.57%	7	Wal-Mart	450	1.26%
8	Golden State Food	600	1.40%	8	Bio-Lab	360	1.01%
9	Southeast Connections, LLC	500	1.17%	9	Golden State Foods	325	0.91%
10	Warner Bros/Bonanza Productions	325	0.76%	10	Stericycle	325	0.91%
	Total Employed in Rockdale County	42,903 *			Total Employed in Rockdale County	35,680 *	

* Georgia Department of Labor, Workforce Information & Analysis, Local Area Unemployment Statistics Unit

Source of 2009 and 2018 Top Employers: Employers Human Resources Department

ROCKDALE COUNTY, GEORGIA

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES
BY FUNCTION
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental Activities										
General Administration										
Board of Commissioners	5	6	6	5	6	6	6	9	9	9
Finance	10	11	11	10	12	12	12	14	14	12
Human Resources	6	3	5	7	9	9	10	10	10	10
Tax Assessors	14	14	14	12	13	13	13	13	13	13
Tax Commissioners	17	17	16	14	17	17	16	17	11	13
MIS	7	7	8	6	10	10	9	10	10	15
Elections	4	4	4	5	5	5	5	5	5	5
Capital and Community	-	1	1	1	1	1	1	1	1	1
Public Buildings	18	14	15	15	16	16	16	16	16	16
Legal	-	-	-	-	-	-	-	-	-	-
Public Affairs	3	2	1	2	3	3	3	3	3	6
Total General Administration	84	79	81	77	92	92	91	98	92	100
Judicial										
Clerk of Superior Court	19	18	19	22	21	21	21	20	17	20
Clerk of State Court	9	9	9	8	10	10	10	12	9	12
Juvenile Court	9	9	9	9	10	10	10	10	10	10
Superior Court	3	3	3	3	3	3	3	8	8	8
Magistrate	8	7	8	9	8	8	11	11	8	11
State Court	3	3	3	4	4	4	5	5	5	5
District Attorney	27	28	28	30	28	28	30	32	32	32
Probate Court	6	6	6	7	8	8	9	8	8	8
Public Defender	7	7	6	8	9	9	8	9	8	9
Accountability Court	-	-	-	-	-	-	-	18	18	19
Total Judicial	91	90	91	100	101	101	107	133	123	134
Public Safety										
Fire	132	122	135	130	141	144	148	148	148	148
Sheriff/Jail	263	276	286	273	272	272	307	307	307	307
Animal Control	7	5	4	4	5	5	6	6	4	6
Coroner	2	2	2	2	2	2	4	6	3	6
Communications	21	22	18	20	29	29	31	31	31	31
Total Public Safety	425	427	445	429	449	452	496	498	493	498

(Continued)

ROCKDALE COUNTY, GEORGIA

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES
BY FUNCTION
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental Activities (Continued)										
Public Works										
Planning and Development	15	8	10	11	11	12	13	19	19	19
Fleet	10	9	9	9	9	9	11	11	11	11
Public Works	18	17	17	18	18	18	19	18	18	18
GIS	1	1	1	1	1	1	1	1	1	1
Code Enforcement	4	4	4	4	4	4	7	4	4	4
PS&E	3	3	2	1	1	1	2	1	1	1
Roads	25	26	27	27	27	27	26	27	27	27
Total Public Works	76	68	70	71	71	72	79	81	81	81
Parks	8	6	5	5	7	7	8	7	7	7
Senior Services	15	15	16	18	22	22	22	23	23	23
Cooperative Extension	4	4	3	3	2	2	3	2	2	2
Total Governmental Activities	703	689	711	703	744	748	806	842	821	845
Business-Type Activities										
Stormwater	6	8	7	12	11	11	16	17	18	24
Water	86	85	87	89	97	101	112	101	101	101
Total Business-Type Activities	92	93	94	101	108	112	128	118	119	125
Total Primary Government	795	782	805	804	852	860	934	960	940	970

** Headcounts estimated using budgeted headcounts and derivatives of dollars spent.
Source: Rockdale County Payroll Data

ROCKDALE COUNTY, GEORGIA

OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government										
Tax Commissioners										
Vehicle Tags Issued	83,261	83,370	79,598	79,702	80,170	79,370	84,870	80,625	83,419	83,419
Public Safety										
E-911 - Calls for service	116,868	155,625	130,671	122,316	139,573	156,578	170,578	178,346	131,215	198,962
Number of Fire Stations	8	8	9	9	9	9	9	9	9	9
Public Services and Public Works										
New Construction Building Permits (Residential and Commercial)	56	146	138	162	184	289	317	200	401	304
Culture and recreation										
Programs	**	**	8274	11,372	13,965	16,270	21,521	19,568	23,099	60,124
Facility events	**	**	1361	1,450	1,468	1,685	1,217	1,937	1,075	1,113
Therapeutic recreation	**	**	227	230	297	405	700	595	2,235	2,079
Senior Services										
Wellness Programs per year	887	896	946	952	910	871	954	907	893	975
Center Activities per year	2,326	2,304	2,238	2,902	3,081	3,008	3326	3084	3,084	2,634
Library										
Computer Use Per Year	62,393	75,502	93,838	104,894	**	**	**	93200	94,132	95,996

** Data not available
Source: County Department manager within each function.

ROCKDALE COUNTY, GEORGIA

GOVERNMENTAL CAPITAL ASSETS BY FUNCTION
LAST TEN FISCAL YEARS
(In Thousands)

FUNCTION & ACTIVITY	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Governmental										
Board of Commissioners/Finance	$ 86	$ 86	$ 86	$ 86	$ 86	$ 86	$ 104	$ 104	$ 70	$ 40
Personnel	31	31	31	31	31	31	31	31	31	31
Information systems	2,227	2,264	2,264	2,264	2,264	2,264	2,264	2,306	2,395	3,645
Public Affairs	76	100	120	120	44	44	75	75	109	44
Legal / Code Enforcement	57	57	36	36	36	36	36	54	54	36
Tax assessor	83	83	72	72	83	83	83	83	90	121
Tax commissioner	-	-	-	92	92	92	92	92	92	121
Public Buildings	6,115	6,115	6,126	6,126	6,126	6,126	6,126	6,126	6,126	6,126
Other	38	38	79	109	109	109	109	109	109	109
Total General Governmental	8,713	8,774	8,814	8,936	8,871	8,871	8,920	8,980	9,076	10,273
Judicial										
District Attorney	121	148	152	152	112	112	112	112	112	137
Clerk of Superior Court	747	747	732	732	732	732	732	732	732	732
Clerk of State Court	10	10	10	10	10	10	10	10	10	10
Other Judicial	392	392	398	398	412	435	435	452	452	435
Courthouse Complex	5,881	5,881	5,881	5,861	5,845	5,845	5,845	5,834	6,141	5,845
Total Judicial	7,151	7,178	7,173	7,153	7,111	7,134	7,134	7,140	7,447	7,159
Public Safety										
Sheriff	16,952	17,593	18,494	18,355	18,530	20,056	20,342	20,707	21,549	22,981
Jail	33,239	33,279	33,960	34,351	34,651	34,767	37,312	37,312	37,384	34,767
Fire Department	8,715	9,452	9,460	14,029	10,610	11,178	12,638	12,990	13,239	16,931
Communication	2,593	3,187	3,217	3,217	7,740	8,242	8,242	8,284	8,539	8,242
Animal Control	875	875	877	877	883	903	903	903	949	963
Other Public Safety	-	-	23	23	23	23	32	32	32	23
Total Public Safety	62,374	64,386	66,031	70,852	72,437	75,169	79,470	80,228	81,692	83,907
Other										
Public Works	424,513	426,461	424,882	428,275	428,890	430,566	432,537	432,464	432,610	445,051
Parks & Recreation	29,706	29,893	31,594	32,313	33,812	36,729	37,387	37,545	38,299	36,729
Health & Social Serv	3,829	3,829	3,829	3,829	3,829	3,860	3,831	3,831	3,831	3,860
Aging Program	1,483	1,483	1,510	1,659	1,676	1,695	1,696	1,780	1,780	1,695
Cooperative Extension	75	75	75	75	75	64	64	64	89	64
Total Other	459,606	461,741	461,890	466,151	468,282	472,914	475,515	475,684	476,609	487,399
Total of All Functions	$ 537,844	$ 542,079	$ 543,908	$ 553,092	$ 556,701	$ 564,088	$ 571,039	$ 572,032	$ 574,824	$ 588,738

Source: Rockdale County Audited Financial Statements and Fixed Asset Files

COMPLIANCE SECTION

MAULDIN & JENKINS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners
of Rockdale County, Georgia
Conyers, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Rockdale County, Georgia** (the "County"), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Rockdale County, Georgia's basic financial statements and have issued our report thereon dated June 27, 2019. Our report includes a reference to other auditors who audited the financial statements of the Conyers-Rockdale Library System and the Rockdale County Health Department, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Macon, Georgia
June 27, 2019

MAULDIN & JENKINS

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Members
of the Board of Commissioners
Rockdale County, Georgia

Report on Compliance for Each Major Federal Program

We have audited Rockdale County, Georgia's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect of the County's major federal program for the year ended December 31, 2018. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on the Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2018.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Macon, Georgia
June 27, 2019

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Grant Identification Number	Expenditures	Passed Through to Subrecipients
U.S. Department of Health and Human Services				
(Passed through the Atlanta Regional Commission)				
Aging Cluster				
NSIP SSBG	93.053	AG1818	$ 2,309	$ -
NSIP SSBG	93.053	AG1913	2,204	
			4,513	
NSIP SSBG - Home and Community	93.053	AG1818	4,241	-
NSIP SSBG - Home and Community	93.053	AG1913	4,198	-
			8,439	
Title III, Part B - Supportive Services (Aging Cluster)	93.044	AG1818	11,107	-
Title III, Part B - Supportive Services (Aging Cluster)	93.044	AG1913	31,954	-
			43,061	
Title III, Part C1 - Nutrition Services (Aging Cluster)	93.045	AG1818	57,794	-
Title III, Part C1 - Nutrition Services (Aging Cluster)	93.045	AG1913	42,446	-
Title III, Part C2 - Nutrition Services (Aging Cluster)	93.045	AG1818	20,043	-
Title III, Part C2 - Nutrition Services (Aging Cluster)	93.045	AG1913	21,877	-
			142,160	-
Title III, Part E - Family Caregiver Support	93.045	AG1818	4,974	-
Title III, Part E - Family Caregiver Support	93.045	AG1913	4,196	-
			9,170	-
Total Aging Cluster			207,343	-
Community Based Services - Case Management	93.052	AG1818	6,530	-
Community Based Services - Case Management	93.052	AG1913	5,450	-
			11,980	-
Community Based Services - Home and Community	93.052	AG1818	41,606	-
Community Based Services - Home and Community	93.052	AG1913	38,812	-
			80,418	
(Passed through the Substance Abuse and Mental Health Services Administration)				
DUI Court	93.243	1H79-TI-025000-01	102,250	-
DUI Court	93.243	1H79-SM-061692-01	220,960	-
DUI Court	93.243	1H79-TI-080120-01	204,261	-
DUI Court	93.243	1H79-TI-1080842-01	57	-
			527,528	-
Total U.S. Department of Health and Human Services			827,269	-
U.S. Department of Justice				
Asset Forfeiture Program - Equitable Sharing	16.922	GA-1220000	71,239	-
(Passed through the Bureau of Justice Assistance)				
Bulletproof Vest Program	16.607	1008592	12,763	-
(Passed through the Bureau of Justice Assistance)				
DUI Court	16.585	2015-DC-BX-0058	16,628	-
(Passed through the Office of Civil Rights)				
Byrne Criminal Justice Innovation Program	16.817	2014-RWBX-0011	103,018	-
Byrne Criminal Justice Innovation Program	16.817	2016-AJBX-0011	800	-
			103,818	-
Total U.S. Department of Justice			204,448	-

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Grant Identification Number	Expenditures	Passed Through to Subrecipients
U.S. Department of Homeland Security				
(Passed through Georgia Emergency Management Agency)				
State Homeland Security Program	97.067	EMW-2015-SS-00065-SO1	$ 177	$ -
Emergency Management Performance Grant	97.042	EMA-208-EP-00009-SO1	7,057	-
Homeland Security Program	97.042	HPD16-008	7,567	-
Total U.S. Department of Homeland Security			14,801	-
U.S. Department of Transportation				
(Passed through Georgia Department of Transportation)				
Highway Planning and Construction	20.205	AG1829	21,901	-
Highway Planning and Construction	20.205	AG1921	25,273	-
Highway Planning and Construction	20.205	MSL00-0004-00(433)	351,933	-
Total U.S. Department of Transportation			399,107	-
U.S. Department of Housing and Urban Development				
(Passed through Georgia Department of Community Affairs)				
Neighborhood Stabilization Program I (State Administered CDBG Cluster)	14.228	08-NS-5069	602,121	-
Neighborhood Stabilization Program III (State Administered CDBG Cluster)	14.228	11-NS-6010	220,742	-
Total U.S. Department of Housing and Urban Development			822,863	-
Total Expenditures of Federal Awards			$ 2,268,488	-
				$ -

ROCKDALE COUNTY, GEORGIA

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE I. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Rockdale County, Georgia (the "County"), and is presented on the modified accrual basis of accounting for governmental fund types and the accrual basis of accounting for the proprietary fund types. The County reporting entity is defined in Note 1. A. to the County's basic financial statements. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE II. CLUSTER PROGRAMS

The programs included in the schedule of expenditures of federal awards with CFDA No. 93.044, 93.045, and 93.053 are considered cluster programs for purposes of performing internal control and compliance testing.

NOTE III. NONCASH ASSISTANCE AND LOANS

There were no federal awards expended in the form of noncash assistance during the year. There were also no loans or loan guarantees outstanding at year-end.

NOTE IV. DE MINIMIS INDIRECT COST RATE

The County did not use the 10% de minimis indirect cost rate.

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2018

SECTION I
SUMMARY OF AUDIT RESULTS

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	____ Yes __X__ No
Significant deficiencies identified not considered to be material weaknesses?	____ Yes __X__ None Reported
Noncompliance material to financial statements noted?	____ Yes __X__ No

Federal Awards

Internal Control over major programs:	
Material weaknesses identified?	____ Yes __X__ No
Significant deficiencies identified not considered to be material weaknesses?	____ Yes __X__ None Reported
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance?	____ Yes __X__ No

Identification of major programs:

CFDA Number	Name of Federal Program or Cluster
14.228	U.S. Department of Housing and Urban Development – Neighborhood Stabilization Program

Dollar threshold used to distinguish between Type A and Type B programs:	$750,000
Auditee qualified as low-risk auditee?	__X__ Yes ____ No

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2018

SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES

None reported.

SECTION III
FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported.

ROCKDALE COUNTY, GEORGIA

SCHEDULE OF PRIOR YEAR FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2018

None reported.