# THOMAS COUNTY, GEORGIA

# ANNUAL FINANCIAL STATEMENTS

# FOR THE YEAR ENDED

# DECEMBER 31, 2012

**Thomas County, Georgia**
***Annual Financial Report***
***For The Year Ended December 31, 2012***

## TABLE OF CONTENTS

### Financial Section


**Independent Auditors' Report** ..... 1-2

**Management's Discussion and Analysis (Unaudited)** ..... 3-14

**Basic Financial Statements**

**Government-wide Financial Statements:**
Statement of Net Position ..... 15
Statement of Activities ..... 16

**Fund Financial Statements:**

**Governmental Funds:**
Balance Sheet ..... 17
Reconciliation of the Balance Sheet of Governmental Funds to the Government-wide Statement of Net Position ..... 18
Statement of Revenues, Expenditures and Changes in Fund Balances ..... 19
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities ..... 20

**Proprietary Funds:**
Statement of Net Position ..... 21
Statement of Revenues, Expenses, and Changes in Fund Net Position ..... 22
Statement of Cash Flows ..... 23

**Fiduciary Funds:**
Comparative Statement of Fiduciary Assets and Liabilities ..... 24

**Component Units:**
Combining Statement of Net Position ..... 25
Combining Statement of Activities ..... 26

**Notes to the Basic Financial Statements** ..... 27-55

**Required Supplementary Information**
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – *General Fund* ..... 56
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual –*Emergency Services Fund* ..... 57
Schedule of Funding Progress and the Schedule of Employers Contributions ..... 58
Notes to Required Supplementary Information ..... 59

## Supplementary Information

### Combining and Individual Fund Statements and Schedules:

### Governmental Funds

***General Fund*:**

Comparative Balance Sheet ..... 60
Comparative Statement of Revenues, Expenditures and Changes in Fund Balances ..... 61
Schedule of Revenues and Other Financing Sources – Budget and Actual ..... 62-63
Schedule of Expenditures and Other Financing Uses – Budget and Actual ..... 64-70

**Major Special Revenue Fund:**

*Emergency Services Fund*

Comparative Balance Sheet ..... 71

**Nonmajor Governmental Funds:**

Combining Balance Sheet – By Fund Type ..... 72
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – By Fund Type ..... 73

**Nonmajor Special Revenue Funds:**

Combining Balance Sheet ..... 74
Combining Statement of Revenues, Expenditures and Changes in Fund Balances ..... 75

*Law Library Fund*

Comparative Balance Sheet ..... 76
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 77

*Hotel-Motel Tax Fund*

Comparative Balance Sheet ..... 78
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 79

*Fire District 1 & 2 Fund*

Comparative Balance Sheet ..... 80
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 81

*Fire District 3 Fund*

Comparative Balance Sheet ..... 82
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 83

*Drug Abuse Fund*

Comparative Balance Sheet ..... 84
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 85

*Sheriff's Drug Forfeiture Fund*
Comparative Balance Sheet ..... 86
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 87
*Federal Drug Forfeiture Fund*
Comparative Balance Sheet ..... 88
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 89
*Sheriff's Social Security Fund*
Comparative Balance Sheet ..... 90
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 91
*Emergency 911 Fund*
Comparative Balance Sheet ..... 92
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 93
*Impact Fees Fund*
Comparative Balance Sheet ..... 94
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 95
*Airport Fund*
Comparative Balance Sheet ..... 96
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 97

**Major Capital Projects Fund**
*2006 SPLOST Fund*
Comparative Balance Sheet ..... 98
Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 99
*County-wide 2006 SPLOST Fund*
Comparative Balance Sheet ..... 100
Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 101

**Nonmajor Capital Projects Funds**
Combining Statement of Revenues, Expenditures and Changes in Fund Balances ..... 102
*CDBG 2010 Fund*
Comparative Balance Sheet ..... 103
Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 104
*CDBG 2011 Fund*
Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual ..... 105

**Proprietary Funds**

**Major Enterprise Fund**

*Area Transit Fund*

Comparative Statement of Net Position ..... 106
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Position ..... 107
Comparative Statement of Cash Flows ..... 108

**Nonmajor Enterprise Fund**

*Commercial Collection Fund*

Comparative Statement of Net Position ..... 109
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Position ..... 110
Comparative Statement of Cash Flows ..... 111

**Internal Service Fund**

*Group Health Plan*

Comparative Statement of Net Position ..... 112
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Position ..... 113
Comparative Statement of Cash Flows ..... 114

**Fiduciary Funds**

Combining Statement of Changes in Assets and Liabilities ..... 115-116

**Additional Supplementary Information**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* ..... 117-118
Independent Auditor's Report on Compliance for each Major Program and on Internal Control Over Compliance Required by OMB Circular A-133 ..... 119-120
Schedule of Expenditures of Federal Awards ..... 121
Schedule of Findings and Questioned Cost ..... 122-125
Independent Auditor's Report on Schedule of Special Purpose Local Option Sales Tax ..... 126
Schedule of 2006 Special Purpose Local Option Sales Tax ..... 127
Independent Auditor's Report on Schedules of Source and Application of Funds and Schedules of Project Cost Applicable to Community Development Block Grants ..... 128
Source and Application of Funds Schedule – Community Development Block Grant 10p-y-136-1-5255 ..... 129
Projects Cost Schedule – Community Development Block Grant 10p-y-136-1-5255 ..... 130
Source and Application of Funds Schedule – Community Development Block Grant 11p-y-136-1-5364 ..... 131
Projects Cost Schedule – Community Development Block Grant 11p-y-136-1-5364 ..... 132

# SIMMONS, MILLS & SIMMONS P.C.

CERTIFIED PUBLIC ACCOUNTANTS
220 E. JACKSON ST.
P.O. BOX 1098
THOMASVILLE, GA. 31799

229-226-2515
FAX # 229-226-2531

CHARLES R. SIMMONS, JR., CPA (1918-1986)
EDWIN A. SIMMONS, CPA
DARRELL J. MILLS, CPA
MICHAEL J. SIMMONS, CPA

COREY L. LEWIS, CPA

MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS


## INDEPENDENT AUDITOR'S REPORT

Honorable Chairman and Members
of the Board of Commissioners
Thomas County, Georgia

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Thomas County, Georgia, as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise Thomas County, Georgia's basic financial statements as listed in the table of contents. We did not audit the financial statements of the Thomas County Department of Public Health. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it is related to the amounts included for the Thomas County Department of Public Health, is based solely on the report of their auditors.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained and the report of the other auditors is sufficient and appropriate to provide a basis for our audit opinions.

***Opinions***

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Thomas County, Georgia, as of December 31, 2012, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3-14 and 56-57, schedule of funding progress and the schedule of employer contributions on page 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Thomas County, Georgia's basic financial statements. The combining and individual major and nonmajor fund financial statements, and schedules listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The combining, individual major and nonmajor fund financial statements, schedules listed in the table of contents and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining, individual major and nonmajor fund financial statements, schedules listed in the table of contents and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 26, 2013, on our consideration of Thomas County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Thomas County, Georgia's internal control over financial reporting and compliance.

Simmons, Mills & Simmons P.C.
Thomasville, Georgia

Simmons, Mills & Simmons P.C.

July 30, 2013

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of Thomas County Georgia (the County) annual financial report, the County's management is pleased to provide this narrative discussion and analysis of the financial activities of the County for the calendar year ended December 31, 2012. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

**Financial Highlights**

- The County's assets exceeded its liabilities by $83,776,398 (net position) for the calendar year reported.

- Total net assets are comprised of the following:

  (1) Net investment in capital assets of $67,959,507 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  (2) Net position of $7,335,370 is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  (3) Unrestricted net position of $8,481,521 represent the portion available to maintain the County's continuing obligations to citizens and creditors.

- The County's governmental funds reported total ending fund balance of $13,874,594 this year. This compares to the prior year ending fund balance of $16,964,419 showing a decrease of $3,089,825 during the current year. Unassigned fund balance of $5,134,076 at December 31, 2012 shows a $1,132,083 decrease from the prior year.

- At the end of the current calendar year, unassigned fund balance for the general fund was $5,134,076 or 25.9% of total general fund expenditures. This amount is a decrease of $1,377,642. Overall, the County continues to maintain their financial position, in spite of a somewhat depressed economy.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

**Overview of the Financial Statements**

This Management Discussion and Analysis document introduces the County's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The County also includes in this report additional information to supplement the basic financial statements.

***Government-wide Financial Statements***

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position.* This is the government-wide statement of position presenting information that includes all of the County's assets and liabilities, with the difference reported as *net position.* Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities, which* reports how the County's net position changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

The government-wide financial statements distinguish governmental activities of the County that are principally supported by property and sales taxes and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judicial, public safety, public works, health and welfare, culture and housing and development. The business-type activities include the commercial collection of waste, area transit and the group health insurance fund.

The government-wide financial statements are presented on pages 15 & 16 of this report.

***Fund Financial Statements***

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The County has three kinds of funds:

*Governmental funds* are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the County's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 17-20 of this report.

Individual fund information for nonmajor governmental funds is found in the supplementary section of this report.

The *proprietary funds are* reported in the fund financial statements and include a statement of net position, an operating statement and a cash flow statement. These statements are presented on pages 21-23 of this report.

The fiduciary funds are reported in the fund financial statements and include a comparative statement of assets for its agency funds. This statement is presented on page 24.

***Notes to the Basic Financial Statements***

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 27 of this report.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's budget presentations. Budgetary comparison statements are included as "required supplementary information" for the general fund and the emergency services fund. This information is presented on pages 56-57.

### *Other Supplementary Information*

This section includes budgetary comparison schedules for all other governmental funds. These statements and schedules demonstrate compliance with the County's adopted and final revised budget. As discussed, the County reports major funds in the basic financial statements. Combining and individual comparative statements and schedules for some major funds and the nonmajor funds are presented in this section of this report beginning on page 60.

## Financial Analysis of the County as a Whole

The County's net assets at calendar year-end are $83,776,398. The following table provides a summary of the County's net assets:

**Summary of Net Position**

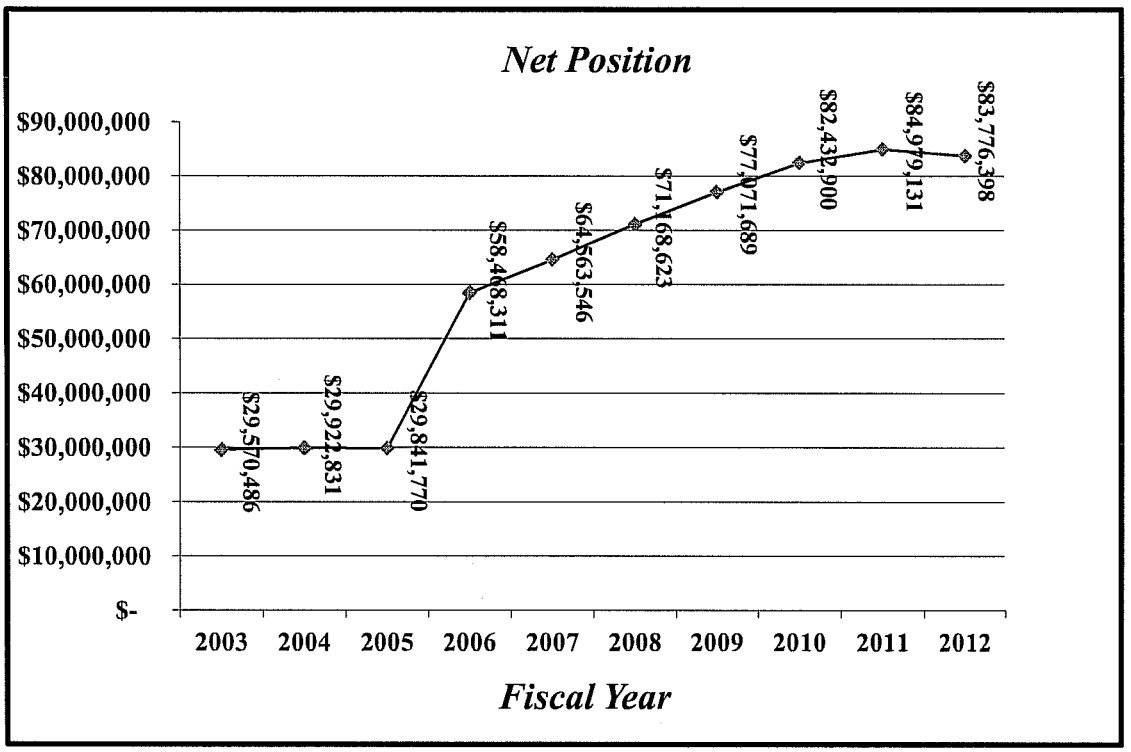
| | Governmental Activities | | Business-type Activities | | Total | | 2012 |
|---|---|---|---|---|---|---|---|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 | % of Total |
| Assets | | | | | | | |
| Current assets | $ 18,433,281 | $ 20,360,403 | $ 728,837 | $ 600,360 | $ 19,162,118 | $ 20,960,763 | 22% |
| Other noncurrent assets | 297,735 | 292,121 | - | - | 297,735 | 292,121 | 0% |
| Capital assets | 68,404,666 | 66,371,131 | 626,368 | 626,279 | 69,031,034 | 66,997,410 | 78% |
| Total assets | 87,135,682 | 87,023,655 | 1,355,205 | 1,226,639 | 88,490,887 | 88,250,294 | 100% |
| Liabilities | | | | | | | |
| Current liabilities | 3,629,766 | 2,763,163 | 41,989 | 61,057 | 3,671,755 | 2,824,220 | 78% |
| Long-term liabilities | 938,303 | 324,202 | 104,431 | 122,741 | 1,042,734 | 446,943 | 22% |
| Total liabilities | 4,568,069 | 3,087,365 | 146,420 | 183,798 | 4,714,489 | 3,271,163 | 100% |
| Net position | | | | | | | |
| Net investment in capital assets | 67,453,615 | 66,072,149 | 505,892 | 487,495 | 67,959,507 | 66,559,644 | 81% |
| Restricted | 7,335,370 | 9,651,530 | - | - | 7,335,370 | 9,651,530 | 9% |
| Unrestricted | 7,778,628 | 8,212,611 | 702,893 | 555,346 | 8,481,521 | 8,767,957 | 10% |
| Total net position | $ 82,567,613 | $ 83,936,290 | $ 1,208,785 | $ 1,042,841 | $ 83,776,398 | $ 84,979,131 | 100% |

The County maintains a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities is 5.1 to 1, which compares unfavorably to 7.4 to 1 at December 31, 2011. The business-type activities current ratio is 17.4 to 1 as compared 9.8 to 1 at December 31, 2011. Overall, the total current ratio at December 31, 2012 is 5.2 to 1 as compared to 7.4 to 1 at December 31, 2011.

The County reported positive balances in net position for governmental activities. Net position decreased $1,368,677 in 2012 governmental activities or 1.6% below the 2011 amount. The net position for business-type activities increased $165,944 or 15.9%. The County's overall financial position decreased during calendar year 2012 by $1,202,733 or 1.4%.

Note that 81.7% of the governmental activities' net position is tied up in capital assets compared to 78.7% at December 31, 2011. The County uses these capital assets to provide services to its citizens.

The following chart reports the County's total net position balances from calendar year 2003 - 2012.




Note that the primary increase in total net assets in 2006 relates to the initial reporting of infrastructure retroactively.

*(This page continued on the subsequent page)*

The following table provides a summary of the County's changes in net position:

**Summary of Changes in Net Position**

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 |
| Revenues: | | | | | | |
| Program: | | | | | | |
| Charges for services | $ 6,663,377 | $ 6,807,133 | $ 737,531 | $ 935,627 | $ 7,400,908 | $ 7,742,760 |
| Operating grants | 90,987 | 272,876 | 422,174 | 293,072 | 513,161 | 565,948 |
| Capital grants & contributions | 504,512 | 539,814 | 223,900 | 156,864 | 728,412 | 696,678 |
| General: | | | | | | |
| Taxes | 25,887,890 | 26,305,445 | - | - | 25,887,890 | 26,305,445 |
| Other | 462,696 | 494,430 | 785 | 11,237 | 463,481 | 505,667 |
| Total revenues | 33,609,462 | 34,419,698 | 1,384,390 | 1,396,800 | 34,993,852 | 35,816,498 |
| Program Expenses: | | | | | | |
| General government | 3,972,056 | 3,741,974 | - | - | 3,972,056 | 3,741,974 |
| Judicial | 2,178,105 | 2,140,038 | - | - | 2,178,105 | 2,140,038 |
| Public safety | 15,092,568 | 14,714,410 | - | - | 15,092,568 | 14,714,410 |
| Public works | 11,488,128 | 9,213,143 | - | - | 11,488,128 | 9,213,143 |
| Health and welfare | 671,084 | 620,860 | - | - | 671,084 | 620,860 |
| Culture and recreation | 977,378 | 1,058,415 | - | - | 977,378 | 1,058,415 |
| Housing and development | 576,266 | 545,931 | - | - | 576,266 | 545,931 |
| Interest | 22,554 | 3,720 | - | - | 22,554 | 3,720 |
| Area transit | - | - | 1,174,240 | 1,196,471 | 1,174,240 | 1,196,471 |
| Refuse collection | - | - | 44,206 | 35,305 | 44,206 | 35,305 |
| Total expenses | 34,978,139 | 32,038,491 | 1,218,446 | 1,231,776 | 36,196,585 | 33,270,267 |
| Excess | (1,368,677) | 2,381,207 | 165,944 | 165,024 | (1,202,733) | 2,546,231 |
| Beginning net position | 83,936,290 | 81,555,083 | 1,042,841 | 877,817 | 84,979,131 | 82,432,900 |
| Ending net position | $ 82,567,613 | $ 83,936,290 | $ 1,208,785 | $ 1,042,841 | $ 83,776,398 | $ 84,979,131 |

## GOVERNMENTAL REVENUES

The County is heavily reliant on property taxes to support governmental operations. Property taxes provided approximately $14 million or 41.8% of the County's total governmental revenues as compared to 39.3% in 2011. Sales taxes are the second largest revenue source with $10.3 million of revenues or 30.7% as compared to 33% in 2011.

Because of the County's financial position, we have been able to earn over $20,215 in unrestricted interest earnings to support governmental activities. Also, note that program revenue covers 20.8% of governmental operating expenses compared to the same 23.9% in 2011. This means that the government's taxpayers and the County's other general governmental revenues fund 79.2% of the governmental activities. As a result, the general economy and the County businesses have a major impact on the County's revenue streams.

The County reported public works capital grants and contributions of $429,496, which includes $355,206 for streets and drainage projects.

## GOVERNMENTAL FUNCTIONAL EXPENSES

The public safety and the public works functions make up approximately 76% of the total governmental activities expenses as compared 74.7% in 2011. General government totals over $3.9 million and the court system costs the County over $2.1 million annually.

This table presents the cost of each of the County's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that was placed on the County's taxpayers by each of these functions.

**Governmental Activities**

| | 2012 | | 2011 | |
|---|---|---|---|---|
| | Total Cost of Services | Net Cost of Services | Total Cost of Services | Net Cost of Services |
| General government | $ 3,972,056 | $ 2,493,036 | $ 3,741,974 | $ 2,600,141 |
| Judicial | 2,178,105 | 2,072,695 | 2,140,038 | 2,036,165 |
| Public safety | 15,092,568 | 10,265,328 | 14,714,410 | 9,494,460 |
| Public works | 11,488,128 | 10,815,389 | 9,213,143 | 8,257,993 |
| Health and welfare | 671,084 | 668,448 | 620,860 | 609,362 |
| Culture and recreation | 977,378 | 953,487 | 1,058,415 | 1,018,815 |
| Housing and development | 576,266 | 428,326 | 545,931 | 398,012 |
| Interest | 22,554 | 22,554 | 3,720 | 3,720 |
| Total | $ 34,978,139 | $ 27,719,263 | $ 32,038,491 | $ 24,418,668 |

After reducing gross expenses by program revenues, public safety totals 37% of the net cost of services and public works totals only 39% of these costs. The primary revenue streams that reduced gross expenses were charges for services, capital contributions and capital grants.

***Business-Type Activities***

The County operates an area transit fund providing transportation services to the County's residents. In 2012, this fund reporting an operating loss of $383,262 compared to an operating loss of $260,818 in calendar 2011. Charges for services decreased $184,282 or 20.9% primarily due to a services contract with a state agency that was not renewed.

Total operating expenses decreased $72,348 or 6.3%. Purchased services decreased $36,912 or 31.6%. In calendar 2011, a transit consultant conducted a special project for the Board of County Commissioners. These costs were not duplicated in calendar year 2012. Supply costs decreased $37,718 or 31.6% due to reduced fuel costs.

The fund received operating grants of $422,174. This is a Federal operating formula grant. This fund received a Federal capital grant to purchase one bus and four vans. The grant was passed through the Georgia Department of Transportation.

The unrestricted net position is $582,921 as compared to a balance of $434,710 at December 31, 2011 or a $148,211 increase.

**Financial Analysis of the County's Funds**

*Governmental Funds*

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of $13,874,594.

Of this year-end total, $5,134,076 is unassigned indicating availability for continuing County service requirements. Legally restricted fund balances include: $3,127,249 restricted to public safety and $3,807,281 to capital projects. In addition, $147,202 is committed building maintenance and $803,078 is assigned to balance the 2013 budget.

The total ending fund balances of governmental funds show a decrease of $3,089,025 or 18.2% from the prior year amount. The major decrease relates to the 2006 SPLOST fund.

*Major Governmental Funds*

***The General Fund*** - The general fund is the County's primary operating fund and the largest source of day-to-day service delivery. The general fund's fund balance decreased $966,071 or 13.1%. In 2011, the general fund's fund balance decreased just $ 41,121 or 6/10$^{th}$ of 1%.

In total, revenues decreased $661,320 or 3.4%.

Intangible taxes increased $17,391 or 11.2% over 2011, because of refinancing in the real estate market. General fund local option sales taxes were decreased $356,162 or 9.1% below the 2011 amount. Because of the accrual of sales taxes receivable, 2011 included the equivalent of 13 months of sales taxes as compared to 12 months in 2012. Interest and penalties on properties were down $108,403 from 2011. In 2011, the Sheriff took over tax collections, which increased tax sales and last years' interest and penalties revenue.

Federal intergovernmental revenue is down $21,738 or 39% due to normal variances from year to year.

In total, charges for service decreased $130,547 or 3.9%. Charges for court costs are down $40,571 or 15.8% from 2011due to a weak economy. Reimbursements are down $85,776 or 8.7% from 2011. In 2011, the SPLOST fund reimbursed the general fund $72,976 for bridge materials used on Lee White road. This reimbursement was not duplicated in 2012.

Fines are down $96,579 or 13.2% from 2011 because of a weak economy. Fewer tickets were issued by the state patrol because of fewer officers on patrol due to budget reductions at the State of Georgia.

Most other revenue streams were similar to the 2011 amounts.

In total, the 2012 expenditures exceed the 2011 amount by $194,124 or just 1%. The cost of health insurance was approximately 25% over 2011, spread over all functions. Some of the other more notable changes in expenditures from 2012 follow.

The general government function costs were up $171,416 or 5.4% over the 2011 amount. However, this difference relates to various increases and decreases:

- Election costs were up $72,673 or 73.5%, because of more 2012 elections.
- Personal services costs for administration increased $47,509 or 8.9%. Most of this increase relates to health insurance costs.

- Buildings and plant personal service costs were up $80,935 or 15.2% over 2011. The County hired some skilled workers to help on the courthouse rehabilitation project. Most of this cost was reimbursed from the 2006 SPLOST fund.

Courthouse security personal costs increased $42,009 or 40.8% over 2011. One officer retired at the end of 2010 and was not replaced until 2012. Purchased services costs for jail operations increased $90,371 or 42.5% relate to inmate medical costs.

Corrections supplies decreased $154,876 or 20.9%. This increase relates primarily to:

- Energy costs decreased $37,630 due to a water leak in 2011 that was repaired in 2012.

- Medical costs decreased substantially (i.e., $138,651) from 2011 due to an inmate who was bitten by a snake in 2011.

The sanitation costs for purchased services decreased $30,107 or 10.1% from 2011. The decrease is a result of the County stopped servicing small trash containers. In addition, insurance costs decreased from 2011.

Library costs decreased $81,101 or 9.1% because these payments relates to the sales taxes collected by the County and forwarded to the Thomas County Library System. The County's 2012 sales tax collections were less in 2012; therefore, the Library System's share was less.

As indicated, the general fund's ending unassigned fund balance decreased $1,377,642 or 21% from the prior year. The unassigned fund balance (i.e. the amount available for future spending), and is considered adequate, representing the equivalent of 25.9% of annual expenditures, down from 33.2% at December 31, 2011.

***The Emergency Services Fund*** –The emergency services fund reported a net decrease in fund balance of $99,390 from the prior year. Property tax revenue is almost identical to the prior year amount. Charges for services increased $118,005 or 9.2% over 2011 because the number of ambulance calls increased.

In 2012, total revenues were up $107,082 or 2.9%. This year, the fund transferred $864,000 to the E-911 fund or $308,754 more than anticipated. The total fund balance at December 31, 2012 is $2,769,243 or approximately 94% of annual expenditures.

***County-wide 2006 SPLOST Fund*** – This fund collected approximately $6.7million in special purpose local option sales taxes. Of this amount, approximately $3.2 million was transferred to the County's 2006 SPLOST fund and an additional $3.6 million paid to other County cities. At December 31, 2012, there is no remaining fund balance.

***2006 SPLOST Fund*** – This fund recognized the transfer from the 2006 SPLOST fund referenced above and expended approximately $5.4 million on capital projects. The major projects included $2.9 million for courthouse rehabilitation and $2.3 million for road resurfacing. This fund also paid the Thomas County Public Library System $166,720 for capital construction. The fund balance at December 31, 2012 is $3,426,660.

***Proprietary Fund***

Since the County reports only a single major enterprise fund, the financial analysis is presented above for this fund.

**Budgetary Highlights**

***The General Fund*** – The County amended the revenue budget upward by just $127,000 or 7/10$^{th}$ of 1%.

Current property taxes were above the amended budget by $52,216 due to conservative budgeting. Motor vehicle taxes exceeded the budget by $40,626 also due to conservative budgeting.

Local option sales taxes were $359,929 below the budget, as described above. Franchise taxes were $38,445 over the final budget since the budget was not estimated correctly.

Fines were $111,913 below the budget, as explained above. In total, the County realized 99.7% of the estimated revenues.

In total, the expenditure side of the budget was amended upwards by $127,000. The total expenditure budget was overspent by $508,136 or 2.6%. Many personal costs exceeded the final budget. Unfortunately, the total health insurance costs for all departments increased 25% over 2011. These insurance cost increases caused budget overages of $874,279. Most other line item amounts were within the final budget.

**Capital Assets and Debt Administration**

***Capital Assets***

The County's investment in capital assets, net of accumulated depreciation, for governmental activities as of December 31, 2012, was $68,404,666 as compared to an amount of $ 66,371,131 at December 31, 2011. The business-type activities reported a book value of $626,368. The total net investment in capital assets was $69,031,034. See Note 3-E for additional information about changes in capital assets during the calendar year and outstanding at the end of the year.

*(This page continued on the subsequent page)*

The following table provides a summary of capital asset activity.

**Capital Assets**

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 |
| Non-depreciable assets: | | | | | | |
| Land | $ 3,208,420 | $ 3,208,420 | $ - | $ - | $ 3,208,420 | $ 3,208,420 |
| Land under the roads | 4,900,295 | 4,894,496 | - | - | 4,900,295 | 4,894,496 |
| Construction in progress | 5,555,924 | 2,969,024 | - | - | 5,555,924 | 2,969,024 |
| Total non-depreciable | 13,664,639 | 11,071,940 | - | - | 13,664,639 | 11,071,940 |
| Depreciable assets: | | | | | | |
| Buildings and improvements | 26,360,326 | 26,360,326 | 33,281 | 33,281 | 26,393,607 | 26,393,607 |
| Machinery and equipment | 14,860,420 | 14,445,726 | 894,843 | 858,270 | 15,755,263 | 15,303,996 |
| Infrastructure | 45,873,120 | 45,158,001 | - | - | 45,873,120 | 45,158,001 |
| Total depreciable assets | 87,093,866 | 85,964,053 | 928,124 | 891,551 | 88,021,990 | 86,855,604 |
| Less accumulated depreciation | 32,353,839 | 30,664,862 | 301,756 | 265,272 | 32,655,595 | 30,930,134 |
| Book value - depreciable assets | 54,740,027 | 55,299,191 | 626,368 | 626,279 | 55,366,395 | 55,925,470 |
| Percentage depreciated | 37% | 36% | 33% | 30% | 37% | 36% |
| Book value - all assets | $ 68,404,666 | $ 66,371,131 | $ 626,368 | $ 626,279 | $ 69,031,034 | $ 66,997,410 |

At December 31, 2012, the depreciable capital assets for governmental activities were 37% depreciated, or slightly above the 2011 percentage of 36%. This comparison indicates that the County is replacing its assets at about the same rate as they are depreciating which is a positive indicator.

The balance in the governmental activities' construction in progress account include:

- Courthouse rehabilitation - $5,529,424
- Paving and drainage in the Oakhill subdivision - $26,500

The major additions to the governmental activities' machinery and equipment account include:

- Four sheriff vehicles and one SUV - $131,362
- Three fire trucks - $747,467
- One dump truck - $115,206
- Two tankers for fire - $82,016

*Long-term Debt*

During the calendar year, the County financed three fire trucks through Thomasville National Bank totaling $747,467. At the end of the calendar year, for governmental activities, the County had four notes payable due to a local bank totaling $951,051 and one business-type activities note totaling $120,476. The governmental activity notes will be retired in 2014 and the business-type activity debt matures in 2018. In addition, the County reported a total unused vacation liability totaling $504,091.

The following table presents the balances of the County's long-term debt.

**Outstanding Borrowings**

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 |
| Notes payable - Commercial Bank | $ 203,584 | $ 298,982 | $ - | $ - | $ 203,584 | $ 298,982 |
| Thomasville National Bank | 747,467 | - | - | - | 747,467 | - |
| Ameris | - | - | 120,476 | 138,784 | 120,476 | 138,784 |
| Compensated absences | 493,991 | 483,160 | 10,100 | 9,400 | 504,091 | 492,560 |
| Total | $ 1,445,042 | $ 782,142 | $ 130,576 | $ 148,184 | $ 1,575,618 | $ 930,326 |

See Note 3-H for additional information about the County's long-term debt.

**Economic Conditions Affecting the County**

Thomas County is part of the 14-county Southwest Georgia Regional Commission (SWGRC) and is located approximately 45 miles from Tallahassee (Interstate 10) with its national airport, and 60 miles from Valdosta, Georgia (Interstate 75). Incorporated areas include Thomasville (population 18,000), Barwick, Boston, Coolidge, Meigs, Ochlocknee, and Pavo (with populations ranging from 300 to 1,500 each). The County's population is currently estimated at 46,188.

Thomas County is one of about 3,141 counties and county equivalents in the United States. It has 548.4 sq. miles and a population density of 78 per square miles. In the last three decades of the 1900's its population grew by 23%. 2011 estimates the largest minority population was African-American listed at 36.9%.

The unemployment rate for May 2011 was 8.4%, with about 17% of the population living below the poverty level. Employed civilians totaling 22,608, are classified as follows:

- Goods producing 20.4%
- Service producing 62.4%
- Government 17.1%

Top ten County employers in 2012 are listed below:

| | |
|---|---|
| • Archbold Hospital | 2,080 |
| • Thomas County Schools | 750 |
| • Flowers Baking Company | 678 |
| • City of Thomasville | 425 |
| • Thomasville City Schools | 417 |
| • Thomas County Government | 402 |
| • Wal-Mart | 270 |
| • Oil Dri | 260 |
| • Cleaver Brooks | 247 |
| • Hurst Boiler | 235 |

The medium family income in 2010 was $37,581 compared to the state average of $50,834. The Georgia Department of Community Affairs lists the County's total retail sales at $450 million.

As referenced above, the nationwide recession has affected our County as well. In an effort to offset this negative economic impact, in the 2009 - 2012 budgets, the County did not increase employee wages or benefits. Capital outlay purchases have been reduced to about 25% pre-recession levels.

**Contacting the County's Financial Management**

This financial report is designed to provide a general overview of the County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the Board of Commissioners at Post Office Box 920, Thomasville, Georgia, 31799.

# BASIC FINANCIAL STATEMENTS

**Thomas County, Georgia**
*Statement of Net Position*
*December 31, 2012*

| | Primary Government | | | Component Units |
|---|---|---|---|---|
| | Governmental Activities | Business-type Activities | Total | |
| **Assets** | | | | |
| **Current Assets** | | | | |
| Cash and cash equivalents (Note 3A) | $ 14,079,061 | $ 552,349 | $ 14,631,410 | $ 1,816,132 |
| Restricted cash | 174,637 | - | 174,637 | - |
| Receivables: | | | | |
| Accounts | 510,735 | 3,053 | 513,788 | 7,329 |
| Property taxes | 1,943,497 | - | 1,943,497 | - |
| Sales taxes | 1,044,252 | - | 1,044,252 | - |
| Intergovernmental | 158,719 | 234,684 | 393,403 | 862,982 |
| Interfund | 67,312 | (67,312) | - | - |
| Inventory | 342,800 | - | 342,800 | - |
| Prepaid items | 112,268 | 6,063 | 118,331 | 9,563 |
| **Total Current Assets** | 18,433,281 | 728,837 | 19,162,118 | 2,696,006 |
| **Non-current Assets** | | | | |
| Pension net excess | 297,735 | - | 297,735 | - |
| Capital assets (Note 3E) | | | | |
| Nondepreciable | 13,664,639 | - | 13,664,639 | - |
| Depreciable, net | 54,740,027 | 626,368 | 55,366,395 | 3,847,614 |
| **Total Non-current Assets** | 68,702,401 | 626,368 | 69,328,769 | 3,847,614 |
| **Total Assets** | 87,135,682 | 1,355,205 | 88,490,887 | 6,543,620 |
| **Liabilities** | | | | |
| **Current Liabilities** | | | | |
| Accounts payable | 266,173 | 1,897 | 268,070 | 137,921 |
| Accrued expenses | 593,894 | 13,947 | 607,841 | 11,158 |
| Accrued interest payable | 10,423 | - | 10,423 | - |
| Intergovernmental payable | 1,110,271 | - | 1,110,271 | - |
| Unearned revenue | 536,767 | - | 536,767 | - |
| Claims payable | 571,700 | - | 571,700 | - |
| Notes payable | 136,246 | 18,570 | 154,816 | - |
| Compensated absences payable | 370,493 | 7,575 | 378,068 | 26,613 |
| Other payable | 33,799 | - | 33,799 | - |
| **Total Current Liabilities** | 3,629,766 | 41,989 | 3,671,755 | 175,692 |
| **Long-Term Liabilities** (Note 3H) (net of current portion) | | | | |
| Compensated absences payable | 123,498 | 2,525 | 126,023 | 104,953 |
| Notes payable | 814,805 | 101,906 | 916,711 | - |
| **Total Long-Term Liabilities** | 938,303 | 104,431 | 1,042,734 | 104,953 |
| **Total Liabilities** | 4,568,069 | 146,420 | 4,714,489 | 280,645 |
| **Net Position** | | | | |
| Net investment in capital assets (Note 3J) | 67,453,615 | 505,892 | 67,959,507 | 3,847,614 |
| Restricted for: | | | | |
| Capital projects | 3,807,281 | - | 3,807,281 | 164,167 |
| Specific health program | - | - | - | 848,689 |
| Public safety | 3,127,249 | - | 3,127,249 | - |
| Law library | 1,776 | - | 1,776 | - |
| Economic development | 142,941 | - | 142,941 | - |
| Airport improvements | 256,123 | - | 256,123 | - |
| Unrestricted | 7,778,628 | 702,893 | 8,481,521 | 1,402,505 |
| **Total Net Position** | $ 82,567,613 | $ 1,208,785 | $ 83,776,398 | $ 6,262,975 |

See accompanying notes to the basic financial statements

Thomas County, Georgia
*Statement of Activities*
*For the Year Ended December 31, 2012*

| Function/Program | Expenses | Program Revenues: Charges for Services and Fines | Program Revenues: Operating Grants, Contributions and Interest | Program Revenues: Capital Grants and Contributions | Net (Expense) Revenue and Changes in Net Position: Primary Government: Governmental Activities | Primary Government: Business-type Activities | Primary Government: Total | Component Units |
|---|---|---|---|---|---|---|---|---|
| **Primary Government** | | | | | | | | |
| **Governmental Activities** | | | | | | | | |
| General government | $ 3,972,056 | $ 1,478,670 | $ 350 | $ - | $ (2,493,036) | $ - | $ (2,493,036) | $ - |
| Judicial | 2,178,105 | 73,935 | 31,475 | - | (2,072,695) | - | (2,072,695) | - |
| Public safety | 15,092,568 | 4,693,062 | 59,162 | 75,016 | (10,265,328) | - | (10,265,328) | - |
| Public works | 11,488,128 | 243,243 | - | 429,496 | (10,815,389) | - | (10,815,389) | - |
| Health and welfare | 671,084 | 2,636 | - | - | (668,448) | - | (668,448) | - |
| Culture and recreation | 977,378 | 23,891 | - | - | (953,487) | - | (953,487) | - |
| Housing and development | 576,266 | 147,940 | - | - | (428,326) | - | (428,326) | - |
| Interest | 22,554 | - | - | - | (22,554) | - | (22,554) | - |
| **Total Governmental Activities** | 34,978,139 | 6,663,377 | 90,987 | 504,512 | (27,719,263) | - | (27,719,263) | - |
| **Business-type Activities** | | | | | | | | |
| Commercial collection | 44,206 | 41,591 | - | - | - | (2,615) | (2,615) | - |
| Area transit | 1,174,240 | 695,940 | 422,174 | 223,900 | - | 167,774 | 167,774 | - |
| Total Business-type Activities | 1,218,446 | 737,531 | 422,174 | 223,900 | - | 165,159 | 165,159 | - |
| **Total Primary Government** | $ 36,196,585 | $ 7,400,908 | $ 513,161 | $ 728,412 | (27,719,263) | 165,159 | (27,554,104) | - |
| **Component Units** | | | | | | | | |
| Department of Public Health | 2,023,797 | 808,731 | 1,170,232 | - | - | - | - | (44,834) |
| Emergency Services Agency | 32,937 | - | 310,580 | - | - | - | - | 277,643 |
| Public Library System | 1,159,717 | 30,195 | 196,817 | 1,689,594 | - | - | - | 756,889 |
| **Total - Component Units** | $ 3,216,451 | $ 838,926 | $ 1,677,629 | $ 1,689,594 | - | - | - | 989,698 |
| **General Revenues** | | | | | | | | |
| Property taxes levied for general government purposes | | | | | 14,047,060 | - | 14,047,060 | - |
| Sales taxes | | | | | 10,306,942 | - | 10,306,942 | - |
| Insurance premium tax | | | | | 991,048 | - | 991,048 | - |
| Other taxes | | | | | 542,840 | - | 542,840 | - |
| Allotments from participating governments | | | | | - | - | - | 878,082 |
| Unrestricted investment earnings | | | | | 20,215 | 785 | 21,000 | 8,598 |
| Miscellaneous | | | | | 442,481 | - | 442,481 | - |
| **Total General Revenues** | | | | | 26,350,586 | 785 | 26,351,371 | 886,680 |
| **Change in Net Position** | | | | | (1,368,677) | 165,944 | (1,202,733) | 1,876,378 |
| **Net Position Beginning of Year** | | | | | 83,936,290 | 1,042,841 | 84,979,131 | 4,386,597 |
| **Net Position End of Year** | | | | | $ 82,567,613 | $ 1,208,785 | $ 83,776,398 | $ 6,262,975 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Balance Sheet*
*Governmental Funds*
*December 31, 2012*
*(With Comparative Totals at December 31, 2011)*

| | 2012 | | | | | | 2011 |
|---|---|---|---|---|---|---|---|
| | General | Emergency Services | 2006 SPLOST | County-wide 2006 SPLOST | Other Governmental Funds | Total Governmental Funds | Total Governmental Funds |
| **Assets** | | | | | | | |
| Cash and cash equivalents | $ 5,929,265 | $ 2,776,669 | $ 3,769,457 | $ - | $ 1,584,962 | $ 14,060,353 | $ 15,932,646 |
| Restricted cash | 174,637 | - | - | - | - | 174,637 | 146,549 |
| Receivables: | | | | | | | |
| Accounts | 10,252 | 186,900 | - | - | 168,210 | 365,362 | 338,658 |
| Property taxes | 1,284,518 | 338,895 | - | - | 320,084 | 1,943,497 | 1,463,804 |
| Sales taxes | 360,497 | - | - | 683,755 | - | 1,044,252 | 1,917,867 |
| Intergovernmental | 153,510 | 3,545 | 1,120 | - | 544 | 158,719 | 70,914 |
| Interfund | 228,667 | 45,320 | 322,732 | - | 110,349 | 707,068 | 1,363,677 |
| Inventory | 342,800 | - | - | - | - | 342,800 | 327,500 |
| Prepaid items | 77,451 | 12,330 | - | - | 22,487 | 112,268 | 111,982 |
| **Total Assets** | $ 8,561,597 | $ 3,363,659 | $ 4,093,309 | $ 683,755 | $ 2,206,636 | $ 18,908,956 | $ 21,673,597 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | | | | | | |
| **Liabilities** | | | | | | | |
| Accounts payable | $ 120,202 | $ 3,082 | $ 64,154 | $ - | $ 78,735 | $ 266,173 | $ 322,393 |
| Accrued expenditures | 421,190 | 91,467 | - | - | 81,237 | 593,894 | 546,380 |
| Intergovernmental payable | 749,248 | - | - | 361,023 | - | 1,110,271 | 1,140,355 |
| Interfund payable | 1,282 | 283,159 | 77,713 | 322,732 | 581,672 | 1,266,558 | 1,579,194 |
| Other payable | 33,799 | - | - | - | - | 33,799 | 19,212 |
| Unearned revenue | 277 | 6,708 | 524,782 | - | 5,000 | 536,767 | 9,687 |
| **Total Liabilities** | 1,325,998 | 384,416 | 666,649 | 683,755 | 746,644 | 3,807,462 | 3,617,221 |
| **Deferred Inflows of Resources** | 803,300 | 210,000 | - | - | 213,600 | 1,226,900 | 1,091,957 |
| **Total Liabilities and Deferred Inflows of Resources** | 2,129,298 | 594,416 | 666,649 | 683,755 | 960,244 | 5,034,362 | 4,709,178 |
| **Fund Balances** | | | | | | | |
| Nonspendable | 420,251 | 12,330 | - | - | 22,487 | 455,068 | 439,482 |
| Restricted | - | 2,756,913 | 3,426,660 | - | 1,151,797 | 7,335,370 | 9,651,530 |
| Committed | 147,002 | - | - | - | - | 147,002 | 133,502 |
| Assigned | 730,970 | - | - | - | 72,108 | 803,078 | 473,746 |
| Unassigned | 5,134,076 | - | - | - | - | 5,134,076 | 6,266,159 |
| **Total Fund Balances** | 6,432,299 | 2,769,243 | 3,426,660 | - | 1,246,392 | 13,874,594 | 16,964,419 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 8,561,597 | $ 3,363,659 | $ 4,093,309 | $ 683,755 | $ 2,206,636 | $ 18,908,956 | $ 21,673,597 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
***Reconciliation of the Balance Sheet of Governmental Funds***
***to the Government-wide Statement of Net Position***
***December 31, 2012***

| | | | |
|---|---|---|---|
| **Total Governmental Fund Balances** | | | $ 13,874,594 |
| **Amounts reported for governmental activities in the statement of net position are different because:** | | | |
| Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. | | | |
| Cost of capital assets | $ | 100,758,505 | |
| Less accumulated depreciation | | (32,353,839) | 68,404,666 |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds. | | | |
| Property taxes | $ | 1,196,900 | |
| Charges for services | | 30,000 | 1,226,900 |
| The internal service fund is used by management to charge the costs of the group health program to individual funds. The assets and liabilities of the internal service funds are included in governmental activities column on the government-wide statement of net position. | | | 219,183 |
| Pension net assets are not current financial resources and are not recognized at the fund financial reporting level but are reported on the government-wide statement of net position. | | | 297,735 |
| Interfund receivables and payables between governmental funds are reported on the governmental fund's balance sheet but eliminated on the government-wide statement of net position. | | | |
| Interfund receivables | $ | (1,266,558) | |
| Interfund payables | | 1,266,558 | - |
| Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net position. | | | |
| Interest payable | $ | (10,423) | |
| Notes payable | | (951,051) | |
| Compensated absences payable | | (493,991) | (1,455,465) |
| **Net Assets of Governmental Activities** | | | $ 82,567,613 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Statement of Revenues, Expenditures and Changes in Fund Balances*
*Governmental Funds*
*For the Year Ended December 31, 2012*
*(With Comparative Totals For the Year Ended December31, 2011)*

| | 2012 | | | | | | 2011 |
|---|---|---|---|---|---|---|---|
| | General | Emergency Services | 2006 SPLOST | County-wide 2006 SPLOST | Other Governmental Funds | Total Governmental Funds | Total Governmental Funds |
| **Revenues** | | | | | | | |
| Taxes | $ 14,524,276 | $ 2,378,361 | $ - | $ 6,746,871 | $ 2,122,982 | $ 25,772,490 | $ 26,445,445 |
| Intergovernmental | 65,488 | 19,249 | - | - | 355,206 | 439,943 | 748,952 |
| Licenses and permits | 230,364 | - | - | - | - | 230,364 | 220,815 |
| Charges for services | 3,214,317 | 1,402,568 | - | - | 806,677 | 5,423,562 | 5,421,925 |
| Impact fees | - | - | - | - | 69,684 | 69,684 | 113,525 |
| Fines and forfeitures | 633,087 | - | - | - | 110,744 | 743,831 | 875,933 |
| Investment earnings | 11,432 | 5,002 | 10,430 | - | 3,625 | 30,489 | 100,570 |
| Contributions and donations | - | - | - | - | 6,250 | 6,250 | 13,800 |
| Miscellaneous | 216,192 | 5,270 | 58,398 | - | 4,525 | 284,385 | 233,808 |
| **Total Revenues** | 18,895,156 | 3,810,450 | 68,828 | 6,746,871 | 3,479,693 | 33,000,998 | 34,174,773 |
| **Expenditures** | | | | | | | |
| **Current:** | | | | | | | |
| General government | 3,319,227 | - | - | - | 125,487 | 3,444,714 | 3,251,539 |
| Judicial | 2,125,335 | - | - | - | 25,860 | 2,151,195 | 2,110,436 |
| Public safety | 7,979,007 | 2,918,829 | - | - | 3,333,936 | 14,231,772 | 13,962,588 |
| Public works | 4,352,427 | - | - | - | - | 4,352,427 | 4,336,731 |
| Health and welfare | 659,704 | - | - | - | 30,000 | 689,704 | 647,968 |
| Culture and recreation | 810,658 | - | - | - | - | 810,658 | 891,759 |
| Housing and development | 569,036 | - | - | - | - | 569,036 | 536,571 |
| **Intergovernmental** | - | - | 166,720 | 3,579,061 | 27,149 | 3,772,930 | 2,541,380 |
| **Capital Outlay** | - | 27,011 | 5,405,003 | - | 1,131,840 | 6,563,854 | 5,099,648 |
| **Debt Service:** | | | | | | | |
| Principal retirement | - | - | - | - | 95,398 | 95,398 | 147,868 |
| Interest and fiscal charges | - | - | - | - | 13,327 | 13,327 | 18,268 |
| **Total Expenditures** | 19,815,394 | 2,945,840 | 5,571,723 | 3,579,061 | 4,782,997 | 36,695,015 | 33,544,756 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | (920,238) | 864,610 | (5,502,895) | 3,167,810 | (1,303,304) | (3,694,017) | 630,017 |
| **Other Financing Sources (Uses)** | | | | | | | |
| Proceeds from capital asset dispositions | 55,050 | - | - | - | 5,558 | 60,608 | 9,927 |
| Issuance of long-term debt | - | - | - | - | 747,467 | 747,467 | - |
| Transfers in | 103,000 | - | 3,167,810 | - | 864,000 | 4,134,810 | 5,636,785 |
| Transfers out | (219,183) | (964,000) | - | (3,167,810) | (3,000) | (4,353,993) | (5,636,785) |
| **Total Other Financing Sources (Uses)** | (61,133) | (964,000) | 3,167,810 | (3,167,810) | 1,614,025 | 588,892 | 9,927 |
| **Net Change in Fund Balances** | (981,371) | (99,390) | (2,335,085) | - | 310,721 | (3,105,125) | 639,944 |
| **Fund Balances Beginning of Year** | 7,398,370 | 2,868,633 | 5,761,745 | - | 935,671 | 16,964,419 | 16,320,075 |
| **Increase in Reserve for Inventory** | 15,300 | - | - | - | - | 15,300 | 4,400 |
| **Fund Balances End of Year** | $ 6,432,299 | $ 2,769,243 | $ 3,426,660 | $ - | $ 1,246,392 | $ 13,874,594 | $ 16,964,419 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities*
*For the Year Ended December 31, 2012*

| | | | |
|---|---|---|---|
| **Net Changes In Fund Balances - Total Governmental Funds** | | | $ (3,105,125) |
| **Amounts reported for governmental activities in the statement of activities are different because** | | | |
| Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period. | | | |
| | Depreciation expense | $ (2,485,025) | |
| | Capital outlay | 4,451,798 | 1,966,773 |
| Capital assets contributed are not reported at the fund financial reporting level but are reported on the government-wide financial reporting level. | | | 138,876 |
| The book value of capital assets sold are reported on the government-wide statement of activities but not reported in the governmental fund's operating statement less book value of traded-in asset capitalized. | | | (72,114) |
| The increase in pension assets are reported on the government-wide statement of activities but not at the governmental fund's operating statement. | | | |
| | Balance @ 12/31/12 | $ 297,735 | |
| | Balance @ 12/31/11 | (292,121) | 5,614 |
| Revenues reported in the statement of activities that do not provide current financial resources are not reported as revenues at the fund financial reporting level. | | | |
| | Property taxes: | | |
| | Deferred @ 12/31/12 | $ 1,196,900 | |
| | Deferred @ 12/31/11 | (1,081,500) | 115,400 |
| | Impact fees: | | |
| | Deferred @ 12/31/11 | | (10,457) |
| | Charges for services: | | |
| | Deferred @ 12/31/12 | | 30,000 |
| The increase in fund balances reserve for inventory is added directly from the fund balances at the fund level but expenses are decreased at the government-wide level | | | 15,300 |
| The internal service fund is used by management to charge the costs of the group insurance program to individual funds is not reported in the government-wide statement of activities on the government-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. | | | 219,183 |
| Transfers between governmental funds are reported in the governmental funds operating statement but are eliminated on the government-wide statement of activities: | | | |
| | Transfers in | $ (4,353,993) | |
| | Transfers out | 4,353,993 | - |
| The issuance of long-term debt is reported as an other financing source at the fund financial reporting level but reclassified as a liability at the government-wide financial reporting level. | | | (747,467) |
| Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. | | | 95,398 |
| Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as expenditures in governmental funds. | | | |
| | Liability @ 12/31/12 | $ (10,423) | |
| | Liability @ 12/31/11 | 1,196 | (9,227) |
| Compensated absences reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. | | | |
| | Liability @ 12/31/12 | $ (493,991) | |
| | Liability @ 12/31/11 | 483,160 | (10,831) |
| **Change In Net Position of Governmental Activities** | | | $ (1,368,677) |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Proprietary Funds*
*Statement of Net Position*
*December 31, 2012*

| | Business-type Activities | | | Governmental Activities - Internal Service Fund |
|---|---|---|---|---|
| | Area Transit | Other Enterprise Fund | Total | |
| **Assets** | | | | |
| **Current Assets:** | | | | |
| Cash and cash equivalents | $ 435,430 | $ 116,919 | $ 552,349 | $ 18,708 |
| Receivables: | | | | |
| Accounts | - | 3,053 | 3,053 | 145,373 |
| Intergovernmental | 234,684 | - | 234,684 | - |
| Interfund | 1,282 | - | 1,282 | 626,802 |
| Prepaid items | 6,063 | - | 6,063 | - |
| **Total Current Assets** | 677,459 | 119,972 | 797,431 | 790,883 |
| **Capital Assets** | | | | |
| Depreciable, net | 515,324 | 111,044 | 626,368 | - |
| **Total Assets** | 1,192,783 | 231,016 | 1,423,799 | 790,883 |
| **Liabilities** | | | | |
| **Current Liabilities:** | | | | |
| Accounts payable | 1,897 | - | 1,897 | - |
| Accrued expenses | 13,947 | - | 13,947 | - |
| Interfund payable | 68,594 | - | 68,594 | - |
| Compensated absences payable | 7,575 | - | 7,575 | - |
| Claims payable | - | - | - | 571,700 |
| Notes payable | - | 18,570 | 18,570 | - |
| **Total Current Liabilities** | 92,013 | 18,570 | 110,583 | 571,700 |
| **Long-term Liabilities:** | | | | |
| Compensated absences | 2,525 | - | 2,525 | - |
| Notes payable | - | 101,906 | 101,906 | - |
| **Total Long-term Liabilities:** | 2,525 | 101,906 | 104,431 | - |
| **Total Liabilities** | 94,538 | 120,476 | 215,014 | 571,700 |
| **Net Position** | | | | |
| Net investment in capital assets | 515,324 | (9,432) | 505,892 | - |
| Unrestricted | 582,921 | 119,972 | 702,893 | 219,183 |
| **Total Net Position** | $ 1,098,245 | $ 110,540 | $ 1,208,785 | $ 219,183 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
***Proprietary Funds***
***Statement of Revenues,***
***Expenses and Changes in Fund Net Position***
***For the Year Ended December 31, 2012***

| | Business-type Activities | | | Governmental Activities - |
|---|---|---|---|---|
| | Area Transit | Other Enterprise Fund | Total | Internal Service Fund |
| **Operating Revenues** | | | | |
| Charges for services | $ 695,940 | $ 41,591 | $ 737,531 | $ 3,747,838 |
| Miscellaneous | - | - | - | 334,488 |
| **Total Operating Revenues** | 695,940 | 41,591 | 737,531 | 4,082,326 |
| **Operating Expenses** | | | | |
| Personal services | 608,141 | 5,150 | 613,291 | - |
| Purchased services | 80,024 | - | 80,024 | - |
| Supplies | 282,149 | - | 282,149 | - |
| Landfill fees | - | 7,550 | 7,550 | - |
| Cost of services | - | - | - | 4,082,482 |
| Depreciation | 108,888 | 19,884 | 128,772 | - |
| Other | - | 11,622 | 11,622 | - |
| **Total Operating Expenses** | 1,079,202 | 44,206 | 1,123,408 | 4,082,482 |
| **Operating Income (Loss)** | (383,262) | (2,615) | (385,877) | (156) |
| **Non-operating Revenue (Expenses)** | | | | |
| Operating grants | 422,174 | - | 422,174 | - |
| Investment earnings | 410 | 375 | 785 | 156 |
| Loss on disposal of capital assets | (95,038) | - | (95,038) | - |
| **Total Non-operating Revenue (Expenses)** | 327,546 | 375 | 327,921 | 156 |
| **(Loss) Before Transfers In and Capital Contributions** | (55,716) | (2,240) | (57,956) | - |
| **Transfers In** | - | - | - | 219,183 |
| **Capital Contributions** | 223,900 | - | 223,900 | - |
| **Change in Net Position** | 168,184 | (2,240) | 165,944 | 219,183 |
| **Net Position Beginning of Year** | 930,061 | 112,780 | 1,042,841 | - |
| **Net Position End of Year** | $ 1,098,245 | $ 110,540 | $ 1,208,785 | $ 219,183 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Proprietary Funds*
*Statement of Cash Flows*
*For the Year Ended December 31, 2012*

| | Business-type Activities | | | Governmental Activities - Internal Service Fund |
|---|---|---|---|---|
| | Area Transit | Other Enterprise Fund | Total | |
| **Increase (Decrease) in Cash and Cash Equivalents** | | | | |
| **Cash Flows from Operating Activities** | | | | |
| Cash received from customers | $ 727,542 | $ 43,882 | $ 771,424 | $ - |
| Cash received from interfund services provided | - | - | - | 3,936,953 |
| Cash payments for personal services | (606,717) | (5,150) | (611,867) | - |
| Cash payments for goods and services | (337,843) | (19,172) | (357,015) | - |
| Cash payments for claims | - | - | - | (3,776,782) |
| **Net Cash Provided by (Used in) Operating Activities** | (217,018) | 19,560 | (197,458) | 160,171 |
| **Cash Flows from Noncapital Financing Activities** | | | | |
| Operating grants | 422,174 | - | 422,174 | - |
| Increase (decrease) in interfund loan payable | 32,796 | - | 32,796 | (236,230) |
| (Increase) decrease in interfund loan receivable | - | - | - | (140,539) |
| Transfers in | - | - | - | 219,183 |
| **Net Cash Flows from Noncapital Financing Activities** | 454,970 | - | 454,970 | (157,586) |
| **Cash Flows from Capital and Related Financing Activities** | | | | |
| Retirement of note payable principal | - | (18,308) | (18,308) | - |
| Acquisition of capital assets | (22,389) | - | (22,389) | - |
| **Net Cash Provided by (Used in) Capital and Related Financing Activities** | (22,389) | (18,308) | (40,697) | - |
| **Cash Flows from Investing Activities** | | | | |
| Investment earnings | 410 | 375 | 785 | 156 |
| **Net Increase (Decrease) in Cash and Cash Equivalents** | 215,973 | 1,627 | 217,600 | 2,741 |
| **Cash and Cash Equivalents Beginning of Year** | 219,457 | 115,292 | 334,749 | 15,967 |
| **Cash and Cash Equivalents End of Year** | $ 435,430 | $ 116,919 | $ 552,349 | $ 18,708 |
| **Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities** | | | | |
| **Operating (Loss)** | $ (383,262) | $ (2,615) | $ (385,877) | $ (156) |
| **Adjustments:** | | | | |
| Depreciation | 108,888 | 19,884 | 128,772 | - |
| **(Increase) Decrease in Assets:** | | | | |
| Accounts receivable | - | 2,291 | 2,291 | (145,373) |
| Intergovernmental receivables | 31,603 | - | 31,603 | - |
| Prepaid items | 22,433 | - | 22,433 | - |
| **Increase (Decrease) in Liabilities:** | | | | |
| Accounts payable | 1,897 | - | 1,897 | - |
| Accrued expenses | 723 | - | 723 | - |
| Compensated absences | 700 | - | 700 | - |
| Claims payable | - | - | - | 305,700 |
| **Net Cash Provided by (Used in) Operating Activities** | $ (217,018) | $ 19,560 | $ (197,458) | $ 160,171 |
| **Non-cash Capital Activities:** | | | | |
| Contributions of capital assets from governmental activities | $ 26,875 | $ - | $ 26,875 | $ - |
| Contributions of capital assets from other governments | 201,510 | - | 201,510 | - |
| **Total Non-cash Capital Activities** | $ 228,385 | $ - | $ 228,385 | $ - |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
***Comparative Statement of Fiduciary Assets and Liabilities***
***Fiduciary Funds - Agency Funds***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 319,729 | $ 413,566 |
| Due from others | 1,256 | 1,216 |
| **Total Assets** | $ 320,985 | $ 414,782 |
| **Liabilities** | | |
| Due to others | $ 320,985 | $ 414,782 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
***Combining Statement of Net Position***
***Component Units***
***June 30, 2012***

| | Department of Public Health June 30, 2012 | Public Library System June 30, 2012 | Total |
|---|---|---|---|
| **Assets** | | | |
| **Current:** | | | |
| Cash and cash equivalents | $ 1,068,509 | $ 747,623 | $ 1,816,132 |
| Receivables: | | | |
| Accounts | 7,329 | - | 7,329 |
| Intergovernmental | 38,873 | 824,109 | 862,982 |
| Prepaid items | - | 9,563 | 9,563 |
| **Capital Assets:** | | | |
| Depreciable capital assets, net | 31,580 | 3,816,034 | 3,847,614 |
| **Total Assets** | 1,146,291 | 5,397,329 | 6,543,620 |
| **Liabilities** | | | |
| **Current Liabilities:** | | | |
| Accounts payable | 114,161 | 23,760 | 137,921 |
| Accrued expenses | - | 11,158 | 11,158 |
| Compensated absences | 11,086 | 15,527 | 26,613 |
| **Long-term Liabilities:** (net of current portion) | | | |
| Compensated absences | 99,777 | 5,176 | 104,953 |
| **Total Liabilities** | 225,024 | 55,621 | 280,645 |
| **Net Position** | | | |
| Investment in capital assets | 31,580 | 3,816,034 | 3,847,614 |
| Restricted for: | | | |
| Specific health program | 848,689 | - | 848,689 |
| Capital projects | - | 164,167 | 164,167 |
| Unrestricted | 40,998 | 1,361,507 | 1,402,505 |
| **Total Net Position** | $ 921,267 | $ 5,341,708 | $ 6,262,975 |

See accompanying notes to the basic financial statements

**Thomas County, Georgia**
*Combining Statement of Activities*
*Component Units*
*For the Years Ended June 30, 2012 and December 31, 2012*

| | Department of Public Health June 30, 2012 | Emergency Service Agency December 31, 2012 | Public Library System June 30, 2012 | Total |
|---|---|---|---|---|
| **Expenses** | | | | |
| Health and welfare | $ 2,023,797 | $ - | $ - | $ 2,023,797 |
| Public safety | - | 32,937 | - | 32,937 |
| Culture and recreation | - | - | 1,159,717 | 1,159,717 |
| **Total Expenses** | 2,023,797 | 32,937 | 1,159,717 | 3,216,451 |
| **Revenues** | | | | |
| Program revenues: | | | | |
| Charges for services | 808,731 | - | 30,195 | 838,926 |
| Operating grants and contributions | 1,170,232 | 310,580 | 196,817 | 1,677,629 |
| Capital grants and contributions | - | - | 1,689,594 | 1,689,594 |
| **Total Program Revenues** | 1,978,963 | 310,580 | 1,916,606 | 4,206,149 |
| **Net Program Revenue** | (44,834) | 277,643 | 756,889 | 989,698 |
| **General Revenues** | | | | |
| Allotments from participating governments | - | - | 878,082 | 878,082 |
| Investment earnings | - | 40 | 8,558 | 8,598 |
| **Total General Revenues** | - | 40 | 886,640 | 886,680 |
| **Change in Net Position** | (44,834) | 277,683 | 1,643,529 | 1,876,378 |
| **Net Position Beginning of Year - As Restated** | 966,101 | (277,683) | 3,698,179 | 4,386,597 |
| **Net Assets End of Position** | $ 921,267 | $ - | $ 5,341,708 | $ 6,262,975 |

See accompanying notes to the basic financial statements

## Index

**Summary of Significant Accounting Policies** ..... 1
Reporting Entity ..... 1-A
Basis of Presentation ..... 1-B
Measurement Focus ..... 1-C
Basis of Accounting ..... 1-D
Assets, Liabilities and Fund Equity ..... 1-E
Cash, Cash Equivalents and Investments ..... 1-E-1
Receivables ..... 1-E-2
Interfund Balances ..... 1-E-3
Consumable Inventories ..... 1-E-4
Prepaid Items ..... 1-E-5
Restricted Assets ..... 1-E-6
Capital Assets ..... 1-E-7
Compensated Absences ..... 1-E-8
Accrued Liabilities and Long-term Obligations ..... 1-E-9
Fund Equity ..... 1-E-10
Operating Revenues and Expenses ..... 1-E-11
Interfund Activity ..... 1-E-12
Estimates ..... 1-E-13
Comparative Data ..... 1-E-14
Implementation of New GASB Standards ..... 1-E-15

**Stewardship, Compliance and Accountability** ..... 2
Budgetary Information ..... 2-A
Excess of Expenditures over Appropriations ..... 2-B

**Detailed Notes on All Funds** ..... 3
Deposits ..... 3-A
Receivables ..... 3-B
Restricted Assets ..... 3-C
Property Taxes ..... 3-D
Capital Assets ..... 3-E
Deferred Inflows of Resources ..... 3-F
Interfund Balances and Transfers ..... 3-G
Long-Term Debt ..... 3-H
Pension ..... 3-I
Fund Equity ..... 3-J
Operating Leases ..... 3-K

**Other Notes** ..... 4
Risk Management ..... 4-A
Contingent Liabilities ..... 4-B
Hotel/Motel Lodging Tax ..... 4-C

Thomas County, Georgia (the County) is a political subdivision of the State of Georgia and was formed in 1825. The County operates under a Commission-Manager form of government and is governed by an eight member elected board of county commissioners, which is governed, by state statutes and regulations. There are certain elected officials whose operations are wholly included within the financial records and financial statements of the County. These elected officials include the Sheriff, Tax Commissioner, Probate Court Judge, Magistrate Court Judge and Clerk of the Superior Court. The County's major services include general government, courts, public safety, public works, health and welfare, culture and recreation and housing and development.

## *Note 1 - Summary of Significant Accounting Policies*

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The County does not follow subsequent private-sector guidance for its enterprise funds.

The most significant of the County's accounting policies are described below.

### *1-A. Reporting Entity*

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this entity includes the constitutionally elected officers.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes or issues their debt.

The component unit columns included on the government-wide financial statements identify the financial data of the County's discretely presented component units. They are reported separately to emphasize that they are legally separate from the County.

Brief descriptions of the discretely presented component units follow:

***Thomas County Health Department*** (the Health Department) – The Health Department works to promote and preserve the health of the citizens of the County. The Health Department's Board consists of seven members, four of these members are appointed by the County Commission. Although the County does not have the authority to approve or modify the Health Department's budgets, it does have the ability to control the amount of funding it provides to the Health Department and such funding is significant to the overall operations of the Health Department. The Health Department is reported on a June 30, 2012 fiscal year. Complete financial statements for the Health Department may be obtained from its administrative office by calling 229/226-4241.

***Emergency Services Agency (ESA)*** – The ESA is a separate entity created by the General Assembly when they passed local legislation, which the Governor signed on April 19, 1999. Its organizational structure prior to April 19, 1999 was an interlocal governmental pact between Thomas County, Georgia and the City of Thomasville, Georgia dated July 14, 1998. The ESA provides fire, ambulance and E911 services to the general citizenry of Thomasville and the County.

The ESA's Board has two members appointed by the County, two appointed by the City and these four appointed a fifth member. The City of Thomasville, Georgia transferred its emergency equipment to the ESA in 2000. Emergency equipment owned by the County was transferred to the ESA in 1999. The ESA is funded from property taxes levied by the County,

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

E911 telephone surcharges imposed by the County and service fees. Because the ESA is fiscally dependant on the County, provides services almost exclusively to citizens of the County and it would be misleading to exclude the ESA, the County has included the ESA as a discretely presented component unit in its financial statements. A copy of its audit report may be obtained from their office by calling the Thomas County Board of Commissioners at 229/225-4100.

In August 2002 the County Board of Commissioners initiated discussions with the City of Thomasville regarding the management structure of the ESA. Those discussions continued through October 2002. On October 17, 2002, at a work session, the Thomasville City Council concluded it could not agree to the management changes proposed by the County Board of Commissioners and recommended that the ESA be disbanded. The Board of Commissioners voted on October 21, 2002 to disband the ESA within 10 months as provided by the local legislation signed by the Governor on April 19, 1999. On January 1, 2003, the City assumed fire protection in Fire Districts 1 & 2 and the County assumed fire protection in Fire District 3. The County also assumed county-wide Emergency Medical Service and 911 services. On March 18, 2003 the Board of Commissioners and the City Council finalized the disbandment process with a joint agreement. It was also agreed that the ESA's Board would continue to function and resolve certain personnel and financial issues carried over.

***Thomas County Public Library System*** (the Library System) – The Library System operates pursuant to Official Code of Georgia Annotated Sections 20-5-40 through 20-5-59. The Library System provides public library services with its costs shared by participation local governmental agencies and grants from the State of Georgia.

The Library System is governed by a nine member board, four members appointed by the Thomas County Board of Commissioners, three members appointed by the City of Thomasville and two members appointed by smaller towns located in the County. The Library Board is without authority to determine the amount of funding, except by submission of budget requests to local governmental units from which the Library System receives support and to the State of Georgia for state and federal flow through funding. Membership in the Library and participation in the library services is at the discretion of each participating governmental agency. The Library Board has the power to designate management, the power to retain unreserved fund balances of local and other funds for continued operations and is the lowest level of oversight responsibility in the Library System operations.

The Thomas County Board of Commissioners provides a substantial majority of funding for the operations of the Library System, consequently, the Library System is deemed to have a financial benefit/burden relationship with the County. Accordingly the Library System is considered to be a discretely presented component unit of the County. The Library System is reported on a June 30, 2012 fiscal year. Complete financial statements for the Library System may be obtained from its administrative office by calling 229/225-5252.

***Related Organizations*** – The following are related organizations for which the County appoints one or more of the Board of Directors but they do not meet any other of the reporting entity criteria:

- Southwest Georgia Regional Commission
- Board of Family and Children's Service
- Board of Tax Assessors and Board of Equalization
- Southwest Georgia Regional Board for Mental Health, Mental Retardation and Substance Abuse
- Georgia Pines Community Service Board
- City of Thomasville Recreational Advisory Board

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

***Joint Ventures*** – The County participates in the following two joint ventures.

***Southwest Georgia Regional Commission*** (SWGRC) - The County, in conjunction with fourteen counties in the Southwest Georgia area are members of the SWGRC. Membership in an SWGRC is automatic for each municipality and county in the state. The Official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the SWGRCs. Each county and municipality in the state is required by law to pay minimum annual dues to the SWGRC. The SWGRC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The county board members and municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the county or municipality) to serve as the non-public Board member from a county. Separately issued financial statements are available at the SWGRC's administrative office, 30 West Broad Street, Camilla, Ga. 31730, or by calling 229/522-3552.

The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines SWGRCs as "public agencies and instrumentalities of their members. Georgia laws also provide that the member governments are liable for any debts or obligations of an SWGRC beyond its resources (O.C.G.A. 50-8-39.1).

***Solid Waste*** - The County and the City of Thomasville joined together to operate a solid waste disposal and recycling facility for the mutual benefits of both governments. The initial agreement was dated 1973 but was amended by both parties on January 1, 1997 and March 25, 2002. The City of Thomasville holds all regulatory permits and is responsible for the construction and daily operations of the facility. The County owns the 485 acres of land on which these facilities are located. The City of Thomasville is required to maintain a separate fund for the landfill and recycling facility. All money generated by the solid waste and recycling facility shall be maintained in a separate bank account by the City of Thomasville.

At the conclusion of the City of Thomasville's annual audit, a determination will be made of excess cash and cash equivalents on hand. Excess cash and cash equivalents are defined as cash in excess of the amount needed for two months of next year's operating budget, one half of next year's capital budget, accrued closure and post closure care cost and reserves for future landfill expansion. After the determination of the excess cash and cash equivalents is made, the City's Mayor and the County Commission's Chairman shall meet and determine how the excess cash and cash equivalents are to be distributed. Should the determination of excess cash and cash equivalents indicate a shortfall of cash, the short fall will be funded through loans to be repaid by the landfill's revenue.

Complete financial statements for the City of Thomasville, Georgia may be obtained at their administrative offices by calling 229/227-7027.

***Related Agency*** – The Thomas County Narcotics Division is 50% funded by the City of Thomasville. The County's Board of Commissioners approve and fund its budget within the general fund. Most of the employees are County employees and report directly to the Sheriff. The Narcotic Task Force monitors the narcotics division and shares information with the division commander. This task force is made up of the following members:

- Board of Commissioners Chairman
- County Manager
- Sheriff
- Mayor of Thomasville
- Thomasville City Manager
- Thomasville Police Chief
- District Attorney

### *1-B. Basis of Presentation*

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

***Government-wide Financial Statements*** - The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Fiduciary funds are not presented in the government-wide financial statements.

The statement of net position presents the financial position of the governmental activities of the County and it's discretely presented component units at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted.*

Other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the County.

***Fund Financial Statements*** - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental funds are reported in separate columns.

***Fund Accounting*** - The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary and fiduciary.

> ***Governmental Funds*** - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between governmental fund assets and liabilities as fund balance. The following are the County's major governmental funds:
>
> > ***The General Fund*** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of the State of Georgia.
> >
> > ***Emergency Services Fund*** – This fund accounts for revenues and expenditures related to providing certain county-wide emergency services. These services include emergency medical services, emergency rescue, emergency management, emergency services administration and also funds operating deficits in the E-911 fund.

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

***2006 SPLOST Fund*** – This fund accounts for the special purpose local option sales tax that is transferred in from the county-wide 2006 SPLOST fund to be used primarily for the construction of a new judicial building, the remodeling of the courthouse, and a new roof for the jail justice center and road projects.

***County-wide 2006 SPLOST Fund*** - This fund accounts for the 2006 special purpose local option sales tax collections and then the County's share is transferred to the County's 2006 SPLOST fund and the remaining balance is transferred to cities located within the County, for their share.

***Proprietary Funds*** – The proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Two of the proprietary funds are classified as enterprise funds and the other proprietary fund is an internal service fund, which accounts for the County's group health plan. The major enterprise fund is defined as follows:

***Area Transit Fund*** - This fund provides transit services to the County residents.

***Fiduciary Funds*** – Fiduciary fund reporting focuses on assets and liabilities. The County's fiduciary funds are all agency funds.

### *1-C. Measurement Focus*

***Government-wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the statement of net position. The statement of activities reports revenues and expenses.

***Fund Financial Statements*** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared.

Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets and all liabilities associated with the operation of these funds are included on the statements of net position. The statements of changes in fund net position present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

### *1-D. Basis of Accounting*

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. The proprietary fund uses the accrual basis of accounting at both reporting levels. Fiduciary funds are reported on the accrual basis at the fund reporting level. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

***Revenues – Exchange Transactions*** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase "available for exchange transactions" means expected to be received within 60 days of year-end.

***Revenues - Non-exchange Transactions*** - Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (Note 3-D). Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes, franchise taxes, charges for services and federal and state grants.

***Unearned Revenue*** - Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

On both the government-fund financial statements and the government-wide financial statements, revenues are deferred for:

- Grants and entitlements received before the eligibility requirements are met (e.g., cash advances).

***Expenses/Expenditures*** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

### *1-E. Assets, Liabilities and Fund Equity*

#### *1-E-1 Cash, Cash Equivalents, and Investments*

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County. Time deposits are classified as cash and cash equivalent without regard to maturity date.

Investments are stated at fair value based on quoted market prices.

Georgia law authorizes the County to invest in the following type of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or Government agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund I)

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

### *1-E-2 Receivables*

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable.

### *1-E-3 Interfund Balances*

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/interfund payables." These amounts are eliminated in the governmental activities column of the statement of net position.

### *1-E-4 Consumable Inventories*

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased (i.e., the purchases method). At year-end, fund balance is reserved for a like amount of inventory on hand.

### *1-E-5 Prepaid Items*

Payments made to vendors for services that will benefit periods beyond December 31, 2012, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reserved, as this amount is not available for general appropriation.

### *1-E-6 Restricted Assets*

Certain items are classified as restricted in the general fund because their use has been restricted by the Board of Commissioners or grant contracts.

### *1-E-7 Capital Assets*

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the government fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five thousand dollars. The County's infrastructure consists of roads and bridges. The County's infrastructure has been reported retroactively in 2007. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement.

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

Depreciation is computed using the straight-line method over the following useful lives:

| Asset Class | Governmental Activities Estimated Lives | Capitalization Threshold |
|---|---|---|
| Primary Government: | | |
| Buildings and improvements | 70 - 75 Years | $50,000 |
| Machinery and equipment | 3 - 12 Years | $5,000 |
| Infrastructure | 20 - 50 Years | $250,000 |
| Component Unit: | | |
| Machinery and equipment | 5 - 7 Years | $5,000 |

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

### *1-E-8 Compensated Absences*

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability at the fund reporting level only "*when due.*"

### *1-E-9 Accrued Liabilities and Long-term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Notes are recognized as a liability in the governmental fund financial statements when due.

### *1-E-10 Fund Equity*

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

***Fund Balance*** - Fund balances may be classified as follows:

- ***Nonspendable*** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

- ***Restricted*** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County Board of Commissioners or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

- ***Committed*** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Board of Commissioners through a motion. The fund balance must result from a specific revenue stream committed for a specific purpose. Only the Board of County Commissioners may modify or rescind the commitment.

- ***Assigned*** – Fund balances are reported as assigned when amounts are constrained by the Board of County Commissioners intent to be used for specific purposes, but are neither restricted nor committed. By motion, only the Board of County Commissioners can authorize an assignment of fund balances. Also, any of the fund balance reported at year-end that is included in the subsequent years' budget is reported as assigned.

- ***Unassigned*** - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund.

***Net Position Flow Assumptions*** – In order to report net position as a restricted – net position and an unrestricted – net position in the government-wide and proprietary fund financial statements, the County has established a flow assumption policy. It is the County's policy to use restricted – net position first before using unrestricted – net position.

***Fund Balance Flow Assumptions*** – It is the County's policy to consider restricted fund balance to have been used before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, it is the County's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

***Net position*** - Net position represent the difference between assets and liabilities. The net invested in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment amount also is adjusted by any bond issuance deferral amounts. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

### *1-E-11 Operating Revenues and Expenses*

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise and internal service funds. For the County, these revenues are charges for services for waste collection, transit services and health insurance program. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. Nonoperating revenues are investment earnings and operating grants. Nonoperating expenses include the loss on the disposition of capital assets.

## *Note 1 - Summary of Significant Accounting Policies (Continued)*

### *1-E-12 Interfund Activity*

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and the after non-operating revenues/expenses section in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between funds reported in the governmental activities column are eliminated.

### *1-E-13 Estimates*

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### *1-E-14 Comparative Data*

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

### *1-E-15 Implementation of New GASB Standards*

In calendar year 2012, the County implemented the following GASB Statements:

Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.* The adoption of this statement does not have any impact on the County's financial statements.

Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position.* The adoption of this statement resulted in the statement of net assets being renamed the statement of net position. Additionally, the "invested in capital assets, net of related debt" component of net position was redefined as "net investment in capital assets."

Statement No. 65, *Items Previously Reported as Assets and Liabilities* clarifies the use of deferred outflows of resources and deferred inflows of resources to ensure consistency in financial reporting. This statement also requires certain items which were previously reported as assets and liabilities to be reported as deferred outflows of resources, deferred inflows of resources and as revenues or expenditures. As a result of implementing this statement, the County changed the classification of certain liabilities to deferred inflows of resources.

## *Note 2 – Stewardship, Compliance and Accountability*

***2-A. Budgetary Information*** – The County adopts an annual operating budget for all governmental funds except the capital projects funds, which have an adopted project budget. The budget resolution reflects the total of each department's appropriation in each fund.

Budgets are adopted on a basis consistent with GAAP with the exception of the capital projects funds, which have project length budgets, rather than annual budgets.

## *Note 2 – Stewardship, Compliance and Accountability (Continued)*

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of County Commissioners. The Board of County Commissioners also must approve budget transfers within departments.

The original 2012 budget was amended during the year. All unexpended annual appropriations lapse at year-end.

### *2-B. Excess of Expenditures over Appropriations*

The following departments overspent the final amended 2012 annual budget:

| | |
|---|---|
| General fund: | |
| Elections | $ 2,133 |
| General administration | 40,133 |
| Tax commissioner | 11,650 |
| Tax assessor | 18,873 |
| Building and plant | 26,651 |
| Superior court | 7,016 |
| Clerk of the superior court | 22,557 |
| State court | 2,448 |
| Magistrate court | 24,013 |
| Sheriff | 144,420 |
| Jail operations | 106,562 |
| Corrections | 98,465 |
| Animal control | 3,583 |
| Public works administration | 61,981 |
| Sanitation | 15,109 |
| Maintenance and shop | 21,041 |
| Agriculture resources | 1,679 |
| Code enforcement | 3,859 |
| Hotel/motel tax fund: | |
| General government | $ 3,727 |
| Fire district 1 & 2 fund: | |
| Public safety | $ 53,427 |
| Fire district 3 fund: | |
| Public safety | $ 31,453 |
| Sheriff's drug forfeiture fund: | |
| Intergovernmental | $ 27,149 |
| Emergency 911 fund: | |
| Public safety | $ 22,727 |
| Impact fees fund: | |
| Capital outlay | $ 35,095 |
| Airport fund: | |
| General government | $ 4,260 |

## *Note 3 - Detailed Notes on All Funds*

### *3-A. Deposits*

***Deposits*** – The County's cash and investment policy limits deposits to demand and money market accounts, and time deposits at local banks. The County's deposits shall be secured by Federal Depositary Insurance Corporation (FDIC) coverage and/or bank pledges. State statutes require banks holding public funds to secure these funds by FDIC insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held.

***Custodial Credit Risk – Deposits*** – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the County's deposits may not be recovered.

As of December 31, 2012, all of the County's deposits were covered either by FDIC coverage or collateralized with securities held by the County's agent in the County's name.

Also, the Thomas County Emergency Services Agency's deposits, the Thomas County Health Department's deposits and the Thomas County Public Library System's deposits were covered either by FDIC coverage or were entirely insured or collateralized with securities held by the component unit's agent in the component unit's name.

Primary government cash and cash equivalents reconciliation:

| | Cash and Cash Equivalents |
|---|---|
| Primary Government - Fund Reporting Level: | |
| Governmental Funds - Balance Sheet | $ 14,060,353 |
| Governmental Funds - Balance Sheet - Restricted | 174,637 |
| Proprietary Fund Type Statement of Net Assets | 571,057 |
| Statement of Fiduciary Assets and Liablilities | 319,729 |
| Total | $ 15,125,776 |

### *3-B. Receivables*

Receivables at December 31, 2012, consisted of taxes, accounts (billings for user charges) and intergovernmental receivables arising from grants.

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

The allowances for uncollectibles are as follows:

- General fund - $134,597
- Emergency services fund - $34,142
- Fire district 1 & 2 fund - $4,500
- Fire district 3 fund - $2,800
- Commercial collection fund - $1,734

### *3-C. Restricted Assets*

Restricted assets reported in the general fund are comprised of the following:

***Capital improvements*** – ($147,002) – these resources will be used for maintenance and improvements on County buildings.

*Note 3 - Detailed Notes on All Funds (Continued)*

***Prison store account*** – ($27,635) – these monies belong to the inmates who use it to make purchases in the prison store.

*3-D. Property Taxes*

The Board of Commissioners levy property taxes by or about September of each year. Property taxes attach as an enforceable lien on property as of January 1. The property taxes were levied on August 20, 2012. Property taxes were billed on August 24, 2012 and are due upon receipt, however, the actual due date was November 15, 2012.

The County bills and collects its own property taxes and also collects property taxes for the County Board of Education and the State of Georgia. The County also collects vehicle and mobile home taxes for the cities located in Thomas County and the State of Georgia. Collection of the County's taxes and for the other governmental agencies is the responsibility of the Tax Commissioner's Office, which is accounted for in an agency fund.

*(This page continued on the subsequent page)*

*Note 3 - Detailed Notes on All Funds (Continued)*

*3-E. Capital Assets*

Capital asset activity for the primary government for the year ended December 31, 2012, was as follows:

| | Balance 1/1/2012 | Additions | Deductions | Balance 12/31/2012 |
|---|---|---|---|---|
| Governmental activities: | | | | |
| Nondepreciable capital assets: | | | | |
| Land | $ 3,208,420 | $ - | $ - | $ 3,208,420 |
| Land under the roads | 4,894,496 | 5,799 | - | 4,900,295 |
| Construction in progress | 2,969,024 | 3,294,466 | 707,566 | 5,555,924 |
| Total nondepreciable capital assets | 11,071,940 | 3,300,265 | 707,566 | 13,664,639 |
| Depreciable capital assets: | | | | |
| Buildings and improvements | 26,360,326 | - | - | 26,360,326 |
| Machinery and equipment | 14,445,726 | 1,282,856 | 868,162 | 14,860,420 |
| Infrastructure | 45,158,001 | 715,119 | - | 45,873,120 |
| Total depreciable capital assets | 85,964,053 | 1,997,975 | 868,162 | 87,093,866 |
| Total capital assets | 97,035,993 | 5,298,240 | 1,575,728 | 100,758,505 |
| Accumulated depreciation: | | | | |
| Buildings | 5,294,323 | 431,727 | - | 5,726,050 |
| Machinery and equipment | 9,665,653 | 1,131,058 | 796,048 | 10,000,663 |
| Infrastructure | 15,704,886 | 922,240 | - | 16,627,126 |
| Total accumulated depreciation | 30,664,862 | 2,485,025 | 796,048 | 32,353,839 |
| Governmental activities capital assets, net | $ 66,371,131 | $ 2,813,215 | $ 779,680 | $ 68,404,666 |

| Governmental activities depreciation expense | |
|---|---|
| General government | $ 467,426 |
| Judicial | 4,250 |
| Public safety | 800,550 |
| Public works | 1,209,237 |
| Health and welfare | 3,562 |
| Total governmental activities depreciation expense | $ 2,485,025 |

## *Note 3 - Detailed Notes on All Funds (Continued)*

| | Balance 1/1/2012 | Additions | Deductions | Balance 12/31/2012 |
|---|---|---|---|---|
| Business-type activities: | | | | |
| Depreciable capital assets: | | | | |
| Buildings and improvements | $ 33,281 | $ - | $ - | $ 33,281 |
| Machinery and equipment | 858,270 | 250,775 | 214,202 | 894,843 |
| Total capital assets | 891,551 | 250,775 | 214,202 | 928,124 |
| Less accumulated depreciation: | | | | |
| Buildings and improvements | 13,677 | 3,337 | - | 17,014 |
| Machinery and equipment | 251,595 | 152,309 | 119,162 | 284,742 |
| Total accumulated depreciation | 265,272 | 155,646 | 119,162 | 301,756 |
| Business-type activities capital assets, net | $ 626,279 | $ 95,129 | $ 95,040 | $ 626,368 |

The depreciation expense for the business-type activities relates to the area transit fund, $108,888 and the commercial collection fund, $19,884. The capital asset additions and depreciation expense included in the above schedule includes $26,875 for an asset transferred from governmental activities to the area transit fund. This asset has no book value.

.

Capital asset activity for the component units for the year ended June 30, 2012, was as follows:

| | Adjusted Balance 7/1/2011 | Additions | Deductions | Balance 6/30/2012 |
|---|---|---|---|---|
| Thomas County Public Library System | | | | |
| Nondepreciable assets: | | | | |
| Construction in progress | $ 515,648 | $ - | $ 515,648 | $ - |
| Depreciable capital assets: | | | | |
| Buildings and improvements | 123,009 | 2,351,814 | - | 2,474,823 |
| Equipment | 267,320 | 427,982 | 108,525 | 586,777 |
| Library collections | 2,472,422 | 198,936 | 51,472 | 2,619,886 |
| Total depreciable capital assets | 2,862,751 | 2,978,732 | 159,997 | 5,681,486 |
| Total capital assets | 3,378,399 | 2,978,732 | 675,645 | 5,681,486 |
| Less accumulated depreciation: | | | | |
| Buildings and improvements | 25,113 | 43,778 | - | 68,891 |
| Equipment | 211,210 | 28,655 | 99,766 | 140,099 |
| Library collections | 1,588,911 | 119,023 | 51,472 | 1,656,462 |
| Total accumulated depreciation | 1,825,234 | 191,456 | 151,238 | 1,865,452 |
| Thomas County Public Library System | | | | |
| Capital assets - net | $ 1,553,165 | $ 2,787,276 | $ 524,407 | $ 3,816,034 |

## *Note 3 - Detailed Notes on All Funds (Continued)*

| | Balance 7/1/2011 | Additions | Deductions | Balance 6/30/2012 |
|---|---|---|---|---|
| Thomas County Health Department: | | | | |
| Capital assets being depreciated: | | | | |
| Machinery and equipment | $ 271,998 | $ - | $ - | $ 271,998 |
| Less accumulated depreciation | 231,083 | 9,335 | - | 240,418 |
| Thomas County Health Department - Capital assets, net | $ 40,915 | $ (9,335) | $ - | $ 31,580 |

### *3-F. Deferred Inflows of Resources*

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources,* represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

The County's governmental funds report unavailable revenues as deferred inflows of resources. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

These amounts are reported as follows:

| Fund | Amount | Types of Resources |
|---|---|---|
| General | $ 803,300 | Property taxes |
| Emergency Services | 210,000 | Property taxes |
| Fire Districts #1 & #2 | 68,400 | Property taxes |
| Fire Districts #3 | 115,200 | Property taxes |
| Enhanced 911 | 30,000 | Charges for services |
| Total | $ 1,226,900 | |

### *3-G. Interfund Balances and Transfers*

***Interfund Balances*** - Interfund balances at December 31, 2012, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made.

## *Note 3 - Detailed Notes on All Funds (Continued)*

The following table includes the interfund receivables and payables at December 31, 2012:

| | Payable from: | | | | | | |
|---|---|---|---|---|---|---|---|
| Payable to: | General fund | Emergency services fund | County-wide SPLOST fund | 2006 SPLOST fund | Nonmajor governmental funds | Area transit fund | Total |
| General fund | $ - | $ 112,334 | $ - | $ 77,713 | $ 38,620 | $ - | $ 228,667 |
| Emergency services fund | - | - | - | - | 45,320 | - | 45,320 |
| 2006 SPLOST fund | - | - | 322,732 | - | - | - | 322,732 |
| Nonmajor governmental fund | - | 11,250 | - | - | 99,099 | - | 110,349 |
| Area transit fund | 1,282 | - | - | - | - | - | 1,282 |
| Internal service fund | - | 159,575 | - | - | 398,633 | 68,594 | 626,802 |
| Total | $ 1,282 | $ 283,159 | $ 322,732 | $ 77,713 | $ 581,672 | $ 68,594 | $ 1,335,152 |

The County expects to repay all interfund balances within one year with the exception of the amounts due to the health group fund from the fire district fund 1 & 2 fund ($168,178) and from fire district fund 3 ($143,924) as County management does not anticipate repaying the cash during 2013. Also, the fire district 1 & 2 fund will not have available cash to repay the amount owed to the emergency services fund ($45,320) during 2013.

The following table includes $149,850 collected by agency funds and due to various governmental funds that have been eliminated at both financial reporting levels.

| Fund | Amount |
|---|---|
| General | $ 142,355 |
| Emergency services | 2,556 |
| Fire district 3 | 2,332 |
| Law library | 1,384 |
| Drug abuse | 1,223 |
| Total | $ 149,850 |

***Interfund Transfers*** - Interfund transfers for the year ended December 31, 2012, consisted of the following:

| | Transfers From | | | | |
|---|---|---|---|---|---|
| Transfers to | General fund | Emergency services fund | County-wide 2006 SPLOST fund | Nonmajor governmental funds | Total |
| General fund | $ - | $ 100,000 | $ - | $ 3,000 | $ 103,000 |
| 2006 SPLOST fund | - | - | 3,167,810 | - | 3,167,810 |
| Nonmajor governmental funds | - | 864,000 | - | - | 864,000 |
| Internal service fund | 219,183 | - | - | - | 219,183 |
| Total | $ 219,183 | $ 964,000 | $ 3,167,810 | $ 3,000 | $ 4,353,993 |

## *Note 3 - Detailed Notes on All Funds (Continued)*

The transfer from the county-wide 2006 SPLOST fund to the 2006 SPLOST fund is the County's share of the special purpose local option sales taxes, as authorized in 2006. The transfer from the emergency services fund to the E-911 fund is to cover the E-911 fund (nonmajor governmental fund) deficit as the telephone surcharge is not adequate to balance this fund. The transfer from the general fund to the group health fund to eliminate the amount owed to the general fund. The emergency services fund transfer of $100,000 to the general fund is to cover this fund's portion of the general fund's transfer to the group health fund. The social security system's transfer to the general fund is to close this fund.

### *3-H. Long-Term Debt*

***Governmental Activities Notes Payable*** - The County has four outstanding notes payable at December 31, 2012.

***Note Payable – Commercial Bank #1*** – This note was issued on February 13, 2004 in the original amount of $863,000 to purchase emergency 911 equipment at an interest rate of 4.4% with annual payments of $108,725 beginning February 1, 2005. The note matures February 1, 2014. The equipment acquired by this note is included in governmental activities general capital assets of the County in the amount of $13,903 (cost of $877,435 less accumulated depreciation of $863,532).

Annual debt service requirements to this note payable as of December 31, 2012 follow:

| Year | Principal | Interest | Total |
|---|---|---|---|
| 2013 | $ 99,585 | $ 9,141 | $ 108,726 |
| 2014 | 103,999 | 4,669 | 108,668 |
| Total | $ 203,584 | $ 13,810 | $ 217,394 |

***Note Payable – Thomasville National Bank #1*** - This note was issued on November 29, 2012 in the original amount of $249,995 to purchase a fire truck at an interest rate of 3.8% with annual payments (which includes principal and interest) of $22,330 beginning December 31,2013. The note matures December 31, 2027. The equipment acquired by this note is included in governmental activities general capital assets of the County in the amount of $246,570 (cost of $249,995 less accumulated depreciation of $3,425).

Annual debt service requirements to this note payable as of December 31, 2012 follow:

| Year | Principal | Interest | Total |
|---|---|---|---|
| 2013 | $ 11,965 | $ 10,364 | $ 22,329 |
| 2014 | 13,284 | 9,045 | 22,329 |
| 2015 | 13,789 | 8,540 | 22,329 |
| 2016 | 14,313 | 8,016 | 22,329 |
| 2017 | 14,857 | 7,472 | 22,329 |
| 2018 - 2022 | 83,196 | 28,542 | 111,738 |
| 2023 - 2027 | 98,591 | 11,397 | 109,988 |
| | $ 249,995 | $ 83,376 | $ 333,371 |

***Note Payable – Thomasville National Bank #2*** - This note was issued on December 17, 2012 in the original amount of $248,736 to purchase a fire truck at an interest rate of 3.8% with annual payments (which includes principal and interest) of $22,177 beginning December 31,2013. The note matures December 31, 2027. The equipment acquired by this note is included in governmental activities general capital assets of the County in the amount of $245,329 (cost of $248,736 less accumulated depreciation of $3,407).

## *Note 3 - Detailed Notes on All Funds (Continued)*

Annual debt service requirements to this note payable as of December 31, 2012 follow:

| Year | Principal | Interest | Total |
|---|---|---|---|
| 2013 | $ 12,348 | $ 9,829 | $ 22,177 |
| 2014 | 13,194 | 8,983 | 22,177 |
| 2015 | 13,695 | 8,482 | 22,177 |
| 2016 | 14,216 | 7,961 | 22,177 |
| 2017 | 14,756 | 7,421 | 22,177 |
| 2018 - 2022 | 82,629 | 28,255 | 110,884 |
| 2023 - 2027 | 97,898 | 11,316 | 109,214 |
| | $ 248,736 | $ 82,247 | $ 330,983 |

***Note Payable – Thomasville National Bank #3*** - This note was issued on December 17, 2012 in the original amount of $248,736 to purchase a fire truck at an interest rate of 3.8% with annual payments (which includes principal and interest) of $22,177 beginning December 31,2013. The note matures December 31, 2027. The equipment acquired by this note is included in governmental activities general capital assets of the County in the amount of $248,736 (cost of $248,736 less accumulated depreciation of $0).

Annual debt service requirements to this note payable as of December 31, 2012 follow:

| Year | Principal | Interest | Total |
|---|---|---|---|
| 2013 | $ 12,348 | $ 9,829 | $ 22,177 |
| 2014 | 13,194 | 8,983 | 22,177 |
| 2015 | 13,695 | 8,482 | 22,177 |
| 2016 | 14,216 | 7,961 | 22,177 |
| 2017 | 14,756 | 7,421 | 22,177 |
| 2018 - 2022 | 82,629 | 28,255 | 110,884 |
| 2023 - 2027 | 97,898 | 11,316 | 109,214 |
| | $ 248,736 | $ 82,247 | $ 330,983 |

***Business-type Activities*** – The County has one outstanding notes payable for the commercial collection fund.

***Commercial Collection Fund - Note Payable – Ameris*** - This note was issued on September 30, 2011 in the original amount of $138,784 to purchase a sanitation truck at an interest rate of 3.12% with annual payments of $22,361 beginning September 1, 2012. The final payment is $22,081 and the note matures September 1, 2018. The truck acquired by this note is included in commercial collection fund of the County in the amount of $111,044 (cost of $138,805 less accumulated depreciation of $27,761).

## *Note 3 - Detailed Notes on All Funds (Continued)*

Annual debt service requirements to this note payable as of December 31, 2012 follow:

| Year | Principal | Interest | Total |
|---|---|---|---|
| 2013 | $ 18,570 | $ 3,791 | $ 22,361 |
| 2014 | 19,182 | 3,179 | 22,361 |
| 2015 | 19,780 | 2,581 | 22,361 |
| 2016 | 20,397 | 1,964 | 22,361 |
| 2017 | 21,033 | 1,328 | 22,361 |
| 2018 | 21,514 | 671 | 22,185 |
| | $ 120,476 | $ 13,514 | $ 133,990 |

The County's component unit, the Emergency Services Agency, has a note payable outstanding at December 31, 2012 for its business-type activities and it was retired in full at December 31, 2012.

***Note Payable – Ameris***

The Agency refinanced the short-term debt on December 28, 2005. The original note was used for operating capital. The note carries a 2.45% interest rate and is due in monthly installments $29,167 with a final payment of $18,913 due on November 30, 2012.

*(This page continued on the subsequent page)*

## *Note 3 - Detailed Notes on All Funds (Continued)*

***Changes in Long-term Debt*** - Changes in the County's long-term obligations consisted of the following for the year ended December 31, 2012:

| | Outstanding 1/1/2012 | Additions | Reductions | Outstanding 12/31/2012 | Amounts Due in One Year |
|---|---|---|---|---|---|
| Governmental Activities | | | | | |
| Note payable - Commercial Bank | $ 298,982 | $ - | $ 95,398 | $ 203,584 | $ 99,585 |
| Note payable - Thomasville Natl Bank #1 | - | 249,995 | - | 249,995 | 11,965 |
| Note payable - Thomasville Natl Bank #2 | - | 248,736 | - | 248,736 | 12,348 |
| Note payable - Thomasville Natl Bank #3 | - | 248,736 | - | 248,736 | 12,348 |
| Compensated absences | 483,160 | 513,297 | 502,466 | 493,991 | 370,493 |
| Total Governmental Activities | $ 782,142 | $ 1,260,764 | $ 597,864 | $ 1,445,042 | $ 506,739 |
| Business-type Activities | | | | | |
| Notes payable - Ameris | $ 138,784 | $ - | $ 18,308 | $ 120,476 | $ 18,570 |
| Compensated absences | 9,400 | 14,188 | 13,488 | 10,100 | 7,575 |
| Total Business-type Activities | $ 148,184 | $ 14,188 | $ 31,796 | $ 130,576 | $ 26,145 |
| Component Units: | | | | | |
| Emergency Services Agency: | | | | | |
| Notes payable | $ 306,845 | $ - | $ 306,845 | $ - | $ - |
| Thomas County Health Department | | | | | |
| Compensated absences | $ 122,692 | $ - | $ 11,829 | $ 110,863 | $ 11,086 |
| Public Library System | | | | | |
| Compensated absences | $ 14,284 | $ 26,128 | $ 19,709 | $ 20,703 | $ 15,527 |
| Total Component Units | $ 443,821 | $ 26,128 | $ 338,383 | $ 131,566 | $ 26,613 |

For governmental fund types notes payable, the Commercial Bank is being repaid from the E-911 fund, the Thomas County notes payable #1 is being repaid from the impact fees fund, the Thomas County notes payable #2 is being repaid from fire districts fund #1 & #2 and the Thomas County notes payable #3 is being repaid from fire district 3 fund. The governmental activities compensated absences liability will be paid from the fund from which the employees' salaries are paid, the general fund, the emergency services fund, the fire district 1 & 2 fund, fire district 3 fund and the E-911 fund. The business-type notes payable, Ameris Bank is being repaid from the commercial collections fund. The compensated absences liability for business-type activities is paid by the area transit fund.

### *3-I. Pension*

***Plan Description*** – The County participates in the Association of Government Commissioners of Georgia Pension Plan (ACCG Plan), an agent multiple-employer defined benefit pension plan, which covers all employees. The County Board of County Commissioners authorizes amendments, participation in the pension plan, establishes the pension benefits and sets the contribution rates. All full-time eligible employees participate in the ACCG Plan ("Plan") after completing three years of service.

## *Note 3 - Detailed Notes on All Funds (Continued)*

Participants become eligible to retire at age 65 with three years of participation in the Plan. Benefits vest after five years of service. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.0% of average annual compensation up to $6,600 plus 1.5% of average annual compensation in excess of $6,600 plus $36 for each year of service payable as a life annuity. Compensation is averaged over a five year period prior to retirement or termination.

The County sponsors, the "Plan". The Plan provides retirement, disability, and death benefits to plan participants. The plan assets shall be used only for the payment of benefits to the members of the plan, in accordance with the terms of the plan.

The following is the plan membership at January 1, 2013

| Membership | |
|---|---|
| Retirees and beneficiaries currently receiving benefits | 37 |
| Terminated plan participants entitled to, but not yet receiving benefits | 64 |
| Active employees participanting in plan | 189 |
| Total | 290 |

A copy of the plan's financial report may be obtained from:

Government Employee Benefits Corporation of Georgia
400 Galleria Parkway, Suite 1250
Atlanta, Georgia 30339

***Funding Policy*** – The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the Board of Trustees, and must satisfy the minimum contribution requirement contained in the State of Georgia statutes.

***Annual Pension Cost*** – The County's annual pension costs for the last four years are as follows:

| Fiscal Year Beginning January 1, | Annual Pension Cost | Annual Pension Contribution | Percentage Contributed | Net Pension Obligation |
|---|---|---|---|---|
| 2009 | $ 562,381 | $ 608,596 | 108.2% | $ (215,561) |
| 2010 | 570,490 | 600,475 | 105.3% | (262,136) |
| 2011 | 606,337 | 613,575 | 101.2% | (292,121) |
| 2012 | 593,879 | 592,255 | 99.7% | (297,735) |

*(This page continued on the subsequent page)*

## *Note 3 - Detailed Notes on All Funds (Continued)*

***Net Pension Assets*** – The County's derivation of the annual required contribution, the annual pension cost and net pension obligation (assets) at January 1, 2013 and 2012, the two most recent actuarial valuations, are as follows:

| | January 1, 2013 | January 1, 2012 |
|---|---|---|
| **Derivation of the Annual Required Contribution:** | | |
| Normal cost | $ 503,718 | $ 486,319 |
| Amortization of unfunded accrued actuarial liability (UAAL) | 332,033 | 278,218 |
| Pre-retirement death benefit expense | 47,437 | - |
| Administrative expenses | 35,557 | 35,108 |
| Less estimated employee contributions | (210,379) | (207,390) |
| Annual required contribution (ARC) | $ 708,366 | $ 592,255 |
| **Derivation of the Annual Pension Cost:** | | |
| Annual required contribution (ARC) | $ 708,366 | $ 592,255 |
| Interest on prior year net pension obligation | (23,074) | (23,200) |
| Adjustment to ARC | 24,689 | 24,824 |
| Annual pension cost | $ 709,981 | $ 593,879 |
| **Derivation of the Net Pension Obligation (Assets):** | | |
| Annual pension cost for prior year | $ 593,879 | $ 606,337 |
| Annual contributions made for prior year | 592,255 | 613,575 |
| Increase (decrease) in net pension obligation (assets) | 1,624 | (7,238) |
| Net pension obligation (assets), beginning of year | (299,359) | (292,121) |
| Net pension obligation (assets), end of year | $ (297,735) | $ (299,359) |

***Plan Funded Status*** – The County's funding status based upon the most recent actuarial valuation follows:

Schedule of Funding Progress

| Measurement Date | (1) Actuarial Value of Assets | (2) Actuarial Accrued Liability (AAL) | (3) Funded Ratio (1)/(2) | (4) Unfunded AAL/(UAAL) (2)-(1) | (5) Annual Covered Payroll | (6) UAAL as a Percentage of Covered Payroll |
|---|---|---|---|---|---|---|
| 12/31/2012 | $ 9,884,040 | $ 11,908,294 | 83.0% | $ 2,024,254 | $ 6,912,895 | 29.3% |

The schedule of funding progress presented as required supplementary information (RSI) immediately following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

## *Note 3 - Detailed Notes on All Funds (Continued)*

***Actuarial Valuation Information*** – The County's actuarial valuation information is as follows:

| | | |
|---|---|---|
| Current Valuation Date | January 1, 2013 | January 1, 2012 |
| Actuarial Funding Method | Projected Unit Credit | Projected Unit Credit |
| Amortization Method | Level Percentage of Pay, Closed | Level Percentage of Pay, Closed |
| Remaining Amortization Period | 8 years | 9 Years |
| Actuarial Assumptions: | | |
| Investment Rate of Return | 7.75% | 7.75% |
| Projected Salary Increases | 5% - 7.5% Based on Age | 5% - 7.5% Based on Age |
| Expected Annual Inflation | 3.0% | 3% |
| Actuarial Value of Assets | Smoothing Market Value With a five year smoothing period | Smoothing Market Value With a five year smoothing period |

### *3-J. Fund Equity*

***Fund Balances*** – Fund balances are classified as follows:

- ***Nonspendable*** – The following fund balances are nonspendable because they are not in spendable form:

| | |
|---|---|
| ***General Fund:*** | |
| Prepaid items | $ 77,451 |
| Inventories | 342,800 |
| Total | $ 420,251 |
| ***Emergency Services Fund:*** | |
| Prepaid items | $ 12,330 |
| ***Nonmajor Special Revenue Funds:*** | |
| Prepaid items | $ 22,487 |

- ***Restricted*** – The following fund balances are legally restricted to specified purposes:

| | |
|---|---|
| ***Emergency Services Fund*** | |
| Public safety | $ 2,756,913 |
| ***SPLOST Fund*** | |
| Capital projects | $ 3,426,660 |
| ***Nonmajor Special Revenue Funds:*** | |
| Public safety | $ 370,336 |
| Economic development | 142,941 |
| Capital projects | 380,621 |
| Law library | 1,776 |
| Airport improvements | 256,123 |
| ***Total Nonmajor Special Revenue Funds*** | $ 1,151,797 |

## *Note 3 - Detailed Notes on All Funds (Continued)*

- ***Committed*** – The following fund balance are committed to specified purposes:

| | |
|---|---|
| ***General Fund:*** | |
| Building maintenance | $ 147,002 |

- ***Assigned*** – The following fund balance are assigned to specified purposes:

| | |
|---|---|
| ***General Fund:*** | |
| Subsequent years' budget | $ 730,970 |
| ***Nonmajor Special Revenue Funds:*** | |
| Subsequent years' budget | $ 72,108 |

- ***Unassigned*** – The following fund balances include the general fund unassigned amount and the fund deficit in the hotel/motel tax fund:

| | |
|---|---|
| ***General Fund:*** | |
| Unassigned | $ 5,134,076 |

***Net Investment in Capital Assets***

The "net investment in capital assets" reported on the government-wide statement of net position as of December 31, 2012 are as follows:

| Net investment in capital assets | Governmental Activities | Business-type Activities |
|---|---|---|
| Cost of capital assets | $ 100,758,505 | $ 928,124 |
| Less accumulated depreciation | 32,353,839 | 301,756 |
| Book value | 68,404,666 | 626,368 |
| Less capital related debt | 951,051 | 120,476 |
| Net investment in capital assets | $ 67,453,615 | $ 505,892 |

***3-K. Operating Leases***

The County has entered into three operating leases as lessee.

***Lessee - Office Space Lease*** – In January 2011, the County entered into an operating lease with MacIntyre & Edwards and L.B. Edwards, Jr., for the use of office space. The lease is month-to-month with monthly rental payments of $5,625. This lease was terminated on July 1, 2013.

***Lessee – Solid Waste Collection Facility Lease*** - In July 2006, the County entered into an operating lease with Thomas B. Johnson, for the use of forty acres, as a solid waste collection facility. The lease term is January 1, 2006 – July 31, 2016 with $500 annual payments.

## *Note 3 - Detailed Notes on All Funds (Continued)*

The future minimum lease payments follow:

| Year | Annual Payments |
|---|---|
| 2013 | $ 500 |
| 2014 | 500 |
| 2015 | 500 |
| 2016 | 500 |
| Total | $ 2,000 |

***Sand Site Lease*** - In May 2006, the County entered into an operating lease with W. Marcus Collier, for the purpose of prospecting, exploring, drilling, removing and mining for sand. The initial lease term was May 1, 2006 – April 30, 2007. The lease amount is one-dollar plus royalty payments of fifty cents per cubic yard removed. The initial site includes approximately 1633 cubic yards.

The County exercised an option in 2006 by paying $60,000 to extend the contract to August 20, 2021. The option includes the use of approximately 15 acres for the same purpose as above. The lease option contains an annual payment of $8,679 for sand removed.

***John Deere Financial Leasing Lease*** – On May 15, the County entered into an operating lease for two motor graders. The lease requires five annual payments of $9,936 on December 25 and the first payment was due December 25, 2012.

The future minimum lease payments follow:

| Year | Annual Payments |
|---|---|
| 2013 | $ 9,936 |
| 2014 | 9,936 |
| 2015 | 9,936 |
| 2016 | 9,936 |
| Total | $ 39,744 |

## *Note 4 - Other Notes*

### *4-A. Risk Management*

***Interlocal Risk Management Agency*** - The County is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has joined together with other counties in the state as part of the Interlocal Risk Management Agency (IRMA) for property and liability insurance and the ACCG-Group Self-Insurance Workers' Compensation Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance programs for member local governments. The Association County Commissioners of Georgia (ACCG) administers both risk pools.

## *Note 4 - Other Notes (Continued)*

As part of these risks pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The County has not compiled a record of the claims paid up to the applicable deductible for the prior or current fiscal year. The County is not aware of any claims, which the County is liable for (up to the applicable deductible) which were outstanding and unpaid at December 31, 2012. No provision has been made in the financial statements for the year ended December 31, 2012, for any estimate of potential unpaid claims.

The County carries a combined property, casualty, and crime coverage with the Association County Commissioners of Georgia - Interlocal Risk Management Agency (IRMA).

Coverages are as follows:

| | |
|---|---|
| Property Coverage Description | Building & Contents - Section IA Per Schedule on File<br>Automobile Physical - Damage - Section IB Per Schedule on File<br>Earthquakes – per occurrence and aggregate $5,000,000<br>Flood - per occurrence and aggregate $5,000,000 |
| Casualty Coverage Description | General Liability - Section II $1,000,000<br>Law Enforcement Liability – Section III $1,000,000<br>Automobile Liability – Section IV $1,000,000<br>Errors & Omissions Liability - Section V $1,000,000 |
| Crime Coverage | Money & Securities:<br>Within Premises - Section VIA $150,000<br>Outside Premises - Section VIB $150,000<br>Blanket Employee Dishonesty - Section VIC $ 50,000<br>Statutory Bonds – Section VID As required<br>Forgery and Alteration - Section VIE $150,000<br>Computer Theft and Funds Transfer Fraud – Section VIF $150,000<br>Money Orders and Counterfeit Currency - Section VIG $150,000 |
| Deductible | All coverages are subject to a per occurrence deductible of $10,000 |

Coverage is subject to all terms, conditions, and internal limits as specified in ACCG-IRMA Coverage Agreement.

***Self-insurance Program*** - Effective September 1, 1995 the County began a self-insurance program for medical claims. The purpose of the program is to pay medical claims for County employees and their covered dependents and to minimize the total cost of medical insurance to the County. The County purchases stop loss insurance in order to limit their risk management cost.

The self-insurance program was accounted for in the General Fund until January 1, 2000. At that time the County began accounting for the self-insurance program in an internal service fund on the cost reimbursement method.

## *Note 4 - Other Notes (Continued)*

The following represents the changes in approximate liabilities for the County from January 1, 2009 to December 31, 2012:

| December 31, | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | End of Fiscal Year Liability |
|---|---|---|---|---|
| 2010 | $ 540,000 | $ 2,322,707 | $ 2,395,707 | $ 467,000 |
| 2011 | 467,000 | 2,710,876 | 2,911,876 | 266,000 |
| 2012 | 266,000 | 3,328,812 | 3,023,112 | 571,700 |

There were no significant reductions in insurance coverage from prior year, and there have been no settlements that exceed the County's insurance coverage during the past three years.

### *4-B. Contingent Liabilities*

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowances, if any, will be immaterial.

The County was a defendant in several lawsuits at December 31, 2012. In the opinion of County management, the outcome of these contingencies will not have a material effect on the financial position of the County.

### *4-C. Hotel/Motel Lodging Tax*

Pursuant to an ordinance approved on June 27, 2005, January 1, 2006 the County began levying a 5% lodging tax in accordance with O.C.G.A. 48-13-51 and expends 50% of the hotel/motel tax collections for the purpose of promoting tourism.

A summary of the transactions for the year ended December 31, 2012 follows:

| | |
|---|---|
| Receipts: | |
| Lodging tax receipts | $ 128,241 |
| | |
| Disbursements to: | |
| Destination Thomasville Tourism Authority | $ 54,455 |
| Thomas County Tourism | 46,975 |
| Passed down to others (local governments in Thomas County) | 13,197 |
| Total tax and investment earnings disbursements | $ 114,627 |

# REQUIRED SUPPLEMENTARY INFORMATION

**Thomas County, Georgia**
*General Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*

| | Original Budget | Final Budget | Actual | Variance With Final Budget |
|---|---|---|---|---|
| **Revenues** | | | | |
| Taxes | $ 14,814,398 | $ 14,814,398 | $ 14,524,276 | $ (290,122) |
| Licenses and permits | 163,800 | 163,800 | 230,364 | 66,564 |
| Intergovernmental | 33,000 | 55,000 | 65,488 | 10,488 |
| Charges for services | 2,752,854 | 2,857,854 | 3,214,317 | 356,463 |
| Fines and forfeitures | 745,000 | 745,000 | 633,087 | (111,913) |
| Investment earnings | 95,000 | 95,000 | 11,432 | (83,568) |
| Contributions and Donations | 1,000 | 1,000 | - | (1,000) |
| Miscellaneous | 226,500 | 226,500 | 216,192 | (10,308) |
| **Total Revenues** | 18,831,552 | 18,958,552 | 18,895,156 | (63,396) |
| **Expenditures** | | | | |
| **Current:** | | | | |
| General government | 3,134,787 | 3,219,787 | 3,319,227 | (99,440) |
| Judicial | 2,069,843 | 2,083,043 | 2,125,335 | (42,292) |
| Public safety | 7,526,446 | 7,673,796 | 7,979,007 | (305,211) |
| Public works | 4,403,167 | 4,254,296 | 4,352,427 | (98,131) |
| Health and welfare | 635,955 | 660,855 | 659,704 | 1,151 |
| Culture and recreation | 821,419 | 821,419 | 810,658 | 10,761 |
| Housing and development | 588,641 | 594,062 | 569,036 | 25,026 |
| **Total Expenditures** | 19,180,258 | 19,307,258 | 19,815,394 | (508,136) |
| **(Deficiency) of Revenues (Under) Expenditures** | (348,706) | (348,706) | (920,238) | (571,532) |
| **Other Financing Sources (Uses)** | | | | |
| Proceeds from the sale of capital assets | - | - | 55,050 | 55,050 |
| Transfers in | - | - | 103,000 | 103,000 |
| Transfers (out) | - | - | (219,183) | (219,183) |
| Budgeted fund balance | 348,706 | 348,706 | - | (348,706) |
| **Total Other Financing Sources (Uses)** | 348,706 | 348,706 | (61,133) | (409,839) |
| **Net Change in Fund Balances** | $ - | $ - | (981,371) | $ (981,371) |
| **Fund Balances Beginning of Year** | | | 7,398,370 | |
| **Increase in Reserve for Inventory** | | | 15,300 | |
| **Fund Balances End of Year** | | | $ 6,432,299 | |

**Thomas County, Georgia**
*Emergency Services Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Property taxes | $ 2,363,955 | $ 2,363,955 | $ 2,378,361 | $ 14,406 | $ 2,388,559 |
| Intergovernmental | - | - | 19,249 | 19,249 | 15,321 |
| Charges for services | 1,285,237 | 1,285,237 | 1,402,568 | 117,331 | 1,284,563 |
| Investment earnings | 15,000 | 15,000 | 5,002 | (9,998) | 14,025 |
| Contributions and donations | - | - | - | - | 150 |
| Miscellaneous | 5,000 | 5,000 | 5,270 | 270 | 750 |
| **Total Revenues** | 3,669,192 | 3,669,192 | 3,810,450 | 141,258 | 3,703,368 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public safety | 3,113,946 | 3,086,736 | 2,918,829 | 167,907 | 2,818,901 |
| **Capital Outlay** | - | 27,210 | 27,011 | 199 | 171,488 |
| **Total Expenditures** | 3,113,946 | 3,113,946 | 2,945,840 | 168,106 | 2,990,389 |
| **Excess of Revenues Over Expenditures** | 555,246 | 555,246 | 864,610 | 309,364 | 712,979 |
| **Other Financing Sources (Uses)** | | | | | |
| Proceeds from capital asset dispositions | - | - | - | - | 2,090 |
| Transfers out | (555,246) | (555,246) | (964,000) | (408,754) | (523,000) |
| **Total Other Financing Sources (Uses)** | (555,246) | (555,246) | (964,000) | (408,754) | (520,910) |
| **Net Change in Fund Balances** | $ - | $ - | (99,390) | $ (99,390) | 192,069 |
| **Fund Balances Beginning of Year** | | | 2,868,633 | | 2,676,564 |
| **Fund Balances End of Year** | | | $ 2,769,243 | | $ 2,868,633 |

Thomas County, Georgia

*Schedule of Funding Progress and the Schedule of Employer Contributions*

*ACCG Plan*

*For the Year Ended December 31, 2012*

**Schedule of Funding Progress**

| Actuarial Valuation Date | Actuarial Value Assets (a) | Entry Age Normal Actuarial Accrued Liability (AAL) (b) | Unfunded Actuarial Accrued Liability (UAAL) (c) (b - a) | Funded Ratio (a/b) | Covered Payroll (d) | UAAL as a Percentage of Covered Payroll [(b - a)(d)] |
|---|---|---|---|---|---|---|
| December 31, 2007 | $ 6,008,942 | $ 7,516,656 | $ 1,507,714 | 79.9% | $ 5,520,832 | 27.3% |
| December 31, 2008 | 6,344,555 | 8,535,830 | 2,191,275 | 74.3% | 5,785,359 | 37.9% |
| December 31, 2009 | 7,245,410 | 9,727,305 | 2,481,895 | 74.5% | 6,262,758 | 39.6% |
| December 31, 2010 | 8,124,990 | 10,399,659 | 2,274,669 | 78.1% | 6,462,812 | 35.2% |
| December 31, 2011 | 8,946,348 | 11,097,884 | 2,151,536 | 80.6% | 6,602,874 | 32.6% |
| December 31, 2012 | 9,884,040 | 11,908,294 | 2,024,254 | 83.0% | 6,912,895 | 29.3% |

**Schedule of Employer Contributions**

| Fiscal Year Ended | Annual Required Cost (APC) | Annual County Contribution | Percentage Contributed | Net Pension Obligation (Assets) |
|---|---|---|---|---|
| December 31, 2007 | $ 422,959 | $ 451,728 | 106.8% | $ (158,579) |
| December 31, 2008 | 466,865 | 495,078 | 106.0% | (187,348) |
| December 31, 2009 | 562,381 | 608,596 | 108.2% | (215,561) |
| December 31, 2010 | 570,490 | 600,475 | 105.3% | (262,136) |
| December 31, 2011 | 606,337 | 613,575 | 101.2% | (292,121) |
| December 31, 2012 | 593,879 | 592,255 | 99.7% | (297,735) |

See notes to the basic financial statements for actuarial assumptions used in the above calculations.

## *Note 1 – Budgetary Information*

Budgets for the general fund and the emergency services fund are adopted on a basis that is consistent with accounting principles generally accepted in the United States as applied to governments.

# SUPPLEMENTARY INFORMATION

# COMBINING & INDIVIDUAL FUND STATEMENTS

# AND SCHEDULES

**Thomas County, Georgia**
***General Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 5,929,265 | $ 6,722,127 |
| Restricted cash | 174,637 | 146,549 |
| Receivables: | | |
| Accounts | 10,252 | 10,278 |
| Property taxes | 1,284,518 | 980,273 |
| Sales taxes | 360,497 | 662,315 |
| Intergovernmental | 153,510 | 62,141 |
| Interfund | 228,667 | 355,638 |
| Inventory | 342,800 | 327,500 |
| Prepaid items | 77,451 | 76,944 |
| **Total Assets** | $ 8,561,597 | $ 9,343,765 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 120,202 | $ 19,268 |
| Accrued expenditures | 421,190 | 383,985 |
| Intergovernmental payable | 749,248 | 784,371 |
| Interfund payable | 1,282 | 1,282 |
| Unearned revenue | 277 | 277 |
| Other | 33,799 | 19,212 |
| **Total Liabilities** | 1,325,998 | 1,208,395 |
| **Deferred Inflows of Resources - Property Taxes** | 803,300 | 737,000 |
| **Total Liabilities and Deferred Inflows of Resources** | 2,129,298 | 1,945,395 |
| **Fund Balances** | | |
| Nonspendable - not in spendable form | 420,251 | 404,444 |
| Committed for building maintenance | 147,002 | 133,502 |
| Assigned for subsequent years' budget | 730,970 | 348,706 |
| Unassigned | 5,134,076 | 6,511,718 |
| **Total Fund Balances** | 6,432,299 | 7,398,370 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 8,561,597 | $ 9,343,765 |

**Thomas County, Georgia**
*General Fund*
*Comparative Statement of Revenues, Expenditures and Changes in Fund Balances*
*For the Years Ended December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Revenues** | | |
| Taxes | $ 14,524,276 | $ 14,895,900 |
| Intergovernmental | 65,488 | 91,791 |
| Licenses and permits | 230,364 | 220,815 |
| Charges for services | 3,214,317 | 3,344,864 |
| Fines and forfeitures | 633,087 | 729,666 |
| Investment earnings | 11,432 | 40,985 |
| Miscellaneous | 216,192 | 232,455 |
| **Total Revenues** | 18,895,156 | 19,556,476 |
| **Expenditures** | | |
| **Current:** | | |
| General government | 3,319,227 | 3,147,811 |
| Judicial | 2,125,335 | 2,084,945 |
| Public safety | 7,979,007 | 7,975,485 |
| Public works | 4,352,427 | 4,336,731 |
| Health and welfare | 659,704 | 647,968 |
| Culture and recreation | 810,658 | 891,759 |
| Housing and development | 569,036 | 536,571 |
| **Total Expenditures** | 19,815,394 | 19,621,270 |
| **(Deficiency) of Revenues (Under) Expenditures** | (920,238) | (64,794) |
| **Other Financing Sources (Uses)** | | |
| Proceeds from capital asset dispositions | 55,050 | 6,032 |
| Transfer in | 103,000 | 13,241 |
| Transfers (out) | (219,183) | - |
| **Other Financing Sources (Uses)** | (61,133) | 19,273 |
| **Net Change in Fund Balances** | (981,371) | (45,521) |
| **Fund Balances Beginning of Year** | 7,398,370 | 7,439,491 |
| **Increase in Reserve for Inventory** | 15,300 | 4,400 |
| **Fund Balances End of Year** | $ 6,432,299 | $ 7,398,370 |

**Thomas County, Georgia**
*General Fund*
*Schedule of Revenues and Other Financing Sources - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| **Taxes** | | | | | |
| Real property | | | | | |
| Current | $ 8,267,798 | $ 8,267,798 | $ 8,320,014 | $ 52,216 | $ 8,324,586 |
| Timber | 22,000 | 22,000 | 23,507 | 1,507 | 30,737 |
| Motor vehicle tax | 625,000 | 625,000 | 665,626 | 40,626 | 655,781 |
| Mobile home | 92,000 | 92,000 | 69,023 | (22,977) | 71,252 |
| Intangibles | 150,000 | 150,000 | 172,241 | 22,241 | 154,850 |
| Railroad | 20,000 | 20,000 | 22,386 | 2,386 | 23,773 |
| Property not on digest | 20,000 | 20,000 | 23,796 | 3,796 | 11,369 |
| Real estate transfer tax | 43,600 | 43,600 | 50,879 | 7,279 | 56,363 |
| Franchise taxes | 85,000 | 85,000 | 123,445 | 38,445 | 124,202 |
| Local option sales and use tax | 3,920,000 | 3,920,000 | 3,560,071 | (359,929) | 3,916,233 |
| Alcoholic beverage excise tax | 150,000 | 150,000 | 149,602 | (398) | 146,293 |
| Business and occupation tax | 12,000 | 12,000 | 11,126 | (874) | 11,500 |
| Insurance premium tax | 990,000 | 990,000 | 991,048 | 1,048 | 927,673 |
| Financial institution tax | 137,000 | 137,000 | 130,426 | (6,574) | 103,564 |
| FIFA | 40,000 | 40,000 | 34,331 | (5,669) | 52,566 |
| Interest and penalties | 240,000 | 240,000 | 176,755 | (63,245) | 285,158 |
| **Total Taxes** | 14,814,398 | 14,814,398 | 14,524,276 | (290,122) | 14,895,900 |
| **Licenses and Permits** | | | | | |
| Business licenses - alcoholic beverages | 8,000 | 8,000 | 8,010 | 10 | 6,410 |
| Non-business licenses and permits | | | | | |
| Building and signs | 100,000 | 100,000 | 147,940 | 47,940 | 146,772 |
| Marriage licenses | 16,000 | 16,000 | 22,833 | 6,833 | 22,754 |
| Other | 9,500 | 9,500 | 16,060 | 6,560 | 8,903 |
| Late tag penalty | 30,300 | 30,300 | 35,521 | 5,221 | 35,976 |
| **Total Licenses and Permits** | 163,800 | 163,800 | 230,364 | 66,564 | 220,815 |
| **Intergovernmental** | | | | | |
| Local | - | - | - | - | 1,180 |
| Federal | - | 22,000 | 34,013 | 12,013 | 55,751 |
| State | 33,000 | 33,000 | 31,475 | (1,525) | 34,860 |
| **Total Intergovernmental** | 33,000 | 55,000 | 65,488 | 10,488 | 91,791 |
| Totals carried forward | 15,011,198 | 15,033,198 | 14,820,128 | (213,070) | 15,208,506 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Revenues and Other Financing Sources - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

(continued)

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Brought forward | $ 15,011,198 | $ 15,033,198 | $ 14,820,128 | $ (213,070) | $ 15,208,506 |
| **Revenues** | | | | | |
| **Charges for Services** | | | | | |
| General government | | | | | |
| Court costs, fees and charges | 199,000 | 199,000 | 215,438 | 16,438 | 256,009 |
| Recording of legal instruments | 100,000 | 100,000 | 114,775 | 14,775 | 131,935 |
| Printing and duplicating services | 12,000 | 12,000 | 20,626 | 8,626 | 20,901 |
| Data processing | 500 | 500 | - | (500) | 123 |
| Motor vehicle tag collection fees | 70,000 | 70,000 | 68,279 | (1,721) | 69,599 |
| Other: | | | | | |
| Commissions on tax collections | 300,000 | 300,000 | 332,875 | 32,875 | 319,552 |
| Other charges | 8,000 | 8,000 | 13,984 | 5,984 | 1,348 |
| Public safety | 1,355,200 | 1,355,200 | 1,464,381 | 109,181 | 1,468,634 |
| Streets and public improvements | 50,000 | 50,000 | 47,805 | (2,195) | 49,888 |
| Utilities/enterprise-sanitation | 1,000 | 1,000 | 11,432 | 10,432 | 19,745 |
| Other fees | 13,000 | 13,000 | 21,756 | 8,756 | 18,388 |
| Other charges for services | | | | | |
| Reimbursements | 644,154 | 749,154 | 902,966 | 153,812 | 988,742 |
| **Total Charges for Services** | 2,752,854 | 2,857,854 | 3,214,317 | 356,463 | 3,344,864 |
| **Fines and Forfeitures** | | | | | |
| Court | 745,000 | 745,000 | 633,087 | (111,913) | 729,666 |
| **Investment Earnings** | 95,000 | 95,000 | 11,432 | (83,568) | 40,985 |
| **Contributions and Donations** | 1,000 | 1,000 | - | (1,000) | - |
| **Miscellaneous** | | | | | |
| Rents and royalties | 191,500 | 191,500 | 176,393 | (15,107) | 185,392 |
| Other | 35,000 | 35,000 | 39,799 | 4,799 | 47,063 |
| **Total Miscellaneous** | 226,500 | 226,500 | 216,192 | (10,308) | 232,455 |
| **Total Revenues** | 18,831,552 | 18,958,552 | 18,895,156 | (63,396) | 19,556,476 |
| **Other Financing Sources:** | | | | | |
| Proceeds from the sale of capital assets | - | - | 55,050 | 55,050 | 6,032 |
| Budgeted fund balance | 348,706 | 348,706 | - | (348,706) | - |
| Transfers in | - | - | 103,000 | 103,000 | 13,241 |
| **Other Financing Sources:** | 348,706 | 348,706 | 158,050 | (190,656) | 19,273 |
| **Total Revenues and Other Financing Sources** | $ 19,180,258 | $ 19,307,258 | $ 19,053,206 | $ (254,052) | $ 19,575,749 |

Thomas County, Georgia
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Expenditures** | | | | | |
| **General Government** | | | | | |
| **Elections** | | | | | |
| Personal services | $ 79,961 | $ 79,961 | $ 115,155 | $ (35,194) | $ 73,620 |
| Purchased/contracted services | 90,175 | 70,175 | 41,005 | 29,170 | 21,725 |
| Supplies | 19,200 | 19,200 | 15,309 | 3,891 | 3,501 |
| **Total Elections** | 189,336 | 169,336 | 171,469 | (2,133) | 98,846 |
| **General Administration** | | | | | |
| Personal services | 521,301 | 521,301 | 579,252 | (57,951) | 531,743 |
| Purchased/contracted services | 343,816 | 343,816 | 323,059 | 20,757 | 347,842 |
| Supplies | 12,500 | 12,500 | 15,439 | (2,939) | 18,902 |
| Capital outlay | - | - | - | - | 27,779 |
| **Total Administration** | 877,617 | 877,617 | 917,750 | (40,133) | 926,266 |
| **Tax Commissioner** | | | | | |
| Personal services | 361,676 | 361,676 | 399,749 | (38,073) | 375,716 |
| Purchased/contracted services | 97,750 | 97,750 | 72,704 | 25,046 | 82,670 |
| Supplies | 7,300 | 7,300 | 5,923 | 1,377 | 3,794 |
| **Total Tax Commissioner** | 466,726 | 466,726 | 478,376 | (11,650) | 462,180 |
| **Tax Assessor** | | | | | |
| Personal services | 393,358 | 393,358 | 428,503 | (35,145) | 400,995 |
| Purchased/contracted services | 71,818 | 71,818 | 58,432 | 13,386 | 76,075 |
| Supplies | 19,811 | 19,811 | 16,925 | 2,886 | 24,134 |
| **Total Tax Assessor** | 484,987 | 484,987 | 503,860 | (18,873) | 501,204 |
| Totals carried forward | 2,018,666 | 1,998,666 | 2,071,455 | (72,789) | 1,988,496 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 2,018,666 | $ 1,998,666 | $ 2,071,455 | $ (72,789) | $ 1,988,496 |
| **Expenditures** | | | | | |
| **Buildings and Plant** | | | | | |
| Personal services | 404,646 | 509,646 | 614,622 | (104,976) | 533,687 |
| Purchased/contracted services | 98,125 | 98,125 | 69,517 | 28,608 | 83,075 |
| Supplies | 598,350 | 598,350 | 563,633 | 34,717 | 542,553 |
| Other | 15,000 | 15,000 | - | 15,000 | - |
| **Total Buildings and Plant** | 1,116,121 | 1,221,121 | 1,247,772 | (26,651) | 1,159,315 |
| **Total General Government** | 3,134,787 | 3,219,787 | 3,319,227 | (99,440) | 3,147,811 |
| **Judicial** | | | | | |
| **Board of Equalization** | | | | | |
| Personal services | 10,575 | 10,575 | 7,056 | 3,519 | 6,288 |
| Purchased/contracted services | 10,215 | 10,215 | 5,479 | 4,736 | 8,570 |
| Supplies | 950 | 950 | 763 | 187 | 404 |
| **Total Board of Equalization** | 21,740 | 21,740 | 13,298 | 8,442 | 15,262 |
| **Superior Court** | | | | | |
| Personal services | 121,028 | 143,028 | 154,072 | (11,044) | 154,986 |
| Purchased/contracted services | 40,250 | 40,250 | 36,875 | 3,375 | 32,914 |
| Supplies | 1,900 | 1,900 | 1,247 | 653 | 1,912 |
| Capital outlay | - | - | - | - | 6,460 |
| **Total Superior Court** | 163,178 | 185,178 | 192,194 | (7,016) | 196,272 |
| **Clerk of the Superior Court** | | | | | |
| Personal services | 388,661 | 388,661 | 414,242 | (25,581) | 401,696 |
| Purchased/contracted services | 51,850 | 51,850 | 52,028 | (178) | 53,143 |
| Supplies | 10,350 | 10,350 | 7,148 | 3,202 | 9,247 |
| **Total Clerk of the Superior Court** | 450,861 | 450,861 | 473,418 | (22,557) | 464,086 |
| **District Attorney** | | | | | |
| Purchased/contracted services | 221,338 | 223,038 | 222,846 | 192 | 211,635 |
| Supplies | 18,253 | 18,253 | 18,253 | - | 18,253 |
| **Total District Attorney** | 239,591 | 241,291 | 241,099 | 192 | 229,888 |
| Totals carried forward | 4,010,157 | 4,118,857 | 4,239,236 | (120,379) | 4,053,319 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 4,010,157 | $ 4,118,857 | $ 4,239,236 | $ (120,379) | $ 4,053,319 |
| **Expenditures** | | | | | |
| **Judicial (Continued)** | | | | | |
| **State Court** | | | | | |
| Personal services | 113,389 | 113,389 | 115,419 | (2,030) | 114,595 |
| Purchased/contracted services | 24,600 | 26,600 | 27,018 | (418) | 29,704 |
| Supplies | 13,200 | 13,200 | 13,200 | - | 13,200 |
| **Total State Court** | 151,189 | 153,189 | 155,637 | (2,448) | 157,499 |
| **Magistrate Court** | | | | | |
| Personal services | 358,786 | 358,786 | 392,417 | (33,631) | 367,955 |
| Purchased/contracted services | 35,900 | 35,900 | 24,555 | 11,345 | 22,100 |
| Supplies | 10,950 | 10,950 | 12,838 | (1,888) | 13,231 |
| Capital outlay | 5,700 | 5,700 | 5,539 | 161 | - |
| **Total Magistrate Court** | 411,336 | 411,336 | 435,349 | (24,013) | 403,286 |
| **Probate Court** | | | | | |
| Personal services | 203,727 | 203,727 | 213,468 | (9,741) | 206,620 |
| Purchased/contracted services | 23,410 | 23,410 | 18,590 | 4,820 | 16,971 |
| Supplies | 10,000 | 10,000 | 4,272 | 5,728 | 3,064 |
| **Total Probate Court** | 237,137 | 237,137 | 236,330 | 807 | 226,655 |
| **Juvenile Court** | | | | | |
| Personal services | 47,079 | 47,079 | 50,694 | (3,615) | 49,318 |
| Purchased/contracted services | 56,400 | 41,400 | 37,224 | 4,176 | 53,232 |
| Supplies | 10,050 | 10,050 | 6,472 | 3,578 | 8,021 |
| **Total Juvenile Court** | 113,529 | 98,529 | 94,390 | 4,139 | 110,571 |
| **Public Defender** | 281,282 | 283,782 | 283,620 | 162 | 281,426 |
| **Total Judicial** | 2,069,843 | 2,083,043 | 2,125,335 | (42,292) | 2,084,945 |
| Totals carried forward | 5,204,630 | 5,302,830 | 5,444,562 | (141,732) | 5,232,756 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 5,204,630 | $ 5,302,830 | $ 5,444,562 | $ (141,732) | $ 5,232,756 |
| **Expenditures** | | | | | |
| **Public Safety** | | | | | |
| **Sheriff** | | | | | |
| Personal services | 2,042,371 | 2,042,371 | 2,200,696 | (158,325) | 2,169,010 |
| Purchased/contracted services | 214,572 | 214,572 | 192,792 | 21,780 | 194,108 |
| Supplies | 361,800 | 366,800 | 401,542 | (34,742) | 403,592 |
| Capital outlay | 189,793 | 189,793 | 162,926 | 26,867 | 193,517 |
| **Total Sheriff** | 2,808,536 | 2,813,536 | 2,957,956 | (144,420) | 2,960,227 |
| **Courthouse Security** | | | | | |
| Personal services | 141,147 | 141,147 | 144,941 | (3,794) | 102,932 |
| Purchased/contracted services | 1,800 | 1,800 | - | 1,800 | 1,666 |
| Supplies | 4,200 | 4,200 | 2,087 | 2,113 | 3,232 |
| **Total Courthouse Security** | 147,147 | 147,147 | 147,028 | 119 | 107,830 |
| **Criminal Investigation** | | | | | |
| Personal services | 289,711 | 279,711 | 247,627 | 32,084 | 225,287 |
| Purchased/contracted services | 50,144 | 50,144 | 44,793 | 5,351 | 36,852 |
| Supplies | 35,700 | 35,700 | 34,143 | 1,557 | 47,844 |
| Capital outlay | - | - | - | - | 64,574 |
| **Total Criminal Investigation** | 375,555 | 365,555 | 326,563 | 38,992 | 374,557 |
| **Jail Operations** | | | | | |
| Personal services | 1,182,262 | 1,182,262 | 1,295,927 | (113,665) | 1,220,871 |
| Purchased/contracted services | 215,912 | 230,912 | 303,210 | (72,298) | 212,839 |
| Supplies | 464,000 | 509,000 | 439,246 | 69,754 | 485,599 |
| Capital outlay | 9,647 | 9,647 | - | 9,647 | - |
| **Total Jail Operations** | 1,871,821 | 1,931,821 | 2,038,383 | (106,562) | 1,919,309 |
| **Corrections** | | | | | |
| Personal services | 1,167,124 | 1,167,124 | 1,322,898 | (155,774) | 1,261,307 |
| Purchased/contracted services | 305,774 | 305,774 | 235,160 | 70,614 | 254,353 |
| Supplies | 493,300 | 578,300 | 586,289 | (7,989) | 741,165 |
| Capital outlay | - | - | 5,316 | (5,316) | - |
| **Total Corrections** | 1,966,198 | 2,051,198 | 2,149,663 | (98,465) | 2,256,825 |
| Totals carried forward | 12,373,887 | 12,612,087 | 13,064,155 | (452,068) | 12,851,504 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 12,373,887 | $ 12,612,087 | $ 13,064,155 | $ (452,068) | $ 12,851,504 |
| **Expenditures** | | | | | |
| **Public Safety (Continued)** | | | | | |
| **Coroner/Medical Examiner** | | | | | |
| Personal services | 29,904 | 29,904 | 30,051 | (147) | 29,964 |
| Purchased/contracted services | 35,445 | 35,445 | 26,617 | 8,828 | 29,645 |
| Supplies | 900 | 900 | 873 | 27 | 1,010 |
| **Total Coroner/Medical Examiner** | 66,249 | 66,249 | 57,541 | 8,708 | 60,619 |
| **Animal Control** | | | | | |
| Personal services | 43,965 | 43,965 | 47,786 | (3,821) | 18,585 |
| Purchased/contracted services: | | | | | |
| Humane Society | 246,975 | 246,975 | 246,975 | - | 272,500 |
| Other | - | 1,550 | 1,501 | 49 | 4,237 |
| Supplies | - | 5,800 | 5,611 | 189 | 796 |
| **Total Animal Control** | 290,940 | 298,290 | 301,873 | (3,583) | 296,118 |
| **Total Public Safety** | 7,526,446 | 7,673,796 | 7,979,007 | (305,211) | 7,975,485 |
| **Public Works** | | | | | |
| **Administration** | | | | | |
| Personal services | 1,792,048 | 1,792,048 | 1,831,947 | (39,899) | 1,791,320 |
| Purchased/contracted services | 400,196 | 350,196 | 329,507 | 20,689 | 314,005 |
| Supplies | 1,039,850 | 866,179 | 899,308 | (33,129) | 863,217 |
| Capital outlay | - | - | 7,042 | (7,042) | 21,700 |
| Other | - | - | 2,600 | (2,600) | 1,531 |
| **Total Administration** | 3,232,094 | 3,008,423 | 3,070,404 | (61,981) | 2,991,773 |
| **Sanitation** | | | | | |
| Personal services | 284,171 | 284,171 | 342,849 | (58,678) | 327,080 |
| Purchased/contracted services | 307,494 | 307,494 | 267,439 | 40,055 | 297,546 |
| Supplies | 139,861 | 162,861 | 159,347 | 3,514 | 168,423 |
| Capital outlay | - | - | - | - | 57,332 |
| **Total Sanitation** | 731,526 | 754,526 | 769,635 | (15,109) | 850,381 |
| Totals carried forward | 16,694,696 | 16,739,575 | 17,263,608 | (524,033) | 17,050,395 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 16,694,696 | $ 16,739,575 | $ 17,263,608 | $ (524,033) | $ 17,050,395 |
| **Expenditures** | | | | | |
| **Public Works (Continued)** | | | | | |
| **Maintenance and Shop** | | | | | |
| Personal services | 352,207 | 369,207 | 395,281 | (26,074) | 379,519 |
| Purchased/contracted services | 11,740 | 14,640 | 12,680 | 1,960 | 15,468 |
| Supplies | 75,600 | 107,500 | 104,427 | 3,073 | 99,590 |
| **Total Maintenance and Shop** | 439,547 | 491,347 | 512,388 | (21,041) | 494,577 |
| **Total Public Works** | 4,403,167 | 4,254,296 | 4,352,427 | (98,131) | 4,336,731 |
| **Health and Welfare** | | | | | |
| Health - public health administration | 520,330 | 521,130 | 520,712 | 418 | 519,969 |
| Welfare - community service | 94,100 | 95,525 | 94,925 | 600 | 96,315 |
| Welfare - capital outlay | 21,525 | 44,200 | 44,067 | 133 | 31,684 |
| **Total Health and Welfare** | 635,955 | 660,855 | 659,704 | 1,151 | 647,968 |
| **Culture and Recreation** | | | | | |
| Libraries | 821,419 | 821,419 | 810,658 | 10,761 | 891,759 |
| **Housing and Development** | | | | | |
| **Agricultural Resources** | | | | | |
| Personal services | 109,569 | 109,569 | 113,074 | (3,505) | 90,684 |
| Purchased/contracted services | 11,100 | 11,100 | 7,647 | 3,453 | 7,686 |
| Supplies | 18,000 | 18,000 | 23,648 | (5,648) | 16,202 |
| Capital outlay | - | 4,021 | - | 4,021 | - |
| **Total Agricultural Resources** | 138,669 | 142,690 | 144,369 | (1,679) | 114,572 |
| **Forest Resources** | 20,023 | 20,023 | 20,023 | - | 20,023 |
| **Protective Inspection Administration** | | | | | |
| Personal services | 337,198 | 337,198 | 321,676 | 15,522 | 323,625 |
| Purchased/contracted services | 17,606 | 17,606 | 11,672 | 5,934 | 10,688 |
| Supplies | 12,250 | 12,250 | 11,892 | 358 | 10,684 |
| **Total Protective Inspection Administration** | 367,054 | 367,054 | 345,240 | 21,814 | 344,997 |
| Totals carried forward | 19,117,363 | 19,242,963 | 19,755,990 | (513,027) | 19,564,291 |

(continued)

**Thomas County, Georgia**
*General Fund*
*Schedule of Expenditures and Other Financing Uses - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for The Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | $ 19,117,363 | $ 19,242,963 | $ 19,755,990 | $ (513,027) | $ 19,564,291 |
| **Expenditures** | | | | | |
| **Housing and Development (Continued)** | | | | | |
| **Planning and Zoning** | | | | | |
| Personal services | 3,768 | 3,768 | - | 3,768 | 92 |
| Purchased/contracted services | 7,050 | 7,050 | 1,901 | 5,149 | 1,532 |
| Supplies | 1,225 | 1,225 | 1,392 | (167) | - |
| **Total Planning and Zoning** | 12,043 | 12,043 | 3,293 | 8,750 | 1,624 |
| **Code Enforcement** | | | | | |
| Personal services | 43,417 | 43,417 | 48,363 | (4,946) | 46,163 |
| Purchased/contracted services | 3,215 | 3,215 | 1,328 | 1,887 | 4,044 |
| Supplies | 4,220 | 5,620 | 6,420 | (800) | 5,148 |
| **Total Code Enforcement** | 50,852 | 52,252 | 56,111 | (3,859) | 55,355 |
| **Total Housing and Development** | 588,641 | 594,062 | 569,036 | 25,026 | 536,571 |
| **Total Expenditures** | 19,180,258 | 19,307,258 | 19,815,394 | (508,136) | 19,621,270 |
| **Other Financing Uses** | | | | | |
| Transfers out | - | - | 219,183 | (219,183) | - |
| **Total Expenditures and Other Financing Uses** | $ 19,180,258 | $ 19,307,258 | $ 20,034,577 | $ (727,319) | $ 19,621,270 |

**Thomas County, Georgia**
*Emergency Services Fund*
*Comparative Balance Sheet*
*December 31, 20112and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 2,776,669 | $ 2,794,805 |
| Receivables: | | |
| Accounts | 186,900 | 149,145 |
| Property taxes | 338,895 | 283,675 |
| Intergovernmental | 3,545 | - |
| Interfund | 45,320 | 45,320 |
| Prepaid items | 12,330 | 13,005 |
| **Total Assets** | $ 3,363,659 | $ 3,285,950 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 3,082 | $ 3,116 |
| Accrued expenditures | 91,467 | 81,757 |
| Intergovernmental payable | - | 24,125 |
| Interfund | 283,159 | 106,909 |
| Deferred revenue | 6,708 | 6,410 |
| **Total Liabilities** | 384,416 | 222,317 |
| **Deferred Inflows of Resources - Property Taxes** | 210,000 | 195,000 |
| **Total Liabilities and Deferred Inflows of Resources** | 594,416 | 417,317 |
| **Fund Balances** | | |
| Nonspendable | 12,330 | 13,005 |
| Restricted for public safety | 2,756,913 | 2,855,628 |
| **Total Fund Balances** | 2,769,243 | 2,868,633 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 3,363,659 | $ 3,285,950 |

**Thomas County, Georgia**
***Combining Balance Sheet***
***Nonmajor Governmental Funds - By Fund Type***
***December 31, 2012***

| | Nonmajor Special Revenue Funds | Nonmajor Capital Projects Fund | Total Nonmajor Governmental Funds |
|---|---|---|---|
| **Assets** | | | |
| Cash and cash equivalents | $ 1,579,962 | $ 5,000 | $ 1,584,962 |
| Receivables: | | | |
| Accounts | 168,210 | - | 168,210 |
| Taxes | 320,084 | - | 320,084 |
| Intergovernmental | 544 | - | 544 |
| Interfund | 110,349 | - | 110,349 |
| Prepaid items | 22,487 | - | 22,487 |
| **Total Assets** | $ 2,201,636 | $ 5,000 | $ 2,206,636 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | | |
| **Liabilities** | | | |
| Accounts payable | $ 78,735 | $ - | $ 78,735 |
| Accrued expenditures | 81,237 | - | 81,237 |
| Interfund payable | 581,672 | - | 581,672 |
| Unearned revenue | - | 5,000 | 5,000 |
| **Total Liabilities** | 741,644 | 5,000 | 746,644 |
| **Deferred Inflows of Resources** | 213,600 | - | 213,600 |
| **Total Liabilities and Deferred Inflows of Resources** | 955,244 | 5,000 | 960,244 |
| **Fund Balances** | | | |
| Nonspendable | 22,487 | - | 22,487 |
| Restricted | 1,151,797 | - | 1,151,797 |
| Assigned | 72,108 | - | 72,108 |
| **Total Fund Balances** | 1,246,392 | - | 1,246,392 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 2,201,636 | $ 5,000 | $ 2,206,636 |

**Thomas County, Georgia**
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*
*Nonmajor Governmental Funds - By Fund Type*
*For the Year Ended December 31, 2012*

| | Nonmajor Special Revenue Funds | Nonmajor Capital Projects Fund | Total Nonmajor Governmental Funds |
|---|---|---|---|
| **Revenues** | | | |
| Taxes | $ 2,122,982 | $ - | $ 2,122,982 |
| Intergovernmental | - | 355,206 | 355,206 |
| Charges for services | 806,677 | - | 806,677 |
| Impact fees | 69,684 | - | 69,684 |
| Fines and forfeitures | 110,744 | - | 110,744 |
| Investment earnings | 3,625 | - | 3,625 |
| Contributions and donations | 6,250 | - | 6,250 |
| Miscellaneous | 4,525 | - | 4,525 |
| **Total Revenues** | 3,124,487 | 355,206 | 3,479,693 |
| **Expenditures** | | | |
| **Current:** | | | |
| General government | 125,487 | - | 125,487 |
| Judicial | 25,860 | - | 25,860 |
| Public safety | 3,333,936 | - | 3,333,936 |
| Health and welfare | 30,000 | - | 30,000 |
| **Intergovernmental** | 27,149 | - | 27,149 |
| **Capital Outlay** | 776,634 | 355,206 | 1,131,840 |
| **Debt Service** | | | |
| Principal | 95,398 | - | 95,398 |
| Interest and fiscal charges | 13,327 | - | 13,327 |
| **Total Expenditures** | 4,427,791 | 355,206 | 4,782,997 |
| **(Deficiency) of Revenues (Under) Expenditures** | (1,303,304) | - | (1,303,304) |
| **Other Financing Sources (Uses)** | | | |
| Proceeds from the disposition of capital assets | 5,558 | - | 5,558 |
| Issuance of long-term debt | 747,467 | - | 747,467 |
| Transfers in | 864,000 | - | 864,000 |
| Transfers out | (3,000) | - | (3,000) |
| **Total Other Financing Sources (Uses)** | 1,614,025 | - | 1,614,025 |
| **Net Change in Fund Balances** | 310,721 | - | 310,721 |
| **Fund Balances Beginning of Year** | 935,671 | - | 935,671 |
| **Fund Balances End of Year** | $ 1,246,392 | $ - | $ 1,246,392 |

**Thomas County, Georgia**
*Combining Balance Sheet*
*Nonmajor Special Revenue Funds*
*December 31, 2012*
*(With Comparative Totals At December 31, 2011)*

| | 2012 | | | | | | | | | | | 2011 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Law Library | Hotel Motel Tax | Fire Districts 1 & 2 | Fire District 3 | Drug Abuse | Sheriff's Drug Forfeiture | Federal Drug Forfeiture | Enhanced 911 | Impact Fees | Airport | Total Nonmajor Special Revenue Funds | Total Nonmajor Special Revenue Funds |
| **Assets** | | | | | | | | | | | | |
| Cash and cash equivalents | $ 4,154 | $ 162,108 | $ 348,727 | $ 194,442 | $ 39,886 | $ 120,451 | $ 29,304 | $ 17,584 | $ 399,822 | $ 263,484 | $ 1,579,962 | $ 1,490,603 |
| Receivables: | | | | | | | | | | | | |
| Accounts | - | 303 | - | - | - | - | - | 167,907 | - | - | 168,210 | 179,235 |
| Taxes | - | - | 127,263 | 192,821 | - | - | - | - | - | - | 320,084 | 199,856 |
| Intergovernmental | - | - | - | - | 544 | - | - | - | - | - | 544 | - |
| Interfund | - | - | - | 110,349 | - | - | - | - | - | - | 110,349 | 11,250 |
| Prepaid items | - | - | 4,720 | 13,141 | - | - | - | 4,626 | - | - | 22,487 | 22,033 |
| **Total Assets** | $ 4,154 | $ 162,411 | $ 480,710 | $ 510,753 | $ 40,430 | $ 120,451 | $ 29,304 | $ 190,117 | $ 399,822 | $ 263,484 | $ 2,201,636 | $ 1,902,977 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | | | | | | | | | | | |
| **Liabilities** | | | | | | | | | | | | |
| Accounts payable | $ 2,378 | $ 19,470 | $ 2,638 | $ 31,894 | $ - | $ - | $ - | $ 22,355 | $ - | $ - | $ 78,735 | $ 284,890 |
| Accrued expenditures | - | - | 21,088 | 28,511 | - | - | - | 31,638 | - | - | 81,237 | 80,638 |
| Interfund payable | - | - | 312,597 | 155,983 | - | - | - | 86,530 | 19,201 | 7,361 | 581,672 | 441,821 |
| **Total Liabilities** | 2,378 | 19,470 | 336,323 | 216,388 | - | - | - | 140,523 | 19,201 | 7,361 | 741,644 | 807,349 |
| **Deferred Inflows of Resources** | - | - | 68,400 | 115,200 | - | - | - | 30,000 | - | - | 213,600 | 159,957 |
| **Total Liabilities and Deferred Inflows of Resources** | 2,378 | 19,470 | 404,723 | 331,588 | - | - | - | 170,523 | 19,201 | 7,361 | 955,244 | 967,306 |
| **Fund Balances** | | | | | | | | | | | | |
| Nonspendable | - | - | 4,720 | 13,141 | - | - | - | 4,626 | - | - | 22,487 | 22,033 |
| Restricted | 1,776 | 142,941 | 71,267 | 93,916 | 40,430 | 120,451 | 29,304 | 14,968 | 380,621 | 256,123 | 1,151,797 | 1,034,157 |
| Assigned | - | - | - | 72,108 | - | - | - | - | - | - | 72,108 | 125,040 |
| Unassigned (deficit) | - | - | - | - | - | - | - | - | - | - | - | (245,559) |
| **Total Fund Balances** | 1,776 | 142,941 | 75,987 | 179,165 | 40,430 | 120,451 | 29,304 | 19,594 | 380,621 | 256,123 | 1,246,392 | 935,671 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 4,154 | $ 162,411 | $ 480,710 | $ 510,753 | $ 40,430 | $ 120,451 | $ 29,304 | $ 190,117 | $ 399,822 | $ 263,484 | $ 2,201,636 | $ 1,902,977 |

Thomas County, Georgia
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*
*Nonmajor Special Revenue Funds*
*For the Year Ended December 31, 2012*
*(With Comparative Totals For the Year Ended December31, 2011)*

| | 2012 | | | | | | | | | | | | 2011 |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Law Library | Hotel Motel Tax | Fire Districts 1 & 2 | Fire District 3 | Drug Abuse | Sheriff's Drug Forfeiture | Federal Drug Forfeiture | Sheriff's Social Security | Enhanced 911 | Impact Fees | Airport | Total Nonmajor Special Revenue Funds | Total Nonmajor Special Revenue Funds |
| **Revenues** | | | | | | | | | | | | | |
| Taxes | $ - | $ 128,241 | $ 990,556 | $ 1,004,185 | $ - | $ - | $ - | $ - | $ - | $ - | $ - | $ 2,122,982 | $ 1,732,685 |
| Intergovernmental | - | - | - | - | - | - | - | - | - | - | - | - | 496,419 |
| Charges for services | - | - | - | - | - | - | - | 3,000 | 803,677 | - | - | 806,677 | 792,498 |
| Impact fees | - | - | - | - | - | - | - | - | - | 69,684 | - | 69,684 | 113,525 |
| Fines and forfeitures | 21,342 | - | - | - | 27,176 | 62,226 | - | - | - | - | - | 110,744 | 146,267 |
| Investment earnings | 7 | 191 | 75 | - | 74 | 496 | 49 | - | 156 | 1,486 | 1,091 | 3,625 | 9,477 |
| Contributions and donations | - | 350 | - | 5,900 | - | - | - | - | - | - | - | 6,250 | 3,650 |
| Miscellaneous | - | 1,836 | 3 | 2,686 | - | - | - | - | - | - | - | 4,525 | 603 |
| **Total Revenues** | 21,349 | 130,618 | 990,634 | 1,012,771 | 27,250 | 62,722 | 49 | 3,000 | 803,833 | 71,170 | 1,091 | 3,124,487 | 3,295,124 |
| **Expenditures** | | | | | | | | | | | | | |
| **Current:** | | | | | | | | | | | | | |
| General government | - | 114,627 | - | - | - | - | - | - | - | 4,600 | 6,260 | 125,487 | 103,728 |
| Judicial | 25,860 | - | - | - | - | - | - | - | - | - | - | 25,860 | 25,491 |
| Public safety | - | - | 987,434 | 1,011,993 | - | 35,802 | - | - | 1,298,707 | - | - | 3,333,936 | 3,168,202 |
| Health and welfare | - | - | - | - | 30,000 | - | - | - | - | - | - | 30,000 | - |
| **Capital Outlay** | - | - | 248,736 | 277,903 | - | - | - | - | - | 249,995 | - | 776,634 | 367,357 |
| **Intergovernmental** | - | - | - | - | - | 27,149 | - | - | - | - | - | 27,149 | 46,967 |
| **Debt Service:** | | | | | | | | | | | | | |
| Principal | - | - | - | - | - | - | - | - | 95,398 | - | - | 95,398 | 147,868 |
| Interest and fiscal charges | - | - | - | - | - | - | - | - | 13,327 | - | | 13,327 | 18,268 |
| **Total Expenditures** | 25,860 | 114,627 | 1,236,170 | 1,289,896 | 30,000 | 62,951 | - | - | 1,407,432 | 254,595 | 6,260 | 4,427,791 | 3,877,881 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | (4,511) | 15,991 | (245,536) | (277,125) | (2,750) | (229) | 49 | 3,000 | (603,599) | (183,425) | (5,169) | (1,303,304) | (582,757) |
| **Other Financing Sources** | | | | | | | | | | | | | |
| Proceeds from capital asset dispositions | - | - | - | 2,423 | 3,135 | - | - | - | - | - | - | 5,558 | 1,805 |
| Issuance of long-term note | - | - | 248,736 | 248,736 | - | - | - | - | - | 249,995 | - | 747,467 | - |
| Transfers in | - | - | - | - | - | - | - | - | 864,000 | - | - | 864,000 | 523,000 |
| Transfers out | - | - | - | - | - | - | - | (3,000) | - | - | - | (3,000) | (13,241) |
| **Total Other Financing Sources** | - | - | 248,736 | 251,159 | 3,135 | - | - | (3,000) | 864,000 | 249,995 | - | 1,614,025 | 511,564 |
| **Net Change in Fund Balances** | (4,511) | 15,991 | 3,200 | (25,966) | 385 | (229) | 49 | - | 260,401 | 66,570 | (5,169) | 310,721 | (71,193) |
| **Fund Balances Beginning of Year** | 6,287 | 126,950 | 72,787 | 205,131 | 40,045 | 120,680 | 29,255 | - | (240,807) | 314,051 | 261,292 | 935,671 | 1,006,864 |
| **Fund Balances End of Year** | $ 1,776 | $ 142,941 | $ 75,987 | $ 179,165 | $ 40,430 | $ 120,451 | $ 29,304 | $ - | $ 19,594 | $ 380,621 | $ 256,123 | $ 1,246,392 | $ 935,671 |

**Thomas County, Georgia**
*Law Library Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 4,154 | $ 8,518 |
| **Liabilities and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 2,378 | $ 2,231 |
| **Fund Balances** | | |
| Restricted for law library | 1,776 | 6,287 |
| **Total Liabilities and Fund Balances** | $ 4,154 | $ 8,518 |

**Thomas County, Georgia**
*Law Library Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Fines and forfeitures | $ 40,000 | $ 40,000 | $ 21,342 | $ (18,658) | $ 20,947 |
| Investment earnings | - | - | 7 | 7 | 38 |
| **Total Revenues** | 40,000 | 40,000 | 21,349 | (18,651) | 20,985 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Judicial | 40,000 | 40,000 | 25,860 | 14,140 | 25,491 |
| **(Deficiency) of Revenues (Under) Expenditures** | $ - | $ - | (4,511) | $ (4,511) | (4,506) |
| **Fund Balances Beginning of Year** | | | 6,287 | | 10,793 |
| **Fund Balances End of Year** | | | $ 1,776 | | $ 6,287 |

**Thomas County, Georgia**
*Hotel Motel Tax Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 162,108 | $ 135,405 |
| Accounts receivable | 303 | 7,778 |
| **Total Assets** | $ 162,411 | $ 143,183 |
| **Liabilities and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 19,470 | $ 16,233 |
| **Fund Balances** | | |
| Restricted for economic development | 142,941 | 126,950 |
| **Total Liabilities and Fund Balance** | $ 162,411 | $ 143,183 |

**Thomas County, Georgia**
***Hotel Motel Tax Fund***
***Schedule of Revenues, Expenditures and***
***Changes in Fund Balances - Budget and Actual***
***For the Year Ended December 31, 2012***
***(With Comparative Actual Amounts for the Year Ended December 31, 2011)***

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Hotel motel taxes | $ 80,000 | $ 110,000 | $ 128,241 | $ 18,241 | $ 118,358 |
| Investment earnings | 900 | 900 | 191 | (709) | 811 |
| Contributions and donations | - | - | 350 | 350 | 3,350 |
| Miscellaneous | - | - | 1,836 | 1,836 | - |
| **Total Revenues** | 80,900 | 110,900 | 130,618 | 19,718 | 122,519 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| General government | 80,900 | 110,900 | 114,627 | (3,727) | 97,463 |
| **Excess of Revenues Over Expenditures** | $ - | $ - | 15,991 | $ 15,991 | 25,056 |
| **Fund Balances Beginning of Year** | | | 126,950 | | 101,894 |
| **Fund Balances End of Year** | | | $ 142,941 | | $ 126,950 |

**Thomas County, Georgia**
*Fire District 1 & 2 Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 348,727 | $ 219,142 |
| Property taxes receivable | 127,263 | 75,140 |
| Prepaid items | 4,720 | 4,798 |
| **Total Assets** | $ 480,710 | $ 299,080 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 2,638 | $ 1,350 |
| Accrued expenditures | 21,088 | 25,053 |
| Interfund payable | 312,597 | 147,390 |
| **Total Liabilities** | 336,323 | 173,793 |
| **Deferred Inflows of Resources - Property Taxes** | 68,400 | 52,500 |
| **Total Liabilities and Deferred Inflows of Resources** | 404,723 | 226,293 |
| **Fund Balances** | | |
| Nonspendable - prepaid | 4,720 | 4,798 |
| Restricted - public safety | 71,267 | 12,974 |
| Assigned for subsequent years' budget | - | 55,015 |
| **Total Fund Balances** | 75,987 | 72,787 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 480,710 | $ 299,080 |

**Thomas County, Georgia**
***Fire District 1 & 2 Fund***
***Schedule of Revenues, Expenditures and***
***Changes in Fund Balances - Budget and Actual***
***For the Year Ended December 31, 2012***
***(With Comparative Actual Amounts for the Year Ended December 31, 2011)***

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Property taxes | $ 786,856 | $ 786,856 | $ 990,556 | $ 203,700 | $ 806,306 |
| Intergovernmental | - | - | - | - | 98,528 |
| Investment earnings | - | - | 75 | 75 | 29 |
| Miscellaneous | - | - | 3 | 3 | 500 |
| **Total Revenues** | 786,856 | 786,856 | 990,634 | 203,778 | 905,363 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public safety | 841,871 | 934,007 | 987,434 | (53,427) | 876,665 |
| **Capital Outlay** | - | 248,736 | 248,736 | - | - |
| **Total Expenditures** | 841,871 | 1,182,743 | 1,236,170 | (53,427) | 876,665 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | (55,015) | (395,887) | (245,536) | 150,351 | 28,698 |
| **Other Financing Sources** | | | | | |
| Issuance of long-term note | - | 248,736 | 248,736 | - | - |
| Carryover of funds | 55,015 | 147,151 | - | 147,151 | - |
| **Total Other Financing Sources** | 55,015 | 395,887 | 248,736 | 147,151 | - |
| **Net Change in Fund Balances** | $ - | $ - | 3,200 | $ 297,502 | 28,698 |
| **Fund Balances Beginning of Year** | | | 72,787 | | 44,089 |
| **Fund Balances End of Year** | | | $ 75,987 | | $ 72,787 |

**Thomas County, Georgia**
*Fire District 3*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 194,442 | $ 280,536 |
| Receivables: | | |
| Accounts | - | 13,003 |
| Property taxes | 192,821 | 124,716 |
| Interfund | 110,349 | 11,250 |
| Prepaid items | 13,141 | 12,483 |
| **Total Assets** | $ 510,753 | $ 441,988 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 31,894 | $ 7,128 |
| Accrued expenditures | 28,511 | 25,967 |
| Interfund payable | 155,983 | 106,762 |
| **Total Liabilities** | 216,388 | 139,857 |
| **Deferred Inflows of Resources - Property Taxes** | 115,200 | 97,000 |
| **Total Liabilities and Deferred Inflows of Resources** | 331,588 | 236,857 |
| **Fund Balances** | | |
| Nonspendable - prepaid items | 13,141 | 12,483 |
| Restricted for public safety | 93,916 | 122,623 |
| Assigned for subsequent years' budget | 72,108 | 70,025 |
| **Total Fund Balances** | 179,165 | 205,131 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 510,753 | $ 441,988 |

**Thomas County, Georgia**
*Fire District 3 Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Property taxes | $ 821,630 | $ 821,630 | $ 1,004,185 | $ 182,555 | $ 808,021 |
| Intergovernmental | - | - | - | - | 247,891 |
| Investment earnings | - | - | - | - | 57 |
| Contributions and donations | - | - | 5,900 | 5,900 | 300 |
| Miscellaneous | - | - | 2,686 | 2,686 | 103 |
| **Total Revenues** | 821,630 | 821,630 | 1,012,771 | 191,141 | 1,056,372 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public safety | 891,655 | 980,540 | 1,011,993 | (31,453) | 1,049,165 |
| **Capital Outlay** | - | 278,736 | 277,903 | 833 | - |
| **Total Expenditures** | 891,655 | 1,259,276 | 1,289,896 | (30,620) | 1,049,165 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | (70,025) | (437,646) | (277,125) | 160,521 | 7,207 |
| **Other Financing Sources** | | | | | |
| Issuance of long-term note | - | 248,736 | 248,736 | - | - |
| Proceeds from capital asset dispositions | - | - | 2,423 | 2,423 | 1,805 |
| Carryover of funds | 70,025 | 188,910 | - | (188,910) | - |
| **Total Other Financing Sources** | 70,025 | 437,646 | 251,159 | (186,487) | 1,805 |
| **Net Change in Fund Balances** | $ - | $ - | (25,966) | $ (25,966) | 9,012 |
| **Fund Balances Beginning of Year** | | | 205,131 | | 196,119 |
| **Fund Balances End of Year** | | | $ 179,165 | | $ 205,131 |

**Thomas County, Georgia**
***Drug Abuse Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 39,886 | $ 40,045 |
| Intergovernmental receivables | 544 | - |
| **Total Assets** | $ 40,430 | $ 40,045 |
| **Fund Balances** | | |
| Restricted for health and welfare | $ 40,430 | $ 40,045 |

**Thomas County, Georgia**
*Drug Abuse Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Fines and forfeitures | $ 50,000 | $ 50,000 | $ 27,176 | $ (22,824) | $ 31,016 |
| Investment earnings | 1,000 | 1,000 | 74 | (926) | 101 |
| **Total Revenues** | 51,000 | 51,000 | 27,250 | (23,750) | 31,117 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Health and welfare | 51,000 | 51,000 | 30,000 | 21,000 | - |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | - | - | (2,750) | (2,750) | 31,117 |
| **Other Financing Sources:** | | | | | |
| Proceeds from the sale of capital assets | - | - | 3,135 | 3,135 | - |
| **Net Change in Fund Balances** | $ - | $ - | 385 | $ 385 | 31,117 |
| **Fund Balances Beginning of Year** | | | 40,045 | | 8,928 |
| **Fund Balances End of Year** | | | $ 40,430 | | $ 40,045 |

**Thomas County, Georgia**
***Sheriff's Drug Forfeiture Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 120,451 | $ 120,680 |
| **Fund Balances** | | |
| Restricted for public safety | $ 120,451 | $ 120,680 |

**Thomas County, Georgia**
***Sheriff's Drug Forfeiture Fund***
***Schedule of Revenues, Expenditures and***
***Changes in Fund Balances - Budget and Actual***
***For the Year Ended December 31, 2012***
***(With Comparative Actual Amounts for the Year Ended December 31, 2011)***

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Fines and forfeitures | $ 60,000 | $ 60,000 | $ 62,226 | $ 2,226 | $ 94,304 |
| Investment earnings | - | - | 496 | 496 | 807 |
| **Total Revenues** | 60,000 | 60,000 | 62,722 | 2,722 | 95,111 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public safety | 60,000 | 60,000 | 35,802 | 24,198 | 20,249 |
| **Intergovernmental** | - | - | 27,149 | (27,149) | 46,967 |
| **Total Expenditures** | 60,000 | 60,000 | 62,951 | (2,951) | 67,216 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | $ - | $ - | (229) | $ (229) | 27,895 |
| **Fund Balances Beginning of Year** | | | 120,680 | | 92,785 |
| **Fund Balances End of Year** | | | $ 120,451 | | $ 120,680 |

**Thomas County, Georgia**
*Federal Drug Forfeiture Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and equivalents | $ 29,304 | $ 29,255 |
| **Fund Balances** | | |
| Restricted for public safety | $ 29,304 | $ 29,255 |

**Thomas County, Georgia**
*Federal Drug Forfeiture Fund*
*Schedule of Revenues, Expenditures*
*and Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Fines and forfeitures | $ 30,000 | $ 30,000 | $ - | $ (30,000) | $ - |
| Investment earnings | - | - | 49 | 49 | 73 |
| **Total Revenues** | 30,000 | 30,000 | 49 | (29,951) | 73 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public Safety | 30,000 | 30,000 | - | 30,000 | - |
| **Excess of Revenues Over Expenditures** | $ - | $ - | 49 | $ 49 | 73 |
| **Fund Balances Beginning of Year** | | | 29,255 | | 29,182 |
| **Fund Balances End of Year** | | | $ 29,304 | | $ 29,255 |

**Thomas County, Georgia**
***Sheriff's Social Security Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ - | $ 1,600 |
| **Liabilities** | | |
| Interfund payable | $ - | $ 1,600 |

**Thomas County, Georgia**
***Sheriff's Social Security Fund***
***Statement of Revenues and***
***Changes in Fund Balances***
***For the Year Ended December 31, 2012***
***(With Comparative Actual Amounts for the Year Ended December 31, 2011)***

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | 2011 |
| **Revenues** | | | | | |
| Charges for services | $ 8,000 | $ 8,000 | $ 3,000 | $ (5,000) | $ 9,000 |
| **Other Financing (Uses)** | | | | | |
| Transfers (out) | (8,000) | (8,000) | (3,000) | 5,000 | (13,241) |
| **Net Change in Fund Balances** | - | - | - | - | (4,241) |
| **Fund Balances Beginning of Year** | - | - | - | - | 4,241 |
| **Fund Balances End of Year** | $ - | $ - | $ - | $ - | $ - |

**Thomas County, Georgia**
*Emergency 911 Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 17,584 | $ 64,377 |
| Accounts receivable | 167,907 | 147,997 |
| Prepaid items | 4,626 | 4,752 |
| **Total Assets** | $ 190,117 | $ 217,126 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 22,355 | $ 257,948 |
| Accrued expenditures | 31,638 | 29,618 |
| Interfund payable | 86,530 | 170,367 |
| **Total Liabilities** | 140,523 | 457,933 |
| **Deferred Inflows of Resources - Charges for Services** | 30,000 | - |
| **Total Liabilities and Deferred Inflows of Resources** | 170,523 | 457,933 |
| **Fund Balances** | | |
| Nonspendable - prepaid items | 4,626 | 4,752 |
| Restricted for public safety | 14,968 | - |
| Unassigned (deficit) | - | (245,559) |
| **Total Fund Balances** | 19,594 | (240,807) |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 190,117 | $ 217,126 |

**Thomas County, Georgia**
*Emergency 911 Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Charges for services | $ 830,000 | $ 830,000 | $ 803,677 | $ (26,323) | $ 783,498 |
| Intergovernmental | - | - | - | - | 150,000 |
| Investment earnings | 300 | 300 | 156 | (144) | 505 |
| **Total Revenues** | 830,300 | 830,300 | 803,833 | (26,467) | 934,003 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| Public safety | 1,275,980 | 1,275,980 | 1,298,707 | (22,727) | 1,222,123 |
| **Capital Outlay** | 840 | 840 | - | 840 | 367,357 |
| **Debt Service:** | | | | | |
| Principal | 95,400 | 95,400 | 95,398 | 2 | 91,355 |
| Interest | 13,326 | 13,326 | 13,327 | (1) | 17,370 |
| **Total Expenditures** | 1,385,546 | 1,385,546 | 1,407,432 | (21,886) | 1,698,205 |
| **(Deficiency) of Revenues (Under) Expenditures** | (555,246) | (555,246) | (603,599) | (48,353) | (764,202) |
| **Other Financing Sources** | | | | | |
| Transfers in | 555,246 | 555,246 | 864,000 | 308,754 | 523,000 |
| **Net Change in Fund Balances** | $ - | $ - | 260,401 | $ 260,401 | (241,202) |
| **Fund Balances (Deficit) Beginning of Year** | | | (240,807) | | 395 |
| **Fund Balances (Deficit) End of Year** | | | $ 19,594 | | $ (240,807) |

**Thomas County, Georgia**
*Impact Fees Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 399,822 | $ 328,652 |
| Accounts receivable | - | 10,457 |
| **Total Assets** | $ 399,822 | $ 339,109 |
| **Liabilities, Deferred Inflows of Resources and Fund Balances** | | |
| **Liabilities** | | |
| Interfund payable | $ 19,201 | $ 14,601 |
| **Deferred Inflows of Resources - Impact Fees** | - | 10,457 |
| **Total Liabilities and Deferred Inflows of Resources** | 19,201 | 25,058 |
| **Fund Balances** | | |
| Restricted for capital outlay | 380,621 | 314,051 |
| **Total Liabilities, Deferred Inflow of Resources and Fund Balances** | $ 399,822 | $ 339,109 |

**Thomas County, Georgia**
***Impact Fees Fund***
***Schedule of Revenues, Expenditures and***
***Changes in Fund Balances - Budget and Actual***
***For the Year Ended December 31, 2012***
***(With Comparative Actual Amounts for the Year Ended December 31, 2011)***

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Impact fees | $ 221,300 | $ 221,300 | $ 69,684 | $ (151,616) | $ 113,525 |
| Investment earnings | - | - | 1,486 | 1,486 | 3,661 |
| **Total Revenues** | 221,300 | 221,300 | 71,170 | (150,130) | 117,186 |
| **Expenditures** | | | | | |
| **Current** | | | | | |
| General government | 6,400 | 6,400 | 4,600 | 1,800 | 4,600 |
| **Capital Outlay** | 214,900 | 214,900 | 249,995 | (35,095) | - |
| **Debt Service** | | | | | |
| Principal | - | - | - | - | 56,513 |
| Interest | - | - | - | - | 898 |
| **Total Expenditures** | 221,300 | 221,300 | 254,595 | (33,295) | 62,011 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | - | - | (183,425) | (183,425) | 55,175 |
| **Other Financing Sources** | | | | | |
| Issuance of long-term note | - | - | 249,995 | 249,995 | - |
| **Net Change in Fund Balances** | $ - | $ - | 66,570 | $ 66,570 | 55,175 |
| **Fund Balances Beginning of Year** | | | 314,051 | | 258,876 |
| **Fund Balances End of Year** | | | $ 380,621 | | $ 314,051 |

**Thomas County, Georgia**
*Airport Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 263,484 | $ 262,393 |
| **Liabilities and Fund Balances** | | |
| **Liabilities** | | |
| Interfund payable | $ 7,361 | $ 1,101 |
| **Fund Balances** | | |
| Restricted for airport improvements | 256,123 | 261,292 |
| **Total Liabilities and Fund Balances** | $ 263,484 | $ 262,393 |

**Thomas County, Georgia**
*Airport Fund*
*Schedule of Revenues, Expenditures and*
*Changes in Fund Balances - Budget and Actual*
*For the Year Ended December 31, 2012*
*(With Comparative Actual Amounts for the Year Ended December 31, 2011)*

| | 2012 | | | | 2011 |
|---|---|---|---|---|---|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| **Revenues** | | | | | |
| Investment earnings | $ 1,000 | $ 1,000 | $ 1,091 | $ 91 | $ 3,395 |
| Miscellaneous | 1,000 | 1,000 | - | (1,000) | - |
| **Total Revenues** | 2,000 | 2,000 | 1,091 | (909) | 3,395 |
| **Expenditures** | | | | | |
| **Current:** | | | | | |
| General government | 2,000 | 2,000 | 6,260 | (4,260) | 1,665 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | $ - | $ - | (5,169) | $ (5,169) | 1,730 |
| **Fund Balances Beginning of Year** | | | 261,292 | | 259,562 |
| **Fund Balances End of Year** | | | $ 256,123 | | $ 261,292 |

**Thomas County, Georgia**
***2006 SPLOST Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ 3,769,457 | $ 4,922,111 |
| Receivables: | | |
| Intergovernmental | 1,120 | 1,120 |
| Interfund | 322,732 | 951,469 |
| **Total Assets** | $ 4,093,309 | $ 5,874,700 |
| **Liabilities and Fund Balances** | | |
| **Liabilities** | | |
| Accounts payable | $ 64,154 | $ 7,466 |
| Intergovernmental payable | - | 27,776 |
| Interfund payable | 77,713 | 77,713 |
| Unearned revenue | 524,782 | - |
| **Total Liabilities** | 666,649 | 112,955 |
| **Fund Balances** | | |
| Restricted for capital outlay | 3,426,660 | 5,761,745 |
| **Total Liabilities and Fund Balances** | $ 4,093,309 | $ 5,874,700 |

**Thomas County, Georgia**
*2006 SPLOST Fund*
*Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual*
*For the Project Period Ended December 31, 2012*

| | Original Project Length Budget | Amended Project Length Budget | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | Project Length Total | Variance With Project Budget |
|---|---|---|---|---|---|---|---|---|---|---|
| **Revenues** | | | | | | | | | | |
| Investment earnings | $ 127,839 | $ 300,000 | $ 10,430 | $ 35,751 | $ 40,422 | $ 39,047 | $ 90,367 | $ 55,764 | $ 271,781 | $ (28,219) |
| Contributions | - | - | - | 10,000 | - | - | - | - | 10,000 | 10,000 |
| Miscellaneous | - | 82,753 | 58,398 | - | - | 85,872 | 71,152 | - | 215,422 | 132,669 |
| **Total Revenues** | 127,839 | 382,753 | 68,828 | 45,751 | 40,422 | 124,919 | 161,519 | 55,764 | 497,203 | 114,450 |
| **Expenditures** | | | | | | | | | | |
| **Intergovernmental** | 1,000,000 | 1,000,000 | 166,720 | 166,656 | 166,656 | 166,655 | 166,656 | 166,656 | 999,999 | 1 |
| **Capital Outlay** | 23,325,599 | 26,010,418 | 5,405,003 | 4,356,119 | 596,811 | 8,242,033 | 3,875,873 | 1,288,292 | 23,764,131 | 2,246,287 |
| **Total Expenditures** | 24,325,599 | 27,010,418 | 5,571,723 | 4,522,775 | 763,467 | 8,408,688 | 4,042,529 | 1,454,948 | 24,764,130 | 2,246,288 |
| **(Deficiency) of Revenues (Under) Expenditures** | (24,197,760) | (26,627,665) | (5,502,895) | (4,477,024) | (723,045) | (8,283,769) | (3,881,010) | (1,399,184) | (24,266,927) | 2,360,738 |
| **Other Financing Sources** | | | | | | | | | | |
| Transfers in | 24,197,760 | 26,627,665 | 3,167,810 | 5,100,544 | 4,796,753 | 4,700,361 | 4,940,098 | 4,988,021 | 27,693,587 | 1,065,922 |
| **Net Change in Fund Balances** | $ - | $ - | (2,335,085) | 623,520 | 4,073,708 | (3,583,408) | 1,059,088 | 3,588,837 | $ 3,426,660 | $ 3,426,660 |
| **Fund Balances Beginning of Year** | | | 5,761,745 | 5,138,225 | 1,064,517 | 4,647,925 | 3,588,837 | - | | |
| **Fund Balances End of Year** | | | $ 3,426,660 | $ 5,761,745 | $ 5,138,225 | $ 1,064,517 | $ 4,647,925 | $ 3,588,837 | | |

**Thomas County, Georgia**
*County-wide 2006 SPLOST Fund*
*Comparative Balance Sheet*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Sales tax receivable | $ 683,755 | $ 1,255,552 |
| **Liabilities** | | |
| Intergovernmental payable | $ 361,023 | $ 304,083 |
| Interfund payable | 322,732 | 951,469 |
| **Total Liabilities** | $ 683,755 | $ 1,255,552 |

**Thomas County, Georgia**
***County-wide 2006 SPLOST Fund***
***Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual***
***For the Project Period Ended December 31, 2012***

| | Original Project Length Budget | Amended Project Length Budget | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | Project Length Total | Variance With Project Budget |
|---|---|---|---|---|---|---|---|---|---|---|
| **Revenues** | | | | | | | | | | |
| Sales taxes | $ 36,000,000 | $ 38,429,905 | $ 6,746,871 | $ 7,428,301 | $ 7,136,326 | $ 6,992,920 | $ 7,349,586 | $ 7,420,884 | $ 43,074,888 | $ 4,644,983 |
| **Expenditures** | | | | | | | | | | |
| **Intergovernmental** | 11,802,240 | 11,802,240 | 3,579,061 | 2,327,757 | 2,339,573 | 2,292,559 | 2,409,488 | 2,432,863 | 15,381,301 | (3,579,061) |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | 24,197,760 | 26,627,665 | 3,167,810 | 5,100,544 | 4,796,753 | 4,700,361 | 4,940,098 | 4,988,021 | 27,693,587 | 1,065,922 |
| **Other Financing Uses** | | | | | | | | | | |
| Transfers out | (24,197,760) | (26,627,665) | (3,167,810) | (5,100,544) | (4,796,753) | (4,700,361) | (4,940,098) | (4,988,021) | (27,693,587) | (1,065,922) |
| **Net Change in Fund Balances** | $ - | $ - | - | - | - | - | - | - | $ - | $ - |
| **Fund Balances Beginning of Year** | | | - | - | - | - | - | - | | |
| **Fund Balances End of Year** | | | $ - | $ - | $ - | $ - | $ - | $ - | | |

**Thomas County, Georgia**
*Nonmajor Capital Projects Funds*
*Combining Statement of Revenues, Expenditures*
*and Changes in Fund Balances*
*For the Year Ended December 31, 2012*

| | CDBG 2010 | CDBG 2011 | Total |
|---|---|---|---|
| **Revenues** | | | |
| Intergovernmental | $ 340,206 | $ 15,000 | $ 355,206 |
| **Expenditures** | | | |
| **Capital Outlay** | 340,206 | 15,000 | 355,206 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | - | - | - |
| **Fund Balances Beginning of Year** | - | - | - |
| **Fund Balances End of Year** | $ - | $ - | $ - |

**Thomas County, Georgia**
***CDBG 2010 Fund***
***Comparative Balance Sheet***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| Cash and cash equivalents | $ - | $ 3,000 |
| Intergovernmental receivable | - | 7,653 |
| **Total Assets** | $ - | $ 10,653 |
| **Liabilities** | | |
| Accounts payable | $ - | $ 7,653 |
| Unearned revenue | - | 3,000 |
| Total Liabilities | $ - | $ 10,653 |

**Thomas County, Georgia**
***CDBG 2010 Fund***
***Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual***
***For the Project Period Ended December 31, 2012***

| | Project Length Budget | 2012 | 2011 | 2010 | Project Length Total | Variance With Project Budget |
|---|---|---|---|---|---|---|
| **Revenues** | | | | | | |
| Intergovernmental | $ 500,000 | $ 340,206 | $ 137,140 | $ 5,000 | $ 482,346 | $ (17,654) |
| **Expenditures** | | | | | | |
| **Capital Outlay:** | | | | | | |
| Public works: | | | | | | |
| Administration | 30,000 | 6,000 | 19,000 | 5,000 | 30,000 | - |
| Engineering - street improvements flood and drainage | 47,241 | 7,101 | 40,140 | - | 47,241 | - |
| Street improvements | 315,040 | 272,811 | 53,661 | - | 326,472 | (11,432) |
| Flood and drainage | 78,633 | 54,294 | 24,339 | - | 78,633 | - |
| Contingency | 29,086 | - | - | - | - | 29,086 |
| **Total Expenditures** | 500,000 | 340,206 | 137,140 | 5,000 | 482,346 | 17,654 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | $ - | - | - | - | - | $ - |
| **Fund Balances Beginning of Year** | | - | - | - | - | |
| **Fund Balances End of Year** | | $ - | $ - | $ - | $ - | |

**Thomas County, Georgia**
***CDBG 2011 Fund***
***Project Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual***
***For the Project Period Ended December 31, 2012***

| | Project Length Budget | 2012 | Variance With Project Budget |
|---|---|---|---|
| **Revenues** | | | |
| Intergovernmental | $ 420,550 | $ 15,000 | $ (405,550) |
| **Expenditures** | | | |
| **Capital Outlay:** | | | |
| Public works: | | | |
| Administration | 25,250 | 15,000 | 10,250 |
| Engineering - street improvements | | | |
| flood and drainage | 39,880 | - | 39,880 |
| Street improvements | 275,915 | - | 275,915 |
| Flood and drainage | 56,420 | - | 56,420 |
| Contingency | 23,085 | - | 23,085 |
| **Total Expenditures** | 420,550 | 15,000 | 405,550 |
| **Excess (Deficiency) of Revenues Over (Under) Expenditures** | $ - | - | $ - |
| **Fund Balances Beginning of Year** | | - | |
| **Fund Balances End of Year** | | $ - | |

**Thomas County, Georgia**
*Area Transit Fund*
*Comparative Statement of Net Position*
*December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| **Current Assets:** | | |
| Cash and cash equivalents | $ 435,430 | $ 219,457 |
| Receivables: | | |
| Intergovernmental | 234,684 | 266,287 |
| Interfund | 1,282 | 1,282 |
| Prepaid items | 6,063 | 28,496 |
| **Total Current Assets** | 677,459 | 515,522 |
| **Capital Assets - Depreciable, Net** | 515,324 | 495,351 |
| **Total Assets** | 1,192,783 | 1,010,873 |
| **Liabilities** | | |
| **Current Liabilities:** | | |
| Accounts payable | 1,897 | - |
| Accrued expenses | 13,947 | 13,224 |
| Interfund payable | 68,594 | 35,798 |
| Compensated absences payable | 7,575 | 7,080 |
| Unearned revenue | - | 22,390 |
| **Total Current Liabilities** | 92,013 | 78,492 |
| **Long-term Liabilities:** | | |
| Compensated absences payable (net of current portion) | 2,525 | 2,320 |
| **Total Liabilities** | 94,538 | 80,812 |
| **Net Position** | | |
| Investment in capital assets | 515,324 | 495,351 |
| Unrestricted | 582,921 | 434,710 |
| **Total Net Position** | $ 1,098,245 | $ 930,061 |

**Thomas County, Georgia**
***Area Transit Fund***
***Comparative Statement of Revenues,***
***Expenses and Changes in Fund Net Position***
***For the Years Ended December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Operating Revenues** | | |
| Charges for services | $ 695,940 | $ 880,222 |
| Miscellaneous | - | 10,510 |
| **Total Operating Revenues** | 695,940 | 890,732 |
| **Operating Expenses** | | |
| Personal services | 608,141 | 610,044 |
| Purchased services | 80,024 | 116,936 |
| Supplies | 282,149 | 319,867 |
| Depreciation | 108,888 | 104,703 |
| **Total Operating Expenses** | 1,079,202 | 1,151,550 |
| **Operating (Loss)** | (383,262) | (260,818) |
| **Non-operating Revenues (Expenses)** | | |
| Operating grants | 422,174 | 293,072 |
| Investment earnings | 410 | 323 |
| Loss on disposal of capital assets | (95,038) | (44,921) |
| **Total Non-operating Revenues (Expenses)** | 327,546 | 248,474 |
| **Income Before Capital Contributions** | (55,716) | (12,344) |
| **Capital Contributions** | 223,900 | 156,864 |
| **Change in Net Position** | 168,184 | 144,520 |
| **Net Position Beginning of Year** | 930,061 | 785,541 |
| **Net Position End of Year** | $ 1,098,245 | $ 930,061 |

**Thomas County, Georgia**
*Area Transit Fund*
*Comparative Statement of Cash Flows*
*For the Years Ended December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Increase (Decrease) in Cash and Cash Equivalents** | | |
| **Cash Flows from Operating Activities** | | |
| Cash received from customers | $ 727,542 | $ 762,198 |
| Cash payments for personal services | (606,717) | (611,944) |
| Cash payments for goods and services | (337,843) | (457,651) |
| **Net Cash Provided by (Used in) Operating Activities** | (217,018) | (307,397) |
| **Cash Flows from Noncapital Financing Activities** | | |
| Operating grants | 422,174 | 293,072 |
| (Increase) decrease in interfund loan receivable | 1,282 | - |
| Increase (decrease) in interfund loan payable | 32,796 | 17,308 |
| **Net Cash Flows from Noncapital Financing Activities** | 456,252 | 310,380 |
| **Cash Flows from Capital and Related Financing Activities** | | |
| Capital grants | - | 156,864 |
| Acquisition of capital assets | (22,389) | (161,523) |
| **Total Cash Flows from Capital and Related Financing Activities** | (22,389) | (4,659) |
| **Cash Flows from Investing Activities** | | |
| Investment earnings | 410 | 323 |
| **Net Increase (Decrease) in Cash and Cash Equivalents** | 217,255 | (1,353) |
| **Cash and Cash Equivalents Beginning of Year** | 219,457 | 220,810 |
| **Cash and Cash Equivalents End of Year** | $ 436,712 | $ 219,457 |
| **Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities** | | |
| **Operating (Loss)** | $ (383,262) | $ (260,818) |
| **Adjustments:** | | |
| Depreciation | 108,888 | 104,703 |
| **(Increase) Decrease in Assets:** | | |
| Intergovernmental receivables | 31,603 | (139,638) |
| Prepaid items | 22,433 | (21,907) |
| **Increase (Decrease) in Liabilities:** | | |
| Accounts payable | 1,897 | - |
| Accrued expenses | 723 | 1,059 |
| Compensated absences | 700 | (1,900) |
| Unearned revenue | - | 11,104 |
| **Net Cash Provided by (Used in) Operating Activities** | $ (217,018) | $ (307,397) |
| **Non-cash Capital Activities:** | | |
| Contributions of capital assets from governmental activities | $ 26,875 | $ - |
| Contributions of capital assets from other governments | 201,510 | - |
| **Total Non-cash Capital Activities:** | $ 228,385 | $ - |

**Thomas County, Georgia**
***Commercial Collection Fund***
***Comparative Statement of Net Position***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| **Current Assets:** | | |
| Cash and cash equivalents | $ 116,919 | $ 115,292 |
| Accounts receivable | 3,053 | 5,344 |
| **Total Current Assets** | 119,972 | 120,636 |
| **Capital Assets - Depreciable, Net** | 111,044 | 130,928 |
| **Total Assets** | 231,016 | 251,564 |
| **Liabilities** | | |
| **Current Liabilities:** | | |
| Notes payable | 18,570 | 18,363 |
| **Long-term Liabilities:** | | |
| Notes payable (net of current portion) | 101,906 | 120,421 |
| **Total Liabilities** | 120,476 | 138,784 |
| **Net Position** | | |
| Net investment in capital assets | (9,432) | (7,856) |
| Unrestricted | 119,972 | 120,636 |
| **Total Net Position** | $ 110,540 | $ 112,780 |

**Thomas County, Georgia**
***Commercial Collection Fund***
***Comparative Statement of Revenues,***
***Expenses and Changes in Fund Net Position***
***For the Years Ended December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Operating Revenues** | | |
| Charges for services | $ 41,591 | $ 55,405 |
| **Operating Expenses** | | |
| Personal services | 5,150 | 7,012 |
| Landfill fees | 7,550 | 12,333 |
| Depreciation | 19,884 | 7,877 |
| Other | 11,622 | 8,083 |
| **Total Operating Expenses** | 44,206 | 35,305 |
| **Operating Income (Loss)** | (2,615) | 20,100 |
| **Non-operating Revenues** | | |
| Investment earnings | 375 | 404 |
| **Change in Net Position** | (2,240) | 20,504 |
| **Net Position Beginning of Year** | 112,780 | 92,276 |
| **Net Position End of Year** | $ 110,540 | $ 112,780 |

**Thomas County, Georgia**
***Commercial Collection Fund***
***Comparative Statement of Cash Flows***
***For the Years Ended December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Increase (Decrease) in Cash and Cash Equivalents** | | |
| **Cash Flows from Operating Activities** | | |
| Cash received from customers | $ 43,882 | $ 55,230 |
| Cash payments for personal services | (5,150) | (7,012) |
| Cash payments for goods and services | (19,172) | (20,416) |
| **Net Cash Provided by (Used in) Operating Activities** | 19,560 | 27,802 |
| **Cash Flows from Capital and Related Financing Activities** | | |
| Note proceeds | - | 138,784 |
| Retirement of note payable principal | (18,308) | - |
| Acquisition of capital assets | - | (138,805) |
| **Net Cash Provided by (Used in) Capital and Related Financing Activities** | (18,308) | (21) |
| **Cash Flows from Investing Activities** | | |
| Investment earnings | 375 | 404 |
| **Net Increase (Decrease) in Cash and Cash Equivalents** | 1,627 | 28,185 |
| **Cash and Cash Equivalents Beginning of Year** | 115,292 | 87,107 |
| **Cash and Cash Equivalents End of Year** | $ 116,919 | $ 115,292 |
| **Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities** | | |
| **Operating Income (Loss)** | $ (2,615) | $ 20,100 |
| **Adjustments:** | | |
| Depreciation | 19,884 | 7,877 |
| **(Increase) Decrease in Assets:** | | |
| Accounts receivables | 2,291 | (175) |
| **Net Cash Provided by (Used in) Operating Activities** | $ 19,560 | $ 27,802 |

**Thomas County, Georgia**
***Group Health Fund***
***Comparative Statement of Net Position***
***December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Assets** | | |
| **Current Assets:** | | |
| Cash and cash equivalents | $ 18,708 | $ 15,967 |
| Receivables: | | |
| Accounts | 145,373 | - |
| Interfund | 626,802 | 486,263 |
| **Total Assets** | 790,883 | 502,230 |
| **Liabilities** | | |
| **Current Liabilities:** | | |
| Claims payable | $ 571,700 | $ 266,000 |
| Interfund payable | - | 236,230 |
| **Total Liabilities** | 571,700 | 502,230 |
| **Net Position** | | |
| Unrestricted | $ 219,183 | $ - |

**Thomas County, Georgia**
***Group Health Fund***
***Comparative Statement of Revenues,***
***Expenses and Changes in Fund Net Position***
***For the Years Ended December 31, 2012 and 2011***

| | 2012 | 2011 |
|---|---|---|
| **Operating Revenues** | | |
| Charges for services | $ 3,747,838 | $ 3,110,612 |
| Miscellaneous | 334,488 | 381,231 |
| **Total Operating Revenues** | 4,082,326 | 3,491,843 |
| **Operating Expenses** | | |
| Costs of services | 4,082,482 | 3,492,139 |
| **Operating (Loss)** | (156) | (296) |
| **Non-operating Revenues** | | |
| Investment earnings | 156 | 296 |
| **Income Before Transfers In** | - | - |
| **Transfers In** | 219,183 | - |
| **Change in Net Position** | 219,183 | - |
| **Net Position Beginning of Year** | - | - |
| **Net Position End of Year** | $ 219,183 | $ - |

**Thomas County, Georgia**
*Group Health Fund*
*Comparative Statement of Cash Flows*
*For the Years Ended December 31, 2012 and 2011*

| | 2012 | 2011 |
|---|---|---|
| **Increase (Decrease) in Cash and Cash Equivalents** | | |
| **Cash Flows from Operating Activities** | | |
| Cash received from interfund services provided | $ 3,936,953 | $ 3,554,263 |
| Cash payments for claims | (3,776,782) | (3,693,139) |
| **Net Cash Provided by (Used in) Operating Activities** | 160,171 | (138,876) |
| **Cash Flows from Noncapital Financing Activities** | | |
| Increase (decrease) in interfund loan payable | (236,230) | 12,664 |
| (Increase) decrease in interfund loan receivable | (140,539) | 37,150 |
| Transfers in | 219,183 | - |
| **Net Cash Flows from Noncapital Financing Activities** | (157,586) | 49,814 |
| **Cash Flows from Investing Activities** | | |
| Investment earnings | 156 | 296 |
| **Net Increase (Decrease) in Cash and Cash Equivalents** | 2,741 | (88,766) |
| **Cash and Cash Equivalents Beginning of Year** | 15,967 | 104,733 |
| **Cash and Cash Equivalents End of Year** | $ 18,708 | $ 15,967 |
| **Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities** | | |
| **Operating (Loss)** | $ (156) | $ (296) |
| **(Increase) Decrease in Assets:** | | |
| Accounts receivables | (145,373) | 62,420 |
| **Increase (Decrease) in Liabilities:** | | |
| Claims payable | 305,700 | (201,000) |
| **Net Cash Provided by (Used in) Operating Activities** | $ 160,171 | $ (138,876) |

Thomas County, Georgia
*Combining Statement of Changes in Assets and Liabilities*
*Agency Funds*
*For the Year Ended December 31, 2012*

| Tax Commissioner | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ - | $ 28,091,290 | $ 28,072,261 | $ 19,029 | $ - |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 13,699,813 | $ 13,680,784 | $ 19,029 | $ - |
| Due to others | - | 14,272,834 | 14,272,834 | - | - |
| **Total Liabilities** | $ - | $ 27,972,647 | $ 27,953,618 | $ 19,029 | $ - |

| Probate Court | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ 1,811 | $ 165,712 | $ 154,411 | $ 11,198 | $ 1,914 |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 109,850 | $ 98,652 | $ 11,198 | $ - |
| Due to others | 1,811 | 59,153 | 59,050 | - | 1,914 |
| **Total Liabilities** | $ 1,811 | $ 169,003 | $ 157,702 | $ 11,198 | $ 1,914 |

| Clerk of Superior Court | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ 62,491 | $ 3,458,008 | $ 3,363,215 | $ 82,818 | $ 74,466 |
| Due from others | 1,030 | - | - | - | 1,030 |
| **Total Assets** | $ 63,521 | $ 3,458,008 | $ 3,363,215 | $ 82,818 | $ 75,496 |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 993,146 | $ 910,328 | $ 82,818 | $ - |
| Due to others | 63,521 | 2,467,682 | 2,455,707 | - | 75,496 |
| **Total Liabilities** | $ 63,521 | $ 3,460,828 | $ 3,366,035 | $ 82,818 | $ 75,496 |

(continued)

Thomas County, Georgia
*Combining Statement of Changes in Assets and Liabilities*
*Agency Funds*
*For the Year Ended December 31, 2012*

(continued)

| Magistrate Court | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ 76,723 | $ 954,739 | $ 954,859 | $ 14,201 | $ 62,402 |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 173,081 | $ 158,880 | $ 14,201 | $ - |
| Due to others | 76,723 | 781,722 | 796,043 | - | 62,402 |
| **Total Liabilities** | $ 76,723 | $ 954,803 | $ 954,923 | $ 14,201 | $ 62,402 |

| Sheriff | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ 272,541 | $ 691,893 | $ 760,883 | $ 22,604 | $ 180,947 |
| Due from others | 186 | 12,932 | 12,892 | - | 226 |
| **Total Assets** | $ 272,727 | $ 704,825 | $ 773,775 | $ 22,604 | $ 181,173 |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 252,543 | $ 229,939 | $ 22,604 | $ - |
| Due to others | 272,727 | 593,788 | 685,342 | - | 181,173 |
| **Total Liabilities** | $ 272,727 | $ 846,331 | $ 915,281 | $ 22,604 | $ 181,173 |

| Totals | Balance January 1, 2012 | Additions | Deductions | Eliminations | Balance December 31, 2012 |
|---|---|---|---|---|---|
| **Assets** | | | | | |
| Cash and cash equivalents | $ 413,566 | $ 33,361,642 | $ 33,305,629 | $ 149,850 | $ 319,729 |
| Due from others | 1,216 | 12,932 | 12,892 | - | 1,256 |
| **Total Assets** | $ 414,782 | $ 33,374,574 | $ 33,318,521 | $ 149,850 | $ 320,985 |
| **Liabilities** | | | | | |
| Interfund payable | $ - | $ 15,228,433 | $ 15,078,583 | $ 149,850 | $ - |
| Due to others | 414,782 | 18,175,179 | 18,268,976 | - | 320,985 |
| **Total Liabilities** | $ 414,782 | $ 33,403,612 | $ 33,347,559 | $ 149,850 | $ 320,985 |

# ADDITIONAL SUPPLEMENTARY INFORMATION

# SIMMONS, MILLS & SIMMONS P.C.

CERTIFIED PUBLIC ACCOUNTANTS
220 E. JACKSON ST.
P.O. BOX 1098
THOMASVILLE, GA. 31799

229-226-2515
FAX # 229-226-2531

CHARLES R. SIMMONS, JR., CPA (1918-1986)
EDWIN A. SIMMONS, CPA
DARRELL J. MILLS, CPA
MICHAEL J. SIMMONS, CPA

COREY L. LEWIS, CPA

MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS


## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Chairman and Members
of the Board of County Commissioners
Thomas County, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Thomas County, Georgia as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise Thomas County, Georgia's basic financial statements and have issued our report thereon dated July 30, 2013. Other auditors audited the financial statements of Thomas County Public Health, as described in our report on Thomas County, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Thomas County, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Thomas County, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of Thomas County, Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies. 2011-3 and 2012-1.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Thomas County, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2012-2.

**Thomas County, Georgia's Response to Findings**

Thomas County, Georgia's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Thomas County, Georgia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Simmons, Mills & Simmons P.C.
Thomasville, Georgia

Simmons, Mills & Simmons P.C.

July 30, 2013

# SIMMONS, MILLS & SIMMONS P.C.

CERTIFIED PUBLIC ACCOUNTANTS
220 E. JACKSON ST.
P.O. BOX 1098
THOMASVILLE, GA. 31799

229-226-2515
FAX # 229-226-2531

CHARLES R. SIMMONS, JR., CPA (1918-1986)
EDWIN A. SIMMONS, CPA
DARRELL J. MILLS, CPA
MICHAEL J. SIMMONS, CPA

COREY L. LEWIS, CPA

MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS


## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Honorable Chairman and Members
of the Board of Commissioners
Thomas County, Georgia

**Report on Compliance for Each Major Federal Program**

We have audited Thomas County, Georgia's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Thomas County, Georgia's major federal programs for the year ended December 31, 2012. Thomas County, Georgia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of Thomas County, Georgia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Thomas County, Georgia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Thomas County, Georgia's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Thomas County, Georgia, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2012.

**Report on Internal Control Over Compliance**

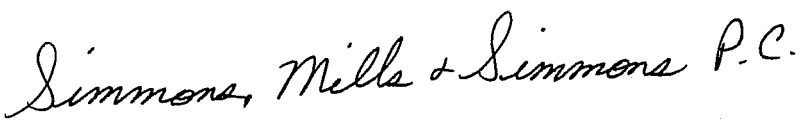
Management of Thomas County, Georgia, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Thomas County, Georgia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Thomas County, Georgia's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Simmons, Mills & Simmons P.C.
Thomasville, Georgia



July 30, 2013

**Thomas County, Georgia**
**Schedule of Expenditures of Federal Awards**
**for the Year Ended December 31, 2012**

| Federal Grantor/Pass-through Grantor/Program or Cluster Title | Federal CFDA Number | Pass-Through Entity Identifying Number | Federal Expenditures |
|---|---|---|---|
| **PRIMARY GOVERNMENT** | | | |
| **U.S. Department Of Housing And Urban Development** | | | |
| Pass-through Georgia Department of Community Affairs: | | | |
| Community Development Block Grant/ State's Program | 14.228 | 10p-y-136-1-5255 | $ 340,206 |
| Community Development Block Grant/ State's Program | 14.228 | 11p-y-136-1-5364 | 15,000 |
| Total for U.S. Department of Housing and Urban Development | | | 355,206 |
| **U.S. Department Of Transportation** | | | |
| Pass-through Georgia Department of Transportation: | | | |
| Formula Grants For Other Than Urbanized Areas/ Nonurbanized Area Formula Program | 20.509 | T003864 | 227,138 |
| Formula Grants For Other Than Urbanized Areas/ Nonurbanized Area Formula Program | 20.509 | T004319 | 195,036 |
| Formula Grants For Other Than Urbanized Areas/ Nonurbanized Area Formula Program | 20.509 | T003927 | 179,120 |
| Total for U.S. Department of Transportation | | | 601,294 |
| **U.S. Department Of Homeland Security** | | | |
| Pass-through Georgia Emergency Management Agency: | | | |
| Emergency Management Performance Grants | 97.042 | OEM 11-138 | 6,411 |
| Emergency Management Performance Grants | 97.042 | OEM 12-138 | 6,708 |
| Total for U.S. Department of Homeland Security | | | 13,119 |
| **U.S. Department Of Justice** | | | |
| Bulletproof Vest Partnership Program | 16.607 | | 12,128 |
| Rural Domestic Violence, Dating Violence, Sexual Assault and Stalking Assistance Program (This was paid to a subrecipient) | 16.589 | | 21,886 |
| Total for U.S. Department of Justice | | | 34,014 |
| **U.S. General Services Administration** | | | |
| Pass-through Georgia Department of Administrative Services: | | | |
| Donation of Federal Surplus Personal Property | 39.003 | | 125,524 |
| Total Expenditures Of Federal Awards | | | $ 1,129,157 |

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**
**FOR THE YEAR ENDED DECEMBER 31, 2012**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Thomas County, Georgia and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

## I. SUMMARY OF AUDITOR'S RESULTS

A. Type of report issued on financial statements: Unmodified.

B. Internal control over financial reporting:
Material weaknesses identified? No.
Significant deficiencies identified that are not considered to be material weakness? Yes (Items 2011-3, 2012-1).

C. Noncompliance material to financial statements noted? Yes (Item 2012-2).

D. Internal control over major programs:
Material weaknesses identified? No.
Significant deficiencies identified that are not considered to be material weaknesses? None reported.

E. Type of auditor's report issued on compliance for major programs: Unmodified for both.

F. Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this Schedule.

G. Major programs:

| CFDA No. | Program |
|---|---|
| 14.228 | Community Development Block Grant/State's Program |
| 39.003 | Donation Federal Surplus Personal Property |

H. The threshold used for distinguishing between Type A and B programs was $300,000.

I. Thomas County, Georgia did qualify as a low-risk auditee.

## II. FINDINGS – FINANCIAL STATEMENT AUDIT

**Prior Years Findings and Questioned Cost:**

**2011-2**

**Condition** – The County did not adopt an annual balanced budget for the special revenue fund Sheriff's Social Security Fund.

**Criteria** – Official Code of Georgia Annotated (O.C.G.A.). Section 36-81-3: Each unit of local government shall adopt and operate under an annual balanced budget for the general fund, each special revenue fund, and each debt service fund in use by the local government.

**Effect** – Noncompliance with above statute.

**Recommendation** – The County should adopt an annual balanced budget for this fund for the year ending on December 31, 2012.

**Status** – Thomas County adopted an annual balanced budget for this fund for the year ending December 31, 2012.

**2011-3**

**Condition** – The Emergency Medical Services office staff has not completed its cross training program on charges for services.

**Criteria** – The cross training program is important because there are only two employees and the annual charges for services are in excess of one million dollars.

**Effect** – This is a deficiency in internal control related to charges for services and cross training.

**Status** – The results of our audit procedures performed in May 2013 indicate that office staff has completed most of its cross training program on charges for services.

**Recommendation** – The County Emergency Medical Services office staff should complete the cross training program for charges for services as soon as possible.

**Views of Responsible Officials and Planned Corrective Action** – The County's management concurs with the finding. The Emergency Medical Services captains will make sure that the office staff completes the cross training program related to charges for services by September 30, 2013.

**Current Years Findings and Questioned Costs:**

**2012-1**

**Condition** – The Emergency Medical Services did not take its collections to the finance department in a timely manner during 2012 and during the first quarter of 2013.

**Criteria** – Prudent business practices require timely deposits.

**Effect** – Having cash and checks on hand for more than a few days increases the risk of a loss due to destruction or fraud.

**Recommendation** – The Emergency Medical Services should or take its receipts to the finance department daily or at least twice a week. The amount of the collections will dictate how often a deposit is needed.

**Views of Responsible Officials and Planned Correction Action** – The County's management concurs with the finding. The Emergency Medical Services captains will make sure that the receipts are taken to the finance department at least twice a week.

**2012-2**

**Condition** – The County's expenditures exceeded appropriations, as amended, at the legal level of control in several funds.

**Criteria** – Official Code of Georgia Annotated (O.C.G.A.). Section 36-81-3: Each unit of local government shall adopt and operate under an annual balanced budget for the general fund, each special revenue fund, and each debt service fund in use by the local government. Nothing contained in this code section shall preclude a local government from amending its budget so as to adapt to changing governmental needs during the budget period.

**Effect** – Noncompliance with above statute.

**Recommendation** – The County should monitor expenditures and appropriations and amend the budgets as needed.

| Fund/Department | Budget | Actual | Variance |
|---|---|---|---|
| General fund | | | |
| Elections | $ 169,336 | $ 171,469 | $ 2,133 |
| General administration | 877,617 | 917,750 | 40,133 |
| Tax commissioner | 466,726 | 478,376 | 11,650 |
| Tax assessor | 484,987 | 503,860 | 18,873 |
| Building and plant | 1,221,121 | 1,247,772 | 26,651 |
| Superior court | 185,178 | 192,194 | 7,016 |
| Clerk of superior court | 450,861 | 473,418 | 22,557 |
| State court | 153,189 | 155,637 | 2,448 |
| Magistrate court | 411,336 | 435,349 | 24,013 |
| Sheriff | 2,813,536 | 2,957,956 | 144,420 |
| Jail operations | 1,931,821 | 2,038,383 | 106,562 |
| Corrections | 2,051,198 | 2,149,663 | 98,465 |
| Animal control | 298,290 | 301,873 | 3,583 |
| Public works administration | 3,008,423 | 3,070,404 | 61,981 |
| Sanitation | 754,526 | 769,635 | 15,109 |
| Maintenance and shop | 491,347 | 512,388 | 21,041 |
| Agriculture resources | 142,690 | 144,369 | 1,679 |
| Code enforcement | 52,252 | 56,111 | 3,859 |
| Hotel/motel fund | | | |
| General government | 110,900 | 114,627 | 3,727 |
| Fire district 1 & 2 fund | | | |
| Public safety | 1,182,743 | 1,236,170 | 53,427 |
| Fire district 3 fund | | | |
| Public safety | 980,540 | 1,011,993 | 31,453 |
| Sheriff drug forfeiture fund | | | |
| Intergovernmental | - | 27,149 | 27,149 |
| Emergency 911 fund | | | |
| Public safety | 1,275,980 | 1,298,707 | 22,727 |
| Impact fees fund: | | | |
| Capital outlay | 214,900 | 249,995 | 35,095 |
| Airport fund: | | | |
| General government | 2,000 | 6,260 | 4,260 |

**Views of Responsible Officials and Planned Corrective Action** – The County's management concurs with the finding. The County will monitor expenditures and appropriations and amend the budgets as needed. The County will increase the budget amounts for group insurance in each department. This will greatly reduce the risk of excess expenditures over appropriations.

## III. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

| | Questioned Costs |
|---|---|
| None reported. | - |

# SIMMONS, MILLS & SIMMONS P.C.

CERTIFIED PUBLIC ACCOUNTANTS
220 E. JACKSON ST.
P.O. BOX 1098
THOMASVILLE, GA. 31799

229-226-2515
FAX # 229-226-2531

CHARLES R. SIMMONS, JR., CPA (1918-1986)
EDWIN A. SIMMONS, CPA
DARRELL J. MILLS, CPA
MICHAEL J. SIMMONS, CPA
COREY L. LEWIS, CPA

MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS


## INDEPENDENT AUDITOR'S REPORT ON THE SCHEDULE OF SPECIAL PURPOSE LOCAL OPTION SALES TAX

Honorable Chairman and Members
of the Board of County Commissioners
Thomas County, Georgia

We have audited the accompanying Schedule of Special Purpose Local Option Sales Tax for Thomas County, Georgia for the year ended December 31, 2012. This schedule is the responsibility of Thomas County, Georgia's management. Our responsibility is to express an opinion on the Schedule of Special Purpose Local Option Sales Tax based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule of Special Purpose Local Option Sales Tax is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Schedule of Special Purpose Local Option Sales Tax. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the Schedule of Special Purpose Local Option Sales Tax. We believe that our audit provides a reasonable basis for our opinion.

The accompanying Schedule of Special Purpose Local Option Sales Tax is prepared for the purpose of complying with the Official Code of Georgia Annotated, 48-8-121 on the modified accrual basis of accounting as described in Note 1 and are not intended to be a complete presentation of Thomas County, Georgia's revenues and expenditures.

In our opinion, the Schedule of Special Purpose Local Option Sales Tax referred to above presents fairly, in all material respects, the original estimated cost, the current estimated cost, and the current and prior year expenditures for each project of Thomas County, Georgia for the year ended December 31, 2012, in conformity with accounting principles generally accepted in the United States of America.

Simmons, Mills & Simmons P.C.
Thomasville, Georgia

Simmons, Mills & Simmons P.C.

July 30, 2013

*Thomas County, Georgia*
*Schedule of 2006 Special Purpose*
*Local Option Sales Tax*
*For the Year Ended December 31, 2012*

| Project | Original Estimated Cost | Revised Estimated Cost | Expenditures Prior Years | Expenditures Current Years | Expenditures Total |
|---|---|---|---|---|---|
| Judicial building | $ 10,000,000 | $ 11,944,589 | $ 12,454,127 | $ 7,999 | $ 12,462,126 |
| Rehab. court house | 6,000,000 | 5,822,291 | 2,617,085 | 2,916,463 | 5,533,548 |
| Justice Center roof replacement | - | 1,026,039 | 901,979 | - | 901,979 |
| Justice Center equipment | | | | 30,072 | 30,072 |
| Road construction | 7,325,599 | 7,217,499 | 2,218,912 | 2,284,361 | 4,503,273 |
| Trucks for public works department | | | | 142,793 | 142,793 |
| Road outlay - pass through to: | | | | | |
| City of Thomasville | 10,231,200 | 10,231,200 | 10,231,200 | - | 10,231,200 |
| City of Barwick | 122,040 | 122,040 | 122,040 | - | 122,040 |
| City of Boston | 503,280 | 503,280 | 503,280 | - | 503,280 |
| City of Coolidge | 198,360 | 198,360 | 198,360 | - | 198,360 |
| City of Meigs | 381,240 | 381,240 | 381,240 | - | 381,240 |
| Town of Ochlocknee | 213,480 | 213,480 | 2,313,480 | - | 2,313,480 |
| City of Pavo | 152,640 | 152,640 | 152,640 | - | 152,640 |
| Capital outlay - pass through to Thomas County Library | 1,000,000 | 1,000,000 | 833,280 | 166,720 | 1,000,000 |
| | | | | | - |
| Totals | $ 36,127,839 | $ 38,812,658 | $ 32,927,623 | $ 5,548,408 | $ 38,476,031 |

Note: Expenditures also include interest income spent on projects or passed through to other entities.

# SIMMONS, MILLS & SIMMONS P.C.

CERTIFIED PUBLIC ACCOUNTANTS
220 E. JACKSON ST.
P.O. BOX 1098
THOMASVILLE, GA. 31799

229-226-2515
FAX # 229-226-2531

CHARLES R. SIMMONS, JR., CPA (1918-1986)
EDWIN A. SIMMONS, CPA
DARRELL J. MILLS, CPA
MICHAEL J. SIMMONS, CPA
COREY L. LEWIS, CPA

MEMBERS OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS


## INDEPENDENT AUDITOR'S REPORT ON SCHEDULES OF SOURCE AND APPLICATION OF FUNDS AND SCHEDULES OF PROJECT COST APPLICABLE TO COMMUNITY DEVELOPMENT BLOCK GRANTS

We have audited the accompanying Schedules of Source and Application of Funds and Schedules of Project Costs as of December 31, 2012 and for the year then ended. These financial statements are the responsibility of Thomas County, Georgia's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Our audit was in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards,* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly the disposition and status of Thomas County, Georgia's Community Development Block Grant funds at December 31, 2012 for the year then ended in conformity with applicable financial reporting provisions of governmental regulations and accounting principles generally accepted in the United States of America.

This report covers Community Development Block Grant numbered 10p-y-136-1-5255 and 11p-y-136-1-5364.

Simmons, Mills & Simmons P.C.
Thomasville, Georgia

Simmons, Mills & Simmons P.C.

July 30, 2013

*Thomas County, Georgia*
*Community Development Block Grant*
*Source & Application of Funds Schedule*
*10-p-y-136-1-5255*
*For the Year Ended December 31, 2012*

| | | |
|---|---|---|
| Total program year 2010 funds allocated to recipient | $ | 500,000 |
| Less: Total program year 2010 funds drawn by recipient | | (482,346) |
| Amount deobligated | | (17,654) |
| Funds still available from program year 2010 resources | $ | - |
| Total program year 2010 funds drawn and received by recipient in 2012 | $ | 344,860 |
| Cash on hand, January 1, 2012 | | 3,000 |
| Less: Funds applied and expended to program year 2010 costs | | (347,860) |
| Total program year 2010 funds held by recipient | $ | - |

*Thomas County, Georgia*
*Community Development Block Grant*
*Project Cost Schedule*
*10p-y-136-1-5255*
*For the Year Ended December 31, 2012*

| Program Activity | Activity Number | Latest Approved Budget CDBG Funds | Accumulative Expenditures To Date CDBG Funds | Accumulative Expenditures To Date Other Funds | Grant Total Expenditures To Date | Questioned Costs |
|---|---|---|---|---|---|---|
| Contingencies | C-022-00 | $ - | $ - | $ - | $ - | $ - |
| Engineering-street improvements/ flood & drainage | T-03K-00 | 47,241 | 47,241 | 19,995 | 67,236 | - |
| Street improvements | P-03K-01 | 326,472 | 326,472 | 184,132 | 510,604 | - |
| Flood and drainage facilities | P-03K-02 | 78,633 | 78,633 | | 78,633 | - |
| Administration | A-21A-00 | 30,000 | 30,000 | - | 30,000 | - |
| Total | | $ 482,346 | $ 482,346 | $ 204,127 | $ 686,473 | $ - |

*Thomas County, Georgia*
*Community Development Block Grant*
*Source & Application of Funds Schedule*
*11p-y-136-1-5364*
*For the Year Ended December 31, 2012*

| | | |
|---|---|---|
| Total program year 2011 funds allocated to recipient | $ | 420,550 |
| Less: Total program year 2011 funds drawn by recipient (drawdowns 1 through 4) | | (20,000) |
| Funds still available from program year 2011 resources | | 400,550 |
| | | |
| Total program year 2011 funds drawn and received by recipient in 2012 | $ | 20,000 |
| Cash on hand, January 1, 2012 | | - |
| Less: Funds applied and expended to program year 2011 costs | | (15,000) |
| Total program year 2011 funds held by recipient | $ | 5,000 |

*Thomas County, Georgia*
*Community Development Block Grant*
*Project Cost Schedule*
*11p-y-136-1-5364*
*For the Year Ended December 31, 2012*

| Program Activity | Activity Number | Latest Approved Budget CDBG Funds | Accumulative Expenditures To Date CDBG Funds | Accumulative Expenditures To Date Other Funds | Grant Total Expenditures To Date |
|---|---|---|---|---|---|
| Contingencies - Unprogramed funds | C-022-00 | $ 23,085 | $ - | $ - | $ - |
| Engineering-street improvements/ flood & drainage | T-03K-01 | 33,110 | - | 11,500 | 11,500 |
| Engineering-street improvements/ flood & drainage | T-03K-02 | 6,770 | - | | |
| Street improvements | P-03K-01 | 275,915 | - | 2,682 | 2,682 |
| Flood and drainage facilities | P-03K-02 | 56,420 | - | - | - |
| Administration | A-21A-00 | 25,250 | 15,000 | - | 15,000 |
| Total | | $ 420,550 | $ 15,000 | $ 14,182 | $ 29,182 |