WHITFIELD COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE
YEAR ENDED DECEMBER 31, 2018

R. LYNETTE LAUGHTER
CHAIRMAN

WHITFIELD COUNTY, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2018

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INTRODUCTORY SECTION

The introductory section includes a transmittal letter from the County Manager and Finance Director, the GFOA Certificate of Achievement awarded for the prior year's financial report, a general government organizational chart, and a list of principal officials.

Whitfield County

Board of Commissioners

Board Members
R. Lynette Laughter, Chairman
Harold Brooker
Greg Jones
Barry Robbins
Roger Crossen

May 27, 2020

The Honorable R. Lynette Laughter, Chairman
Members of the Board of Commissioners
and Citizens of Whitfield County, Georgia

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year, unless an extension has been approved, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Whitfield County for the fiscal year ended December 31, 2018.

This report consists of management's representations concerning the finances of Whitfield County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of Whitfield County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Whitfield County financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Whitfield County comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Whitfield County financial statements have been audited by Mauldin & Jenkins, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Whitfield County for the fiscal year ended December 31, 2018 were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the Whitfield County financial statements for the fiscal year ended December 31, 2018 were fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Whitfield County MD&A can be found immediately following the report of the independent auditors.

Overview of the Comprehensive Annual Financial Report

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes this letter of transmittal; a list of Whitfield County's principal officials, department directors and elected officials; and organizational chart. The Financial Section includes the management's discussion and analysis, basic financial statements and schedules, as well as the independent auditor's report on these financial statements and schedules. The Statistical Section includes selected financial and demographic information, generally presented on a multi-year basis.

Reporting Entity

The financial reporting entity (Whitfield County, Georgia) includes all the funds of the primary government, as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and included as part of the primary government. Based on the blended component unit criteria, no blended component units are included in this report.

Discretely presented component units are reported as a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from the primary government. The Whitfield County Department of Public Health is included as a discretely presented component unit.

Profile of the Government

Whitfield County is located in the northwestern portion of Georgia. Considered to be the economic hub of the region, it occupies a land area of 290 square miles and serves an estimated population of 104,062. The County is empowered to levy a property tax on both real and personal properties located within its boundaries. Formed from a portion of Murray County in 1851, making it Georgia's 97th county, it was

named for the Reverend George Whitefield, the founder of the Bethesda Orphan House in Savannah. The spelling of the county's name was later changed to reflect its pronunciation.

Located in Northwest Georgia at the foothills of the Appalachian Mountains, the County is blessed with natural beauty and a mild climate. It also is the gateway to the 150 miles long Chieftain's Trail, which traces the path of the Cherokee Indian sites, located in the Northwest Georgia area. Dalton/Whitfield County is also known as the "Floor Covering Capital of the World". Whitfield County is also a prime location for business expansion, relocation and economic development, due to its being located in 'Auto Alley' on Interstate 75, only 25 miles south of Chattanooga and 85 miles north of Atlanta. This places the County within a day's drive of half the country's population, making it a great location for distribution.

Whitfield County has been operating under a Board-administrator form of government since 1971. Policy-making and legislative authority are vested in the Board of Commissioners consisting of a Chairman elected at-large and four commissioners from four separate districts also elected at-large on a partisan basis. The Chairman and Commissioners serve four-year staggered terms. The Board of Commissioners are responsible for passing ordinances, adopting the budget, appointing committees, and hiring the government's manager, attorney and auditors, among other duties. The County Administrator is responsible for carrying out the policies and ordinances of the Board of Commissioners, for overseeing the day-to-day operations of the government, and for hiring/firing the heads of various departments under the Board of Commissioners.

Whitfield County Government provides a full range of services, including police protection via the Sheriff's Office, maintenance of roads and other infrastructures, inspections and enforcement, court services, jail, information technology services, 911, fire protection, animal control, parks and recreation, emergency management, planning and zoning, storm water management, and transit services among others.

The annual budget serves as the foundation for Whitfield County's financial planning and control. In accordance with state law, the County adopts an annual operating budget consistent with generally accepted accounting principles. The budget is adopted by the Board of Commissioners after a required public hearing and the required public notices have been issued. The final budget must be adopted no later than December 31st. The appropriated budget is prepared by fund and department. Department heads may make transfers of appropriations within a department with the exception of salaries and benefits. Transfers of appropriations from salaries and benefits, or between departments, however, require the special approval of the Board of Commissioners. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund, debt service fund, and all special revenue funds. Annual operating budgets are not legally required for enterprise funds, but are prepared for use in planning, control, and evaluation purposes.

Factors Affecting Financial Conditions

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Whitfield County operates.

Local Economy

Recently, a new group formed titled the "Greater Dalton Community & Economic Development Strategy Committee". This steering committee is made up of community leaders from Greater Dalton's public, private, and non-profit sectors. This group hired a consultant to perform a community assessment. This community assessment includes an economic performance section which focused on Whitfield County's economic health and well-being, focusing on key indicators such as total private employment, employment growth in key economic sectors, and per capita income.

Previous community and economic development planning processes in Whitfield County have consistently arrived at a fundamental conclusion: in order to realize a sustainable economic future, Whitfield County must diversify its local economy. Specifically, previous efforts found that the community is highly dependent on a single business sector: the carpet and flooring industry. The Great Recession wreaked havoc on regional economies throughout the county, but the collapse of the housing bubble and subsequent near-cessation of construction activity had a devastating impact on this, the economic heart of the County. The consequences to the local economy were severe. Between 2007 and 2009, 15 percent of jobs in Dalton-Whitfield County were lost. As would be expected during a period of substantial employment losses, Greater Dalton's unemployment skyrocketed as a result. In October 2007, the unemployment rate was 4.9%. By April 2009 it was 13.4%. Conditions have improved in recent years, with manufacturing remaining the vastly dominant business sector in Greater Dalton, accounting for nearly one in three jobs in the community. Whitfield County's unemployment rate at the end of December 2018 was 4.4%.

Wages in Whitfield County are relatively strong. In 2018, the average worker earned roughly $43,654. The only counties with a higher annual wage are tied to the strong regional economies of Atlanta. Whitfield County also experienced relatively fast annual wage growth. Between 2011 and 2017, wages grew almost 19.0%. However, per capita income (PCI) remains well below that of its peers, equaling $37,351 in 2017 dollars, which was lower than the statewide amount of $44,145. There are several likely factors which may explain the gap between Whitfield County's high wages and low per capita income: Per Capita Income (PCI) is calculated based on total population. A relatively large portion of the County's population consists of individuals aged 19 and under who are not yet prime working age.

Whitfield County's local economy is on stronger footing compared to where it was at the height of the Great Recession but significant challenges remain. The Board of Commissioners, along with the Joint Development Authority and municipalities, recognizes the need for a more diversified local economy and the need to recruit new businesses to the area. The Dalton/Whitfield County Joint Development Authority focuses on economic growth of the community by attracting and retaining jobs, diverse investments, and growing the tax base.

For decades, Dalton/Whitfield County has been known as the "Floor Covering Capital of the World" but county and business leaders in Whitfield County are working to build on that reputation by attracting a wider diversity of advanced manufacturers.

The 2018 primary goal was to continue to build upon the groundwork established during 2017: Identify and recruit "targeted" industries (plastics/chemical, datacenters, auto suppliers, high-end retail,

distribution, and food processing); employ accelerated marketing techniques; collaborate with existing business and industry and ensure long-term competitiveness to attract new companies and grow existing companies by actively promoting the identification and studying the feasibility of all available properties for business and industrial development.

These efforts led to the capital investment of $130 million to construct the world's largest solar cell manufacturing facility in the County's southern-located industrial park, Carbondale Business Park, along the I-75 corridor. This facility added approximately 525 employment positions to the County workforce when it opened in early 2019.

Both public and private schools in Whitfield County are major contributors to the local economy in the form of employment opportunities and capital investments being made in new and expanded school facilities.

Long-Term Financial Planning

As is the case with most local governmental entities, the majority of services provided by Whitfield County are funded through an ad valorem tax levied against real and personal property. In the past, the fair market value of real property had served as an excellent basis for funding governmental services since it had proven to be extremely stable and reliable. In terms of the benefits being received from these taxes, there is often said to be a direct relationship between the quality of the services being provided and the fair market value of the property being served.

Whitfield County experienced a steady decline in Net M&O Digest Totals since the downturn in the economy in 2008 through 2012. The county experienced less than a 1% increase in the Net M&O digest in the years 2013 and 2014. In 2015 and 2016 the net digest experienced a 1.89% and .24% decline due to the effects of the elimination of the motor vehicle digest. In an effort to keep the County competitive with surrounding counties and to attract new business and new jobs to our area the County Commissioners voted in 2011 (effective 2012) to increase the Freeport Exemption to 100%. The increase in the Freeport Exemption increased Whitfield County's exemptions on the Gross Digest from approximately $491 million dollars to $835 million dollars. This exemption increase cost the County approximately 4.7 million dollars in property tax revenue in 2016. In 2017 the county Board of Assessors office performed an urban land uniformity project intended to ensure equitability in land values across the county and due in part to positive reassessments combined with new construction the county experienced a 6% increase in the total net digest. For budgeting purposes, the 2019 budget assumes an increase in the Net M&O digest for 2018 of 2%. The 2019 millage rate will be set in August of 2019. As mandated by state law, the millage rate is assessed on only 40% of the property valuation.

The County M&O millage rate for 2018 was set in August at 9.312 and includes a small reduction from the 2017 rate of 9.329 due to a rollback of the rate for the portion which represents a positive reassessment county wide. The special tax district millage rate for 2018 was set in August at 3.438. This rate remained unchanged from the 2017 rate and is applied to tax bills of only unincorporated county residents as well as residents of all municipalities in the county other than the City of Dalton.

Local Option Sales Tax (LOST) is one of the County's most significant sources of revenue. As required by state law, the County entered into LOST negotiations with the cities within its borders in 2012. As a result of the outcome of these negotiations the County will receive a much smaller percentage of the LOST collections than it has received in past years. The County's share of LOST for fiscal years 2013 and 2014 was reduced from 83.24% to 64.50%. The County will see further declines every two years based on the new LOST certificate. The County's LOST percentage decreased to 63.752% for 2015 and 2016. The County's LOST percentage will further reduce for 2017 and 2018 to 62.653%, 2019 and 2020 to 61.556% and 2021 and 2022 to 60.457%. The challenge facing the county in future years will be replacing this reduction of revenue.

Whitfield County voters passed a $48,000,000 special purpose local option sales tax (SPLOST) in 2008 for the main purpose of financing capital outlay projects involving roads, streets, and bridges. Many of the projects funded with the 2008 SPLOST are still in the construction phase and will be completed in the upcoming years.

On March 17, 2015, the County passed a four year 1% 2015 SPLOST effective July 1, 2015. The 2015 SPLOST is estimated to raise an estimated $64 million dollars and includes funds for county paving/resurfacing, a new public safety communications system, public safety equipment, recreation improvements, and a new county fire department facility.

Other Information

Independent Audit

The Georgia Code requires an annual audit of the books of account, financial records, and transactions of all administrative departments of the County by independent certified public accountants selected by the Board of Commissioners. The auditor's unqualified opinion has been included in this report.

Awards

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Whitfield County for its comprehensive annual financial report for the fiscal year ended December 31, 2017. This is the sixteenth consecutive year that the government has received this prestigious award. In order to be awarded the Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, as it has been prepared in accordance with applicable standards and the same attention to detail as past submissions to GFOA. However, due to a multiplicity of complicating circumstances, this report has been completed well beyond submission deadlines. We will submit our 2019 CAFR to GFOA to determine that year's submission's eligibility for another certificate.

In addition, Whitfield County also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget for fiscal year 2018. This represents the fifth consecutive year the County has received this particular award. In order to qualify for the award, the County's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

Acknowledgments

The preparation of this comprehensive annual financial report could not have been accomplished without the dedication and contributions of the entire Finance Department staff and the cooperation of the various elected officials and appointed management. We would also like to express our gratitude and appreciation to the staff of Mauldin & Jenkins, LLC, Certified Public Accountants, for their technical guidance and assistance to make this a quality report.

In closing, we also wish to acknowledge the valuable contribution of the Board of Commissioners. Without their guidance and leadership, preparation of this report would not have been possible.

Respectfully Submitted,



Mark Gibson
County Administrator



James Garvin, CPA
Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Whitfield County

Georgia

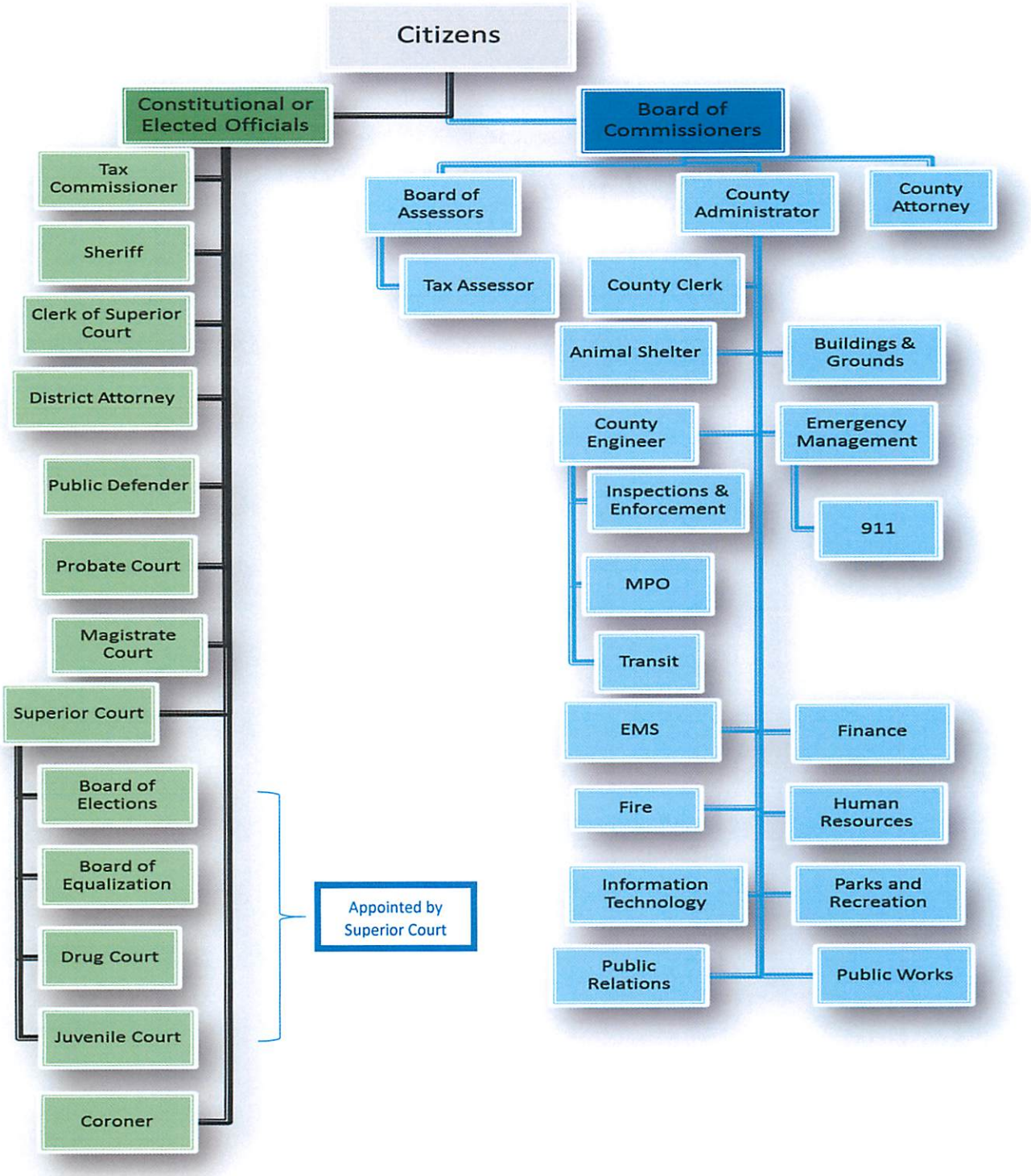
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO

WHITFIELD COUNTY GOVERNMENT ORGANIZATIONAL CHART



WHITFIELD COUNTY, GEORGIA

GENERAL GOVERNMENT OFFICIALS

December 31, 2018

LEGISLATIVE

BOARD OF COMMISSIONERS

Lynn Laughter, Chairman

Barry W. Robbins, District 1 — Roger Crossen, District 3

Harold Brooker, District 2 — Greg Jones, District 4

EXECUTIVE

Mark Gibson	County Administrator
Blanca Cardona	County Clerk

DEPARTMENT HEADS

Alicia Vaugn	Finance
Jackie Carolo	Human Resources
Dwayne Hunt	Public Works
Gary Brown	Buildings and Grounds
Edward O'Brien	Fire Department
Claude Craig	Emergency Services Director/911
Crian Chastain	Parks and Recreation
Diane Franklin	Animal Control
Gregory L. Williams	Inspections and Enforcement
Rick Lovelady	Information Technology
Kent Benson	County Engineer
Ashley O'Donald	Chief Assessor
Mary Hammontree	Elections Supervisor
Phillip Woodward	Juvenile Court Judge

CONSTITUTIONAL OFFICERS

Scott Chitwood	Sheriff
Melica Kendrick	Clerk of Court
Sherri Blevins	Probate Court Judge
Danny W. Sane	Tax Commissioner

OTHER ELECTED OFFICIALS

Haynes Townsend	Chief Magistrate Court Judge
Christopher Griffin	Magistrate Court Judge
Linda Gayle Gazaway	Magistrate Court Judge
Shana Vinyard	Magistrate Court Judge
Greg Bates	Coroner
Herbert M. Poston, Jr	District Attorney

FINANCIAL SECTION

The financial section includes the independent auditor's report on the financial statement audit, the MD&A which provides a narrative introduction, overview and analysis of the financial statements, the basic financial statements including footnotes, combining and individual fund presentations, and supplementary information.

MAULDIN & JENKINS

INDEPENDENT AUDITORS' REPORT

To the Board of Commissioners
of Whitfield County, Georgia
Dalton, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of **Whitfield County, Georgia** (the "County"), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Whitfield County Department of Public Health, which represents 100 percent of the assets, net position, and revenues of the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Whitfield County Department of Public Health, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Whitfield County, Georgia as of December 31, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and Special Fire District Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Notes 10 and 18, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, as of January 1, 2018. This standard significantly changed the accounting for the County's total other postemployment benefits (OPEB) liability and related disclosures. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 5 through 18), the schedule of changes in the County's total OPEB liability and related ratios (on page 74), the schedule of changes in the County's net pension liability and related ratios (on page 75), and the schedule of County contributions (on page 76) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, the combining and individual fund financial statements and schedules, the schedule of projects constructed with special purpose local option sales tax proceeds, as required by the Official Code of Georgia 48-8-121, the statistical section, and the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules, schedule of projects constructed with special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards (collectively, "the supplementary information") are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information (continued)

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 27, 2020, on our consideration of Whitfield County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Mauldin & Jenkins, LLC

Chattanooga, Tennessee
May 27, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis (MD&A) is a narrative introduction, overview and analysis of the basic financial statements prepared by the County's Finance Director.

WHITFIELD COUNTY, GEORGIA
MANAGEMENT'S DISCUSSION AND ANALYSIS
Year Ended December 31, 2018

The Management's Discussion and Analysis of Whitfield County Government's Comprehensive Annual Financial Report (CAFR) provides an overall narrative and analysis of the County's financial statements for the fiscal year ended December 31, 2018. This discussion and analysis is designed to look at the County's financial performance as a whole. Readers should also review the information presented here in conjunction with additional information that we have furnished in the financial statements and the notes to the financial statements to enhance their understanding of Whitfield County's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for FY2018 are as follows:

- The County's combined net position totaled $258.8 million. Of this amount, $242.0 represents governmental activities and $16.8 represents business-type activities. This is a decrease of $9.2 million from the prior year.

- Total net position is comprised of the following:
  (1) Net investment of capital assets of $210.3 million includes property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  (2) Net position of $21.2 million is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  (3) Unrestricted net position of $27.3 million represents the portion available to maintain the County's continuing obligations to citizens and creditors.

- Combined revenue totaled $81 million, of which governmental activities totaled $79.4 million and business-type activities totaled $1.6 million.

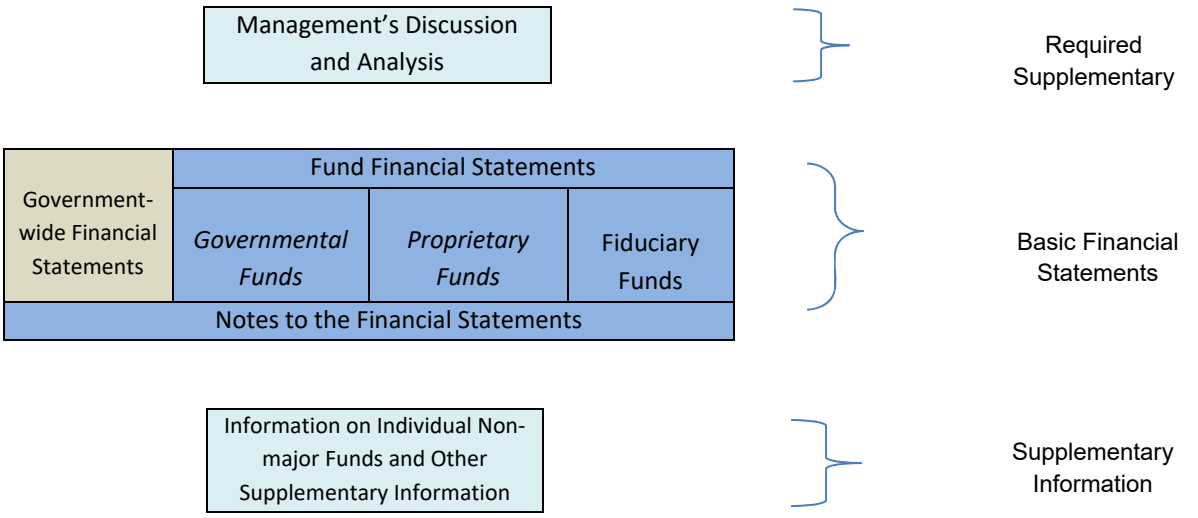
- Overall expenses totaled $90.2 million of which governmental activities totaled $89.4 million and business-type activities totaled $0.8 million.

- The County's governmental funds reported a total ending fund balance of $45.6 million for this year, which is an increase of $6.8 million from the prior year.

- At December 31, 2018, the County's General Fund reported an unassigned fund balance of $22.6 million.

OVERVIEW OF THE FINANCIAL STATEMENT

This is the sixteenth Comprehensive Annual Financial Report (CAFR) Whitfield County has issued under the Governmental Accounting Standards Board (GASB) Statement 34. The following illustration is provided as a guide for the financial statements:



This discussion and analysis is intended to serve as an introduction to Whitfield County's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The County also includes in this report additional information to supplement the basic financial statements. Comparative data is presented when available.

Government-wide Financial Statements

The Government-wide financial statements provide a broad view of the County's operations in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the County's financial position, which assists in assessing the economic condition at the end of the fiscal year. These statements are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. This means the statements take into account all revenues and expenses connected with the fiscal year even if cash involved has not been received or paid. There are two government-wide financial statements, the Statement of Net Position and the Statement of Activities, which are both described below.

The Statement of Net Position presents information on all the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with residual of all other elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. This means that revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods. An example of this would be uncollected taxes and earned but unused paid time off.

Both of the government-wide financial statements distinguish functions of Whitfield County Government that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities include general government, judicial, public safety, public works, health and welfare, culture and recreation and housing and development. The business-type activities include the Northwest Georgia Trade and Convention Center, Whitfield Transit System, and Dalton-Whitfield Solid Waste Management Authority. The government-wide financial statements also include a discretely presented component unit which is the Whitfield County Health Department. Component units are legally separate organizations for which the elected officials of the County are financially accountable.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

The fund financial statements focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds. It is important to note that these fund categories use different accounting approaches and should be interpreted differently.

♦ ***Governmental Funds*** – Most of the basic services provided by the County are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on short-term financing requirements. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the County's finances that assists in determining whether there will be adequate financial resources available to meet the County's current needs.

The County maintains four governmental fund types: General Fund, Special Revenue Funds, Debt Service Fund, and the Capital Projects Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, and the Capital Projects SPLOST Funds, and the Special Fire District Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements are presented on pages 22 through 25 of this report.

Individual fund information for non-major governmental funds is found in combining statements in a later section of this report.

- ***Proprietary Funds –*** These funds are used to account for activities that operate similar to those commercial enterprises found in the private sector. Because these funds charge fees for services provided to outside customers including local governments, they are known as enterprise funds. Proprietary funds use the accrual basis of accounting, thus there is no reconciliation needed between the government-wide financial statements for business-type activities and the proprietary fund financial statements.

  The Whitfield County Transit System is the only proprietary fund operated by the County. Services provided by the two joint ventures to customers include the Dalton-Whitfield Solid Waste Management and the Northwest Georgia Trade and Convention Center. Internal service funds are an accounting device used to account for services provided and billed on an internal basis. The County utilizes internal service funds for workers' compensation and health insurance. The internal service funds are reported as governmental activities on the basic proprietary fund financial statements which can be found on pages 30 through 33.

- ***Fiduciary Funds*** – These funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and other County departments. The county is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and only by those to whom the assets belong. These funds are not reflected in the government-wide financial statements because the resources are not available to support the County's operations or programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Whitfield County maintains six fiduciary agency funds which include the Clerk of Superior Court, Probate Court, Magistrate Court, Sheriff, Juvenile Court and Tax Commissioner. The statement of fiduciary assets and liabilities for these agency funds can be found on page 34. A combining statement of changes in assets and liabilities for these agency funds can be found in a later section of this report.

Budgetary Comparisons

Whitfield County adopts an annual appropriated budget for the General Fund, Special Revenue Funds, and Capital Projects Funds. Although not required, the County also adopts an annual appropriated budget for the Whitfield Transit System which is a non-major enterprise fund. A budgetary comparison schedule has been provided for the General Fund and can be found on pages 26 through 28. Budget to actual comparisons for other funds are provided in individual schedules elsewhere in this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35 through 73 of this report.

Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 74 through 76 of this report.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The County's combined net position (governmental and business-type activities) totaled $258.8 million as of December 31, 2018.

WHITFIELD COUNTY, GEORGIA
STATEMENT OF NET POSITION

	Governmental Activities		Business Activities		Total	
	2018	2017 - restated	2018	2017 - restated	2018	2017 - restated
Assets:						
Current assets	$ 52,157,839	$ 47,966,768	$ (43,010)	$ 1,483	$ 52,114,829	$ 47,968,251
Other assets	2,789,802	475,717	16,652,451	15,654,753	19,442,253	16,130,470
Capital assets	224,151,725	241,700,764	261,751	211,536	224,413,476	241,912,300
Total assets	279,099,366	290,143,249	16,871,192	15,867,772	295,970,558	306,011,021
Deferred Outflows of Resources	6,469,302	3,668,491	-	-	6,469,302	3,668,491
Liabilities:						
Current liabilities	13,196,791	13,762,432	31,228	28,886	13,228,019	13,791,318
Non-current liabilities	29,958,749	25,308,944	-	-	29,958,749	25,308,944
Total liabilities	43,155,540	39,071,376	31,228	28,886	43,186,768	39,100,262
Deferred Inflows of Resources	425,139	2,545,640	-	-	425,139	2,545,640
Net position:						
Invested in capital assets	210,051,630	225,843,608	261,751	211,536	210,313,381	226,055,144
Restricted	21,170,375	16,412,612	-	-	21,170,375	16,412,612
Unrestricted	10,765,984	9,938,504	16,578,213	15,627,350	27,344,197	25,565,854
Total net position	$ 241,987,989	$ 252,194,724	$ 16,839,964	$ 15,838,886	$ 258,827,953	$ 268,033,610

100% of the County's net position reflects its investment in capital assets such as land, buildings, equipment and infrastructure less any related debt used to acquire those assets that is still outstanding. Net investment in capital assets decreased by $15.7 million (6.9%) in fiscal year 2018.

The County uses these capital assets to provide services to its citizens; therefore, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Changes in Net Position

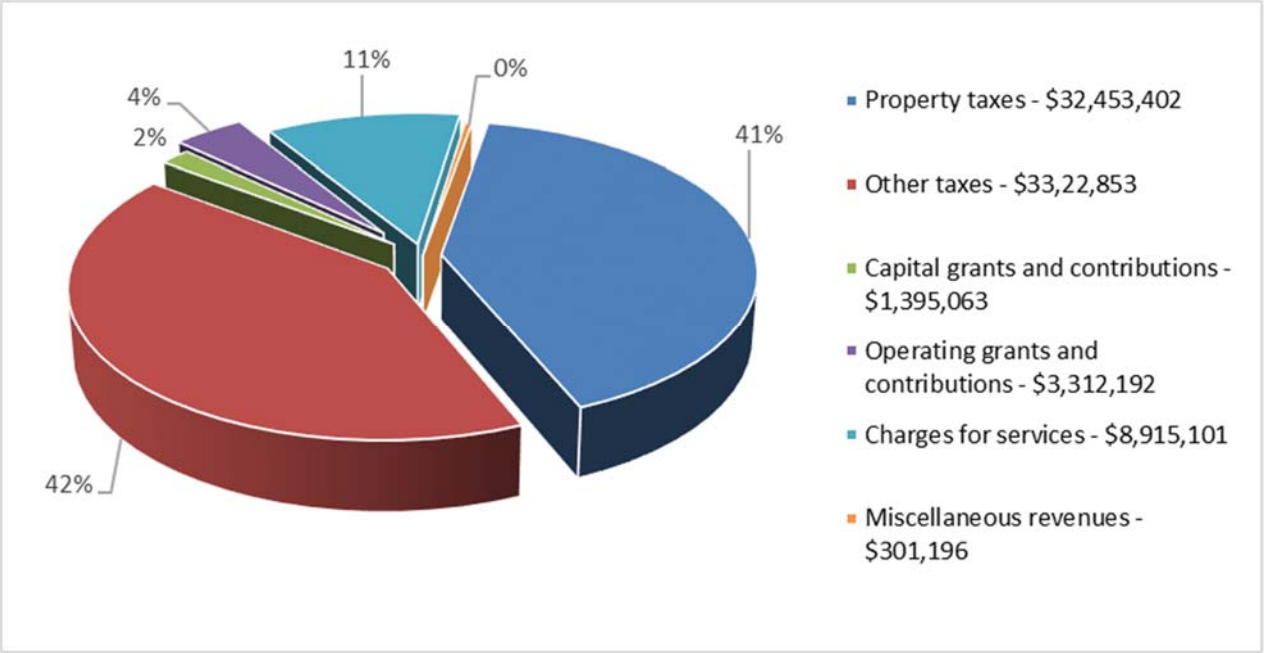
Governmental and business-type activities decreased the County's net position by $3.9 million in FY18. The following table indicates the changes in net position for governmental and business-type activities in FY18 and FY17.

	Governmental Activities		Business Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues:						
Program:						
Charges for services	$ 8,915,101	$ 9,800,044	$ 1,226,350	$ 976,373	$ 10,141,451	$ 10,776,417
Operating grants	3,312,192	2,458,535	360,577	289,534	3,672,769	2,748,069
Capital grants	1,395,063	3,044,312	-	135,445	1,395,063	3,179,757
General:						
Property taxes	32,453,402	31,513,742	-	-	32,453,402	31,513,742
Sales taxes	27,380,737	25,680,398	-	-	27,380,737	25,680,398
Insurance premium taxes	4,272,930	3,962,650	-	-	4,272,930	3,962,650
Alcoholic beverage taxes	407,996	404,559	-	-	407,996	404,559
Hotel/Motel taxes	260,224	246,476	-	-	260,224	246,476
Miscellaneous taxes	700,966	842,068	-	-	700,966	842,068
Gain from sale of assets	-	783,670	-	-	-	783,670
Miscellaneous	191,478	1,097,834	-	-	191,478	1,097,834
Investment earnings	109,718	11,719	-	-	109,718	11,719
Total revenues	79,399,807	79,846,007	1,586,927	1,401,352	80,986,734	81,247,359
Program Expenses:						
General government	9,877,894	9,442,567	-	-	9,877,894	9,442,567
Judicial	8,075,571	6,868,947	-	-	8,075,571	6,868,947
Public safety	30,482,562	33,437,317	-	-	30,482,562	33,437,317
Public works	35,286,715	31,557,349	-	-	35,286,715	31,557,349
Health and welfare	538,984	731,409	-	-	538,984	731,409
Culture and recreation	1,750,337	1,657,626	-	-	1,750,337	1,657,626
Housing and development	2,920,984	3,832,215	-	-	2,920,984	3,832,215
Interest on long-term debt	475,610	513,383	-	-	475,610	513,383
Other programs	-	-	783,734	742,284	783,734	742,284
Total expenses	89,408,657	88,040,813	783,734	742,284	90,192,391	88,783,097
Excess (deficiency)	(10,008,850)	(8,194,806)	803,193	659,068	(9,205,657)	(7,535,738)
Transfers	(197,885)	(105,229)	197,885	105,229	-	-
Change in net position	(10,206,735)	(8,300,035)	1,001,078	764,297	(9,205,657)	(7,535,738)
Net position - beginning of year	248,846,724	257,146,759	16,522,521	15,758,224	265,369,245	272,904,983
Restatement	3,348,000	-	(683,635)	-	2,664,365	-
Net position - end of year	$ 241,987,989	$ 248,846,724	$ 16,839,964	$ 16,522,521	$ 258,827,953	$ 265,369,245

Governmental Activities

The following chart depicts revenues of the governmental activities for the year ended December 31, 2018.

Revenues by Source – Governmental Activities

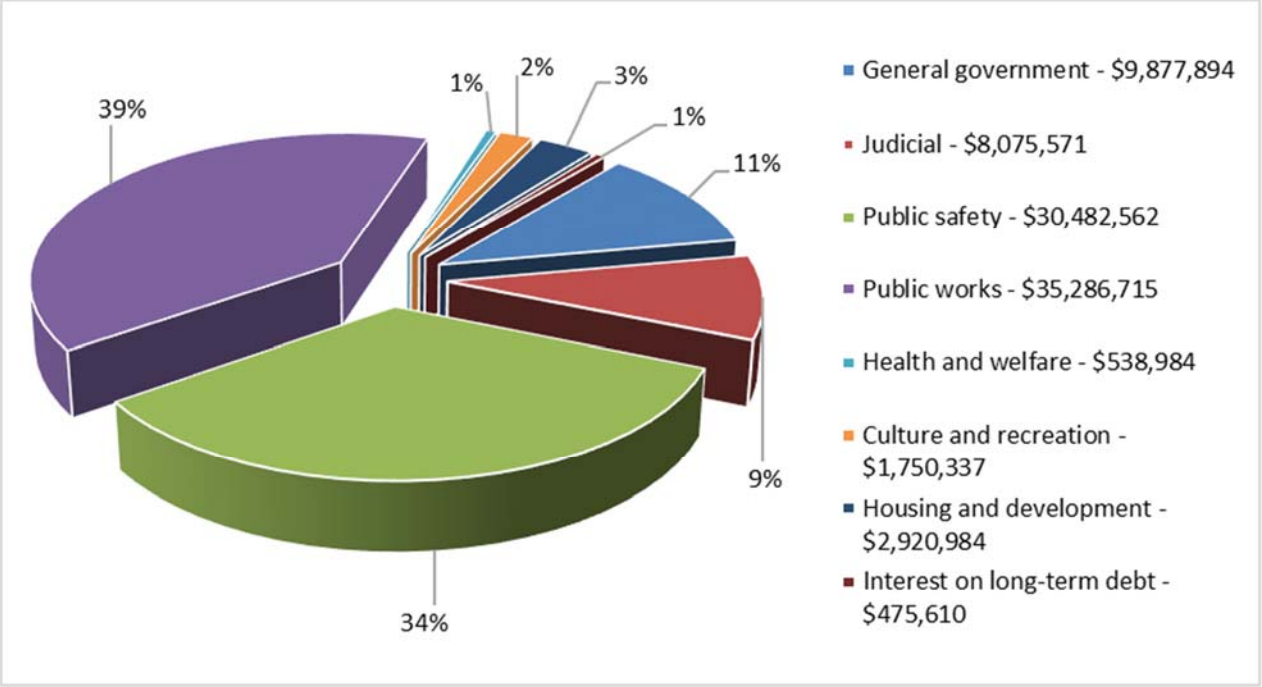


As indicated by the revenue diagram above, property taxes and other taxes were the largest sources for governmental activities. Other taxes include sales tax, insurance premium tax, hotel-motel tax and alcohol beverage tax. The largest portion of the County's program revenue is from charges for services which accounted for 67% of total program revenues. These charges include licenses and permits, fines and forfeitures related to judicial activity, fees for real estate transfers, fees associated with the collection of property taxes and fees charged through various County governmental departments.

The County's total revenue decreased 0.3%, or $0.2 million, in fiscal year 2018. The largest contributing factors to this change were Charges for services and Capital grants and contributions, which decreased approximately $0.7 and $1.8 million, respectively, while various tax revenues experienced increases approximating $3.1 million.

The following chart depicts expenses of the governmental activities for the year ended December 31, 2018.

Expenses by Function – Governmental Activities



As indicated by the expense diagram, the largest use of County resources was for public safety services such as Sheriff's Department, Jail, Fire, Coroner, Animal Control and Emergency Management, followed by public works.

The County's governmental activities total expenses increased 1.5%, or $1.4 million, in fiscal year 2018. Various departmental budget increases related to expected price increases per the consumer price index (CPI) contributed to the small increase.

The following table presents the cost of each of the County's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden placed on the County's taxpayers by each of these functions.

	Governmental activities	
	Total cost of services	Net cost of services
General government	$ 9,877,894	$ 5,823,990
Judicial	8,075,571	5,394,464
Public safety	30,482,562	26,694,626
Public works	35,286,715	33,437,351
Health and welfare	538,984	527,378
Culture and recreation	1,750,337	1,558,232
Housing and development	2,920,984	1,909,650
Interest	475,610	475,610
Total	$ 89,408,657	$ 75,821,301

Business-type Activities

The County's business-type activities total revenues increased $186,000, while expenses increased $41,000 for 2018; however, net position for business-type activities increased 6.3%.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

Whitfield County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Whitfield County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

The focus of the County's governmental funds is to provide information on short-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the County's financial requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The County ended 2018 with strong fund balances in its governmental funds. The combined balance of all governmental funds is $45.6 million. Of this total, $22.6 million or 49.7% represents unassigned fund balance, which is available for spending in the coming year. The remainder of fund balance is nonspendable, restricted or committed to indicate that it is not available for new spending because it has already been designated: (1) to liquidate contracts, purchase order and inventories of the prior period, (2) to pay debt service and (3) for a variety of other restricted purposes.

Major Governmental Funds

General Fund:

The General Fund is the County's primary operating fund and is used to account for all governmental financial resources not restricted by state or federal laws, local ordinances, or other externally imposed requirements. At the end of the current fiscal year, unassigned fund balance of the General Fund was $22.6 million, and the total fund balance was $23.1 million. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 53.4% of total General Fund operating expenditures and total fund balance represents 54.4% of the same amount.

The fund balance of the General Fund increased $3.5 million in 2018 for a total of $23.1 million. The Board of Commissioners made a collaborative effort to focus on maintaining the County's excellent financial position. Revenues increased $1.8 million (3.9%) while operating expenditures increased $.8 million. Intergovernmental revenues increased most. Various departmental budget increases related to expected price increases per the consumer price index (CPI) contributed to the small operating expenditures increase.

Special Revenue Funds:

The Special Fire District Fund was established in 2013 to account for the funding and expenditures incurred in conjunction with the establishment of a special tax district used to provide adequate and equitable funding of fire protection services to all areas of Whitfield County outside the municipal limits of the City of Dalton. Revenues are derived primarily from property and insurance premium taxes. At the end of 2018, the fund balance was $3.4 million, reflecting a $2.4 million fund balance increase. This was due to the proceeds of a bond issued for the purpose of constructing Fire Station 12.

Capital Projects Funds:

The SPLOST-Capital Projects Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived primarily from the special purpose local option sales taxes and earnings on investments. This SPLOST expired at the end of 2010; however, these funds are restricted to complete various infrastructure projects. At the end of 2018, the fund balance was $5.8 million, which reflects a decrease of 10.1% from the prior year. Investment earnings of $64,728 was the sole source of revenue of 2018. Expenditures were $0.7 million for various infrastructure projects.

Capital Projects SPLOST 2015 Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived from the special purpose local option sales taxes. Collections for this SPLOST began in July 2015 and are restricted for construction and capital outlay. Projects funded as taxes are collected include a new fire station estimated to cost $1.4 million, additional vehicles for the Sheriff's Department estimated at $1 million and road, street and bridge projects estimated at $15 million. At the end of 2018, the fund balance was $10.1 million.

Proprietary Funds

The proprietary funds share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. This provides a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

GENERAL FUND BUDGETARY HIGHLIGHTS

Whitfield County operated under an annual balanced budget (budgeted revenues equal or exceed budgeted expenditures), which is adopted by resolution and administered in accordance with State law. The legal level of control (the level at which expenditures may not legally exceed appropriations) for each legally adopted annual operating budget is at the fund/department level. Over the course of the year, the General fund was amended by the Board of Commissioners.

The most significant expenditure amendments are summarized as follows:

General Government

- General government had an overall decrease of $985,630. Contingency of $227,348 was eliminated to help absorb the increase in the transfer to the capital acquisitions fund. Contingency of $136,150 was eliminated to help absorb the increase in operating expenditures and contract services.

Public Safety

- Public safety had an overall increase of $67,220, mainly due to gasoline and oil and inmate medical expenditures.

Public Works

- Public works had an overall increase of $24,188, due mainly to county patching expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of December 31, 2018 amounts to $224.4 million (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction in progress. Infrastructure assets are items that are normally immovable and of value only to the County, such as roads, bridges, streets and sidewalks, drainage systems and other similar items.

Whitfield County's Capital Assets
(Net of Depreciation)

	Governmental Activities		Business Activities		Total Primary Government	
	2018	2017	2018	2017	2018	2017
Land	$ 13,042,262	$ 12,477,086	$ -	$ -	$ 13,042,262	$ 12,477,086
Construction in progress	8,954,156	8,498,842	-	-	8,954,156	8,498,842
Buildings	43,362,647	43,902,413	-	-	43,362,647	43,902,413
Equipment and fixtures	3,152,977	2,675,878	28,675	30,525	3,181,652	2,706,403
Vehicles	5,062,889	4,910,508	233,076	181,011	5,295,965	5,091,519
Infrastructure	150,576,794	169,236,037	-	-	150,576,794	169,236,037
Total	$ 224,151,725	$ 241,700,764	$ 261,751	$ 211,536	$ 224,413,476	$ 241,912,300

The County's total decrease in capital assets for the current fiscal year was 7.2%.

Governmental assets that were moved from construction in progress to the asset records during the year total approximately $1.5 million. This included primarily the completion of Fire Station Number 11. This project was funded with SPLOST funds.

More detail and information on the County's capital assets can be found in Note 5 to the County's financial statements.

Long-term Debt

As of December 31, 2018, Whitfield County's capital leases, revenue bonds, notes payable and intergovernmental liabilities totaled $14.1 million. This is a decrease of $3.6 million from the prior year. See Note 11 for additional information on Whitfield County's long-term debt.

	Governmental Activities	
	2018	2017
Notes payable	$ 127,584	$ 189,920
Capital lease	413,624	14,577
Intergovernmental liability	7,655,887	9,341,558
Revenue bonds	5,903,000	8,111,000
Total	$ 14,100,095	$ 17,657,055

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Whitfield County's local economy is on stronger footing compared to where it was at the height of the Great Recession, but significant challenges remain. The Dalton-Whitfield community continued to be affected by the recent recession with unemployment rates as high as 8.1% at the end of 2014. Unemployment rates are starting to show a slow recovery, and as of December 2018, Whitfield County's unemployment rate dropped to 4.4%. The rate is steadily declining as local manufacturing companies expand in this area. The Board of Commissioners, along with the Joint Development Authority and municipalities, recognizes the need for a more diversified local economy and the need to recruit new businesses to the area. The Dalton-Whitfield County Joint Development Authority's economic development mission is to facilitate the long-term, positive economic growth of the community by attracting jobs, diverse investments, and growing the tax base. These efforts led to the capital investment of $130 million to construct the world's largest solar cell manufacturing facility in the County's southern-located industrial park, Carbondale Business Park, along the I-75 corridor. This facility added approximately 525 employment positions to the County workforce when it opened in early 2019.

The County's assessed net taxable digest increased by 0.4% in 2018 to $2,694 billion. Total exemptions on the gross digest for 2018 increased to $915 million. The County M&O millage rate was set in August at 9.312 and includes a small reduction from the 2017 rate of 9.329 due to a rollback of the rate for the portion which represents a positive reassessment county wide. Due to market conditions, the County has budgeted for a slight increase of 2% in the Net M&O digest for 2019. In 2012, the Whitfield County Board of Commissioners created three special tax districts to include all areas of Whitfield County outside the municipal limits of the City of Dalton for the purpose of providing adequate and equitable funding of certain jointly funded services between Whitfield County and the City of Dalton for the benefit of all such areas. A total millage rate of 2 mills was set for these special tax districts when they were created. For 2018, the millage rate for the special tax districts remained at 3.438. The special tax district budgets and millage rate are expected to remain flat for 2019.

The County entered into LOST negotiations as required by state law with the City of Dalton and the other cities located within the counties borders in 2012. As a result of the outcome of these negotiations the County will receive a much smaller percentage of the LOST collections than it has received in past years. The County's share of LOST for fiscal years 2013 & 2014 was reduced from 83.24% to 64.50%. The County will see further declines every two years based on the new LOST certificate. The County's LOST percentage decreased to 63.752% for 2015 and 2016. The County's LOST percentage reduced for 2017 and 2018 to 62.653%, and will further reduce in 2019 and 2020 to 61.556% and 2021 and 2022 to 60.457%. The challenge facing the County in future years will be replacing this reduction of revenue. The County has budgeted for flat collections in sales tax revenue in 2018 when compared with 2017 actual sales tax collections. TAVT collections began in the County in March 2013. Actual TAVT collections for 2018 are $2.2 million. The general fund budget reflects the same revenue assumptions as for the 2019 fiscal year.

Whitfield County voters passed a 1 penny sales tax in March of 2015 which raised the sales tax rate in Whitfield County from 6% to 7% effective July 1, 2015. This one penny SPLOST will raise an estimated $64 million dollars in revenue and will be used to fund public safety equipment enhancements for local law enforcement, fire, and 911 personnel, road paving and improvements, bridge and culvert repair, construction of a new fire station, land acquisition for a new park, and many park improvements to include a new gymnasium at Edwards Park. Many of the 2015 SPLOST projects are complete, and work will continue on these SPLOST projects in the 2019 fiscal year.

Other factors considered when preparing the 2019 budget included:

- A flat millage rate for 2019 for M&O and the special tax districts was assumed; however, economic factors may dictate a higher rate.
- General fund budget includes a surplus of $2,062,185 which will increase General Fund Balance.
- OBEP costs will be funded on the pay-as-you-go basis.
- A full contribution to the defined benefit pension plan was budgeted in 2019. A rate of 8% was budgeted for all personnel under the DB plan. It is the intention of the Board to keep the plan at a 100% funded level.
- Health insurance costs are expected to increase 1%. A flat rate of 23.5% was applied to full-time salary costs to allocate health insurance expense to departments.
- Limited capital requests for facility improvements, equipment, and vehicles were considered in the 2019 general fund budget, as other large capital needs will be paid for from the 2015 SPLOST.
- The County continues to evaluate the level of services desired by citizens and how to provide those services as economically as possible. Based on demographic considerations, demands for all types of public safety, courts, and general services are expected to continue at 2018 levels.
- The 2019 budget does not include a COLA for County employees.
- Departmental operating budgets will be held to prior year levels except where sufficient justification is provided.
- Due to the 2015 SPLOST, which includes a total of $6.5 million for paving projects, paving will not be included in the 2019 general fund budget.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of Whitfield County finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact:

Whitfield County Finance Department
201 S. Hamilton Street, Fourth Floor
Dalton, Georgia 30720

Telephone: 706-275-7500
Website: www.whitfieldcountyga.com

BASIC FINANCIAL STATEMENTS

The basic financial statements include the government-wide statement of net position and government-wide statement of activities which include all of the primary government's governmental activities, business-type activities and component units. In addition, the basic financial statements include the fund financial statements and the notes to the financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Net Position

For the Year Ended December 31, 2018

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Whitfield County Health Department
ASSETS				
Current Assets:				
Cash	$ 40,091,272	$ -	$ 40,091,272	$ 3,596,444
Investments	-	-	-	331,005
Taxes receivable, net of allowances	4,011,477	-	4,011,477	-
Accounts receivable, net of allowances	616,867	23,039	639,906	478,564
Due from other governments	6,402,676	212,556	6,615,232	25,676
Internal balances	283,736	(283,736)	-	-
Prepaid items	751,811	5,131	756,942	-
Inventory	-	-	-	769
Total Current Assets	52,157,839	(43,010)	52,114,829	4,432,458
Noncurrent Assets:				
Restricted Assets:				
Cash and cash equivalents	2,255,480	-	2,255,480	-
Investment in joint venture	534,322	16,652,151	17,186,473	-
Capital Assets:				
Nondepreciable capital assets	21,996,418	-	21,996,418	-
Depreciable capital assets, net	202,155,307	261,751	202,417,058	166,593
Total Noncurrent Assets	226,941,527	16,913,902	243,855,429	166,593
TOTAL ASSETS	279,099,366	16,870,892	295,970,258	4,599,051
DEFERRED OUTFLOWS OF RESOURCES				
Pension related items	6,469,302	-	6,469,302	1,260,296
TOTAL DEFERRED OUTFLOWS OF RESOURCES	6,469,302	-	6,469,302	1,260,296
LIABILITIES				
Current Liabilities:				
Accounts payable	3,146,196	15,305	3,161,501	8,239
Accrued salaries and payroll taxes	802,163	9,668	811,831	-
Unearned revenue	79,900	6,255	86,155	-
Due to other governments	824,658	-	824,658	-
Claims payable	1,179,758	-	1,179,758	-
Compensated absences payable, current portion	599,306	-	599,306	112,404
Bonds payable, current portion	1,651,000	-	1,651,000	-
Intergovernmental agreement, current portion	4,700,887	-	4,700,887	-
Notes payable	94,960	-	94,960	-
Capital leases payable, current portion	117,963	-	117,963	-
Total Current Liabilities	13,196,791	31,228	13,228,019	120,643
Noncurrent Liabilities:				
Compensated absences payable	937,523	-	937,523	112,403
Bonds payable	4,252,000	-	4,252,000	-
Intergovernmental agreement	2,955,000	-	2,955,000	-
Notes payable	32,624	-	32,624	-
Capital leases payable	295,661	-	295,661	-
Net pension liability	13,723,441	-	13,723,441	3,813,187
Net OPEB obligation	7,762,500	-	7,762,500	3,220,014
Total Noncurrent Liabilities	29,958,749	-	29,958,749	7,145,604
TOTAL LIABILITIES	43,155,540	31,228	43,186,768	7,266,247
DEFERRED INFLOWS OF RESOURCES				
Pension related items	425,139	-	425,139	302,135
TOTAL DEFERRED INFLOWS OF RESOURCES	425,139	-	425,139	302,135
NET POSITION				
Net investment in capital assets	210,051,630	261,751	210,313,381	166,593
Restricted for:				
Judicial	1,241,048	-	1,241,048	-
Public Safety	170,822	-	170,822	-
Culture and recreation	223,066	-	223,066	-
Housing and development	83,618	-	83,618	-
Construction and capital outlay	19,449,293	-	19,449,293	-
Debt service	2,528	-	2,528	-
Unrestricted	10,765,984	16,577,913	27,343,897	(1,875,628)
TOTAL NET POSITION	$ 241,987,989	$ 16,839,664	$ 258,827,653	$ (1,709,035)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA
Statement of Activities
For the Year Ended December 31, 2018

		Program Revenues		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
PRIMARY GOVERNMENT:				
Governmental Activities:				
General government	$ 9,877,894	$ 2,108,452	$ 1,915,577	$ 29,875
Judicial	8,075,571	1,963,686	717,421	-
Public safety	30,482,562	3,517,869	188,906	116,161
Public works	35,286,715	609,255	6,669	1,233,440
Health and welfare	538,984	-	11,606	-
Culture and recreation	1,750,337	169,342	7,176	15,587
Housing and development	2,920,984	546,497	464,837	-
Interest on long-term debt	475,610	-	-	-
Total Governmental Activities	89,408,657	8,915,101	3,312,192	1,395,063
Business-Type Activities:				
Dalton/Whitfield Solid Waste Management	-	828,412	-	-
Northwest GA Trade and Covention Center	-	168,986	-	-
Whitfield Transit System	783,734	228,652	360,577	-
Total Business-Type Activities	783,734	1,226,050	360,577	-
Total - Primary Government	$ 90,192,391	$ 10,141,151	$ 3,672,769	$ 1,395,063
Component Units:				
Whitfield County Health Department	$ 4,887,645	$ 3,589,648	$ 1,864,760	$ -
Total - Component Units	$ 4,887,645	$ 3,589,648	$ 1,864,760	$ -

GENERAL REVENUES:
Taxes:
Property tax
Sales tax
Insurance premium tax
Alcohol beverage taxes
Hotel/Motel taxes
Other taxes
Interest earned
Miscellaneous
Total General Revenues
Transfers
Total General Revenues and Transfers

Change in Net Position

NET POSITION BEGINNING OF YEAR, as restated
NET POSITION END OF YEAR

See accompanying notes to the basic financial statements.

Net (Expense) Revenue and Changes in Net Position			
			Component Unit
Primary Government			
Governmental Activities	Business-Type Activities	Total	Whitfield County Health Department
$ (5,823,990)	$ -	$ (5,823,990)	$ -
(5,394,464)	-	(5,394,464)	-
(26,659,626)	-	(26,659,626)	-
(33,437,351)	-	(33,437,351)	-
(527,378)	-	(527,378)	-
(1,558,232)	-	(1,558,232)	-
(1,909,650)	-	(1,909,650)	-
(475,610)	-	(475,610)	-
(75,786,301)	-	(75,786,301)	-
-	828,412	828,412	-
-	168,986	168,986	-
-	(194,505)	(194,505)	-
-	802,893	802,893	-
(75,786,301)	802,893	(74,983,408)	-
-	-	-	566,763
-	-	-	566,763
32,453,402	-	32,453,402	-
27,380,737	-	27,380,737	-
4,272,930	-	4,272,930	-
407,996	-	407,996	-
260,224	-	260,224	-
700,966	-	700,966	-
109,718	-	109,718	-
191,478	-	191,478	382,848
65,777,451	-	65,777,451	382,848
(197,885)	197,885	-	-
65,579,566	197,885	65,777,451	382,848
(10,206,735)	1,000,778	(9,205,957)	949,611
252,194,724	15,838,886	268,033,610	(2,658,646)
$ 241,987,989	$ 16,839,664	$ 258,827,653	$ (1,709,035)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Balance Sheet

Governmental Funds

December 31, 2018

	General Fund	Special Fire District Fund	SPLOST Fund	SPLOST 2015 Fund	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	$ 19,408,313	$ 1,292,773	$ 6,161,732	$ 8,606,199	$ 2,519,579	$ 37,988,596
Receivables (net of allowance for uncollectibles):						
Taxes	3,230,124	610,416	-	-	170,937	4,011,477
Accounts	369,237	-	-	-	232,256	601,493
Due from other funds	2,290,929	95,609	-	-	-	2,386,538
Due from other governments	1,329,545	1,987,828	-	1,656,014	1,429,289	6,402,676
Restricted cash	-	-	-	2,224,068	31,412	2,255,480
Prepaid items	419,191	295,240	-	-	34,290	748,721
TOTAL ASSETS	$ 27,047,339	$ 4,281,866	$ 6,161,732	$ 12,486,281	$ 4,417,763	$ 54,394,981
LIABILITIES						
Accounts payable	$ 1,810,849	$ 410,795	$ 173,743	$ 450,636	$ 284,024	$ 3,130,047
Accrued liabilities	579,322	171,962	1,014	-	49,865	802,163
Due to other funds	-	-	213,113	1,253,090	636,599	2,102,802
Due to other governments	439	-	-	684,831	139,388	824,658
Unearned revenue	79,900	-	-	-	-	79,900
TOTAL LIABILITIES	2,470,510	582,757	387,870	2,388,557	1,109,876	6,939,570
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	1,509,091	274,732	-	-	67,663	1,851,486
TOTAL DEFERRED INFLOWS OF RESOURCES	1,509,091	274,732	-	-	67,663	1,851,486
FUND BALANCES						
Nonspendable:						
Prepaid items	419,191	295,240	-	-	34,290	748,721
Restricted:						
Judicial	-	-	-	-	1,241,048	1,241,048
Public Safety	-	-	-	-	170,822	170,822
Culture and recreation	-	-	-	-	223,066	223,066
Housing and development	-	-	-	-	83,618	83,618
Construction and capital outlay	-	3,129,137	5,773,862	10,097,724	448,570	19,449,293
Debt service	-	-	-	-	2,528	2,528
Committed:						
Construction and capital outlay	-	-	-	-	1,036,282	1,036,282
Unassigned	22,648,547	-	-	-	-	22,648,547
TOTAL FUND BALANCES	23,067,738	3,424,377	5,773,862	10,097,724	3,240,224	45,603,925
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	$ 27,047,339	$ 4,281,866	$ 6,161,732	$ 12,486,281	$ 4,417,763	$ 54,394,981

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
December 31, 2018

TOTAL GOVERNMENTAL FUND BALANCES		$ 45,603,925
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Cost	$ 909,348,448	
Less accumulated depreciation	(685,196,723)	224,151,725
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the governmental funds.		
Property taxes		1,851,486
Debt service expenditures which are paid before they are due and payable are reported as prepaid items in the fund, but in the governmental activities are reported as a reduction of debt. The prepaid items which are not reported in the governmental activities but reported in the funds.		(245,000)
Internal service funds are used by management to charge the costs of workers' compensation and health insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.		1,170,233
Total OPEB liabilities are not due and payable in the current period and therefore not reported in the governmental funds.		(7,762,500)
Investment in joint venture		534,322
The net pension liability and the related deferred outflows of resources and deferred inflows of resources are not expected to be liquidated with current available financial resources and therefore are not reported in the governmental funds.		
Deferred outflows of resources - pension related items	6,469,302	
Deferred intflows of resources - pension related items	(425,139)	
Net pension liability	(13,723,441)	(7,679,278)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Bonds payable	(5,903,000)	
Capital lease payable	(413,624)	
Notes payable	(127,584)	
Compensated absences	(1,536,829)	
Intergovernmental agreement payable	(7,655,887)	(15,636,924)
NET POSITION OF GOVERNMENTAL ACTIVITIES		$ 241,987,989

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2018

	General Fund	Special Fire District Fund	SPLOST Fund	SPLOST 2015 Fund	Other Governmental Funds	Total Governmental Funds
REVENUES						
Taxes	$ 39,091,819	$ 8,230,136	$ -	$ 16,819,439	$ 1,263,527	$ 65,404,921
Licenses and permits	616,422	-	-	-	500	616,922
Intergovernmental revenues	3,341,563	49,792	-	1,500	1,539,292	4,932,147
Charges for services	3,345,310	-	-	-	1,951,781	5,297,091
Fines, forfeitures and penalties	1,104,450	-	-	-	405,865	1,510,315
Investment earnings	61,017	31,372	64,728	129,892	17,329	304,338
Contributions and donations	3,850	6,908	-	-	-	10,758
Miscellaneous	1,139,670	220	-	-	53,486	1,193,376
TOTAL REVENUES	48,704,101	8,318,428	64,728	16,950,831	5,231,780	79,269,868
EXPENDITURES						
Current:						
General government	8,213,542	-	-	-	-	8,213,542
Judicial	6,211,967	-	-	-	681,699	6,893,666
Public safety	16,088,766	7,582,590	-	-	2,362,912	26,034,268
Public works	6,447,456	-	56,037	-	437,059	6,940,552
Health and welfare	361,984	-	-	-	177,000	538,984
Culture and recreation	1,066,169	-	-	-	266,490	1,332,659
Housing and development	2,057,697	-	-	-	697,389	2,755,086
Capital outlay	-	1,425,888	259,069	3,942,765	2,377,031	8,004,753
Intergovernmental	-	-	399,489	6,946,164	462,209	7,807,862
Debt service:						
Principal	1,696,960	-	-	4,650,155	620,576	6,967,691
Interest	240,914	89,829	-	124,324	20,543	475,610
TOTAL EXPENDITURES	42,385,455	9,098,307	714,595	15,663,408	8,102,908	75,964,673
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	6,318,646	(779,879)	(649,867)	1,287,423	(2,871,128)	3,305,195
OTHER FINANCING SOURCES (USES)						
Proceeds of sale of capital assets	38,166	324	-	-	-	38,490
Proceeds from note payable issuance	-	3,200,000	-	-	32,624	3,232,624
Lease purchase financed	-	-	-	423,107	-	423,107
Transfers in	58,397	-	-	-	2,692,220	2,750,617
Transfers out	(2,835,646)	(2,016)	-	-	(110,840)	(2,948,502)
TOTAL OTHER FINANCING SOURCES (USES)	(2,739,083)	3,198,308	-	423,107	2,614,004	3,496,336
NET CHANGE IN FUND BALANCES	3,579,563	2,418,429	(649,867)	1,710,530	(257,124)	6,801,531
FUND BALANCES - BEGINNING OF YEAR	19,488,175	1,005,948	6,423,729	8,387,194	3,497,348	38,802,394
FUND BALANCES - END OF YEAR	$ 23,067,738	$ 3,424,377	$ 5,773,862	$ 10,097,724	$ 3,240,224	$ 45,603,925

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2018

NET CHANGES IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		$ 6,801,531
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period.		
Depreciation expense	$ (23,362,607)	
Capital outlay	5,813,568	(17,549,039)
The net effect of various miscellaneous transactions involving noncurrent assets (investment in joint venture) is to increase net position.		58,605
Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows of resources in the funds.		
Property taxes		71,334
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Issuance of note payable	(3,232,624)	
Acquisitions financed through a lease agreement	(423,107)	
Principal retirement	2,082,020	
Payment on intergovernmental agreement	4,885,671	3,311,960
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Change in compensated absences	(374,919)	
Change in OPEB expense	(311,400)	
Change in pension expense	(2,157,196)	(2,843,515)
The internal service funds are used by management to charge the costs of workers' compensation and health insurance to individual funds.		(57,611)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES		$ (10,206,735)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

General Fund

Statement of Revenues, Expenditures, and Changes in

Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes:				
Property taxes	$ 25,386,000	$ 24,143,000	$ 24,334,689	$ 191,689
Motor vehicle and mobile home taxes	-	748,000	755,604	7,604
Motor vehicle title ad valorem tax	1,800,000	2,202,000	2,202,278	278
Alternative ad valorem tax	150,000	129,800	129,792	(8)
Local option sales taxes	9,793,000	10,561,000	10,561,298	298
Transfer taxes	100,000	140,600	140,684	84
Franchise taxes	425,000	449,000	449,106	106
Alcoholic beverage taxes	400,000	407,900	407,996	96
Business taxes	98,000	110,300	110,372	72
Total taxes	38,152,000	38,891,600	39,091,819	200,219
Licenses and permits	468,000	614,600	616,422	1,822
Intergovernmental revenues	3,404,657	3,323,757	3,341,563	17,806
Charges for services	3,071,600	3,237,600	3,345,310	107,710
Fines, forfeitures and penalties	1,107,000	1,159,000	1,104,450	(54,550)
Investment earnings	4,000	61,000	61,017	17
Contributions and donations	3,500	3,500	3,850	350
Miscellaneous	999,300	1,075,800	1,139,670	63,870
TOTAL REVENUES	**47,210,057**	**48,366,857**	**48,704,101**	**337,244**
EXPENDITURES				
General Government:				
Administration	391,088	446,663	440,090	6,573
Board of Elections	383,345	387,895	384,906	2,989
Finance	721,591	759,891	752,350	7,541
Information Technology	1,008,054	1,012,279	1,008,025	4,254
Human Resources	452,786	451,766	448,110	3,656
Tax Commissioner	1,435,861	1,433,111	1,428,962	4,149
Tax Assessor	1,651,393	1,602,143	1,575,974	26,169
Board of Equalization	15,468	15,468	11,114	4,354
Buildings and Grounds	1,407,536	1,362,176	1,329,299	32,877
Public Information	34,833	38,083	36,657	1,426
Contingency	1,000,000	-	-	-
Attorney fees	230,000	234,400	234,393	7
Liability insurance	481,500	481,500	380,697	100,803
Audit fees	108,000	108,000	103,755	4,245
General administrative fees	76,850	79,300	79,210	90
Total General Government	**9,398,305**	**8,412,675**	**8,213,542**	**199,133**

(Continued)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

General Fund

Statement of Revenues, Expenditures, and Changes in

Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Judicial:				
Judicial Administration	$ 563,747	$ 599,497	$ 593,604	$ 5,893
Judge Morris' Office	53,617	53,667	51,391	2,276
Judge Boyett's Office	53,617	56,717	55,337	1,380
Judge Willbank's Office	52,477	59,027	58,478	549
Judge Minter's Office	52,177	53,027	52,640	387
Clerk of Superior Court	934,137	936,697	907,124	29,573
District Attorney	1,465,631	1,420,631	1,410,980	9,651
Magistrate Court	974,635	968,435	956,239	12,196
Probate Court	531,505	515,705	503,649	12,056
Juvenile Court	938,632	907,682	888,210	19,472
Public Defender	805,024	748,624	734,315	14,309
Total Judicial	**6,425,199**	**6,319,709**	**6,211,967**	**107,742**
Public Safety:				
Sheriff's Department	7,352,017	7,361,672	7,303,990	57,682
Correctional Center	7,950,519	8,008,284	7,974,823	33,461
Coroner	98,863	86,163	76,771	9,392
Animal Control	214,780	231,180	227,738	3,442
Emergency Management	217,321	213,421	205,444	7,977
Emergency Medical Services	300,000	300,000	300,000	-
Total Public Safety	**16,133,500**	**16,200,720**	**16,088,766**	**111,954**
Public Works:				
Public Works	6,549,757	6,573,945	6,447,456	126,489
Total Public Works	**6,549,757**	**6,573,945**	**6,447,456**	**126,489**
Health and Welfare:				
Physical and Mental Health	250,000	250,000	250,000	-
Family Support Council	10,000	10,000	10,000	-
Greenhouse Advocacy	12,000	12,000	12,000	-
Family and Children Services	80,000	80,000	80,000	-
Department of Veterans Service	1,000	1,000	984	16
Pauper Fund	20,000	9,000	9,000	-
Total Health and Welfare	**373,000**	**362,000**	**361,984**	**16**
Culture and Recreation:				
Parks and Recreation	1,134,387	1,093,387	1,066,169	27,218
Total Culture and Recreation	**1,134,387**	**1,093,387**	**1,066,169**	**27,218**

(Continued)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

General Fund

Statement of Revenues, Expenditures, and Changes in

Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Housing and Development:				
County Extension Service	$ 116,572	$ 120,761	$ 117,145	$ 3,616
Inspections and Enforcement	378,978	373,478	366,333	7,145
County Planner	48,000	48,000	48,000	-
Metropolitan Planning Organization	161,613	103,013	97,809	5,204
County Engineer	753,107	753,482	739,124	14,358
Timber protection	7,868	7,868	7,872	(4)
D/W Community Development Corp.	82,500	82,500	82,500	-
Intergovernmental payments	612,954	612,954	598,914	14,040
Total Housing and Development	**2,161,592**	**2,102,056**	**2,057,697**	**44,359**
Debt Service:				
Principal payments	1,696,960	1,696,960	1,696,960	-
Interest payments	237,753	237,753	235,914	1,839
Interest costs	5,000	5,000	5,000	-
Total Debt Service	**1,939,713**	**1,939,713**	**1,937,874**	**1,839**
TOTAL EXPENDITURES	**44,115,453**	**43,004,205**	**42,385,455**	**618,750**
EXCESS OF REVENUES OVER EXPENDITURES	3,094,604	5,362,652	6,318,646	(281,506)
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	77,000	78,159	38,166	(39,993)
Transfers in	65,800	65,800	58,397	(7,403)
Transfers out	(2,628,470)	(2,948,624)	(2,835,646)	112,978
TOTAL OTHER FINANCING SOURCES (USES)	(2,485,670)	(2,804,665)	(2,739,083)	65,582
NET CHANGE IN FUND BALANCE	608,934	2,557,987	3,579,563	(215,924)
FUND BALANCE - BEGINNING OF YEAR	19,488,175	19,488,175	19,488,175	-
FUND BALANCE - END OF YEAR	$ 20,097,109	$ 22,046,162	$ 23,067,738	$ 1,021,576

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Special Fire District Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	$ 8,152,300	$ 8,152,300	$ 8,230,136	$ 77,836
Intergovernmental revenues	19,000	19,000	49,792	30,792
Investment earnings	-	-	31,372	31,372
Contributions and donations	-	-	6,908	6,908
Miscellaneous	-	-	220	220
TOTAL REVENUES	8,171,300	8,171,300	8,318,428	147,128
EXPENDITURES				
Current:				
Public Safety	7,564,171	7,618,271	7,582,590	35,681
Capital outlay	181,350	1,454,050	1,425,888	28,162
Debt service:				
Principal	-	245,000	-	245,000
Interest and fiscal charges	-	140,069	89,829	50,240
TOTAL EXPENDITURES	7,745,521	9,457,390	9,098,307	359,083
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	425,779	(1,286,090)	(779,879)	(211,955)
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	3,500	3,500	324	(3,176)
Proceeeds from note payable issuance	-	3,200,000	3,200,000	-
Transfers out	-	-	(2,016)	(2,016)
TOTAL OTHER FINANCING SOURCES	3,500	3,203,500	3,198,308	(5,192)
NET CHANGE IN FUND BALANCES	429,279	1,917,410	2,418,429	(217,147)
FUND BALANCES - BEGINNING OF YEAR	1,005,948	1,005,948	1,005,948	-
FUND BALANCES - END OF YEAR	$ 1,435,227	$ 2,923,358	$ 3,424,377	$ (217,147)

WHITFIELD COUNTY, GEORGIA

Statement of Net Position

Proprietary Funds

December 31, 2018

	Enterprise Funds				
	Dalton/ Whitfield Solid Waste Management	Northwest Georgia Trade and Convention Center	Non-Major Enterprise Fund Whitfield Transit System	Total	Internal Service Fund
ASSETS					
Current Assets:					
Cash	$ -	$ -	$ -	$ -	$ 2,102,676
Accounts receivables	-	-	23,039	23,039	15,374
Prepaid items	-	-	5,131	5,131	248,090
Due from other governments	-	-	212,556	212,556	-
Total Current Assets	-	-	240,726	240,726	2,366,140
Noncurrent Assets:					
Equipment and fixtures	-	-	37,000	37,000	-
Vehicles	-	-	571,598	571,598	-
Less accumulated depreciation	-	-	(346,847)	(346,847)	-
Net capital assets	-	-	261,751	261,751	-
Investment in Joint Venture	12,901,448	3,750,703	-	16,652,151	-
Total Noncurrent Assets	12,901,448	3,750,703	261,751	16,913,902	-
TOTAL ASSETS	$ 12,901,448	$ 3,750,703	$ 502,477	$ 17,154,628	$ 2,366,140
LIABILITIES					
Current Liabilities:					
Accounts payable	$ -	$ -	$ 15,305	$ 15,305	$ 16,149
Accrued liabilities	-	-	9,668	9,668	-
Claims payable	-	-	-	-	1,179,758
Due to other funds	-	-	283,736	283,736	-
Unearned revenue	-	-	6,255	6,255	-
Total Current Liabilities	-	-	314,964	314,964	1,195,907
TOTAL LIABILITIES	-	-	314,964	314,964	1,195,907
NET POSITION					
Investment in capital assets	-	-	261,751	261,751	-
Unrestricted	12,901,448	3,750,703	(74,238)	16,577,913	1,170,233
TOTAL NET POSITION	12,901,448	3,750,703	187,513	16,839,664	1,170,233
TOTAL LIABILITIES AND NET POSITION	$ 12,901,448	$ 3,750,703	$ 502,477	$ 17,154,628	$ 2,366,140

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Revenues, Expenses, and Changes in Net Position

Proprietary Funds

For the Year Ended December 31, 2018

	Enterprise Funds				
	Dalton/ Whitfield Solid Waste Management	Northwest Georgia Trade and Convention Center	Non-Major Enterprise Fund Whitfield Transit System	Total	Internal Service FundS
OPERATING REVENUES					
Charges for services	$ -	$ -	228,652	$ 228,652	$ 7,566,314
Miscellaneous	-	-	-	-	29,245
TOTAL OPERATING REVENUES	-	-	228,652	228,652	7,595,559
OPERATING EXPENSES					
Personal services and employee benefits	-	-	552,175	552,175	-
Purchased and contractual services	-	-	32,988	32,988	-
Supplies	-	-	93,791	93,791	-
Depreciation	-	-	104,780	104,780	-
Self-insured insurance	-	-	-	-	7,653,170
TOTAL OPERATING EXPENSES	-	-	783,734	783,734	7,653,170
OPERATING INCOME (LOSS)	-	-	(555,082)	(555,082)	(57,611)
NON-OPERATING INCOME					
Intergovernmental revenues	-	-	360,577	360,577	-
Income on joint venture	828,412	168,986	-	997,398	-
TOTAL NON-OPERATING INCOME	828,412	168,986	360,577	1,357,975	-
INCOME (LOSS) BEFORE TRANSFERS	828,412	168,986	(194,505)	802,893	(57,611)
Transfers in	-	-	197,885	197,885	-
CHANGE IN NET POSITION	828,412	168,986	3,380	1,000,778	(57,611)
NET POSITION					
BEGINNING OF YEAR, RESTATED	12,073,036	3,581,717	184,133	15,838,886	1,227,844
END OF YEAR	$ 12,901,448	$ 3,750,703	$ 187,513	$ 16,839,664	$ 1,170,233

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2018

	Enterprise Funds				
	Dalton/ Whitfield Solid Waste Management	Northwest Georgia Trade and Convention Center	Non-Major Enterprise Fund Whitfield Transit System	Total	Internal Service FundS
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from customers	$ -	$ -	$ 241,528	$ 241,528	$ 7,580,185
Cash payments to employees for services	-	-	(551,804)	(551,804)	-
Cash payments for goods and services	-	-	(162,169)	(162,169)	(7,468,840)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	-	-	(472,445)	(472,445)	111,345
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES					
Intergovernmental receipts	-	-	429,555	429,555	-
Transfers in	-	-	197,885	197,885	-
NET CASH PROVIDED BY NON-CAPITAL FINANCING ACTIVITIES	-	-	627,440	627,440	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Payments for capital acquisitions	-	-	(154,995)	(154,995)	-
NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES	-	-	(154,995)	(154,995)	-
NET INCREASE IN CASH AND CASH EQUIVALENTS	-	-	-	-	111,345
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	-	-	-	-	1,991,331
CASH AND CASH EQUIVALENTS - END OF YEAR	$ -	$ -	$ -	$ -	$ 2,102,676

(Continued)

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Cash Flows

Proprietary Funds (Continued)

For the Year Ended December 31, 2018

	Enterprise Funds				
	Dalton/ Whitfield Solid Waste Management	Northwest Georgia Trade and Convention Center	Non-Major Enterprise Fund Whitfield Transit System	Total	Internal Service Funds
RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES					
Operating loss	$ -	$ -	$ (555,082)	$ (555,082)	$ (57,611)
Adjustments:					
Depreciation	-	-	104,780	104,780	-
(Increase) decrease in assets:					
Accounts receivable	-	-	11,718	11,718	(15,374)
Prepaid items	-	-	9,918	9,918	14,185
Increase (decrease) in liabilities:					
Accounts payable	-	-	813	813	(4,796)
Unearned revenue	-	-	1,158	1,158	-
Accrued liabilities	-	-	371	371	-
Claims payable	-	-	-	-	174,941
Due to other funds	-	-	(46,121)	(46,121)	-
NET CASH USED IN OPERATING ACTIVITIES	$ -	$ -	$ (472,445)	$ (472,445)	$ 111,345

See accompanying notes to the basic financial statements.

WHITFIELD COUNTY, GEORGIA

Statement of Fiduciary Assets and Liabilities

Agency Funds

December 31, 2018

ASSETS	
Cash and cash equivalents	$ 3,029,051
Taxes receivable	7,996,018
TOTAL ASSETS	$ 11,025,069
LIABILITIES	
Accrued liabilities	$ 851,953
Due to other governments	10,173,116
TOTAL LIABILITIES	$ 11,025,069

See accompanying notes to the basic financial statements.

NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements are a required component of the basic financial statements of the County. The notes present required and essential information for the fair presentation of the statements that have not been disclosed on the face of the financial statements.

Whitfield County, Georgia (the "County"), was incorporated in 1851 under the provisions of the Constitution of the State of Georgia. The County operates under a Board-Administrator form of government. The County is governed by a board of five commissioners elected by the voters of the County.

Note 1 Summary of Significant Accounting Policies

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

The most significant of the County's accounting policies are described below.

A. Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards, and agencies that are not legally separate from the County.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; (2) the County is legally entitled to or can otherwise access the organization's resources; (3) the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes, or issues their debt.

The component unit columns included on the government-wide financial statements identify the financial data of the County's discretely presented component units. They are reported separately to emphasize that they are legally separate from the County.

Whitfield County Department of Public Health (Board of Health) – The Board of Health provides health care services and health education to residents of Whitfield County. The Board of Health receives financial support from Whitfield County, Georgia, the State of Georgia, and the Federal Government. The County Commission appoints a majority of the Board of Directors and approves the budget of the Board of Health. The Board of Health issued separately audited financial statements with a fiscal year ended June 30, 2018. Copies of these financial statements may be obtained from their administrative office at:

Whitfield County Department of Public Health
1710 Whitehouse Court
Dalton, Georgia 30720

Note 1 Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements – The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Fiduciary activities are not included at the government-wide reporting level. Individual funds are not displayed but the statements distinguish governmental activities which are generally supported by taxes and County general revenues, from business-type activities which are generally financed in whole or in part with fees charged to external customers. The activity of the internal service funds (i.e., Health Insurance Fund and Workers' Compensation Fund) is eliminated to avoid duplicating revenues and expenses.

The statement of net position presents the financial position of the governmental and business-type activities of the County and the County's discretely presented component units at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services, which report fees and other charges to users of the County's services; (2) operating grants and contributions, which finance annual operating activities including restricted investment income; and (3) capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which functions the revenues are *restricted*.

Taxes and other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business-type activity is self-financing or draws from the general revenues of the County.

Note 1 Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation (Continued)

Fund Financial Statements – During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental and enterprise funds are reported in separate columns with composite columns for non-major funds. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting – The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used and fund liabilities are assigned to the fund from which they will be liquidated.

The following are the major governmental funds:

General Fund – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose, provided it is expended or transferred according to the general laws of Georgia.

Special Fire District Fund – This major special revenue fund is used to account for the revenues of a specific property tax levy for all areas outside of the City of Dalton for funding the fire departments located in Whitfield County.

SPLOST Fund – This major capital projects fund is used to account for the acquisition and construction of major facilities funded by the 2008 special purpose local option sales tax.

SPLOST 2015 Fund – This major capital projects fund is used to account for the acquisition and construction of major facilities funded by the 2015 special purpose local option sales tax.

Note 1 Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation (Continued)

Proprietary Funds – Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. The County reports the following major proprietary funds:

Dalton/Whitfield Solid Waste Management Fund – This major enterprise fund is used to account for the County's 50% equity interest in the joint venture with the City of Dalton.

Northwest Georgia Trade and Convention Center – This major enterprise fund is used to account for the County's 50% equity interest in the joint venture with the City of Dalton.

Additionally, the County reports the following fund types:

Special Revenue Funds – these funds are used to account for the various grant funded revenues as well as various court imposed fines and forfeiture revenues and the expenditures of those restricted and committed revenues.

Capital Project Funds – these funds are used to account for the capital related outlays of the County's older SPLOST dollars, bond financed projects, and other general capital outlays of the County.

Debt Service Fund – this fund is used to account for the debt service payments on County backed long-term financing instruments.

Internal Service Fund – Internal service funds are used to account for the accumulation of resources to be used for health and workers' compensation insurance costs, as the County is partially self-insured.

Fiduciary Funds – Fiduciary fund reporting focuses on net position. The County's fiduciary funds are agency funds. These agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Constitutional officers use these funds to temporarily hold assets.

C. Measurement Focus

Government-wide Financial Statements – The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the County are included on the statement of net position. The statement of activities reports revenues and expenses.

Note 1 Summary of Significant Accounting Policies (Continued)

C. Measurement Focus (Continued)

Fund Financial Statements – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statements of net position. The statements of changes in net position present increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statements of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, governmental funds use the modified accrual basis of accounting and fiduciary funds use the accrual basis of accounting. Proprietary funds use the accrual basis of accounting at both reporting levels. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues – Exchange Transactions – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase “available for exchange transactions” means expected to be received within 60 days of year-end.

Note 1 Summary of Significant Accounting Policies (Continued)

D. Basis of Accounting (Continued)

Revenues – Non-exchange Transactions – Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales tax, property tax, grants, and donations. On an accrual basis, revenue from sales tax is recognized in the period in which the taxable sale takes place.

Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 4). Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days for property taxes and one year for all other revenue) before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property tax, sales tax, interest, and federal and state grants.

Unearned Revenue – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied in voluntary exchange transactions.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

E. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County.

State of Georgia law authorizes the County to invest in the following types of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the government or governmental agency
- Obligations of any corporation of the government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund 1)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

Note 1 Summary of Significant Accounting Policies (Continued)

E. Cash, Cash Equivalents and Investments (Continued)

Any investment or deposit in excess of the Federal Deposit Insurance Corporation (FDIC) insured amount must be secured by either (a) security pledges of 110% of an equivalent amount of State or U.S. obligations, or (b) the financial institute participating in the Georgia Secure Deposit Program, administered by the Office of State Treasurer.

Georgia Fund 1, created by OCGA 36-83-8, is a stable asset value investment pool that follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal ($1.00 per share value). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on $1.00 per share. The pool also adjusts the value of its investments to fair value as of year-end and the County's investment in the Georgia Fund 1 is reported at fair value. The County considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The County's nonparticipating interest-earning investment contracts are recorded at cost. The remaining investments are recorded at fair value. Increases or decreases in fair value during the year are recognized as a component of interest income.

F. Receivables

All trade and property tax receivables are reported net of an allowance for uncollectibles. Unbilled water charges are accrued as receivables and revenue at December 31, 2018.

G. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

Note 1 Summary of Significant Accounting Policies (Continued)

I. Restricted Assets

Sinking fund resources in the 2015 SPLOST Fund are restricted to the payment of bond principal and interest requirements as they become due.

Other prepaid items represent insurance coverage policies which provide coverage which extends beyond the December 31, 2018 year end.

J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the governmental fund financial statements. Capital assets utilized by enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the enterprise fund statement of net position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their estimated acquisition values as of the date received. The County maintains a capitalization threshold of $10,000 and an estimated useful life in excess of two years. The County's infrastructure consists of roads, bridges, water lines, detention ponds, and runways. Improvements to capital assets are capitalized.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest incurred during the construction of capital assets utilized by the enterprise fund is capitalized.

All reported capital assets are depreciated except for land, right-of-ways, detention ponds, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Infrastructure assets acquired subsequent to January 1, 2003, are included in the amounts reported. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and structures	5 - 40 years
Machinery and equipment	3 – 20 years
Vehicles	5 – 10 years
Infrastructure	40 years

Note 1 - Summary of Significant Accounting Policies (Continued)

K. Compensated Absences

Compensated absence benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Employees are permitted to accumulate paid time off up to 20 days. The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated liability in each individual fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only "*when due*."

L. Bond Premiums, Discounts and Issuance Costs

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. Issuance costs are expensed in the period in which they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

M. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance – Generally, fund balance represents the difference between the assets, liabilities, and deferred inflows of resources under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

Note 1 Summary of Significant Accounting Policies (Continued)

M. Fund Equity (Continued)

Restricted – Fund balances are reported as restricted when they include amounts that can be spent only for the specific purposes stipulated by the constitution, external resource providers, or through enabling legislation.

Committed – Fund balances are reported as committed when they include amounts that can be used only for the specific purposes determined by passage of a resolution by the Board.

Assigned – Fund balances are reported as assigned when they include amounts intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. The resolution passed by the Board of Commissioners establishing the County's fund balance policy has delegated the County Administrator the authority to assign amounts to be used for specific purposes.

Unassigned – Fund balances are reported as unassigned as the residual classification for the County's General Fund and includes all spendable amounts not contained in the other classifications.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: (1) Committed, (2) Assigned, (3) Unassigned.

Net Position – Net position represents the difference between assets, deferred outflow of resources, liabilities, and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Amounts shown as net investment in capital assets are made up of capital asset costs, net of accumulated depreciation and outstanding debt used to acquire, construct, or improve the associated assets. Net position is reported as restricted when there are legal limitations or external restrictions imposed upon their use. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Note 1 Summary of Significant Accounting Policies (Continued)

N. Operating Revenues and Expenses and Non-operating Items

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for water, the Forum River Center, recycling, airport services and rental fees, health insurance, and the workers' compensation programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statement of activities are reported as general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are eliminated.

P. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The County has one item that qualifies for reporting in this category which is the deferred charge on refunding reported in the government-wide and proprietary fund statements of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Note 1 Summary of Significant Accounting Policies (Continued)

Q. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance or net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has one item that qualifies for reporting in this category. This item arises only under a modified accrual basis of accounting and, accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The County also has deferred outflows of resources and deferred inflows of resources related to the recording of changes in its net pension liability and total OPEB liability. Certain changes in the net pension liability and total OPEB liability are recognized as pension expense and OPEB expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the County's actuary which adjust the net pension liability and total OPEB liability for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension or OPEB expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension liability and total OPEB liability are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense and OPEB expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five (5) year period. Additionally, any contributions made by the County to the pension plan or OPEB plan before year end but subsequent to the measurement date of the County's net pension liability and total OPEB liability are reported as deferred outflows of resources. These contributions will reduce the County's net pension liability and total OPEB liability in the next fiscal period.

R. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Whitfield County Defined Benefit Retirement Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Note 2 Stewardship, Compliance and Accountability

A. Budgetary Information

The County adopts an annual operating budget for the General Fund, each Special Revenue Fund, the Debt Service Fund, and each Capital Projects Fund. The budget resolution reflects the total of each department's appropriation in each fund.

The General Fund budget is adopted on a basis consistent with GAAP. Budgets for the Special Revenue Funds, the Debt Service Fund, and for the Capital Projects Funds are adopted on a basis consistent with GAAP.

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of Commissioners.

The County Administrator may approve budget transfers within departments, except those related to personnel or capital expenditures. The Board of Commissioners must approve transfers of personnel or capital appropriations. During the year, the Board of Commissioners approved budget revisions. All unexpended annual appropriations lapse at year-end.

B. Deficit Fund Equity

As of December 31, 2018, the following fund reported a deficit in its ending net position:

Health Insurance Fund	$312,967

This deficit will be alleviated by increased user charges and General Fund appropriations, as necessary.

C. Excess Expenditures over Appropriations

The following other governmental funds had actual expenditures that exceeded final appropriations for the year ended December 31, 2018:

Governmental Law Library Fund	$ 585
Homeland Security Grant Fund	113,457

These funds were funded with available fund balance or revenues in excess of appropriations.

Note 3 Deposits and Investments

A. Credit Risk

The County does not have a formal policy to address credit risk aside from adherence to State statutes for investments. State statutes authorize the County to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of December 31, 2018, the County's investment in Georgia Fund 1 was rated AAAf by Standard & Poor's. At December 31, 2018, the County held $2,765,457 of investments with Georgia Fund 1. These investments are included in cash equivalents on the financial statements due to their high liquidity and an average maturity of 21 days as of December 31, 2018.

The County's investment practices have been to invest available funds locally mainly through money market accounts or through the State's investment pool (Georgia Fund 1).

B. Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the County's investment policy limits at least half of the County's investment portfolio to maturities of less than one year.

C. Custodial Credit Risk – Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be (a) collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities or (b) held by a participant in the Georgia Secure Deposit Program. As of December 31, 2018, the County was fully collateralized or secured under the State statutes.

Note 3 Deposits and Investments (Continued)

D. Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

As of December 31, 2018, the County did not have any recurring fair value measurements. The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the County does not disclose the investment in the Georgia Fund 1 within the fair value hierarchy. The County's interest rate swap agreement is classified as an other asset in the statement of net position and is more fully described in Note 3-A. The Guaranteed Investment Contract is a nonparticipating interest-earning investment contract and, accordingly, is recorded at cost.

Note 4 Receivables

Receivables at December 31, 2018, consisted of taxes, interest, accounts (billings for user charges, including unbilled utility receivables), and intergovernmental receivables arising from grants. Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

Receivables at December 31, 2018, consist of the following:

	Taxes	Accounts	Due from Other Governments	Allowance for Uncollectibles	Net Receivables
General Fund	$3,280,124	$369,237	$ 1,329,545	$50,000	$4,928,906
Special Fire District Fund	610,416	-	1,987,828	-	2,598,244
SPLOST 2015 Fund	-	-	1,656,014	-	1,656,014
Other Governmental Funds	170,937	232,256	1,429,289	-	1,832,482
Whitfield Transit System	23,039	-	212,556	-	235,595
Internal Service Funds	15,374	-	-	-	15,374
Total	$ 4,099,890	$ 601,493	$ 6,615,232	$ 50,000	$ 11,266,615

Note 4 Receivables (Continued)

The Board of Commissioners levies property taxes by or about October 20th of each year. Property taxes attach as an enforceable lien on property as of December 20th. Property taxes are billed on or about October 20th of each year and are due and payable on or about December 20th. The County bills and collects its own property taxes and also collects property taxes for the Whitfield County Board of Education, the City of Dalton, and the State of Georgia. Collection of the County's taxes, and for the other government agencies, is the responsibility of the Tax Commissioner's Office, which is accounted for in an Agency Fund. County property tax revenues at the fund reporting level are recognized when levied to the extent that they result in current receivables (i.e., collectible in 60 days).

Note 5 Capital Assets

Capital asset activity for the year ended December 31, 2018, was as follows:

Governmental activities:	Balance 12/31/17	Additions	Deductions	Transfers	Balance 12/31/18
Capital assets not being depreciated:					
Land	$ 12,477,086	$ 565,176	$ -	$ -	$ 13,042,262
Construction in progress	8,498,842	1,962,186	-	(1,506,872)	8,954,156
Total capital assets not being depreciated	20,975,928	2,527,362	-	(1,506,872)	21,996,418
Capital assets being depreciated:					
Buildings	73,030,108	-	-	1,506,872	74,536,980
Vehicles	11,566,077	1,377,487	(104,778)	-	13,048,342
Equipment and fixtures	13,035,086	1,299,353	(695,561)	-	15,030,000
Infrastructure	788,832,541	609,366	-	-	789,441,907
Total capital assets being depreciated	886,463,812	3,286,206	(800,339)	1,506,872	892,057,229
Accumulated depreciation:					
Buildings	(29,127,695)	(2,046,638)	-	-	(31,174,333)
Vehicles	(6,655,569)	(1,225,106)	104,778	-	(7,985,453)
Equipment and fixtures	(10,359,208)	(822,254)	695,561	-	(11,877,023)
Infrastructure	(619,596,504)	(19,268,609)	-	-	(638,865,113)
Total accumulated depreciation	(665,738,976)	(23,362,607)	800,339	-	(689,901,922)
Total net capital assets being depreciated	220,724,836	(20,076,401)	-	1,506,872	202,155,307
Governmental activities capital assets, net	$ 241,700,764	$ (17,549,039)	$ -	$ -	$ 224,151,725

Note 5 Capital Assets (Continued)

Business-type activities:	Balance 12/31/17	Additions	Deductions	Balance 12/31/18
Capital assets being depreciated:				
Vehicles	$ 505,459	$ 154,995	$ (88,856)	$ 571,598
Equipment	37,000	-	-	37,000
Total capital assets being depreciated	542,459	154,995	(88,856)	608,598
Accumulated depreciation:				
Vehicles	(324,448)	(102,930)	88,856	(338,522)
Equipment	(6,475)	(1,850)	-	(8,325)
Total accumulated depreciation	(330,923)	(104,780)	88,856	(346,847)
Business-type activities capital assets, net	$ 211,536	$ 50,215	$ -	$ 261,751

The following table provides a summary of the County's investment in capital assets less any related debt:

Invested in Capital Assets	**Governmental Activities**	**Business-type Activities**	**Total**
Capital assets, nondepreciable	$ 21,431,242	$ -	$ 21,431,242
Capital assets, depreciable, net	201,545,941	261,751	201,807,692
Bonds payable	(5,903,000)	-	(5,903,000)
Financed purchase	(413,624)	-	(413,624)
Intergovernmental contracts	(7,655,887)	-	(7,655,887)
Notes payable	(127,584)	-	(127,584)
	$ 208,877,088	$ 261,751	$ 209,138,839

Note 5 Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	$ 512,120
Judicial	811,682
Public safety	1,831,928
Public works	19,792,010
Culture and recreation	388,731
Housing and development	26,136
Total depreciation expense - governmental activities	$ 23,362,607
Business-type activities:	
Whitfield Transit System	$ 104,780

Note 6 Interfund Balances and Transfers

Interfund balances at December 31, 2018, consisted of amounts representing charges for services or reimbursable expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The County expects to repay all interfund balances within one year.

Interfund balances at December 31, 2018, consisted of the following:

	Payable to:		
Payable from:	General Fund	Special Fire District Fund	Total
SPLOST 2015 Fund	$ 1,253,090	$ -	$ 1,253,090
SPLOST Fund	213,113	-	213,113
Non-major Gov. Funds	540,990	95,609	636,599
Non-major Enterprise Funds	283,736	-	283,736
Total	$ 2,290,929	$ 95,609	$ 2,386,538

Note 6 Interfund Balances and Transfers (Continued)

Interfund transfers for the year ended December 31, 2018, consisted of the following:

	Transfer to:			
Transfer from:	General Fund	Non-major Gov. Funds	Non-major Enterprise Fund	Total
General Fund	$ -	$ 2,637,761	$ 197,885	$ 2,835,646
Special Fire District	-	2,016	-	2,016
Non-major Gov. Funds	58,397	52,443	-	110,840
Total	$ 58,397	$ 2,692,220	$ 197,885	$ 2,948,502

Transfers are used to report revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them and unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. All County transfers either occur on a regular basis or are consistent with the purpose of the fund making the transfer.

Note 7 Long-Term Debt

A. Capital Leases

During the 2018 fiscal year, the County entered into an equipment lease agreement with the De Lage Landen Financial Services, Inc. for the financing of the acquisition of a new Road Paver in the amount of $423,107 for 2 years at 2.794%, with a final buy-out price of $180,935.

The lease agreement qualifies as a capital leases for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payments as of the inception date.

The following is an analysis of leased assets under capital leases as of December 31, 2018, and the amortization of these assets which is included in the depreciation expense allocated amongst the functions on the statement of activities:

Historical Cost of Equipment	$ 423,107
Less Accumulated Depreciation	-
Net Book Value	$ 423,107

Note 7 Long-Term Debt (Continued)

A. Capital Leases (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2018, were as follows:

Year Ending December 31,	Governmental Activities
2019	$ 141,839
2020	310,488
Total minimum lease payments	452,327
Less: Amount representing interest	(38,703)
Present value of minimum lease payments	$ 413,624

B. Debt Summaries

The long-term liability activity for the year ended December 31, 2018 was as follows:

	Outstanding 12/31/2017	Additions	Deductions	Outstanding 12/31/2018	Amounts Due in One Year
Governmental Activities:					
Notes payable	$ 189,920	$ 32,624	$ 94,960	$ 127,584	$ 94,960
Capital leases	14,577	423,107	24,060	413,624	117,963
Intergovernmental liabilities	9,341,558	3,200,000	4,885,671	7,655,887	4,700,887
Revenue bonds	8,111,000	-	2,208,000	5,903,000	1,651,000
Total OPEB liability	-	-	-	-	-
Net pension liability	6,644,933	-	-	6,644,933	-
Claims Payable	1,021,710	-	-	1,426,342	-
Compensated Absences	1,161,910	1,904,190	1,529,271	1,536,829	599,306
Total Governmental Activities	$ 26,485,608	$ 5,559,921	$ 8,741,962	$ 23,708,199	$ 7,164,116

Beginning balances for governmental activities were restated for the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, effective January 1, 2018. See Notes 10 and 18 for additional disclosures.

For governmental activities, the total OPEB liability, capital leases, net pension liability, and compensated absences are generally liquidated by the General Fund.

Note 7 Long-Term Debt (Continued)

B. Debt Summaries (Continued)

Notes Payable – On April 6, 2010, the County executed a note to Spring Creek Properties, LLC for the purpose of purchasing real estate for the development of a recreational park in the west side of the County. The principal sum of the note is $949,600 with annual payments of $94,960, plus interest at 4.25%. The note matures on December 31, 2019. The park land serves as collateral for the note.

In April 2018, the County entered into a loan agreement with Georgia Environmental Finance Authority (GEFA) to secure financing of $1,600,000 from the Clean Water State Revolving Fund to fund a sewer expansion project. The note is secured by the County's taxing authority. As part of the agreement, the County covenants to maintain a Fixed Charges Coverage Ratio of at least 1.05 at any fiscal year end. Failure to maintain such coverage is a result of default and the creditor has the right to call the full outstanding balance of the loan. The County has only incurred eligible costs of $32,624 on the project; as such, the balance of $1,567,376 was not drawn down from GEFA as of December 31, 2018 and a maturity schedule will be provided upon completion of the project.

Debt service requirements for the outstanding balance of the loans are as follows:

	Governmental Activities		
	Notes Payable		
Year	Principal	Interest	Total
2019	$ 94,960	$ 4,036	$ 98,996

Intergovernmental contracts payable – On August 13, 2015, the City of Dalton Building Authority issued $26,940,000 of revenue bonds at 1.297% for advance funding the County and City of Dalton SPLOST projects. At that time, the County executed a contract which obligates them to pay the debt service obligations on their share of the SPLOST projects of $18,434,044. Payments are due in annual installments of $4,581,140 to $4,700,887 through September 1, 2019, when the bonds are paid in full.

On April 17, 2018, the City of Dalton Building Authority issued $3,200,000 of revenue bonds at 3.14% for the construction of a new fire station and related equipment. At that time, the County executed a contract which obligates them to pay the debt service obligations on the full bond. Payments are due January 1 and interest on July 1, maturing in 2029.

Note 7 Long-Term Debt (Continued)

B. Debt Summaries (Continued)

Intergovernmental contracts payable requirements are as follows:

	Governmental Activities		
	Intergovernmental Contracts Payable		
Year	Principal	Interest	Total
2019	$ 4,700,887	$ 96,634	$ 4,797,521
2020	255,000	255,000	510,000
2021	265,000	88,784	353,784
2022	270,000	42,620	312,620
2023	280,000	72,221	352,221
2024-2028	1,545,000	241,231	1,786,231
2029	340,000	5,338	345,338
Total	$ 7,655,887	$ 801,828	$ 8,457,715

The County has made the January 1, 2019 payment on the 2018 intergovernmental contract prior to December 31, 2018. These outlays have been reported as a prepaid item in the governmental fund, but is shown as a reduction of the long-term liability in the governmental activities.

Direct Placement Revenue Bonds – On December 18, 2009, the County issued bonds through the Dalton-Whitfield Joint Development Authority in the amount of $3,625,000. The bonds bear interest of 3.63% with a final maturity of December 15, 2019. Proceeds from the sale of these bonds were used for the acquisition and development of land, including sewer, for the Commerce Park I project. This project is to promote trade, commerce, and economic development for the citizens of Whitfield County.

On June 29, 2010, the County issued Series 2010A bonds through the Dalton-Whitfield Joint Development Authority in the amount of $3,775,000. These bonds bear interest of 2.97% with a final maturity of June 15, 2020. Proceeds from these bonds were used to acquire and develop land, including roads for the Carbondale Business Park.

On July 7, 2011, the County issued Series 2011 bonds through the Dalton-Whitfield Joint Development Authority in the amount of $3,220,000. These bonds bear interest of 2.825% with a final maturity of June 15, 2021. Proceeds from these bonds were used to acquire land and the grading thereof, which is to be leased by the Authority to a company pursuant to a ground lease agreement for their construction of an advanced manufacturing facility.

Note 7 Long-Term Debt (Continued)

B. Debt Summaries (Continued)

On June 10, 2015, the County issued Series 2015 Taxable Refunding Revenue bonds through the Dalton-Whitfield Joint Development Authority in the amount of $4,885,000. These bonds bear interest of 2.99%, with annual installments of $426,000 to $556,000, with a final maturity of June 15, 2025. Proceeds from these bonds were used to repay the County's outstanding Series 2010B bonds of $4,775,000, plus issuance costs. The refunding reduced the total debt service payments by $614,097 over the next ten years, and the net present value of cash flow savings is $428,329.

Pursuant to these bond issues, the County entered into intergovernmental contracts with the Dalton-Whitfield Joint Development Authority whereby the County has an unconditional obligation to provide funds for the bond payments. The County will exercise its power of taxation to the extent necessary, to meet the debt service obligations.

Annual debt service requirements to amortize all obligations outstanding, as of December 31, 2018 follow:

	Governmental Activities		
	Revenue Bonds Payable		
Year	Principal	Interest	Total
2019	$ 1,651,000	$ 174,463	$ 1,825,463
2020	1,265,000	107,285	1,372,285
2021	859,000	76,168	935,168
2022	509,000	56,018	565,018
2023	524,000	40,574	564,574
2024-2028	1,095,000	32,995	1,127,995
Total	$ 5,903,000	$ 487,503	$ 6,390,503

Note 8 Short-Term Debt

The schedule below shows the details of the changes in the short-term borrowings. The borrowings were used for short term capital purchases. The County borrowed $2 million of the available $3.8 million note and paid the full balance prior to December 31, 2018, including the accrued interest of $18,375.

	Beginning Balance 12/31/2017	Increases	Repayments	Ending Balance 12/31/2018
Tax Anticipation Note	$ -	$ 2,000,000	$ (2,000,000)	$ -

Note 9 Defined Benefit Pension Plans

Plan Description – The County, as authorized by the Board of Commissioners, has established a defined benefit pension plan, The Whitfield County Defined Benefit Plan (the "Plan"), covering substantially all of the County's employees. The County's pension plan is administered through the Association of County Commissioners of Georgia Third Restated Defined Benefit Plan (the "ACCG Plan"), an agent multiple-employer pension plan administered by GEBCorp and affiliated with the Association of County Commissioners of Georgia (ACCG). The Plan provides retirement, disability, and death benefits to plan members and beneficiaries. All full-time eligible employees participate in the Plan immediately upon employment and benefits vest after five (5) years. Participants become eligible for normal retirement, which is the later of age 65 or five (5) years of vesting service. Early retirement eligibility is the later of age 60 or 10 years of vesting service. The retirement benefit to be paid is calculated as the sum of the following components:

- For employees with a date of hire prior to January 1, 2003: 1.00% of Average Annual Compensation up to $6,000, plus 1.50% of Average Annual Compensation in excess of $6,000, plus $36 multiplied by years of service;
- For employees with a date of hire on or after January 1, 2003: 1% of Average Annual Compensation multiplied by years of service.

Compensation is defined as the highest five (5) years of the most recent ten (10) year period of base wages during employment with the County. The Plan also provides benefits in the event of death or disability.

The ACCG, in its role as the Plan sponsor, has the sole authority to establish and amend the benefit provisions and the contribution rates of the County related to the Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. The Board of Commissioners retains this authority. The ACCG Plan issues a publicly available financial report that includes financial statements and required supplementary information for the pension trust. That report may be obtained at www.gebcorp.com or by writing to the Association of County Commissioners of Georgia, Retirement Services, 191 Peachtree Street, NE, Atlanta, Georgia 30303 or by calling (800) 736-7166.

Plan Membership – As of January 1, 2019, the date of the most recent actuarial valuation, the Plan's membership consisted of the following:

Retirees, Beneficiaries and Disableds receiving benefits	209
Terminated plan participants entitled to but not yet receiving benefits	288
Active employees participating in the Plan	510
Total number of Plan participants	1,007

Note 9 Defined Benefit Pension Plans (Continued)

Contributions – The Plan is subject to minimum funding standards of the Georgia Public Retirement Systems Standards law. The Board of Trustees of the ACCG Plan has adopted a recommended actuarial funding policy for the plan which meets state minimum requirements and will accumulate sufficient funds to provide the benefits under the plan. The funding policy for the Plan, as adopted by the Board of Commissioners, is to contribute an amount equal to or greater than the actuarially recommended contribution rate. This rate is based on the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. Plan participants are not required to contribute to the Plan. For the year ended December 31, 2018, the County's contribution rate was 7.30% of annual payroll. County contributions to the Plan were $1,498,082 for the year ended December 31, 2018.

Net Pension Liability of the County – The County's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018, with update procedures performed by the actuary to roll forward to the total pension liability measured as of December 31, 2018.

Actuarial assumptions. The total pension liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	4.0% plus and age based scale
Investment rate of return	7.00%, net of pension plan investment expense, including inflation

Mortality rates for the January 1, 2018 actuarial valuation were based on the RP-2000 Combined Healthy Mortality Table projected with Scale AA to 2018.

The actuarial assumptions used in the January 1, 2018, valuation were based on the results of an actuarial experience study through February 2019.

The long-term expected rate of return on pension plan investments was determined through a blend of using a building-block method based on 20-year benchmarks (33.33%) and 30-year benchmarks (33.33%), as well as forward-looking capital market assumptions for a moderate asset allocation (33.34%), as determined by UBS. Expected future rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Note 9 Defined Benefit Pension Plans (Continued)

Net Pension Liability of the County (Continued) – Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2018, are summarized in the following table.

Asset class	Target allocation	Long-term expected real rate of return*
Fixed income	30%	6.56%
Large Cap equity	30%	10.22
International equity	15%	5.86
Other equity	20%	10.33
Real estate	5%	9.33
Total	100%	

* Rates shown are net of the 3.00% assumed rate of inflation

Discount rate – The discount rate used to measure the total pension liability was 7.00%. The discount rate is a decrease from the previously used rate of 7.25%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made based on the average County contribution made to the Plan over the prior five years. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

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Note 9 Defined Benefit Pension Plans (Continued)

Changes in the Net Pension Liability of the County – The changes in the components of the net pension liability of the County for the year ended December 31, 2018, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/17	$ 45,291,609	$ 38,646,676	$ 6,644,933
Changes for the year:			
Service cost	594,570	-	594,570
Interest	3,220,859	-	3,220,859
Differences between expected and actual experience	(233,582)	-	(233,582)
Changes in actuarial assumptions	2,951,217	-	2,951,217
Contributions—employer	-	1,498,082	(1,498,082)
Net investment income	-	(1,718,103)	1,718,103
Benefit payments, including refunds of employee contributions	(1,731,952)	(1,731,952)	-
Other changes	-	(237,109)	237,109
Administrative expense	-	(88,314)	88,314
Net changes	4,801,112	(2,277,396)	7,078,508
Balances at 12/31/18	$ 50,092,721	$ 36,369,280	$ 13,723,441

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability of the County, calculated using the discount rate of 7.0 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
County's net pension liability	$ 20,586,898	$ 13,723,441	$ 8,028,250

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2018, and the current sharing pattern of costs between employer and employee.

Note 9 Defined Benefit Pension Plans (Continued)

Pension Expense and Deferred Outflows of Resources Related to Pensions – For the year ended December 31, 2018, the County recognized pension expense of $3,655,278. At December 31, 2018, the County reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 768,613	$ 425,139
Differences resulting from changes in actuarial assumptions	3,118,352	-
Net difference between projected and actual earnings on pension plan investments	2,582,337	-
Total	$ 6,469,302	$ 425,139

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31:	
2019	$ 2,342,520
2020	1,429,096
2021	895,022
2022	1,377,525
Total	$ 6,044,163

Note 10 Other Postemployment Benefits

Plan Administration and Benefits - The County, as authorized by the County Commission, administers a single-employer defined benefit other postemployment benefit plan (the "OPEB Plan"). The OPEB Plan is administered by the County management, under the direction of the County's Board of Commissioners. The Board of County Commissioners authorizes participation in the OPEB Plan and sets the contribution rates and benefits. Coverage under the OPEB Plan includes medical, prescription drug, and dental benefits for retirees and dependents. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and the OPEB Plan does not issue a separate, stand-alone financial report. Substantially all of the County's employees are eligible for the OPEB Plan; however, the requirements and sharing of costs between employer and employee vary depending on the employee's start date as follows:

Note 10 Other Postemployment Benefits (Continued)

Any employee which was hired after January 1, 2009 will not have the option to benefit from the plan after leaving the County. For all eligible retired employees that are at least sixty-five (65) years of age and have a minimum of five (5) years of continuous service, the County will provide a discounted insurance premium for the retiree, the retiree +1, or the retiree and family. The premium information effective January 1, 2018 is as follows:

Medical	Monthly Premium	Employee Premium
Retiree only	$ 607	$ 240
Retiree + 1	1,215	428
Retiree + Family	1,822	526

Plan Membership - Membership of the OPEB Plan consisted of the following at January 1, 2018, the date of the latest actuarial valuation:

Active participants	293
Retirees and beneficiaries currently receiving benefits	13
Total	306

Contributions - The Board of Commissioners has elected to fund the OPEB plan on a "pay as you go" basis. Plan members, once retired, contribute to the plan based on number of years of creditable service. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended December 31, 2018, the County contributed $214,800 for the pay as you go benefits for the OPEB Plan.

Total OPEB Liability of the County - Effective January 1, 2018, the County implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly changed the County's accounting for OPEB amounts. The following information is presented in accordance with this new standard.

The County's total OPEB liability was measured as of December 31, 2018 and was determined by an actuarial valuation as of January 1, 2018.

Note 10 Other Postemployment Benefits (Continued)

Actuarial assumptions - The total OPEB liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate:	3.31%
Healthcare Cost Trend Rate:	8.00% - 5.00%, Ultimate Trend in 2024 (including inflation)
Inflation Rate:	3.00%
Salary increase:	2.50%

Participation rate:

	Years of Service	
Type of Participant	10-24	25+
Retirees who elect coverage	50%	70%
Retirees who elect spousal coverage	50%	70%
Retired elected officials who elect coverage	80%	80%
Retired elected officials who elect spousal coverage	40%	40%

Mortality rates were based on the RP-2014 Mortality Table, fully generational with base year 2006, projected using two-dimensional mortality improvement scale MP-2017.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study performed concurrently with the January 1, 2018 valuation.

Discount rate - The discount rate used to measure the total OPEB liability was 3.31%. This rate was based on the year-end Bond Buyer General Obligation 20-year Municipal Bond Index published by The Bond Buyer.

Changes in the Total OPEB Liability of the County - The changes in the total OPEB liability of the County for the year ended December 31, 2018, were as follows:

	Total OPEB Liability
Balances at 12/31/17	$ 7,451,100
Changes for the year:	
Service cost	274,000
Interest	252,200
Benefit payments	(214,800)
Net changes	311,400
Balances at 12/31/18	$ 7,762,500

Note 10 Other Postemployment Benefits (Continued)

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about the total OPEB liability.

Sensitivity of the total OPEB liability to changes in the discount rate - The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.31%) or 1-percentage-point higher (4.31%) than the current discount rate:

	1% Decrease (2.31%)	Discount Rate (3.31%)	1% Increase (4.31%)
Total OPEB liability	$ 8,538,400	$ 7,762,500	$ 7,053,200

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates - The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (7.0% decreasing to 4.0%) or 1-percentage-point higher (9.0% decreasing to 6.0%) than the current healthcare cost trend rates:

	1% Decrease (7.0% decreasing to 4.0%)	Discount Rate (8.0% decreasing to 5.0%)	1% Increase (9.0% decreasing to 6.0%)
Total OPEB liability	$ 6,844,200	$ 7,762,500	$ 8,846,400

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2018 and the current sharing pattern of costs between employer and inactive employees.

OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB - For the year ended December 31, 2018, the County recognized OPEB expense of $526,200. As the Plan's measurement date was December 31, 2018, there are no deferred outflows of resources or deferred inflows of resources.

Note 11 Defined Contribution Plans

Effective February 1, 2016, the County adopted the Association of County Commissioners of Georgia Defined Contribution Plan (the Plan), a 401(a) defined contribution plan administered by GEBCorp. All full-time employees hired after January 31, 2016 are required to participate in the Plan. Participants are required to make a mandatory contribution into the 401(a) equal to 2% of their compensation, and the County contributes an equal amount. There is a graduated vesting schedule for employer contributions as follows: 0-3 years (0%), 4-5 years (60%), and 5 years or more (100%). Participants are always 100% vested in their own contributions to the 401(a) Plan.

Note 11 Defined Contribution Plans (Continued)

Also effective on February 1, 2016, the County adopted the Association of County Commissioners of Georgia Deferred Compensation Plan (the Comp Plan), a 457(b) deferred compensation plan administered by GEBCorp. All full-time employees hired after January 31, 2016 are eligible to participate in the Comp Plan. If participants elect to contribute to the 457(b) Comp Plan, the County will make a matching contribution equal to 50% of the first 4% a participant contributes, up to 2%. Participants are always 100% vested in their contributions.

Plan provisions and contribution requirements are established and amended by the Board of Commissioners for both plans. For the year 2018, employer matching contributions totaled $186,891.

Note 12 Risk Management

Insurance Claims

The County maintains third party coverage for claims arising from property and casualty claims, general liability claims, and medical claims. Settlements have not exceeded coverage for each of the past three fiscal years.

The County participates in the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Association of County Commissioners of Georgia Group Self-Insurance.

As part of these risk pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the pools, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in one of the pools being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the pools.

The fund is to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation, or defense.

Note 12 Risk Management (Continued)

Insurance Claims (Continued)

The County maintains a Workers' Compensation Self-Insurance Fund, which is an internal service fund, to account for resources used in payment of workers' compensation claims. The County has entered into a contract with a third party to administer the Workers' Compensation Program. The County maintains third party insurance coverage from a private insurance carrier for claims that exceed $250,000 per occurrence or a $1,000,000 aggregate, stop loss limit. The County is a member of the State of Georgia Subsequent Injury Trust Fund, which provides reimbursement to individual participants, should a claim be filed by an employee who has suffered previous injury before employment with the County. During 2018, the County was reimbursed from the Subsequent Injury Trust Fund for claims above the stop loss limit. The County accrued a liability for workers' compensation claims that were incurred prior to year-end but were not paid until the following fiscal year. For purposes of estimating the unpaid claims liability as of December 31, 2018, the County's third party administrator computed the reserve liability based on the estimated cost of each outstanding claim from claims experience of similar claims. Changes in balance in claims liabilities can be summarized as follows:

Date	Beginning of Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	End of Year Liability
2017	$ 688,191	$ 184,252	$ (233,189)	$ 639,254
2018	639,254	429,572	(312,507)	756,319

The County also maintains a Group Health Benefits Self-Insurance Fund, which is an internal service fund, to account for resources used in providing employee benefits for medical, dental, disability, and losses of life claims. The County maintains third party insurance coverage from a private insurance carrier for claims that exceed $100,000 per employee with an aggregate stop loss liability of $6,900,000, based on an annual policy term using a 12/15 run out formula on specific employee claims and 12/12 run out on aggregate claims. Changes in the balance of the health and dental claims liability for the past two (2) years is as follows:

Date	Beginning of Fiscal Year Liability	Current Year Claims	Claim Payments and Changes in Esimates	End of Fiscal Year Liability
2017	$ 158,811	$ 6,245,296	$ (6,021,651)	$ 382,456
2018	382,456	6,965,757	(6,924,774)	423,439

Note 13 Jointly Governed Organizations

Dalton-Whitfield Regional Solid Waste Management Authority – The County participates with the City of Dalton in the Dalton-Whitfield Regional Solid Waste Management Authority (the DWRSWMA). All budgetary and financial records are maintained by the City of Dalton. The DWRSWMA issued separate audited financial statements dated June 7, 2019. A copy of the separately issued financial statements can be obtained at their administrative office at 4350 Gazaway Drive SE, Dalton, Georgia 30720.

The County and the City of Dalton share equally in operations of the DWRSWMA, which operates solid waste disposal sites within Whitfield County. Administration is accomplished through a five-member board with each government appointing two members and those four appointing the fifth member. Current expenditures are funded through user fees and, if necessary, equal transfers from both governments. The County's equity interest in this joint venture is reported as an enterprise fund. The County's share of the resulting income or loss from the joint venture is shown separately as charge for services on the statement of activities.

State and federal laws and regulations require the DWRSWMA to place a final cover on its landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at each site for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the DWRSWMA reports a portion of the closure and post-closure care costs as a non-operating expense in each period based on landfill capacity used as of each balance sheet date. The accrual for closure and post-closure cost is summarized by location as follows:

Landfill sites:	**Westside**	**Old Dixie II, IV & V**	**Old Dixie VI - Sites I & II**	**Old Dixie VI - Sites III & IV**	**Balefill**	**Total**
Estimated future costs:						
Closure	Closed	Closed	$ 3,216,000	$ 2,217,000	$ 1,767,000	$ 7,200,000
Post-closure	501,000	1,258,000	2,165,000	1,493,000	1,243,000	6,660,000
	501,000	1,258,000	5,381,000	3,710,000	3,010,000	13,860,000
Percentage of capacity as of December 31, 2018	100.0%	100.0%	100.0%	66.8%	84.1%	
Liability at Dec 31, 2018	501,000	1,258,000	5,381,000	2,478,280	2,531,410	12,149,690
Land acquisition	50,000	-	-	-	-	50,000
Accrual at Dec 31, 2018	$ 551,000	$ 1,258,000	$ 5,381,000	$ 2,478,280	$ 2,531,410	$ 12,199,690

The DWRSWMA will record the remaining estimated cost of closure and post-closure care costs of $1,660,600 as the remaining capacity is filled. Estimated remaining landfill life is more than 30 years. The above estimates are based on what it would cost to perform all closure and post-closure care in 2018. Actual costs when incurred may be higher due to inflation, changes in technology, or changes in laws and regulations. As of December 31, 2018 the DWRSWMA reported an ending net position of $25,802,985; which was an increase of $1,656,823 from the restated December 31, 2017 net position.

Note 13 Joint Ventures (Continued)

Dalton-Whitfield Regional Solid Waste Management Authority (Continued) – The DWRSWMA landfill closure and post-closure requirements are being funded from user fees and interest earned from investments. If these revenues are inadequate or additional post-closure care requirements are determined, these costs may need to be covered by charges to future landfill users.

Northwest Georgia Trade and Convention Center Authority **-** The County participates with the City of Dalton in the Northwest Georgia Trade and Convention Center Authority (Convention Center). All budgetary and financial records are maintained by the City of Dalton. The Convention Center issued separate audited financial statements dated June 21, 2019. A copy of the separately issued financial statements can be obtained at their administrative office at 2211 Dug Gap Battle Road, Dalton, Georgia 30720.

The County and City of Dalton share equally in operations of the Convention Center, which operates to promote tourism within Whitfield County by hosting conventions, special events, and trade shows. Current expenditures are funded through user fees and, if necessary, equal transfers from both governments. The County's equity interest in this joint venture is reported as an enterprise fund. The County's share of the resulting income or loss from the joint venture is shown separately as charge for services on the statement of activities. As of December 31, 2018 the Convention Center reported an ending net position of $10,505,248; which was an increase of $337,992 from the restated December 31, 2017 net position.

Dalton-Whitfield Joint Development Authority – The County participates with the City of Dalton in the Dalton-Whitfield Joint Development Authority and the Dalton-Whitfield Economic Development Authority, which are reported as one entity (the JDA). All budgetary and financial records are maintained by the JDA, which is housed at the Dalton-Whitfield Chamber of Commerce. The JDA issued separate audited financial statements dated June 20, 2019. A copy of the separately issued financial statements can be obtained at their administrative office at 100 S. Hamilton Street, Dalton, Georgia 30720.

The County and the City of Dalton share equally in operations of the JDA, which operates to promote economic development within Whitfield County. Current expenditures are funded through equal transfers from both governments and a large donation from a local advised fund. The County's transfer to this entity is shown as an expenditure of the General Fund, and the County's equity interest in this joint venture is shown as an investment in a joint venture for governmental activities in the government-wide statement of net position. The City's share of the resulting income or loss from the joint venture is shown as an expense for economic development on the statement of activities. As of December 31, 2018 the JDA reported an ending net position of $1,068,643; which was an increase of $117,210 from the December 31, 2017 net position.

Note 14 Jointly Governed Organizations

Northwest Georgia Regional Commission – Under Georgia law, the County, in conjunction with other cities and counties in the Northwest area, is a member of the Northwest Georgia Regional Commission (NWGRC). Membership in NWGRC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of the NWGRC. Membership in the NWGRC includes the chief elected official of each county and municipality of the area. OCGA Section 50-8-39.1 provides that the member governments are liable for obligations of the NWGRC. During the year, the County paid $67,601 in dues to the NWGRC. The financial requirements of the County related to the NWGRC are limited to the amount of its annual dues. Separate financial statements may be obtained from the NWGRC at 503 W. Waugh Street, Dalton, Georgia 30720.

Note 15 Commitments and Contingencies

A. Contractual Commitments

In addition to the liabilities enumerated in the balance sheet, at December 31, 2018, the County has contractual commitments on uncompleted contracts of approximately $2,194,537.

B. Litigation

The County is a defendant in certain legal actions in the nature of claims for alleged damages to persons and property and other similar types of actions arising in the course of County operations. Although the outcome of these cases is not presently determinable, in the opinion of management and legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

C. Grant Contingencies

The County has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

Note 16 Hotel/Motel Tax

The County imposes a 7% hotel/motel lodging tax for the purpose of promoting tourism as authorized in Georgia Law (O.C.G.A 48-13-51). The County collected tax revenues of $260,224 and expended the full 100% of the revenues on the promotion of tourism.

Note 17 Tax Abatements

The Dalton-Whitfield Joint Development Authority (a joint venture between the County and the City of Dalton, as disclosed in Note 12) has entered into several agreements for abatement of property taxes. The JDA provides tax incentives, based upon certain criteria, to potential and existing entities for the purpose of furthering economic growth in the Dalton-Whitfield area. The JDA is not a taxing authority. The tax abatements offered are abatements of Whitfield County, Georgia property tax and City of Dalton, Georgia property tax. Whitfield County and the City must approve the tax incentive agreements prior to their execution.

The criteria that makes an entity eligible for tax abatements through the JDA include providing new capital investment and/or new jobs in the Dalton-Whitfield area. The amount of the tax abatement transaction is determined based upon a specified rubric. Planned new jobs, community investment, diversification, wage levels, project location, and other factors are considered in determining the amount of tax abatement offered to an entity. The tax abatement period for a project can last up to fifteen years.

The entity must be willing to enter into a contractual agreement with the JDA and willing to enter into a bond financed sale leaseback transaction ("Industrial Revenue Bonds") which transfers title to improvements (land, buildings, equipment) during the life of the tax deferment/abatement plan to the JDA, as provided by Georgia state law. The local taxing jurisdictions and the public receive notice of the title transfer pursuant to an Industrial Revenue Bond validation.

Entities with tax abatements are required to file an annual report with the JDA which certifies the number of jobs created, the cumulative amount of capital investment, and other applicable measurements. In the event the entity fails to meet specified goals, a percentage method described in each agreement is used to determine the shortfall. The shortfall percentage is multiplied by the amount of taxes abated for the year for the project to arrive at a recovery payment. The recovery payment is due with the annual report.

Thirteen tax abatement agreements are outstanding as of December 31, 2018. Reductions in tax revenues attributable to Whitfield County, Georgia were $1,482,208.

Note 18 Restatements

For the year ended December 31, 2018, The County has determined a restatement to beginning net position was required in the County's governmental activities for the implementation of GASB Statement No. 75, which requires retroactive reporting of opening balances. The effect of the restatement resulted in a change to beginning net position of the governmental activities as follows:

	Governmental Activities
Net Position, governmental activities, as previously reported	$ 248,846,724
Restatement for implementation of GASB Statement No. 75:	
Total OPEB liability as of December 31, 2017	(7,451,100)
Removal of prior Net OPEB obligation reported December 31, 2017	10,799,100
Net Position, governmental activities, as restated	$ 252,194,724

Additionally, the County's Dalton/Whitfield Solid Waste Management Fund, Northwest Georgia Trade and Convention Center Fund, and the business-type activities reported a restatement to the beginning net position as a result of the respective joint ventures implementation of GASB Statement No. 75. The effect of the restatement resulted in a change to beginning net position of the governmental activities as follows:

	Dalton/Whitfield Solid Waste Management Fund	Northwest Georgia Trade and Convention Center Fund	Business-type Activities
Net Position, as previously reported	$ 12,644,873	$ 3,693,515	$ 16,522,521
Restatement for implementation of GASB Statement No. 75:	(571,837)	(111,798)	(683,635)
Net Position, as restated	$ 12,073,036	$ 3,581,717	$ 15,838,886

Note 18 Restatements (Continued)

The Whitfield County Department of Public Health has determined a restatement to beginning net position was required in the Department's governmental activities for the implementation of GASB Statement No. 75, which requires retroactive reporting of opening balances. The effect of the restatement resulted in a change to beginning net position of the governmental activities as follows:

	Whitfield County Department of Public Health
Net Position, as previously reported	$ 571,340
Restatement for implementation of GASB Statement No. 75:	
Net OPEB liability as of June 30, 2017	(3,229,986)
Net Position, as restated	$ (2,658,646)

REQUIRED SUPPLEMENTARY INFORMATION

Required Supplementary Information is used to present required information for the County.

Schedule of Changes in the County's Total OPEB Liability and Related Ratios
Schedule of Changes in the County's Net Pension Liability and Related Ratios (ACCG Plan)
Schedule of County Contributions (ACCG Plan)

WHITFIELD COUNTY, GEORGIA

Schedules of Required Supplementary Information
Schedule of Changes in the County's Total OPEB Liability
And Related Ratios
For the Year Ended December 31, 2018

		2018
Total OPEB liability		
Service cost	$	274,000
Interest on total OPEB liability		252,200
Benefit payments		(214,800)
Net change in total OPEB liability		311,400
Total OPEB liability - beginning		7,451,100
Total OPEB liability - ending	$	7,762,500
Covered-employee payroll	$	13,367,100
County's total OPEB liability as a percentage of covered employee payroll		58.1%

Notes to the Schedule
The schedule will present 10 years of information once it is accumulated.

WHITFIELD COUNTY, GEORGIA

Schedules of Required Supplementary Information

Schedule of Changes in the County's Net Pension Liability

And Related Ratios

For the Year Ended December 31, 2018

	2018	2017	2016	2015	2014
Total pension liability					
Service cost	$ 594,570	$ 554,097	$ 509,289	$ 462,662	$ 479,120
Interest on total pension liability	3,220,859	3,101,595	2,898,002	2,641,503	2,522,904
Differences between expected and actual experience	(233,582)	(425,004)	1,828,569	497,388	-
Changes in actuarial assumptions	2,951,217	99,318	1,338,116	1,344,262	-
Benefit payments, including refunds of employee contributions	(1,731,952)	(1,638,034)	(1,614,361)	(1,525,835)	(1,420,706)
Net change in total pension liability	4,801,112	1,691,972	4,959,615	3,419,980	1,581,318
Total pension liability - beginning	45,291,609	43,599,637	38,640,022	35,220,042	33,638,724
Total pension liability - ending (a)	$ 50,092,721	$ 45,291,609	$ 43,599,637	$ 38,640,022	$ 35,220,042
Plan fiduciary net position					
Contributions - employer	$ 1,498,082	$ 1,504,596	$ 500,000	$ 1,055,865	$ 876,506
Net investment income	(1,718,103)	5,486,159	2,387,843	257,095	2,320,411
Benefit payments, including refunds of employee contributions	(1,731,952)	(1,638,034)	(1,614,361)	(1,525,835)	(1,420,706)
Administrative expenses	(88,314)	(81,692)	(82,961)	(75,736)	(71,788)
Other changes	(237,109)	(276,533)	(260,299)	(274,034)	(260,175)
Net change in plan fiduciary net position	(2,277,396)	4,994,496	930,222	(562,645)	1,444,248
Plan fiduciary net position - beginning	38,646,676	33,652,180	32,721,958	33,284,603	31,840,355
Plan fiduciary net position - ending (b)	$ 36,369,280	$ 38,646,676	$ 33,652,180	$ 32,721,958	$ 33,284,603
County's net pension liability - ending (a) - (b)	$ 13,723,441	$ 6,644,933	$ 9,947,457	$ 5,918,064	$ 1,935,439
Plan fiduciary net position as a percentage of the total pension liability	72.6%	85.3%	77.2%	84.7%	94.5%
Covered payroll	$ 18,256,183	$ 17,477,196	$ 15,716,628	$ 15,939,437	$ 16,112,880
County's net pension liability as a percentage of covered payroll	75.2%	38.0%	63.3%	37.1%	12.0%

Notes to the Schedule

The schedule will present 10 years of information once it is accumulated.

WHITFIELD COUNTY, GEORGIA

Schedules of Required Supplementary Information

Schedule of County Contributions - ACCG Plan

For the Year Ended December 31, 2018

	2018	2017	2016	2015	2014
Actuarially determined contribution	$ 1,415,570	$ 1,445,990	$ 1,310,742	$ 1,039,613	$ 1,050,127
Contributions in relation to the actuarially determined contribution	1,498,082	1,504,596	500,000	1,055,865	876,506
Contribution deficiency (excess)	$ (82,512)	$ (58,606)	$ 810,742	$ (16,252)	$ 173,621
Covered payroll	$ 19,284,710	$ 18,256,183	$ 17,477,196	$ 15,716,628	$ 15,939,437
Contributions as a percentage of Covered payroll	7.8%	8.2%	2.9%	6.7%	6.6%

Notes to the Schedule

Valuation Date	January 1, 2018
Cost Method	Entry Age Normal
Actuarial Asset Valuation Method	Smoothed market value with a 5-year smoothing period.
Assumed Rate of Return on Investments	7.00%
Projected Salary Increases	2.50% - 5.00% (including 3.00% for inflation)
Cost-of-living Adjustment	N/A
Amortization Method	Closed level dollar for unfunded liability
Remaining Amortization Period	None remaining

The schedule will present 10 years of information once it is accumulated.

SUPPLEMENTARY INFORMATION

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes:				
Property taxes	$ 25,386,000	$ 24,143,000	$ 24,334,689	$ 191,689
Motor vehicle and mobile home taxes	-	748,000	755,604	7,604
Motor vehicle title ad valorem tax	1,800,000	2,202,000	2,202,278	278
Alternative ad valorem tax	150,000	129,800	129,792	(8)
Local option sales taxes	9,793,000	10,561,000	10,561,298	298
Transfer taxes	100,000	140,600	140,684	84
Franchise taxes	425,000	449,000	449,106	106
Alcoholic beverage taxes	400,000	407,900	407,996	96
Business taxes	98,000	110,300	110,372	72
Total taxes	**38,152,000**	**38,891,600**	**39,091,819**	**200,219**
Licenses and permits:				
Alcoholic beverage licenses	64,500	68,900	68,975	75
Zoning and business licenses	27,500	38,900	39,013	113
Building and mobile home permits	375,000	505,800	506,984	1,184
Other	1,000	1,000	1,450	450
Total licenses and permits	**468,000**	**614,600**	**616,422**	**1,822**
Intergovernmental revenues:				
United States Government	958,800	874,900	912,217	37,317
State of Georgia	1,109,857	1,112,857	1,112,858	1
City of Dalton	13,500	13,500	5,477	(8,023)
Joint Development Authority	1,322,500	1,322,500	1,311,011	(11,489)
Total intergovernmental revenues	**3,404,657**	**3,323,757**	**3,341,563**	**17,806**
Charges for services:				
Clerk of Court	382,000	348,000	337,627	(10,373)
Probate Court	205,000	205,000	191,419	(13,581)
Magistrate Court	200,000	200,000	223,439	23,439
Sheriff's Department	107,500	97,900	99,689	1,789
State of Georgia	30,000	30,000	41,215	11,215
Federal Government	50,000	50,000	35,400	(14,600)
City of Dalton, Georgia	260,100	313,100	315,194	2,094
Other Cities	9,500	9,500	20,547	11,047
Jail	160,000	160,000	148,033	(11,967)
Tax Commissioner's Office	1,340,800	1,153,400	1,208,865	55,465
Public Works	75,000	434,000	434,255	255
Board of Elections and Registrar	800	800	16,073	15,273
Animal Control	4,500	4,500	15,775	11,275
Parks and recreation	155,500	140,500	169,342	28,842
Other	90,900	90,900	88,437	(2,463)
Total charges for services	**3,071,600**	**3,237,600**	**3,345,310**	**107,710**

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES-continued				
Fines, forfeitures and penalties:				
Clerk of Office	$ 410,000	$ 462,000	$ 469,323	$ 7,323
Probate Court	600,000	600,000	550,519	(49,481)
Magistrate Court	90,000	90,000	81,276	(8,724)
Juvenile Court	7,000	7,000	3,332	(3,668)
Total fines, forfetiures and penalties	**1,107,000**	**1,159,000**	**1,104,450**	**(54,550)**
Investment earnings:				
Interest	4,000	61,000	61,017	17
Contributions & donations-private source:				
Private contributions	3,500	3,500	3,850	350
Miscellaneous:				
Whitfield County Board of Education	254,000	314,300	317,649	3,349
Murray County Board of Commissioners	320,900	320,900	291,832	(29,068)
State of Georgia	135,000	135,000	132,277	(2,723)
Other	289,400	305,600	397,912	92,312
Total miscellaneous	**999,300**	**1,075,800**	**1,139,670**	**63,870**
TOTAL REVENUES	**47,210,057**	**48,366,857**	**48,704,101**	**337,244**
EXPENDITURES				
General Government:				
Administration -				-
Personal services and employee benefits	313,088	320,588	318,542	2,046
Purchased and contracted services	55,900	98,525	95,310	3,215
Supplies	21,100	26,550	25,238	1,312
Other	1,000	1,000	1,000	-
Total Administration	391,088	446,663	440,090	6,573
Board of Elections -				
Personal services and employee benefits	304,210	308,760	308,503	257
Purchased and contracted services	69,085	69,545	68,221	1,324
Supplies	10,050	9,590	8,182	1,408
Total Board of Elections	383,345	387,895	384,906	2,989
Finance -				
Personal services and employee benefits	617,716	634,466	633,088	1,378
Purchased and contracted services	91,675	111,725	107,167	4,558
Supplies	12,200	13,700	12,095	1,605
Total Finance	721,591	759,891	752,350	7,541

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
General Government - continued:				
Information Technology -				
Personal services and employee benefits	$ 509,758	$ 514,858	$ 511,073	$ 3,785
Purchased and contracted services	434,396	402,290	401,970	320
Supplies	63,900	95,131	94,982	149
Total Information Technology	1,008,054	1,012,279	1,008,025	4,254
Human Resources -				
Personal services and employee benefits	352,336	319,166	317,625	1,541
Purchased and contracted services	77,225	99,175	97,131	2,044
Supplies	23,225	33,425	33,354	71
Total Human Resources	452,786	451,766	448,110	3,656
Tax Commissioner -				
Personal services and employee benefits	1,218,061	1,206,061	1,204,582	1,479
Purchased and contracted services	175,400	176,966	174,596	2,370
Supplies	42,400	50,084	49,784	300
Total Tax Commissioner	1,435,861	1,433,111	1,428,962	4,149
Tax Assessor -				
Personal services and employee benefits	1,371,754	1,322,504	1,321,293	1,211
Purchased and contracted services	228,449	225,149	212,356	12,793
Supplies	51,190	54,490	42,325	12,165
Total Tax Assessor	1,651,393	1,602,143	1,575,974	26,169
Board of Equalization -				
Personal services and employee benefits	10,823	10,823	8,156	2,667
Purchased and contracted services	4,125	4,125	2,958	1,167
Supplies	520	520	-	520
Total Board of Equalization	15,468	15,468	11,114	4,354
Buildings and Grounds -				
Personal services and employee benefits	733,376	729,676	724,531	5,145
Purchased and contracted services	124,560	160,800	143,197	17,603
Supplies	549,600	471,700	461,571	10,129
Total Buildings and Grounds	1,407,536	1,362,176	1,329,299	32,877
Public Information -				
Personal services and employee benefits	29,033	32,283	32,242	41
Purchased and contracted services	600	600	562	38
Supplies	5,200	5,200	3,853	1,347
Total Public Information	34,833	38,083	36,657	1,426

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Non-departmental -				
Contingency	$ 1,000,000	$ -	$ -	$ -
Attorney fees	230,000	234,400	234,393	7
Liability insurance	481,500	481,500	380,697	100,803
Audit fees	108,000	108,000	103,755	4,245
General administrative fees	76,850	79,300	79,210	90
Total Non-departmental	1,896,350	903,200	798,055	105,145
Total General Government	**9,398,305**	**8,412,675**	**8,213,542**	**199,133**
Judicial:				
Judicial Administration -				
Personal services and employee benefits	350,882	354,982	354,271	711
Purchased and contracted services	198,465	224,775	220,603	4,172
Supplies	14,400	19,740	18,730	1,010
Total Judicial Administration	563,747	599,497	593,604	5,893
Judge Morris' Office -				
Personal services and employee benefits	20,817	20,867	20,866	1
Purchased and contracted services	29,350	27,800	26,140	1,660
Supplies	3,450	5,000	4,385	615
Total Judge Morris' Office	53,617	53,667	51,391	2,276
Judge Boyett's Office -				
Personal services and employee benefits	20,817	20,867	20,866	1
Purchased and contracted services	29,350	29,950	29,416	534
Supplies	3,450	5,900	5,055	845
Total Judge Boyett's Office	53,617	56,717	55,337	1,380
Judge Wilbanks' Office -				
Personal services and employee benefits	19,377	19,427	19,426	1
Purchased and contracted services	29,350	34,800	34,621	179
Supplies	3,750	4,800	4,431	369
Total Judge Wilbanks' Office	52,477	59,027	58,478	549
Judge Minter's Office -				
Personal services and employee benefits	19,377	19,427	19,426	1
Purchased and contracted services	29,350	28,950	28,840	110
Supplies	3,450	4,650	4,374	276
Total Judge Minter's Office	52,177	53,027	52,640	387

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Judicial - continued:				
Clerk of Superior Court -				
Personal services and employee benefits	$ 783,307	$ 783,307	$ 777,706	$ 5,601
Purchased and contracted services	119,950	119,461	102,011	17,450
Supplies	30,880	33,929	27,407	6,522
Total Clerk of Superior Court	934,137	936,697	907,124	29,573
District Attorney -				
Personal services and employee benefits	761,890	810,090	809,612	478
Purchased and contracted services	668,991	572,844	565,059	7,785
Supplies	34,750	37,697	36,309	1,388
Total District Attorney	1,465,631	1,420,631	1,410,980	9,651
Magistrate Court -				
Personal services and employee benefits	856,210	850,010	849,634	376
Purchased and contracted services	91,025	89,825	83,087	6,738
Supplies	27,400	28,600	23,518	5,082
Total Magistrate Court	974,635	968,435	956,239	12,196
Probate Court -				
Personal services and employee benefits	470,155	454,355	454,177	178
Purchased and contracted services	48,950	48,950	41,290	7,660
Supplies	12,400	12,400	8,182	4,218
Total Probate Court	531,505	515,705	503,649	12,056
Juvenile Court -				
Personal services and employee benefits	738,932	708,032	700,444	7,588
Purchased and contracted services	179,950	176,600	166,922	9,678
Supplies	19,750	23,050	20,844	2,206
Total Juvenile Court	938,632	907,682	888,210	19,472
Public Defender Court -				
Personal services and employee benefits	633,847	577,447	577,217	230
Purchased and contracted services	135,088	144,020	135,838	8,182
Supplies	36,089	27,157	21,260	5,897
Total Public Defender	805,024	748,624	734,315	14,309
Total Judicial	**6,425,199**	**6,319,709**	**6,211,967**	**107,742**

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Public safety:				
Sheriff's Department -				
Personal services and employee benefits	$ 6,336,707	$ 6,346,362	$ 6,343,138	$ 3,224
Purchased and contracted services	482,610	411,910	403,088	8,822
Supplies	532,700	603,400	557,764	45,636
Total Sheriff's Department	7,352,017	7,361,672	7,303,990	57,682
Correctional Center -				
Personal services and employee benefits	5,761,329	5,736,094	5,735,011	1,083
Purchased and contracted services	1,586,268	1,626,743	1,604,244	22,499
Supplies	602,922	645,447	635,568	9,879
Total Correctional Center	7,950,519	8,008,284	7,974,823	33,461
Coroner-				
Personal services and employee benefits	55,553	50,053	49,485	568
Purchased and contracted services	37,410	30,210	23,895	6,315
Supplies	5,900	5,900	3,391	2,509
Total Coroner	98,863	86,163	76,771	9,392
Animal Control -				
Personal services and employee benefits	177,280	187,680	186,485	1,195
Purchased and contracted services	20,000	18,800	17,517	1,283
Supplies	17,500	24,700	23,736	964
Total Animal Control	214,780	231,180	227,738	3,442
Emergency Management -				
Personal services and employee benefits	142,111	138,211	137,462	749
Purchased and contracted services	57,910	54,610	48,384	6,226
Supplies	17,300	20,600	19,598	1,002
Total Emergency Management	217,321	213,421	205,444	7,977
Emergency Medical Services	300,000	300,000	300,000	-
Total Public Safety	**16,133,500**	**16,200,720**	**16,088,766**	**111,954**
Public Works:				
Public Works -				
Personal services and employee benefits	3,483,643	3,313,643	3,309,653	3,990
Purchased and contracted services	557,006	729,606	682,900	46,706
Supplies	2,509,108	2,530,696	2,454,903	75,793
Total Public Works	**6,549,757**	**6,573,945**	**6,447,456**	**126,489**

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Health and Welfare:				
Physical and Mental Health	$ 250,000	$ 250,000	$ 250,000	$ -
Family Support Council	10,000	10,000	10,000	-
Greenhouse Advocacy	12,000	12,000	12,000	-
Family and Children Services	80,000	80,000	80,000	-
Department of Veterans Services	1,000	1,000	984	16
Pauper fund	20,000	9,000	9,000	-
Total Health and Welfare	**373,000**	**362,000**	**361,984**	**16**
Culture and Recreation:				
Parks and Recreation -				
Personal services and employee benefits	543,637	472,637	470,745	1,892
Purchased and contracted services	166,650	200,990	194,731	6,259
Supplies	424,100	419,760	400,693	19,067
Total Culture and Recreation	**1,134,387**	**1,093,387**	**1,066,169**	**27,218**
Housing and Development:				
County Extension Service -				
Personal services and employee benefits	39,118	39,118	35,891	3,227
Purchased and contracted services	62,329	62,631	62,282	349
Supplies	15,125	19,012	18,972	40
Total County Extension Service	116,572	120,761	117,145	3,616
Inspections and Enforcement -				
Personal services and employee benefits	345,878	340,378	337,936	2,442
Purchased and contracted services	15,600	17,367	14,150	3,217
Supplies	17,500	15,733	14,247	1,486
Total Inspections and Enforcement	378,978	373,478	366,333	7,145
County Planner -				
Purchased and contracted services	48,000	48,000	48,000	-
Total County Planner	48,000	48,000	48,000	-
Metropolitan Planning Organization -				
Personal services and employee benefits	95,114	95,114	94,770	344
Purchased and contracted services	58,999	3,499	1,277	2,222
Supplies	7,500	4,400	1,762	2,638
Total Metropolitan Planning Organization	161,613	103,013	97,809	5,204

(Continued)

WHITFIELD COUNTY, GEORGIA

General Fund

Detailed Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (GAAP Basis)

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES-continued				
Housing and Development (continued):				
County Engineer -				
Personal services and employee benefits	$ 682,101	$ 687,101	$ 680,605	$ 6,496
Purchased and contracted services	52,156	45,331	42,802	2,529
Supplies	18,850	21,050	15,717	5,333
Total County Engineer	753,107	753,482	739,124	14,358
Non-departmental -				
Timber protection	7,868	7,868	7,872	(4)
D/W Community Development Corp.	82,500	82,500	82,500	-
Intergovernmental payments	612,954	612,954	598,914	14,040
Total Non-departmental	703,322	703,322	689,286	14,036
Total Housing and Development	**2,161,592**	**2,102,056**	**2,057,697**	**44,359**
Debt Service:				
Principal payments	1,696,960	1,696,960	1,696,960	-
Interest payments	237,753	237,753	235,914	1,839
Issuance costs	5,000	5,000	5,000	-
Total Debt Service	**1,939,713**	**1,939,713**	**1,937,874**	**1,839**
TOTAL EXPENDITURES	**44,115,453**	**43,004,205**	**42,385,455**	**618,750**
EXCESS OF REVENUES OVER EXPENDITURES	**3,094,604**	**5,362,652**	**6,318,646**	**955,994**
OTHER FINANCING SOURCES (USES)				
Transfers in	65,800	65,800	58,397	(7,403)
Transfers out	(2,628,470)	(2,948,624)	(2,835,646)	112,978
Proceeds from sale of capital assets	77,000	78,159	38,166	(39,993)
TOTAL OTHER FINANCING SOURCES (USES)	(2,485,670)	(2,804,665)	(2,739,083)	65,582
NET CHANGE IN FUND BALANCE	608,934	2,557,987	3,579,563	1,021,576
FUND BALANCE - BEGINNING OF YEAR	19,488,175	19,488,175	19,488,175	-
FUND BALANCE - END OF YEAR	$ 20,097,109	$ 22,046,162	$ 23,067,738	$ 1,021,576

NON-MAJOR GOVERNMENTAL FUNDS

Funds generally used to account for tax supported activities which include the non-major special revenue funds and the capital projects funds of the County.

WHITFIELD COUNTY, GEORGIA

Combining Balance Sheet

Non-major Governmental Funds

December 31, 2018

	Special Revenue Funds	Capital Projects Funds	Debt Service Fund	Total Non-major Governmental Funds
ASSETS				
Cash and cash equivalents	$ 1,704,194	812,857	$ 2,528	$ 2,519,579
Receivables (net of allowance for uncollectibles):				
Taxes	170,937	-	-	170,937
Accounts	230,944	1,312	-	232,256
Due from other governments	397,018	1,032,271	-	1,429,289
Restricted cash	-	31,412	-	31,412
Prepaid items	34,290	-	-	34,290
TOTAL ASSETS	$ 2,537,383	$ 1,877,852	$ 2,528	$ 4,417,763
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
LIABILITIES				
Accounts payable	$ 267,515	$ 16,509	$ -	$ 284,024
Accrued liabilities	49,865	-	-	49,865
Due to other funds	399,496	237,103	-	636,599
Due to other governments	-	139,388	-	139,388
TOTAL LIABILITIES	716,876	393,000	-	1,109,876
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues - property taxes	67,663	-	-	67,663
TOTAL DEFERRED INFLOWS OF RESOURCES	67,663	-	-	67,663
FUND BALANCES				
Nonspendable:				
Prepaid items	34,290	-	-	34,290
Restricted:				
Judicial	1,241,048	-	-	1,241,048
Public safety	170,822	-	-	170,822
Culture and recreation	223,066	-	-	223,066
Housing and development	83,618	-	-	83,618
Construction and capital outlay	-	448,570	-	448,570
Debt service	-	-	2,528	2,528
Committed:				
Construction and capital outlay	-	1,036,282	-	1,036,282
TOTAL FUND BALANCES	1,752,844	1,484,852	2,528	3,240,224
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	$ 2,537,383	$ 1,877,852	$ 2,528	$ 4,417,763

WHITFIELD COUNTY, GEORGIA

Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances
Non-major Governmental Funds
For the Year Ended December 31, 2018

	Special Revenue Funds	Capital Projects Funds	Debt Service Fund	Total Non-major Governmental Funds
REVENUES				
Taxes	$ 1,263,527	$ -	$ -	$ 1,263,527
License and permits	500	-	-	500
Intergovernmental revenues	721,688	207,210	610,394	1,539,292
Charges for services	1,951,781	-	-	1,951,781
Fines, forfeitures and penalties	405,865	-	-	405,865
Investment earnings	557	16,772	-	17,329
Miscellaneous	30,433	23,053	-	53,486
TOTAL REVENUES	4,374,351	247,035	610,394	5,231,780
EXPENDITURES				
Current:				
Judicial	681,699	-	-	681,699
Public safety	2,362,912	-	-	2,362,912
Public works	437,059	-	-	437,059
Health and welfare	177,000	-	-	177,000
Culture and recreations	266,490	-	-	266,490
Housing and development	617,798	79,591	-	697,389
Capital outlay	168,368	2,208,663	-	2,377,031
Intergovernmental	-	462,209	-	462,209
Debt service:				
Principal retirement	-	14,576	606,000	620,576
Interest and fiscal charges	-	16,149	4,394	20,543
TOTAL EXPENDITURES	4,711,326	2,781,188	610,394	8,102,908
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(336,975)	(2,534,153)	-	(2,871,128)
OTHER FINANCING SOURCES (USES)				
Proceeds from note payable issuance	-	32,624	-	32,624
Transfers in	462,605	2,229,615	-	2,692,220
Transfers out	(110,840)	-	-	(110,840)
TOTAL OTHER FINANCING SOURCES (USES)	351,765	2,262,239	-	2,614,004
NET CHANGE IN FUND BALANCES	14,790	(271,914)	-	(257,124)
FUND BALANCES - BEGINNING OF YEAR	1,738,054	1,756,766	2,528	3,497,348
FUND BALANCES - END OF YEAR	$ 1,752,844	$ 1,484,852	$ 2,528	$ 3,240,224

DEBT SERVICE FUND

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

WHITFIELD COUNTY, GEORGIA

Debt Service Fund

Schedule of Revenues, Expenditures, and

Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ 610,394	$ 610,394	$ 610,394	$ -
TOTAL REVENUES	610,394	610,394	610,394	-
EXPENDITURES				
Debt service:				
Principal retirement	606,000	606,000	606,000	-
Interest and fiscal charges	4,394	4,394	4,394	-
TOTAL EXPENDITURES	610,394	610,394	610,394	-
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	2,528	2,528	2,528	-
FUND BALANCES - END OF YEAR	$ 2,528	$ 2,528	$ 2,528	$ -

NON-MAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted or committed to expenditures for particular purposes.

WHITFIELD COUNTY, GEORGIA

Combining Balance Sheet

Non-major Special Revenue Funds

December 31, 2018

	Governmental Law Library Fund	District Attorney Forfeiture Fund	Sheriff's Forfeiture Fund	911 Emergency System	Whitfield County Neighborhood Stabilization Program	Conasauga A.D.R. Program	Divorce Seminar Fund	Juvenile Service Fund
ASSETS								
Cash and cash equivalents	$ 103,532	$ 17,913	$ 101,895	$ -	$ 83,718	$ 335,891	$ 2,780	$ 78,240
Taxes receivable (net of allowance for uncollectibles)	-	-	-	-	-	-	-	-
Accounts receivable (net of allowance for uncollectibles)	-	-	-	230,944	-	-	-	-
Due from other funds	-	-	-	-	-	-	-	-
Due from other governments	-	-	-	110,413	-	1,358	-	-
Prepaid items	-	-	-	34,290	-	-	-	-
TOTAL ASSETS	$ 103,532	$ 17,913	$ 101,895	$ 375,647	$ 83,718	$ 337,249	$ 2,780	$ 78,240
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
LIABILITIES								
Accounts payable	$ -	$ 2,759	$ 87	$ 82,478	$ -	$ -	$ -	$ -
Accrued liabilities	-	-	-	40,382	-	-	-	-
Due to other funds	-	-	-	149,483	100	-	-	-
TOTAL LIABILITIES	-	2,759	87	272,343	100	-	-	-
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenues - property taxes	-	-	-	-	-	-	-	-
TOTAL DEFERRED INFLOWS OF RESOURCES	-	-	-	-	-	-	-	-
FUND BALANCES								
Nonspendable:								
Prepaid items	-	-	-	34,290	-	-	-	-
Restricted for:								
Judicial	103,532	15,154	-	-	-	337,249	2,780	78,240
Public safety	-	-	101,808	69,014	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Housing and development	-	-	-	-	83,618	-	-	-
TOTAL FUND BALANCES	103,532	15,154	101,808	103,304	83,618	337,249	2,780	78,240
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	$ 103,532	$ 17,913	$ 101,895	$ 375,647	$ 83,718	$ 337,249	$ 2,780	$ 78,240

Local Victim Assistance Program	Drug Abuse Treatment and Education	Byrne Memorial JAG/Drug Court Programs	Community Housing Improvements Program	Homeland Security Grant	Accountability Courts Grant Program	Georgia Civil War Heritage Trails	Jointly Funded District	Solid Waste District	Hotel/Motel Tax Fund	Total Non-major Special Revenue Funds
$ 3,573	$ 705,405	$ -	$ 100	$ -	$ -	$ 224,880	$ 35,991	$ 10,276	$ -	$ 1,704,194
-	-	-	-	-	-	-	89,668	65,214	16,055	170,937
-	-	-	-	-	-	-	-	-	-	230,944
-	-	-	-	-	-	-	-	-	-	-
4,259	5,184	-	38,771	113,457	122,186	-	1,390	-	-	397,018
-	-	-	-	-	-	-	-	-	-	34,290
$ 7,832	$ 710,589	$ -	$ 38,871	$ 113,457	$ 122,186	$ 224,880	$ 127,049	$ 75,490	$ 16,055	$ 2,537,383
$ 4,492	$ 4,710	$ -	$ 38,221	$ -	$ 88,415	4,230	$ -	$ 36,851	$ 5,272	$ 267,515
-	1,786	-	-	-	7,697	-	-	-	-	49,865
3,340	-	-	650	113,457	26,074	-	83,782	11,827	10,783	399,496
7,832	6,496	-	38,871	113,457	122,186	4,230	83,782	48,678	16,055	716,876
-	-	-	-	-	-	-	40,851	26,812	-	67,663
-	-	-	-	-	-	-	40,851	26,812	-	67,663
-	-	-	-	-	-	-	-	-	-	34,290
-	704,093	-	-	-	-	-	-	-	-	1,241,048
-	-	-	-	-	-	-	-	-	-	170,822
-	-	-	-	-	-	220,650	2,416	-	-	223,066
-	-	-	-	-	-	-	-	-	-	83,618
-	704,093	-	-	-	-	220,650	2,416	-	-	1,752,844
$ 7,832	$ 710,589	$ -	$ 38,871	$ 113,457	$ 122,186	$ 224,880	$ 127,049	$ 75,490	$ 16,055	$ 2,537,383

WHITFIELD COUNTY, GEORGIA

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Non-major Special Revenue Funds

For the Year Ended December 31, 2018

	Governmental Law Library Fund	District Attorney Forfeiture Fund	Sheriff's Forfeiture Fund	911 Emergency System	Whitfield County Neighborhood Stabilization Program	Conasauga A.D.R. Program	Divorce Seminar Fund	Juvenile Service Fund
REVENUES								
Taxes	$ -	$ -	$ -	$ 804	$ -	$ -	$ -	$ -
Intergovernmental revenues	-	-	-	-	-	-	-	-
Charges for services	-	-	-	1,851,160	-	63,119	8,280	29,147
Fines, forfeitures and penalties	37,729	12,723	146,613	-	-	-	-	-
License and permits	-	-	-	500	-	-	-	-
Investment earnings	-	-	175	-	-	382	-	-
Miscellaneous	1,176	-	-	29,257	-	-	-	-
TOTAL REVENUES	38,905	12,723	146,788	1,881,721	-	63,501	8,280	29,147
EXPENDITURES								
Current:								
Judicial	38,190	16,816	-	-	-	32,989	8,603	9,712
Public safety	-	-	49,981	2,237,267	-	-	-	-
Public works	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Housing and development	-	-	-	-	-	-	-	-
Capital outlay	-	-	77,975	52,600	-	-	-	-
TOTAL EXPENDITURES	38,190	16,816	127,956	2,289,867	-	32,989	8,603	9,712
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	715	(4,093)	18,832	(408,146)	-	30,512	(323)	19,435
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	-	408,146	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	408,146	-	-	-	-
NET CHANGE IN FUND BALANCES	715	(4,093)	18,832	-	-	30,512	(323)	19,435
FUND BALANCES - BEGINNING OF YEAR	102,817	19,247	82,976	103,304	83,618	306,737	3,103	58,805
FUND BALANCES - END OF YEAR	$ 103,532	$ 15,154	$ 101,808	$ 103,304	$ 83,618	$ 337,249	$ 2,780	$ 78,240

Local Victim Assistance Program	Drug Abuse Treatment and Education	Byrne Memorial JAG/Drug Court Programs	Community Housing Improvements Program	Homeland Security Grant	Accountability Courts Grant Program	Georgia Civil War Heritage Trails	Jointly Funded District	Solid Waste District	Hotel/Motel Tax Fund	Total Non-major Special Revenue Funds
$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 578,981	$ 423,518	$ 260,224	$ 1,263,527
-	-	-	199,022	113,457	396,864	-	7,176	5,169	-	721,688
-	-	-	-	-	-	-	-	-	75	1,951,781
83,424	125,376	-	-	-	-	-	-	-	-	405,865
-	-	-	-	-	-	-	-	-	-	500
-	-	-	-	-	-	-	-	-	-	557
-	-	-	-	-	-	-	-	-	-	30,433
83,424	125,376	-	199,022	113,457	396,864	-	586,157	428,687	260,299	4,374,351
25,027	101,055	-	-	-	449,307	-	-	-	-	681,699
-	-	-	-	75,664	-	-	-	-	-	2,362,912
-	-	-	-	-	-	-	-	437,059	-	437,059
-	-	-	-	-	-	-	177,000	-	-	177,000
-	-	-	-	-	-	11,090	255,400	-	-	266,490
-	-	-	199,022	-	-	-	158,477	-	260,299	617,798
-	-	-	-	37,793	-	-	-	-	-	168,368
25,027	101,055	-	199,022	113,457	449,307	11,090	590,877	437,059	260,299	4,711,326
58,397	24,321	-	-	-	(52,443)	(11,090)	(4,720)	(8,372)	-	(336,975)
-	-	-	-	-	52,443	-	-	2,016	-	462,605
(58,397)	(52,443)	-	-	-	-	-	-	-	-	(110,840)
(58,397)	(52,443)	-	-	-	52,443	-	-	2,016	-	351,765
-	(28,122)	-	-	-	-	(11,090)	(4,720)	(6,356)	-	14,790
-	732,215	-	-	-	-	231,740	7,136	6,356	-	1,738,054
$ -	$ 704,093	$ -	$ -	$ -	$ -	$ 220,650	$ 2,416	$ -	$ -	$ 1,752,844

WHITFIELD COUNTY, GEORGIA

Governmental Law Library Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Fines, forfeitures and penalties	$ 37,505	$ 37,505	$ 37,729	$ 224
Investment earnings	100	100	-	(100)
Miscellaneous	-	-	1,176	1,176
TOTAL REVENUES	37,605	37,605	38,905	1,300
EXPENDITURES				
Current:				
Judicial	37,605	37,605	38,190	(585)
TOTAL EXPENDITURES	37,605	37,605	38,190	(585)
NET CHANGE IN FUND BALANCES	-	-	715	715
FUND BALANCES - BEGINNING OF YEAR	102,817	102,817	102,817	-
FUND BALANCES - END OF YEAR	$ 102,817	$ 102,817	$ 103,532	$ 715

WHITFIELD COUNTY, GEORGIA

District Attorney Forfeiture Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Fines, forfeitures and penalties	$ 20,000	$ 20,000	$ 12,723	$ (7,277)
TOTAL REVENUES	20,000	20,000	12,723	(7,277)
EXPENDITURES				
Current:				
Judicial	20,000	20,000	16,816	3,184
TOTAL EXPENDITURES	20,000	20,000	16,816	3,184
NET CHANGE IN FUND BALANCES	-	-	(4,093)	(4,093)
FUND BALANCES - BEGINNING OF YEAR	19,247	19,247	19,247	-
FUND BALANCES - END OF YEAR	$ 19,247	$ 19,247	$ 15,154	$ (4,093)

WHITFIELD COUNTY, GEORGIA

Sheriff's Forfeiture Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Fines, forfeitures and penalties	$ 170,000	$ 146,000	$ 146,613	$ 613
Investment earnings	-	-	175	175
TOTAL REVENUES	170,000	146,000	146,788	788
EXPENDITURES				
Current:				
Public safety	100,000	60,000	49,981	10,019
Capital outlay	70,000	86,000	77,975	8,025
TOTAL EXPENDITURES	170,000	146,000	127,956	18,044
NET CHANGE IN FUND BALANCES	-	-	18,832	18,832
FUND BALANCES - BEGINNING OF YEAR	82,976	82,976	82,976	-
FUND BALANCES - END OF YEAR	$ 82,976	$ 82,976	$ 101,808	$ 18,832

WHITFIELD COUNTY, GEORGIA

911 Emergency System Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	$ -	$ 800	$ 804	$ 4
Charges for services	1,705,000	1,745,900	1,851,160	105,260
License and permits	-	500	500	-
Miscellaneous	8,000	28,800	29,257	457
TOTAL REVENUES	1,713,000	1,776,000	1,881,721	105,721
EXPENDITURES				
Current:				
Public safety	2,420,076	2,244,326	2,237,267	7,059
Capital outlay	60,000	67,000	52,600	14,400
TOTAL EXPENDITURES	2,480,076	2,311,326	2,289,867	21,459
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(767,076)	(535,326)	(408,146)	127,180
OTHER FINANCING SOURCES				
Transfers in	767,076	521,326	408,146	(113,180)
TOTAL OTHER FINANCING SOURCES	767,076	521,326	408,146	(113,180)
NET CHANGE IN FUND BALANCES	-	(14,000)	-	14,000
FUND BALANCES - BEGINNING OF YEAR	103,304	103,304	103,304	-
FUND BALANCES - END OF YEAR	$ 103,304	$ 89,304	$ 103,304	$ 14,000

WHITFIELD COUNTY, GEORGIA

Whitfield County Neighborhood Stabilization Program Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ -	$ -	$ -	$ -
TOTAL REVENUES	-	-	-	-
EXPENDITURES				
Current:				
Housing and development	83,618	83,618	-	83,618
TOTAL EXPENDITURES	83,618	83,618	-	83,618
NET CHANGE IN FUND BALANCES	(83,618)	(83,618)	-	83,618
FUND BALANCES - BEGINNING OF YEAR	83,618	83,618	83,618	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ 83,618	$ 83,618

WHITFIELD COUNTY, GEORGIA

Conasauga A.D.R. Program Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Charges for services	$ 57,200	$ 57,200	$ 63,119	$ 5,919
Investment earnings	300	300	382	82
TOTAL REVENUES	57,500	57,500	63,501	6,001
EXPENDITURES				
Current:				
Judicial	60,459	60,459	32,989	27,470
TOTAL EXPENDITURES	60,459	60,459	32,989	27,470
NET CHANGE IN FUND BALANCES	(2,959)	(2,959)	30,512	33,471
FUND BALANCES - BEGINNING OF YEAR	306,737	306,737	306,737	-
FUND BALANCES - END OF YEAR	$ 303,778	$ 303,778	$ 337,249	$ 33,471

WHITFIELD COUNTY, GEORGIA

Divorce Seminar Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Charges for services	$ 10,880	$ 10,880	$ 8,280	$ (2,600)
TOTAL REVENUES	10,880	10,880	8,280	(2,600)
EXPENDITURES				
Current:				
Judicial	10,880	10,880	8,603	2,277
TOTAL EXPENDITURES	10,880	10,880	8,603	2,277
NET CHANGE IN FUND BALANCES	-	-	(323)	(323)
FUND BALANCES - BEGINNING OF YEAR	3,103	3,103	3,103	-
FUND BALANCES - END OF YEAR	$ 3,103	$ 3,103	$ 2,780	$ (323)

WHITFIELD COUNTY, GEORGIA

Juvenile Service Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Charges for services	$ 20,000	$ 20,000	$ 29,147	$ 9,147
TOTAL REVENUES	20,000	20,000	29,147	9,147
EXPENDITURES				
Current:				
Judicial	20,000	20,000	9,712	10,288
TOTAL EXPENDITURES	20,000	20,000	9,712	10,288
NET CHANGE IN FUND BALANCES	-	-	19,435	19,435
FUND BALANCES - BEGINNING OF YEAR	58,805	58,805	58,805	-
FUND BALANCES - END OF YEAR	$ 58,805	$ 58,805	$ 78,240	$ 19,435

WHITFIELD COUNTY, GEORGIA

Local Victim Assistance Program Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Fines, forfeitures and penalties	$ 94,000	$ 94,000	$ 83,424	$ (10,576)
TOTAL REVENUES	94,000	94,000	83,424	(10,576)
EXPENDITURES				
Current:				
Judicial	28,200	28,200	25,027	3,173
TOTAL EXPENDITURES	28,200	28,200	25,027	3,173
EXCESS OF REVENUES OVER EXPENDITURES	65,800	65,800	58,397	(7,403)
OTHER FINANCING USES				
Transfers out	(65,800)	(65,800)	(58,397)	7,403
TOTAL OTHER FINANCING USES	(65,800)	(65,800)	(58,397)	7,403
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

WHITFIELD COUNTY, GEORGIA

Drug Abuse Treatment and Education Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Fines, forfeitures and penalties	$ 126,000	$ 126,000	$ 125,376	$ (624)
TOTAL REVENUES	126,000	126,000	125,376	(624)
EXPENDITURES				
Current:				
Judicial	110,109	110,109	101,055	9,054
TOTAL EXPENDITURES	110,109	110,109	101,055	9,054
EXCESS OF REVENUES OVER EXPENDITURES	15,891	15,891	24,321	8,430
OTHER FINANCING USES				
Transfers out	(78,482)	(78,482)	(52,443)	26,039
TOTAL OTHER FINANCING USES	(78,482)	(78,482)	(52,443)	26,039
NET CHANGE IN FUND BALANCES	(62,591)	(62,591)	(28,122)	34,469
FUND BALANCES - BEGINNING OF YEAR	732,215	732,215	732,215	-
FUND BALANCES - END OF YEAR	$ 669,624	$ 669,624	$ 704,093	$ 34,469

WHITFIELD COUNTY, GEORGIA

Byrne Memorial JAG/Drug Court Programs Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ -	$ -	$ -	$ -
TOTAL REVENUES	-	-	-	-
EXPENDITURES				
Current:				
Judicial	-	-	-	-
TOTAL EXPENDITURES	-	-	-	-
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

WHITFIELD COUNTY, GEORGIA

Community Housing Improvements Program Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	140,000	199,022	$ 199,022	$ -
TOTAL REVENUES	140,000	199,022	199,022	-
EXPENDITURES				
Current:				
Housing and development	140,000	199,022	199,022	-
TOTAL EXPENDITURES	140,000	199,022	199,022	-
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

WHITFIELD COUNTY, GEORGIA

Homeland Security Grant Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ -	$ -	$ 113,457	$ 113,457
TOTAL REVENUES	-	-	113,457	113,457
EXPENDITURES				
Current:				
Public Safety	-	-	75,664	(75,664)
Capital outlay	-	-	37,793	(37,793)
TOTAL EXPENDITURES	-	-	113,457	(113,457)
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

WHITFIELD COUNTY, GEORGIA

Accountability Courts Grants Program Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	357,651	396,864	396,864	$ -
TOTAL REVENUES	357,651	396,864	396,864	-
EXPENDITURES				
Current:				
Judicial	436,133	449,307	449,307	-
TOTAL EXPENDITURES	436,133	449,307	449,307	-
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(78,482)	(52,443)	(52,443)	-
OTHER FINANCING SOURCES				
Transfers in	78,482	52,443	52,443	-
TOTAL OTHER FINANCING SOURCES	78,482	52,443	52,443	-
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

WHITFIELD COUNTY, GEORGIA

Georgia Civil War Heritage Trails Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ -	$ -	$ -	$ -
TOTAL REVENUES	-	-	-	-
EXPENDITURES				
Current:				
Culture and recreation	225,000	11,090	11,090	-
TOTAL EXPENDITURES	225,000	11,090	11,090	-
NET CHANGE IN FUND BALANCES	(225,000)	(11,090)	(11,090)	-
FUND BALANCES - BEGINNING OF YEAR	231,740	231,740	231,740	-
FUND BALANCES - END OF YEAR	$ 6,740	$ 220,650	$ 220,650	$ -

WHITFIELD COUNTY, GEORGIA

Jointly Funded District Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	$ 596,000	$ 596,000	$ 578,981	$ (17,019)
Intergovernmental revenues	205,685	-	7,176	7,176
TOTAL REVENUES	801,685	596,000	586,157	(9,843)
EXPENDITURES				
Current:				
Health and welfare	177,000	177,000	177,000	-
Culture and recreation	255,400	255,400	255,400	-
Housing and development	363,185	158,477	158,477	-
TOTAL EXPENDITURES	795,585	590,877	590,877	-
NET CHANGE IN FUND BALANCES	6,100	5,123	(4,720)	(9,843)
FUND BALANCES - BEGINNING OF YEAR	7,136	7,136	7,136	-
FUND BALANCES - END OF YEAR	$ 13,236	$ 12,259	$ 2,416	$ (9,843)

WHITFIELD COUNTY, GEORGIA

Solid Waste District Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	429,000	429,000	$ 423,518	$ (5,482)
Intergovernmental revenues	-	-	5,169	5,169
TOTAL REVENUES	429,000	429,000	428,687	(313)
EXPENDITURES				
Current:				
Public works	429,000	437,100	437,059	41
TOTAL EXPENDITURES	429,000	437,100	437,059	41
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	-	(8,100)	(8,372)	(272)
OTHER FINANCING SOURCES				
Transfers in	-	-	2,016	2,016
TOTAL OTHER FINANCING SOURCES	-	-	2,016	2,016
NET CHANGE IN FUND BALANCES	-	(8,100)	(6,356)	1,744
FUND BALANCES - BEGINNING OF YEAR	6,356	6,356	6,356	-
FUND BALANCES (DEFICITS) - END OF YEAR	$ 6,356	$ (1,744)	$ -	$ 1,744

WHITFIELD COUNTY, GEORGIA

Hotel/Motel Tax Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	$ 244,246	$ 260,224	$ 260,224	$ -
Charges for services	-	75	75	-
TOTAL REVENUES	244,246	260,299	260,299	-
EXPENDITURES				
Current:				
Housing and development	244,246	260,299	260,299	-
TOTAL EXPENDITURES	244,246	260,299	260,299	-
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

NON-MAJOR CAPITAL PROJECTS FUNDS

The Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.

WHITFIELD COUNTY, GEORGIA

Combining Balance Sheet

Non-major Capital Projects Funds

December 31, 2018

	Capital Acquisitions Fund	JDA Project Fund	Capital Projects DBA Fund	Total Non-major Capital Projects Funds
ASSETS				
Cash and equivalents	$ 478,832	$ 334,025	$ -	$ 812,857
Accounts receivable	-	1,312	-	1,312
Due from other governments	-	207,210	825,061	1,032,271
Restricted cash	31,412	-	-	31,412
TOTAL ASSETS	$ 510,244	$ 542,547	$ 825,061	$ 1,877,852
LIABILITES AND FUND BALANCES				
Accounts payable	$ 16,509	$ -	$ -	$ 16,509
Due to other funds	-	-	237,103	237,103
Due to other governments	-	-	139,388	139,388
TOTAL LIABILITIES	16,509	-	376,491	393,000
FUND BALANCES				
Restricted:				
Construction and capital outlay	-	-	448,570	448,570
Commited:				
Construction and capital outlay	493,735	542,547	-	1,036,282
TOTAL FUND BALANCES	493,735	542,547	448,570	1,484,852
TOTAL LIABILITES AND FUND BALANCES	$ 510,244	$ 542,547	$ 825,061	$ 1,877,852

WHITFIELD COUNTY, GEORGIA

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Non-major Capital Projects Fund

For the Year Ended December 31, 2018

	Capital Acquisitions Fund	JDA Project Fund	Capital Projects DBA Fund	Total Non-major Capital Projects Funds
REVENUES				
Intergovernmental revenues	$ -	$ 207,210	$ -	$ 207,210
Investment earnings	-	-	16,772	16,772
Miscellaneous	-	23,053	-	23,053
TOTAL REVENUES	-	230,263	16,772	247,035
EXPENDITURES				
Current				
Housing and development	-	79,591	-	79,591
Capital outlay	2,167,690	-	40,973	2,208,663
Intergovernmental	264,000	-	198,209	462,209
Debt service:				
Principal payments	14,576	-	-	14,576
Interest payments	122	16,027	-	16,149
TOTAL EXPENDITURES	2,446,388	95,618	239,182	2,781,188
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,446,388)	134,645	(222,410)	(2,534,153)
OTHER FINANCING SOURCES (USES)				
Transfers in	2,229,615	-	-	2,229,615
Note payable issuance	-	32,624	-	32,624
TOTAL OTHER FINANCING SOURCES (USES)	2,229,615	32,624	-	2,262,239
NET CHANGE IN FUND BALANCES	(216,773)	167,269	(222,410)	(271,914)
FUND BALANCES - BEGINNING OF YEAR	710,508	375,278	670,980	1,756,766
FUND BALANCES - END OF YEAR	$ 493,735	$ 542,547	$ 448,570	$ 1,484,852

WHITFIELD COUNTY, GEORGIA

SPLOST Fund

Schedule of Revenues, Expenditures, and

Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Investment earnings	$ -	$ 64,700	$ 64,728	$ 28
TOTAL REVENUES	-	64,700	64,728	28
EXPENDITURES				
Current				
Public works	62,119	62,919	56,037	6,882
Capital outlay	5,658,300	262,300	259,069	3,231
Intergovernmental	1,100,000	403,000	399,489	3,511
TOTAL EXPENDITURES	6,820,419	728,219	714,595	13,624
NET CHANGE IN FUND BALANCES	(6,820,419)	(663,519)	(649,867)	13,652
FUND BALANCES - BEGINNING OF YEAR	6,423,729	6,423,729	6,423,729	-
FUND BALANCES - END OF YEAR	$ (396,690)	$ 5,760,210	$ 5,773,862	$ 13,652

WHITFIELD COUNTY, GEORGIA

SPLOST 2015 Fund

Schedule of Revenues, Expenditures, and

Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Taxes	$ 15,600,000	$ 16,269,500	$ 16,819,439	$ 549,939
Intergovernmental revenues	-	-	1,500	1,500
Investment earnings	-	121,200	129,892	8,692
TOTAL REVENUES	15,600,000	16,390,700	16,950,831	560,131
EXPENDITURES				
Capital outlay	6,861,354	6,960,274	3,942,765	3,017,509
Intergovernmental	6,276,699	6,946,199	6,946,164	35
Debt service:				
Principal payments	4,640,671	4,774,521	4,650,155	124,366
Interest payments	121,160	121,160	124,324	(3,164)
TOTAL EXPENDITURES	17,899,884	18,802,154	15,663,408	3,138,746
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(2,299,884)	(2,411,454)	1,287,423	3,698,877
OTHER FINANCING SOURCES				
Lease purchas financed	-	-	423,107	423,107
TOTAL OTHER FINANCING SOURCES	-	-	423,107	423,107
NET CHANGE IN FUND BALANCES	(2,299,884)	(2,411,454)	1,710,530	4,121,984
FUND BALANCES - BEGINNING OF YEAR	8,387,194	8,387,194	8,387,194	-
FUND BALANCES - END OF YEAR	$ 6,087,310	$ 5,975,740	$ 10,097,724	$ 4,121,984

WHITFIELD COUNTY, GEORGIA

Capital Projects DBA Bond Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Investment earnings	$ -	$ 9,400	$ 16,772	$ 7,372
TOTAL REVENUES	-	9,400	16,772	7,372
EXPENDITURES				
Capital outlay	60,000	60,000	40,973	19,027
Intergovernmental	354,563	363,963	198,209	165,754
TOTAL EXPENDITURES	414,563	423,963	239,182	184,781
NET CHANGE IN FUND BALANCES	(414,563)	(414,563)	(222,410)	192,153
FUND BALANCES - BEGINNING OF YEAR	670,980	670,980	670,980	-
FUND BALANCES - END OF YEAR	$ 256,417	$ 256,417	$ 448,570	$ 192,153

WHITFIELD COUNTY, GEORGIA

Capital Acquisition Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ -	$ -	$ -	$ -
TOTAL REVENUES	-	-	-	-
EXPENDITURES				
Capital outlay	2,061,820	2,667,936	2,167,690	500,246
Intergovernmental	264,000	264,000	264,000	-
Debt service:				
Principal payments	14,649	14,649	14,576	73
Interest payments	128	128	122	6
TOTAL EXPENDITURES	2,340,597	2,946,713	2,446,388	500,325
DEFICIENCY OF REVENUES OVER EXPENDITURES	(2,340,597)	(2,946,713)	(2,446,388)	500,325
OTHER FINANCING SOURCES				
Transfers in	1,732,527	2,229,615	2,229,615	-
TOTAL OTHER FINANCING SOURCES	1,732,527	2,229,615	2,229,615	-
NET CHANGE IN FUND BALANCES	(608,070)	(717,098)	(216,773)	500,325
FUND BALANCES - BEGINNING OF YEAR	710,508	710,508	710,508	-
FUND BALANCES - END OF YEAR	$ 102,438	$ (6,590)	$ 493,735	$ 500,325

WHITFIELD COUNTY, GEORGIA

JDA Project Special Revenue Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES				
Intergovernmental revenues	$ 304,900	$ 207,900	$ 207,210	$ (690)
Miscellaneous	21,732	23,032	23,053	21
TOTAL REVENUES	326,632	230,932	230,263	(669)
EXPENDITURES				
Current:				
Housing and development	13,600	92,400	79,591	12,809
Debt service:				
Interest and fiscal charges	-	16,000	16,027	(27)
TOTAL EXPENDITURES	13,600	108,400	95,618	12,782
EXCESS OF REVENUES OVER EXPENDITURES	313,032	122,532	134,645	12,113
OTHER FINANCING USES				
Note payable issuance	-	32,600	32,624	24
NET CHANGE IN FUND BALANCES	313,032	155,132	167,269	12,137
FUND BALANCES - BEGINNING OF YEAR	375,278	375,278	375,278	-
FUND BALANCES - END OF YEAR	$ 688,310	$ 530,410	$ 542,547	$ 12,137

SPECIAL REPORT

The Special Report is applicable to the 2008 and 2015 Special 1 Percent Sales and Use Tax required by the State of Georgia.

WHITFIELD COUNTY, GEORGIA

Schedule of Projects Constructed with Special Purpose

Local Option Sales Tax Proceeds

For the Year Ended December 31, 2018

PROJECTS	ORIGINAL ESTIMATED COST	REVISED ESTIMATED COST	PRIOR YEARS	CURRENT YEAR	TOTAL	ESTIMATED PERCENTAGE OF COMPLETION
2008 SPLOST						
Road Improvement Projects	$ 36,289,785	$ 36,289,785	$ 31,802,721	$ 315,106	$ 32,117,827	89%
City of Dalton Road Projects	11,710,215	11,710,215	13,206,815	399,489	13,606,304	116%
TOTAL	48,000,000	48,000,000	45,009,536	$ 714,595	45,724,131	
2015 SPLOST:						
County-wide communications project	8,040,000	8,040,000	7,797,393	$ -	7,797,393	97%
Library Improvements	335,000	335,000	98,150	-	98,150	29%
Public safety vehicles and improvemnets	6,400,000	6,400,000	5,830,645	403,475	6,234,120	97%
Fire station and land	1,400,000	1,400,000	229,494	1,235,180	1,464,674	105%
Edwards Park gymnasium	2,000,000	2,000,000	3,006,178	-	3,006,178	150%
Recreational park projects	2,400,000	2,400,000	1,393,822	-	1,393,822	58%
Road, street and bridge projects	15,000,000	15,000,000	3,822,953	2,428,434	6,251,387	42%
City of Dalton	24,525,000	24,525,000	15,151,710	6,946,164	22,097,874	90%
City of Cohutta	485,000	485,000	485,000	-	485,000	100%
City of Tunnel Hill	700,000	700,000	700,000	-	700,000	100%
City of Varnell	315,000	315,000	315,000	-	315,000	100%
TOTAL	61,600,000	61,600,000	38,830,345	$ 11,013,253	49,843,598	
TOTAL OF ALL SPLOST	$ 109,600,000	$ 109,600,000	$ 83,839,881	11,727,848	$ 95,567,729	

Reconciliation to Statement of Revenues, Expenditures, and Changes in Fund Balances:

Principal payments on long-term liabilities used to fund previous SPLOST outlays	4,650,155
	$ 16,378,003

INTERNAL SERVICE FUNDS

To account for the financing of goods or services provided by one department to other departments or agencies on a cost-reimbursed basis.

WHITFIELD COUNTY, GEORGIA

Combining Statement of Net Position

Internal Service Funds

December 31, 2018

	Health Insurance Fund	Workers' Compensation Fund	Total
ASSETS			
Cash	$ 93,516	$ 2,009,160	$ 2,102,676
Accounts receivable	15,374	-	15,374
Prepaid items	4,183	243,907	248,090
TOTAL ASSETS	113,073	2,253,067	2,366,140
LIABILITIES			
Accounts payable	2,601	13,548	16,149
Claims payable	423,439	756,319	1,179,758
TOTAL LIABILITIES	426,040	769,867	1,195,907
NET POSITION			
Unrestricted	(312,967)	1,483,200	1,170,233
TOTAL NET POSITION	$ (312,967)	$ 1,483,200	$ 1,170,233

WHITFIELD COUNTY, GEORGIA

Combining Statement of Revenues, Expenses, and Changes in Net Position

Internal Service Funds

For the Year Ended December 31, 2018

	Health Insurance Fund	Workers' Compensation Fund	Total
OPERATING REVENUES			
Charges for services	$ 6,560,551	$ 1,005,763	$ 7,566,314
Miscellaneous	29,245	-	29,245
TOTAL OPERATING REVENUES	6,589,796	1,005,763	7,595,559
OPERATING EXPENSES			
Premiums and administrative fees	598,511	259,346	857,857
Claims cost	6,365,741	429,572	6,795,313
TOTAL OPERATING EXPENSES	6,964,252	688,918	7,653,170
OPERATING INCOME (LOSS)	(374,456)	316,845	(57,611)
NET POSITION - BEGINNING OF YEAR	61,489	1,166,355	1,227,844
NET POSITION (DEFICIT) - END OF YEAR	$ (312,967)	$ 1,483,200	$ 1,170,233

WHITFIELD COUNTY, GEORGIA

Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2018

	Health Insurance Fund	Workers' Compensation Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	$ 6,574,422	$ 1,005,763	$ 7,580,185
Payments to suppliers for services provided	(6,924,774)	(544,066)	(7,468,840)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	(350,352)	461,697	111,345
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(350,352)	461,697	111,345
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	443,868	1,547,463	1,991,331
CASH AND CASH EQUIVALENTS - END OF YEAR	$ 93,516	$ 2,009,160	$ 2,102,676
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES			
Operating income (loss)	$ (374,456)	$ 316,845	$ (57,611)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
(Increase) decrease:			
Receivables	(15,374)	-	(15,374)
Prepaid items	(54)	14,239	14,185
Increase (decrease):			
Claims payable	40,983	133,958	174,941
Accounts payable	(1,451)	(3,345)	(4,796)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	$ (350,352)	$ 461,697	$ 111,345

FIDUCIARY FUNDS

The Fiduciary Funds are used to account for assets held by the County in a fiduciary capacity.

The County's Fiduciary-Agency Funds are as follows:

Tax Commissioner
Sheriff's Office
Clerk of Court
Magistrate Court
Juvenile Court
Probate Court

WHITFIELD COUNTY, GEORGIA

Combining Statement of Fiduciary Assets and Liabilities

Agency Funds

December 31, 2018

	Clerk of Court	Probate Court	Magistrate Court	Sheriff's Department	Juvenile Court	Tax Commissioner	Total
ASSETS							
Cash	$ 267,931	$ 37,431	$ 61,409	$ 194,939	$ 4,538	$ 2,462,803	$ 3,029,051
Taxes receivable	-	-	-	-	-	7,996,018	7,996,018
TOTAL ASSETS	$ 267,931	$ 37,431	$ 61,409	$ 194,939	$ 4,538	$ 10,458,821	$ 11,025,069
LIABILITIES							
Accrued items and other	$ 162,899	$ 19,168	$ 52,520	$ 194,939	$ 4,313	$ 418,114	$ 851,953
Due to other governments	105,032	18,263	8,889	-	225	10,040,707	10,173,116
TOTAL LIABILITIES	$ 267,931	$ 37,431	$ 61,409	$ 194,939	$ 4,538	$ 10,458,821	$ 11,025,069

WHITFIELD COUNTY, GEORGIA

Combining Statement of Changes in Assets and Liabilities

Agency Funds

For the Year Ended December 31, 2018

CLERK OF COURT	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 281,495	$ 5,896,757	$ (5,910,321)	$ 267,931
TOTAL ASSETS	$ 281,495	$ 5,896,757	$ (5,910,321)	$ 267,931
LIABILITIES				
Accrued items and other	$ 210,340	$ 2,795,394	$ (2,842,835)	$ 162,899
Due to other governments	71,155	3,101,363	(3,067,486)	105,032
TOTAL LIABILITIES	$ 281,495	$ 5,896,757	$ (5,910,321)	$ 267,931

PROBATE COURT	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 56,447	$ 1,181,177	$ (1,200,193)	$ 37,431
TOTAL ASSETS	$ 56,447	$ 1,181,177	$ (1,200,193)	$ 37,431
LIABILITIES				
Accrued items and other	$ 19,292	$ 906,662	$ (906,786)	$ 19,168
Due to other governments	37,155	274,515	(293,407)	18,263
TOTAL LIABILITIES	$ 56,447	$ 1,181,177	$ (1,200,193)	$ 37,431

MAGISTRATE COURT	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 56,490	$ 1,574,164	$ 1,569,245	$ 61,409
TOTAL ASSETS	$ 56,490	$ 1,574,164	$ 1,569,245	$ 61,409
LIABILITIES				
Accrued items and other	$ 47,665	$ 1,488,771	$ (1,483,916)	$ 52,520
Due to other governments	8,825	85,393	(85,329)	8,889
TOTAL LIABILITIES	$ 56,490	$ 1,574,164	$ (1,569,245)	$ 61,409

(Continued)

WHITFIELD COUNTY, GEORGIA

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

For the Year Ended December 31, 2018

SHERIFF'S DEPARTMENT	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 263,451	$ 2,095,683	$ (2,164,195)	$ 194,939
TOTAL ASSETS	$ 263,451	$ 2,095,683	$ (2,164,195)	$ 194,939
LIABILITIES				
Accrued items and other	$ 263,418	$ 2,088,146	$ (2,156,625)	$ 194,939
Due to other governments	33	7,537	(7,570)	-
TOTAL LIABILITIES	$ 263,451	$ 2,095,683	$ (2,164,195)	$ 194,939

JUVENILE COURT	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 4,402	$ 9,632	$ (9,496)	$ 4,538
TOTAL ASSETS	$ 4,402	$ 9,632	$ (9,496)	$ 4,538
LIABILITIES				
Accrued items and other	$ 4,272	$ 8,276	$ (8,235)	$ 4,313
Due to other governments	130	1,356	(1,261)	225
TOTAL LIABILITIES	$ 4,402	$ 9,632	$ (9,496)	$ 4,538

TAX COMMISSIONER	Balance December 31, 2017	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 1,229,276	$ 120,032,130	$ (118,798,603)	$ 2,462,803
Taxes receivable	8,626,894	111,810,218	(112,441,094)	7,996,018
TOTAL ASSETS	$ 9,856,170	$ 231,842,348	$ (231,239,697)	$ 10,458,821
LIABILITIES				
Accrued items and other	$ 2,693,063	$ (745,326)	$ (1,529,623)	$ 418,114
Due to other governments	7,163,107	120,777,456	(117,899,856)	10,040,707
TOTAL LIABILITIES	$ 9,856,170	$ 120,032,130	$ (119,429,479)	$ 10,458,821

(Continued)

WHITFILED COUNTY, GEORGIA

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

For the Year Ended December 31, 2018

TOTAL	Balance January 1, 2018	Additions	Deductions	Balance December 31, 2018
ASSETS				
Cash	$ 1,891,561	$ 127,651,053	$ (126,513,563)	$ 3,029,051
Taxes receivable	8,626,894	111,810,218	(112,441,094)	7,996,018
TOTAL ASSETS	$ 10,518,455	$ 239,461,271	$ (238,954,657)	$ 11,025,069
LIABILITIES				
Accrued items and other	$ 3,238,050	$ 6,541,923	$ (8,928,020)	$ 851,953
Due to other governments	7,280,405	124,247,620	(121,354,909)	10,173,116
TOTAL LIABILITIES	$ 10,518,455	$ 130,789,543	$ (130,282,929)	$ 11,025,069

STATISTICAL SECTION

This part of Whitfield County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

WHITFIELD COUNTY, GEORGIA
NET POSITION BY COMPONENT

	2018	2017 - Restated	2016	2015
Governmental activities				
Net investment in capital assets	$ 210,051,630	$ 225,843,608	$ 237,951,877	$ 225,710,706
Restricted	21,170,375	16,412,612	23,879,901	34,314,997
Unrestricted	10,765,984	9,938,504	(4,685,019)	7,839,847
Total governmental activities net position	$ 241,987,989	$ 252,194,724	$ 257,146,759	$ 267,865,550
Business-type activities				
Net investment in capital assets	$ 261,751	$ 211,536	$ 161,927	$ 252,587
Unrestricted	16,578,213	15,627,350	15,596,297	14,750,860
Total business-type activities net position	$ 16,839,964	$ 15,838,886	$ 15,758,224	$ 15,003,447
Primary government				
Net investment in capital assets	$ 210,313,381	$ 226,055,144	$ 238,113,804	$ 225,963,293
Restricted	21,170,375	16,412,612	23,879,901	34,314,997
Unrestricted	27,344,197	25,565,854	10,911,278	22,590,707
Total primary government net position	$ 258,827,953	$ 268,033,610	$ 272,904,983	$ 282,868,997

WHITFIELD COUNTY, GEORGIA
NET POSITION BY COMPONENT

2014	2013	2012	2011	2010	2009
$ 252,389,189	$ 264,426,126	$ 281,831,473	$ 298,068,417	$ 314,908,444	$ 335,443,861
28,157,277	34,560,814	34,918,133	41,623,716	49,906,086	34,331,858
3,271,397	5,793,885	7,305,907	3,991,169	2,686,344	10,059,677
$ 283,817,863	$ 304,780,825	$ 324,055,513	$ 343,683,302	$ 367,500,874	$ 379,835,396
$ 217,212	$ 187,375	$ 181,521	$ 175,051	$ 195,913	$ 292,761
15,349,663	15,385,978	15,573,756	16,019,134	16,554,558	14,446,662
$ 15,566,875	$ 15,573,353	$ 15,755,277	$ 16,194,185	$ 16,750,471	$ 14,739,423
$ 252,606,401	$ 264,613,501	$ 282,012,994	$ 298,243,468	$ 315,104,357	$ 335,736,622
28,157,277	34,560,814	34,918,133	41,623,716	49,906,086	34,331,858
18,621,060	21,179,863	22,879,663	20,010,303	19,240,902	24,506,339
$ 299,384,738	$ 320,354,178	$ 339,810,790	$ 359,877,487	$ 384,251,345	$ 394,574,819

WHITFIELD COUNTY, GEORGIA
CHANGES IN NET POSITION

	2018	2017	2016	2015	2014
Expenses					
Governmental activities:					
General government	$ 9,877,894	$ 9,442,567	$ 8,936,272	$ 9,153,564	$ 8,510,168
Judicial	8,075,571	6,868,947	6,580,810	6,275,200	5,993,563
Public safety	30,482,562	33,437,317	32,838,284	23,785,809	21,110,555
Public works	35,286,715	31,557,349	30,209,653	30,529,832	28,086,893
Health and welfare	538,984	731,409	708,319	772,204	762,984
Culture and recreation	1,750,337	1,657,626	1,917,403	544,925	1,393,014
Housing and development	2,920,984	3,832,215	2,680,820	2,136,681	1,445,646
Interest on long-term debt	475,610	513,383	656,350	651,456	668,232
Total governmental activities expenses	$ 89,408,657	$ 88,040,813	$ 84,527,911	$ 73,849,671	$ 67,971,055
Business-type activities:					
Northwest Georgia Trade and Convention Center	$ -	$ -	$ -	$ 68,417	$ -
Whitfield Transit System	783,734	742,284	744,371	793,037	706,867
Dalton-Whitfield SWM Authority	-	-	-	495,011	107,170
Total business-type activities expenses	783,734	742,284	744,371	1,356,465	814,037
Total primary government expenses	$ 90,192,391	$ 88,783,097	$ 85,272,282	$ 75,206,136	$ 68,785,092
Program Revenues					
Governmental activities:					
Charge for services:					
General government	$ 2,108,452	$ 2,113,176	$ 1,900,811	$ 1,762,921	$ 1,686,724
Judicial	1,963,686	2,871,599	2,728,927	2,451,203	2,169,330
Public safety	3,517,869	2,338,532	2,330,452	2,426,120	2,446,871
Public works	609,255	128,190	145,020	997,851	167,191
Culture and recreation	169,342	145,897	147,979	149,574	122,969
Housing and development	546,497	2,202,650	2,009,994	1,725,178	1,726,650
Operating grants and contributions	3,312,192	2,458,535	2,573,112	1,224,867	2,479,216
Capital grants and contributions	1,395,063	3,044,312	2,070,393	684,788	312,039
Total governmental activities program revenues	$ 13,622,356	$ 15,302,891	$ 13,906,688	$ 11,422,502	$ 11,110,990
Business-type activities:					
Charge for services:					
Northwest Georgia Trade and Convention Center	$ 168,986	$ 112,466	$ 154,392	$ -	$ 100,693
Whitfield Transit System	228,652	212,076	242,490	259,904	257,411
Dalton-Whitfield SWM Authority	828,712	651,831	600,385	-	-
Operating grants and contributions	360,577	289,534	290,525	314,890	273,948
Capital grants and contributions	-	135,445	132,227	119,929	113,252
Total business-type activities program revenues	$ 1,586,927	$ 1,401,352	$ 1,420,019	$ 694,723	$ 745,304
Total primary government program revenues	$ 15,209,283	$ 16,704,243	$ 15,326,707	$ 12,117,225	$ 11,856,294
Net (Expense)/ Revenue					
Governmental activities	$ (75,786,301)	$ (72,737,922)	$ (70,621,223)	$ (62,427,169)	$ (56,860,065)
Business-type activities	803,193	659,068	675,648	(661,742)	(68,733)
Total primary government net (expense)/ revenue	$ (74,983,108)	$ (72,078,854)	$ (69,945,575)	$ (63,088,911)	$ (56,928,798)

WHITFIELD COUNTY, GEORGIA
CHANGES IN NET POSITION

	2018	2017	2016	2015	2014
General revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	$ 32,453,402	$ 31,513,742	$ 28,271,752	$ 22,608,630	$ 20,297,852
Sales taxes	27,380,737	25,680,398	25,524,158	17,936,259	11,235,131
Insurance premium tax	4,272,930	3,962,650	3,700,351	3,477,199	3,244,462
Alcoholic beverage tax	407,996	404,559	397,186	387,485	339,349
Hotel/Motel tax	260,224	246,476	257,608	259,461	252,493
Miscellaneous taxes	700,966	842,068	792,105	728,783	559,248
Miscellaneous	191,478	1,097,834	980,016	1,068,644	931,445
Gain or (loss) on sale of capital assets	-	783,670	47,711	89,543	116,702
Investment earnings	109,718	11,719	10,674	17,166	5,703
Transfers	(197,885)	(105,229)	(79,129)	(98,314)	(62,256)
Total governmental activities	$ 65,579,566	$ 64,437,887	$ 59,902,432	$ 46,474,856	$ 36,920,129
Business-type activities:					
Miscellaneous	$ -	$ -	$ -	$ -	$ -
Transfers	197,885	105,229	79,129	98,314	62,256
Total business-type activities	$ 197,885	$ 105,229	$ 79,129	$ 98,314	$ 62,256
Total primary government	$ 65,777,451	$ 64,543,116	$ 59,981,561	$ 46,573,170	$ 36,982,385
Change in Net Position					
Governmental activities	$ (10,206,735)	$ (8,300,035)	$ (10,718,791)	$ (15,952,313)	$ (19,939,936)
Business-type activities	1,001,078	764,297	754,777	(563,428)	(6,477)
Total primary government	$ (9,205,657)	$ (7,535,738)	$ (9,964,014)	$ (16,515,741)	$ (19,946,413)

WHITFIELD COUNTY, GEORGIA
CHANGES IN NET POSITION

	2013	2012	2011	2010	2009
Expenses					
Governmental activities:					
General government	$ 7,945,573	$ 8,017,307	$ 7,510,940	$ 9,037,213	$ 8,971,621
Judicial	5,918,081	5,551,125	5,576,945	6,606,481	6,703,392
Public safety	20,328,667	18,991,668	18,841,608	21,619,839	21,162,964
Public works	26,820,775	26,983,422	26,920,990	29,446,224	32,050,773
Health and welfare	736,259	734,949	767,338	1,482,510	1,839,106
Culture and recreation	1,575,465	1,418,859	1,098,824	1,418,981	1,390,013
Housing and development	2,160,119	2,312,731	4,786,369	2,887,052	4,775,999
Interest on long-term debt	834,987	678,908	677,121	299,174	171,446
Total governmental activities expenses	$ 66,319,926	$ 64,688,969	$ 66,180,135	$ 72,797,474	$ 77,065,314
Business-type activities:					
Northwest Georgia Trade and Convention Center	$ -	$ 73,557	$ 756,092	$ 588,783	$ 615,772
Whitfield Transit System	669,469	711,853	674,449	674,426	495,783
Dalton-Whitfield SWM Authority	187,750	365,351	302,548	1,564,727	223,566
Total business-type activities expenses	857,219	1,150,761	1,733,089	2,827,936	1,335,121
Total primary government expenses	$ 67,177,145	$ 65,839,730	$ 67,913,224	$ 75,625,410	$ 78,400,435
Program Revenues					
Governmental activities:					
Charge for services:					
General government	$ 1,684,920	$ 1,480,320	$ 1,446,966	$ 1,412,134	$ 1,930,295
Judicial	2,276,747	3,284,628	2,542,433	2,339,923	2,701,128
Public safety	2,405,724	2,255,613	2,037,259	2,126,490	2,189,184
Public works	158,166	23,768	14,842	362,958	382,115
Culture and recreation	38,607	27,755	29,034	43,543	-
Housing and development	-	-	74,454	-	34,168
Operating grants and contributions	1,162,832	909,197	1,386,215	2,916,647	822,835
Capital grants and contributions	4,457,162	961,531	1,157,732	1,394,657	-
Total governmental activities program revenues	$ 12,184,158	$ 8,942,812	$ 8,688,935	$ 10,596,352	$ 8,059,725
Business-type activities:					
Charge for services:					
Northwest Georgia Trade and Convention Center	$ 5,825	$ -	$ -	$ -	$ -
Whitfield Transit System	245,922	238,587	247,812	277,987	199,598
Dalton-Whitfield SWM Authority	-	-	-	-	-
Operating grants and contributions	290,077	266,528	280,751	226,208	171,913
Capital grants and contributions	88,856	78,331	125,265	43,498	95,188
Total business-type activities program revenues	$ 630,680	$ 583,446	$ 653,828	$ 547,693	$ 466,699
Total primary government program revenues	$ 12,814,838	$ 9,526,258	$ 9,342,763	$ 11,144,045	$ 8,526,424
Net (Expense)/ Revenue					
Governmental activities	$ (54,135,768)	$ (55,746,157)	$ (57,491,200)	$ (62,201,122)	$ (69,005,589)
Business-type activities	(226,539)	(567,315)	(1,079,261)	(2,280,243)	(868,422)
Total primary government net (expense)/ revenue	$ (54,362,307)	$ (56,313,472)	$ (58,570,461)	$ (64,481,365)	$ (69,874,011)

WHITFIELD COUNTY, GEORGIA
CHANGES IN NET POSITION

	2013	2012	2011	2010	2009
General revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	$ 19,745,823	$ 14,707,967	$ 14,707,967	$ 14,946,978	$ 16,281,253
Sales taxes	10,151,398	14,710,223	14,710,223	31,150,595	28,542,285
Insurance premium tax	3,074,919	2,769,341	2,769,341	2,492,460	2,562,750
Alcoholic beverage tax	339,145	381,470	381,470	404,704	407,922
Hotel/Motel tax	238,831	215,275	215,275	200,674	194,050
Miscellaneous taxes	508,080	470,491	470,491	464,033	476,936
Miscellaneous	794,068	908,525	908,525	826,862	866,430
Gain or (loss) on sale of capital assets	504,921	-	-	-	-
Investment earnings	5,421	33,311	33,311	57,895	142,573
Lease financing	-	-	-	-	-
Transfers	(44,614)	(522,975)	(522,975)	(677,601)	(534,748)
Total governmental activities	$ 35,317,992	$ 33,673,628	$ 33,673,628	$ 49,866,600	$ 48,939,451
Business-type activities:					
Miscellaneous	$ -	$ -	$ -	$ -	$ 1,522
Transfers	44,614	522,975	522,975	677,601	534,748
Total business-type activities	$ 44,614	$ 522,975	$ 522,975	$ 677,601	$ 536,270
Total primary government	35,362,606	34,196,603	34,196,603	50,544,201	49,475,721
Change in Net Position					
Governmental activities	$ (18,817,776)	$ (22,072,529)	$ (23,817,572)	$ (12,334,522)	$ (20,066,138)
Business-type activities	(181,925)	(44,340)	(556,286)	(1,602,642)	(332,152)
Total primary government	$ (18,999,701)	$ (22,116,869)	$ (24,373,858)	$ (13,937,164)	$ (20,398,290)

WHITFIELD COUNTY, GEORGIA
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General fund:										
Nonspendable	$ 419,191	$ 380,294	$ 368,221	$ 369,163	$ 325,638	$ 361,411	$ 482,521	$ 323,618	$ 396,586	$ 252,655
Unassigned	22,648,547	19,107,881	15,485,677	13,475,415	14,947,122	15,307,434	15,333,108	14,460,450	13,525,724	21,834,480
Total general fund	$ 23,067,738	$ 19,488,175	$ 15,853,898	$ 13,844,578	$ 15,272,760	$ 15,668,845	$ 15,815,629	$ 14,784,068	$ 13,922,310	$ 22,087,135
All other governmental funds:										
Nonspendable	$ 329,530	$ 2,191,099	$ 1,808,567	$ 6,421,863	$ 20,652	$ 20,587	$ 72,943	$ 72,943	$ 54,192	$ 54,193
Restricted	21,170,375	16,412,612	23,879,901	34,314,997	27,847,921	33,594,081	32,104,139	38,650,273	43,966,462	33,078,704
Committed	1,036,282	710,508	492,114	309,353	309,356	966,733	2,813,994	2,973,443	5,939,624	1,198,961
Total all other governmental funds	$ 22,536,187	$ 19,314,219	$ 26,180,582	$ 41,046,213	$ 28,177,929	$ 34,581,401	$ 34,991,076	$ 41,696,659	$ 49,960,278	$ 34,331,858

Note: This schedule reports using the modified accrual basis of accounting.

WHITFIELD COUNTY, GEORGIA
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN YEARS

continued

	2018	2017	2016	2015
REVENUES				
Taxes	$ 65,404,921	$ 63,333,501	$ 58,564,076	$ 45,310,716
Licenses and permits	616,922	557,925	436,518	493,552
Intergovernmental revenues	4,932,147	6,287,273	4,717,912	2,928,682
Charges for services	5,297,091	4,792,305	4,735,662	5,730,081
Fines, forfeitures and penalties	1,510,315	1,988,743	1,859,148	1,559,477
Investment earnings	304,338	154,055	142,584	95,528
Contributions and donations	10,758	125,665	192,400	56,733
Miscellaneous	1,193,376	1,097,834	980,016	1,068,644
Total revenues	79,269,868	78,337,301	71,628,316	57,243,413
EXPENDITURES				
Current -				
General government	8,213,542	7,923,960	7,614,471	7,540,769
Judicial	6,893,666	6,739,930	6,360,274	6,134,696
Public safety	26,034,268	25,197,530	23,650,687	21,735,455
Public works	6,940,552	7,114,105	5,466,017	6,493,425
Health and welfare	538,984	572,134	549,044	612,929
Culture and recreation	1,332,659	1,327,158	1,283,623	1,138,648
Housing and development	2,755,086	3,093,880	2,570,046	3,762,866
Capital outlay	8,004,753	11,654,041	18,110,292	8,783,617
Intergovernmental	7,807,862	10,140,514	10,204,929	4,027,612
Debt service				
Principal retirement	6,967,691	8,030,794	7,985,100	3,486,981
Interest and fiscal charges	475,610	513,333	658,727	621,587
Total expenditures	75,964,673	82,307,379	84,453,210	64,338,585
Excess (deficiency) of revenues over expenditures	3,305,195	(3,970,078)	(12,824,894)	(7,095,172)
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	38,490	843,221	47,711	89,543
Refunding bond issued	-	-	-	4,885,000
Proceeds from contract payable	-	-	-	18,434,044
Debt service-principal	-	-	-	(4,775,000)
Loans issued	3,655,731	-	-	-
Revenue bond proceeds	-	-	-	-
Transfers in	2,750,617	3,569,036	3,492,573	3,383,897
Transfers out	(2,948,502)	(3,674,265)	(3,571,701)	(3,482,210)
Total other financing sources (uses)	3,496,336	737,992	(31,417)	18,535,274
Net change in fund balances	$ 6,801,531	$ (3,232,086)	$ (12,856,311)	$ 11,440,102
Debt service as a percentage of noncapital expenditures	10.61%	12.01%	12.80%	7.68%

2014	2013	2012	2011	2010	2009
$ 36,151,183	$ 33,374,021	$ 35,756,919	$ 33,496,679	$ 49,521,208	$ 48,506,774
424,522	360,420	303,396	287,160	264,582	232,945
3,123,673	2,662,832	1,189,188	1,957,160	4,220,480	822,835
5,561,899	6,146,925	4,746,514	4,631,345	4,485,641	5,192,873
1,562,268	1,467,906	2,335,835	1,605,626	1,480,845	1,734,905
102,686	71,224	97,153	88,248	98,719	142,573
5,025	-	258,720	46,190	135,385	54,442
931,445	794,068	924,046	908,525	788,266	845,127
47,862,701	44,877,396	45,611,771	43,020,933	60,995,126	57,532,474
7,325,404	6,812,986	6,722,747	6,257,854	7,799,706	6,825,771
5,989,848	5,605,036	5,455,468	5,407,674	6,496,632	5,871,691
20,304,705	18,555,166	18,072,842	16,987,515	20,851,624	18,937,643
6,949,779	6,864,098	6,024,560	6,024,199	6,924,763	7,268,173
603,709	576,984	575,674	608,063	1,323,235	1,575,662
1,282,402	948,058	1,012,060	1,256,643	1,291,280	1,189,291
1,948,422	2,065,145	1,908,765	2,130,183	2,597,786	1,946,263
6,786,384	8,269,484	8,201,724	11,723,995	13,192,429	7,139,027
1,023,105	646,406	956,118	513,558	513,681	841,469
3,477,772	1,905,865	1,820,430	1,435,748	1,374,960	942,487
664,092	829,934	723,669	856,809	359,126	294,088
56,355,622	53,079,162	51,474,057	53,202,241	62,725,222	52,831,565
(8,492,921)	(8,201,766)	(5,862,286)	(10,181,308)	(1,730,096)	4,700,909
134,456	504,921	80,935	32,063	38,594	236,491
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
221,164	-	235,735	50,359	-	-
-	7,185,000	-	3,220,000	9,850,000	3,625,000
3,107,504	1,056,038	1,758,015	1,091,295	3,040,311	3,583,587
(1,769,760)	(1,100,652)	(1,886,421)	(1,614,270)	(3,735,214)	(4,118,335)
1,693,364	7,645,307	188,264	2,779,447	9,193,691	3,326,743
$ (6,799,557)	$ (556,459)	$ (5,674,022)	$ (7,401,861)	$ 7,463,595	$ 8,027,652
8.41%	6.32%	5.68%	5.08%	3.32%	2.44%

WHITFIELD COUNTY, GEORGIA
TAX REVENUES BY SOURCE - GOVERNMENTAL FUNDS
TEN YEAR SUMMARY
DECEMBER 31, 2018

CALENDAR YEAR	PROPERTY	LOCAL OPTION SALES	SPECIAL PURPOSE LOCAL OPTION SALES	INSURANCE PREMIUM	ALCOHOLIC BEVERAGE	REAL ESTATE TRANSFER	OTHER	TOTAL
2009	$ 16,322,831	$ 12,998,658	$ 15,543,627	$ 2,562,750	$ 407,922	$ 35,514	$ 635,472	$ 48,506,774
2010	14,808,741	14,175,942	16,974,653	2,492,460	404,704	28,924	635,784	49,521,208
2011	14,949,879	14,504,471	205,752	2,769,341	381,470	27,032	658,734	33,496,679
2012	16,295,764	15,243,659	196,010	2,958,533	354,505	40,593	667,855	35,756,919
2013	19,061,648	10,149,095	2,303	3,074,919	339,145	46,570	700,341	33,374,021
2014	20,513,632	11,235,131	-	3,244,462	339,349	65,652	752,957	36,151,183
2015	22,678,327	10,448,099	7,488,160	3,477,199	387,485	75,851	755,595	45,310,716
2016	28,074,028	9,848,729	15,675,429	3,700,351	397,186	88,347	780,006	58,564,076
2017	32,409,272	9,896,272	15,784,126	3,962,650	404,559	105,913	770,709	63,333,501
2018	32,382,872	10,561,298	16,819,439	4,272,930	407,996	140,684	819,702	65,404,921
Percentage Change In Dollars Over 10 Years	98.4%	-18.8%	8.2%	66.7%	0.0%	296.1%	29.0%	34.8%

Note:

Other: Includes financial institution business taxes, franchise taxes and hotel/motel taxes.

WHITFIELD COUNTY, GEORGIA
ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
TEN YEAR SUMMARY
December 31, 2018

CALENDAR YEAR	REAL PROPERTY	PERSONAL PROPERTY	PUBLIC UTILITIES	LESS TAX-EXEMPT PROPERTY	TOTAL ASSESSED VALUE	TOTAL ESTIMATED ACTUAL VALUE	ASSESSED TO TOTAL ESTIMATED ACTUAL VALUE	TOTAL DIRECT TAX RATE
2009	$ 2,228,552,949	$ 925,763,433	$ 74,319,939	$ (422,796,466)	$ 2,805,839,855	$ 7,014,599,638	40%	5.061
2010	2,142,057,989	811,906,837	71,798,153	(478,003,261)	2,547,759,718	6,369,399,295	40%	5.061
2011	2,046,646,867	876,878,422	70,643,746	(491,180,061)	2,502,988,974	6,257,472,435	40%	5.061
2012	2,030,908,599	950,038,218	68,701,212	(835,851,413)	2,213,796,616	5,534,491,540	40%	6.061
2013	2,074,798,350	886,339,600	63,832,494	(812,638,755)	2,212,331,689	5,530,829,223	40%	6.061
2014	2,073,045,531	986,431,576	70,312,909	(869,629,696)	2,260,160,320	5,650,400,800	40%	6.061
2015	2,102,030,066	1,030,285,340	71,487,661	(907,271,796)	2,296,531,271	5,741,328,178	40%	7.061
2016	2,128,163,776	1,011,402,852	74,391,237	(896,054,401)	2,317,903,464	5,794,758,660	40%	9.561
2017	2,255,189,012	1,056,032,717	72,768,592	(887,587,000)	2,496,403,321	6,241,008,303	40%	9.329
2018	2,256,931,862	1,184,441,889	72,404,907	(915,374,586)	2,598,404,072	6,496,010,180	40%	9.312

NOTES:

1. Real property includes commercial and residential property.
2. All property is assessed at 40% of the estimated actual value.
3. Tax rate is per $1,000 of assessed value

WHITFIELD COUNTY, GEORGIA
PROPERTY TAX RATES - ALL OVERLAPPING GOVERNMENTS
TEN YEAR SUMMARY
December 31, 2018

CALENDAR YEAR	COUNTY RATES					COUNTY SCHOOLS	CITY OF DALTON	DEVELOPMENT AUTHORITY OF DALTON	STATE OF GEORGIA	TOTAL OVERLAPPING
	MAINTENANCE AND OPERATING	SPECIAL FIRE DISTRICT	SOLID WASTE	JOINT DEVELOPMENT	TOTAL COUNTY					
2009	5.061	0.000	0.000	0.000	5.061	14.756	2.874	1.000	0.250	23.941
2010	5.061	0.000	0.000	0.000	5.061	14.756	2.875	0.950	0.250	23.642
2011	5.061	0.000	0.000	0.000	5.061	14.756	2.780	0.950	0.250	23.547
2012	6.061	0.000	0.000	0.000	6.061	18.756	2.697	0.950	0.200	28.464
2013	6.061	1.283	0.341	0.376	8.061	18.756	2.616	0.950	0.150	30.383
2014	6.061	1.283	0.341	0.376	8.061	18.756	2.537	0.950	0.100	30.304
2015	7.061	1.283	0.341	0.376	9.061	18.756	2.511	0.950	0.050	31.278
2016	9.561	1.283	0.341	0.376	11.561	18.756	2.506	0.950	0.000	33.773
2017	9.329	2.755	0.286	0.397	12.767	18.756	2.506	0.950	0.000	34.979
2018	9.312	2.755	0.286	0.397	12.750	18.756	2.505	2.500	0.000	36.511

Notes:

1. Tax rates are shown in dollars per $1,000 of assessed value.

WHITFIELD COUNTY, GEORGIA
PRINCIPAL TAXPAYERS
December 31, 2018

2018			2008		
TAXPAYER	TAXES LEVIED	PERCENT OF TOTAL ASSESSED VALUATION	TAXPAYER	TAXES LEVIED	PERCENT OF TOTAL ASSESSED VALUATION
Shaw Industries, Inc.	$ 7,822,158	27.16%	Shaw Industries, Inc.	$ 8,381,558	24.78%
Mohawk Industries	3,397,640	11.80%	Mohawk Industries, Inc.	2,313,389	8.07%
Engineered Floors	3,130,541	10.87%	Beaulieu Group, LLC	1,587,062	4.85%
Joint Development Authority	1,140,055	3.96%	J & J Industries	920,267	2.42%
J & J Industries	1,064,510	3.70%	Windstream Georgia	706,677	2.30%
Tandus Centiva, Inc.	1,007,646	3.50%	Collins & Aikman Corp.	600,855	1.71%
North Georgia EMC	730,137	2.54%	Oriental Weavers USA, Inc.	462,777	1.97%
Lexmark Carpet Mills	571,383	1.98%	CBL & Associates	366,196	0.96%
Norfolk Southern Corp.	540,308	1.88%	Shiroki Georgia LLC	360,627	0.95%
Synthetic Turf Resources	537,594	1.87%	World Carpets	359,104	0.95%

Source: Whitfield County Tax Commissioner's Office
Note - 2009 data was not available

WHITFIELD COUNTY, GEORGIA
PROPERTY TAX LEVIES AND COLLECTIONS
TEN YEAR SUMMARY
December 31, 2018

DIGEST YEAR	TAXES LEVIED	ADJUSTMENTS	TOTAL ADJUSTED LEVY	COLLECTED WITHIN THE YEAR OF THE LEVY		COLLECTIONS IN SUBSEQUENT YEARS	TOTAL COLLECTIONS TO DATE	
				AMOUNT	PERCENTAGE OF ORIGINAL LEVY		AMOUNT	PERCENTAGE OF ADJUSTED LEVY
2009	$ 14,679,298	$ (175,873)	$ 14,503,425	$ 12,899,702	87.88%	$ 1,601,115	$ 14,500,817	99.98%
2010	13,359,997	(87,593)	13,272,404	11,484,141	85.96%	1,783,435	13,267,576	99.96%
2011	12,900,630	48,981	12,949,611	11,405,696	88.41%	1,543,260	12,948,956	99.99%
2012	13,674,749	194,563	13,869,312	12,658,780	92.57%	1,196,106	13,854,886	99.90%
2013	16,342,897	(49,069)	16,293,828	14,413,582	88.19%	1,875,364	16,288,946	99.97%
2014	16,764,828	(158,585)	16,606,243	15,077,905	89.94%	1,510,377	16,588,282	99.89%
2015	19,414,088	(289,545)	19,124,543	17,343,021	89.33%	1,691,171	19,034,192	99.53%
2016	25,089,495	210,476	25,299,971	23,059,586	91.91%	1,560,881	24,620,467	97.31%
2017	28,953,450	(516,564)	28,436,886	27,056,626	93.45%	1,042,925	28,099,551	98.81%
2018	29,263,039	(461,643)	28,801,396	27,388,243	93.59%	-	27,388,243	95.09%

Source: Whitfield County Tax Commissioner's Office

WHITFIELD COUNTY, GEORGIA
RATIO OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS

	GOVERNMENTAL ACTIVITIES				BUSINESS-TYPE ACTIVITIES			
CALENDAR YEAR	REVENUE BONDS	INTER-GOVERNMENTAL LIABILITY	CAPITAL LEASES	NOTES PAYABLE	CAPITAL LEASES	TOTAL PRIMARY GOVERNMENT	PERCENT OF PERSONAL INCOME	PER CAPITA
2009	$ 3,625,000	$ 2,889,684	$ -	$ -	$ 970,383	$ 7,485,067	0.31%	$ 85
2010	13,170,000	2,135,388	231,828	854,640	487,665	16,879,521	0.56%	165
2011	15,740,000	1,552,024	185,451	759,680	-	18,237,155	0.62%	177
2012	14,500,000	1,076,277	315,627	664,720	-	16,556,624	0.57%	160
2013	20,385,000	680,839	205,213	569,760	-	21,840,812	0.72%	212
2014	17,420,000	370,492	323,052	474,800	-	18,588,344	0.59%	180
2015	14,504,000	18,584,321	207,115	379,840	-	33,675,276	1.00%	323
2016	11,344,000	13,948,206	110,713	284,880	-	25,687,799	0.74%	246
2017	8,111,000	9,341,558	14,577	189,920	-	17,657,055	0.47%	169
2018	5,903,000	7,655,887	413,624	127,584	-	14,100,095	0.36%	135

Per Capita is calculated by multiplying per capita income by percent of personal income
Percent of personal income is calculated by dividing total primary government by personal income

WHITFIELD COUNTY, GEORGIA
RATIO OF NET GENERAL BONDED DEBT TO
ASSESSED VALUE AND NET BONDED DEBT PER CAPITA
TEN YEAR SUMMARY
DECEMBER 31, 2018

CALENDAR YEAR	POPULATION	ASSESSED VALUE	GROSS BONDED DEBT	DEBT SERVICE AVAILABLE	NET BONDED DEBT	RATIO OF NET BONDED DEBT TO ASSESSED VALUE	NET BONDED DEBT PER CAPITA
2009	87,833	$ 2,805,839,855	$ -	$ -	$ -	0.00%	$ -
2010	102,599	2,547,759,718	$ -	$ -	$ -	0.00%	$ -
2011	103,184	2,502,988,974	$ -	$ -	$ -	0.00%	$ -
2012	103,359	2,213,796,616	$ -	$ -	$ -	0.00%	$ -
2013	102,945	2,212,331,689	$ -	$ -	$ -	0.00%	$ -
2014	103,542	2,260,160,320	$ -	$ -	$ -	0.00%	$ -
2015	104,216	2,296,531,271	$ -	$ -	$ -	0.00%	$ -
2016	104,589	2,317,903,464	$ -	$ -	$ -	0.00%	$ -
2017	104,658	2,496,403,321	$ -	$ -	$ -	0.00%	$ -
2018	104,062	2,598,404,072	$ -	$ -	$ -	0.00%	$ -

Note:

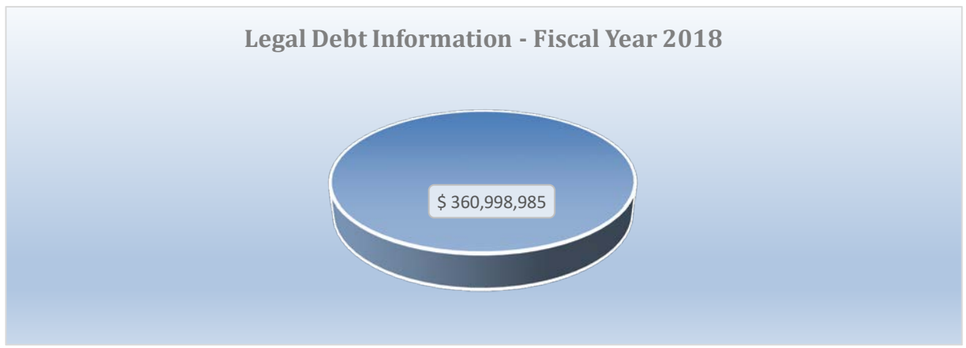
Gross bonded debt includes all long-term general obligation bonds.

WHITFIELD COUNTY, GEORGIA
LEGAL DEBT MARGIN INFORMATION
LAST TEN YEARS

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Debt limit	$ 360,998,985	$ 357,122,803	$ 342,787,384	$ 344,445,910	$ 345,629,147	$ 337,442,908	$ 337,949,473	$ 329,625,407	$ 334,645,648	$ 359,523,215
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	-
Legal debt margin	$ 360,998,985	$ 357,122,803	$ 342,787,384	$ 344,445,910	$ 345,629,147	$ 337,442,908	$ 337,949,473	$ 329,625,407	$ 334,645,648	$ 359,523,215
Total net debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%

Legal debt margin calculation for 2018

Assessed value of taxable property		$ 2,694,615,263
Add: exempt real property	835,850,611	915,374,586
Total assessed value of taxable property	-	3,609,989,849
Debt limit (10%) of total assessed value	$ -	360,998,985
Debt applicable to limit	-	-
Legal debt margin	$ -	$ 360,998,985



WHITFIELD COUNTY, GEORGIA
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2018

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Overlapping Debt			
City of Dalton Board of Education (1)	$ 13,360,000	100%	$ 13,360,000
City of Dalton (1)	5,372,776	100%	5,372,776
City of Varnell (2)	357,200	100%	357,200
Total Overlapping Debt			19,089,976
County Direct Debt			
Whitfield County	$ 14,100,095	100%	14,100,095
Total County Direct Debt			14,100,095
Total Direct and Overlapping Debt			$ 33,190,071

Sources:
(1) Data provided by City of Dalton Finance Office
(2) Data provided by City of Varnell City Manager

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Whitfield County. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the County's boundaries and dividing it by each unit's total assessed value. Entities are situated entirely within the geographic boundaries of the County.

WHITFIELD COUNTY, GEORGIA

DEMOGRAPHIC STATISTICS

TEN YEAR SUMMARY

December 31, 2018

CALENDAR YEAR	POPULATION	PERSONAL INCOME	PER CAPITA INCOME	UNEMPLOYMENT RATE
2009	87,833	$ 2,405,921,536	$ 27,392	3.2%
2010	102,599	3,015,384,610	29,390	12.4%
2011	103,184	2,949,824,192	28,588	11.8%
2012	103,359	2,898,599,796	28,044	10.6%
2013	102,945	3,026,274,165	29,397	9.4%
2014	103,542	3,160,101,840	30,520	8.1%
2015	104,216	3,380,245,960	32,435	5.8%
2016	104,589	3,484,591,713	33,317	5.7%
2017	104,658	3,774,804,744	36,068	5.5%
2018	104,062	3,886,819,762	37,351	4.4%

Source - County Development Authority

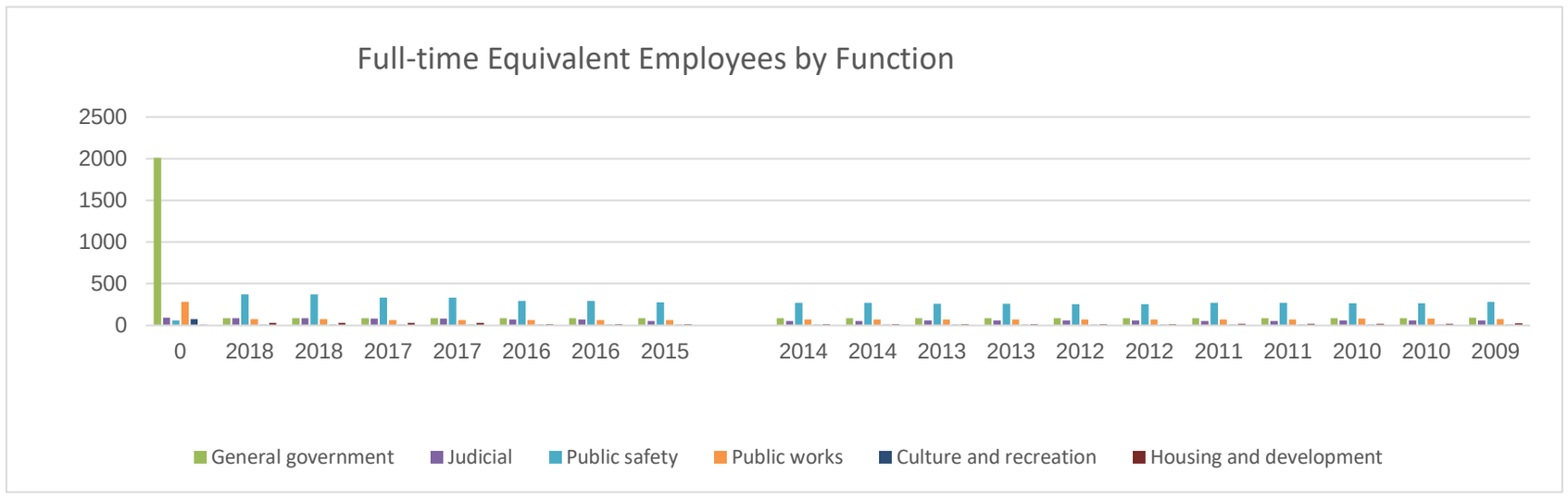
WHITFIELD COUNTY, GEORGIA
PRINCIPAL EMPLOYERS
December 31, 2018

2018			2008		
EMPLOYER	EMPLOYEES	PERCENT OF TOTAL EMPLOYMENT	EMPLOYER	EMPLOYEES	PERCENT OF TOTAL EMPLOYMENT
Shaw Industries, Inc.	6,639	12.01%	Shaw Industries, Inc.	8,996	19.05%
Mohawk Industries	3,970	7.18%	Mohawk Industries	5,934	12.57%
Engineered Floors	3,597	6.51%	Beaulieu Group, LLC	3,112	6.59%
Hamilton Medical Center	2,545	4.60%	Hamilton Medical Center	1,686	3.57%
Whitfield County Schools	1,844	3.34%	Whitfield County Schools	1,632	3.46%
Marketing Alliance	1,223	2.21%	Dalton City Schools	838	1.77%
Tarkett	1,182	2.14%	J&J Industries, Inc.	798	1.69%
Dalton Public Schools	995	1.80%	Collins & Aikman Corp.	794	1.68%
Whitfield County	819	1.48%	Windstream	715	1.51%
City of Dalton	664	1.20%	Conagra Poultry Co.	615	1.30%

Source:
Greater Dalton Chamber of Commerce, last updated July 2019
Georgia Department of Labor

WHITFIELD COUNTY, GEORGIA
FULL-TIME EQUIVALENT WHITFIELD COUNTY EMPLOYEES BY FUNCTION

Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General government	89	86	86	85	85	86	86	87	88	91
Judicial	84	80	72	55	55	60	60	54	61	60
Public safety	371	335	293	276	270	262	257	274	268	282
Public works	75	66	66	66	70	71	72	71	83	78
Culture and recreation	7	7	7	7	8	9	9	8	8	8
Housing and development	30	31	16	15	13	13	15	22	18	23
Total	656	605	540	504	501	501	499	516	526	542



Source: Whitfield County Human Resources Department

WHITFIELD COUNTY, GEORGIA
OPERATING INDICATORS BY FUNCTION

Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General government										
Vehicle tags issued	N/A	107,475	106,856	100,966	98,880	97,832	98,865	111,075	102,294	98,117
Public safety										
E-911 calls	185,955	178,449	N/A	292,937	305,222	221,491	217,890	227,940	119,714	182,626
Fire service calls	5,357	5,677	6,031	5,518	5,477	4,937	5,110	5,108	5,031	4,985
Fire average response time (minutes)	6.1	5.9	6.2	6.2	6.3	6.2	5.4	6.6	6.2	6.5
EMS service calls	16,655	15,069	13,421	13,848	13,735	-	10,581	-	-	-
EMS average response time (minutes)	10.0	9.8	8.6	8.4	8.2	-	9.1	-	-	-
Public works										
Miles of road resurfacing	23.4	27.4	27.0	8.7	20.7	28.5	20.7	31.2	37.7	26.3
Culture and recreation										
Number of program participants	4,033	4,054	3,944	3,820	3,374	3,612	3,848	3,639	2,802	3,196
Housing and development										
Building permits issued	665	508	517	442	376	376	389	368	360	298

Source: Department managers within each function
N/A - Data not available due to malfunction of reporting software

WHITFIELD COUNTY, GEORGIA
CAPITAL ASSET STATISTICS BY FUNCTION

Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General government										
County facilities	21	21	21	21	14	14	14	14	14	14
Public safety										
Fire stations	11	10	10	10	10	10	10	10	10	10
Public works										
Miles of roads	664	711	718	718	718	718	718	718	718	718
Culture and recreation										
County owned ball fields	20	20	20	17	15	14	14	14	14	14

Source: Department managers within each function

COMPLIANCE SECTION

The compliance section includes a single audit report,
schedule of expenditures and federal awards and notes to schedule of expenditures and federal awards,
schedule of findings and questions costs, and schedule or prior audit findings.

MAULDIN & JENKINS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners
of Whitfield County, Georgia
Dalton, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing* Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Whitfield County, Georgia (the "County") as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 27, 2020. Our report includes a reference to other auditors who audited the financial statements of the Whitfield County Department of Public Health as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. Our report also includes a reference to the change in accounting principle resulting from the implementation of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, as of January 1, 2018.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal* control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2018-001 and 2018-002 that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Whitfield County, Georgia's Responses to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Chattanooga, Tennessee
May 27, 2020

MAULDIN & JENKINS

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY THE UNIFORM GUIDANCE

Board of Commissioners
of Whitfield County, Georgia
Dalton, Georgia

Report on Compliance for Each Major Federal Program

We have audited Whitfield County, GA's (the "County's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2018. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, Whitfield County, Georgia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2018.

Report on Internal Control Over Compliance

Management of Whitfield County, GA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Chattanooga, Tennessee
May 27, 2020

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Contract or Project Number	Total Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Schools and Roads - Grants to States	10.665	n/a	$ 11,606
Total U.S. Department of Agriculture			**11,606**
U.S. DEPARTMENT OF THE INTERIOR			
Payments in Lieu of Taxes	15.226	PI0015870-PLN	30,942
Total U.S. Department of the Interior			**30,942**
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed through the Georgia Department of Community Affairs:			
Community Development Block Grant	14.228	2014-935	199,022
Total U.S. Department of Housing and Urban Development			**199,022**
U.S. DEPARTMENT OF JUSTICE			
Passed through the Criminal Justice Coordinating Council			
VOCA Grant for Victim Witness	16.575	C16-8-207	198,346
VOCA Grant for Victim Witness	16.575	C17-8-171	66,319
Subtotal for Crime Victim Assistance Grants			264,665
Passed through the Criminal Justice Coordinating Council			
Violence Against Women Awareness Program	16.588	W17-8-032	55,892
Total U.S. Department of Justice			**320,557**
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed through Georgia Emergency Management Agency			
Emergency Management Performance Grant	97.042	OEM 18-157	30,780
Homeland Security Grant Program	97.067	SHO17-077	6,879
Homeland Security Grant Program	97.067	SHO17-081	37,793
Homeland Security Grant Program	97.067	SHO17-082	68,788
			113,460
Hazard Mititgation Grant	97.039	HMGP-4165-0010	3,003
Hazard Mititgation Grant	97.039	HMGP-4259-0009	15,600
			18,603
Total U.S. Department of Homeland Security			**162,843**

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Contract or Project Number	Total Expenditures
ENVIRONMENTAL PROTECTION AGENCY			
Passed through Georgia Environmental Finance Authority			
Clean Water State Revolving Fund	66.458	CW2017007	$ 32,624
Total Environmental Protection Agency			**32,624**
U.S. DEPARTMENT OF TRANSPORTATION			
Federal Transit Cluster:			
Passed through Georgia Department of Transportation			
Formula Grants for Rural Areas	20.509	T006219	148,998
Formula Grants for Rural Areas	20.509	T006310	165,400
Formula Grants for Rural Areas	20.509	T006310	41,049
Subtotal for Federal Transit Cluster			355,447
Highway Planning and Construction Cluster	20.205	PI0015464-PLN	31,424
Highway Planning and Construction Cluster	20.205	PI0015870-PLN	32,435
			63,859
Total U.S. Department of Transportation			**419,306**
Total Expenditures of Federal Awards			$ **1,176,900**

WHITFIELD COUNTY, GEORGIA

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 1. BASIS OF PRESENTATION AND ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual bases of accounting. Under the modified accrual basis of accounting, expenditures are recognized when the related fund liability is incurred.

Federal grant programs which are administered through State agencies (pass-through awards) have been included in this report.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and therefore, some amounts presented in this schedule may differ from amounts presented or used in the preparation of the financial statements.

The County elected not to utilize the 10% de minimus indirect cost rate.

The County has $32,624 outstanding the Clean Water State Revolving Loan as of December 31, 2018.

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2018

SECTION I
SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	X yes ____ no
Significant deficiency(ies) identified?	___ yes X none reported
Noncompliance material to financial statements noted?	___ yes X no

Federal Awards

Internal Control over major federal programs:	
Material weakness(es) identified?	___ yes X no
Significant deficiency(ies) identified?	___ yes X none reported
Type of auditor's report issued on compliance for major federal programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	___ yes X no

Identification of major programs:

CFDA Number	Name of Federal Program or Cluster
20.209	Federal Transit Cluster
16.575	Crime Victim Assistance

Dollar threshold used to distinguish between Type A and Type B programs:	$750,000
Auditee qualified as low-risk auditee?	___ yes X no

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2018

SECTION II
FINANCIAL STATEMENT FINDINGS

2018-001 Segregation of Duties

Criteria: Internal controls should be in place, which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

Condition: During our procedures performed at the various offices of the County's elected officials, we noted the limited size of the accounting staff precluded internal controls that would be preferred if the office staff were large enough, to provide optimum segregation of duties. Appropriate segregation of duties was not noted within the following offices of the County: the Clerk of Superior Court, Magistrate Court, Probate Court, Superior Court, Juvenile Court, Sheriff's Office, Tax Commissioner's Office (collectively the "elected officials") and the Finance Department.

Context/Cause: Although the small size of the various departments'/offices' staff limits the segregation of duties, it is important that incompatible duties be assigned to different individuals and/or compensating controls implemented. No one employee should have access to both physical assets and the related accounting records, or to all phases of a transaction. During the course of our test-work, we noted the following areas where the County's control procedures were not sufficient to mitigate risks created due to insufficient oversight:

- In the departments, the monthly bank reconciliations were not being reviewed and the review documented on the monthly reconciliation;
- In the elected officials offices and the finance department, we noted the same individual was responsible for performing the monthly reconciliations, had responsibility for investigating discrepancies in the accounting records, and posting correcting adjustments;
- The Clerk of Superior Court and the Magistrate Court further had a lack of segregation of duties in that the person responsible for preparing and making the collection deposits also had the responsibility of reconciling the transactions;
- The manual journal entries prepared and posted by the finance department did not include a documented review and approval from a responsible party, other than the person preparing the manual adjustment.

Effects: Failure to properly segregate duties or implement compensating controls can lead to misappropriation of funds or abuse of the system that is not detected in a timely manner by employees in the normal course of performing their assigned functions.

SECTION II
FINANCIAL STATEMENT FINDINGS (CONTINUED)

2018-001 Segregation of Duties (Continued)

Recommendation: We recommend the County segregate duties and/or implement compensating controls in the key areas noted above.

Auditee's Response: We will continue to review our operations to determine the most efficient and effective solution to properly segregate duties.

SECTION II
FINANCIAL STATEMENT FINDINGS (CONTINUED)

2018-002 Expenditure Recognition

Criteria: In accordance with generally accepted accounting principles (GAAP), expenses should be recognized as soon as a liability is incurred, regardless of the timing of the related cash flows. Debt service expenditures should be recognized in the period in which they become due and payable.

Condition: Misstatements were detected in the reporting of the County's expenses and the related liabilities.

Context/Cause: During our testing, audit adjustments were required to properly report the Landfill fund and governmental activities' expenses and related liabilities accounts:

- An adjustment of approximately $295,000 was required in the Special Fire District Fund to report the debt service payments made prior to the due date on the intergovernmental agreement as a prepaid item, as the debt service expenditure was made in advance of the period in which the payment was due and payable. The County originally recognized the debt service expenditure in 2018.
- An adjustment of approximately $423,000 was required to record capital outlay in the SPLOST 2015 Fund for the new road paver which was purchased through a financed purchase arrangement. As there was no cash associated with the purchase, the acquisition was not addressed by management. Lease or financed purchases should be reported in the governmental funds as a capital outlay expenditure and an equally offsetting other financing source for the acquisition. Along with this entry, an entry was required in the governmental activities to record the capital asset addition and respective long-term liability.

Effects: Audit adjustments totaling approximately $718,000 were required to correctly report the County's expenditures and related liabilities in accordance with GAAP.

Recommendation: We recommend the County carefully review all expenses and related balance sheet accounts to ensure they are reported in the proper reporting period and in accordance with generally accepted accounting principles.

Auditee's Response: We concur with the finding. We will take necessary steps in the future to ensure that expenditures and their related liabilities are properly recorded.

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2018

SECTION III
FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported

WHITFIELD COUNTY, GEORGIA

SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2018

None noted

Whitfield County

Board of Commissioners

Board Members
R. Lynette Laughter, Chairman
Harold Brooker
Greg Jones
Barry Robbins
Roger Crossen

MANAGEMENT'S CORRECTIVE ACTION PLAN
FOR THE YEAR ENDED DECEMBER 31, 2018

2018-001 Segregation of Duties

Contact Person Responsible for the Corrective Action Plan: James Garvin, Finance Director.

Corrective Action Plan: We will continue to review our operations to determine the most efficient and effective solution to properly segregate duties.

Anticipated Completion Date: December 31, 2020

2018-002 Expenditure Recognition

Contact Person Responsible for the Corrective Action Plan: James Garvin, Finance Director.

Corrective Action Plan: We concur with the finding. We will take necessary steps in the future to ensure that expenditures and their related liabilities are properly recorded.

Anticipated Completion Date: December 31, 2019