

Bulloch County Board of Education

Statesboro, Georgia

Annual Financial Report

Fiscal Year Ending June 30, 2013

(Including Independent Auditor's Reports)

BULLOCH COUNTY SCHOOLS

BULLOCH COUNTY BOARD OF EDUCATION

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FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

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Greg S. Griffin
STATE AUDITOR
(404) 656-2174

March 19, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Bulloch County Board of Education, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express

no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Bulloch County Board of Education, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2013, the Bulloch County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on pages i through viii and page 25 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bulloch County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and

reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by ***Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2014, on our consideration of the Bulloch County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Bulloch County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013ARL-11

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2013

INTRODUCTION

Our discussion and analysis of the Bulloch County School District's financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2013 are as follows:

- On the District-wide financial statements, the assets of the School District exceeded liabilities by $151.6 million. Of this amount, $22.6 million is unrestricted and is available for spending at the School District's discretion.

- The School District had $87.3 million in expenses relating to governmental activities; only $54.3 million of these expenses are offset by program specific charges for services, grants and contributions. General revenues (primarily property and sales taxes) of $40.9 million and fund balance were adequate to provide for these programs.

- As stated above, general revenues accounted for $40.9 million, or 43%, of all revenues totaling $95.2 million. Program specific revenues in the form of charges for services, grants and contributions accounted for the rest.

OVERVIEW OF THE FINANCIAL STATEMENTS

This report consists of several parts including management's discussion and analysis, the basic financial statements and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the *District-wide* and *fund financial statements*.

The District-wide financial statements include the *Statement of Net Position* and *Statement of Activities*. These statements provide information about the activities of the School District presenting both *short-term* and *long-term* information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The *Governmental Funds* statements disclose how basic services are financed in the short-term as well as what remains for future spending. The *Fiduciary Funds* statement provides information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. The fund financial statements reflect the School District's most significant funds. In the case of the Bulloch County School District, the General Fund, District-wide Capital Projects Funds, and Debt Service Funds are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

District-wide Statements

The District-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called *governmental activities*. In reviewing the District-wide financial statements, a reader might ask the question about whether the District is in a better financial position than last year? The Statement of Net Position and the Statement of Activities provide the basis for answering this question. These financial statements include all District's *assets* and *liabilities* and uses the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's *net position* and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

The Statement of Net Position and the Statement of Activities reflect the School District's governmental activities.

Fund Financial Statements

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detail information about only the School District's significant or major funds.

Governmental Funds

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the *modified accrual method of accounting* which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled within the financial statements.

Fiduciary Funds

The School District is the trustee, or *fiduciary*, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Table 1, Statement of Net Position, provides the perspective of the School District as whole. Table 2 shows the Changes in Net Position for the year.

Table 1
Net Position

	Governmental Activities		
	Fiscal Year 2013	Fiscal Year 2012	Net Change
ASSETS			
Cash and Cash Equivalents	$ 29,859,987	$ 26,233,798	$ 3,626,189
Investments	29,911	29,514	397
Accounts Receivable, Net			
Taxes	2,890,687	2,530,366	360,321
State Government	5,467,942	5,391,465	76,477
Federal Government	1,962,535	563,498	1,399,037
Other	78,814	78,814	0
Inventories	310,846	357,601	-46,755
Deferred Charges	354,710	671,761	-317,051
Capital Assets, Non-Depreciable	9,449,524	37,494,209	-28,044,685
Capital Assets, Depreciable			
(Net of Accumulated Depreciation)	171,226,322	143,360,378	27,865,944
Total Assets	$ 221,631,278	$ 216,711,404	$ 4,919,874
LIABILITIES			
Salaries and Benefits Payable	$ 9,123,543	$ 8,184,792	$ 938,751
Interest Payable	396,068	501,274	-105,206
Retainages Payable	37,306	645,087	-607,781
Long-Term Liabilities			
Due Within One Year	9,204,550	11,705,709	-2,501,159
Due in More Than One Year	51,253,566	51,890,416	-636,850
Total Liabilities	$ 70,015,033	$ 72,927,278	$ -2,912,245
NET POSITION			
Net Investment in Capital Assets	$ 124,854,583	$ 118,022,582	$ 6,832,001
Restricted for			
Continuation of Federal Programs	2,236,622	2,356,552	-119,930
Debt Service	1,883,473	2,249,905	-366,432
Capital Projects	2,406		2,406
Continuation of State Programs	362		362
Unrestricted	22,638,799	21,155,087	1,483,712
Total Net Position	$ 151,616,245	$ 143,784,126	$ 7,832,119

Table 2
Change in Net Position

	Governmental Activities		
	Fiscal Year 2013	Fiscal Year 2012	Net Change
Revenues			
Program Revenues:			
Charges for Services and Sales	$ 2,318,128	$ 2,442,757	$ -124,629
Operating Grants and Contributions	51,191,756	49,995,780	1,195,976
Capital Grants and Contributions	748,962	779,393	-30,431
Total Program Revenues	$ 54,258,846	$ 53,217,930	$ 1,040,916
General Revenues:			
Taxes			
Property Taxes			
For Maintenance and Operations	$ 17,347,809	$ 16,842,360	$ 505,449
For Debt Services	1,115,674	1,169,106	-53,432
Railroad Cars		9,423	-9,423
Intangible Recording Tax	481,611	376,700	104,911
Sales Taxes			
Special Purpose Local Option Sales Tax			
For Maintenance and Operations	10,428,175	10,361,150	67,025
For Debt Services	10,431,073	10,363,541	67,532
Grants and Contributions not			
Restricted to Specific Programs	459,216	1,666,333	-1,207,117
Investment Earnings	38,357	84,626	-46,269
Miscellaneous	614,630	759,502	-144,872
Total General Revenues	$ 40,916,545	$ 41,632,741	$ -716,196
Total Revenues	$ 95,175,391	$ 94,850,671	$ 324,720
Program Expenses:			
Instruction	$ 54,645,497	$ 53,967,858	$ 677,639
Support Services			
Pupil Services	3,350,932	3,434,140	-83,208
Improvement of Instructional Services	1,634,759	1,543,175	91,584
Educational Media Services	1,318,185	1,422,917	-104,732
General Administration	455,885	500,891	-45,006
School Administration	4,975,390	4,941,492	33,898
Business Administration	1,729,992	929,342	800,650
Maintenance and Operation of Plant	6,006,602	6,277,228	-270,626
Student Transportation Services	4,863,518	4,744,156	119,362
Central Support Services	1,346,601	1,030,157	316,444
Other Support Services	568,800	779,429	-210,629
Operations of Non-Instructional Services			
Food Services	4,740,302	4,652,245	88,057
Interest on Short-Term and Long-Term Debt	1,706,809	2,263,908	-557,099
Total Expenses	$ 87,343,272	$ 86,486,938	$ 856,334
Increase (Decrease) in Net Position	$ 7,832,119	$ 8,363,733	$ -531,614

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. It identifies the cost of these services supported by tax revenue and unrestricted State entitlements

Table 3
Governmental Activities

	Total Cost of Services Fiscal Year 2013	Net Cost of Services Fiscal Year 2013
Instruction	$ 54,645,497	$ 18,983,564
Support Services:		
Pupil Services	3,350,932	2,450,962
Improvement of Instructional Services	1,634,759	792,913
Educational Media Services	1,318,185	-45,267
General Administration	455,885	-1,093,824
School Administration	4,975,390	1,947,675
Business Administration	1,729,992	1,686,184
Maintenance and Operation of Plant	6,006,602	2,905,077
Student Transportation Services	4,863,518	2,917,969
Central Support Services	1,346,601	1,282,162
Other Support Services	568,800	126,434
Operations of Non-Instructional Services:		
Food Services	4,740,302	-132,148
Interest on Short-Term and Long-Term Debt	1,706,809	1,262,726
Total Expenses	$ 87,343,272	$ 33,084,427

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues and other financing sources of $103.9 million and total expenditures of $98.9 million. The excess of revenues over expenditures was mainly due to the sale of bonds.

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the General Fund, which includes local, state and Federal funds collected and disbursed for the purpose of operating the school system.

The School District's budget is based on its overall mission and incorporates site-based budgeting into the budget process to control total site budgets but provide flexibility for site management.

For the General Fund, the actual revenues of $83.1 million were over the final budgeted amount of $81.7 million by $1.4 million. This difference (actual vs. final budget) was mainly due to an increase in charges for services revenue and higher collection of state revenues than expected, resulting from conservative budgeting efforts, as well as increased QBE funding formula components.

The actual expenditures of $82.7 million were more than the final budgeted amount of $82.6 million by $0.1 million. General Fund revenues exceeded expenditures by $0.4 million.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At fiscal year ended June 30, 2013, the School District had $180.7 million invested in capital assets, all in governmental activities. Table 4 reflects a summary of these balances net of accumulated depreciation. The School District has implemented a facilities plan that involves the construction and improvement of three high schools and four elementary schools, as well as necessary additions and improvements to facilities, including classroom wing additions and technology infrastructure. These capital expenditures are being funded by combined Educational Special Purpose Local Option Sales Tax (ESPLOST) revenues, General Obligation Bond proceeds, and state capital outlay funding. In September, 2005, the voters of Bulloch County approved early re-imposition of the Educational Special Purpose Local Option Sales Tax, to be collected between January 1, 2009 and December 31, 2013, to provide additional resources to complete this facilities plan. In March, 2009, the voters of Bulloch County approved an extension of the Educational Special Purpose Local Option Sales Tax, to be collected between January 1, 2014 and December 31, 2018, to provide additional resources to complete this facilities plan.

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities		
	Fiscal Year 2013	Fiscal Year 2012	Net Change
Land	$ 4,256,446	$ 4,256,446	$ 0
Construction In Progress	5,193,078	33,237,764	-28,044,686
Building and Improvements	162,833,177	135,044,767	27,788,410
Equipment	4,176,017	4,042,285	133,731
Land Improvements	4,217,129	4,273,325	-56,196
Total	$ 180,675,846	$ 180,854,587	$ -178,741

Debt

In September, 2005, voters approved a 1% Education Special Purpose Local Option Sales Tax (ESPLOST) in conjunction with a $44.3 million General Obligation Bond issuance in December 2007, for the purpose of building new schools and improvements throughout the school system. The ESPLOST collected between January 1, 2009, and December 31, 2013, is being used to retire the bonds. In addition, in March, 2009, the voters of Bulloch County approved an extension of the ESPLOST, in conjunction with $53.9 million in General Obligation Bond issuance capacity, for the purpose of building new schools and improvements throughout the school system. The ESPLOST collected between January 1, 2014, and December 31, 2018, will be used to retire the bonds. In December, 2009, $23.5 million in General Obligation Bonds were issued against this bonding capacity and in October, 2010, another $13.7 million was issued. In January, 2005, the Bulloch County Board of Education issued $12.8 million in General Obligation Refunding Bonds to advance refund $12.3 million of outstanding General Obligation Bonds, resulting in the present value economic gain of over one-half million dollars due to interest cost reduction. In November 2012, a series of three bonds were sold. The first series was issued for $7.17 million for additional capital project initiatives. The second series was issued for $0.95 million to pay the capitalized interest on the 2009 bonds. The third series was issued for $5.7 million to refund the 2005 bonds, resulting in the present value economic gain of $0.3 million due to interest cost reduction. At fiscal year- end, June 30, 2013, the School District had $58.3 million in bonds outstanding.

Table 5
Debt at June 30

	Governmental Activities		
	Fiscal Year 2013	Fiscal Year 2012	Net Change
Bonds Payable	$ 58,305,000	$ 61,160,000	$ -2,855,000

At June 30, 2013, the School District's assigned bond rating was "A+" as determined by *Standard and Poors*. The District's bond rating was upgraded to "AA-"in October 2012 due to the District's financial stability and soundness.

CURRENT ISSUES

Following is a list of currently known facts, decisions or conditions that are expected to have a significant effect on financial positions or results of operations.

- Economic Recession – The State of Georgia and Bulloch County have not been spared the effects of the economic recession. To date, beginning in fiscal year 2009, state funding for education has been reduced by a cumulative amount of over $39.6 million. During recent years, local tax revenues have increased slightly, but have not kept pace with the increase in expenditures. The largest component of our budget is personal costs. No cost of living increases have been issued since fiscal year 2009, thus salary expense has been somewhat stable, but increases in the area of healthcare have risen dramatically over the past 5 years. Alternatives are being investigated as we wade through healthcare reform issues. Due to the School District's sound fiscal practices, the General Fund Balance was accumulated to beyond the maximum amount allowed by the State of Georgia, which is 15% of the past fiscal year's operating budget. This has given the School District the flexibility of responding to the

current economic situation in a planned and methodical manner, maintaining critical services to students to ensure academic success, while implementing a five-year plan to reduce expenditures. The School District's long-term cost reduction strategy has consisted mainly of a staffing reduction plan targeted at raising class sizes and eliminating 102 teaching positions, as well as selected administrative positions and other operational cuts. The majority of these position reductions occurred through natural attrition through fiscal year 2013. Currently, enrollment has been increasing, thus necessitating additional classroom personnel. The School District is committed to maintaining a healthy General Fund Balance, a focus on student academic achievement and efficient and sustainable operations. Therefore, the School District's financial plan also includes the possibility of increasing revenues through property taxes, but not before all other avenues of effective expenditure reductions have been thoroughly analyzed. Currently, approximately 4.5 mills of property tax are available to be levied for operations.

- In light of on-going economic challenges and the continuing need to improve student achievement, the School District, under the direction of its newly appointed Superintendent, has developed and is effectively implementing a comprehensive strategic plan to guide all of its actions. This plan considers program delivery in relation to stakeholder needs, while aligning resource allocation and cost structure to ensure the best opportunity for student success and utilization of taxpayer resources.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Troy A. Brown, CPA, Chief Financial Officer for the Bulloch County School System, 150 Williams Road, Suite A, Statesboro, Georgia 30458. You may also email your questions to Mr. Brown at tbrown@bulloch.k12.ga.us.

BULLOCH COUNTY BOARD OF EDUCATION

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 29,859,987.55
Investments	29,911.51
Accounts Receivable, Net	
Taxes	2,890,687.06
State Government	5,467,941.81
Federal Government	1,962,534.58
Other	78,813.92
Inventories	310,845.96
Deferred Charges	354,709.73
Capital Assets, Non-Depreciable	9,449,523.80
Capital Assets, Depreciable (Net of Accumulated Depreciation)	171,226,322.18
Total Assets	$ 221,631,278.10
LIABILITIES	
Salaries and Benefits Payable	$ 9,123,542.76
Interest Payable	396,068.08
Retainages Payable	37,306.36
Long-Term Liabilities	
Due Within One Year	9,204,550.31
Due in More Than One Year	51,253,565.88
Total Liabilities	$ 70,015,033.39
NET POSITION	
Investment in Capital Assets	$ 124,854,583.37
Restricted for	
Continuation of Federal Programs	2,236,621.70
Debt Service	1,883,472.50
Capital Projects	2,405.70
Continuation of State Program	362.34
Unrestricted	22,638,799.10
Total Net Position	$ 151,616,244.71

The notes to the basic financial statements are an integral part of this statement.

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2013

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 54,645,497.97	$ 1,309,321.59
Support Services		
Pupil Services	3,350,932.32	
Improvement of Instructional Services	1,634,758.86	
Educational Media Services	1,318,184.50	
General Administration	455,884.70	
School Administration	4,975,389.72	
Business Administration	1,729,991.64	
Maintenance and Operation of Plant	6,006,601.99	
Student Transportation Services	4,863,518.00	
Central Support Services	1,346,601.09	
Other Support Services	568,800.03	
Operations of Non-Instructional Services		
Food Services	4,740,302.41	1,008,806.57
Interest on Short-Term and Long-Term Debt	1,706,809.19	
Total Governmental Activities	$ 87,343,272.42	$ 2,318,128.16
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
For Debt Services		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
Local Option Sales Tax		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
$ 34,352,612.62		$ -18,983,563.76
899,970.13		-2,450,962.19
841,846.13		-792,912.73
1,363,451.87		45,267.37
1,549,709.09		1,093,824.39
3,027,714.89		-1,947,674.83
43,807.34		-1,686,184.30
3,101,525.35		-2,905,076.64
1,640,670.47	$ 304,878.00	-2,917,969.53
64,439.00		-1,282,162.09
442,365.69		-126,434.34
3,863,643.32		132,147.48
	444,083.50	-1,262,725.69
$ 51,191,755.90	$ 748,961.50	$ -33,084,426.86
		$ 17,347,809.33
		1,115,674.06
		10,428,175.30
		10,431,072.99
		481,611.18
		459,216.00
		38,356.77
		614,629.61
		$ 40,916,545.24
		$ 7,832,118.38
		143,784,126.33
		$ 151,616,244.71

BULLOCH COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2013

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 20,999,625.26	$ 6,304,810.12	$ 2,555,552.17	$ 29,859,987.55
Investments	29,911.51			29,911.51
Accounts Receivable, Net				
Taxes	2,025,738.93		864,948.13	2,890,687.06
State Government	5,467,941.81			5,467,941.81
Federal Government	1,962,534.58			1,962,534.58
Interfund	1,214,973.64			1,214,973.64
Other	4,800.00			4,800.00
Inventories	310,845.96			310,845.96
Total Assets	$ 32,016,371.69	$ 6,304,810.12	$ 3,420,500.30	$ 41,741,682.11
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Interfund Payable			$ 1,214,973.64	$ 1,214,973.64
Salaries and Benefits Payable	$ 9,123,542.76			9,123,542.76
Retainages Payable		$ 37,306.36		37,306.36
Deposits and Deferred Revenue	325,988.60		15,466.58	341,455.18
Total Liabilities	$ 9,449,531.36	$ 37,306.36	$ 1,230,440.22	$ 10,717,277.94
FUND BALANCES				
Nonspendable	$ 310,845.96			$ 310,845.96
Restricted	1,926,138.08	$ 3,726,687.35	$ 2,190,060.08	7,842,885.51
Assigned	546,126.71	2,540,816.41		3,086,943.12
Unassigned	19,783,729.58			19,783,729.58
Total Fund Balances	$ 22,566,840.33	$ 6,267,503.76	$ 2,190,060.08	$ 31,024,404.17
Total Liabilities and Fund Balances	$ 32,016,371.69	$ 6,304,810.12	$ 3,420,500.30	$ 41,741,682.11

The notes to the basic financial statements are an integral part of this statement.

BULLOCH COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 31,024,404.17
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in the governmental funds. These assets consist of:		
Land	$ 4,256,445.67	
Construction in Progress	5,193,078.13	
Land Improvements	5,143,595.02	
Buildings	183,120,364.43	
Equipment	14,835,927.54	
Accumulated Depreciation	-31,873,564.81	
Total Capital Assets		180,675,845.98
Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		341,455.18
Qualified School Construction Bond interest subsidy not earned in the current period and therefore not reported as a receivable on the fund level.		74,013.92
Other Long-Term Assets are not available to pay for current period expenditures and therefore, are deferred on the Statement of Net Position.		354,709.73
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:		
Bonds Payable	$ -58,305,000.00	
Accrued Interest Payable	-396,068.08	
Bond Premiums, Net of Amortization	-2,342,828.19	
Deferred Charge on Refunding of General Obligation Debt	189,712.00	
Total Long-Term Liabilities		-60,854,184.27
Net Position of Governmental Activities (Exhibit "A")		$ 151,616,244.71

The notes to the basic financial statements are an integral part of this statement.

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2013

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 17,252,740.88		$ 1,111,566.29	$ 18,364,307.17
Sales Taxes	10,891,849.36		10,449,010.11	21,340,859.47
State Funds	41,937,127.11			41,937,127.11
Federal Funds	10,018,722.79			10,018,722.79
Charges for Services	2,318,128.16			2,318,128.16
Investment Earnings	32,446.14	$ 2,405.70	3,504.93	38,356.77
Miscellaneous	614,629.61		444,083.50	1,058,713.11
Total Revenues	$ 83,065,644.05	$ 2,405.70	$ 12,008,164.83	$ 95,076,214.58
EXPENDITURES				
Current				
Instruction	$ 53,538,337.47			$ 53,538,337.47
Support Services				0.00
Pupil Services	3,350,932.32			3,350,932.32
Improvement of Instructional Services	1,634,758.86			1,634,758.86
Educational Media Services	1,301,556.66			1,301,556.66
General Administration	447,499.15			447,499.15
School Administration	4,954,117.92	$ 4,800.79		4,958,918.71
Business Administration	696,439.77	53,413.86	$ 8,857.43	758,711.06
Maintenance and Operation of Plant	5,760,860.66	220,437.40		5,981,298.06
Student Transportation Services	4,909,338.18	464,928.00		5,374,266.18
Central Support Services	834,761.81	542,907.24		1,377,669.05
Other Support Services	537,553.05			537,553.05
Food Services Operation	4,708,016.09			4,708,016.09
Capital Outlay		1,209,255.87		1,209,255.87
Debt Services				0.00
Principal			11,000,000.00	11,000,000.00
Interest			2,716,400.52	2,716,400.52
Total Expenditures	$ 82,674,171.94	$ 2,495,743.16	$ 13,725,257.95	$ 98,895,173.05
Excess of Revenues over (under) Expenditures	$ 391,472.11	$ -2,493,337.46	$ -1,717,093.12	$ -3,818,958.47
OTHER FINANCING SOURCES (USES)				
Proceeds of Bonds		$ 7,170,000.00	$ 950,000.00	$ 8,120,000.00
Proceeds of Refunding Bonds			5,705,000.00	5,705,000.00
Premiums on Bonds Sold		393,132.22	531,554.83	924,687.05
Payment to Refunding Bond Escrow Agent			-5,917,140.00	-5,917,140.00
Refunding Bond Issuance Cost			-28,068.60	-28,068.60
Total Other Financing Sources (Uses)		$ 7,563,132.22	$ 1,241,346.23	$ 8,804,478.45
Net Change in Fund Balances	$ 391,472.11	$ 5,069,794.76	$ -475,746.89	$ 4,985,519.98
Fund Balances - Beginning	22,175,368.22	1,197,709.00	2,665,806.97	26,038,884.19
Fund Balances - Ending	$ 22,566,840.33	$ 6,267,503.76	$ 2,190,060.08	$ 31,024,404.17

The notes to the basic financial statements are an integral part of this statement.

BULLOCH COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2013

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ 4,985,519.98
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 3,681,568.08	
Depreciation Expense	-3,323,807.63	
Excess of Capital Outlay over Depreciation Expense		357,760.45
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		-536,501.83
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		99,176.22
Bond proceeds provide current financial resources to Governmental Funds; however, issuing debt increases Long-Term Liabilities in the Statement of Net Position. In the current period, proceeds were received from General Obligation Bonds Issued, including a premium of $924,687.05.		-14,749,687.05
Bond issuance costs, deferred gains on refundings and similar items when debt is first issued are reported as an expenditure in Governmental Funds, but are reported as deferred charges on the Statement of Net Position and amortized over the term of the debt, using the straight-line method. The details of this difference in the current period are as follows:		
Deferral of Bond Issuance Costs	$ 68,019.00	
Deferral of Gain on Refunding Bonds	237,140.00	
Amortization of Bond Premiums	1,017,983.80	
Amortization of Bond Issuance Costs	-385,070.44	
Amortization of Deferred Gain on Refunding of Bonds	-47,428.00	
Total Bond Issuance Costs		890,644.36
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Bond Principal Retirements	$ 11,000,000.00	
Payments to Bond Refunding Agent	5,917,140.00	
Total Long-Term Debt Repayments		16,917,140.00
Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.		-131,933.75
Change in Net Assets of Governmental Activities (Exhibit "B")		$ 7,832,118.38

The notes to the basic financial statements are an integral part of this statement.

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BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2013

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 292,425.19
LIABILITIES	
Funds Held for Others	$ 292,425.19

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Bulloch County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Bulloch County Board of Education.

District-wide Statements:
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted including taxes (property and sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. The provisions of this Statement establish accounting and financial reporting standards for governments who enter into Service Concession Arrangements (SCA) with other governmental or nongovernmental entities. As of June 30, 2013, the School District has not entered into any arrangements that meet the qualifications to be reported as a SCA in accordance with this standard.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement incorporate certain accounting and financial reporting guidance into authoritative GASB literature.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*. The provisions of this Statement establish financial reporting standards

for the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The School District changed its presentation of net assets to net position for fiscal year 2013. There were no other applicable reporting changes for the School District.

CASH AND CASH EQUIVALENTS

Composition of Deposits
Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments
Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Bulloch County Board of Commissioners adopted the property tax levy for the 2012 tax digest year (calendar year) on August 7, 2012 (levy date) based on property values as of January 1, 2012. Taxes were due on December 1, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2012 tax digest are reported as revenue in the governmental funds for fiscal year 2013. The Bulloch County Tax Commissioner bills and collects the property

taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2013, for maintenance and operations amounted to $16,668,729.88 and for school bonds amounted to $1,111,566.29.

Tax millage rates levied for the 2012 tax year (calendar year) for the Bulloch County Board Of Education were as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	9.95 mills
School Bonds	0.45 mills
	10.40 mills

Additionally, Title Ad Valorem Taxes in the amount of $584,011.00 were collected during the fiscal year.

SALES TAXES

Local Option Sales Tax revenue, at the fund reporting level, during the fiscal year amounted to $10,431,072.99 and was recorded in the General Fund. Local Option Sales Tax is to be used for the maintenance and operation of the School District.

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $10,428,175.30 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 5,000.00	60 years
Buildings and Improvements	$ 5,000.00	10 to 60 years
Equipment	$ 5,000.00	5 to 12 years
Intangible Assets	$ 50,000.00	10 to 20 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are reported as deferred charges and amortized over the term of the debt.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In addition, general obligation bonds have been issued to refund existing general obligation bonds. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

Net investment in capital assets - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

Restricted net position - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, debt service, capital projects, and continuation of State Programs in accordance with restrictions imposed by external third parties.

Unrestricted net position - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2013, are as follows:

Nonspendable		
Inventories		$ 310,845.96
Restricted		
Continuation of Federal/State Programs	$ 1,926,138.08	
Capital Projects	3,726,687.35	
Debt Service	2,190,060.08	7,842,885.51
Assigned		
School Activity Accounts	$ 546,126.71	
Local Capital Outlay Projects	2,540,816.41	3,086,943.12
Unassigned		19,783,729.58
Fund Balance, June 30, 2013		$ 31,024,404.17

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 8.0% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2013, the bank balances were $32,680,892.41. The bank balances were entirely covered by Federal depository insurance, or collateralized with securities held in the entity's name.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2012	Increases	Decreases	Balances June 30, 2013
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 4,256,445.67			$ 4,256,445.67
Construction Work In Progress	33,237,763.79	$ 1,022,890.85	$ 29,067,576.51	5,193,078.13
Total Capital Assets, Not Being Depreciated	$ 37,494,209.46	$ 1,022,890.85	$ 29,067,576.51	$ 9,449,523.80
Capital Assets, Being Depreciated:				
Buildings and Improvements	$ 153,708,463.22	$ 30,869,102.00	$ 1,457,200.79	$ 183,120,364.43
Equipment	14,011,898.25	837,348.54	13,319.25	14,835,927.54
Land Improvements	5,123,791.82	19,803.20		5,143,595.02
Less: Accumulated Depreciation:				
Buildings and Improvements	18,663,695.52	2,536,966.34	913,474.60	20,287,187.26
Equipment	9,969,612.96	710,842.09	20,543.61	10,659,911.44
Land Improvements	850,466.91	75,999.20		926,466.11
Total Capital Assets, Being Depreciated, Net	$ 143,360,377.90	$ 28,402,446.11	$ 536,501.83	$ 171,226,322.18
Governmental Activity Capital Assets - Net	$ 180,854,587.36	$ 29,425,336.96	$ 29,604,078.34	$ 180,675,845.98

Current year depreciation expense by function is as follows:

Instruction		$ 2,447,351.69
Support Services		
Educational Media Services	$ 36,755.44	
General Administration	18,536.05	
School Administration	36,408.77	
Business Administration	3,568.97	
Maintenance and Operation of Plant	55,933.71	
Student Transportation Services	572,641.09	
Central Support Services	12,311.98	
Other Support Services	68,931.80	805,087.81
Food Services		71,368.13
		$ 3,323,807.63

NOTE 7: INTERFUND ASSETS AND LIABILITIES

Due to and due from other funds are recorded for interfund receivables and payables which arise from interfund transactions. Interfund balances at June 30, 2013, consisted of the following:

	Due From Other Funds	Due To Other Funds
General Fund	$ 1,214,973.64	
Debt Service Fund		$ 1,214,973.64
	$ 1,214,973.64	$ 1,214,973.64

Funds were borrowed from the General Fund to cover costs related to bond payments, which are to be repaid when sufficient SPLOST funds are received.

NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, job related illness or injuries to employees, and acts of God. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims in the same fund from which an employee's salary and benefits are paid. Claims are accounted for with expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2012	$ 5,161.00	$ 23,019.00	$ 24,770.00	$ 3,410.00
2013	$ 3,410.00	$ 6,515.00	$ 6,157.00	$ 3,768.00

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 500,000.00
All Employees	$ 200,000.00

NOTE 9: OPERATING LEASES

Bulloch County Board of Education has entered into various leases as lessee for digital copiers, service, and supplies. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the year ended June 30, 2013, for governmental funds amounted to $216,524.09. Future minimum lease payments for these leases are as follows:

Year Ending	Governmental Funds
2014	$ 100,206.84
2015	100,206.84
2016	100,206.84
2017	100,206.84
2018	33,402.28
Total	$ 434,229.64

NOTE 10: LONG-TERM DEBT

ADVANCE REFUNDING

During fiscal year 2013, the Bulloch County Board of Education issued $5,705,000.00 in General Obligation Refunding Bonds to advance refund $5,680,000.00 of outstanding bonds. The bond issue of less underwriters and bond issue cost of $28,068.60 provided net proceeds of $5,910,901.75. The total net proceeds plus additional debt service funds of $5,917,140.00 were deposited in an irrevocable trust with an escrow agent to provide for future debt service payments on portions of the 2005 Bond issues. As a result, the 2005 Series is considered defeased, and the liability for these portions has been removed from the District-wide Statement of Net Position. The Bulloch County Board of Education refunded the aforementioned bonds to reduce its total Debt Service payments over 5 years beginning in fiscal year 2013 by $247,546.40 and to obtain an economic gain (difference between the present values of total debt service payments and the old and new debt) of $328,231.48.

GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount
General Government - Series 2007	4.00% - 5.00%	$ 7,250,000.00
General Government - Series 2009	3.00% - 5.00%	23,525,000.00
General Government - Series 2010 (QSCB)	2.87% - 3.52%	13,705,000.00
General Government - Series 2012A	2.00% - 4.00%	7,170,000.00
General Government - Series 2012B	0.85%	950,000.00
General Government - Refunding - Series 2012C	1.00% - 4.00%	5,705,000.00
		$ 58,305,000.00

Voters have authorized $8,240,000.00 in general obligation debt for various capital project initiatives which was not issued as of June 30, 2013.

The changes in Long-Term Debt during the fiscal year ended June 30, 2013, were as follows:

	Governmental Activities				
	Balance July 1, 2012	Additions	Deductions	Balance June 30, 2013	Due Within One Year
G. O. Bonds	$ 61,160,000.00	$ 13,825,000.00	$ 16,680,000.00	$ 58,305,000.00	$ 8,615,000.00
Less: Deferred Amounts On Refunding	0.00	237,140.00	47,428.00	189,712.00	47,428.00
Total G. O. Bonds	$ 61,160,000.00	$ 13,587,860.00	$ 16,632,572.00	$ 58,115,288.00	$ 8,567,572.00
Bond Premiums Amortized	2,436,124.94	924,687.05	1,017,983.80	2,342,828.19	636,978.31
	$ 63,596,124.94	$ 14,512,547.05	$ 17,650,555.80	$ 60,458,116.19	$ 9,204,550.31

At June 30, 2013, payments due by fiscal year which includes principal and interest for these items are as follows:

	General Obligation Debt		Unamortized
Fiscal Year Ended June 30:	Principal	Interest	Bond Premium
2014	$ 8,615,000.00	$ 2,184,708.50	$ 636,978.31
2015	10,000,000.00	1,799,408.50	415,144.94
2016	10,520,000.00	1,482,333.50	415,144.94
2017	11,145,000.00	1,110,283.50	415,144.94
2018	10,275,000.00	705,600.00	230,207.53
2019	7,750,000.00	306,100.00	230,207.53
Total Principal and Interest	$ 58,305,000.00	$ 7,588,434.00	$ 2,342,828.19

NOTE 11: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $5,182,942.95 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
- Paid to the Georgia Department of Community Health
  - For Health Insurance of Certificated Personnel
    - In the amount of $4,921,260.00
- Paid to the Teachers' Retirement System of Georgia
  - For Teachers' Retirement System (TRS) Employer's Cost
    - In the amount of $62,240.95

Office of the State Treasurer
- Paid to the Public School Employees' Retirement System
  - For Public School Employees' Retirement (PSERS) Employer's Cost
    - In the amount of $199,442.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

NOTE 12: SIGNIFICANT COMMITMENTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2013:

Project	Unearned Executed Contracts
Southeast Bulloch High School Stadium and Fieldhouse	$ 24,814.60
William James Middle School Retainage Pond System	87,885.83
	$ 112,700.43

The amounts described in this note are not reflected in the basic financial statements.

NOTE 13: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

NOTE 14: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2013, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2013, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2013, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2013:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 2012 - February 2013	$912.34 per member per month
March 2013 - June 2013	$937.34 per member per month

For non-certificated school personnel:

July 2012 - June 2013	$446.20 per member per month

No additional contribution was required by the Board for fiscal year 2013 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	$ 9,664,768.27
2012	100%	$ 8,539,041.73
2011	100%	$ 6,915,215.25

NOTE 15: RETIREMENT PLANS

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service. Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2013, were 6.00% of annual salary. Employer contributions required for fiscal year 2013 were 11.41% of annual salary as required by the June 30, 2010, actuarial valuation. The employer contribution rate will increase to 12.28% effective July 1, 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed		Required Contribution
2013	100%	$	5,323,682.83
2012	100%	$	4,785,105.27
2011	100%	$	4,881,886.88

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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BULLOCH COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2013

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 16,442,396.00	$ 16,442,396.00	$ 17,252,740.88	$ 810,344.88
Sales Taxes	10,855,804.00	10,855,804.00	10,891,849.36	36,045.36
State Funds	40,731,055.75	40,943,813.19	41,937,127.11	993,313.92
Federal Funds	10,666,464.80	11,239,236.72	10,018,722.79	-1,220,513.93
Charges for Services	1,316,050.00	1,316,050.00	2,318,128.16	1,002,078.16
Investment Earnings	52,575.00	52,575.00	32,446.14	-20,128.86
Miscellaneous	867,950.00	868,950.00	614,629.61	-254,320.39
Total Revenues	$ 80,932,295.55	$ 81,718,824.91	$ 83,065,644.05	$ 1,346,819.14
EXPENDITURES				
Current				
Instruction	$ 52,395,856.44	$ 52,079,367.03	$ 53,538,337.47	$ -1,458,970.44
Support Services				
Pupil Services	3,363,924.23	3,434,783.97	3,350,932.32	83,851.65
Improvement of Instructional Services	1,730,150.95	1,879,148.27	1,634,758.86	244,389.41
Educational Media Services	1,404,298.45	1,282,754.64	1,301,556.66	-18,802.02
General Administration	585,880.69	547,820.85	447,499.15	100,321.70
School Administration	4,958,699.68	4,979,058.05	4,954,117.92	24,940.13
Business Administration	811,323.33	702,943.10	696,439.77	6,503.33
Maintenance and Operation of Plant	5,932,400.40	5,891,205.50	5,760,860.66	130,344.84
Student Transportation Services	4,742,487.97	4,852,772.23	4,909,338.18	-56,565.95
Central Support Services	881,916.06	865,144.54	834,761.81	30,382.73
Other Support Services	518,984.65	526,028.58	537,553.05	-11,524.47
Food Services Operation	5,512,175.35	5,512,775.35	4,708,016.09	804,759.26
Total Expenditures	$ 82,838,098.20	$ 82,553,802.11	$ 82,674,171.94	$ -120,369.83
Excess of Revenues over (under) Expenditures	$ -1,905,802.65	$ -834,977.20	$ 391,472.11	$ 1,226,449.31
OTHER FINANCING SOURCES (USES)				
Transfers In	$ 275,905.00	$ 275,905.00		$ 275,905.00
Transfers Out	-275,905.00	-275,905.00		-275,905.00
Total Other Financing Sources (Uses)	$ 0.00	$ 0.00		$ 0.00
Net Change in Fund Balances	$ -1,905,802.65	$ -834,977.20	$ 391,472.11	$ 1,226,449.31
Fund Balances - Beginning	22,714,001.28	22,879,188.90	22,175,368.22	-703,820.68
Adjustments		84,356.23		-84,356.23
Fund Balances - Ending	$ 20,808,198.63	$ 22,128,567.93	$ 22,566,840.33	$ 438,272.40

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $1,356,417.74 and $1,393,861.22, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2013

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 4,686,717.71	(1)
Total U. S. Department of Agriculture				$ 4,686,717.71	
Education, U. S. Department of					
Education Technology State Grants Cluster					
Pass-Through From Georgia Department of Education					
Education Technology State Grants		84.318	N/A	$ 565.00	
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States		84.027	N/A	$ 1,805,711.55	
Preschool Grants		84.173	N/A	38,712.87	
Total Special Education Cluster				$ 1,844,424.42	
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
Title I Grants to Local Educational Agencies		84.010	N/A	$ 2,828,718.86	
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	$ 105,700.00	
Education for Homeless Children and Youth		84.196	N/A	10,122.54	
Education Jobs Fund		84.410	N/A	3,613.00	
English Language Acquisition Grants		84.365	N/A	52,629.61	
Improving Teacher Quality State Grants		84.367	N/A	442,350.91	
Mathematics and Science Partnerships		84.366	N/A	81,690.78	
Migrant Education - State Grant Program		84.011	N/A	63,539.91	
Twenty-First Century Community Learning Centers		84.287	N/A	602,157.39	
Total Other Programs				$ 1,361,804.14	
Total U. S. Department of Education				$ 6,035,512.42	
Health and Human Services, U. S. Department of					
Child Care and Development Fund Cluster					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
ARRA - Child Care and Development Block Grant		93.575	N/A	$ 8,500.00	
Justice, U. S. Department of					
Direct					
Drug-Free Community Support Program Grants		16.729		$ 100,386.39	
Defense, U. S. Department of					
Direct					
Department of the Army					
R.O.T.C. Program				$ 141,787.00	
National Aeronautics and Space Administration					
Direct					
Summer of Innovation Mini Grant		43.008		$ 2,500.00	
Total Expenditures of Federal Awards				$ 10,975,403.52	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $185,809.17.
(2) Expenditures for the funds earned on the School Breakfast Program ($869,578.13) were not maintained separately and are included in the 2013 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Bulloch County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2013

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 1,312,568.52
Education, Georgia Department of	
Quality Basic Education (1)	
Direct Instructional Cost	
Kindergarten Program	4,008,601.00
Kindergarten Program - Early Intervention Program	144,201.00
Primary Grades (1-3) Program	8,037,549.00
Primary Grades - Early Intervention (1-3) Program	412,783.00
Upper Elementary Grades (4-5) Program	3,484,163.00
Upper Elementary Grades - Early Intervention (4-5) Program	409,057.00
Middle School (6-8) Program	6,075,145.00
High School General Education (9-12) Program	4,864,215.00
Vocational Laboratory (9-12) Program	1,719,533.00
Students with Disabilities	6,452,352.00
Gifted Student - Category VI	745,634.00
Alternative Education Program	461,352.00
English Speakers of Other Languages (ESOL)	379,077.00
Media Center Program	1,053,540.00
20 Days Additional Instruction	326,808.00
Staff and Professional Development	190,890.00
Indirect Cost	
Central Administration	1,132,086.00
School Administration	2,158,518.00
Facility Maintenance and Operations	2,389,584.00
Amended Formula Adjustment	-6,861,046.00
Categorical Grants	
Pupil Transportation	
Regular	1,216,189.00
Nursing Services	160,967.00
Education Equalization Funding Grant	459,216.00
Other State Programs	
Food Services	132,970.00
Math and Science Supplements	28,674.11
Preschool Handicapped Program	207,294.00
Pupil Transportation - State Bonds	304,878.00
Residential and Reintegration Services	75,431.00
Teachers' Retirement	62,240.95
Vocational Education	122,544.04
Vocational Supervisors	28,123.00
Office of State Treasurer	
Public School Employees' Retirement	199,442.00
CONTRACT	
Human Resources, Georgia Department of	
Family Connection	42,547.49
	$ 41,937,127.11

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of $4,921,260.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2013

SCHEDULE "4"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
For the purpose of acquiring, constructing, and equipping new facilities for Portal High School and Middle School, Southeast Bulloch High School, Statesboro High School, and Nevils Elementary School; relocation of William James Middle School to the existing Statesboro High School and the renovation and equipping of the facilities for use as a middle school; a new central auditorium on the campus of the new Statesboro High School to be used by all Bulloch County students; and site improvements, improvements to facilities, and technology upgrades throughout the Bulloch County School System.	$ 109,800,000.00	$ 111,888,030.78	$ 824,750.00	$ 108,694,421.43			June 30, 2014
For the purpose of acquiring, constructing, and equipping (i) new facilities for Julia Bryant, Sallie Zetterower, and Mattie Lively Elementary Schools, (ii) new classroom facilities for Langston Chapel Elementary, Mill Creek Elementary, Portal Elementary, and William James Middle Schools, (iii) new athletic facilities for Statesboro High School, Southeast Bulloch High School, William James Middle School, Southeast Bulloch Middle, and Langston Chapel Middle School, (iv) a new gymnasium, athletic facilities, and other improvements for Portal Middle and High School, and (v) real and personal property, site improvements, renovations and improvements to facilities, and technology upgrades throughout the Bulloch County School System.	80,000,000.00	72,940,810.36	3,186,410.14	51,638,052.18			June 30, 2016
	$ 189,800,000.00	$ 184,828,841.14	$ 4,011,160.14	$ 160,332,473.61			

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Bulloch County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

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BULLOCH COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2013

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) (3)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 4,705,751.00	$ 3,962,941.82	$ 79,954.42	$ 4,042,896.24
Kindergarten Program-Early Intervention Program	186,268.00	167,467.33	2,158.12	169,625.45
Primary Grades (1-3) Program	9,569,154.00	10,009,164.42	517,256.58	10,526,421.00
Primary Grades-Early Intervention (1-3) Program	510,877.00	734,338.69	5,097.64	739,436.33
Upper Elementary Grades (4-5) Program	4,131,668.00	3,933,103.50	71,735.23	4,004,838.73
Upper Elementary Grades-Early Intervention (4-5) Program	509,669.00	598,131.30	5,027.42	603,158.72
Middle School (6-8) Program	7,210,535.00	6,911,257.81	226,685.01	7,137,942.82
High School General Education (9-12) Program	5,778,232.00	6,621,206.67	803,516.99	7,424,723.66
Vocational Laboratory (9-12) Program	2,043,140.00	1,378,710.27	76,618.11	1,455,328.38
Students with Disabilities	7,699,655.00			
Category II		1,456,875.87		1,456,875.87
Category III		4,202,873.80	133,622.71	4,336,496.51
Category IV		496,390.60		496,390.60
Category V		425,825.87		425,825.87
Gifted Student - Category VI	909,457.00	886,005.69	39,939.01	925,944.70
Alternative Education Program	550,326.00	516,498.86	38,454.98	554,953.84
English Speakers of Other Languages (ESOL)	463,567.00	499,303.11		499,303.11
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	$ 44,268,299.00	$ 42,800,095.61	$ 2,000,066.22	$ 44,800,161.83
Media Center Program	1,250,740.00	1,135,559.26	160,399.37	1,295,958.63
Staff and Professional Development	227,556.00	31,519.96	24,167.63	55,687.59
TOTAL QBE FORMULA FUNDS	$ 45,746,595.00	$ 43,967,174.83	$ 2,184,633.22	$ 46,151,808.05

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

(3) Allotments do not include the State Health payments made by GDOE to the Department of Community Health for the certified employees.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

March 19, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bulloch County Board of Education as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Bulloch County Board of Education's basic financial statements and have issued our report thereon dated March 19, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Bulloch County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bulloch County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bulloch County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bulloch County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters that we have reported to management of Bulloch County Board of Education in a separate letter dated March 19, 2014.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the Bulloch County Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bulloch County Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013YB-10

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

March 19, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited Bulloch County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013. Bulloch County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Bulloch County Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Bulloch County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Bulloch County Board of Education's compliance.

Opinion on Each Major Federal Program

In our opinion, the Bulloch County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013.

Report on Internal Control over Compliance

Management of Bulloch County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Bulloch County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bulloch County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

BULLOCH COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: $329,262.11

Auditee qualified as low-risk auditee? Yes

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.