

CITY OF DUBLIN
BOARD OF EDUCATION
LAURENS COUNTY, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2019
(Including Independent Auditor's Reports)

CITY OF DUBLIN BOARD OF EDUCATION – LAURENS COUNTY

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SECTION I

FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Dublin Board of Education

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Dublin Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements. We were not engaged to audit the financial statements of the discretely presented component unit. These financial statements collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. Because of the matter described in the "Basis for Disclaimer of Opinion on the Discretely Presented Component Unit" paragraph, we do not express an audit opinion on the discretely presented component unit.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Except for the matter described in the "Basis for Disclaimer of Opinion on the Discretely Presented Component Unit" paragraph, we believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Summary of Opinions

Opinion Unit	Type of Opinion
Governmental Activities	Unmodified
Discretely Presented Component Unit	Disclaimer
General Fund	Unmodified
Capital Projects Fund	Unmodified
Debt Service Fund	Unmodified
Aggregate Remaining Fund Information	Unmodified

Basis for Disclaimer of Opinion on the Discretely Presented Component Unit

The financial statements of Heart of Georgia College & Career Academy, Inc. (Charter School) have not been audited, and we were not engaged to audit the Charter School's financial statements as part of our audit of the School District's basic financial statements. The Charter School's financial activities are included in the School District's basic financial statements as a discretely presented component unit.

Disclaimer of Opinion

Because of the significance of the matter described in the "Basis for Disclaimer of Opinion on the Discretely Presented Component Unit" paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements of the discretely presented component unit of the School District.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

Since fiscal year 2011, the School District has maintained a general fund deficit. As of June 30, 2019, the School District had a general fund unassigned deficit fund balance of $2.1 million (Governmental Fund Statements). The School District also had a deficit unrestricted net position of $43.2 million (Government-wide Financial Statements) of which $41.6 million of the deficit is related to the net pension and net OPEB liabilities. The liquidity note discusses the School District's deficit reduction plan as of the report date to address the accumulated fund balance deficit. The School District relies on tax anticipation notes to meet its cash flow needs related to operating expenses. The School District expects to continue obtaining interim financing to meet cash flow needs as appropriate. The financial statements do not include any adjustments that might result from the outcome of these uncertainties. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2021 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting

or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

April 17, 2021

CITY OF DUBLIN BOARD OF EDUCATION – LAURENS COUNTY

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2019

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES	COMPONENT UNIT HEART OF GEORGIA COLLEGE & CAREER ACADEMY, INC.
ASSETS		
Cash and Cash Equivalents	$ 1,718,581.98	$ 17,375.79
Receivables, Net		
Interest	291.63	-
Taxes	962,654.91	-
State Government	1,827,705.78	-
Federal Government	969,943.88	-
Other	9,448.69	-
Inventories	49,216.73	-
Capital Assets, Non-Depreciable	1,969,200.50	-
Capital Assets, Depreciable (Net of Accumulated Depreciation)	54,679,594.15	-
Total Assets	62,186,638.25	17,375.79
DEFERRED OUTFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan	4,021,721.34	-
Related to OPEB Plan	715,239.00	-
Total Deferred Outflows of Resources	4,736,960.34	-
LIABILITIES		
Accounts Payable	160,912.50	-
Salaries and Benefits Payable	2,267,397.79	-
Payroll Withholdings Payable	580,031.66	-
Short-Term Debt	2,110,000.00	-
Interest Payable	82,472.86	-
Net Pension Liability	18,783,588.00	-
Net OPEB Liability	17,166,601.00	-
Long-Term Liabilities		-
Due Within One Year	2,145,721.57	-
Due in More Than One Year	8,008,215.41	-
Total Liabilities	51,304,940.79	-
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan	4,188,120.00	-
Related to OPEB Plan	6,212,699.00	-
Total Deferred Inflows of Resources	10,400,819.00	-
NET POSITION		
Net Investment in Capital Assets	46,494,857.67	-
Restricted for		
Continuation of Federal Programs	374,339.03	-
Debt Service	1,401,221.51	-
Capital Projects	175,012.02	-
Unrestricted (Deficit)	(43,227,591.43)	17,375.79
Total Net Position	$ 5,217,838.80	$ 17,375.79

The notes to the basic financial statements are an integral part of this statement.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 14,122,789.20	$ 145,651.88
Support Services		
Pupil Services	1,576,958.93	-
Improvement of Instructional Services	1,874,624.14	-
Educational Media Services	336,223.07	-
General Administration	459,827.72	-
School Administration	1,369,771.51	-
Business Administration	904,089.47	-
Maintenance and Operation of Plant	2,264,130.30	-
Student Transportation Services	884,417.98	-
Central Support Services	323,035.96	-
Other Support Services	81,682.19	-
Operations of Non-Instructional Services		
Enterprise Operations	38,817.35	-
Community Services	61.55	-
Food Services	1,737,169.50	14,519.37
Interest on Short-Term and Long-Term Debt	481,199.22	-
Total Governmental Activities	$ 26,454,798.09	$ 160,171.25
COMPONENT UNIT		
Heart of Georgia College & Career Academy, Inc.	$ 152,189.86	
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Other Taxes		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
Other Sales Tax		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		PRIMARY GOVERNMENT	COMPONENT UNIT
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION	HEART OF GEORGIA COLLEGE & CAREER ACADEMY, INC.
$ 10,854,645.87	$ -	$ (3,122,491.45)	
566,375.25	-	(1,010,583.68)	
1,652,730.94	-	(221,893.20)	
306,874.00	-	(29,349.07)	
754,740.65	-	294,912.93	
771,657.00	-	(598,114.51)	
134,240.27	-	(769,849.20)	
669,971.87	-	(1,594,158.43)	
192,828.09	154,440.00	(537,149.89)	
2,665.52	-	(320,370.44)	
26,826.12	-	(54,856.07)	
-	-	(38,817.35)	
-	-	(61.55)	
1,690,363.96	-	(32,286.17)	
-	-	(481,199.22)	
$ 17,623,919.54	$ 154,440.00	(8,516,267.30)	
			$ (152,189.86)
		9,902,264.83	-
		64,292.04	-
		2,797,771.83	-
		113,271.85	-
		13,489.68	-
		825,383.50	187,413.36
		13,716,473.73	187,413.36
		5,200,206.43	35,223.50
		17,632.37	(17,847.71)
		$ 5,217,838.80	$ 17,375.79

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2019

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 297,034.96	$ 186,476.67	$ 1,235,070.35	$ 1,718,581.98
Receivables, Net				
Interest	-	-	291.63	291.63
Taxes	733,207.88	-	229,447.03	962,654.91
State Government	1,827,705.78	-	-	1,827,705.78
Federal Government	969,943.88	-	-	969,943.88
Other	9,448.69	-	-	9,448.69
Inventories	49,216.73	-	-	49,216.73
Total Assets	$ 3,886,557.92	$ 186,476.67	$ 1,464,809.01	$ 5,537,843.60
LIABILITIES				
Accounts Payable	$ 149,447.85	$ 11,464.65	$ -	$ 160,912.50
Salaries and Benefits Payable	2,267,397.79	-	-	2,267,397.79
Payroll Withholdings Payable	580,031.66	-	-	580,031.66
Short-Term Debt	2,110,000.00	-	-	2,110,000.00
Interest Payable	2,947.86	-	-	2,947.86
Total Liabilities	5,109,825.16	11,464.65	-	5,121,289.81
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue - Property Taxes	463,611.93	-	-	463,611.93
FUND BALANCES				
Nonspendable	49,216.73	-	-	49,216.73
Restricted	325,122.30	175,012.02	1,464,809.01	1,964,943.33
Unassigned	(2,061,218.20)	-	-	(2,061,218.20)
Total Fund Balances	(1,686,879.17)	175,012.02	1,464,809.01	(47,058.14)
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 3,886,557.92	$ 186,476.67	$ 1,464,809.01	$ 5,537,843.60

The notes to the basic financial statements are an integral part of this statement.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2019

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")		$ (47,058.14)
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	$ 1,686,200.50	
Construction in progress	283,000.00	
Buildings and improvements	66,494,609.61	
Equipment	4,185,896.76	
Land improvements	6,818,289.00	
Accumulated depreciation	(22,819,201.22)	56,648,794.65
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	$ (18,783,588.00)	
Net OPEB liability	(17,166,601.00)	(35,950,189.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	$ (166,398.66)	
Related to OPEB	(5,497,460.00)	(5,663,858.66)
Taxes that are not available to pay for current period expenditures are deferred in the funds.		463,611.93
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	$ (6,940,000.00)	
Accrued interest payable	(79,525.00)	
Capital leases payable	(3,065,000.00)	
Unamortized bond premiums	(148,936.98)	(10,233,461.98)
Net position of governmental activities (Exhibit "A")		$ 5,217,838.80

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2019

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 10,027,612.16	$ -	$ -	$ 10,027,612.16
Sales Taxes	113,271.85	-	2,797,771.83	2,911,043.68
State Funds	12,035,279.12	-	-	12,035,279.12
Federal Funds	5,776,697.42	-	-	5,776,697.42
Charges for Services	160,171.25	-	-	160,171.25
Investment Earnings	741.42	52.15	12,696.11	13,489.68
Miscellaneous	825,383.50	-	-	825,383.50
Total Revenues	28,939,156.72	52.15	2,810,467.94	31,749,676.81
EXPENDITURES				
Current				
Instruction	13,791,695.45	-	-	13,791,695.45
Support Services				
Pupil Services	1,697,756.44	-	-	1,697,756.44
Improvement of Instructional Services	1,990,592.92	-	-	1,990,592.92
Educational Media Services	377,058.42	-	-	377,058.42
General Administration	390,770.32	-	-	390,770.32
School Administration	1,528,129.29	-	-	1,528,129.29
Business Administration	948,374.57	-	-	948,374.57
Maintenance and Operation of Plant	2,294,326.51	-	-	2,294,326.51
Student Transportation Services	1,244,065.70	-	-	1,244,065.70
Central Support Services	549,538.65	-	-	549,538.65
Other Support Services	82,788.01	-	-	82,788.01
Enterprise Operations	38,817.35	-	-	38,817.35
Community Services	61.55	-	-	61.55
Food Services Operation	1,663,643.81	-	-	1,663,643.81
Capital Outlay	-	20,455.69	-	20,455.69
Debt Services				
Principal	-	-	2,095,000.00	2,095,000.00
Dues and Fees	-	-	20,904.12	20,904.12
Interest	-	-	525,475.00	525,475.00
Total Expenditures	26,597,618.99	20,455.69	2,641,379.12	29,259,453.80
Revenues over (under) Expenditures	2,341,537.73	(20,403.54)	169,088.82	2,490,223.01
OTHER FINANCING SOURCES (USES)				
Transfers In	108,730.00	246,628.68	2,646,070.00	3,001,428.68
Transfers Out	(2,892,698.68)	-	(108,730.00)	(3,001,428.68)
Total Other Financing Sources (Uses)	(2,783,968.68)	246,628.68	2,537,340.00	-
Net Change in Fund Balances	(442,430.95)	226,225.14	2,706,428.82	2,490,223.01
Fund Balances - Beginning	(1,244,448.22)	(51,213.12)	(1,241,619.81)	(2,537,281.15)
Fund Balances - Ending	$ (1,686,879.17)	$ 175,012.02	$ 1,464,809.01	$ (47,058.14)

The notes to the basic financial statements are an integral part of this statement.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2019

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")		$ 2,490,223.01
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay	$ 335,464.25	
Depreciation expense	(1,857,051.20)	(1,521,586.95)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		(43,752.14)
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		(61,055.29)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.		
Bond principal retirements	$ 2,000,000.00	
Capital lease payments	198,708.06	
Amortization of bond premium	45,721.57	2,244,429.63
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.		
Pension expense	$ 1,537,885.84	
OPEB expense	534,604.00	2,072,489.84
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued interest on issuance of bonds		19,458.33
Change in net position of governmental activities (Exhibit "B")		$ 5,200,206.43

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2019

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 43,743.26
LIABILITIES	
Funds Held for Others	$ 43,743.26

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The City of Dublin Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

DISCRETELY PRESENTED COMPONENT UNIT

The Heart of Georgia College & Career Academy, Inc. (Charter School) is a jointly authorized start-up charter school pursuant to the Official Code of Georgia (O.C.G.A.) §20-2-2060 et. Seq., the Charter Schools Act of 1998. The Charter is an agreement entered into by and between the City of Dublin and Laurens County Boards of Education and the State Board of Education to serve students in grades 9 through 12. The Charter School's mission is to improve public educational outcomes and ensure a viable 21st century workforce for the Heart of Georgia region. The financial statements of the Charter School have been included as a discretely presented component unit because they provide services to third-parties outside the school system. See notes 4 and 8 for additional component unit disclosures.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District and its component units, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. Net investment in capital assets consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. Restricted net position consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.

3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*. This statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this statement. The adoption of this statement did not have an impact on the School District’s financial statements.

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The primary objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The School District included additional information in the Long-term Liabilities note disclosure.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 5,000.00	20 to 80 years
Buildings and Improvements	$ 5,000.00	10 to 80 years
Equipment	$ 5,000.00	5 to 50 years
Intangible Assets	$ 50,000.00	Determined at purchase date

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The City of Dublin Board of Commissioners adopted the property tax levy for the 2018 tax digest year (calendar year) on September 24, 2018 (levy date) based on property values as of January 1, 2018. Taxes were due on December 31, 2018 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2018 tax digest are reported as revenue in the governmental funds for fiscal year 2019. The Dublin City Clerk bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2019, for maintenance and operations amounted to $9,319,617.33.

The tax millage rate levied for the 2018 tax year (calendar year) for the School District was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	19.705 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $707,994.83 during fiscal year ended June 30, 2019.

SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to $2,797,771.83 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget.

The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2019, the School District had deposits with a carrying amount of $1,507,028.30, and a bank balance of $2,109,788.80. The bank balances insured by Federal depository insurance were $664,452.42 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were $1,445,336.38.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	$	1,718,581.98
Statement of Fiduciary Net Position		43,743.26
Total cash and cash equivalents		1,762,325.24
Less:		
Investment pools reported as cash and cash equivalents		
Georgia Fund 1		255,296.94
Total carrying value of deposits - June 30, 2019	$	1,507,028.30

COMPONENT UNIT

At June 30, 2019, the Heart of Georgia College & Career Academy, Inc. had deposits with a carrying amount and bank balance of $17,375.79. The bank balance was insured through Federal Depository Insurance Corporation (FDIC).

CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of $255,296.94 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, $1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2019 was 39 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2018	Increases	Decreases	Balances June 30, 2019
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 1,686,200.50	$ -	$ -	$ 1,686,200.50
Construction in Progress	283,000.00	-	-	283,000.00
Total Capital Assets Not Being Depreciated	1,969,200.50	-	-	1,969,200.50
Capital Assets Being Depreciated				
Buildings and Improvements	66,494,609.61	-	-	66,494,609.61
Equipment	4,563,399.72	335,464.25	712,967.21	4,185,896.76
Land Improvements	6,818,289.00	-	-	6,818,289.00
Less Accumulated Depreciation for:				
Buildings and Improvements	16,218,435.23	1,312,636.57	-	17,531,071.80
Equipment	3,281,983.89	305,907.80	669,215.07	2,918,676.62
Land Improvements	2,130,945.97	238,506.83	-	2,369,452.80
Total Capital Assets, Being Depreciated, Net	56,244,933.24	(1,521,586.95)	43,752.14	54,679,594.15
Governmental Activity Capital Assets - Net	$ 58,214,133.74	$ (1,521,586.95)	$ 43,752.14	$ 56,648,794.65

Current year depreciation expense by function is as follows:

Instruction		$ 1,350,060.48
Support Services		
General Administration	$ 92,852.56	
Maintenance and Operation of Plant	196,093.38	
Student Transportation Services	79,685.67	368,631.61
Food Services		138,359.11
		$ 1,857,051.20

NOTE 6: INTERFUND TRANSFERS

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2019, consisted of the following:

	Transfers From	
Transfers to	General Fund	Debt Service Fund
General Fund	$ -	$ 108,730.00
Capital Projects Fund	246,628.68	-
Debt Service Fund	2,646,070.00	-
Total	$ 2,892,698.68	$ 108,730.00

A transfer was made from the general fund to cover current year capital outlay, bond, and lease payments paid from the capital projects fund and debt service fund, respectively, and to reimburse expenditures unallowable by the Superior Court.

SPLOST funds were transferred from the debt service fund to the general fund to cover the cost of bus purchases not funded by state grants.

NOTE 7: SHORT-TERM DEBT

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund. This short-term debt provides cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75% of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Tax Anticipation Notes	$ 3,635,200.00	$ 3,474,800.00	$ 5,000,000.00	$ 2,110,000.00

NOTE 8: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019	Due Within One Year
General Obligation (G.O.) Bonds	$ 8,940,000.00	$ -	$ 2,000,000.00	$ 6,940,000.00	$ 2,000,000.00
Unamortized Bond Premiums	194,658.55	-	45,721.57	148,936.98	45,721.57
Capital Leases	3,263,708.06	-	198,708.06	3,065,000.00	100,000.00
	$ 12,398,366.61	$ -	$ 2,244,429.63	$ 10,153,936.98	$ 2,145,721.57

	Component Unit				
	Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019	Due Within One Year
Promissory Note	$ 24,008.62	$ -	$ 24,008.62	$ -	$ -

GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District's outstanding general obligation bonds related to governmental activities of $6,940,000.00 contain a provision that, in the event of a nonpayment, the State Board is authorized to and must withhold from any state appropriations to which the School District may be entitled and apply so much thereof as shall be necessary to the payment of the principal of and interest on such indebtedness then due.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2010	3.0% - 4.0%	4/22/2010	4/1/2021	$ 9,755,000.00	$ 3,105,000.00
General Government - Series 2011	2.5% - 4.0%	12/8/2011	4/1/2023	4,085,000.00	3,835,000.00
				$ 13,840,000.00	$ 6,940,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt Principal	General Obligation Debt Interest	Unamortized Bond Premium
2020	$ 2,000,000.00	$ 254,350.00	$ 45,721.57
2021	1,905,000.00	175,600.00	45,721.57
2022	1,500,000.00	106,400.00	41,627.22
2023	1,535,000.00	61,400.00	15,866.62
Total Principal and Interest	$ 6,940,000.00	$ 597,750.00	$ 148,936.98

CAPITAL LEASES

The School District has acquired a solar panel project under the provision of a long-term lease agreement classified as a capital lease for accounting purposes because it provides for a bargain purchase option or a transfer of ownership by the end of the lease term.

The following assets were acquired through a capital lease and are reflected in the capital asset note at fiscal year-end:

	Governmental Activities
Land Improvements	$ 3,585,000.00
Less: Accumulated Depreciation	(985,875.00)
	$ 2,599,125.00

The capital lease currently outstanding is as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Solar Panel Lease	5.00 - 6.50%	1/29/2013	5/16/2037	$ 3,585,000.00	$ 3,065,000.00

The following is a schedule of total capital lease payments:

Fiscal Year Ended June 30:	Principal	Interest
2020	$ 100,000.00	$ 190,000.00
2021	105,000.00	185,000.00
2022	110,000.00	179,625.00
2023	115,000.00	173,850.00
2024	120,000.00	166,800.00
2025 - 2029	735,000.00	711,937.00
2030 - 2034	1,005,000.00	439,887.50
2035 - 2037	775,000.00	90,350.00
Total Principal and Interest	$ 3,065,000.00	$ 2,137,449.50

PROMISSORY NOTE - COMPONENT UNIT

The Heart of Georgia College & Career Academy, Inc. (Charter School), a component unit of the School District, entered into a lending agreement with a commercial lending institution. The debt associated with this agreement, which was fully repaid by June 30, 2019, is as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Promissory Note	5.25%	5/5/2015	7/31/2018	$ 105,520.00	$ -

NOTE 9: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2018	$ -	$ 4,672.16	$ 4,672.16	$ -
2019	$ -	$ -	$ -	$ -

SURETY BOND

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 50,000.00
Drivers Education	$ 10,000.00

NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2019:

Nonspendable		
Inventories		$ 49,216.73
Restricted		
Continuation of Federal Programs	$ 325,122.30	
Capital Projects	175,012.02	
Debt Service	1,464,809.01	1,964,943.33
Unassigned		(2,061,218.20)
Fund Balance, June 30, 2019		$ (47,058.14)

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 11: SIGNIFICANT COMMITMENTS

OPERATING LEASES

The School District leases a bus workshop, fuel disbursement system, and equipment under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled $29,900.00 for governmental activities for the year ended June 30, 2019. The following future minimum lease payments were required under operating leases at June 30, 2019:

Year Ending		Governmental Funds
2020	$	19,200.00
2021		19,200.00
2022		19,200.00
2023		8,000.00
Total	$	65,600.00

NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

LITIGATION

The School District is a defendant in a Class Action case, MMT Holdings, LLC, et al v. City of Dublin School District and City of Dublin, Georgia, in which the Plaintiff filed a complaint for refund of taxes and injunctive relief. The School District filed a motion for summary judgment, and the Plaintiffs filed a motion for partial summary judgment. The School District's motion was denied. The School District appealed that ruling to the Georgia Supreme Court, and the Supreme Court ultimately transferred it to the Georgia Court of Appeals. The Court of Appeals entered an order reversing the judgment and issuing a remittitur to the Superior Court. The School District filed a motion to implement the decision of the Court of Appeals and disburse the proceeds of property taxes collected by the City of Dublin. The court issued an order upon remittitur granting summary judgment to the School District based on sovereign immunity, but leaving in effect the partial summary judgment granted against the City of Dublin finding that the ad valorem tax was illegally and erroneously assessed and collected, and that plaintiffs were entitled to a refund of the ad valorem tax. The School District filed an appeal with the Georgia Court of Appeals that was ultimately dismissed. The estimated amount of property tax that would be returned to the taxpayers is approximately $1,000,000.00. These funds collected by the City of Dublin were not recorded on the School District's financial statements.

The Plaintiffs filed an amended complaint, MMT Holdings, LLC, et al v. City of Dublin School District, alleging the Education Special Purpose Local Option Sales tax (ESPLOST) was improperly commingled with other funds, used for other purposes before first satisfying the debt service requirements and used for purposes not specified in the joint resolution entered into by the School District and the Laurens County School District. The Superior Court issued a consent judgment on December 19, 2019, that prohibited the School District from (1) using ESPLOST proceeds for purposes other than retirement of previously incurred debt or projects outlined in the joint resolution; (2) depositing and maintaining ESPLOST funds in any account other than the debt service account; (3) commingling ESPLOST with other funds; (4) making transfers into or out of the debt service account; (5) loaning ESPLOST proceeds; or (6) repaying loans, including loans advanced by the general fund, using ESPLOST proceeds. The School District was also ordered to pay $62,500.00 to the Plaintiffs for their attorney fees and litigation expenses. The School District chose not to appeal the court's decision. In fiscal year 2019, the School District removed the interfund payables owed by the capital projects fund and debt service fund to the general fund for $246,628.68 and $2,646,070.00, respectively, and recorded outgoing general fund transfers for the same amounts.

NOTE 13: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

Contributions: As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were $692,013.00 for the year ended June 30, 2019. Active employees are not required to contribute to the School OPEB Fund.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the School District reported a liability of $17,166,601.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2018. At June 30, 2018, the School District's proportion was 0.135067%, which was a decrease of 0.014384% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the School District recognized OPEB expense of $157,409.00. At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ -	$ 390,472.00
Changes of assumptions	-	2,908,105.00
Net difference between projected and actual earnings on OPEB plan investments	23,226.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	2,914,122.00
School District contributions subsequent to the measurement date	692,013.00	-
Total	$ 715,239.00	$ 6,212,699.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2020	$ (1,204,158.00)
2021	$ (1,204,158.00)
2022	$ (1,204,158.00)
2023	$ (1,205,545.00)
2024	$ (992,435.00)
Thereafter	$ (379,019.00)

Actuarial assumptions: The total OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

OPEB:

Inflation	2.75%
Salary increases	3.25% - 9.00%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.50%
Medicare Eligible	5.50%
Ultimate trend rate	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2028
Medicare Eligible	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2017 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. During fiscal year 2018, the School OPEB fund updated their investment strategy to a more long-term approach. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	(0.50)%
Domestic Stocks -- Large Cap	37.20%	9.00%
Domestic Stocks -- Mid Cap	3.40%	12.00%
Domestic Stocks -- Small Cap	1.40%	13.50%
Int'l Stocks - Developed Mkt	17.80%	8.00%
Int'l Stocks - Emerging Mkt	5.20%	12.00%
Alternatives	5.00%	10.50%
Total	100.00%	

*Net of Inflation

Discount rate: The discount rate has changed since the prior measurement date from 3.58% to 3.87%. In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.87% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2018. Therefore, the calculated discount rate of 3.87% was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.87%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87%) or 1 percentage-point higher (4.87%) than the current discount rate:

	1% Decrease (2.87%)	Current Discount Rate (3.87%)	1% Increase (4.87%)
School District's proportionate share of the Net OPEB Liability	$ 20,045,207.00	$ 17,166,601.00	$ 14,845,306.00

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB Liability	$ 14,432,099.00	$ 17,166,601.00	$ 20,661,193.00

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report (ACFR) which is publicly available at https://sao.georgia.gov/comprehensive-annual-financial-reports.

NOTE 14: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the *O.C.G.A.* assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2019. The School District's contractually required contribution rate for the year ended June 30, 2019 was 20.90% of annual School District payroll. For the current fiscal year, employer contributions to the pension plan were $2,424,191.34 from the School District.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $15.00, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was $46,622.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the School District reported a liability of $18,783,588.00 for its proportionate share of the net pension liability for TRS.

The net pension liability for TRS was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2018.

At June 30, 2018, the School District's TRS proportion was 0.101193%, which was a decrease of 0.011476% from its proportion measured as of June 30, 2017.

At June 30, 2019, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is $235,098.00.

The PSERS net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2018.

For the year ended June 30, 2019, the School District recognized pension expense of $844,756.00 for TRS and $54,434.00 for PSERS and revenue of $41,429.00 for TRS and $54,434.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 1,243,500.00	$ 38,713.00
Changes of assumptions	283,438.00	-
Net difference between projected and actual earnings on pension plan investments	-	513,580.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	70,592.00	3,635,827.00
School District contributions subsequent to the measurement date	2,424,191.34	-
Total	$ 4,021,721.34	$ 4,188,120.00

The School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2020	$ (188,000.00)
2021	$ (554,303.00)
2022	$ (1,375,528.00)
2023	$ (450,726.00)
2024	$ (22,033.00)

Actuarial assumptions: The total pension liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS pension liability was 7.50%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	$ 31,355,187.00	$ 18,783,588.00	$ 8,423,951.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at www.trsga.com/publications and http://www.ers.ga.gov/formspubs/formspubs.html.

NOTE 15: TAX ABATEMENTS

Dublin-Laurens County Development Authority enters into property tax abatement agreements with local businesses for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to Laurens County.

For the fiscal year ended June 30, 2019, City of Dublin abated property taxes due to the School District that were levied on September 24, 2018 and due on December 31, 2018 totaling $472,652.17. Included in that amount abated, the following are individual tax abatement agreements that each exceeded 10 percent of the total amount abated:

- A 100 percent property tax abatement to an automotive supplier to construct a new facility and increase employment. The abatement amounted to $178,005.94.
- A 100 percent property tax abatement to an international producer of glass fiber fabrics to open a production facility and increase employment. The abatement amounted to $58,222.01.
- A 100 percent personal property tax abatement to an international group of manufacturing companies to open a manufacturing center and increase employment. The abatement amounted to $132,796.99.

NOTE 16: DEFICIT FUND BALANCE OF INDIVIDUAL FUNDS

Funds reporting a deficit fund balance at the fiscal year end are as follows:

Fund Type/Fund Name	Deficit Balance
General Fund	$ 1,686,879.17

The School District provided a tentative budget to the Georgia Department of Education outlining anticipated expenditure reductions. The School District submits monthly financial reports and bank reconciliations to the Georgia Department of Education's Financial Review division combined with periodic meetings to monitor the deficit.

NOTE 17: LIQUIDITY RISK

Liquidity risk is the risk of not having sufficient liquid financial resources to meet obligations when they fall due. The School District faces liquidity risk regarding operating expenditures and long-term debt payment requirements.

The School District has reported operating deficits for multiple years. During fiscal year 2019, the School District's overall governmental fund balance deficit was reduced from a deficit balance of $2.5 million at the end of fiscal year 2018 to a deficit balance of $47 thousand. Deficit balances in both the capital projects and debt service funds were eliminated. The School District accumulated a general fund unassigned fund balance deficit of $2.1 million at June 30, 2019.

As part of reporting and monitoring requirements, the School District files annual deficit reduction plans with the Georgia Department of Education. The fiscal year 2020 deficit reduction plan's goal is to reduce the general fund unassigned fund balance deficit by $166 thousand. The general fund deficit fund balance has forced the School District to rely on tax anticipation notes to meet cash flow needs related to operating expenditures. The School District expects to be able to continue to utilize tax anticipation notes to meet current cash flow needs related to operating expenditures.

NOTE 18: SUBSEQUENT EVENTS

At June 30, 2019, the School District was a defendant in ongoing litigation concerning the legality of a bond property tax imposed as well as the use of its Education Special Purpose Local Option Sales Tax (ESPLOST) proceeds. The School District's latest appeal to the Georgia Court of Appeals for the legality of the bond property tax was ultimately dismissed. On December 19, 2019, the Laurens County Superior Court entered a consent judgment that specified how ESPLOST funds could be deposited, maintained, and expended.

The School District's short-term debt (tax anticipation notes in advance of property tax collections) at July 1, 2019 was $2,110,000.00. An additional $1,890,000.00 was borrowed during the remainder of calendar year 2019, and the $4,000,000.00 was repaid in December 2019. A total of $1,000,000.00 was borrowed by June 30, 2020 and was repaid in December 2020.

In December 2019, a strain of coronavirus (COVID-19) began to spread worldwide, resulting in a severe impact to the United States economy in March 2020. The spread of COVID-19 has had a negative impact on virtually all businesses and individuals which comprise the tax base of all levels of government. However, given the School District was required to shut down schools for the last quarter of fiscal year 2020, coupled with federal funding being provided for expenditures incurred to deal with the pandemic, the School District expects the deficit balance in the general fund to be eliminated by the end of fiscal year 2021.

NOTE 19: COMPONENT UNIT

The Heart of Georgia College & Career Academy, Inc. (Charter School) is a discretely presented component unit of the City of Dublin Board of Education (School District). During the year the School District paid $105,132.99 for instruction expense on behalf of the Charter School. This amount is reflected as expense of the School District and included as revenue and expense of the component unit on the Statement of Activities. The Charter School was not audited and did not prepare official financial statements.

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CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.101193%	$ 18,783,588.00	$ -	$ 18,783,588.00	$ 12,053,494.83	155.84%	80.27%
2018	0.112669%	$ 20,939,881.00	$ -	$ 20,939,881.00	$ 12,936,988.92	161.86%	79.33%
2017	0.125867%	$ 25,967,766.00	$ -	$ 25,967,766.00	$ 13,808,103.41	188.06%	76.06%
2016	0.130616%	$ 19,884,989.00	$ 1,218.00	$ 19,886,207.00	$ 13,935,731.79	142.69%	81.44%
2015	0.137837%	$ 17,413,887.00	$ 74,412.00	$ 17,488,299.00	$ 14,216,882.08	122.49%	84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.00%	$ -	$ 235,098.00	$ 235,098.00	$ 702,592.87	N/A	85.26%
2018	0.00%	$ -	$ 212,383.00	$ 212,383.00	$ 647,502.46	N/A	85.69%
2017	0.00%	$ -	$ 324,413.00	$ 324,413.00	$ 699,204.85	N/A	81.00%
2016	0.00%	$ -	$ 197,656.00	$ 197,656.00	$ 653,953.49	N/A	87.00%
2015	0.00%	$ -	$ 194,696.00	$ 194,696.00	$ 615,833.23	N/A	88.29%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
SCHOOL OPEB FUND
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2019	0.135067%	$ 17,166,601.00	$ -	$ 17,166,601.00	$ 11,277,062.55	152.23%	2.93%
2018	0.149451%	$ 20,997,805.00	$ -	$ 20,997,805.00	$ 12,094,905.84	173.61%	1.61%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

SCHEDULE "4"

Year Ended	Contractually required contribution (1)	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2019	$ 2,424,191.34	$ 2,424,191.34	$ -	$ 11,599,001.65	20.90%
2018	$ 2,026,192.50	$ 2,026,192.50	$ -	$ 12,053,494.83	16.81%
2017	$ 1,846,108.32	$ 1,846,108.32	$ -	$ 12,936,988.92	14.27%
2016	$ 1,945,074.66	$ 1,945,074.66	$ -	$ 13,808,103.41	14.09%
2015	$ 1,832,548.73	$ 1,832,548.73	$ -	$ 13,935,731.79	13.15%
2014	$ 1,745,833.12	$ 1,745,833.12	$ -	$ 14,216,882.08	12.28%
2013	$ 1,687,641.93	$ 1,687,641.93	$ -	$ 14,790,902.10	11.41%
2012	$ 1,549,293.65	$ 1,549,293.65	$ -	$ 15,070,949.90	10.28%
2011	$ 1,609,593.00	$ 1,609,593.00	$ -	$ 15,657,519.46	10.28%
2010	$ 1,569,706.00	$ 1,569,706.00	$ -	$ 16,116,078.03	9.74%

(1) For years ended 2015 and earlier, the contractually required contribution amount includes the amounts paid by the Georgia Department of Education on behalf of the School District.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
SCHOOL OPEB FUND
FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2019	$ 692,013.00	$ 692,013.00	$ -	$ 10,619,274.18	6.52%
2018	$ 700,040.00	$ 700,040.00	$ -	$ 11,277,062.55	6.21%
2017	$ 779,254.00	$ 779,254.00	$ -	$ 12,094,905.84	6.44%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Teachers Retirement System

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

Public School Employees Retirement System

Changes of assumptions: On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB fund based on their last employer payroll location: irrespective of retirement affiliation.

The discount rate was updated from 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018.

CITY OF DUBLIN BOARD OF EDUCATION - LAURENS COUNTY
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2019

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 9,498,229.00	$ 9,498,229.00	$ 10,027,612.16	$ 529,383.16
Sales Taxes	-	-	113,271.85	113,271.85
State Funds	12,073,601.00	11,946,443.00	12,035,279.12	88,836.12
Federal Funds	5,399,018.18	6,057,415.24	5,776,697.42	(280,717.82)
Charges for Services	16,875.00	16,875.00	160,171.25	143,296.25
Investment Earnings	-	-	741.42	741.42
Miscellaneous	300,000.00	300,000.00	825,383.50	525,383.50
Total Revenues	27,287,723.18	27,818,962.24	28,939,156.72	1,120,194.48
EXPENDITURES				
Current				
Instruction	14,295,762.24	14,361,546.24	13,791,695.45	569,850.79
Support Services				
Pupil Services	1,412,166.00	1,370,538.00	1,697,756.44	(327,218.44)
Improvement of Instructional Services	1,437,346.00	2,196,303.00	1,990,592.92	205,710.08
Educational Media Services	465,066.00	530,966.00	377,058.42	153,907.58
General Administration	673,608.00	667,417.00	390,770.32	276,646.68
School Administration	1,585,272.00	1,585,272.00	1,528,129.29	57,142.71
Business Administration	817,880.00	817,880.00	948,374.57	(130,494.57)
Maintenance and Operation of Plant	2,201,395.00	2,201,395.00	2,294,326.51	(92,931.51)
Student Transportation Services	1,237,613.00	1,246,945.00	1,244,065.70	2,879.30
Central Support Services	442,937.00	443,983.00	549,538.65	(105,555.65)
Other Support Services	55,000.00	55,000.00	82,788.01	(27,788.01)
Enterprise Operations	-	-	38,817.35	(38,817.35)
Community Services	-	-	61.55	(61.55)
Food Services Operation	1,774,380.00	1,774,380.00	1,663,643.81	110,736.19
Total Expenditures	26,398,425.24	27,251,625.24	26,597,618.99	654,006.25
Excess of Revenues over (under) Expenditures	889,297.94	567,337.00	2,341,537.73	1,774,200.73
OTHER FINANCING SOURCES (USES)				
Other Uses	-	-	108,730.00	108,730.00
Other Sources	-	-	(2,892,698.68)	(2,892,698.68)
Total Other Financing Sources (Uses)	-	-	(2,783,968.68)	(2,783,968.68)
Net Change in Fund Balances	889,297.94	567,337.00	(442,430.95)	(1,009,767.95)
Fund Balances - Beginning	(1,337,430.10)	(1,337,430.10)	(1,244,448.22)	92,981.88
Adjustments	-	17,107.57	-	(17,107.57)
Fund Balances - Ending	$ (448,132.16)	$ (752,985.53)	$ (1,686,879.17)	$ (933,893.64)

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $439,427.09 and $440,545.71, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	195GA324N1099	$ 508,498.24
National School Lunch Program	10.555	195GA324N1099	1,282,770.99
Total U.S. Department of Agriculture			1,791,269.23
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A180073	574,356.00
Preschool Grants	84.173	H173A180081	18,106.00
Total Special Education Cluster			592,462.00
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A180010	47,725.00
Education for Homeless Children and Youth	84.196	S196A180011	39,213.33
Rural Education	84.358	S365B180010	42,401.83
Striving Readers	84.371	S371C170002	370,305.92
Student Support and Academic Enrichment Program	84.424A	S424A170011	2,495.66
Student Support and Academic Enrichment Program	84.424A	S424A180011	108,799.32
Supporting Effective Instruction State Grants	84.367	S367A170001	13,868.94
Supporting Effective Instruction State Grants	84.367	S367A180001	120,770.05
Title I Grants to Local Educational Agencies	84.010	S010A170010	102,717.32
Title I Grants to Local Educational Agencies	84.010	S010A180010	1,802,206.00
Twenty-First Century Community Learning Centers	84.287	S287C170010	25,382.60
Twenty-First Century Community Learning Centers	84.287	S287C180010	646,034.54
Total Other Programs			3,321,920.51
Total U. S. Department of Education			3,914,382.51
Defense, U. S. Department of			
Direct			
Department of the Air Force			
R.O.T.C. Program			60,204.49
Total Expenditures of Federal Awards			$ 5,765,856.23

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Dublin Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 564,092.53
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	702,300.00
Kindergarten Program - Early Intervention Program	226,323.00
Primary Grades (1-3) Program	1,695,212.00
Primary Grades - Early Intervention (1-3) Program	320,139.00
Upper Elementary Grades (4-5) Program	871,883.00
Upper Elementary Grades - Early Intervention (4-5) Program	158,852.00
Middle School (6-8) Program	1,290,220.00
High School General Education (9-12) Program	1,290,226.00
Vocational Laboratory (9-12) Program	360,102.00
Students with Disabilities	1,584,095.00
Gifted Student - Category VI	116,847.00
Remedial Education Program	94,994.00
Alternative Education Program	97,245.00
English Speakers of Other Languages (ESOL)	29,478.00
Media Center Program	244,837.00
20 Days Additional Instruction	77,488.00
Staff and Professional Development	38,881.00
Principal Staff and Professional Development	1,226.00
Indirect Cost	
Central Administration	390,772.00
School Administration	616,385.00
Facility Maintenance and Operations	528,105.00
Mid-term Adjustment Hold-Harmless	5,077.00
State Health Benefit Holiday	(126,630.00)
Charter System Adjustment	215,548.00
Categorical Grants	
Pupil Transportation	
Regular	159,839.00
Nursing Services	48,229.00
Other State Programs	
Food Services	47,196.00
Math and Science Supplements	28,508.23
Preschool Disability Services	67,989.00
Pupil Transportation - State Bonds	154,440.00
Vocational Education	29,782.00
Vocational Construction Related Equipment - State Bonds	58,976.36
Office of the State Treasurer	
Public School Employees Retirement	46,622.00
	$ 12,035,279.12

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PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST III PROJECTS (January 1, 2018 - December 31, 2022)							
Payment of certain outstanding debt of the City of Dublin School District, including but not limited to payment of General Obligation Sales Tax Bonds, Series 2008, in an amount not to exceed $1,223,640.00;	$ 1,223,640.00	$ 1,223,640.00	$ -	$ 1,223,640.00	$ 1,223,640.00	$ -	Complete
General Obligation Bonds, Series 2010, in an amount not to exceed $6,445,240.00;	6,445,240.00	6,445,240.00	1,944,200.00	1,525,100.00	-	-	6/30/2021
General Obligation Bonds, Series 2011, in an amount not to exceed $4,714,950.00;	4,714,950.00	4,714,950.00	386,400.00	68,200.00	-	-	6/30/2023
Improvements, renovations, construction, furnishing and equipping existing school buildings and facilities including, but not limited to, Dublin High School, Dublin Middle School, Moore Street School, Susie Dasher Elementary, Saxon Heights Elementary, Hillcrest Elementary School and the central office building;	1,044,170.00	3,500,000.00	-	-	-	-	6/30/2023
The acquisition of school vehicles, including, but not limited to, school buses and transportation equipment;	250,000.00	250,000.00	108,730.00	-	-	-	6/30/2023
Technology equipment and upgrades; and	250,000.00	250,000.00	-	20,846.34	-	-	6/30/2023
The acquisition of certain property and equipment, including any heating and air conditioning equipment upgrades which may be subject to lease by the City of Dublin School District.	250,000.00	250,000.00	-	-	-	-	6/30/2023
	$ 14,178,000.00	$ 16,633,830.00	$ 2,439,330.00	$ 2,837,786.34	$ 1,223,640.00	$ -	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Laurens County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Dublin Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Dublin Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated April 17, 2021.

The financial statements of the Heart of Georgia College & Career Academy, Inc. (Charter School) have not been audited, and we were not engaged to audit the Charter School's financial statements as part of our audit of the School District's basic financial statements. The Charter School's financial activities are included in the School District's basic financial statements as a discretely presented component unit.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* as item FS 2019-001, that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying *Schedule of Findings and Questioned Costs* as item FS 2019-001.

School District's Response to Findings

The School District's response to the finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

April 17, 2021

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Dublin Board of Education

Report on Compliance for Each Major Federal Program

We have audited the City of Dublin Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

April 17, 2021

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

CITY OF DUBLIN BOARD OF EDUCATION – LAURENS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2019

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS-7741-12-02	Adoption of a Balanced Budget, Deficit Fund Balance
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Finding Status:	Unresolved
FS 2013-002	Deficit Fund Balance
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Finding Status:	Unresolved
FS 2014-002	Deficit Fund Balance
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Finding Status:	Unresolved
FS 2015-006	Adoption of a Balanced Budget, Deficit Fund Balance
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Finding Status:	Unresolved
FS 2016-006	Adoption of a Balanced Budget, Deficit Fund Balance
Control Categories:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Finding Status:	Unresolved
FS 2017-004	Adoption of a Balanced Budget, Deficit Fund Balance
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Finding Status:	Unresolved

CITY OF DUBLIN BOARD OF EDUCATION – LAURENS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2019

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2018-002 **Adoption of a Balanced Budget, Deficit Fund Balances**

Control Category: Budget Preparation/Execution
Internal Control Impact: Material Weakness
Compliance Impact: Material Noncompliance

Finding Status: Unresolved

During fiscal year 2016, the Board developed and presented to the Georgia Department of Education a new deficit elimination plan. As of fiscal year 2019, the Board has reduced its unassigned fund balance deficit by $3.76 million. During fiscal year 2020, the Board anticipates reducing the deficit by $0.166 million. Reporting requirements applicable for deficit fund balances with the Georgia Department of Education are being followed.

FS 2018-001 **Internal Controls over Financial Reporting**

Control Category: Financial Reporting
Internal Control Impact: Material Weakness
Compliance Impact: None

Finding Status: Previously Reported Corrective Action Plan Implemented

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2018-001 **Controls over Equipment**

Compliance Requirement: Equipment and Real Property Management
Internal Control Impact: Significant Deficiency
Compliance Impact: Nonmaterial Noncompliance
Federal Awarding Agency: U.S. Department of Agriculture
Pass-Through Entity: Georgia Department of Education
CFDA Number and Title: 10.553 and 10.555 Child Nutrition Cluster
Federal Award Number: 18185GA324N1099, 8185GA324N1100
Questioned Costs: None identified

Finding Status: Previously Reported Corrective Action Plan Implemented

SECTION IV

FINDINGS AND QUESTIONED COSTS

CITY OF DUBLIN BOARD OF EDUCATION – LAURENS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2019

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:

Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information	Unmodified
Discretely Presented Component Unit	Disclaimer

Internal control over financial reporting:

▪ Material weakness identified?	Yes
▪ Significant deficiency identified?	None Reported

Noncompliance material to financial statements noted: Yes

Federal Awards

Internal Control over major programs:

▪ Material weakness identified?	None Reported
▪ Significant deficiency identified?	No

Type of auditor's report issued on compliance for major programs:

All major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between Type A and Type B programs: $750,000.00

Auditee qualified as low-risk auditee? No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2019-001	Adoption of a Balanced Budget, Deficit Fund Balances
Control Category:	Budget Preparation/Execution
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Repeat of Prior Year Finding:	FS 2018-002, 2017-004, FS 2016-006, FS 2015-006, FS 2014-002, FS 2013-002, FS-7741-12-02

Description:
At June 30, 2019, the general fund reported a deficit fund balance. The School District also failed to adopt a balanced general fund budget for fiscal year 2019.

Criteria:
Chapter II-8, *Governmental Fund Deficits* of the Financial Management for the Georgia Local Units of Administration states in part: "The seriousness of the fund balances deficits cannot be overstated. The Georgia Department of Education requires those LUAs with deficit governmental fund balances to meet certain reporting requirements."

Chapter IV-2, *Preparing Operating Budgets* of the Financial Management for the Georgia Local Units of Administration states in part: "The budget must be balanced for all budgeted funds. Total anticipated revenues should equal total estimated expenditures. In the event anticipated revenues are insufficient to fund anticipated essential expenditures, a portion of unassigned fund balance from previous years must be used to fund the shortfall. In the event there is insufficient unassigned fund balance from previous years to fund anticipated expenditures, then such expenditures must be reduced to equal anticipated revenues plus available unassigned fund balance."

The Department of Audits and Accounts is required to report all instances of budget deficits in accordance with the Official Code of Georgia Annotated §20-2-67(a) which states: "When an audit by the Department of Audits and Accounts finds and reports irregularities or budget deficits in the fund accounting information regarding a local school system or a school within the local school system, the Department of Audits and Accounts shall report the findings of irregularities or budget deficits to the State Board of Education and the local board of education."

Condition:
Deficit fund balances for the Capital Projects and Debt Service funds were eliminated during Fiscal Year 2019. However, the School District's general fund reported a deficit unassigned fund balance of $2,061,218.20. In addition, the School District's original and final budgets for the general fund were not balanced. Total anticipated revenues and beginning fund balance did not equal or exceed total estimated expenditures.

Cause:
In discussing this deficiency with the School District, they stated that they started the 2019 fiscal year with a $1,592,474.71 deficit in the general fund due to a failure to use effective budgeting techniques in prior years. Also, funds collected for a bond property tax assessed in a previous fiscal year could not be disbursed to the School District due to ongoing litigation.

Effect or Potential Effect:
The fund balance of the general fund was not sufficient to meet the fund's obligations at June 30, 2019. This is a financial statement irregularity in accordance with the Official Code of Georgia Annotated (O.C.G.A) §20-2-67.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Recommendation:

The School District should continue to execute their deficit reduction plan to address the current year budget deficit fund balance.

Views of Responsible Officials:

We concur with this finding.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

SECTION V

MANAGEMENT'S CORRECTIVE ACTION

Dublin City Schools
207 Shamrock Dr.
Dublin, GA 31021
478-353-8000 Fax: 8001

Fredrick C. Williams, Ed. D.
Superintendent

Christi Thublin
Assistant Superintendent

CORRECTIVE ACTION PLAN – FINANCIAL STATEMENT FINDING

FS 2019-001	**Adoption of a Balanced Budget, Deficit Fund Balances**
Control Category:	**Budget Preparation/Execution**
Internal Control Impact:	**Material Weakness**
Compliance Impact:	**Material Noncompliance**
Repeat of Prior Year Finding:	**FS 2018-002, FS 2017-004, FS 2016-006, FS 2015-006, FS 2014-002, FS 2013-002, FS-7741-12-02**

At June 30, 2019, the general fund reported a deficit fund balance. The School District also failed to adopt a balanced general fund budget for fiscal year 2019.

Corrective Action Plans:
Management continues to follow the deficit elimination plan submitted to the Georgia Department of Education. The deficit was reduced in fiscal year 2019, and preliminary numbers submitted for fiscal year 2020 show continued significant improvement. During fiscal year 2021, the deficit has been totally eliminated, and the General Fund is expected to end the year with a revenues exceeding expenditures by over $3 million. No salary step increases were awarded to teachers or staff in fiscal years 2019 and 2020. Applicable Georgia Department of Education reporting requirements for school districts with deficit fund balances are being followed.

Estimated Completion Date: Fiscal year 2021

Contact Person: Christi Thublin, Assistant Superintendent
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Christi Thublin