

# GRADY COUNTY
# BOARD OF EDUCATION
## CAIRO, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2015
(Including Independent Auditor's Reports)

GRADY COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


August 25, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Grady County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Grady County Board of Education, as of and for the year ended June 30, 2015, and the related notes to the financial statements (Exhibits A through I), which collectively comprise the Board's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

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effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Grady County Board of Education, as of June 30, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Emphasis of Matter*

As described in Note 2 to the financial statements, in 2015, the Grady County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The School District restated beginning Net Position for the cumulative effect of these accounting changes. Our opinion is not modified with respect to this matter.

### *Other Matters*

*Required Supplementary Information*

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedules of Proportionate Share of the Net Pension Liability, Schedules of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 33 through 41 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grady County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 7 through 10, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 25, 2016, on our consideration of the Grady County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Grady County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:er
2015ARL-11

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GRADY COUNTY BOARD OF EDUCATION

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GRADY COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "A"

| | GOVERNMENTAL ACTIVITIES |
|---|---|
| ASSETS | |
| Cash and Cash Equivalents | $ 18,920,892.02 |
| Investments | 38,456.62 |
| Accounts Receivable, Net | |
| Taxes | 549,304.85 |
| State Government | 2,984,283.00 |
| Federal Government | 551,316.33 |
| Inventories | 109,436.41 |
| Prepaid Items | 60,534.13 |
| Capital Assets, Non-Depreciable | 828,098.01 |
| Capital Assets, Depreciable (Net of Accumulated Depreciation) | 35,313,322.90 |
| Total Assets | 59,355,644.27 |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Related to Defined Benefit Pension Plans | 2,897,797.17 |
| LIABILITIES | |
| Accounts Payable | 167,388.68 |
| Salaries and Benefits Payable | 4,451,192.57 |
| Long-Term Liabilities | |
| Due Within One Year | 535,000.00 |
| Due in More Than One Year | 10,015,000.00 |
| Net Pension Liability | 26,468,578.00 |
| Total Liabilities | 41,637,159.25 |
| DEFERRED INFLOWS OF RESOURCES | |
| Related to Defined Benefit Pension Plans | 9,394,093.00 |
| NET POSITION | |
| Net Investment in Capital Assets | 32,442,599.49 |
| Restricted for | |
| Continuation of Federal Programs | 1,053,281.84 |
| Debt Service | 641,515.42 |
| Capital Projects | 5,753,908.35 |
| Unrestricted (Deficit) | -28,669,115.91 |
| Total Net Position | $ 11,222,189.19 |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2015

| | EXPENSES | CHARGES FOR SERVICES |
|---|---|---|
| GOVERNMENTAL ACTIVITIES | | |
| Instruction | $ 25,941,358.19 | $ 267,008.20 |
| Support Services | | |
| Pupil Services | 1,646,167.30 | |
| Improvement of Instructional Services | 1,354,084.54 | |
| Educational Media Services | 740,620.81 | |
| General Administration | 325,719.17 | |
| School Administration | 2,094,004.38 | |
| Business Administration | 403,060.32 | |
| Maintenance and Operation of Plant | 3,085,295.61 | |
| Student Transportation Services | 1,562,770.72 | |
| Central Support Services | 313,808.59 | |
| Other Support Services | 22,442.06 | |
| Operations of Non-Instructional Services | | |
| Community Services | 143,976.13 | 88,528.00 |
| Food Services | 2,809,173.62 | 36,293.60 |
| Interest on Short-Term and Long-Term Debt | 158,216.17 | |
| Total Governmental Activities | $ 40,600,697.61 | $ 391,829.80 |
| General Revenues | | |
| Taxes | | |
| Property Taxes | | |
| For Maintenance and Operations | | |
| Railroad Cars | | |
| Sales Taxes | | |
| Special Purpose Local Option Sales Tax | | |
| For Debt Services | | |
| For Capital Projects | | |
| Other Sales Tax | | |
| Grants and Contributions not Restricted to Specific Programs | | |
| Investment Earnings | | |
| Miscellaneous | | |
| Total General Revenues | | |
| Change in Net Position | | |
| Net Position - Beginning of Year, Restated | | |
| Net Position - End of Year | | |

The notes to the basic financial statements are an integral part of this statement.

| PROGRAM REVENUES | | NET (EXPENSES) |
|---|---|---|
| OPERATING GRANTS AND CONTRIBUTIONS | CAPITAL GRANTS AND CONTRIBUTIONS | REVENUES AND CHANGES IN NET POSITION |
| $ 21,674,034.02 | | $ -4,000,315.97 |
| 247,232.84 | | -1,398,934.46 |
| 350,395.90 | | -1,003,688.64 |
| 532,522.04 | | -208,098.77 |
| 549,214.91 | | 223,495.74 |
| 1,088,630.72 | | -1,005,373.66 |
| 15,179.19 | | -387,881.13 |
| 1,186,835.44 | | -1,898,460.17 |
| 653,400.43 | $ 77,220.00 | -832,150.29 |
| 1,988.79 | | -311,819.80 |
| 22,295.81 | | -146.25 |
| 70,024.81 | | 14,576.68 |
| 2,812,757.05 | | 39,877.03 |
| | | -158,216.17 |
| $ 29,204,511.95 | $ 77,220.00 | -10,927,135.86 |
| | | 7,773,212.89 |
| | | 9,225.73 |
| | | 668,216.17 |
| | | 1,815,708.58 |
| | | 85,268.17 |
| | | 2,703,503.00 |
| | | 14,307.17 |
| | | 835,573.56 |
| | | 13,905,015.27 |
| | | 2,977,879.41 |
| | | 8,244,309.78 |
| | | $ 11,222,189.19 |

GRADY COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2015

EXHIBIT "C"

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND | DEBT SERVICE FUND | TOTAL |
|---|---|---|---|---|
| ASSETS | | | | |
| Cash and Cash Equivalents | $ 5,873,370.75 | $ 13,047,521.27 | $ 0.00 | $ 18,920,892.02 |
| Investments | 38,456.62 | | | 38,456.62 |
| Accounts Receivable, Net | | | | |
| Taxes | 338,471.26 | 210,833.59 | | 549,304.85 |
| State Government | 2,984,283.00 | | | 2,984,283.00 |
| Federal Government | 551,316.33 | | | 551,316.33 |
| Inventories | 109,436.41 | | | 109,436.41 |
| Prepaid Items | 60,534.13 | | | 60,534.13 |
| Total Assets | $ 9,955,868.50 | $ 13,258,354.86 | $ 0.00 | $ 23,214,223.36 |
| LIABILITIES | | | | |
| Accounts Payable | $ 155,636.17 | $ 11,752.51 | $ 0.00 | $ 167,388.68 |
| Salaries and Benefits Payable | 4,451,192.57 | | | 4,451,192.57 |
| Total Liabilities | 4,606,828.74 | 11,752.51 | 0.00 | 4,618,581.25 |
| FUND BALANCES | | | | |
| Nonspendable | 169,970.54 | | 0.00 | 169,970.54 |
| Restricted | 943,845.43 | 13,246,602.35 | | 14,190,447.78 |
| Assigned | 221,999.43 | | | 221,999.43 |
| Unassigned | 4,013,224.36 | | | 4,013,224.36 |
| Total Fund Balances | 5,349,039.76 | 13,246,602.35 | 0.00 | 18,595,642.11 |
| Total Liabilities and Fund Balances | $ 9,955,868.50 | $ 13,258,354.86 | $ 0.00 | $ 23,214,223.36 |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "D"

| | | |
|---|---|---|
| Total Fund Balances - Governmental Funds (Exhibit "C") | | $ 18,595,642.11 |
| Amounts reported for Governmental Activities in the Statement of Net Position are different because: | | |
| Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of: | | |
| Land | $ 457,403.60 | |
| Construction in Progress | 370,694.41 | |
| Land Improvements | 2,707,515.37 | |
| Buildings and Improvements | 44,805,463.29 | |
| Equipment | 5,806,961.08 | |
| Accumulated Depreciation | -18,006,616.84 | |
| Total Capital Assets | | 36,141,420.91 |
| Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds. | | |
| Net Pension Liability | | -26,468,578.00 |
| Deferred Outflows and Inflows of Resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds. | | -6,496,295.83 |
| Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These consist of: | | |
| G.O. Bonds Payable | $ -7,000,000.00 | |
| Revenue Bonds Payable | -3,550,000.00 | |
| Total Long-Term Liabilities | | -10,550,000.00 |
| Net Position of Governmental Activities (Exhibit "A") | | $ 11,222,189.19 |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2015

EXHIBIT "E"

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND | DEBT SERVICE FUND | TOTAL |
|---|---|---|---|---|
| REVENUES | | | | |
| Property Taxes | $ 7,782,438.62 | | | $ 7,782,438.62 |
| Sales Taxes | 85,268.17 | $ 1,815,708.58 | $ 668,216.17 | 2,569,192.92 |
| State Funds | 25,392,326.14 | | | 25,392,326.14 |
| Federal Funds | 6,651,698.81 | | | 6,651,698.81 |
| Charges for Services | 391,829.80 | | | 391,829.80 |
| Investment Earnings | 3,702.95 | 10,604.22 | | 14,307.17 |
| Miscellaneous | 864,211.56 | | | 864,211.56 |
| Total Revenues | 41,171,476.05 | 1,826,312.80 | 668,216.17 | 43,666,005.02 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction | 25,869,989.53 | 85,988.32 | | 25,955,977.85 |
| Support Services | | | | |
| Pupil Services | 1,686,705.07 | | | 1,686,705.07 |
| Improvement of Instructional Services | 1,417,570.54 | | | 1,417,570.54 |
| Educational Media Services | 755,176.77 | | | 755,176.77 |
| General Administration | 332,746.55 | | | 332,746.55 |
| School Administration | 2,172,610.17 | | | 2,172,610.17 |
| Business Administration | 260,598.76 | 148,821.42 | | 409,420.18 |
| Maintenance and Operation of Plant | 3,057,245.55 | 73,229.12 | | 3,130,474.67 |
| Student Transportation Services | 1,507,358.74 | | | 1,507,358.74 |
| Central Support Services | 313,808.59 | | | 313,808.59 |
| Other Support Services | 22,295.81 | | | 22,295.81 |
| Community Services | 145,792.92 | | | 145,792.92 |
| Food Services Operation | 2,844,937.73 | | | 2,844,937.73 |
| Capital Outlay | | 410,126.01 | | 410,126.01 |
| Debt Services | | | | |
| Principal | | | 510,000.00 | 510,000.00 |
| Dues and Fees | | | 1,514.92 | 1,514.92 |
| Interest | | | 156,701.25 | 156,701.25 |
| Total Expenditures | 40,386,836.73 | 718,164.87 | 668,216.17 | 41,773,217.77 |
| Excess of Revenues over (under) Expenditures | 784,639.32 | 1,108,147.93 | 0.00 | 1,892,787.25 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Proceeds of Bonds | | 7,000,000.00 | | 7,000,000.00 |
| Transfers In | | 91,728.46 | | 91,728.46 |
| Transfers Out | -91,728.46 | | | -91,728.46 |
| Total Other Financing Sources (Uses) | -91,728.46 | 7,091,728.46 | | 7,000,000.00 |
| Net Change in Fund Balances | 692,910.86 | 8,199,876.39 | 0.00 | 8,892,787.25 |
| Fund Balances - Beginning | 4,656,128.90 | 5,046,725.96 | 0.00 | 9,702,854.86 |
| Fund Balances - Ending | $ 5,349,039.76 | $ 13,246,602.35 | $ 0.00 | $ 18,595,642.11 |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2015

EXHIBIT "F"

| | | |
|---|---|---|
| Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") | | $ 8,892,787.25 |
| Amounts reported for Governmental Activities in the Statement of Activities are different because: | | |
| Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: | | |
| Capital Outlay | $ 634,099.99 | |
| Depreciation Expense | -1,160,086.18 | |
| Excess of Capital Outlay over Depreciation Expense | | -525,986.19 |
| The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position. | | -28,636.82 |
| Bond proceeds provide current financial resources to Governmental Funds; however, issuing debt increases Long-Term Liabilities in the Statement of Net Position. In the current period, proceeds were received from: | | |
| General Obligation Bonds Issued | | -7,000,000.00 |
| Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of: | | |
| Revenue Bond Principal Retirements | | 510,000.00 |
| Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. The net adjustments consist of: | | |
| Pension Expense | | 1,129,715.17 |
| Change in Net Position of Governmental Activities (Exhibit "B") | | $ 2,977,879.41 |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2015

EXHIBIT "G"

| | PRIVATE PURPOSE TRUSTS | AGENCY FUNDS |
|---|---|---|
| ASSETS | | |
| Cash and Cash Equivalents | $ 6,323.24 | $ 118,162.72 |
| Investments | 58,500.00 | 9,850.43 |
| Accounts Receivable, Net | | |
| Interest and Dividends | 234.49 | |
| Total Assets | $ 65,057.73 | $ 128,013.15 |
| LIABILITIES | | |
| Funds Held for Others | | $ 128,013.15 |
| NET POSITION | | |
| Held in Trust for Private Purposes | $ 65,057.73 | |

The notes to the basic financial statements are an integral part of this statement.

GRADY COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2015

EXHIBIT "H"

| | PRIVATE PURPOSE TRUSTS |
|---|---|
| ADDITIONS | |
| Investment Earnings | |
| Interest | $ 247.03 |
| DEDUCTIONS | |
| Medical Expenses | 1,616.50 |
| Change in Net Position | -1,369.47 |
| Net Position - Beginning | 66,427.20 |
| Net Position - Ending | $ 65,057.73 |

The notes to the basic financial statements are an integral part of this statement.

## NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

### REPORTING ENTITY

The Grady County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Grady County Board of Education.

**District-wide Statements:**
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:**
The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private Purpose Trust funds report trust arrangements under which principal and income and in one case, income only, may be expended to provide college scholarships for selected students and provide deserving and/or needy children assistance in treatment of eye diseases and problems.
- Agency funds account for assets held by the School District as an agent for various funds for individuals.

## BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2015, the School District made several prior period adjustments due to the adoption of GASB Statement No. 68 and GASB Statement No. 71, as described in "New Accounting Pronouncements" below, which require the restatement of the June 30, 2014, Net Position in Governmental Activities. The result is a decrease in Net Position at July 1, 2014 of $34,094,589.00. This change is in accordance with generally accepted accounting principles.

| | | |
|---|---|---|
| Net Position, July 1, 2014, as previously reported | | $ 42,338,898.78 |
| Prior Period adjustment - Implementation of GASB 68: | | |
| Net Pension Liability (measurement date) | | |
| TRS | $ -36,493,275.00 | |
| ERS | -227,977.00 | -36,721,252.00 |
| Deferred Outflows - School District's contribution made during fiscal year 2014 | | |
| TRS | $ 2,608,235.00 | |
| ERS | 18,428.00 | 2,626,663.00 |
| Net Position, July 1, 2014, as restated | | $ 8,244,309.78 |

## NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions.* The provisions of this statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. The adoption of this statement has a significant impact on the School District's financial statements. As noted above the School District restated beginning Net Position for the cumulative effect of this accounting change.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations.* This statement provides specific accounting and financial reporting guidance for combinations in the governmental environment. This statement also requires that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The School District did not have any activities of this type during the fiscal year and the adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB No. 68*. The objective of this statement is to improve accounting and financial reporting by addressing an issue in Statement No. 68, *Accounting and Financial Reporting for Pensions*, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of statement. This statement amends paragraph 137 of Statement No. 68 which limited recognition of pension-related deferred inflows of resources at the transition to circumstances in which it is practical to determine the amounts of all deferred outflows of resources and deferred inflows of resources related to pensions. The adoption of this statement has a significant impact on the School District's financial statements. As noted above the School District restated beginning Net Position for the cumulative effect of this accounting change.

## CASH AND CASH EQUIVALENTS

### Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## INVESTMENTS

**Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

## RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## PROPERTY TAXES

The Grady County Board of Commissioners adopted the property tax levy for the 2014 tax digest year (calendar year) on July 28, 2014 (levy date) based on property values as of January 1, 2014. Taxes were due on December 20, 2014 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2014 tax digest are reported as revenue in the governmental funds for fiscal year 2015. The Grady County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2015, for maintenance and operations amounted to $7,563,301.73.

The tax millage rate levied for the 2014 tax year (calendar year) for the Grady County Board of Education was as follows (a mill equals $1 per thousand dollars of assessed value):

| | |
|---|---|
| School Operations | 14.20 mills |

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $209,911.16 during fiscal year ended June 30, 2015.

## SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $2,483,924.75 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum, and the sales tax must be re-authorized at least every five years.

## INVENTORIES

**Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## PREPAID ITEMS

Payments made to vendors for services that will benefit periods subsequent to June 30, 2015, are recorded as prepaid items.

## CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

| | Capitalization Policy | Estimated Useful Life |
|---|---|---|
| Land | Any Amount | N/A |
| Land Improvements | $ 10,000.00 | 15 years |
| Buildings and Improvements | $ 10,000.00 | 25 to 80 years |
| Equipment | $ 5,000.00 | 5 to 12 years |
| Intangible Assets | $ 25,000.00 | 15 to 50 years |

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets.

## DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. Under the full accrual method of accounting, the School District has reported deferred outflows of resources related to defined benefit pension plans, as discussed in Note 14 – Retirement Plans.

In addition to liabilities, the statement of net position and/or the balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. Under the full accrual method of accounting, the School District has reported deferred inflows of resources related to defined benefit pension plans, as discussed in Note 14 – Retirement Plans.

## GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

## PENSIONS

For purposes of measuring the Net Pension Liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers' Retirement System of Georgia (TRS), the Employees' Retirement System of Georgia (ERS) and the Public School Employees Retirement System (PSERS) and additions to/deductions from TRS/ERS/PSERS's fiduciary net position have been determined on the same basis as they are reported by TRS/ERS/PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. See Note 14 - Retirement Plans.

## NET POSITION

The School District's Net Position in the District-wide Statements is classified as follows:

**Net Investment in Capital Assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of Net Investment in Capital Assets.

**Restricted Net Position** - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, debt service, and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted Net Position** - Unrestricted Net Position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of Net Investment of Capital Assets and Restricted Net Position. Included in the net deficit reported is the School District's Net Pension Liability of $26,468,578.00 which is required for financial reporting.

## FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned –** The residual classification for the General Fund. This classification represents fund balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2015, are as follows:

| | | |
|---|---|---|
| Nonspendable | | |
| Inventories | $ 109,436.41 | |
| Prepaid Assets | 60,534.13 | $ 169,970.54 |
| Restricted | | |
| Continuation of Federal Programs | $ 943,845.43 | |
| Capital Projects | 12,605,086.93 | |
| Debt Service | 641,515.42 | 14,190,447.78 |
| Assigned | | |
| Subsequent Period Expenditures | | 221,999.43 |
| Unassigned | | 4,013,224.36 |
| Fund Balance, June 30, 2015 | | $ 18,595,642.11 |

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

## USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the General Fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 6 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

## NOTE 4: DEPOSITS

### COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2015, the School District had deposits with a carrying amount of $19,152,185.03, which includes $106,807.05 in Certificates of Deposit that are reported as Investments, and a bank balance of $20,413,534.95. The bank balances insured by Federal depository insurance were $826,963.63 and the bank balances collateralized with securities held by the pledging institution or by the pledging financial institution's trust department or agent in the School District's name were $5,109,585.20.

The amounts exposed to custodial credit risk are classified into three categories as follows:

Category 1 - Uncollateralized,
Category 2 - Cash collateralized with securities held by the pledging financial institution, or
Category 3 - Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial risk category at June 30, 2015, are as follows:

| Custodial Credit Risk Category | Bank Balance |
|---|---|
| 1 | $ 0.00 |
| 2 | 0.00 |
| 3 | 14,476,986.12 |
| Total | $ 14,476,986.12 |

## NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 – Inventories.

## NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

| | Balances July 1, 2014 | Increases | Decreases | Balances June 30, 2015 |
|---|---|---|---|---|
| Governmental Activities | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | $ 410,472.00 | $ 46,931.60 | $ 0.00 | $ 457,403.60 |
| Construction in Progress | 7,500.00 | 363,194.41 | | 370,694.41 |
| Total Capital Assets Not Being Depreciated | 417,972.00 | 410,126.01 | 0.00 | 828,098.01 |
| Capital Assets Being Depreciated | | | | |
| Buildings and Improvements | 44,838,308.00 | 17,170.64 | 50,015.35 | 44,805,463.29 |
| Equipment | 5,703,648.02 | 206,803.34 | 103,490.28 | 5,806,961.08 |
| Land Improvements | 2,903,094.00 | | 195,578.63 | 2,707,515.37 |
| Less Accumulated Depreciation for: | | | | |
| Buildings and Improvements | 10,812,221.00 | 714,138.87 | 38,015.38 | 11,488,344.49 |
| Equipment | 4,193,900.10 | 340,890.19 | 103,490.28 | 4,431,300.01 |
| Land Improvements | 2,160,857.00 | 105,057.12 | 178,941.78 | 2,086,972.34 |
| Total Capital Assets, Being Depreciated, Net | 36,278,071.92 | -936,112.20 | 28,636.82 | 35,313,322.90 |
| Governmental Activity Capital Assets - Net | $ 36,696,043.92 | $ -525,986.19 | $ 28,636.82 | $ 36,141,420.91 |

Current year depreciation expense by function is as follows:

| | | |
|---|---|---|
| Instruction | | $ 885,685.68 |
| Support Services | | |
| Educational Media Services | $ 8,602.31 | |
| General Administration | 1,849.02 | |
| Maintenance and Operation of Plant | 22,672.51 | |
| Student Transportation Services | 171,388.65 | 204,512.49 |
| Food Services | | 69,888.01 |
| | | $ 1,160,086.18 |

## NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2015, consisted of the following:

| Transfers to | Transfers From General Fund |
|---|---|
| District-wide Capital Projects | $ 91,728.46 |

Transfers were used to reimburse District-wide Capital Projects Fund for prior year unallowable SPLOST expenditures from the General Fund.

## NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

| | Beginning of Year Liability | Claims and Changes in Estimates | Claims Paid | End of Year Liability |
|---|---|---|---|---|
| 2014 | $ 0.00 | $ 4,191.00 | $ 4,191.00 | $ 0.00 |
| 2015 | $ 0.00 | $ 3,741.00 | $ 3,741.00 | $ 0.00 |

The School District participates in the Georgia School Boards Association Workers' Compensation Fund, a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of $550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of $550 thousand loss per occurrence, up to $2.0 million. In addition to the $550,000 per occurrence retention, the Fund also retains an additional $200,000.00 per year corridor retention.

The School District has purchased a surety bond to provide additional insurance coverage as follows:

| Position Covered | Amount |
|---|---|
| Superintendent | $ 15,000.00 |

## NOTE 9: OPERATING LEASES

Grady County Board of Education has entered into various leases as lessee for copiers. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the year ended June 30, 2015, for governmental funds amounted to $102,366.12. Future minimum lease payments for these leases are as follows:

| Year Ending | Governmental Funds |
|---|---|
| 2016 | $ 53,312.93 |
| 2017 | 58,159.56 |
| 2018 | 58,159.56 |
| 2019 | 4,846.63 |
| Total | $ 174,478.68 |

## NOTE 10: LONG-TERM LIABILITIES

### REVENUE BONDS

The Grady County Board of Education entered into a contract with the South Georgia Governmental Services Authority dated May 26, 2005 and May 29, 2006, for the issuance of revenue bonds (Grady County School District Projects), Series 2005 and 2006, to fund capital outlay projects of the School District. Under the terms of the contract, the South Georgia Governmental Services Authority issued $6,115,000.00 less issuance costs of $103,195.50 in revenue bonds on behalf of the School District. The obligation of the School District is absolute and unconditional so long as any of the revenue bonds remain outstanding. Under the contract, the School District will exercise its power of taxation to the extent necessary to pay the amounts required to be paid by the contract.

### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

| Purpose | Interest Rates | Amount |
|---|---|---|
| General Government - Series 2015 | 1.39% | $ 7,000,000.00 |

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2015, were as follows:

| | Governmental Activities | | | | |
|---|---|---|---|---|---|
| | Balance July 1, 2014 | Additions | Deductions | Balance June 30, 2015 | Due Within One Year |
| G.O. Bonds | $ 0.00 | $ 7,000,000.00 | | $ 7,000,000.00 | |
| Revenue Bonds | 4,060,000.00 | | $ 510,000.00 | 3,550,000.00 | $ 535,000.00 |
| | $ 4,060,000.00 | $ 7,000,000.00 | $ 510,000.00 | $ 10,550,000.00 | $ 535,000.00 |

At June 30, 2015, payments due by fiscal year which includes principal and interest for these items are as follows:

| | General Obligation Debt | | Revenue Bonds | |
|---|---|---|---|---|
| Fiscal Year Ended June 30: | Principal | Interest | Principal | Interest |
| 2016 | | $ 81,894.17 | $ 535,000.00 | $ 135,885.00 |
| 2017 | $ 1,355,000.00 | 87,882.75 | 555,000.00 | 113,703.75 |
| 2018 | 1,375,000.00 | 68,909.25 | 580,000.00 | 90,132.50 |
| 2019 | 1,395,000.00 | 49,657.75 | 605,000.00 | 65,521.25 |
| 2020 | 1,420,000.00 | 30,093.50 | 625,000.00 | 39,976.25 |
| 2021 | 1,455,000.00 | 10,112.25 | 650,000.00 | 13,497.50 |
| Total Principal and Interest | $ 7,000,000.00 | $ 328,549.67 | $ 3,550,000.00 | $ 458,716.25 |

## NOTE 11: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $86,884.00 for retirement contributions paid on the School District's behalf by the following State Agencies.

Office of the State Treasurer
Paid to the Public School Employees Retirement System
For Public School Employees Retirement (PSERS) Employer's Cost
In the amount of $86,884.00

Funds paid on behalf of the School District are reported in governmental funds. See Note 14 - Retirement Plans for the State support related to the Net Pension Liability.

## NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

## NOTE 13: POST-EMPLOYMENT BENEFITS

### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2015:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

| | |
|---|---|
| July 1, 2014 – June 30, 2015 | $945.00 per member per month |

For non-certificated school personnel:

| | |
|---|---|
| July 1, 2014 – June 30, 2015 | $596.20 per member per month |

No additional contribution was required by the Board for fiscal year 2015 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2015 | 100% | $ 4,729,416.80 |
| 2014 | 100% | $ 4,606,197.80 |
| 2013 | 100% | $ 4,207,438.52 |

## NOTE 14: RETIREMENT PLANS

Grady County Board of Education participates in various retirement plans administered by the State of Georgia, as further explained below.

### TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description:** All teachers of the School District as defined in §47-3-60 of the *Official Code of Georgia Annotated* (O.C.G.A.) and certain other support personnel as defined by §47-3-63 are provided pension through the Teachers' Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the *O.C.G.A.* assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers' Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2015. The school district's contractually required contribution rate for the year ended June 30, 2015 was 13.15% of annual School District payroll.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2015 | 100% | $ 2,878,764.60 |
| 2014 | 100% | $ 2,608,232.74 |
| 2013 | 100% | $ 2,403,324.51 |

## EMPLOYEES' RETIREMENT SYSTEM

***Plan description:*** The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

***Benefits provided***: The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

*Contributions*: Member contributions under the old plan are 4% of annual compensation, up to $4,200.00, plus 6% of annual compensation in excess of $4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's contractually required contribution rate, actuarially determined annually, for the year ended June 30, 2015 was 21.96% of annual covered payroll for old and new plan members and 18.87% for GSEPS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2015 | 100% | $ 19,032.57 |
| 2014 | 100% | $ 16,812.38 |
| 2013 | 100% | $ 17,862.44 |

## PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

*Plan description:* PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

*Benefits provided*: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

***Contributions:*** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension*

At June 30, 2015, the School District reported a liability of $26,468,578.00 for its proportionate share of the Net Pension Liability for TRS ($26,302,313.00) and ERS ($166,265.00).

The Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The School District's proportion of the Net Pension Liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2014.

At June 30, 2014, the School District's TRS proportion was 0.208192%, which was a decrease of 0.001240% from its proportion measured as of June 30, 2013. At June 30, 2014, the School District's ERS proportion was 0.004433%, which was a decrease of 0.000265% from its proportion measured as of June 30, 2013.

At June 30, 2015, the School District did not have a PSERS liability for a proportionate share of the Net Pension Liability because of a Special Funding Situation with the State of Georgia, which is responsible for the Net Pension Liability of the plan. The amount of the State's proportionate share of the Net Pension Liability associated with the School District is $323,496.00.

The PSERS Net Pension Liability was measure as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The State's proportion of the Net Pension Liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2014.

For the year ended June 30, 2015, the School District recognized pension expense of $1,762,873.00 for TRS, $5,209.00 for ERS and $28,094.00 for PSERS and related revenue of $28,094.00 for PSERS. The revenue is support provided by the State of Georgia.

At June 30, 2015, the School District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

| | TRS | | ERS | |
|---|---|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Net difference between projected and actual earnings on pension plan investments | | $ 9,169,544.00 | | $ 40,580.00 |
| Changes in proportion and differences between School District contributions and proportionate share of contributions | | 176,056.00 | | 7,913.00 |
| School District contributions subsequent to the measurement date | $ 2,878,764.60 | | $ 19,032.57 | |
| Total | $ 2,878,764.60 | $ 9,345,600.00 | $ 19,032.57 | $ 48,493.00 |

Grady County Board of Education contributions subsequent to the measurement date of June 30, 2014 for TRS and ERS are reported as deferred outflows of resources and will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30: | TRS | ERS |
|---|---|---|
| 2016 | $ -2,332,398.00 | $ -15,091.00 |
| 2017 | $ -2,332,398.00 | $ -13,112.00 |
| 2018 | $ -2,332,398.00 | $ -10,145.00 |
| 2019 | $ -2,332,400.00 | $ -10,145.00 |
| 2020 | $ -16,006.00 | |

***Actuarial assumptions*:** The total pension liability as of June 30, 2014 was determined by an actuarial valuation as of June 30, 2013, using the following actuarial assumptions, applied to all periods included in the measurement:

*Teachers' Retirement System:*

| | |
|---|---|
| Inflation | 3.00% |
| Salary increases | 3.75 – 7.00%, average, including inflation |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females set back two years for males and set back three years for females.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

*Employees' Retirement System:*

| | |
|---|---|
| Inflation | 3.00% |
| Salary increases | 5.45 – 9.25%, average, including inflation |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Combined Mortality Table for the periods after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back eleven years for males for the period after disability retirement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

*Public School Employees Retirement System:*

| | |
|---|---|
| Inflation | 3.00% |
| Salary increases | N/A |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Combined Mortality Table set forward one year for males for the period after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset class | Target allocation | Long-term expected real rate of return* |
|---|---|---|
| Fixed income | 30.00% | 3.00% |
| Domestic large stocks | 39.70% | 6.50% |
| Domestic mid stocks | 3.70% | 10.00% |
| Domestic small stocks | 1.60% | 13.00% |
| International developed market stocks | 18.90% | 6.50% |
| International emerging market stocks | 6.10% | 11.00% |
| Total | 100.00% | |

* Rates shown are net of the 3.00% assumed rate of inflation

*Discount rate*: The discount rate used to measure the total TRS, ERS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS, and PSERS pension plan's fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Grady County Board of Education's proportionate share of the Net Pension Liability to changes in the discount rate:* The following presents the School District's proportionate share of the Net Pension Liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the Net Pension Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

**Teachers' Retirement System:**

| | 1% Decrease (6.50%) | Current Discount Rate (7.50%) | 1% Increase (8.50%) |
|---|---|---|---|
| School District's proportionate share of the Net Pension Liability | $ 48,471,634.00 | $ 26,302,313.00 | $ 8,046,338.00 |

**Employees' Retirement System:**

| | 1% Decrease (6.50%) | Current Discount Rate (7.50%) | 1% Increase (8.50%) |
|---|---|---|---|
| School District's proportionate share of the Net Pension Liability | $ 242,447.00 | $ 166,265.00 | $ 101,416.00 |

*Pension plan fiduciary Net Position:* Detailed information about the pension plan's fiduciary Net Position is available in the separately issued TRS, ERS and PSERS financial report which is publically available at www.trsga.com/publications and www.ers.ga.gov/formspubs/formspubs.

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GRADY COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30, 2015

SCHEDULE "1"

| | | 2015 |
|---|---|---|
| School District's proportion of the Net Pension Liability | | 0.208192% |
| School District's proportionate share of the Net Pension Liability | $ | 26,302,313.00 |
| School District's covered-employee payroll | $ | 21,239,710.51 |
| School District's proportionate share of the Net Pension Liability as a percentage of its covered employee payroll | | 123.84% |
| Plan fiduciary net position as a percentage of the total Pension Liability | | 84.03% |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.
Schedule includes all significant plans and funds administered by Grady County Board of Education.

GRADY COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30, 2015

SCHEDULE "2"

| | | 2015 |
|---|---|---|
| School District's proportion of the Net Pension Liability | | 0.004433% |
| School District's proportionate share of the Net Pension Liability | $ | 166,265.00 |
| School District's covered-employee payroll | $ | 91,075.10 |
| School District's proportionate share of the Net Pension Liability as a percentage of its covered employee payroll | | 182.56% |
| Plan fiduciary net position as a percentage of the total Pension Liability | | 77.99% |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.
Schedule includes all significant plans and funds administered by Grady County Board of Education.

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GRADY COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

| | 2015 | 2014 | 2013 |
|---|---|---|---|
| Contractually required contribution | $ 2,878,764.60 | $ 2,608,232.74 | $ 2,403,324.51 |
| Contributions in relation to the contractually required contribution | $ 2,878,764.60 | $ 2,608,232.74 | $ 2,403,324.51 |
| Contribution deficiency (excess) | $ 0.00 | $ 0.00 | $ 0.00 |
| School District's covered-employee payroll | $ 21,891,715.06 | $ 21,239,710.51 | $ 21,063,345.25 |
| Contributions as a percentage of covered-employee payroll | 13.15% | 12.28% | 11.41% |

| 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | 2006 |
|---|---|---|---|---|---|---|
| $ 2,212,280.56 | $ 2,194,910.71 | $ 2,138,922.44 | $ 2,126,979.19 | $ 2,091,608.95 | $ 2,033,900.00 | $ 1,932,487.00 |
| $ 2,212,280.56 | $ 2,194,910.71 | $ 2,138,922.44 | $ 2,126,979.19 | $ 2,091,608.95 | $ 2,033,900.00 | $ 1,932,487.00 |
| $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 |
| $ 21,520,277.98 | $ 21,345,460.96 | $ 21,960,189.32 | $ 22,920,034.37 | $ 22,538,889.54 | $ 21,917,025.86 | $ 20,914,361.47 |
| 10.28% | 10.28% | 9.74% | 9.28% | 9.28% | 9.28% | 9.24% |

GRADY COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

| | 2015 | 2014 | 2013 |
|---|---|---|---|
| Contractually required contribution | $ 19,032.57 | $ 16,812.38 | $ 17,862.44 |
| Contributions in relation to the contractually required contribution | $ 19,032.57 | $ 16,812.38 | $ 17,862.44 |
| Contribution deficiency (excess) | $ 0.00 | $ 0.00 | $ 0.00 |
| School District's covered-employee payroll | $ 86,669.04 | $ 91,075.10 | $ 119,882.57 |
| Contributions as a percentage of covered-employee payroll | 21.96% | 18.46% | 14.90% |

| 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | 2006 |
|---|---|---|---|---|---|---|
| $ 7,729.03 | $ 4,247.90 | $ 4,151.02 | $ 4,037.06 | $ 3,815.02 | $ 3,561.42 | $ 3,334.92 |
| $ 7,729.03 | $ 4,247.90 | $ 4,151.02 | $ 4,037.06 | $ 3,815.02 | $ 3,561.42 | $ 3,334.92 |
| $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 |
| $ 66,458.39 | $ 40,805.60 | $ 39,879.19 | $ 38,780.54 | $ 36,647.54 | $ 34,211.70 | $ 32,035.66 |
| 11.63% | 10.41% | 10.41% | 10.41% | 10.41% | 10.41% | 10.41% |

***Teachers' Retirement System***

***Changes of assumptions*** **:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

***Method and assumptions used in calculations of actuarially determined contributions*** **:** The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2015 reported in that schedule:

| | |
|---|---|
| Valuation date | June 30, 2012 |
| Actuarial cost method | Entry age |
| Amortization method | Level percentage of payroll, open |
| Remaining amortization period | 30 years |
| Asset valuation method | Seven-year smoothed market |
| Inflation rate | 3.00% |
| Salary increases | 3.75 – 7.00%, including inflation |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

***Employees' Retirement System***

***Changes of assumptions*** **:** There were no changes in assumptions or benefits that affect the measurement of the total pension liability since the prior measurement date.

***Method and assumptions used in calculations of actuarially determined contributions*** **:** The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2015 reported in that schedule:

| | |
|---|---|
| Valuation date | June 30, 2012 |
| Actuarial cost method | Entry age |
| Amortization method | Level dollar, open |
| Remaining amortization period | 30 years |
| Asset valuation method | Seven-year smoothed market |
| Inflation rate | 3.00% |
| Salary increases | 2.725% – 4.625% for FY 2012-2013, 5.45% - 9.25% for FY2014+ |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

GRADY COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2015

SCHEDULE "6"

| | NONAPPROPRIATED BUDGETS | | ACTUAL | VARIANCE |
|---|---|---|---|---|
| | ORIGINAL (1) | FINAL (1) | AMOUNTS | OVER/UNDER |
| REVENUES | | | | |
| Property Taxes | $ 7,340,030.00 | $ 7,340,030.00 | $ 7,782,438.62 | $ 442,408.62 |
| Sales Taxes | 57,000.00 | 57,000.00 | 85,268.17 | 28,268.17 |
| State Funds | 24,962,255.00 | 25,225,328.00 | 25,392,326.14 | 166,998.14 |
| Federal Funds | 5,860,625.00 | 6,364,852.00 | 6,651,698.81 | 286,846.81 |
| Charges for Services | 35,800.00 | 35,800.00 | 391,829.80 | 356,029.80 |
| Investment Earnings | 6,800.00 | 6,800.00 | 3,702.95 | -3,097.05 |
| Miscellaneous | | | 864,211.56 | 864,211.56 |
| Total Revenues | 38,262,510.00 | 39,029,810.00 | 41,171,476.05 | 2,141,666.05 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction | 25,714,848.00 | 26,149,033.00 | 25,869,989.53 | 279,043.47 |
| Support Services | | | | |
| Pupil Services | 1,184,783.00 | 1,279,162.00 | 1,686,705.07 | -407,543.07 |
| Improvement of Instructional Services | 1,432,980.00 | 1,427,596.00 | 1,417,570.54 | 10,025.46 |
| Educational Media Services | 820,094.00 | 820,094.00 | 755,176.77 | 64,917.23 |
| General Administration | 312,668.00 | 317,411.00 | 332,746.55 | -15,335.55 |
| School Administration | 2,076,581.00 | 2,076,581.00 | 2,172,610.17 | -96,029.17 |
| Business Administration | 264,600.00 | 266,845.00 | 260,598.76 | 6,246.24 |
| Maintenance and Operation of Plant | 2,485,477.00 | 2,490,835.00 | 3,057,245.55 | -566,410.55 |
| Student Transportation Services | 1,295,197.00 | 1,404,430.00 | 1,507,358.74 | -102,928.74 |
| Central Support Services | 100,450.00 | 100,450.00 | 313,808.59 | -213,358.59 |
| Other Support Services | 50,354.00 | 85,545.00 | 22,295.81 | 63,249.19 |
| Community Services | | | 145,792.92 | -145,792.92 |
| Food Services Operation | 2,610,350.00 | 2,610,350.00 | 2,844,937.73 | -234,587.73 |
| Total Expenditures | 38,348,382.00 | 39,028,332.00 | 40,386,836.73 | -1,358,504.73 |
| Excess of Revenues over (under) Expenditures | -85,872.00 | 1,478.00 | 784,639.32 | 783,161.32 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Other Uses | | | -91,728.46 | -91,728.46 |
| Total Other Financing Sources (Uses) | | | -91,728.46 | -91,728.46 |
| Net Change in Fund Balances | -85,872.00 | 1,478.00 | 692,910.86 | 691,432.86 |
| Fund Balances - Beginning | 4,269,147.50 | 4,629,599.12 | 4,656,128.90 | 26,529.78 |
| Adjustments | 46,328.29 | -4,779.86 | | 4,779.86 |
| Fund Balances - Ending | $ 4,229,603.79 | $ 4,626,297.26 | $ 5,349,039.76 | $ 722,742.50 |

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $970,443.96 and $979,876.77, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

GRADY COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2015

SCHEDULE "7"

| FUNDING AGENCY<br>PROGRAM/GRANT | | CFDA NUMBER | PASS-THROUGH ENTITY ID NUMBER | EXPENDITURES IN PERIOD | |
|---|---|---|---|---|---|
| Agriculture, U. S. Department of | | | | | |
| Child Nutrition Cluster | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Food Services | | | | | |
| School Breakfast Program | * | 10.553 | N/A | (2) | |
| National School Lunch Program | * | 10.555 | N/A | $ 2,834,656.18 | (1) |
| Total Child Nutrition Cluster | | | | 2,834,656.18 | |
| Other Programs | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Food Services | | | | | |
| Child Nutrition Discretionary Grants Limited Availability | | 10.579 | N/A | 33,000.00 | |
| Fresh Fruit and Vegetable Program | | 10.582 | N/A | 52,461.07 | |
| Total Other Programs | | | | 85,461.07 | |
| Total U. S. Department of Agriculture | | | | 2,920,117.25 | |
| Education, U. S. Department of | | | | | |
| Special Education Cluster | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Special Education | | | | | |
| Grants to States | * | 84.027 | N/A | 963,206.87 | |
| Preschool Grants | * | 84.173 | N/A | 26,294.75 | |
| Total Special Education Cluster | | | | 989,501.62 | |
| Other Programs | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| ARRA - Race-to-the-Top Incentive Grants | | 84.395 | N/A | 3,328.71 | |
| Career and Technical Education - Basic Grants to States | | 84.048 | N/A | 60,848.00 | |
| Charter Schools | * | 84.282 | N/A | 355,819.76 | |
| English Language Acquisition Grants | | 84.365 | N/A | 45,605.18 | |
| Improving Teacher Quality State Grants | | 84.367 | N/A | 252,562.64 | |
| Migrant Education - State Grant Program | | 84.011 | N/A | 41,363.47 | |
| Rural Education | | 84.358 | N/A | 90,058.93 | |
| Title I Grants to Local Educational Agencies | | 84.010 | N/A | 1,786,249.10 | |
| Total Other Programs | | | | 2,635,835.79 | |
| Total U. S. Department of Education | | | | 3,625,337.41 | |
| Labor, U. S. Department of | | | | | |
| Workforce Investment Act Cluster | | | | | |
| Pass-Through From Georgia Department of Labor | | | | | |
| Workforce Investment Act Youth Activities | | 17.259 | N/A | 103,349.05 | |
| Defense, U. S. Department of | | | | | |
| Direct | | | | | |
| Department of the Navy | | | | | |
| R.O.T.C. Program | | | | 64,923.13 | |
| Total Expenditures of Federal Awards | | | | $ 6,713,726.84 | |

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $166,075.20.
(2) Expenditures for the funds earned on the School Breakfast Program ($636,543.77) were not maintained separately and are included in the 2015 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Grady County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

GRADY COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2015

SCHEDULE "8"

| AGENCY/FUNDING | GOVERNMENTAL FUND TYPE GENERAL FUND |
|---|---|
| GRANTS | |
| Bright From the Start: | |
| Georgia Department of Early Care and Learning | |
| Pre-Kindergarten Program | $ 951,507.47 |
| Education, Georgia Department of | |
| Quality Basic Education | |
| Direct Instructional Cost | |
| Kindergarten Program | 1,284,727.00 |
| Kindergarten Program - Early Intervention Program | 836,523.00 |
| Primary Grades (1-3) Program | 3,332,660.00 |
| Primary Grades - Early Intervention (1-3) Program | 1,491,116.00 |
| Upper Elementary Grades (4-5) Program | 1,532,929.00 |
| Upper Elementary Grades - Early Intervention (4-5) Program | 918,647.00 |
| Middle Grades (6-8) Program | 2,981,086.00 |
| High School General Education (9-12) Program | 2,360,754.00 |
| Vocational Laboratory (9-12) Program | 895,708.00 |
| Students with Disabilities | 2,409,445.00 |
| Gifted Student - Category VI | 270,268.00 |
| Remedial Education Program | 112,082.00 |
| Alternative Education Program | 209,471.00 |
| English Speakers of Other Languages (ESOL) | 484,111.00 |
| Media Center Program | 527,761.00 |
| 20 Days Additional Instruction | 165,753.00 |
| Staff and Professional Development | 89,743.00 |
| Indirect Cost | |
| Central Administration | 541,490.00 |
| School Administration | 1,075,794.00 |
| Facility Maintenance and Operations | 1,187,781.00 |
| Mid-term Adjustment Hold-Harmless | 27,878.00 |
| Amended Formula Adjustment | -2,060,321.00 |
| Categorical Grants | |
| Pupil Transportation | |
| Regular | 559,520.00 |
| State Bonds | 77,220.00 |
| Nursing Services | 87,927.00 |
| Vocational Supervisors | 13,068.00 |
| Education Equalization Funding Grant | 2,703,503.00 |
| Other State Programs | |
| Apprenticeship Program | 18,945.00 |
| Charter Schools - State Planning Grant | 1,014.25 |
| Food Services | 66,547.00 |
| Math and Science Supplements | 15,524.86 |
| Preschool Handicapped Program | 56,740.00 |
| Vocational Education | 78,519.56 |
| Office of the State Treasurer | |
| Public School Employees Retirement | 86,884.00 |
| | $ 25,392,326.14 |

See notes to the basic financial statements.

GRADY COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2015

SCHEDULE "9"

| PROJECT | ORIGINAL ESTIMATED COST (1) | CURRENT ESTIMATED COSTS (2) | AMOUNT EXPENDED IN CURRENT YEAR (3) | AMOUNT EXPENDED IN PRIOR YEARS (3) | TOTAL COMPLETION COST | EXCESS PROCEEDS NOT EXPENDED | ESTIMATED COMPLETION DATE |
|---|---|---|---|---|---|---|---|
| **SPLOST III** | | | | | | | |
| Payment of existing debt. Series 2005, 2006. | $ 6,700,000.00 | $ 6,692,780.92 | $ 668,216.17 | $ 2,400,693.50 | | | 10/1/2015 |
| Purchase buses, equipment and textbooks. | 2,350,000.00 | 2,296,685.65 | 147,162.98 | 2,279,750.99 | $ 2,426,913.97 | | 6/30/2015 |
| Southside Elementary School to include renovations and modifications of buildings, including roof, fire safety system, restrooms, classrooms, refurbish plumbing, electric and HVAC system. | 3,950,000.00 | 1,880,000.00 | 136,825.05 | 24,300.00 | | | 6/30/2016 |
| Cairo High School to include renovation of vocational and vocational agricultural buildings. | 1,500,000.00 | 1,500,000.00 | 69,200.00 | | | | 3/31/2017 |
| | 14,500,000.00 | 12,369,466.57 | 1,021,404.20 | 4,704,744.49 | 2,426,913.97 | | |
| **SPLOST IV** | | | | | | | |
| Southside Elementary School Projects | 6,900,000.00 | 6,900,000.00 | 120,934.36 | | | | 6/30/2017 |
| Cairo High School College and Career Academy Project | 2,350,000.00 | 2,350,000.00 | 36,235.00 | | | | 6/30/2017 |
| Cairo High School Vocational Renovation | 1,000,000.00 | 1,000,000.00 | | | | | 3/31/2017 |
| Bond Issuance Costs | 148,821.42 | 148,821.42 | 148,821.42 | | 148,821.42 | | 5/29/2015 |
| Interest on Bonds | 328,549.67 | 328,549.67 | | | | | 10/1/2020 |
| Funds for Educational Purposes not yet allocated to Specific Projects | 5,272,628.91 | 2,304,488.91 | | | | | 10/1/2020 |
| | 16,000,000.00 | 13,031,860.00 | 305,990.78 | 0.00 | 148,821.42 | | |
| | $ 30,500,000.00 | $ 25,401,326.57 | $ 1,327,394.98 | $ 4,704,744.49 | $ 2,575,735.39 | | |

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Grady County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

GRADY COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2015

SCHEDULE "10"

| DESCRIPTION | ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) | ELIGIBLE QBE PROGRAM COSTS SALARIES | OPERATIONS | TOTAL |
|---|---|---|---|---|
| Direct Instructional Programs | | | | |
| Kindergarten Program | $ 1,468,752.00 | $ 1,523,466.56 | $ 28,987.21 | $ 1,552,453.77 |
| Kindergarten Program-Early Intervention Program | 924,262.00 | 656,475.22 | | 656,475.22 |
| Primary Grades (1-3) Program | 3,732,742.00 | 3,413,642.48 | 65,414.58 | 3,479,057.06 |
| Primary Grades-Early Intervention (1-3) Program | 1,650,040.00 | 1,091,929.51 | | 1,091,929.51 |
| Upper Elementary Grades (4-5) Program | 1,701,869.00 | 1,553,949.42 | 42,759.76 | 1,596,709.18 |
| Upper Elementary Grades-Early Intervention (4-5) Program | 1,033,795.00 | 644,597.03 | | 644,597.03 |
| Middle Grades (6-8) Program | | 14.56 | | 14.56 |
| Middle School (6-8) Program | 3,340,516.00 | 3,133,370.96 | 62,523.78 | 3,195,894.74 |
| High School General Education (9-12) Program | 2,625,463.00 | 3,373,897.76 | 71,409.65 | 3,445,307.41 |
| Vocational Laboratory (9-12) Program | 1,009,644.00 | 895,500.90 | 67,886.96 | 963,387.86 |
| Students with Disabilities | 2,691,025.00 | | | |
| Category I | | 52,210.30 | 2,539.22 | 54,749.52 |
| Category II | | 204,638.58 | | 204,638.58 |
| Category III | | 2,023,807.62 | | 2,023,807.62 |
| Category IV | | 308,902.24 | | 308,902.24 |
| Category V | | | | |
| Gifted Student - Category VI | 288,121.00 | 281,731.40 | 26,388.72 | 308,120.12 |
| Remedial Education Program | 133,366.00 | 55,477.22 | | 55,477.22 |
| Alternative Education Program | 233,269.00 | 557,585.53 | 4,000.00 | 561,585.53 |
| English Speakers of Other Languages (ESOL) | 534,570.00 | 478,306.11 | 2,960.57 | 481,266.68 |
| TOTAL DIRECT INSTRUCTIONAL PROGRAMS | 21,367,434.00 | 20,249,503.40 | 374,870.45 | 20,624,373.85 |
| Media Center Program | 590,126.00 | 635,153.91 | 116,333.44 | 751,487.35 |
| Staff and Professional Development | 98,170.00 | 32,385.44 | 56,117.10 | 88,502.54 |
| TOTAL QBE FORMULA FUNDS | $ 22,055,730.00 | $ 20,917,042.75 | $ 547,320.99 | $ 21,464,363.74 |

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


August 25, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Grady County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grady County Board of Education as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Grady County Board of Education's basic financial statements and have issued our report thereon dated August 25, 2016.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Grady County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Grady County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Grady County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Grady County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items FS 2015-001 and FS 2015-002.

We noted certain matters that we have reported to management of Grady County Board of Education in a separate letter dated August 25, 2016.

## Grady County Board of Education's Response to Findings

Grady County Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Grady County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:er
2015YB-20

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


August 25, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Grady County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

## Report on Compliance for Each Major Federal Program

We have audited Grady County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015. Grady County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### *Management's Responsibility*

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for each of Grady County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Grady County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Grady County Board of Education's compliance.

*Opinion on Each Major Federal Program*

In our opinion, the Grady County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Report on Internal Control over Compliance

Management of Grady County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Grady County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Grady County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:er
2015SA-10

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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GRADY COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

| FINDING CONTROL NUMBER | AUDITEE'S RESPONSE/STATUS | SEE AUDITOR'S COMMENTS |
|---|---|---|
| FS-6651-13-01 | Further Action Not Warranted | (1) |
| FS-6651-13-02 | Further Action Not Warranted | (1) |
| FS-6651-13-03 | Previously Reported Corrective Action Implemented | |
| FS 2014-001 | Further Action Not Warranted | (1) |
| FS 2014-002 | Further Action Not Warranted | (1) |
| FS 2014-003 | Previously Reported Corrective Action Implemented | |

AUDITOR'S COMMENTS

(1) Findings/internal control deficiencies of this nature, that are not deemed significant deficiencies or material weaknesses and do not require reporting in the audit report in accordance with U.S. *Auditing Standards* or *Governmental Auditing Standards* (Yellow Book), will be communicated in a management letter.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

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SECTION IV

FINDINGS AND QUESTIONED COSTS

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GRADY COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

## I SUMMARY OF AUDITOR'S RESULTS

### Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiencies identified? — No

Noncompliance material to financial statements noted: — Yes

### Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — No

Identification of major programs:

| CFDA Numbers | Name of Federal Program or Cluster |
|---|---|
| 10.553, 10.555 | Child Nutrition Cluster |
| 84.027, 84.173 | Special Education Cluster |
| 84.282 | Charter School |

Dollar threshold used to distinguish between Type A and Type B programs: $300,000.00

Auditee qualified as low-risk auditee? — No

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2015-001 Violation of Bond Covenants
Control Categories: Cash and Cash Equivalents
General Ledger
Internal Control Impact: None
Compliance Impact: Material Noncompliance

Description:
The School District did not comply with provisions of the Series 2015 General Obligation Bond Covenant.

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

### Criteria:

The Series 2015 General Obligation Bond Covenant states:

"There hereby are authorized to be created and established, prior to or concurrently with the issuance and delivery of the Bond, two special accounts designated the GRADY COUNTY SCHOOL DISTRICT GENERAL OBLIGATION SALES TAX BOND, SERIES 2015 DEBT SERVICE ACCOUNT (the "Debt Service Account") and the GRADY COUNTY SCHOOL DISTRICT GENERAL OBLIGATION SALES TAX BOND, SERIES 2015 PROJECTS ACCOUNT (the "Projects Account"). Money in each of said accounts shall be held and kept separate and apart from all other funds of the School District and shall not in any manner be commingled with other funds of the School District. The Debt Service Account and the Projects Account will be maintained and held in trust by the School District with the custodian of each said accounts and the owner of the Bond shall have a beneficial interest therein...."

### Condition:

The School District did not set up a debt service (sinking fund) account, or a projects account, which resulted in the commingling of funds with other School District's funds.

### Cause:

In discussing this deficiency with management, they believed they could accomplish the bond covenant requirements by the using School District's financial accounting system and existing bank accounts.

### Effect or Potential Effect:

The School District did not comply with bond covenants.

### Recommendation:

The School District should implement procedures to ensure that it is in compliance with applicable bond covenants.

### Views of Responsible Officials and Corrective Action Plans:

Per review of the School District's financial records an identifiable fund is utilized to accumulate sufficient money to satisfy the debt service requirement on the bond. In addition, all debt service payments have been made timely and in accordance with the Debt Service Schedule as required by the Bond Resolution. Specifically identifiable funds are also utilized to account for individual project expenditures, with monies from the construction fund being used until such time as the debt service requirement is satisfied. Management is in the process of creating two special accounts; 1) Series 2015 Debt Service Account, and 2) Series 2015 Projects Account, in accordance with the Series 2015 General Obligation Bond Covenant requirements.

Estimated Corrective Action Date: June 30, 2016

Contact Person: Dan Broome, Chief Financial Officer
Telephone: 229-377-3701
Fax: 229-377-3437
E-mail: d.broome@grady.k12.ga.us

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

| | |
|---|---|
| FS 2015-002 | Improper Expenditure |
| Control Category: | Expenditures/Liabilities/Disbursements |
| Internal Control Impact: | None |
| Compliance Impact: | Nonmaterial Noncompliance |
| Questioned Costs: | $10,000.00 |

### Description:
The School District expended school funds on an item not considered “for educational purposes.”

### Criteria:
The Official Code of Georgia Annotated §20-2-411 provides, in part, as follows, "...school funds shall be used for educational purposes and may be used to pay the salaries of personnel and to pay for the utilization of school facilities, including school buses; for extracurricular and interscholastic activities, including literary events, music, and athletic programs within individual schools and between schools in the same or different school systems when such activities are sponsored by local boards of education as an integral part of the total school program, and for no other purpose...”.

### Condition:
During the year under review, the School District spent $10,000.00 of General Fund money to purchase mats for the wrestling team.

### Questioned Costs:
$10,000.00

### Cause:
In discussing this deficiency with management, they stated they believed this expenditure was an allowable General Fund expenditure.

### Effect or Potential Effect:
Expenditures of General Fund money for reasons other than educational purposes appear to be in conflict with State laws regarding the use of General Fund monies.

### Recommendation:
The School District should research this issue, consult with legal counsel and verify if expenditures of this nature are an appropriate use of General Fund money as defined by State law, and appropriate action should be taken to ensure reimbursement of the $10,000.00 for deposit to the School District’s General Fund.

### Views of Responsible Officials and Corrective Action Plans:
Per Board records the intent of the Board was to "loan" additional funds necessary to complete the expenditure in question. Management will obtain repayment of funds in question from School Activity Funds in subsequent period. The School District will fund future expenditures which are similar in nature to those in question with funds other than General Fund monies.

Estimated Corrective Action Date: June 30, 2016

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## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.