

# NEWTON COUNTY
# BOARD OF EDUCATION
## COVINGTON, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2014
(Including Independent Auditor's Reports)

NEWTON COUNTY BOARD OF EDUCATION

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NEWTON COUNTY BOARD OF EDUCATION

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FINANCIAL

# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


September 22, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Newton County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through I) of the Newton County Board of Education, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Newton County Board of Education, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Emphasis of Matter*

As described in Note 2 to the financial statements, in 2014 the Newton County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The School District restated beginning Net Position for the cumulative effect of this accounting change. Our opinion is not modified with respect to this matter.

As discussed in Note 2 to the financial statements, in 2014, the Newton County Board of Education restated the prior period financial statements to remove the previously reported component unit, Challenge Charter Academy. Our opinion is not modified with respect to this matter.

### *Other Matters*

*Required Supplementary Information*

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 27, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Newton County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2015, on our consideration of the Newton County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Newton County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2014ARL-11

NEWTON COUNTY BOARD OF EDUCATION

NEWTON COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2014

EXHIBIT "A"

| | GOVERNMENTAL ACTIVITIES |
|---|---|
| ASSETS | |
| Cash and Cash Equivalents | $ 32,444,423.19 |
| Investments | 6,260,521.90 |
| Accounts Receivable, Net | |
| Taxes | 4,168,191.01 |
| State Government | 15,435,244.82 |
| Federal Government | 2,133,253.80 |
| Other | 12,369.85 |
| Inventories | 91,030.22 |
| Prepaid Items | 18,195.40 |
| Capital Assets, Non-Depreciable | 12,407,204.15 |
| Capital Assets, Depreciable (Net of Accumulated Depreciation) | 233,507,047.63 |
| Total Assets | 306,477,481.97 |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Loss on Refunding of Debt | 357,445.19 |
| LIABILITIES | |
| Accounts Payable | 25,634.87 |
| Salaries and Benefits Payable | 18,579,643.10 |
| Claims Incurred but not Reported (IBNR) | 1,459,780.51 |
| Payroll Withholdings Payable | 1,187,406.47 |
| Interest Payable | 602,938.29 |
| Retainages Payable | 512,781.50 |
| Long-Term Liabilities | |
| Due Within One Year | 12,660,137.70 |
| Due in More Than One Year | 47,891,963.76 |
| Total Liabilities | 82,920,286.20 |
| NET POSITION | |
| Net Investment in Capital Assets | 190,042,467.72 |
| Restricted for | |
| Continuation of Federal Programs | 4,751,086.45 |
| Debt Service | 6,822,648.84 |
| Capital Projects | 288,124.69 |
| Bus Replacement | 214,705.76 |
| Unrestricted | 21,795,607.50 |
| Total Net Position | $ 223,914,640.96 |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2014

| | EXPENSES | CHARGES FOR SERVICES |
|---|---|---|
| GOVERNMENTAL ACTIVITIES | | |
| Instruction | $ 113,024,272.93 | $ 2,766,934.83 |
| Support Services | | |
| Pupil Services | 3,966,749.24 | |
| Improvement of Instructional Services | 5,642,984.20 | |
| Educational Media Services | 2,517,542.18 | |
| General Administration | 819,839.84 | |
| School Administration | 9,286,617.12 | |
| Business Administration | 801,283.77 | |
| Maintenance and Operation of Plant | 12,161,630.07 | 104,805.08 |
| Student Transportation Services | 10,302,214.86 | 1,585.15 |
| Central Support Services | 1,426,689.64 | |
| Other Support Services | 1,042,014.46 | 1,043,294.27 |
| Operations of Non-Instructional Services | | |
| Enterprise Operations | 1,663,014.72 | 27,504.66 |
| Food Services | 11,581,102.03 | 2,004,161.72 |
| Interest on Short-Term and Long-Term Debt | 2,176,728.80 | |
| Total Governmental Activities | $ 176,412,683.86 | $ 5,948,285.71 |
| General Revenues | | |
| Taxes | | |
| Property Taxes | | |
| For Maintenance and Operations | | |
| For Debt Services | | |
| Railroad Cars | | |
| Sales Taxes | | |
| Special Purpose Local Option Sales Tax | | |
| For Debt Services | | |
| Other Sales Tax | | |
| Grants and Contributions not Restricted to Specific Programs | | |
| Investment Earnings | | |
| Miscellaneous | | |
| Total General Revenues | | |
| Change in Net Position | | |
| Net Position - Beginning of Year (Restated) | | |
| Net Position - End of Year | | |

The notes to the basic financial statements are an integral part of this statement.

| PROGRAM REVENUES | | NET (EXPENSES) |
|---|---|---|
| OPERATING GRANTS AND CONTRIBUTIONS | CAPITAL GRANTS AND CONTRIBUTIONS | REVENUES AND CHANGES IN NET POSITION |
| $ 75,882,910.85 | $ 78,903.00 | $ -34,295,524.25 |
| 1,807,234.80 | | -2,159,514.44 |
| 4,033,817.30 | | -1,609,166.90 |
| 2,099,821.94 | | -417,720.24 |
| 2,149,664.83 | | 1,329,824.99 |
| 3,911,196.58 | | -5,375,420.54 |
| 10,955.14 | | -790,328.63 |
| 5,190,186.95 | | -6,866,638.04 |
| 1,709,484.59 | 154,440.00 | -8,436,705.12 |
| 37,946.88 | | -1,388,742.76 |
| 100,366.13 | | 101,645.94 |
| | | -1,635,510.06 |
| 9,381,379.97 | | -195,560.34 |
| | 1,146,700.44 | -1,030,028.36 |
| $ 106,314,965.96 | $ 1,380,043.44 | -62,769,388.75 |
| | | 37,316,024.99 |
| | | 3,416,553.65 |
| | | 26,882.44 |
| | | 10,542,246.82 |
| | | 525,858.81 |
| | | 18,184,449.00 |
| | | 43,144.27 |
| | | 533,701.74 |
| | | 70,588,861.72 |
| | | 7,819,472.97 |
| | | 216,095,167.99 |
| | | $ 223,914,640.96 |

NEWTON COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2014

EXHIBIT "C"

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND | DEBT SERVICE FUND | TOTAL |
|---|---|---|---|---|
| ASSETS | | | | |
| Cash and Cash Equivalents | $ 34,487,144.22 | | $ 73,295.88 | $ 34,560,440.10 |
| Investments | 6,370.71 | | 6,254,151.19 | 6,260,521.90 |
| Accounts Receivable, Net | | | | |
| Taxes | 3,070,050.95 | | 1,098,140.06 | 4,168,191.01 |
| State Government | 12,518,321.72 | $ 2,916,923.10 | | 15,435,244.82 |
| Federal Government | 2,133,253.80 | | | 2,133,253.80 |
| Other | 12,369.85 | | | 12,369.85 |
| Inventories | 91,030.22 | | | 91,030.22 |
| Prepaid Items | 18,195.40 | | | 18,195.40 |
| Total Assets | $ 52,336,736.87 | $ 2,916,923.10 | $ 7,425,587.13 | $ 62,679,247.10 |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES | | | | |
| LIABILITIES | | | | |
| Cash Overdraft | | $ 2,116,016.91 | | $ 2,116,016.91 |
| Accounts Payable | $ 25,634.87 | | | 25,634.87 |
| Salaries and Benefits Payable | 18,579,643.10 | | | 18,579,643.10 |
| Payroll Withholdings Payable | 1,187,406.47 | | | 1,187,406.47 |
| Retainages Payable | | 512,781.50 | | 512,781.50 |
| Total Liabilities | 19,792,684.44 | 2,628,798.41 | | 22,421,482.85 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable Revenue - Property Taxes | 1,498,544.81 | | $ 111,032.75 | 1,609,577.56 |
| FUND BALANCES | | | | |
| Nonspendable | 109,225.62 | | | 109,225.62 |
| Restricted | 4,874,761.99 | 288,124.69 | 7,314,554.38 | 12,477,441.06 |
| Assigned | 1,459,780.51 | | | 1,459,780.51 |
| Unassigned | 24,601,739.50 | | | 24,601,739.50 |
| Total Fund Balances | 31,045,507.62 | 288,124.69 | 7,314,554.38 | 38,648,186.69 |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | $ 52,336,736.87 | $ 2,916,923.10 | $ 7,425,587.13 | $ 62,679,247.10 |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2014

EXHIBIT "D"

| | | |
|---|---|---|
| Total Fund Balances - Governmental Funds (Exhibit "C") | | $ 38,648,186.69 |
| Amounts reported for Governmental Activities in the Statement of Net Position are different because: | | |
| Capital Assets used in Governmental Activities are not financial resources and therefore are not reported in the funds. These assets consist of: | | |
| Land | $ 12,407,204.15 | |
| Land Improvements | 9,209,632.45 | |
| Buildings | 281,771,060.67 | |
| Equipment | 18,350,450.30 | |
| Accumulated Depreciation | -75,824,095.79 | |
| Total Capital Assets | | 245,914,251.78 |
| Taxes that are not available to pay for current period expenditures are deferred in the funds. | | |
| Property Taxes | | 1,609,577.56 |
| Interest on long-term debt is not accrued in the funds but rather is recognized as an expenditure when due. | | |
| Accrued Interest Payable | | -602,938.29 |
| Long-Term Liabilities and Deferred Outflows of Resources, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. At year-end these consist of: | | |
| Bonds Payable | $ -57,195,000.00 | |
| Compensated Absences Payable | -909,809.00 | |
| Bond Premiums, Net of Amortization | -2,447,292.46 | |
| Loss on Refunding of General Obligation Debt | 357,445.19 | |
| Claims and Judgments Payable | -1,459,780.51 | |
| Total Long-Term Liabilities | | -61,654,436.78 |
| Net Position of Governmental Activities (Exhibit "A") | | $ 223,914,640.96 |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2014

EXHIBIT "E"

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND | DEBT SERVICE FUND | TOTAL |
|---|---|---|---|---|
| REVENUES | | | | |
| Property Taxes | $ 37,596,930.26 | | $ 3,431,487.60 | $ 41,028,417.86 |
| Sales Taxes | 480,236.17 | | 10,587,869.46 | 11,068,105.63 |
| State Funds | 105,096,215.60 | | | 105,096,215.60 |
| Federal Funds | 19,636,542.36 | | | 19,636,542.36 |
| Charges for Services | 5,948,285.71 | | | 5,948,285.71 |
| Investment Earnings | 30,889.25 | $ 0.08 | 12,254.94 | 43,144.27 |
| Miscellaneous | 530,050.37 | | 1,146,700.44 | 1,676,750.81 |
| Total Revenues | 169,319,149.72 | 0.08 | 15,178,312.44 | 184,497,462.24 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction | 106,836,508.20 | 1,599,106.90 | | 108,435,615.10 |
| Support Services | | | | |
| Pupil Services | 3,936,585.34 | | | 3,936,585.34 |
| Improvement of Instructional Services | 5,624,614.48 | | | 5,624,614.48 |
| Educational Media Services | 2,242,986.63 | 24,106.96 | | 2,267,093.59 |
| General Administration | 793,620.41 | | | 793,620.41 |
| School Administration | 9,144,137.95 | | | 9,144,137.95 |
| Business Administration | 787,531.83 | | | 787,531.83 |
| Maintenance and Operation of Plant | 11,923,995.91 | 151,569.50 | | 12,075,565.41 |
| Student Transportation Services | 9,581,014.62 | 34,690.00 | | 9,615,704.62 |
| Central Support Services | 1,382,394.69 | | | 1,382,394.69 |
| Other Support Services | 1,042,014.46 | | | 1,042,014.46 |
| Enterprise Operations | 1,663,014.72 | | | 1,663,014.72 |
| Food Services Operation | 11,003,797.38 | | | 11,003,797.38 |
| Capital Outlay | 10,000.00 | 1,052,063.12 | | 1,062,063.12 |
| Debt Services | | | | |
| Principal | | | 11,390,000.00 | 11,390,000.00 |
| Dues and Fees | | | 2,450.00 | 2,450.00 |
| Interest | | | 2,752,100.60 | 2,752,100.60 |
| Total Expenditures | 165,972,216.62 | 2,861,536.48 | 14,144,550.60 | 182,978,303.70 |
| Excess of Revenues over (under) Expenditures | 3,346,933.10 | -2,861,536.40 | 1,033,761.84 | 1,519,158.54 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Sale or Compensation for Loss of Fixed Assets | 59,429.35 | | | 59,429.35 |
| Transfers In | | 2,300,000.00 | | 2,300,000.00 |
| Transfers Out | | | -2,300,000.00 | -2,300,000.00 |
| Total Other Financing Sources (Uses) | 59,429.35 | 2,300,000.00 | -2,300,000.00 | 59,429.35 |
| Net Change in Fund Balances | 3,406,362.45 | -561,536.40 | -1,266,238.16 | 1,578,587.89 |
| Fund Balances - Beginning | 27,639,145.17 | 849,661.09 | 8,580,792.54 | 37,069,598.80 |
| Fund Balances - Ending | $ 31,045,507.62 | $ 288,124.69 | $ 7,314,554.38 | $ 38,648,186.69 |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2014

EXHIBIT "F"

| | | |
|---|---|---|
| Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") | | $ 1,578,587.89 |
| Amounts reported for Governmental Activities in the Statement of Activities are different because: | | |
| Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: | | |
| Capital Outlay | $ 1,531,220.07 | |
| Depreciation Expense | -6,656,699.71 | |
| Excess of Capital Outlay over Depreciation Expense | | -5,125,479.64 |
| Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. | | -268,956.78 |
| In the Statement of Activities, only the gain or loss on the sale of a capital asset is reported, whereas in the Governmental Funds, the entire proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the carrying value of the assets sold. | | -55,777.98 |
| Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. | | 11,390,000.00 |
| Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of: | | |
| Net Increase in Accrued Interest on Bonds | $ -90,648.29 | |
| Decrease in Workers Compensation (Incurred but not reported) | 75,877.68 | |
| Increase in Compensated Absences | -352,600.00 | |
| Amortization of Deferred Loss on Refunding Bonds | -46,121.96 | |
| Amortization of Bond Premiums | 714,592.05 | |
| Total Additional Expenditures | | 301,099.48 |
| Change in Net Position of Governmental Activities (Exhibit "B") | | $ 7,819,472.97 |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2014

EXHIBIT "G"

| | PRIVATE PURPOSE TRUSTS | AGENCY FUNDS |
|---|---|---|
| ASSETS | | |
| Cash and Cash Equivalents | $ 44,614.23 | $ 373,190.92 |
| LIABILITIES | | |
| Funds Held for Others | | $ 373,190.92 |
| NET POSITION | | |
| Held in Trust for Private Purposes | $ 44,614.23 | |

The notes to the basic financial statements are an integral part of this statement.

NEWTON COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2014

EXHIBIT "H"

| | PRIVATE PURPOSE TRUSTS |
|---|---|
| ADDITIONS | |
| Contributions | |
| Donors | $ 5,716.83 |
| DEDUCTIONS | |
| Administrative Expenses | 4,089.43 |
| Change in Net Position | 1,627.40 |
| Net Position - Beginning | 42,986.83 |
| Net Position - Ending | $ 44,614.23 |

The notes to the basic financial statements are an integral part of this statement.

## Note 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

### REPORTING ENTITY

The Newton County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

## Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Newton County Board of Education.

**District-wide Statements:**
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:**
The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.

- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), Bond Proceeds and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (property and sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private Purpose Trust fund reports trust arrangements under which principal and income benefit employees and may be expended for employee recognition awards.

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

## BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end, except for reimbursable grants. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2014, the School District made several prior period adjustments due to the adoption of GASB Statement No. 65, as described in "New Accounting Pronouncements" below, which require the restatement of the June 30, 2013, net position in Governmental Activities. The result is an increase in Net Position at July 1, 2013 of $654,778.27. This change is in accordance with generally accepted accounting principles.

| | |
|---|---|
| Net Position, July 1, 2013, as previously reported | $ 216,749,946.26 |
| Reclassification of Bond Issuance Costs | -654,778.27 |
| Net Position, July 1, 2013, as restated | $ 216,095,167.99 |

In fiscal year 2013, the Challenge Charter Academy was discretely presented. During the year ended June 30, 2014, the District determined that, per GASB Statement No. 14, *The Financial Reporting Entity* as amended by GASB 39 and 61, the charter school is not a component unit for financial reporting purposes. In management's professional judgment, exclusion of the charter school does not render the District's financial statements incomplete or misleading. Due to this change in accounting entity, a restatement of the June 30, 2013 net position is required. June 30, 2013 net position has been adjusted as shown below:

| | |
|---|---|
| Discretely Presented Component Unit: | |
| Net Position, July 1, 2013, as Previously Reported | $ -90,841.00 |
| Change in Reporting Entity - Component Unit | |
| Change in Positions | 90,841.00 |
| Discretely Presented Component Unit, Net Position, Restated | $ 0.00 |

## NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2014, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The provisions of this Statement establish accounting and financial reporting standards that reclassify, as deferred outflows or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows or inflows of resources, certain items that were previously reported as assets and liabilities. As noted above, the School District restated beginning Fund Balance and/or beginning Net Position for the cumulative effect of this accounting change.

## FUTURE ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District will adopt Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions.* The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this statement will require the School District to record a liability for its proportionate share of the Net Pension Liability of pension plans in which it participates. Based on information provided by the Teachers' Retirement System of Georgia (TRS), the School District's proportionate share of the Net Pension Liability of the pension plan administered through TRS is estimated to be $106.8 million at June 30, 2015.

## CASH AND CASH EQUIVALENTS

### Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## INVESTMENTS

### Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

(1) Obligations issued by the State of Georgia or by other states,

(2) Obligations issued by the United States government,

(3) Obligations fully insured or guaranteed by the United States government or a United States government agency,

(4) Obligations of any corporation of the United States government,

(5) Prime banker's acceptances,

(6) The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,

(7) Repurchase agreements, and

(8) Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

## RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## PROPERTY TAXES

The Newton County Board of Commissioners fixed the property tax levy for the 2013 tax digest year (calendar year) on July 16, 2013 (levy date). Taxes were due on December 20, 2013 (lien date) and could be paid in two installments on October 20, 2013 and December 20, 2013 (due dates). Taxes collected within the current fiscal year or within 60 days after year-end on the 2013 tax digest are reported as revenue in the governmental funds for fiscal year 2014. The Newton County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2014, for maintenance and operations amounted to $36,409,291.15 and for school bonds amounted to $3,431,487.60.

Tax millage rates levied for the 2013 tax year (calendar year) for the Newton County Board of Education were as follows (a mill equals $1 per thousand dollars of assessed value):

| | | |
|---|---|---|
| School Operations | 20.00 | mills |
| School Bonds | 1.90 | mills |
| | 21.90 | mills |

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $1,160,756.67 during fiscal year ended June 30, 2014.

## SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $10,542,246.82 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

## INVENTORIES

### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## PREPAID ITEMS

Payments made to vendors for services that will benefit periods subsequent to June 30, 2014, are recorded as prepaid items.

## CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements and proprietary funds are as follows:

| | Capitalization Policy | Estimated Useful Life |
|---|---|---|
| Land | All | N/A |
| Land Improvements | $ 10,000.00 | 20 to 80 years |
| Buildings and Improvements | $ 10,000.00 | 20 to 80 years |
| Equipment | $ 10,000.00 | 4 to 20 years |
| Intangible Assets | $ 500,000.00 | 5 to 80 years |

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 5 to 80 years.

## DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. The School District has only one item that qualifies for reporting in this category. The deferred charge on refunded debt resulting from the difference in the carrying value of the refunded debt and its reacquisition price is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that time. The School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reporting only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

## COMPENSATED ABSENCES

Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual school districts.

For those Employees who qualify for retirement and are eligible to receive retirement pay according to policies and regulations of the Teachers' Retirement System and who have been employed in the Newton County School System for at least five years prior to retirement, the Newton County School System will buy back, if the employee so chooses, sick leave at the current basic substitute teacher pay rate in effect for the school year in which the employee retires up to a maximum of 120 days.

## GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In addition, general obligation bonds have been issued to refund existing general obligation bonds. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

## NET POSITION

The School District's net position in the District-wide Statements are classified as follows:

**Net investment in capital assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted net position** - This represents resources for which the School District is legally or contractually obligated to spend resources for bus replacement, continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net position** - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

## FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2014, are as follows:

| | | |
|---|---|---|
| Nonspendable | | |
| Inventories | $ 91,030.22 | |
| Prepaid Assets | 18,195.40 | $ 109,225.62 |
| Restricted | | |
| Bus Replacement | $ 214,705.76 | |
| Continuation of Federal Programs | 4,660,056.23 | |
| Capital Projects | 288,124.69 | |
| Debt Service | 7,314,554.38 | 12,477,441.06 |
| Assigned | | |
| Other - Worker's Compensation Self-Insurance | | 1,459,780.51 |
| Unassigned | | 24,601,739.50 |
| Fund Balance, June 30, 2014 | | $ 38,648,186.69 |

## USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## Note 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 5% percent of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 5% percent of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

## Note 4: DEPOSITS AND INVESTMENTS

### COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

## CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2014, School District had deposits with a carrying amount of $32,862,228.34, and a bank balance of $41,572,678.89. The bank balances insured by Federal depository insurance were $934,303.75.

The amounts exposed to custodial credit risk are classified into three categories as follows:

Category 1 - Uncollateralized,
Category 2 - Cash collateralized with securities held by the pledging financial institution, or
Category 3 - Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial credit risk category at June 30, 2014, are as follows:

| Custodial Credit Risk Category | Bank Balance |
|---|---|
| 1 | $ 0.00 |
| 2 | 0.00 |
| 3 | 40,638,375.14 |
| Total | $ 40,638,375.14 |

## CATEGORIZATION OF INVESTMENTS

At June 30, 2014, the carrying value of the School District's total investments was $6,260,521.90, which is materially the same as fair value. This investment consisted entirely of funds invested in the Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer which is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of audits and Accounts at www.audits.ga.gov/SGD/cafr.Intml.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, $1.00 per share. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity for Georgia Fund 1 on June 30, 2014, was 62 days.

## Note 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 – Inventories**

## Note 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

| | Balances July 1, 2013 | Increases | Decreases | Balances June 30, 2014 |
|---|---|---|---|---|
| Governmental Activities | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | $ 12,407,204.15 | $ 0.00 | | $ 12,407,204.15 |
| Construction Work In Progress | 48,642,476.93 | | $ 48,642,476.93 | 0.00 |
| Total Capital Assets, Not Being Depreciated | 61,049,681.08 | 0.00 | 48,642,476.93 | 12,407,204.15 |
| Capital Assets, Being Depreciated: | | | | |
| Buildings and Improvements | 232,435,203.06 | 49,425,022.61 | 89,165.00 | 281,771,060.67 |
| Equipment | 18,686,210.91 | 738,674.39 | 1,074,435.00 | 18,350,450.30 |
| Land Improvements | 9,199,632.45 | 10,000.00 | | 9,209,632.45 |
| Less: Accumulated Depreciation: | | | | |
| Buildings and Improvements | 50,286,842.11 | 5,258,293.31 | 38,699.64 | 55,506,435.78 |
| Equipment | 14,006,682.08 | 1,060,738.65 | 1,069,122.38 | 13,998,298.35 |
| Land Improvements | 5,981,693.91 | 337,667.75 | | 6,319,361.66 |
| Total Capital Assets, Being Depreciated, Net | 190,045,828.32 | 43,516,997.29 | 55,777.98 | 233,507,047.63 |
| Governmental Activity Capital Assets - Net | $ 251,095,509.40 | $ 43,516,997.29 | $ 48,698,254.91 | $ 245,914,251.78 |

Current year depreciation expense by function is as follows:

| | | |
|---|---|---|
| Instruction | | $ 4,509,533.46 |
| Support Services | | |
| Pupil Services | $ 30,163.90 | |
| Improvement of Instructional Services | 18,369.72 | |
| Educational Media Services | 250,448.59 | |
| General Administration | 26,219.43 | |
| School Administration | 142,479.17 | |
| Business Administration | 13,751.94 | |
| Maintenance and Operation of Plant | 132,521.66 | |
| Student Transportation Services | 911,612.24 | |
| Central Support Services | 44,294.95 | 1,569,861.60 |
| Food Services | | 577,304.65 |
| | | $ 6,656,699.71 |

## Note 7: INTERFUND TRANSFERS

Transfers are used to move sales tax and property tax revenues as required matching funds or to provide supplemental funding for capital construction projects.

Interfund transfers for the year ended June 30, 2014, consisted of the following:

| Transfer to | Transfers From Debt Service Fund |
|---|---|
| District-wide Capital Projects | $ 2,300,000.00 |

## Note 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District has established a limited risk management program for Dental/Optical coverage for its employees. The School District accounts for claims within the General Fund. In connection with the program, a self-insurance reserve has been established within the General Fund by the School District. Estimated claims are budgeted by management based on known claims and prior experience.

Changes in the Dental/Optical claims liability during the last two fiscal years are as follows:

| | Beginning of Year Liability | Claims and Changes in Estimates | Claims Paid | End of Year Liability |
|---|---|---|---|---|
| 2013 | $ 0.00 | $ 374,479.96 | $ 374,479.96 | $ 0.00 |
| 2014 | $ 0.00 | $ 350,146.39 | $ 350,146.39 | $ 0.00 |

The School District has established a limited risk management program for workers' compensation claims. A premium is charged when needed by the General Fund to each user program on the basis of the percentage of that program's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. An excess coverage insurance policy covers individual claims in excess of $450,000 loss per occurrence, up to the statutory limit.

Changes in the workers' compensation claims liability during the last two fiscal years are as follows:

| | Beginning of Year Liability | Claims and Changes in Estimates | Claims Paid | End of Year Liability |
|---|---|---|---|---|
| 2013 | $ 879,629.62 | $ 1,608,631.30 | $ 952,602.73 | $ 1,535,658.19 |
| 2014 | $ 1,535,658.19 | $ 1,358,495.76 | $ 1,434,373.44 | $ 1,459,780.51 |

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

| | Beginning of Year Liability | Claims and Changes in Estimates | Claims Paid | End of Year Liability |
|---|---|---|---|---|
| 2013 | $ 0.00 | $ 188,209.28 | $ 188,209.28 | $ 0.00 |
| 2014 | $ 0.00 | $ 33,992.00 | $ 33,992.00 | $ 0.00 |

The School District has purchased surety bonds to provide additional insurance coverage as follows:

| Position Covered | Amount |
|---|---|
| Superintendent | $ 50,000.00 |
| All Other Employees | $ 50,000.00 |

## Note 9: LONG-TERM DEBT

### COMPENSATED ABSENCES

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the General Fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

| Purpose | Interest Rates | Amount |
|---|---|---|
| General Government - Series 2008 | 3.25% - 5.00% | $ 9,000,000.00 |
| General Government - Series 2010B (Direct Pay Qualified School Construction Bonds) | 4.973% | 25,050,000.00 |
| General Government - Series 2012A | 3.00% - 5.00% | 17,340,000.00 |
| General Government - Refunding - Series 2012B | 0.439% - 1.180% | 5,805,000.00 |
| | | $ 57,195,000.00 |

Voters have authorized $49,450,000.00 in general obligation debt for acquiring, constructing, and equipping new schools; building and equipping one new high school and complete one new middle school; and acquire land for future schools. As of June 30, 2014, $42,390,000.00 in bonds have been issued leaving $7,060,000.00 in authorized debt unissued.

The changes in Long-Term Debt during the fiscal year ended June 30, 2014, were as follows:

| | Governmental Activities | | | | |
|---|---|---|---|---|---|
| | Balance July 1, 2013 | Additions | Deductions | Balance June 30, 2014 | Due Within One Year |
| G. O. Bonds | $ 68,585,000.00 | $ 0.00 | $ 11,390,000.00 | $ 57,195,000.00 | $ 11,900,000.00 |
| Less: Deferred Amounts Loss On Refunding | (1) | | | 0.00 | |
| Total G. O. Bonds | $ 68,585,000.00 | $ 0.00 | $ 11,390,000.00 | $ 57,195,000.00 | $ 11,900,000.00 |
| Compensated Absences | 557,209.00 | 470,927.00 | 118,327.00 | 909,809.00 | 258,704.00 |
| Bond Premiums Amortized | 3,161,884.51 | | 714,592.05 | 2,447,292.46 | 501,433.70 |
| | $ 72,304,093.51 | $ 470,927.00 | $ 12,222,919.05 | $ 60,552,101.46 | $ 12,660,137.70 |

(1) Deferred amounts on refunding were reclassified as Deferred Outflows of Resources with the adoption of GASB No. 65, as described in Note 2.

At June 30, 2014, payments due by fiscal year which includes principal and interest for these items are as follows:

| | General Obligation Debt | | Unamortized |
|---|---|---|---|
| | Principal | Interest | Bond Premium |
| Fiscal Year Ended June 30: | | | |
| 2015 | $ 11,900,000.00 | $ 1,126,170.00 | $ 501,433.70 |
| 2016 | 2,905,000.00 | 710,679.00 | 288,275.38 |
| 2017 | 2,005,000.00 | 676,400.00 | 288,275.38 |
| 2018 | 2,940,000.00 | 616,250.00 | 288,275.38 |
| 2019-2022 | 15,440,000.00 | 1,428,350.00 | 1,081,032.62 |
| 2023 - 2025 | 22,005,000.00 | | |
| Total Principal and Interest | $ 57,195,000.00 | $ 4,557,849.00 | $ 2,447,292.46 |

## Note 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $8,778,905.67 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Georgia Department of Community Health
For Health Insurance of Non-Certified Personnel
In the amount of $8,398,644.00

Paid to the Teachers Retirement System of Georgia
For Teachers Retirement System (TRS) Employer's Cost
In the amount of $10,737.67

Office of State Treasurer
Paid to the Public School Employees Retirement System
For Public School Employees Retirement (PSERS) Employer's Cost
In the amount of $369,524.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

## Note 11: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

## Note 12: POST-EMPLOYMENT BENEFITS

### Georgia School Personnel Post-employment Health Benefit Fund

**Plan Description**. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2014:

**For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:**

| | |
|---|---|
| July 1, 2013 - June 30, 2014 | $945.00 per member per month |

**For non-certificated school personnel:**

| | |
|---|---|
| July 1, 2013 - June 30, 2014 | $596.20 per member per month |

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2014 | 100% | $ 18,561,272.60 |
| 2013 | 100% | $ 16,888,148.70 |
| 2012 | 100% | $ 15,205,668.93 |

## Note 13: RETIREMENT PLANS

### TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

*Plan Description*. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

*Funding Policy*. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's

contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2014, were 6.0% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation. The employer contribution rate will increase to 13.15% effective July 1, 2014.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2014 | 100% | $ 10,587,466.89 |
| 2013 | 100% | $ 9,733,967.84 |
| 2012 | 100% | $ 8,846,421.99 |

## PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

## DEFINED CONTRIBUTION PLAN

On October 1, 1988, the Newton County Board of Education began an employer paid 403(b) defined contribution retirement plan for all employees as an alternative to the Federal Social Security Program, from which the School District opted out. Also, recognizing that PSERS was a limited contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The Board selected Cannon Financial Strategists as the provider of this plan. For each employee covered under PSERS, the Board contributes to the plan an amount equal to 6.5% of the employee's base pay. The Board makes contributions to the plan equal to 0.5% of salary for TRS employees.

All employees are vested upon enrollment. Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment.

As a result of declining revenues over the last four years, this benefit has been reduced from 5% of salary in 2009 to 3% of salary in 2010 to 1% of salary in 2011 to the current 0.5% of salary for TRS employees in 2012. PSERS employee contributions have remained at 6.5% of salary during this time.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2014 | 100% | $ 994,626.84 |
| 2013 | 100% | $ 1,007,482.27 |
| 2012 | 100% | $ 1,009,780.71 |

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NEWTON COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2014

SCHEDULE "1"

| | NONAPPROPRIATED BUDGETS | | ACTUAL | VARIANCE |
|---|---|---|---|---|
| | ORIGINAL (1) | FINAL (1) | AMOUNTS | OVER/UNDER |
| REVENUES | | | | |
| Property Taxes | $ 35,216,276.00 | $ 36,575,811.00 | $ 37,596,930.26 | $ 1,021,119.26 |
| Sales Taxes | | | 480,236.17 | 480,236.17 |
| State Funds | 101,423,561.00 | 103,679,176.00 | 105,096,215.60 | 1,417,039.60 |
| Federal Funds | 18,598,260.00 | 19,887,084.00 | 19,636,542.36 | -250,541.64 |
| Charges for Services | 1,767,270.00 | 1,767,270.00 | 5,948,285.71 | 4,181,015.71 |
| Investment Earnings | 20,000.00 | 20,000.00 | 30,889.25 | 10,889.25 |
| Miscellaneous | 336,900.00 | 336,900.00 | 530,050.37 | 193,150.37 |
| Total Revenues | 157,362,267.00 | 162,266,241.00 | 169,319,149.72 | 7,052,908.72 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction | 107,537,562.00 | 107,823,209.00 | 106,836,508.20 | 986,700.80 |
| Support Services | | | | |
| Pupil Services | 3,907,149.00 | 4,272,042.00 | 3,936,585.34 | 335,456.66 |
| Improvement of Instructional Services | 4,552,530.00 | 6,646,780.00 | 5,624,614.48 | 1,022,165.52 |
| Educational Media Services | 2,316,868.00 | 2,331,262.00 | 2,242,986.63 | 88,275.37 |
| General Administration | 824,327.00 | 851,420.00 | 793,620.41 | 57,799.59 |
| School Administration | 9,349,282.00 | 9,416,759.00 | 9,144,137.95 | 272,621.05 |
| Business Administration | 781,752.00 | 786,364.00 | 787,531.83 | -1,167.83 |
| Maintenance and Operation of Plant | 12,216,718.00 | 12,243,744.00 | 11,923,995.91 | 319,748.09 |
| Student Transportation Services | 9,958,808.00 | 9,951,884.00 | 9,581,014.62 | 370,869.38 |
| Central Support Services | 1,528,186.00 | 1,563,346.00 | 1,382,394.69 | 180,951.31 |
| Other Support Services | 282,075.00 | 131,606.00 | 1,042,014.46 | -910,408.46 |
| Enterprise Operations | | | 1,663,014.72 | -1,663,014.72 |
| Food Services Operation | 10,643,208.00 | 10,643,208.00 | 11,003,797.38 | -360,589.38 |
| Debt Service | | | 10,000.00 | -10,000.00 |
| Total Expenditures | 163,898,465.00 | 166,661,624.00 | 165,972,216.62 | 689,407.38 |
| Excess of Revenues over (under) Expenditures | -6,536,198.00 | -4,395,383.00 | 3,346,933.10 | 7,742,316.10 |
| OTHER FINANCING SOURCES | | | | |
| Other Sources | | | 59,429.35 | -59,429.35 |
| Net Change in Fund Balances | -6,536,198.00 | -4,395,383.00 | 3,406,362.45 | 7,801,745.45 |
| Fund Balances - Beginning | 26,371,139.62 | 27,537,341.42 | 27,639,145.17 | 101,803.75 |
| Fund Balances - Ending | $ 19,834,941.62 | $ 23,141,958.42 | $ 31,045,507.62 | $ 7,903,549.20 |

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $2,851,207.05 and $2,735,867.45, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

NEWTON COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2014

SCHEDULE "2"

| FUNDING AGENCY<br>PROGRAM/GRANT | | CFDA NUMBER | PASS-THROUGH ENTITY ID NUMBER | EXPENDITURES IN PERIOD | |
|---|---|---|---|---|---|
| Agriculture, U. S. Department of | | | | | |
| Child Nutrition Cluster | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Food Services | | | | | |
| School Breakfast Program | * | 10.553 | N/A | (2) | |
| National School Lunch Program | * | 10.555 | N/A | $ 10,455,438.02 | (1) |
| Total Child Nutrition Cluster | | | | 10,455,438.02 | |
| Other Programs | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Food Services | | | | | |
| Fresh Fruit and Vegetable Program | | 10.582 | N/A | 52,809.25 | |
| Total U. S. Department of Agriculture | | | | 10,508,247.27 | |
| Education, U. S. Department of | | | | | |
| Special Education Cluster | | | | | |
| Pass-Through From Georgia Department of Education | | | | | |
| Special Education | | | | | |
| Grants to States | * | 84.027 | N/A | 3,089,961.32 | |
| Preschool Grants | * | 84.173 | N/A | 91,027.00 | |
| Total Special Education Cluster | | | | 3,180,988.32 | |
| Other Programs | | | | | |
| Direct | | | | | |
| Health Optimizing Physical Education Project (HOPE) | | 84.215F | | 338,879.38 | |
| Pass-Through From Georgia Department of Education | | | | | |
| ARRA - Race-to-the-Top Incentive Grant | | 84.395 | N/A | 5,452.23 | |
| Career and Technical Education - Basic Grants to States | | 84.048 | N/A | 149,910.00 | |
| English Language Acquisition Grants | | 84.365 | N/A | 81,912.86 | |
| Improving Teacher Quality State Grants | | 84.367 | N/A | 550,441.76 | |
| Mathematics and Science Partnerships | | 84.366 | N/A | 202,100.63 | |
| Title I Grants to Local Educational Agencies | | 84.010 | N/A | 5,204,802.87 | |
| Twenty-First Century Community Learning Centers | | 84.287 | N/A | 750,921.89 | |
| Total Other Programs | | | | 7,284,421.62 | |
| Total U. S. Department of Education | | | | 10,465,409.94 | |
| Defense, U. S. Department of | | | | | |
| Direct | | | | | |
| Department of the Marines | | | | | |
| R.O.T.C. Program | | | | 63,799.02 | |
| Total Expenditures of Federal Awards | | | | $ 21,037,456.23 | |

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $712,708.18.
(2) Expenditures for the funds earned on the School Breakfast Program ($2,088,193.24) were not maintained separately and are included in the 2014 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Newton County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

NEWTON COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2014

SCHEDULE "3"

| AGENCY/FUNDING | GOVERNMENTAL FUND TYPE GENERAL FUND |
|---|---|
| GRANTS | |
| Bright From the Start: | |
| Georgia Department of Early Care and Learning | |
| Pre-Kindergarten Program | $ 2,344,552.69 |
| Education, Georgia Department of | |
| Quality Basic Education (1) | |
| Direct Instructional Cost | |
| Kindergarten Program | 5,907,586.00 |
| Kindergarten Program - Early Intervention Program | 405,509.00 |
| Primary Grades (1-3) Program | 13,993,089.00 |
| Primary Grades - Early Intervention (1-3) Program | 1,539,635.00 |
| Upper Elementary Grades (4-5) Program | 6,300,726.00 |
| Upper Elementary Grades - Early Prevention (4-5) Program | 1,191,661.00 |
| Middle Grades (6-8) Program | 10,584,260.00 |
| High School General Education (9-12) Program | 10,249,281.00 |
| Vocational Laboratory (9-12) Program | 1,810,429.00 |
| Students with Disabilities | |
| Category I | 18,529,792.00 |
| Gifted Student - Category VI | 5,241,370.00 |
| Remedial Education Program | 1,763,825.00 |
| English Speakers of Other Languages (ESOL) | 699,243.00 |
| Media Center Program | 2,068,740.00 |
| 20 Days Additional Instruction | 598,948.00 |
| Staff and Professional Development | 436,732.00 |
| Indirect Cost | |
| Central Administration | 2,138,625.00 |
| School Administration | 3,783,995.00 |
| Facility Maintenance and Operations | 5,024,141.00 |
| Categorical Grants | |
| Pupil Transportation | |
| Regular | 1,297,049.00 |
| Nursing Services | 358,190.00 |
| Vocational Supervisors | 26,733.00 |
| Education Equalization Funding Grant | 18,184,449.00 |
| Food Services | 279,019.00 |
| Vocational Education | 1,093,579.20 |
| Amended Formula Adjustment | -12,746,322.00 |
| Other State Programs | |
| Alternative Program | 740,745.00 |
| Apprenticeship Program | 20,213.00 |
| Math and Science Supplement | 142,871.04 |
| Move on When Ready Grant | 2,500.00 |
| Preschool Handicapped Program | 404,983.00 |
| Pupil Transportation - State Bonds | 154,440.00 |
| Teachers Retirement | 10,737.67 |
| Technology to Support Digital Learning Bonds | 78,903.00 |
| Tuition for Multi-Handicapped Children | 66,462.00 |
| Office of the State Treasurer | |
| Public School Employees' Retirement | 369,524.00 |
| | $ 105,096,215.60 |

(1) Payments to the Georgia Department of Community Health on behalf of the School District in the amount of $8,398,644.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

NEWTON COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2014

SCHEDULE "4"

| PROJECT (SPLOST IV) | ORIGINAL ESTIMATED COST (1) | CURRENT ESTIMATED COSTS (2) | AMOUNT EXPENDED IN CURRENT YEAR (3) (4) | AMOUNT EXPENDED IN PRIOR YEAR (3) (4) | TOTAL COMPLETION COST (6) (7) | EXCESS PROCEEDS NOT EXPENDED | ESTIMATED COMPLETION DATE |
|---|---|---|---|---|---|---|---|
| (1) acquire, construct, and equip three new elementary schools, one new middle school, and one new stadium | $ 73,500,000.00 | $ 35,191,101.47 | | $ 35,191,101.47 | $ 35,191,101.47 | | Completed |
| (2) complete one new elementary school and one new middle school currently under construction | 1,000,000.00 | 853,746.73 | | 853,746.73 | 853,746.73 | | Completed |
| (3) acquire land for future schools, school buses, including without limitation, those presently leased by it, and instructional and administrative technology improvements for existing schools | 10,000,000.00 | 13,381,400.00 | $ 787,567.03 | 11,112,872.05 | | | 12/31/2014 |
| (4) add to, renovate, repair, improve, and equip existing school buildings and other buildings and facilities useful or desirable in connection therewith, including without limitation, additions and renovations to Alcovy High School and to an existing stadium | 10,000,000.00 | 16,911,187.00 | 899,074.71 | 14,328,142.51 | | | 12/31/2014 |
| (5) complete a new high school to the extent proceeds of general obligation bonds of the Newton School District are not sufficient to pay the costs of acquiring, constructing, and equipping such school, and acquire any necessary property therefor, both real and personal | 500,000.00 | 56,500,000.00 | 1,174,894.74 | 55,205,035.34 | | | 12/31/2014 |
| (6) To retire a portion of the Series 1997 Bonds, the Series 2003 Bonds or bonds issued by the Newton School District to refund such bonds (collectively the "Newton Bonds") by paying or making provision for the payment of the principal of and interest on the Newton Bonds coming due on February 1, 2010 through August 1, 2015, in the maximum amount of $5,000,000.00. | 5,000,000.00 | 915,000.00 | 200,000.00 | 500,000.00 | | | 12/31/2014 |
| | $ 100,000,000.00 | $ 123,752,435.20 | $ 3,061,536.48 | $ 117,190,898.10 | $ 36,044,848.20 | $ 0.00 | |

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Newton County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects. At this time, state funding for these projects totals $45,250,965.00. In addition, proceeds from the sale of General Obligation Bonds in the amount of $30,930,000.00 were used to build the replacement Newton High School and Flint Hill Elementary.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

| | |
|---|---|
| Prior Years | $ 6,991,802.10 |
| Current Year | 753,750.00 |
| Total | $ 7,745,552.10 |

(5) In the 2008 Resolution, the School District obtained approval to issue a total of $62,500,000.00 in general obligation bond debt. At this time, only $38,000,000.00 of general obligation debt has been issued with a balance of $24,500,000.00 to be issued at the School District's discretion.

(6) Project 01/SPLOST III was changed to two elementary schools only. One elementary, the middle school, and the stadium will not be built. The reason for the change is due to the fact that the enrollment of the school system has not grown at the numbers which were projected when the SPLOST referendum was passed. Also, although sales tax collections have increased, they have not increased to the levels originally estimated. The original total budget of these projects was $50,000,000.00. The surplus of SPLOST proceeds are being used for maintenance projects and technology equipment purchases throughout the school system and for the purchase of school buses and to build a replacement Newton High School.

(7) Project 02/SPLOST III was completed in June 2008 with total actual expenditures of $853,746.73. The previous estimated cost was $1,000,000.00. The surplus of SPLOST proceeds are being used for maintenance projects and technology equipment purchases throughout the school system and for the purchase of school buses.

See notes to the basic financial statements.

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NEWTON COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES BY PROGRAM
YEAR ENDED JUNE 30, 2014

SCHEDULE "5"

| DESCRIPTION | ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) | ELIGIBLE QBE PROGRAM COSTS SALARIES | OPERATIONS | TOTAL |
|---|---|---|---|---|
| Direct Instructional Programs | | | | |
| Kindergarten Program | $ 6,688,907.00 | $ 5,130,567.88 | $ 268,652.03 | $ 5,399,219.91 |
| Kindergarten Program-Early Intervention Program | 488,924.00 | 314,714.82 | 8,856.44 | 323,571.26 |
| Primary Grades (1-3) Program | 15,720,515.00 | 18,666,176.38 | 869,181.32 | 19,535,357.70 |
| Primary Grades-Early Intervention (1-3) Program | 1,699,744.00 | 887,646.15 | 8,227.71 | 895,873.86 |
| Upper Elementary Grades (4-5) Program | 7,085,023.00 | 6,237,882.21 | 463,638.96 | 6,701,521.17 |
| Upper Elementary Grades-Early Intervention (4-5) Program | 1,356,390.00 | 645,484.70 | 5,914.99 | 651,399.69 |
| Middle Grades (6-8) Program | | | 1,265.23 | 1,265.23 |
| Middle School (6-8) Program | 11,874,707.00 | 13,891,583.97 | 514,694.63 | 14,406,278.60 |
| High School General Education (9-12) Program | 11,541,930.00 | 12,944,165.20 | 607,813.80 | 13,551,979.00 |
| Vocational Laboratory (9-12) Program | 1,999,310.00 | 3,308,395.71 | 235,487.67 | 3,543,883.38 |
| Students with Disabilities | 20,722,045.00 | | | |
| Category I | | 75,526.74 | 39,924.71 | 115,451.45 |
| Category II | | 580,476.31 | 9,732.12 | 590,208.43 |
| Category III | | 18,286,773.15 | 68,994.60 | 18,355,767.75 |
| Category IV | | 220,642.74 | 2,055.87 | 222,698.61 |
| Gifted Student - Category VI | 5,889,277.00 | 1,205,659.13 | 7,601.55 | 1,213,260.68 |
| Remedial Education Program | 2,002,549.00 | 15,828.45 | | 15,828.45 |
| Alternative Education Program | 847,157.00 | 94,768.38 | 1,224,495.00 | 1,319,263.38 |
| English Speakers of Other Languages (ESOL) | 782,393.00 | 1,213,182.89 | 3,921.70 | 1,217,104.59 |
| TOTAL DIRECT INSTRUCTIONAL PROGRAMS | 88,698,871.00 | 83,719,474.81 | 4,340,458.33 | 88,059,933.14 |
| Media Center Program | 2,326,508.00 | 1,968,090.72 | 266,296.39 | 2,234,387.11 |
| Staff and Professional Development | 485,403.00 | | | 144,579.03 |
| TOTAL QBE FORMULA FUNDS | $ 91,510,782.00 | $ 85,687,565.53 | $ 4,606,754.72 | $ 90,438,899.28 |

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


September 22, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Newton County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Newton County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Newton County Board of Education's basic financial statements and have issued our report thereon dated September 22, 2015.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Newton County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Newton County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Newton County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Newton County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters that we have reported to management of Newton County Board of Education in a separate letter dated September 22, 2015.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the Newton County Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Newton County Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2014YB-10

# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


September 22, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Newton County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

## Report on Compliance for Each Major Federal Program

We have audited Newton County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2014. Newton County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### *Management's Responsibility*

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for each of Newton County Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Newton County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Newton County Board of Education's compliance.

### *Opinion on Each Major Federal Program*

In our opinion, the Newton County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2014.

### Report on Internal Control over Compliance

Management of Newton County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Newton County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Newton County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2014SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

NEWTON COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

NEWTON COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

## I SUMMARY OF AUDITOR'S RESULTS

### Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Noncompliance material to financial statements noted: — No

### Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-143, Section 510(a)? — No

Identification of major programs:

| CFDA Numbers | Name of Federal Program or Cluster |
|---|---|
| 10.553, 10.555 | Child Nutrition Cluster |
| 84.027, 84.173 | Special Education Cluster |

Dollar threshold used to distinguish between Type A and Type B programs: $631,123.69

Auditee qualified as low-risk auditee? — No

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.