

CITY OF THOMASVILLE BOARD OF EDUCATION
THOMAS COUNTY, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2013
(Including Independent Auditor's Reports)

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY

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FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
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Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 23, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through I) of the City of Thomasville Board of Education, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Thomasville Board of Education, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2013, the City of Thomasville Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 27, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Thomasville Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for

the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2014, on our consideration of the City of Thomasville Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Thomasville Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013ARL-11

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 5,748,634.92
Investments	6,849,272.14
Accounts Receivable, Net	
Taxes	1,869,344.24
State Government	1,577,456.10
Federal Government	298,046.68
Local	18,625.54
Other	51,068.46
Inventories	29,008.06
Capitalized Bond and Other Debt Issuance Costs	207,610.84
Capital Assets, Non-Depreciable	6,996,243.16
Capital Assets, Depreciable (Net of Accumulated Depreciation)	25,030,235.73
Total Assets	$ 48,675,545.87
LIABILITIES	
Accounts Payable	$ 377,257.90
Salaries and Benefits Payable	2,977,739.44
Interest Payable	97,762.50
Retainages Payable	303,319.30
Long-Term Liabilities	
Due Within One Year	2,314,190.81
Due in More Than One Year	11,989,409.86
Total Liabilities	$ 18,059,679.81
NET POSITION	
Net Investment in Capital Assets	$ 24,075,106.65
Restricted for	
Continuation of Federal Programs	441,170.87
Debt Service	1,553,933.36
Capital Projects	367,057.15
Bus Replacement	37,806.00
Unrestricted	4,140,792.03
Total Net Position	$ 30,615,866.06

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2013

EXHIBIT "B"

	EXPENSES	PROGRAM REVENUES: CHARGES FOR SERVICES	PROGRAM REVENUES: OPERATING GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES				
Instruction	$ 18,350,364.98	$ 4,257.54	$ 9,853,311.42	$ -8,492,796.02
Support Services				
Pupil Services	1,580,133.24	213,991.78	248,799.50	-1,117,341.96
Improvement of Instructional Services	1,374,240.30	244.89	1,051,801.77	-322,193.64
Educational Media Services	440,934.55	5,899.34	412,491.32	-22,543.89
General Administration	336,003.64		658,625.66	322,622.02
School Administration	1,778,262.35	54,673.16	938,704.89	-784,884.30
Business Administration	361,856.82	2,237.65	31,545.10	-328,074.07
Maintenance and Operation of Plant	2,556,707.03	91,802.03	934,492.70	-1,530,412.30
Student Transportation Services	380,256.50	37,036.80	19,216.41	-324,003.29
Central Support Services	243,057.78		17,556.81	-225,500.97
Other Support Services	91,632.61		75,883.79	-15,748.82
Operations of Non-Instructional Services				
Enterprise Operations	253,714.61	325,590.86		71,876.25
Community Services	31,773.84			-31,773.84
Food Services	1,577,912.25	216,588.07	1,406,146.33	44,822.15
Interest on Short-Term and Long-Term Debt	301,509.82			-301,509.82
Total Governmental Activities	$ 29,658,360.32	$ 952,322.12	$ 15,648,575.70	$ -13,057,462.50
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				$ 10,858,773.91
Railroad Cars				14,172.81
Sales Taxes				
Special Purpose Local Option Sales Tax				
For Debt Services				2,462,934.55
Other Sales Tax				179,853.94
Investment Earnings				30,465.87
Miscellaneous				500,891.55
Total General Revenues				$ 14,047,092.63
Change in Net Position				$ 989,630.13
Net Position - Beginning of Year				29,626,235.93
Net Position - End of Year				$ 30,615,866.06

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2013

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 4,516,984.87	$ 622,284.40	$ 609,365.65	$ 5,748,634.92
Investments		6,010,197.13	839,075.01	6,849,272.14
Accounts Receivable, Net				
Taxes	1,666,089.04		203,255.20	1,869,344.24
State Government	1,577,456.10			1,577,456.10
Federal Government	298,046.68			298,046.68
Local	18,625.54			18,625.54
Other	51,068.46			51,068.46
Inventories	29,008.06			29,008.06
Total Assets	$ 8,157,278.75	$ 6,632,481.53	$ 1,651,695.86	$ 16,441,456.14
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	$ 314,761.34	$ 62,496.56	$ 0.00	$ 377,257.90
Salaries and Benefits Payable	2,976,658.90	1,080.54		2,977,739.44
Retainages Payable		303,319.30		303,319.30
Deposits and Deferred Revenue	1,279,781.85			1,279,781.85
Total Liabilities	$ 4,571,202.09	$ 366,896.40	$ 0.00	$ 4,938,098.49
FUND BALANCES				
Nonspendable	$ 29,008.06			$ 29,008.06
Restricted	444,671.04	$ 6,265,585.13	$ 1,651,695.86	8,361,952.03
Assigned	190,418.50			190,418.50
Unassigned	2,921,979.06			2,921,979.06
Total Fund Balances	$ 3,586,076.66	$ 6,265,585.13	$ 1,651,695.86	$ 11,503,357.65
Total Liabilities and Fund Balances	$ 8,157,278.75	$ 6,632,481.53	$ 1,651,695.86	$ 16,441,456.14

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 11,503,357.65
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land	$ 556,331.92	
Construction in Progress	6,439,911.24	
Land Improvements	1,499,614.42	
Buildings	27,874,639.00	
Equipment	443,897.05	
Accumulated Depreciation	-4,787,914.74	
Total Capital Assets		32,026,478.89
Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		
Property Taxes		1,279,781.85
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:		
Bonds Payable	$ -11,400,000.00	
Accrued Interest Payable	-97,762.50	
Intergovernmental Agreement Payable	-2,000,000.00	
Bond Issuance Costs, Net of Amortization	207,610.84	
Compensated Absences Payable	-82,646.63	
Bond Premiums, Net of Amortization	-820,954.04	
Total Long-Term Liabilities		-14,193,752.33
Net Position of Governmental Activities (Exhibit "A")		$ 30,615,866.06

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2013

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 10,563,474.10			$ 10,563,474.10
Sales Taxes	179,853.94		$ 2,462,934.55	2,642,788.49
State Funds	12,055,814.02			12,055,814.02
Federal Funds	3,592,761.67			3,592,761.67
Charges for Services	952,322.13			952,322.13
Investment Earnings	14,196.17	$ 13,375.16	2,894.54	30,465.87
Miscellaneous	500,702.75	188.80		500,891.55
Total Revenues	$ 27,859,124.78	$ 13,563.96	$ 2,465,829.09	$ 30,338,517.83
EXPENDITURES				
Current				
Instruction	$ 17,820,171.97	$ 38,723.94		$ 17,858,895.91
Support Services				
Pupil Services	1,580,133.24			1,580,133.24
Improvement of Instructional Services	1,374,240.30			1,374,240.30
Educational Media Services	440,934.55			440,934.55
General Administration	336,003.64			336,003.64
School Administration	1,778,262.35			1,778,262.35
Business Administration	318,257.15		$ 2,077.50	320,334.65
Maintenance and Operation of Plant	2,525,854.77	30,852.26		2,556,707.03
Student Transportation Services	335,264.48			335,264.48
Central Support Services	243,057.78			243,057.78
Other Support Services	91,632.61			91,632.61
Enterprise Operations	253,714.61			253,714.61
Community Services	31,773.84			31,773.84
Food Services Operation	1,577,912.25			1,577,912.25
Capital Outlay		6,577,926.80		6,577,926.80
Debt Services				
Principal			2,150,000.00	2,150,000.00
Interest			486,601.26	486,601.26
Total Expenditures	$ 28,707,213.54	$ 6,647,503.00	$ 2,638,678.76	$ 37,993,395.30
Excess of Revenues over (under) Expenditures	$ -848,088.76	$ -6,633,939.04	$ -172,849.67	$ -7,654,877.47
OTHER FINANCING SOURCES (USES)				
Transfers In		$ 143,977.39	$ 200,000.00	$ 343,977.39
Transfers Out	$ -204,921.74		-139,055.65	-343,977.39
Total Other Financing Sources (Uses)	$ -204,921.74	$ 143,977.39	$ 60,944.35	$ 0.00
Net Change in Fund Balances	$ -1,053,010.50	$ -6,489,961.65	$ -111,905.32	$ -7,654,877.47
Fund Balances - Beginning	4,639,087.16	12,755,546.78	1,763,601.18	19,158,235.12
Fund Balances - Ending	$ 3,586,076.66	$ 6,265,585.13	$ 1,651,695.86	$ 11,503,357.65

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2013

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ -7,654,877.47
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 6,422,563.80	
Depreciation Expense	-398,428.38	
Excess of Capital Outlay over Depreciation Expense		6,024,135.42
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		309,472.62
Bond issuance costs, deferred gains on refundings and similar items when debt is first issued are reported as an expenditure in Governmental Funds, but are reported as deferred charges on the Statement of Net Position and amortized over the term of the debt, using the straight-line method. The details of this difference in the current period are as follows:		
Amortization of Bond Issuance Costs		-41,522.17
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Bond Principal Retirements	$ 2,150,000.00	
Amortization Bond Premium	164,190.81	
Total Long-Term Debt Repayments		2,314,190.81
Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.		20,900.63
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of:		
Decrease in Compensated Absences		17,330.29
Change in Net Position of Governmental Activities (Exhibit "B")		$ 989,630.13

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2013

EXHIBIT "G"

	PRIVATE PURPOSE TRUSTS	AGENCY FUNDS
ASSETS		
Cash and Cash Equivalents	$ 1,000.00	$ 40,905.74
Investments	157,601.98	
Total Assets	$ 158,601.98	$ 40,905.74
LIABILITIES		
Funds Held for Others	$ 0.00	$ 40,905.74
NET POSITION		
Held in Trust for Private Purposes	$ 158,601.98	

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2013

EXHIBIT "H"

	PRIVATE PURPOSE TRUSTS
ADDITIONS	
Investment Earnings	
Interest	$ 577.02
DEDUCTIONS	
Scholarships	$ 2,560.00
Change in Net Position	$ -1,982.98
Net Position - Beginning	160,584.96
Net Position - Ending	$ 158,601.98

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The City of Thomasville Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the City of Thomasville Board of Education.

District-wide Statements:
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private Purpose Trust funds report trust arrangements under which principal and income benefit individual students through scholarships. Some under which principal and interest may be expended, and some where only income can be spent and principal must be invested and preserved intact.
- Agency funds account for assets held by the School District as an agent for various funds or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. The provisions of this Statement establish accounting and financial reporting standards for governments who enter into Service Concession Arrangements (SCA) with other governmental or nongovernmental entities. As of June 30, 2013, the School District has not entered into any arrangements that meet the qualifications to be reported as a SCA in accordance with this standard.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement incorporate certain accounting and financial reporting guidance into authoritative GASB literature.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*. The provisions of this Statement establish financial reporting standards for the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The School District changed its presentation of net assets to net position for fiscal year 2013. There were no other applicable reporting changes for the School District.

CASH AND CASH EQUIVALENTS

Composition of Deposits
Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments
Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year and equity investments are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit quality risks, custodial credit risks, concentration of credit risks, or interest rate risks, or foreign currency risks.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The City of Thomasville adopted the property tax levy for the 2012 tax digest year (calendar year) on September 24, 2012 (levy date) based on property values as of January 1, 2012. Taxes were due on December 20, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2012 tax digest are reported as revenue in the governmental funds for fiscal year 2013. The City of Thomasville Clerk bills and collects the property taxes for the School District, withholds 1.25% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2013, for maintenance and operations amounted to $10,505,266.01.

The tax millage rate levied for the 2012 tax year (calendar year) for the City of Thomasville Board of Education was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	17.341 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $44,035.28 during fiscal year ended June 30, 2013.

SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $2,462,934.55 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

The City of Thomasville (City Government) sold general obligation bonds to provide advance funding for Capital Outlay Projects associated with issuance of Education Special Purpose Local Option Sales Tax (ESPLOST). In fiscal year 2013, the School District provided $2,636,601.26 of ESPLOST proceeds to the City Government for debt services on said general obligation debt.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in. first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 50,000.00	80 years
Buildings and Improvements	$ 50,000.00	15 to 80 years
Equipment	$ 50,000.00	5 to 25 years
Intangible Assets	$ 50,000.00	over 1 year

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

COMPENSATED ABSENCES

Members of the Teachers' Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual school districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

Vacation leave of 10 days is awarded on a fiscal year basis to all full time personnel employed on a twelve month basis. No other employees are eligible to earn vacation leave. Up to 5 days of Vacation leave not utilized during the fiscal year may be carried over to the next fiscal year, providing such vacation leave does not exceed 20 days, unless approved by the Superintendent.

	Beginning of Year Liability	Increases	Decreases	End of Year Liability
2011	$ 126,538.02	$ 107,784.72	$ 135,386.77	$ 98,935.97
2012	$ 98,935.97	$ 89,160.08	$ 88,119.13	$ 99,976.92
2013	$ 99,976.92	$ 99,244.66	$ 116,574.95	$ 82,646.63

GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are reported as deferred charges and amortized over the term of the debt.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

Net investment in capital assets - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

Restricted net position - This represents resources for which the School District is legally or contractually obligated to spend resources for bus replacement, continuation of Federal Programs, debt service, and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted net position - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2013, are as follows:

Nonspendable		
Inventories		$ 29,008.06
Restricted		
Bus Replacement	$ 37,806.00	
Continuation of Federal Programs	406,865.04	
Capital Projects	6,265,585.13	
Debt Service	1,651,695.86	8,361,952.03
Assigned		
School Activity Accounts		190,418.50
Unassigned		2,921,979.06
Fund Balance, June 30, 2013		$ 11,503,357.65

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year end of not less than 5% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, net of any committed reserve balances for capital expenditures and assigned fund balances "to cover unanticipated deficiencies in revenue or unanticipated expenditures", in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND INVESTMENTS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2013, the bank balances were $7,600,246.50. The bank balances entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

CATEGORIZATION OF INVESTMENTS

The School District's investments as of June 30, 2013, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

Investment Type	Fair Value	Investment Maturity: Less than 1 Year	Investment Maturity: 1-5 Years
Debt Securities			
U. S. Agencies			
Implicitly Guaranteed	$ 3,001,680.00	$ 1,501,515.00	1,500,165.00
Other Investments			
U. S. Treasury			
Money Market Funds	3,008,517.13		
Investment Pools			
Office of State Treasurer			
Georgia Fund 1	839,075.01		
Total Investments	$ 6,849,272.14		

The Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at http://www.audits.ga.gov/SGD/cafr.html.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, $1.00 per share. The pool is an AAAm rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2013, was 43 days.

Interest Rate Risk
Interest rate risk is the risk that changes in interest rates of debt investment will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

Custodial Credit Risk
Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk for investments.

At June 30, 2013, $6,012,380.28 of the School District's applicable investments were uninsured and unregistered, with securities held by the counterparty's trust department or agent in the name of the School District.

Credit Quality Risk
Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District does not have a formal policy for managing custodial credit risk.

The investments subject to credit quality risk are reflected below:

Rated Debt Investments	Fair Value	Quality Ratings AAA
Debt Securities		
U. S. Agencies		
Implicitly Guaranteed	$ 3,001,680.00	$ 3,001,680.00
Other Investments		
U.S. Treasury		
Money Market Funds	3,008,517.13	3,008,517.13
Totals by Quality Ratings	$ 6,010,197.13	$ 6,010,197.13

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The School District does not have a formal policy for managing concentration of credit risk. More than 5% of the School District's investments are in Federal Home Loan Bank and Federal National Mortgage Association. These investments are 22% and 22%, respectively, of the School District's total investments.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2012	Increases	Decreases	Balances June 30, 2013
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 556,331.92			$ 556,331.92
Construction Work In Progress	198,798.85	$ 6,422,563.80	$ 181,451.41	6,439,911.24
Total Capital Assets, Not Being Depreciated	$ 755,130.77	$ 6,422,563.80	$ 181,451.41	$ 6,996,243.16
Capital Assets, Being Depreciated:				
Buildings and Improvements	$ 27,693,187.59	$ 181,451.41	$ 0.00	$ 27,874,639.00
Equipment	443,897.05			443,897.05
Land Improvements	1,499,614.42			1,499,614.42
Less: Accumulated Depreciation:				
Buildings and Improvements	3,791,435.16	347,976.27		4,139,411.43
Equipment	207,862.27	31,706.93		239,569.20
Land Improvements	390,188.93	18,745.18		408,934.11
Total Capital Assets, Being Depreciated, Net	$ 25,247,212.70	$ -216,976.97	$ 0.00	$ 25,030,235.73
Governmental Activity Capital Assets - Net	$ 26,002,343.47	$ 6,205,586.83	$ 181,451.41	$ 32,026,478.89

Current year depreciation expense by function is as follows:

Instruction	$ 366,721.45
Support Services	
Student Transportation Services	31,706.93
	$ 398,428.38

NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2013, consisted of the following:

	Transfers From	
Transfer to	General Fund	Debt Service Fund
District-wide Capital Projects	$ 4,921.74	$ 139,055.65
Debt Service Fund	200,000.00	
Total	$ 204,921.74	$ 139,055.65

Transfers are used to move property tax revenues collected by the General Fund to (1) the District-wide Capital Projects Fund as required match or supplemental funding source for capital construction projects, (2) cover required deposits into the Qualified School Construction Bonds sinking fund maintained in the Debt Service Fund, and to (3) remove from debt service balance of SPLOST funds received after paying off debt to capital projects.

NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, job related illness or injuries to employees, and acts of God. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2012	$ 0.00	$ 5,806.49	$ 5,806.49	$ 0.00
2013	$ 0.00	$ 4,620.00	$ 4,620.00	$ 0.00

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 50,000.00
All Other Employees	$ 1,000,000.00

NOTE 9: LONG-TERM DEBT

COMPENSATED ABSENCES

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the General Fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

INTERGOVERNMENTAL CONTRACT

The City of Thomasville Board of Education entered into a contract with the South Georgia Governmental Services Authority dated July 22, 2010, for the issuance of Taxable Revenue bonds to (Thomasville School Projects) (Taxable-Qualified School Construction Bonds-Direct Payment) to provide funds to finance the cost of acquiring, constructing, and equipping of certain facility improvements of the School District. Under the terms of the contract, the South Georgia Governmental Services Authority issued $2,000,000.00 in Taxable Revenue bonds on behalf of the School District. The obligation of the School District is absolute and unconditional so long as any of the bonds remain outstanding. Under the contract, the School District will exercise its power of taxation to the extent necessary to pay the amounts required to be paid by the contract.

GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rates	Amount
General Government - Series 2012	2.00% - 4.00%	$ 11,400,000.00

Voters have authorized $2,600,000.00 in general obligation debt for the purpose of financing the capital outlay projects of the City of Thomasville School District which was not issued as of June 30, 2013.

The changes in Long-Term Debt during the fiscal year ended June 30, 2013, were as follows:

	Governmental Activities				
	Balance July 1, 2012	Additions	Deductions	Balance June 30, 2013	Due Within One Year
G. O. Bonds	$ 13,550,000.00		$ 2,150,000.00	$ 11,400,000.00	$ 2,150,000.00
Compensated Absences (1)	99,976.92	$ 99,244.66	116,574.95	82,646.63	
Intergovernmental Agreement	2,000,000.00			2,000,000.00	
Bond Premiums Amortized	985,144.85		164,190.81	820,954.04	164,190.81
	$ 16,635,121.77	$ 99,244.66	$ 2,430,765.76	$ 14,303,600.67	$ 2,314,190.81

(1) The portion of Compensated Absences due within one year has been determined to be immaterial to the basic financial statements.

At June 30, 2013, payments due by fiscal year which includes principal and interest for these items are as follows:

	Intergovernmental Agreement	
	Principal	Interest
Fiscal Year Ended June 30:		
2020	$ 2,000,000.00	$ 0.00

	General Obligation Debt		Unamortized
	Principal	Interest	Bond Premium
Fiscal Year Ended June 30:			
2014	$ 2,150,000.00	$ 391,050.00	$ 164,190.81
2015	2,195,000.00	348,050.00	164,190.81
2016	2,260,000.00	282,200.00	164,190.81
2017	2,350,000.00	191,800.00	164,190.81
2018	2,445,000.00	97,800.00	164,190.81
Total Principal and Interest	$ 11,400,000.00	$ 1,310,900.00	$ 820,954.05

NOTE 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $1,848,468.58 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Georgia Department of Community Health
For Health Insurance of Certificated Personnel
In the amount of $1,793,724.00

Paid to the Teachers' Retirement System of Georgia
For Teachers' Retirement System (TRS) Employer's Cost
In the amount of $29,891.58

Office of the State Treasurer
Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of $24,853.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

NOTE 11: SIGNIFICANT COMMITMENTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2013:

Project		Unearned Executed Contracts
Central Office - Federal Building Renovations	$	1,030,029.79
MPMS New Classroom Building		493,888.92
	$	1,523,918.71

The amounts described in this note are not reflected in the basic financial statements.

NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 13: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2013, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2013, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2013, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2013:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 2012 - February 2013	$912.34 per member per month
March 2013 - June 2013	$937.34 per member per month

For non-certificated school personnel:

July 2012 - June 2013	$446.20 per member per month

No additional contribution was required by the Board for fiscal year 2013 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	$ 2,968,404.94
2012	100%	$ 2,651,668.53
2011	100%	$ 2,437,897.45

NOTE 14: RETIREMENT PLANS

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2013, were 6.00% of annual salary. Employer contributions required for fiscal year 2013 were 11.41% of annual salary as required by the June 30, 2010, actuarial valuation. The employer contribution rate will increase to 12.28% effective July 1, 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	$ 1,918,009.55
2012	100%	$ 1,681,892.23
2011	100%	$ 1,644,529.57

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

DEFINED CONTRIBUTION PLAN

In January 1981, City of Thomasville Board of Education began an employer paid 403(b) annuity plan for all.

The Board selected Variable Annuity Life Insurance Company (VALIC) as the provider of this plan. For each employee covered, the Board began contributing to the plan an amount equal to 4 percent of the employee's base pay, dropping to 2 percent for 2011-12 fiscal year.

The employee becomes vested in the plan with 2 years of experience. Employees who had already achieved 0 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 2 years of service to City of Thomasville Board of Education. If an employee terminates employment prior to achieving 2 years of service, funds paid on behalf of the non-vested employee are credited back to the Board.

The vendor for the plan changed to Hartford in November 2006, then Mass Mutual in March 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed		Required Contribution
2013	100%	$	331,418.90
2012	100%	$	323,248.11
2011	100%	$	583,760.63

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2013

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 10,200,000.00	$ 10,200,000.00	$ 10,563,474.10	$ 363,474.10
Sales Taxes			179,853.94	179,853.94
State Funds	11,935,317.00	12,000,191.15	12,055,814.02	55,622.87
Federal Funds	2,134,581.00	4,346,785.00	3,592,761.67	-754,023.33
Charges for Services	300,000.00	300,000.00	952,322.13	652,322.13
Investment Earnings	45,000.00	45,000.00	14,196.17	-30,803.83
Miscellaneous	30,000.00	30,000.00	500,702.75	470,702.75
Total Revenues	$ 24,644,898.00	$ 26,921,976.15	$ 27,859,124.78	$ 937,148.63
EXPENDITURES				
Current				
Instruction	$ 16,587,517.94	$ 17,596,644.09	$ 17,820,171.97	$ -223,527.88
Support Services				
Pupil Services	1,153,149.00	1,163,649.00	1,580,133.24	-416,484.24
Improvement of Instructional Services	864,003.04	1,897,080.04	1,374,240.30	522,839.74
Educational Media Services	430,462.00	430,462.00	440,934.55	-10,472.55
General Administration	385,971.60	424,343.60	336,003.64	88,339.96
School Administration	1,728,872.00	1,728,973.00	1,778,262.35	-49,289.35
Business Administration	323,147.00	323,147.00	318,257.15	4,889.85
Maintenance and Operation of Plant	2,427,669.00	2,427,669.00	2,525,854.77	-98,185.77
Student Transportation Services	258,855.00	258,855.00	335,264.48	-76,409.48
Central Support Services	217,860.00	219,860.00	243,057.78	-23,197.78
Other Support Services	66,058.57	249,960.57	91,632.61	158,327.96
Enterprise Operations			253,714.61	-253,714.61
Community Services			31,773.84	-31,773.84
Food Services Operation	1,725,000.00	1,725,000.00	1,577,912.25	147,087.75
Total Expenditures	$ 26,168,565.15	$ 28,445,643.30	$ 28,707,213.54	$ -261,570.24
Excess of Revenues over (under) Expenditures	$ -1,523,667.15	$ -1,523,667.15	$ -848,088.76	$ 675,578.39
OTHER FINANCING USES				
Other Uses	-200,000.00	-200,000.00	-204,921.74	-4,921.74
Net Change in Fund Balances	$ -1,723,667.15	$ -1,723,667.15	$ -1,053,010.50	$ 670,656.65
Fund Balances - Beginning	4,639,087.16	4,639,087.16	4,639,087.16	0.00
Adjustments	23,351.51	-4,679.48		4,679.48
Fund Balances - Ending	$ 2,938,771.52	$ 2,910,740.53	$ 3,586,076.66	$ 675,336.13

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $663,196.60 and $619,606.17, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2013

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 1,528,879.77	(1)
Total U. S. Department of Agriculture				$ 1,528,879.77	
Education, U. S. Department of					
Educational Technology State Grants Cluster					
Pass-Through From Georgia Department of Education					
Education Technology State Grants		84.318	N/A	$ 299.59	
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States		84.027	N/A	$ 632,798.91	
Preschool Grants		84.173	N/A	1,686.33	
Total Special Education Cluster				$ 634,485.24	
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
Title I Grants to Local Educational Agencies	*	84.010	N/A	$ 1,193,505.60	
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	$ 47,293.79	
Education Jobs Fund		84.410	N/A	1,140.00	
Improving Teacher Quality State Grants		84.367	N/A	263,267.54	
Rural Education		84.358	N/A	46,457.46	
Total Other Programs				$ 358,158.79	
Total U. S. Department of Education				$ 2,186,449.22	
Defense, U. S. Department of					
Direct					
Department of the Air Force					
R.O.T.C. Program				$ 44,662.12	
Total Expenditures of Federal Awards				$ 3,759,991.11	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $97,487.23.

(2) Expenditures for the funds earned on the School Breakfast Program ($333,788.62) were not maintained separately and are included in the 2013 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the City of Thomasville Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2013

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 806,255.29
Education, Georgia Department of	
Quality Basic Education (1)	
Direct Instructional Cost	
Kindergarten Program	1,084,812.00
Kindergarten Program - Early Intervention Program	152,455.00
Primary Grades (1-3) Program	2,064,780.00
Primary Grades - Early Intervention (1-3) Program	446,026.00
Upper Elementary Grades (4-5) Program	921,271.00
Upper Elementary Grades - Early Intervention (4-5) Program	231,058.00
Middle School (6-8) Program	1,457,313.00
High School General Education (9-12) Program	1,100,037.00
Vocational Laboratory (9-12) Program	299,285.00
Students with Disabilities	1,503,863.00
Gifted Student - Category VI	947,315.00
Remedial Education Program	260,848.00
Alternative Education Program	111,929.00
English Speakers of Other Languages (ESOL)	15,087.00
Media Center Program	299,107.00
20 Days Additional Instruction	86,253.00
Staff and Professional Development	55,964.00
Indirect Cost	
Central Administration	469,114.00
School Administration	627,664.00
Facility Maintenance and Operations	679,825.00
Mid-term Adjustment Hold-Harmless	72,550.00
Amended Formula Adjustment	-1,964,098.00
Categorical Grants	
Pupil Transportation	
Regular	25,866.00
Nursing Services	59,166.00
Other State Programs	
Food Services	44,496.00
Math and Science Supplements	33,211.15
Move on When Ready	800.00
Preschool Handicapped Program	72,306.00
Teachers' Retirement	29,891.58
Virtual Schools Grant	500.00
Vocational Education	36,011.00
Office of the State Treasurer	
Public School Employees' Retirement	24,853.00
	$ 12,055,814.02

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of $1,793,724.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2013

SCHEDULE "4"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
Improving, constructing, renovating or equipping of Thomasville City Schools	$ 11,730,819.00	$ 11,841,177.65	$ 140,884.95	$ 11,700,292.70	$ 11,841,177.65	$ 0.00	6/30/2013
Construction or renovation of administrative and maintenance facilities	300,000.00	43,528.61	111.93	43,416.68	43,528.61		6/30/2014
Renovation, construction and improvements of athletic facilities	1,000,000.00	506,619.54	3,450.00	503,169.54	506,619.54		6/30/2013
System-wide technology	319,681.00	305,680.08		305,680.08	305,680.08		6/30/2013
Purchase of Textbooks	100,000.00	0.00		0.00	0.00		6/30/2013
Acquisition of maintenance and transportation facilities including school buses and other vehicles	500,000.00	216,724.00		216,724.00	216,724.00		6/30/2013
Acquisition of property	200,000.00	0.00		0.00	0.00		6/30/2013
Acquisition of maintenance equipment	100,000.00	82,468.00		82,468.00	82,468.00		6/30/2013
Legal fees associated with SPLOST 2007	30,000.00	29,097.00		29,096.11	29,096.11		6/30/2013
2007 SPLOST proceeds budgeted for interest on Series 2007 General Obligation Bonds	1,463,500.00	1,717,617.00		1,717,617.00	1,717,617.00		6/30/2013
2012 Improving, constructing, renovating or equipment of Thomasville City Schools	8,000,000.00	8,000,000.00	5,406,999.88	188,048.85			6/30/2017
2012 Construction or renovation of administrative and maintenance facilities	700,000.00	700,000.00	851,508.27	0.00			6/30/2017
2012 Renovation, construction and improvements of athletic facilities	4,750,000.00	4,750,000.00	35,442.80	0.00			6/30/2017
2012 System-wide technology and video equipment upgrades	400,000.00	400,000.00	11,820.77	0.00			6/30/2017
2012 Purchase of fine arts equipment, uniforms, instruments	229,900.00	229,900.00		0.00			6/30/2017
2012 Acquisition of maintenance and transportation facilities including school buses and other vehicles	400,000.00	400,000.00		0.00			6/30/2017
2012 Acquisition of maintenance equipment to include HVAC system upgrades	200,000.00	200,000.00		0.00			6/30/2017
Legal fees associated with SPLOST 2012	280,000.00	280,000.00		251,802.12			6/30/2017
2012 SPLOST proceeds budgeted for interest on Series 2012 General Obligation Bonds	1,690,100.00	1,690,100.00		0.00			6/30/2017
	$ 32,394,000.00	$ 31,392,911.88	$ 6,450,218.60	$ 15,038,315.08	$ 14,742,910.99	$ 0.00	

(1) This column represents the School District's original estimate of project costs to be paid from the Education Special Purpose Local Option Sales Tax (ESPLOST) itemized by projects identified in the resolution calling for the ESPLOST.

(2) This column reflects the School District's current estimate of ESPLOST funds to be used on identified projects. Because ESPLOST revenue is currently lower than the estimate, budgeted costs to be paid from ESPLOST have been reduced. Some projects have been deferred or reduced in scope while others have been funded from other sources.

(3) The voters of Thomas County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2013

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) (3)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 1,343,901.00	$ 1,237,555.09	$ 15,636.48	$ 1,253,191.57
Kindergarten Program-Early Intervention Program	196,754.00	107,178.17		107,178.17
Primary Grades (1-3) Program	2,594,062.00	2,467,054.20	95,567.55	2,562,621.75
Primary Grades-Early Intervention (1-3) Program	557,520.00	221,606.06	720.94	222,327.00
Upper Elementary Grades (4-5) Program	1,134,923.00	2,123,565.55	38,358.93	2,161,924.48
Upper Elementary Grades-Early Intervention (4-5) Program	326,032.00	77,206.72	2,030.90	79,237.62
Middle School (6-8) Program	1,817,764.00	2,299,936.89	71,468.86	2,371,405.75
High School General Education (9-12) Program	1,379,959.00	3,389,248.46	203,774.02	3,593,022.48
Vocational Laboratory (9-12) Program	373,021.00	374,088.00	35,515.48	409,603.48
Students with Disabilities	1,898,870.00			
Category II		1,316.11		1,316.11
Category III		1,677,801.68	12,211.28	1,690,012.96
Category IV		318,912.77		318,912.77
Gifted Student - Category VI	1,180,938.00	256,861.03	14,019.03	270,880.06
Remedial Education Program	334,725.00			
Alternative Education Program	138,456.00	230,914.57	1,428.10	232,342.67
English Speakers of Other Languages (ESOL)	18,895.00			
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	$ 13,295,820.00	$ 14,783,245.30	$ 490,731.57	$ 15,273,976.87
Media Center Program	373,664.00	417,127.55	13,738.94	430,866.49
Staff and Professional Development	70,038.00	973.24	34,250.61	35,223.85
TOTAL QBE FORMULA FUNDS	$ 13,739,522.00	$ 15,201,346.09	$ 538,721.12	$ 15,740,067.21

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

(3) Allotments do not include the State Health payments made by GDOE to the Department of Community Health for the certified employees.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 23, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Thomasville Board of Education as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise City of Thomasville Board of Education's basic financial statements, and have issued our report thereon dated June 23, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Thomasville Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Thomasville Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Thomasville Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items FS-7891-13-01, FS-7891-13-02, and FS-7891-13-03, that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Thomasville Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted a certain matter that we have reported to management of City of Thomasville Board of Education in a separate letter dated June 23, 2014.

City of Thomasville Board of Education's Response to Findings

City of Thomasville Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. City of Thomasville Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013YB-30

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 23, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited City of Thomasville Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013. City of Thomasville Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City of Thomasville Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the City of Thomasville Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of City of Thomasville Board of Education's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Thomasville Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013.

Report on Internal Control over Compliance

Management of City of Thomasville Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Thomasville Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Thomasville Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

FS-7891-12-01	Unresolved - See Corrective Action/Responses
FS-7891-12-02	Unresolved - See Corrective Action/Responses

CORRECTIVE ACTION/RESPONSES

REVENUES/RECEIVABLES/RECEIPTS
EXPENDITURES/LIABILITIES/DISBURSEMENTS
Inadequate Accounting Procedures over School Activity Accounts
Finding Control Number: FS-7891-12-01

Upon notification of this finding, a new bookkeeper was hired, but he inherited issues from the previous bookkeeper. The new bookkeeper has been trained and now has a process in place to rectify this issue.

EXPENDITURES/LIABILITIES/DISBURSEMENTS
Inadequate Internal Controls over Credit Cards
Failure to Comply with Statewide Travel Regulations
Inaccurate Reporting of Senior Management Compensation
Finding Control Number: FS-7891-12-02

Upon notification of this finding, a corrective action plan was put into place to correct the issues. Receipts for all credit card transactions are turned in and reconciled with the credit card statement. The Superintendent's fund, which is discretionary, is used for over-allowable travel reimbursement. The Superintendent no longer drives the system car home; therefore, there is no imputed income to report.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:

Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information	Unmodified

Internal control over financial reporting:

▪ Material weakness identified?	No
▪ Significant deficiency identified?	Yes

Noncompliance material to financial statements noted:	No

Federal Awards

Internal Control over major programs:

▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported

Type of auditor's report issued on compliance for major programs:

All major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.010	Title I, Part A Cluster

Dollar threshold used to distinguish between Type A and Type B programs:	$300,000.00
Auditee qualified as low-risk auditee?	No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Finding Control Number:	FS-7891-13-01 Inadequate Internal Control Procedures over School Activity Accounts
Control Category:	Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	N/A

Description:
This is a repeat of prior year finding control number: FS-7891-12-01. The accounting procedures of the School District were insufficient to provide for adequate internal controls over the school activity accounts.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide proper separation of duties and reasonable assurance that transactions are processed according to established procedures.

Condition:
The following errors were noted in our review of the School District's school activity accounts:

Revenues/Receipts/Receivables

- Deposit preparation was not separated from record keeping and cash custody functions.
- A test of thirty-five receipts revealed the following:
    - Thirty-five receipts did not have adequate documentation.
    - Deposit dates could not be determined on thirty-one receipts, therefore a test to determine whether the deposits were made timely could not be performed.
    - On four receipts, the correct amount of the receipt could not be determined.
    - Eighteen receipts could not be traced to the accounting records due to different receipt numbers used for the handwritten receipts and the general ledger.
    - The auditor could not determine whether seventeen receipts were credited to the correct activity account due to lack of documentation.

Expenditures/Liabilities/Disbursements

- A test of twenty-seven disbursements revealed the following:
    - Twenty-four expenditures did not have adequate documentation.
    - The auditor could not determine if any of the twenty-seven expenditures were charged to the correct account due to lack of documentation.
    - The auditor could not determine if sixteen expenditures were for the correct amount due to the lack of documentation.
    - Twenty expenditures were not approved by the principal.
    - Twenty-two expenditures did not document the receipt of goods purchased.

Questioned Cost:
N/A

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Cause:

In discussing this condition with City of Thomasville Board of Education officials, they stated that the bookkeeper was new to the position. There were numerous problems with the school's activity accounts before the bookkeeper began with no examples of how documentation should be maintained.

Effect or Potential Effect:

Errors and/or irregularities may not be detected in a timely manner.

Recommendation:

The School District should implement necessary procedures to ensure that the key accounting functions of deposit preparation and record keeping and cash custody functions are separate. In addition, the School District should implement procedures to ensure that disbursements and receipt of funds within the school activity accounts are adequately documented and recorded in the financial records. The School District should also establish a monitoring process to provide reasonable assurance that transactions are processed according to established procedures.

Views of Responsible Officials and Corrective Action Plans:

We concur with this finding. There were accounting errors but does not appear fraud was evident and errors were attributed to a new employee. The school activity accounts are being reconciled and a more in-depth view of receipts and disbursements will take place. The school activity accounts will be reconciled monthly by the system comptroller as part of the internal auditing process.

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II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Finding Control Number: FS-7891-13-02
Inadequate Controls over Financial Reporting Process
Control Category: Financial Reporting
Internal Control Impact: Significant Deficiency
Compliance Impact: N/A

Description:
Several misstatements were noted in the reporting of the District-wide and Fund financial statements.

Criteria:
Management is responsible for having adequate controls over the financial reporting process, which not only includes proper recording of transactions to the general ledger, but extends to accurate preparation and presentation of the financial statements, including the note disclosures. Chapter 22A *Annual Financial Reporting* of the Financial Management for Georgia Local Units of Administration indicates that School Districts must prepare their financial statements in accordance with generally accepted principles.

Condition:
During the audit, the following correcting entries were proposed and accepted by the School District to properly present the entity's financial statements:

- A review of Special Purpose Local Option Sales Tax (SPLOST) receipts revealed $203,255.20 in taxes revenue earned at June 30, 2013 was not recorded.
- A reclassification entry of $3,006,097.36 from cash to investments was necessary.
- Supplemental Schedule 4 – Schedule of Approved Local Option Sales Tax Projects required revision to include $303,319.30 in expenditures of SPLOST funds.

Cause:
In discussing the issue, management indicated that the failure to record/report the items addressed was an oversight.

Effect of Potential Effect:
The School District did not comply with the requirements of the Georgia Department of Education regarding financial reporting. Adjustments were necessary in order for the School District's financial statements to be in conformity with generally accepted accounting principles.

Recommendation:
The School District should implement controls over the financial statement reporting process as required by the Financial Management for Georgia Local Units of Administration.

Views of Responsible Officials and Corrective Action Plans:
We concur with this finding. Management will implement controls to follow generally accepted principles in the preparation of the financial statements including note disclosures.

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II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Finding Control Number:	FS-7891-13-03 Inadequate Internal Controls over Credit Cards Failure to Comply with Statewide Travel Regulations Inaccurate Reporting of Senior Management Compensation
Control Category:	Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Non-material Noncompliance

Description:
This is a repeat of prior year finding control number: FS-7891-12-02. Charges to the Superintendent's credit card were undocumented, and were in violation of the Statewide Travel Regulations. In addition, the School District failed to report all senior management compensation to the Department of Audits and Accounts in accordance with Official Code of Georgia Annotated (O.C.G.A.) §50-6-27.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that ensure expenditures are properly processed, documented, and comply with State laws and guidelines.

Condition:
A review of the charges made to the School District's credit card assigned to the Superintendent revealed that twelve charges totaling $2,228.82 were not adequately documented. There were also charges of $1,999.93 for meals and lodging for which the Superintendent did not complete travel expense statements. In addition, the School District did not report imputed income for the use of a car by the Superintendent as earned compensation.

Questioned Cost:
$2,228.82

Cause:
In discussing these deficiencies with the School District, the receipts were not turned in with the statements and the travel expense forms were not filled out because the travel was paid out of the Superintendent's discretionary fund.

Effect or Potential Effect:
The School District was not in compliance with O.C.G.A. §50-6-27 for reporting of senior management compensation and the Statewide Travel Regulations for expenditures related to the Superintendent's travel. Also, the School District is susceptible to payment of unallowable expenditures.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Recommendation:

The School District should implement policies and procedures to ensure that expenditures are properly documented, allowable and adhere to Statewide Travel Regulations, and disclosed as required by Federal compensation regulations. In addition, the School District should implement policies and procedures to ensure that the detailed listing of salaries includes all compensation prior to submission to the Georgia Department of Audits and Accounts. The School District should review the questioned costs noted above and determine if a reclaim of funds is appropriate.

Views of Responsible Officials and Corrective Action Plans:

We concur with this finding. Procedures have been put into place to ensure that school system vehicles will only be used during school hours and for official school functions. The system credit card will be reconciled with receipts on a monthly basis. Travel expenses will be documented and accounted for per state regulations as part of the reconciliation of the system credit card.

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III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.