

CITY OF THOMASVILLE BOARD OF EDUCATION
THOMAS COUNTY, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2016
(Including Independent Auditor's Reports)

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY

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SECTION I

FINANCIAL

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 4, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Thomasville Board of Education (School District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

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effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2016, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and 68,* and GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedules of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 31 through 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, consisting of Schedules 6 through 8, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2017, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

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CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2016

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 14,296,890.17
Accounts Receivable, Net	
Taxes	1,024,647.57
State Government	1,716,147.00
Federal Government	850,068.21
Other	7,436.45
Restricted Assets	
Cash and Cash Equivalents Fiscal Agent or Trustee	1,187,262.47
Inventories	23,773.10
Capital Assets, Non-Depreciable	2,597,740.93
Capital Assets, Depreciable (Net of Accumulated Depreciation)	37,203,355.64
Total Assets	58,907,321.54
DEFERRED OUTFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	2,302,624.81
LIABILITIES	
Accounts Payable	1,141,391.36
Salaries and Benefits Payable	3,125,674.16
Payroll Withholdings Payable	57,654.28
Interest Payable	47,950.00
Contracts Payable	1,989,147.75
Net Pension Liability	22,740,860.00
Long-Term Liabilities	
Due Within One Year	2,514,190.81
Due in More Than One Year	14,679,277.90
Total Liabilities	46,296,146.26
DEFERRED INFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	3,885,269.00
NET POSITION	
Net Investment in Capital Assets	31,306,409.57
Restricted for	
Continuation of Federal Programs	23,773.10
Debt Service	2,531,222.12
Capital Projects	6,862,556.77
Unrestricted (Deficit)	(29,695,430.47)
Total Net Position	$ 11,028,531.09

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2016

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 17,945,150.32	$ 4,609.27
Support Services		
Pupil Services	1,915,055.76	97,125.06
Improvement of Instructional Services	1,448,791.29	403.61
Educational Media Services	369,095.21	2,109.67
General Administration	633,260.78	-
School Administration	2,066,788.96	41,082.91
Business Administration	322,354.14	-
Maintenance and Operation of Plant	2,852,037.55	107,707.89
Student Transportation Services	591,782.65	15,914.98
Central Support Services	276,941.24	-
Other Support Services	152,669.15	-
Operations of Non-Instructional Services		
Enterprise Operations	180,654.48	86,122.62
Community Services	41,757.72	-
Food Services	2,136,766.77	166,185.69
Interest on Short-Term and Long-Term Debt	103,107.18	-
Total Governmental Activities	$ 31,036,213.20	$ 521,261.70
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
Other Sales Tax		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
$ 11,567,900.91	$ 1,004,852.70	$ (5,367,787.44)
444,193.43	-	(1,373,737.27)
910,053.99	-	(538,333.69)
360,956.08	-	(6,029.46)
585,168.30	-	(48,092.48)
816,945.19	-	(1,208,760.86)
1,920.38	-	(320,433.76)
808,075.50	-	(1,936,254.16)
5,401.63	-	(570,466.04)
7,629.44	-	(269,311.80)
124,438.87	-	(28,230.28)
-	-	(94,531.86)
15,010.78	-	(26,746.94)
1,427,701.35	-	(542,879.73)
-	-	(103,107.18)
$ 17,075,395.85	$ 1,004,852.70	(12,434,702.95)
		11,751,351.97
		16,709.85
		2,847,730.58
		168,863.88
		19,613.58
		1,214,383.13
		16,018,652.99
		3,583,950.04
		7,444,581.05
		$ 11,028,531.09

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2016

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 3,802,573.23	$ 9,389,351.57	$ 1,104,965.37	$ 14,296,890.17
Accounts Receivable, Net				
Taxes	737,703.29	-	286,944.28	1,024,647.57
State Government	1,716,147.00	-	-	1,716,147.00
Federal Government	850,068.21	-	-	850,068.21
Other	7,436.45	-	-	7,436.45
Restricted Assets				
Cash and Cash Equivalents with Fiscal Agent or Trustee	-	-	1,187,262.47	1,187,262.47
Inventories	23,773.10	-	-	23,773.10
Total Assets	$ 7,137,701.28	$ 9,389,351.57	$ 2,579,172.12	$ 19,106,224.97
LIABILITIES				
Accounts Payable	$ 603,744.31	$ 537,647.05	$ -	$ 1,141,391.36
Salaries and Benefits Payable	3,125,674.16	-	-	3,125,674.16
Payroll Withholdings Payable	57,654.28	-	-	57,654.28
Contracts Payable	-	1,989,147.75	-	1,989,147.75
Total Liabilities	3,787,072.75	2,526,794.80	-	6,313,867.55
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue - Property Taxes	524,389.23	-	-	524,389.23
FUND BALANCES				
Nonspendable	23,773.10	-	-	23,773.10
Restricted	-	6,862,556.77	2,579,172.12	9,441,728.89
Assigned	359,707.29	-	-	359,707.29
Unassigned	2,442,758.91	-	-	2,442,758.91
Total Fund Balances	2,826,239.30	6,862,556.77	2,579,172.12	12,267,968.19
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 7,137,701.28	$ 9,389,351.57	$ 2,579,172.12	$ 19,106,224.97

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2016

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")		$ 12,267,968.19
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	$ 556,331.92	
Construction in progress	2,041,409.01	
Buildings and improvements	41,332,264.92	
Equipment	550,818.05	
Land improvements	1,499,614.42	
Accumulated depreciation	(6,179,341.75)	39,801,096.57
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability		(22,740,860.00)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		(1,582,644.19)
Taxes that are not available to pay for current period expenditures are deferred in the funds.		524,389.23
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	(14,795,000.00)	
Accrued interest payable	(47,950.00)	
Intergovernmental agreement payable	(2,000,000.00)	
Compensated absences payable	(70,087.10)	
Unamortized bond premiums	(328,381.61)	(17,241,418.71)
Net position of governmental activities (Exhibit "A")		$ 11,028,531.09

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2016

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 11,743,178.29	$ -	$ -	$ 11,743,178.29
Sales Taxes	168,863.88	-	2,847,730.58	3,016,594.46
State Funds	13,287,382.82	1,004,852.70	-	14,292,235.52
Federal Funds	3,834,368.97	-	-	3,834,368.97
Charges for Services	521,261.70	-	-	521,261.70
Investment Earnings	5,327.87	10,073.05	4,212.66	19,613.58
Miscellaneous	1,214,383.13	-	-	1,214,383.13
Total Revenues	30,774,766.66	1,014,925.75	2,851,943.24	34,641,635.65
EXPENDITURES				
Current				
Instruction	17,922,775.32	-	-	17,922,775.32
Support Services				
Pupil Services	2,017,181.06	8,247.32	-	2,025,428.38
Improvement of Instructional Services	1,512,827.06	-	-	1,512,827.06
Educational Media Services	386,456.57	-	-	386,456.57
General Administration	441,020.69	209,978.88	-	650,999.57
School Administration	2,158,753.88	-	-	2,158,753.88
Business Administration	300,067.17	38,962.72	1,870.63	340,900.52
Maintenance and Operation of Plant	2,891,792.79	578.88	-	2,892,371.67
Student Transportation Services	415,058.07	-	-	415,058.07
Central Support Services	292,465.78	-	-	292,465.78
Other Support Services	154,682.07	-	-	154,682.07
Enterprise Operations	180,654.48	-	-	180,654.48
Community Services	41,757.72	-	-	41,757.72
Food Services Operation	2,208,475.35	-	-	2,208,475.35
Capital Outlay	-	5,005,174.13	-	5,005,174.13
Debt Services				
Principal	-	-	2,260,000.00	2,260,000.00
Interest	-	-	289,898.00	289,898.00
Total Expenditures	30,923,968.01	5,262,941.93	2,551,768.63	38,738,678.57
Revenues over (under) Expenditures	(149,201.35)	(4,248,016.18)	300,174.61	(4,097,042.92)
OTHER FINANCING SOURCES (USES)				
Proceeds of Bonds	-	10,000,000.00	-	10,000,000.00
Transfers In	-	-	203,985.20	203,985.20
Transfers Out	(203,985.20)	-	-	(203,985.20)
Total Other Financing Sources (Uses)	(203,985.20)	10,000,000.00	203,985.20	10,000,000.00
Net Change in Fund Balances	(353,186.55)	5,751,983.82	504,159.81	5,902,957.08
Fund Balances - Beginning	3,179,425.85	1,110,572.95	2,075,012.31	6,365,011.11
Fund Balances - Ending	$ 2,826,239.30	$ 6,862,556.77	$ 2,579,172.12	$ 12,267,968.19

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2016

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")		$ 5,902,957.08
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay	$ 4,475,970.72	
Depreciation expense	(538,626.49)	3,937,344.23
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		24,883.53
Bond proceeds provide current financial resources to Governmental Funds; however, issuing debt increases Long-Term Liabilities in the Statement of Net Position. In the current period, proceeds were received from:		
General obligation bonds issued		(10,000,000.00)
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Redemption of principal	$ 2,260,000.00	
Amortization of bond premium	164,190.81	
Total long-term debt repayments		2,424,190.81
Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.		22,600.01
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. The net adjustments consist of:		
Decrease in compensated absences	$ 13,904.27	
Pension expense	1,258,070.11	
Total additional expenditures		1,271,974.38
Change in net position of governmental activities (Exhibit "B")		$ 3,583,950.04

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2016

EXHIBIT "G"

	PRIVATE PURPOSE TRUSTS	AGENCY FUNDS
ASSETS		
Cash and Cash Equivalents	$ 1,650.00	$ 99,746.55
Investments	154,909.59	-
Total Assets	$ 156,559.59	$ 99,746.55
LIABILITIES		
Funds Held for Others		$ 99,746.55
NET POSITION		
Held in Trust for Private Purposes	$ 156,559.59	

The notes to the basic financial statements are an integral part of this statement.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2016

EXHIBIT "H"

	PRIVATE PURPOSE TRUSTS
ADDITIONS	
Investment Earnings	
Interest	$ 527.38
DEDUCTIONS	
Scholarships	1,250.00
Change in Net Position	(722.62)
Net Position - Beginning	157,282.21
Net Position - Ending	$ 156,559.59

The notes to the basic financial statements are an integral part of this statement.

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NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The City of Thomasville Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. Net investment in capital assets consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. Restricted net position consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. Unrestricted net position consists of resources not meeting the definition of the two preceding categories. Unrestricted net positon often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), Bond Proceeds and grants from the Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.
- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end.

Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2016, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application.* This statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The School District did not have any items that required a reassessment of value for reporting purposes as a result of adoption of this statement.

In fiscal year 2016, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and 68.* This statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68*, Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement No. 68. It also amends certain provisions of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68 for pension plans and pensions that are within their respective scopes. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2016, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 79, *Certain External Investment Pools and Pool Participants.* This statement addresses accounting and financial reporting for certain external investment pools and pool participants. If an external investment pool meets the criteria in this statement and measures all of its investments at amortized cost, the pool's participants also should measure their investments in that external investment pool at amortized cost for financial reporting purposes. The School District participates in an external investment pool, the State of Georgia local government investment pool (Georgia Fund 1), which does not meet the criteria of this statement. Therefore, the investment in this pool is measured at fair value as provided in paragraph 11 of GASB Statement No. 31, as amended.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

RESTRICTED ASSETS

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of net position because their use is limited by applicable debt statutes, e.g. Qualified Zone Academy Bond sinking funds.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any amount	N/A
Land Improvements	$ 50,000.00	80 years
Buildings and Improvements	$ 50,000.00	15 to 80 years
Equipment	$ 50,000.00	5 to 25 years
Intangible Assets	$ 50,000.00	over 1 year

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

COMPENSATED ABSENCES

Compensated absences payable consists of vacation leave employees earned based on services already rendered.

Vacation leave of 10 days is awarded on a fiscal year basis to all full time personnel employed on a twelve month basis. No other employees are eligible to earn vacation leave. Vacation leave not utilized during the fiscal year may be carried over to the next fiscal year, providing such vacation leave does not exceed 20 days. Upon terminating employment, the School District pays all unused and unforfeited vacation benefits to employees. Accordingly, vacation benefits are accrued as a liability in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements by fiscal-year end.

Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual School Districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District’s government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan’s fiduciary net position and additions to/deductions from the plan’s fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The City of Thomasville adopted the property tax levy for the 2015 tax digest year (calendar year) on September 28, 2015 (levy date) based on property values as of January 1, 2015. Taxes were due on December 20, 2015 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2015 tax digest are reported as revenue in the governmental funds for fiscal year 2016. The City of Thomasville City Clerk bills and collects the property taxes for the School District, withholds 1.25% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2016, for maintenance and operations amounted to $11,180,160.93.

The tax millage rate levied for the 2015 tax year (calendar year) for the School District was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	17.992 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $546,307.51 during fiscal year ended June 30, 2016.

SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to $2,847,730.58 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

The City of Thomasville (City Government) sold general obligation bonds to provide advance funding for capital outlay projects associated with issuance of Education Special Purpose Local Option Sales Tax (ESPLOST). In fiscal year 2016, the School District provided $2,542,200.00 of ESPLOST proceeds to the City Government for debt services on said general obligation debt.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2016, the School District had deposits with a carrying amount of $14,639,580.11 and a bank balance of $15,841,800.53. The bank balances insured by Federal depository insurance were $1,851,958.07 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were $9,953,881.36.

At June 30, 2016, $4,035,961.10 of the School District's bank balance was exposed to custodial credit risk as follows:

Uninsured with collateral held by the pledging financial institution's trust department or agent but not in the School District's name	$ 4,035,961.10

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Statement of Net Position	
Cash and cash equivalents	$ 15,484,152.64
Statement of Fiduciary Net Position	
Cash and cash equivalents	101,396.55
Total cash and cash equivalents	15,585,549.19
Add:	
Deposits with original maturity of three months or more reported as investments	154,909.59
Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	1,100,878.67
Total carrying value of deposits - June 30, 2016	$ 14,639,580.11

CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of $1,100,878.67 in Georgia Fund 1, a local government investment pool. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, $1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2016, was 42 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

NOTE 5: RESTRICTED ASSETS

The restricted assets represent the cash and cash equivalents balance, totaling $1,187,262.47 for the QSCB Bond Sinking Fund.

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2015	Increases	Decreases	Balances June 30, 2016
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 556,331.92	$ -	$ -	$ 556,331.92
Construction in Progress	2,263,805.50	2,041,409.01	2,263,805.50	2,041,409.01
				-
Total Capital Assets Not Being Depreciated	2,820,137.42	2,041,409.01	2,263,805.50	2,597,740.93
Capital Assets Being Depreciated				
Buildings and Improvements	36,633,772.71	4,698,367.21	-	41,332,139.92
Equipment	550,818.05	-	-	550,818.05
Land Improvements	1,499,614.42	-	-	1,499,614.42
Less Accumulated Depreciation for:				
Buildings and Improvements	4,891,242.63	488,214.31	-	5,379,456.94
Equipment	302,923.16	31,667.00	-	334,590.16
Land Improvements	446,424.47	18,745.18	-	465,169.65
Total Capital Assets, Being Depreciated, Net	33,043,614.92	4,159,740.72	-	37,203,355.64
Governmental Activity Capital Assets - Net	$ 35,863,752.34	$ 6,201,149.73	$ 2,263,805.50	$ 39,801,096.57

Current year depreciation expense by function is as follows:

Instruction	$ 506,959.49
Support Services	
Student Transportation Services	31,667.00
	$ 538,626.49

NOTE 7: INTERFUND TRANSFERS

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2016, consisted of the following:

Transfers to	Transfers From General Fund
Debt Service Fund	$ 203,985.20

Transfers are used to move property tax revenues collected by the general fund to cover required deposits into the Qualified School Construction Bonds sinking fund maintained in the debt service fund.

NOTE 8: SHORT-TERM DEBT

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75% of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Tax Anticipation Notes	$ -	$ 2,000,000.00	$ 2,000,000.00	$ -

NOTE 9: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities, were as follows:

	Governmental Activities				
	Balance July 1, 2015	Additions	Deductions	Balance June 30, 2016	Due Within One Year
General Obligation Bonds	$ 7,055,000.00	$ 10,000,000.00	$ 2,260,000.00	$ 14,795,000.00	$ 2,350,000.00
Unamortized Bond Premiums	492,572.42	-	164,190.81	328,381.61	164,190.81
Intergovernmental Agreement	2,000,000.00	-	-	2,000,000.00	-
Compensated Absences (1)	83,991.37	110,501.36	124,405.63	70,087.10	-
	$ 9,631,563.79	$ 10,110,501.36	$ 2,548,596.44	$ 17,193,468.71	$ 2,514,190.81

(1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved property taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

During the current year, the School District issued general obligation bonds totaling $10,000,000.00 to finance various capital outlay projects.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2012	2.00 - 4.00%	4/12/2012	10/1/2018	$ 11,400,000.00	$ 4,795,000.00
General Government - Series 2016	1.59%	5/10/2016	4/1/2023	10,000,000.00	10,000,000.00
				$ 21,400,000.00	$ 14,795,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt Principal	General Obligation Debt Interest	Unamortized Bond Premium
2017	$ 2,350,000.00	$ 191,800.00	$ 164,190.81
2018	2,445,000.00	177,300.00	164,190.80
2019	1,825,000.00	159,000.00	-
2020	1,975,000.00	129,982.00	-
2021	2,020,000.00	98,580.00	-
2022 - 2026	4,180,000.00	100,090.00	-
Total Principal and Interest	$ 14,795,000.00	$ 856,752.00	$ 328,381.61

INTERGOVERNMENTAL CONTRACT

The City of Thomasville Board of Education entered into a contract with the South Georgia Governmental Services Authority dated July 22, 2010, for the issuance of Taxable Revenue bonds (Thomasville School Projects) (Taxable-Qualified School Construction Bonds-Direct Payment) to provide funds to finance the cost of acquiring, constructing and equipping of certain facility improvements of the School District. Under the terms of the contract, the South Georgia Governmental Services Authority issued $2,000,000.00 in Taxable Revenue bonds on behalf of the School District. The obligation of the School District is absolute and unconditional so long as any of the bonds remain outstanding. Under the contract, the School District will exercise its power of taxation to the extent necessary to pay the amounts required to be paid by the contract.

Debt currently outstanding under the Intergovernmental Contract is as follows:

Description	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Intergovernmental Contract	5.46%	7/22/2010	4/1/2020	$ 2,000,000.00	$ 2,000,000.00

The following is a schedule of total Intergovernmental Contract payments:

Fiscal Year Ended June 30:	Principal	Interest
2020	$ 2,000,000.00	$ -

COMPENSATED ABSENCES

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the general fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

NOTE 10: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2015	$ -	$ 7,517.20	$ 7,517.20	$ -
2016	$ -	$ 8,676.69	$ 8,676.69	$ -

The School District elects to pay unemployment insurance taxes using the contributory method. Taxes are paid quarterly to the Georgia Department of Labor using a set rate based on historical experience.

SURETY BOND

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 50,000.00

NOTE 11: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2016:

Nonspendable		
Inventories		$ 23,773.10
Restricted		
Capital projects	$ 6,862,556.77	
Debt service	2,579,172.12	9,441,728.89
Assigned		
School activity acounts		359,707.29
Unassigned		2,442,758.91
Fund Balance, June 30, 2016		$ 12,267,968.19

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 13: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). Additional information about the School OPEB Fund is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This report can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012 pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members

not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2016:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2015 – June 30, 2016	$945.00 per member per month

For non-certificated school personnel:

July 1, 2015 – December 31, 2015	$596.20 per member per month
January 1, 2016 – June 30, 2016	$746.20 per member per month

No additional contribution was required by the Board for fiscal year 2016 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed		Required Contribution
2016	100%	$	3,154,914.43
2015	100%	$	3,143,814.04
2014	100%	$	3,170,883.03

NOTE 14: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2016. The School District's contractually required contribution rate for the year ended June 30, 2016 was 14.27% of annual School District payroll, of which 14.07% of payroll was required from the School District and 0.20% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were $2,302,624.81 and $33,407.94 from the School District and the State, respectively.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was $18,359.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the School District reported a liability for its proportionate share of the net pension liability for TRS ($22,740,860.00).

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	$ 22,740,860.00
State of Georgia's proportionate share of the net pension liability associated with the School District	305,546.00
Total	$ 23,046,406.00

The net pension liability for TRS was measured as of June 30, 2015. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2014. An expected total pension liability as of June 30, 2015 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2015.

At June 30, 2015, the School District's TRS proportion was 0.149375%, which was a decrease of 0.010137% from its proportion measured as of June 30, 2014.

At June 30, 2016, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is $93,626.00.

The PSERS net pension liability was measured as of June 30, 2015. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2014. An expected total pension liability as of June 30, 2015 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2015.

For the year ended June 30, 2016, the School District recognized pension expense of $1,040,176.00 for TRS, and $5,583.00 for PSERS and revenue of ($172.00) for TRS and $5,583.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2016, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ -	$ 200,018.00
Net difference between projected and actual earnings on pension plan investments	-	1,918,215.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	1,767,036.00
School District contributions subsequent to the measurement date	2,302,624.81	-
Total	$ 2,302,624.81	$ 3,885,269.00

The School District contributions subsequent to the measurement date of $2,302,624.81 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2017	$ (1,379,932.00)
2018	$ (1,379,932.00)
2019	$ (1,379,934.00)
2020	$ 330,479.00
2021	$ (75,950.00)

Actuarial assumptions: The total pension liability as of June 30, 2015 was determined by an actuarial valuation as of June 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	3.00%
Salary increases	3.75% – 7.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females set back two years for males and set back three years for females.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

Public School Employees Retirement System:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table set forward one year for males for the period after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	3.00%
Domestic large stocks	39.70%	6.50%
Domestic mid stocks	3.70%	10.00%
Domestic small stocks	1.60%	13.00%
International developed market stocks	18.90%	6.50%
International emerging market stocks	6.10%	11.00%
Total	100.00%	

* Rates shown are net of the 3.00% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	$ 39,078,449.00	$ 22,740,860.00	$ 9,274,800.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at www.trsga.com/publications.

DEFINED CONTRIBUTION PLAN

In January 1981, City of Thomasville Board of Education began an employer paid 403(b) annuity plan for all.

The Board selected Variable Annuity Life Insurance Company (VALIC) as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 4 percent of the employee's base pay, dropping to 2 percent for 2011-12 fiscal year.

The employee becomes vested in the plan with 2 years of experience. Employees who had already achieved 2 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 2 years of service to City of Thomasville Board of Education. If an employee terminates employment prior to achieving 2 years of service, funds paid on behalf of the non-vested employee are credited back to the Board.

The vendor for the plan changed to Hartford in November 2006 to Mass Mutual in March 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2016	100%	$ 323,201.90
2015	100%	$ 319,755.73
2014	100%	$ 326,293.88

NOTE 15 : SUBSEQUENT EVENTS

In the subsequent fiscal year, the School District entered into a capital lease contract with Texas Capital Bank, N.A. which incurred debt in the principal amount of $2,897,758.00 scheduled to be repaid over a period of 20 years. The purpose of the lease is to finance the services and assets described in the "Energy Services Contract" also entered into by the School District in the subsequent fiscal year with Schneider Electric Buildings Americas, Inc.

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net pension liability as a percentage of its covered employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2016	0.149375%	$ 22,740,860.00	$ 305,546.00	$ 23,046,406.00	$ 16,017,281.04	141.98%	81.44%
2015	0.159512%	$ 20,152,237.00	$ 298,155.00	$ 20,450,392.00	$ 16,619,380.78	121.26%	84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net pension liability as a percentage of its covered employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2016	0.00%	$ -	$ 93,626.00	$ 93,626.00	$ 265,522.14	N/A	87.00%
2015	0.00%	$ -	$ 74,883.00	$ 74,883.00	$ 228,419.29	N/A	88.29%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2016	$ 2,302,624.81	$ 2,302,624.81	$ -	$ 16,369,248.13	14.07%
2015	$ 2,077,614.70	$ 2,077,614.70	$ -	$ 16,017,281.04	12.97%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

Method and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2016 reported in that schedule:

Valuation date	June 30, 2013
Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	30 years
Asset valuation method	Five-year smoothed market
Inflation rate	3.00%
Salary increases	3.75 – 7.00%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Public School Employees Retirement System

Changes of assumptions: The last experience investigation was prepared for the five-year period ending June 30, 2009, and based on the results of the investigation various assumptions and methods were revised and adopted by the board on December 16,2010. The next experience investigation will be prepared for the period July 1, 2009 through June 30, 2014.

Method and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2016 reported in that schedule:

Valuation date	June 30, 2013
Actuarial cost method	Entry age
Amortization method	Level dollar, closed
Remaining amortization period	25 years
Asset valuation method	Five-year smoothed market
Inflation rate	3.00%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation
Cost-of living adjustments	1.50% semi-annually

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2016

SCHEDULE "5"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 11,600,000.00	$ 11,600,000.00	$ 11,743,178.29	$ 143,178.29
Sales Taxes	-	-	168,863.88	168,863.88
State Funds	13,064,692.00	13,064,692.00	13,287,382.82	222,690.82
Federal Funds	1,412,000.00	4,074,373.00	3,834,368.97	(240,004.03)
Charges for Services	227,000.00	227,000.00	521,261.70	294,261.70
Investment Earnings	5,500.00	5,500.00	5,327.87	(172.13)
Miscellaneous	50,000.00	50,000.00	1,214,383.13	1,164,383.13
Total Revenues	26,359,192.00	29,021,565.00	30,774,766.66	1,753,201.66
EXPENDITURES				
Current				
Instruction	16,000,818.00	17,247,699.99	17,922,775.32	(675,075.33)
Support Services				
Pupil Services	1,315,736.00	1,578,170.00	2,017,181.06	(439,011.06)
Improvement of Instructional Services	564,440.00	1,526,144.00	1,512,827.06	13,316.94
Educational Media Services	391,215.00	394,165.00	386,456.57	7,708.43
General Administration	418,762.00	463,791.00	441,020.69	22,770.31
School Administration	1,823,496.00	1,823,646.00	2,158,753.88	(335,107.88)
Business Administration	302,240.00	302,240.00	300,067.17	2,172.83
Maintenance and Operation of Plant	2,696,966.00	2,696,966.00	2,891,792.79	(194,826.79)
Student Transportation Services	326,476.00	341,234.00	415,058.07	(73,824.07)
Central Support Services	250,360.00	250,360.00	292,465.78	(42,105.78)
Other Support Services	15,750.00	148,727.00	154,682.07	(5,955.07)
Food Services Operation	1,840,000.00	1,840,000.00	2,208,475.35	(368,475.35)
Community Services Operation	-	-	41,757.72	(41,757.72)
Enterprise Operations	-	-	180,654.48	(180,654.48)
Total Expenditures	25,946,259.00	28,613,142.99	30,923,968.01	(2,310,825.02)
Excess of Revenues over (under) Expenditures	412,933.00	408,422.01	(149,201.35)	(557,623.36)
OTHER FINANCING USES				
Other Uses	(209,000.00)	(209,000.00)	-	209,000.00
Transfers Out	-	-	(203,985.20)	(203,985.20)
Total Other Financing Sources	(209,000.00)	(209,000.00)	(203,985.20)	5,014.80
Net Change in Fund Balances	203,933.00	199,422.01	(353,186.55)	(552,608.56)
Fund Balances - Beginning	3,179,425.85	3,179,425.85	3,179,425.85	-
Adjustments	48,424.46	(2,272.38)	-	2,272.38
Fund Balances - Ending	$ 3,431,783.31	$ 3,376,575.48	$ 2,826,239.30	$ (550,336.18)

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $877,167.43 and $811,947.11, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	16165GA324N1099	$ 304,834.65
National School Lunch Program	10.555	16165GA324N1099	1,520,093.39
Total Child Nutrition Cluster			1,824,928.04
Other Programs			
Pass-through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	15155GA350N8103	4,562.00
Fresh Fruit and Vegetable Program	10.582	16145GA324L1603	41,816.90
Total Other Programs			46,378.90
Total U. S. Department of Agriculture			1,871,306.94
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A150073	620,255.63
Preschool Grants	84.173	H173A150081	22,679.62
Total Special Education Cluster			642,935.25
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A150010	1,800.00
Improving Teacher Quality State Grants	84.367	S367A150001	331,943.11
Rural Education	84.358	S358B150010	57,335.21
Title I Grants to Local Educational Agencies	84.010	S010A150010	1,603,378.59
Total Other Programs			1,994,456.91
Total U. S. Department of Education			2,637,392.16
Defense, U.S. Department of			
Direct			
Department of the Air Force			
R.O.T.C. Program	12.UNKNOWN		42,501.10
Total Expenditures of Federal Awards			$ 4,551,200.20

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Thomasville Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net assets of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES: GENERAL FUND	GOVERNMENTAL FUND TYPES: CAPITAL PROJECTS FUND	TOTAL
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	$ 760,388.94	$ -	$ 760,388.94
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	892,433.00	-	892,433.00
Kindergarten Program - Early Intervention Program	146,993.00	-	146,993.00
Primary Grades (1-3) Program	2,147,563.00	-	2,147,563.00
Primary Grades - Early Intervention (1-3) Program	215,002.00	-	215,002.00
Upper Elementary Grades (4-5) Program	823,328.00	-	823,328.00
Upper Elementary Grades - Early Intervention (4-5) Program	195,462.00	-	195,462.00
Middle School (6-8) Program	1,443,804.00	-	1,443,804.00
High School General Education (9-12) Program	1,380,003.00	-	1,380,003.00
Vocational Laboratory (9-12) Program	262,168.00	-	262,168.00
Students with Disabilities	1,404,805.00	-	1,404,805.00
Gifted Student - Category VI	1,191,229.00	-	1,191,229.00
Remedial Education Program	217,709.00	-	217,709.00
Alternative Education Program	102,320.00	-	102,320.00
English Speakers of Other Languages (ESOL)	13,617.00	-	13,617.00
Media Center Program	290,577.00	-	290,577.00
20 Days Additional Instruction	85,174.00	-	85,174.00
Staff and Professional Development	46,531.00	-	46,531.00
Principal Staff and Professional Development	1,195.00	-	1,195.00
Indirect Cost			
Central Administration	457,783.00	-	457,783.00
School Administration	649,130.00	-	649,130.00
Facility Maintenance and Operations	637,008.00	-	637,008.00
Categorical Grants			
Pupil Transportation			
Regular	40,652.59	-	40,652.59
Nursing Services	53,331.00	-	53,331.00
Mid-term Adjustment Hold Harmless	318,141.00	-	318,141.00
Amended Formula Adjustment	(684,994.00)	-	(684,994.00)
Other State Programs			
Food Services	40,596.00	-	40,596.00
Math and Science Supplements	30,055.97	-	30,055.97
Preschool Handicapped Program	45,554.38	-	45,554.38
Vocational Education	28,056.00	-	28,056.00
Teachers Retirement	33,407.94	-	33,407.94
Georgia State Financing and Investment Commission			
Reimbursement on Construction Projects	-	1,004,852.70	1,004,852.70
Office of the State Treasurer			
Public School Employees Retirement	18,359.00	-	18,359.00
	$ 13,287,382.82	$ 1,004,852.70	$ 14,292,235.52

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2012 Construction or renovation of administrative and maintenance facilities	$ 700,000.00	$ 2,656,534.53	$ -	$ 2,656,534.53	$ -	$ -	6/30/2017
2012 Renovation, construction and improvements of athletic facilities	4,750,000.00	4,830,195.12	2,434,561.71	2,395,633.41	-	-	6/30/2017
2012 System-wide technology and video equipment upgrades	400,000.00	200,000.00	-	16,275.82	-	-	6/30/2017
2012 Purchase of fine arts equipment, uniforms, instruments	229,900.00	129,900.00	-	17,987.32	-	-	6/30/2017
2012 Acquisition of maintenance and transportation facilities including school buses and other vehicles	400,000.00	400,000.00	-	106,921.00	-	-	6/30/2017
2012 Acquisition of maintenance equipment to include HVAC system upgrades	200,000.00	-	-	-	-	-	6/30/2017
Legal fees associated with SPLOST 2012	280,000.00	280,000.00	-	251,802.12	-	-	6/30/2017
2012 SPLOST proceeds budgeted for interest on Series 2012 General Obligation Bonds	1,690,100.00	1,690,100.00	282,200.00	-	-	-	6/30/2017
Total	8,650,000.00	10,186,729.65	2,716,761.71	5,445,154.20	-	-	
2016 SPLOST proceeds budgeted for bond issuance costs on Series 2016 General Obligation Bonds	210,165.00	210,165.00	209,978.88	-	-	-	6/30/2016
2016 Renovations, new construction, and improvements to Thomasville High School to include improvement/ replacement of storm drains; improvement to the AFJROTC/CTAE Tech Building to comply with industry certified standards; upgrade restrooms; and renovation of science labs.	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to MacIntyre Park Middle School & Scholars Academy Building to include renovations/addition to the auditorium stage; improvement/upgrades to lighting and sound system; new stage curtains; parking lot improvements; furnishings; electrical upgrades; restroom and hallway renovations; and upgrades to the cafeteria.	-	-	-	-	-	-	6/30/2017
2016 Renovations and improvements to Harper Elementary School to the kitchen and cafeteria;	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to Jerger Elementary School to include playground upgrades; improvements to drainage on campus; construction/improvement of covered drive-thru (extend front/cafeteria area); and landscape improvements including new turf near gym;	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to Scott Elementary School to include HVAC repair/ replacements, roof repair and replacement as needed, and new construction;	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to Scholars Academy to include renovation of the "multi-purpose" room (old media center); South Building moisture eradication; exterior lighting at North and South Buildings; and separate intercom systems for SA, MPMS, and fieldhouse;	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements system-wide to: athletic facilities for all sports, including landscape improvements for athletic fields including but not limited to fencing and other upgrades; stadium renovations; heating and air conditioning systems; roof renovations/modifications; acquisition of lawn equipment and maintenance equipment; technology upgrades/ replacements and acquisition of software; computers, routers, tablets, switches, cabling; infrastructure modifications; band/music/fine arts program upgrades; acquiring instruments, uniforms; equipment (accessory support); establish landscaping (including drainage); perform signage improvements; parking lot resurfacing and/or new construction furnishings; acquisition and installation of safety & security system upgrades/ installation; cameras; alarm systems; entry/exit identification system; new intercom systems; lighting (exterior); crisis kits (first aid kits, defib machines, etc.); computer controlled HVAC Systems; and transportation upgrades including acquisition of replacement/new buses and replacement vehicles to fleet.	3,120,000.00	3,120,000.00	2,610,154.02	-	-	-	6/30/2017

See notes to the basic financial statements.

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2016 Renovations, new construction, and improvements to athletic facilities and programs including acquisition of material, as needed, and installation of new lighting at stadium field and practice field; new softball parking lot, floor coverings, wall painting, lighting, volleyball (add-on Sport Title IX), relocate home-side (to original side), replace scoreboards (football, baseball), renovate restrooms and concessions at stadium, renovate fieldhouse locker rooms, construct new scoreboard in new gym; and upgrade/renovations of the gym including new metal skin, windows, floors, and locker rooms;	30,000.00	30,000.00	8,247.32	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to Jackson Street Board Office including renovation and/or new construction of warehouse and maintenance facilities; and	-	-	-	-	-	-	6/30/2017
2016 Renovations, new construction, and improvements to the Federal Building Broad Street Office including intercom system, completion of the "Innovation Classroom" space and other second floor space; renovation of windows for energy conservation; and exterior upgrades.	-	-	-	-	-	-	6/30/2017
Total	3,360,165.00	3,360,165.00	2,828,380.22	-	-	-	
Grand Total	$ 12,010,165.00	$ 13,546,894.65	$ 5,545,141.93	$ 5,445,154.20	$ -	$ -	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Thomas County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 4, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Thomasville Board of Education (School District) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 4, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, we did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items FS 2016-001, FS 2016-002, and FS 2016-003 that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standard*s.

School District's Response to Findings

The School District's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 4, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on Compliance for the Major Federal Program

We have audited City of Thomasville Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016. The School District's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the School District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on the Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2016.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2016

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS-7891-12-01	**Accounting Procedures over School Activity Accounts**
Control Category:	Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Finding Status:	Previously Reported Corrective Action Implemented

FS-7891-13-01	**Accounting Procedures over School Activity Accounts**
Control Category:	Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Finding Status:	Previously Reported Corrective Action Implemented

FS 2014-001	**Accounting Procedures over School Activity Accounts**
Control Category:	Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Finding Status:	Previously Reported Corrective Action Implemented

FS 2015-001	**IT General Controls**
Control Category:	Accounting Controls (OVERALL)
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Finding Status:	Unresolved

Entity's Response: The School District will develop policies and procedures for granting, approving, and rescinding user access to the accounting information system, student Information system and school food service point of sale system with passwords to deter unauthorized access. Management will ensure that proper separation of duties exists. Back-up and recovery procedures for these systems will be strengthened. These policies and procedures will be developed by January 31, 2017.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2016

FS 2015-002	**Accounting Procedures over School Activity Accounts**
Control Category:	Cash and Cash Equivalents Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Finding Status:	Previously Reported Corrective Action Implemented

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

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CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2016

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:

Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information	Unmodified

Internal control over financial reporting:

▪ Material weaknesses identified?	Yes
▪ Significant deficiency identified?	None Reported

Noncompliance material to financial statements noted:	No

Federal Awards

Internal Control over major programs:

▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported

Type of auditor's report issued on compliance for major programs:

All major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs:	$750,000.00
Auditee qualified as low-risk auditee?	No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2016-001	IT General Controls
Control Category:	Accounting Controls (Overall)
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2015-001

Description:
The policies and procedures of the School District were insufficient to provide adequate controls over logical access and system backup and recovery related to the School District's significant financial application, student information system and school food service point of sale system.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are properly processed and reported.

Condition:
The School District does not have adequate logical access controls in place to ensure only appropriate users have access to the School District's significant financial application, student information system and school food service point of sale system. For the financial application, we noted several users with access rights that exceeded their need to complete their assigned job functions. Further, the access granted did not adequately separate the functions of initiating, authorizing, and recording transactions, reconciliations, and maintaining the custody of assets. In addition, the School District does not have a formal policy for managing user access to the financial application, student information system, school food service system and supporting infrastructure. For the student information system and the school food service system, we noted the School District did not have adequate password policies. Lastly, it was noted that backup and recovery procedures for the significant financial application, student information system and school food service point of sale system are not adequate.

Cause:
In discussing this condition with the School District, they stated that these issues were the result of a lack of separation of duties and internal control procedures within the finance department.

Effect or Potential Effect:
The lack of adequate controls over the logical access to the School District's financial system may result in errors and/or irregularities which would not be detected in a timely manner

Recommendation:
The School District should enhance logical access controls to include formal policies and procedures for granting, approving and rescinding user access to the applications and access to supporting infrastructure, and for the student information system and school food service point of sale system, password policies to deter unauthorized access. Application access controls in the accounting information system should complement the system of internal control by limiting an employee's access to only the accounting functions necessary for the performance of the employee's duties. Management should ensure that proper separation of duties exists. In the case when management determines separation of duties is not cost beneficial, management should implement compensating controls that assist in assuring that financial transactions are properly processed and reported. Formal

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

logical access policies and procedures will assist in mitigating the risk of manipulation, corruption, or loss of financial data, to ensure the integrity of information which is utilized by management for decision making and financial reporting. Furthermore, the School District should strengthen the backup and recovery procedures for the significant financial application, student information system and school food service point of sale system.

Views of Responsible Officials:
We concur with this finding.

FS 2016-002	Internal Controls over Financial Reporting Process
Control Category:	Financial Reporting
Internal Control Impact:	Material Weakness
Compliance Impact:	None

Description:
The School District did not have adequate internal controls in place over the financial statement reporting process.

Criteria:
Management is responsible for having adequate controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental funds balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Chapter 22A *Annual Financial Reporting* of the Financial Management for Georgia Local Units of Administration provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

Condition:
The following errors and omissions were noted in the School District's financial statements, note disclosures and supplementary information presented for audit:

- An audit adjustment totaling $453,206.34 was proposed and accepted by the client to correctly present contracts payable and accounts payable on the government-wide financial statements and in the capital projects fund on the governmental fund financial statements. The adjustment was material to the capital projects fund.
- A material audit adjustment totaling $2,041,409.01 was proposed and accepted by the client to correctly present a system-wide camera and electronics project as a capital asset on the government-wide financial statements.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

- A material audit adjustment totaling $77.728.79 was proposed and accepted by the client to correctly present cash and cash equivalents in the agency funds on the fiduciary fund statements. The entity had included this amount in the general fund in error.
- A material reclassification entry in the amount of $10,790,190.72 was proposed and accepted by the client to correctly report net investment in capital assets.
- A material reclassification entry totaling $4,335,761.97 was proposed and accepted by the client to correctly report fund balance for the capital projects fund on the governmental fund financial statements.
- A material reclassification entry totaling $504,159.81 was proposed and accepted by the client to correctly report fund balance for the debt service fund on the governmental fund financial statements.
- Other immaterial audit adjustments and reclassifications were proposed and accepted by the client to properly present the School District's financial statements, note disclosures and supplemental information.

Cause:
In discussing this deficiency with management, they stated that due to changes in personnel, no review was performed to make sure proper procedures were performed and that amounts were properly recorded.

Effect or Potential Effect:
Material misstatements were included in the financial statements presented for audit. The lack of controls and monitoring could impact the reporting of the School District's financial position and results of operation.

Recommendation:
The School District should strengthen their internal controls and preparation and review procedures over financial reporting to ensure that the financial statements, including disclosures, presented for audit are complete and accurate. These procedures should be performed by a properly trained individual(s) possessing a thorough understanding of GAAP, the applicable GASB pronouncements and knowledge of the School District's activities and operations. The School District should also consider implementing the use of a review checklist to assist in the review process over the financial statements.

Views of Responsible Officials:
We concur with this finding.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2016-003	Internal Control Procedures
Control Category:	Cash and Cash Equivalents
	Revenues/Receivables/Receipts
	Expenditures/Liabilities/Disbursements
	Employee Compensation
	Journal Entries
Internal Control Impact:	Material Weakness
Compliance Impact:	None

Description:
The accounting procedures of the School District were insufficient to provide adequate internal controls over numerous control categories.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:
Cash and Cash Equivalents

- A separation of duties issue in the cash maintenance process was noted. Finance personnel had the ability to complete bank reconciliations, record and process revenue, and record journal entries.
- A separation of duties issue in the School Activity Accounts was noted. One person records, processes and reports the cash and expenditures at the school level.
- Five of the bank reconciliations reviewed by the auditors did not have evidence of a separate preparer and/or reviewer.

Revenues/Receivables/Receipts

- A separation of duties issue in the revenue process was noted. Finance personnel record, process and report the revenue/receivables and receipts and also complete bank reconciliations and record journal entries.

Expenditures/Liabilities/Disbursements

- The School District did not follow their purchasing policy during the year under review. The policy states that all purchases made by the School District will be made by the central office on written purchase orders. Out of 79 voucher packages reviewed by the auditors, 54 did not have approved purchase orders. The amount of purchases tested that did not have approved purchase orders was $1,202,348.36.
- One subsequent period expenditure, in the amount of $10,640.00, should have been recorded as a payable in the current year.
- Auditor noted that reimbursements totaling $847.92 were paid to a School District employee from Special Purpose Local Option Sales Tax (SPLOST) funds.

Employee Compensation

- Contributions to the Teachers Retirement System (TRS) were tested for fiscal year ended June 30, 2015 (Measurement Date). Employee contributions to TRS were calculated prior to furlough days being removed from the salary base. This resulted in an overpayment to TRS. The projected overpayment to TRS is $32,724.87 for the measurement period.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Journal Entries

- For four of the journal entries tested, the School District could not find or provide documentation to support the journal entries.
- Six journal entries tested, the preparer and approver were the same employee.
- Six journal entries tested did not have evidence of an approver.

Cause:

In discussing this deficiency with management, they stated that due to changes in personnel, no review was performed to make sure proper procedures were performed and that amounts were properly recorded.

Effect or Potential Effect:

Without satisfactory accounting controls and procedures in place, the School District could place itself in a position where potential misappropriation of assets could occur. In addition, the lack of controls impacted its reporting of financial position and results of operations.

Recommendation:

The School District should review accounting procedures in place and design and implement procedures relative to the above control categories to strengthen the internal controls over the accounting function.

Views of Responsible Officials:

We concur with this finding.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION V

MANAGEMENT'S CORRECTIVE ACTION

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CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
AUDITEE'S RESPONSE
SCHEDULE OF MANAGEMENT'S CORRECTIVE ACTION
YEAR ENDED JUNE 30, 2016

CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2016-001	IT General Controls
Control Category:	Accounting Controls (Overall)
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2015-001

The policies and procedures of the School District were insufficient to provide adequate controls over logical access and system backup and recovery related to the School District's significant financial application, student information system and school food service point of sale system.

Corrective Action Plans:
We are in the process of reviewing policies and procedures, staff responsibilities, and processes to provide adequate separation of duties and logical access to systems with our limited number of staff members. The following points are related to our system back-ups.

- PowerSchool is hosted in the cloud and therefore backup testing is not the responsibility of the School District.
- PCS has been backup tested when it became necessary because of corrupt files. The providing company was called and they performed both a restore of the application and database files. The application is not backed up as the providing company is under contract to maintain. The database files are backed up nightly and kept off-site.
- PCGenesis backup testing is not performed because PCGenesis is an old 16-bit DOS application, which backup is performed solely by copying the installed directory to another location. This is done nightly and kept off-site. Restoring a backup is done by reversing the copy process. There is no application to reinstall or databases to restore. A file copy does not need to have testing.

Estimated Completion Date: December 2017
Contact Person: Mary Townsend
Telephone: (229) 225-2600 ext. 1013
E-mail: townsendm@tcitys.org

FS 2016-002	Internal Controls over Financial Reporting Process
Control Category:	Financial Reporting
Internal Control Impact:	Material Weakness
Compliance Impact:	None

The School District did not have adequate internal controls in place over the financial statement reporting process.

Corrective Action Plans:
The personnel in the Finance Department changed in fiscal year 2017. We are reviewing our internal controls to ensure the accounting processes and the financial statement reporting process are complete and accurate.

Estimated Completion Date: November 2017
Contact Person: Mary Townsend
Telephone: (229) 225-2600 ext. 1013
E-mail: townsendm@tcitys.org

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
AUDITEE'S RESPONSE
SCHEDULE OF MANAGEMENT'S CORRECTIVE ACTION
YEAR ENDED JUNE 30, 2016

CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2016-003	Internal Control Procedures
Control Category:	Cash and Cash Equivalents
	Revenues/Receivable/Receipts
	Expenditures/Liabilities/Disbursements
	Employee Compensation
	Journal Entries
Internal Control Impact:	Material Weakness
Compliance Impact:	None

The accounting procedures of the School District were insufficient to provide adequate internal controls over numerous control categories.

Corrective Action Plans:
We are in the process of reviewing our policies and procedures and staff responsibilities to provide adequate internal control over all accounting, finance, personnel, and payroll functions.

Estimated Completion Date: December 2017

Contact Person: Mary Townsend
Telephone: (229) 225-2600 ext. 1013
E-mail: townsendm@tcitys.org

CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS

No matters were reported.