

TOOMBS COUNTY BOARD OF EDUCATION
LYONS, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2018
(Including Independent Auditor's Reports)

TOOMBS COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 10, 2019

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education (School District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

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includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2018, the Toombs County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,* as amended by GASB Statement No. 85, *Omnibus 2017*. The School District restated beginning net position for the effect of GASB Statement No. 75. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

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The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2019 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

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TOOMBS COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

INTRODUCTION

The discussion and analysis of the Toombs County Board of Education's (the School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal years 2018 are as follows:

- General revenues accounted for $10.6 million in revenue or 31.3% of total revenues and extraordinary item. Program specific revenues in the form of charges for services and grants and contributions accounted for $23.2 million or 68.7% of total revenues and extraordinary item of $33.8 million.

- The School District had $33.5 million in expenses related to governmental activities; however, only $23.2 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues net the extraordinary item, primarily property and sales taxes, of $10.6 million were adequate to provide for these programs.

- Long-term liabilities decreased by $1.9 million for 2018. This decrease was due primarily to the principal payments on outstanding general obligation bond debt.

- Among major funds, the general fund had $31.4 million in revenues and $30.8 million in expenditures. The fund balance for the general fund increased from $2.6 million to approximately $3.2 million. This increase was due primarily to an increase in property tax collections and the reduction of formula cuts by the State of Georgia.

- The deficit balance reflected in the unrestricted net position is due to the recording of pensions per GASB No. 68 and GASB No. 71 and the implementation of GASB No.75 relating to accounting and financial reporting for other postemployment benefits (OPEB). The amount of the School District's proportionate share of the collective net pension liability for the Teachers Retirement System cost sharing benefit pension plan was $25.3 million. The amount of the School District's proportionate share of the collective net OPEB liability was $25.1 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the overall financial status.

The fund financial statements focus on individual parts, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary fund statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The fund financial statements reflect the School District's most significant funds. For the year ending June 30, 2018, the general fund represents the most significant fund.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

Government-Wide Statements

The government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the School District's assets and liabilities. All of the current fiscal year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the School District's net position and how it has changed. Net position, the difference between the School District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, are one way to measure the School District's overall financial health or position. Over time, increases or decreases in net position are an indication of whether its financial health is improving or deteriorating. Changes may be the result of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

- Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, student activity accounts and various others.

Fund Financial Statements

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detailed information about the most significant funds or major funds. The School District's major governmental funds are the general fund, the capital projects fund, and the debt service fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on the determination of financial position and change in financial position, not on income determination. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance

educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. **Table 1** provides a summary of the School District's net position for fiscal years 2018 and 2017.

Table 1
Net Position

	Governmental Activities		
	Fiscal Year 2018	Fiscal Year 2017(1)	Net Change
ASSETS			
Cash and Cash Equivalents	$ 5,434,737	$ 5,036,332	$ 398,405
Investments	6,207	6,114	93
Receivables, Net			
Taxes	1,141,066	1,022,074	118,992
State Government	2,386,335	2,274,312	112,023
Federal Government	592,663	919,318	(326,655)
Local	1,480	2,543	(1,063)
Other	81,090	8,128	72,962
Inventories	58,593	55,405	3,188
Capital Assets, Non-Depreciable	1,079,670	1,274,557	(194,887)
Capital Assets, Depreciable			
(Net of Accumulated Depreciation)	55,990,554	57,135,389	(1,144,835)
Total Assets	66,772,395	67,734,172	(961,777)
DEFERRED OUTFLOWS OF RESOURCES			
Related to Defined Benefit Pension Plans	4,134,305	6,949,285	(2,814,980)
Related to OPEB Plan	1,183,524	-	1,183,524
Total Deferred Outflows of Resources	5,317,829	6,949,285	(1,631,456)
LIABILITIES			
Accounts Payable	112,648	88,965	23,683
Salaries and Benefits Payable	3,491,109	3,359,121	131,988
Interest Payable	46,830	55,555	(8,725)
Contacts Payable	21,975	-	21,975
Retainages Payable	-	10,231	(10,231)
Deposits and Unearned Revenues	154,440	22,525	131,915
Net Pension Liability	25,274,346	28,203,353	(2,929,007)
Net OPEB Liabilities	25,133,693	-	25,133,693
Long-Term Liabilities			
Due Within One Year	1,989,164	1,940,469	48,695
Due in More Than One Year	6,304,101	8,277,630	(1,973,529)
Total Liabilities	62,528,306	41,957,849	20,570,457
DEFERRED INFLOWS OF RESOURCES			
Related to Defined Benefit Pension Plans	1,041,178	1,108,594	(67,416)
Related to OPEB Plan	1,913,867	-	1,913,867
Total Deferred Inflows of Resources	2,955,045	1,108,594	1,846,451
NET ASSETS			
Net Investment in Capital Assets	49,026,210	48,441,099	585,111
Restricted for			
Continuation of Federal Programs	768,926	744,123	24,803
Debt Service	1,271,032	2,134,621	(863,589)
Capital Projects	741,442	237,535	503,907
Charter School Contract	-	209,413	(209,413)
Unrestricted (Deficit)	(45,200,737)	(20,149,777)	(25,050,960)
Total Net Position	$ 6,606,873	$ 31,617,014	$ (25,010,141)

(1) Fiscal year 2017 amounts do not reflect the effects of the Restatement of Net Position. See Note 14 in the Notes to the Basic Financial Statements for more information.

During fiscal year 2018, The School District adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. This statement significantly impacted the presentation of the Statement of Net Position by requiring the reporting of the School District's net liability and the deferred inflows and outflows associated with OPEB. The total effect of these Postemployment Benefits on unrestricted net position was an overall decrease of $25.8 million for the year ended June 30, 2018. Although unrestricted net position reflects a large deficit, it should not be considered a financial weakness as these costs are spread out over multiple years well into the future.

Table 2 shows the changes in net position for fiscal years ending June 30, 2018 and June 30, 2017.

Table 2
Change in Net Position

	Governmental Activities	
	Fiscal Year 2018	Fiscal Year 2017 (1)
Revenues:		
Program Revenues:		
Charges for Services	$ 189,493	$ 210,829
Operating Grants and Contributions	22,949,184	22,653,560
Capital Grants and Contributions	83,166	108,789
Total Program Revenues	23,221,843	22,973,178
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	5,634,059	5,359,639
Railroad Cars	13,450	11,036
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Service	2,191,548	-
For Capital Projects	148,545	2,316,136
Other Sales Taxes	46,917	48,366
Grants and Contributions not Restricted		
to Specific Programs	1,923,873	1,951,050
Investment Earnings	4,527	4,553
Miscellaneous	652,991	1,060,249
Extraordinary Item	(12,000)	-
Total General Revenues and Extraordinary item	10,603,910	10,751,029
Total Revenues and Extraordinary item	$ 33,825,753	$ 33,724,207
Program Expenses:		
Instruction	21,866,032	21,648,703
Support Services		
Pupil Services	1,053,657	956,315
Improvement of Instructional Services	1,129,310	1,253,520
Educational Media Services	487,451	453,356
General Administration	284,761	433,225
School Administration	1,729,019	1,630,385
Business Administration	202,322	292,560
Maintenance and Operation of Plant	2,060,601	1,951,910
Student Transportation Services	1,548,808	1,494,677
Central Support Services	12,757	1,447
Other Support Services	122,749	70,431
Operations of Non-Instructional Services		
Enterprise Operations	94,933	107,160
Food Services	2,715,665	2,532,366
Interest on Short-Term and Long-Term Debt	240,957	275,421
Total Expenses	33,549,022	33,101,476
Increase in Net Position	$ 276,731	$ 622,731

(1) Fiscal year 2017 amounts do not reflect the effects of the Restatement of Net Position.
See Note 14 in the Notes to the Basic Financial Statements for more information.

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided by specific programs. The net cost reflects the financial burden of the School District's taxpayers by each activity.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2018	Fiscal Year 2017 (1)	Fiscal Year 2018	Fiscal Year 2017 (1)
Instruction	$ 21,866,032	$ 21,648,703	$ 6,065,859	$ 5,996,106
Support Services:				
Pupil Services	1,053,657	956,315	555,993	597,732
Improvement of Instructional Services	1,129,310	1,253,520	260,955	187,114
Educational Media Services	487,451	453,356	96,526	75,911
General Administration	284,761	433,225	(408,113)	(160,262)
School Administration	1,729,019	1,630,385	860,620	791,780
Business Administration	202,322	292,560	200,227	290,593
Maintenance and Operation of Plant	2,060,601	1,951,910	1,188,264	1,079,549
Student Transportation Services	1,548,808	1,494,677	919,872	823,410
Central Support Services	12,915	1,447	11,002	1,152
Other Support Services	12,757	70,431	38,314	34,186
Operations of Non-Instructional Services:				
Enterprise Operations	94,933	107,160	(25,344)	(32,869)
Food Services	2,715,665	2,532,366	322,047	168,475
Interest on Short-Term and Long-Term Debt	240,957	275,421	240,957	275,421
Total Expenses	$ 33,549,022	$ 33,101,476	$ 10,327,179	$ 10,128,298

(1) Fiscal year 2017 amounts do not reflect the effects of the Restatement of Net Position. See Note 14 in the Notes to the Basic Financial Statements for more information.

Although program revenues make up 67.8% of the funding, the School District is still dependent upon tax revenues for governmental activities. For 2018, 30.8% of cost of services were supplemented by taxes and other general revenues compared to 30.6 % in 2017.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. Total governmental funds had revenues and other financing sources of $33.8 million and expenditures and other financing uses of $33.8 million. Total governmental funds had an increase in fund balance of $22.5 thousand. This increase was due primarily to increases in property taxes and state funds reported in the general fund, which allowed the general fund balance to increase by $600.3 thousand. The capital projects fund balance decreased by $368.4 thousand due to the School District receiving less state funds to cover capital expenditures and Special Purpose Local Option Sales Tax revenues being used for the payment of principal and interest on general long-term debt. The nonmajor governmental fund balance also decreased by $209.4 thousand due to a change in reporting for the activity in this fund.

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund, funded primarily through state revenue and local property tax revenue. During the course of fiscal year 2018, the School District amended its general fund budget as needed.

The School District's budget is adopted at the aggregate fund and function level but is prepared and presented by fund, function, and object for management control.

During fiscal year 2018, the general fund had final actual revenues and other financing sources totaling $31.39 million, which represented an increase from the final budgeted amount of $31.36 million by $34.0 thousand. This difference (actual vs. budget) was mostly due to an increase in state program revenues.

Final actual expenditures during fiscal year 2018 totaling $30.8 million represented a decrease from the final budgeted amount of $31.2 million.

CAPITAL ASSETS

At the end of fiscal year 2018, the School District had $57.1 million invested in capital assets, net of accumulated depreciation. These assets are made up of a broad range of capital assets, including land, buildings, transportation, food service and maintenance equipment. Table 4 reflects a summary of these balances, by class, net of accumulated depreciation.

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities		
	Fiscal Year 2018	Fiscal Year 2017	Net Change
Land	$ 1,079,670	$ 1,079,670	$ -
Construction in Progress	-	194,887	(194,887)
Building and Improvements	53,460,067	54,426,518	(966,451)
Equipment	1,647,386	1,746,847	(99,461)
Land Improvements	883,101	962,024	(78,923)
Total	$ 57,070,224	$ 58,409,946	$ (1,339,722)

The overall capital assets decreased in fiscal year 2018 by $1.3 million due mostly to depreciation in the amount of 1.7 million.

LONG-TERM LIABILITIES

At June 30, 2018, the School District had $7.9 million in general obligation bond debt outstanding with $1.9 million due within one year. The School District entered into one new capital lease in fiscal year 2018. A schedule of future payments can be found in the Notes to the Basic Financial Statements. Table 5 summarizes the long-term liabilities outstanding at June 30, 2018 and 2017.

Table 5
Long-term Liabilities at June 30

	Governmental Activities	
	Fiscal Year 2018	Fiscal Year 2017
General Obligation Bonds	$ 7,950,000	$ 9,805,000
Capital Lease	15,636	-
Unamortized Bond Premiums	327,630	413,099
Total Long-term Liabilities	$ 8,293,266	$ 10,218,099

CURRENT ISSUES

- In fiscal year 2019, the cost of the employer portion of TRS pension will increase approximately $544,500 as the employer contribution rate increases from 16.81% for fiscal year 2018 to 20.90% for fiscal year 2019.

- Approximately 76% of general fund expenses, the main operating fund for the School District, were related to salaries and employee benefits for the year ended June 30, 2018. With such personnel heavy expenses, it is difficult to offset mandated expense increases such as TRS and health insurance premium expenses. The School District consistently evaluates how funds can be spent smarter and more effectively to ensure that County students receive a quality education from effective personnel.

- The School District's millage rate for fiscal year 2018 was 13.956. The net digest for fiscal year 2018 was $371.0 million, which produced approximately $370,640 per mill. As shown in Table 3, property tax, sales taxes and other general revenues are responsible for covering 30.8% of the School District's costs. It is anticipated that this pressure to provide local monies to meet mandated educational requirements and operational costs will continue.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Stephanie Smith at the Toombs County Board of Education, 117 East Wesley Avenue, Lyons, GA 30436.

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TOOMBS COUNTY BOARD OF EDUCATION

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TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2018

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 5,434,737.14
Investments	6,206.63
Receivables, Net	
Taxes	1,141,066.31
State Government	2,386,334.53
Federal Government	592,663.03
Local	1,480.56
Other	81,090.31
Inventories	58,592.81
Capital Assets, Non-Depreciable	1,079,669.70
Capital Assets, Depreciable (Net of Accumulated Depreciation)	55,990,554.29
Total Assets	66,772,395.31
DEFERRED OUTFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plans	4,134,305.45
Related to OPEB Plan	1,183,524.00
Total Deferred Outflows of Resources	5,317,829.45
LIABILITIES	
Accounts Payable	112,647.70
Salaries and Benefits Payable	3,491,109.12
Interest Payable	46,830.01
Contracts Payable	21,975.00
Deposits and Unearned Revenues	154,440.00
Net Pension Liability	25,274,346.00
Net OPEB Liability	25,133,693.00
Long-Term Liabilities	
Due Within One Year	1,989,164.42
Due in More Than One Year	6,304,101.20
Total Liabilities	62,528,306.45
DEFERRED INFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plans	1,041,178.00
Related to OPEB Plan	1,913,867.00
Total Deferred Inflows of Resources	2,955,045.00
NET POSITION	
Net Investment in Capital Assets	49,026,209.88
Restricted for	
Continuation of Federal Programs	768,926.16
Debt Service	1,271,031.92
Capital Projects	741,442.26
Unrestricted (Deficit)	(45,200,736.91)
Total Net Position	$ 6,606,873.31

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2018

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 21,866,032.29	$ -
Support Services		
Pupil Services	1,053,656.64	-
Improvement of Instructional Services	1,129,309.90	-
Educational Media Services	487,451.05	-
General Administration	284,761.10	-
School Administration	1,729,018.78	-
Business Administration	202,321.93	-
Maintenance and Operation of Plant	2,060,601.53	-
Student Transportation Services	1,548,808.38	-
Central Support Services	12,756.91	-
Other Support Services	122,748.76	-
Operations of Non-Instructional Services		
Enterprise Operations	94,933.35	120,277.09
Food Services	2,715,664.80	69,215.52
Interest on Short-Term and Long-Term Debt	240,956.80	-
Total Governmental Activities	$ 33,549,022.22	$ 189,492.61
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Extraordinary Item		
Insurance deductible/expenses related to hurricane damages		
Total General Revenues and Extraordinary Item		
Change in Net Position		
Net Position - Beginning of Year - Restated		
Net Position - End of Year		

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
$ 15,753,600.67	$ 46,573.07	$ (6,065,858.55)
497,663.47	-	(555,993.17)
868,354.37	-	(260,955.53)
389,511.00	1,413.82	(96,526.23)
692,874.50	-	408,113.40
865,654.00	2,744.48	(860,620.30)
2,094.65	-	(200,227.28)
863,189.68	9,148.28	(1,188,263.57)
619,788.18	9,148.28	(919,871.92)
1,755.12	-	(11,001.79)
84,434.78	-	(38,313.98)
-	-	25,343.74
2,310,264.26	14,138.25	(322,046.77)
-	-	(240,956.80)
$ 22,949,184.68	$ 83,166.18	(10,327,178.75)
		5,634,058.99
		13,450.48
		2,191,547.50
		148,544.45
		46,917.20
		1,923,873.00
		4,527.43
		652,990.96
		(12,000.00)
		10,603,910.01
		276,731.26
		6,330,142.05
		$ 6,606,873.31

TOOMBS COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2018

	GENERAL FUND	CAPITAL PROJECTS FUND
ASSETS		
Cash and Cash Equivalents	$ 3,523,042.64	$ 1,911,664.49
Investments	6,206.63	-
Receivables, Net		
Taxes	938,270.42	202,795.89
State Government	2,386,334.53	-
Federal Government	592,663.03	-
Local	1,480.56	-
Other	70,832.31	10,258.00
Due from Other Funds	43,469.20	-
Inventories	58,592.81	-
Total Assets	$ 7,620,892.13	$ 2,124,718.38
LIABILITIES		
Accounts Payable	$ 112,647.70	$ -
Salaries and Benefits Payable	3,491,109.12	-
Due to Other Funds	-	43,469.20
Contracts Payable	-	21,975.00
Deposits and Unearned Revenue	154,440.00	-
Total Liabilities	3,758,196.82	65,444.20
DEFERRED INFLOWS OF RESOURCES		
Unavailable Revenue - Property Taxes	681,778.99	-
FUND BALANCES		
Nonspendable	58,592.81	-
Restricted	710,333.35	2,059,274.18
Assigned	142,353.02	-
Unassigned	2,269,637.14	-
Total Fund Balances	3,180,916.32	2,059,274.18
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 7,620,892.13	$ 2,124,718.38

	DEBT SERVICE FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
	$ 30.01	$ -	5,434,737.14
	-	-	6,206.63
	-	-	1,141,066.31
	-	-	2,386,334.53
	-	-	592,663.03
	-	-	1,480.56
	-	-	81,090.31
	-	-	43,469.20
	-	-	58,592.81
	$ 30.01	$ -	9,745,640.52
	$ -	$ -	112,647.70
	-	-	3,491,109.12
	-	-	43,469.20
	-	-	21,975.00
	-	-	154,440.00
	-	-	3,823,641.02
	-	-	681,778.99
	-	-	58,592.81
	30.01	-	2,769,637.54
	-	-	142,353.02
	-	-	2,269,637.14
	30.01	-	5,240,220.51
	$ 30.01	$ -	9,745,640.52

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2018

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")		$ 5,240,220.51
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land	$ 1,079,669.70	
Buildings and improvements	62,851,423.67	
Equipment	5,384,480.95	
Land improvements	2,181,509.48	
Accumulated depreciation	(14,426,859.81)	57,070,223.99
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability	$ (25,274,346.00)	
Net OPEB liability	(25,133,693.00)	(50,408,039.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions	$ 3,093,127.45	
Related to OPEB	(730,343.00)	2,362,784.45
Taxes that are not available to pay for current period expenditures are deferred in the funds.		681,778.99
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	$ (7,950,000.00)	
Accrued interest payable	(46,830.01)	
Capital leases payable	(15,635.47)	
Unamortized bond premiums	(327,630.15)	(8,340,095.63)
Net position of governmental activities (Exhibit "A")		$ 6,606,873.31

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TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2018

	GENERAL FUND	CAPITAL PROJECTS FUND
REVENUES		
Property Taxes	$ 5,591,352.60	$ -
Sales Taxes	46,917.20	148,544.45
State Funds	19,343,856.16	-
Federal Funds	5,544,807.30	-
Charges for Services	189,492.61	-
Investment Earnings	3,553.76	969.28
Miscellaneous	652,990.96	-
Total Revenues	31,372,970.59	149,513.73
EXPENDITURES		
Current		
Instruction	20,127,290.47	215,187.57
Support Services		
Pupil Services	1,045,408.95	-
Improvement of Instructional Services	1,124,925.72	-
Educational Media Services	451,186.29	-
General Administration	276,307.79	-
School Administration	1,653,930.37	-
Business Administration	283,103.09	-
Maintenance and Operation of Plant	1,898,593.98	-
Student Transportation Services	1,322,726.85	13,351.93
Central Support Services	12,756.91	-
Other Support Services	121,515.25	-
Enterprise Operations	77,047.09	-
Food Services Operation	2,393,253.90	-
Capital Outlay	-	277,666.35
Debt Services		
Principal	5,114.00	-
Dues and Fees	-	-
Interest	-	-
Total Expenditures	30,793,160.66	506,205.85
Revenues over (under) Expenditures	579,809.93	(356,692.12)
OTHER FINANCING SOURCES (USES)		
Insurance Proceeds	-	53,725.00
Capital Leases	20,749.47	-
Transfers In	-	280.80
Transfers Out	(280.80)	-
Extraordinary Item hurricane damages	-	(65,725.00)
Total Other Financing Sources (Uses)	20,468.67	(11,719.20)
Net Change in Fund Balances	600,278.60	(368,411.32)
Fund Balances - Beginning	2,580,637.72	2,427,685.50
Fund Balances - Ending	$ 3,180,916.32	$ 2,059,274.18

The notes to the basic financial statements are an integral part of this statement.

DEBT SERVICE FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
$ -	$ -	$ 5,591,352.60
2,191,547.50	-	2,387,009.15
-	-	19,343,856.16
-	-	5,544,807.30
-	-	189,492.61
4.39	-	4,527.43
-	-	652,990.96
2,191,551.89	-	33,714,036.21
-	-	20,342,478.04
-	-	1,045,408.95
-	-	1,124,925.72
-	-	451,186.29
-	-	276,307.79
-	-	1,653,930.37
-	-	283,103.09
-	-	1,898,593.98
-	-	1,336,078.78
-	-	12,756.91
-	-	121,515.25
-	-	77,047.09
-	-	2,393,253.90
-	-	277,666.35
1,855,000.00	-	1,860,114.00
1,397.50	-	1,397.50
335,150.00	-	335,150.00
2,191,547.50	-	33,490,914.01
4.39	-	223,122.20
-	-	53,725.00
-	-	20,749.47
-	-	280.80
-	(209,412.85)	(209,693.65)
-	-	(65,725.00)
-	(209,412.85)	(200,663.38)
4.39	(209,412.85)	22,458.82
25.62	209,412.85	5,217,761.69
$ 30.01	$ -	$ 5,240,220.51

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2018

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")		$ 22,458.82
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay	$ 348,527.22	
Depreciation expense	(1,742,707.48)	(1,394,180.26)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		(28,707.89)
Capital assets purchased with Universal Service Fund (e-rate) proceeds are not reported in governmental funds. However, in the Statement of Activities, the e-rate proceeds are shown as capital grants and contributions.		83,166.18
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		56,156.87
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.		
Capital leases issued	$ (20,749.47)	
Amortization of bond premium	85,468.68	
Bond principal retirements	1,855,000.00	
Capital lease payments	5,114.00	1,924,833.21
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.		
Pension expense	$ 181,443.81	
OPEB expense	(577,164.00)	(395,720.19)
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued interest on issuance of bonds		8,724.52
Change in net position of governmental activities (Exhibit "B")		$ 276,731.26

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2018

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 557,746.96
LIABILITIES	
Funds Held for Others	$ 557,746.96

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Toombs County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District and its component units, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. Net investment in capital assets consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. Restricted net position consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. Unrestricted net position consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

All other governmental funds not meeting the criteria established for major funds are presented in the nonmajor governmental column of the fund financial statements.

The School District reports the following fiduciary fund type:

- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are

recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. This statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed. The adoption of this statement has a significant impact on the School District's financial statements. As noted in the Restatement of Net Position note disclosure, the School District restated beginning net position for the cumulative effect of this accounting change.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 81*, Irrevocable Split-Interest Agreements*. This statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This statement requires that a government recognize revenue when the resources become applicable to the reporting period. The adoption of this statement does not have a significant impact on the School District's financial statement.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*. The objective of this statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The adoption of this statement does not have a significant impact on the School District's financial statement.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The adoption of this statement does not have a significant impact on the School District's financial statement.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

Due to other funds and due from other funds consist of activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 5,000.00	20 to 80 years
Buildings and Improvements	$ 5,000.00	up to 80 years
Equipment	$ 5,000.00	5 to 25 years
Buses	$ 5,000.00	8 to 14 years

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

LONG-TERM LIABILITIES AND BOND PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The Toombs County Board of Commissioners adopted the property tax levy for the 2017 tax digest year (calendar year) on October 4, 2017 (levy date) based on property values as of January 1, 2017. Taxes were due on December 20, 2017 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2017 tax digest are reported as revenue in the governmental funds for fiscal year 2018. The Toombs County Board of Commissioners bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2018, for maintenance and operations amounted to $5,050,976.58.

The tax millage rate levied for the 2017 tax year (calendar year) for the School District was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	13.956 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $526,925.54 during fiscal year ended June 30, 2018.

SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to $2,340,091.95 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund and function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of the amount budgeted for expenditures between any budget function within the same fund. The Superintendent shall report any such adjustments to the Board. If the expenditure of funds is anticipated to exceed the total appropriation at the aggregate fund level, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2018, the School District had deposits with a carrying amount of $5,998,690.73, and a bank balance of $6,620,376.71. The bank balances insured by Federal depository insurance were $500,030.01, the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were $35,461.89, and the bank balances included in the State's Secure Deposit Program (SDP) were $6,084,884.81.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents	
Statement of Net Position	$ 5,434,737.14
Statement of Fiduciary Net Position	557,746.96
Total cash and cash equivalents	5,992,484.10
Add:	
Deposits with original maturity of three months or more reported as investments	6,206.63
Total carrying value of deposits - June 30, 2018	$ 5,998,690.73

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2017	Increases	Decreases	Balances June 30, 2018
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 1,079,669.70	$ -	$ -	$ 1,079,669.70
Construction in Progress	194,886.98	-	194,886.98	-
Total Capital Assets Not Being Depreciated	1,274,556.68	-	194,886.98	1,079,669.70
Capital Assets Being Depreciated				
Buildings and Improvements	62,720,069.16	191,570.29	60,215.78	62,851,423.67
Equipment	5,047,633.62	435,010.09	98,162.76	5,384,480.95
Land Improvements	2,224,971.48	-	43,462.00	2,181,509.48
Less Accumulated Depreciation for:				
Buildings and Improvements	8,293,551.13	1,135,918.35	38,113.12	9,391,356.36
Equipment	3,300,787.05	527,865.54	91,557.53	3,737,095.06
Land Improvements	1,262,946.80	78,923.59	43,462.00	1,298,408.39
Total Capital Assets, Being Depreciated, Net	57,135,389.28	(1,116,127.10)	28,707.89	55,990,554.29
Governmental Activity Capital Assets - Net	$ 58,409,945.96	$ (1,116,127.10)	$ 223,594.87	$ 57,070,223.99

Current year depreciation expense by function is as follows:

Instruction		$ 966,984.88
Support Services		
Pupil Services	$ 7,474.47	
Improvements of Instructional Services	1,099.90	
Educational Media Services	30,022.57	
General Administration	1,929.65	
School Administration	56,945.83	
Business Administration	944.90	
Maintenance and Operation of Plant	190,828.24	
Student Transportation Services	182,650.37	
Other Support Services	1,481.29	473,377.22
Food Services		284,749.00
Enterprise Operations		17,596.38
		$ 1,742,707.48

NOTE 6: INTERFUND ASSETS, LIABILITIES, AND TRANSFERS

INTERFUND ASSETS AND LIABILITIES

Due to and due from other funds are recorded for interfund receivables and payables which arise from interfund transactions. Interfund balances at June 30, 2018, consisted of the following:

	Due From Other Funds	Due To Other Funds
General Fund	$ 43,469.20	$ -
Capital Projects Fund	-	43,469.20
Total	$ 43,469.20	$ 43,469.20

The capital projects fund plans to reimburse the general fund for loaning funds used to pay for repairs to Booster Stadium.

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2018, consisted of the following:

	Transfers From	
Transfers to	General Fund	Nonmajor Governmental Fund
Capital Projects Fund	$ 280.80	$ -
Agency Funds	-	209,412.85
	$ 280.80	$ 209,412.85

A transfer was used to move revenues collected by the general fund to the capital projects fund to cover a portion of the repairs to Booster Stadium. Additionally, a transfer was used to move the southeastern Early College and Career Academy (Charter School) funds from the nonmajor governmental fund to agency funds. Toombs County Board of Education (School District) no longer has

financial benefit or burden relationship with the Charter School. All operational responsibility for the Charter School now rest with Charter School management. The School District is the fiscal agent for the Charter School and acts in a fiduciary capacity.

NOTE 7: SHORT-TERM DEBT

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75% of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Tax Anticipation Notes	$ -	$ 900,000.00	$ 900,000.00	$ -

NOTE 8: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities, were as follows:

	Governmental Activities				
	Balance July 1, 2017	Additions	Deductions	Balance June 30, 2018	Due Within One Year
General Obligation Bonds	$ 9,805,000.00	$ -	$ 1,855,000.00	$ 7,950,000.00	$ 1,900,000.00
Unamortized Bond Premiums	413,098.83	-	85,468.68	327,630.15	85,468.68
Capital Leases	-	20,749.47	5,114.00	15,635.47	3,695.74
	$ 10,218,098.83	$ 20,749.47	$ 1,945,582.68	$ 8,293,265.62	$ 1,989,164.42

GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved property taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2013A	3.00% - 4.00%	10/10/2013	5/1/2022	$ 9,255,000.00	$ 7,950,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt Principal	General Obligation Debt Interest	Unamortized Bond Premium
2019	$ 1,900,000.00	$ 284,450.00	$ 85,468.68
2020	1,955,000.00	222,450.00	85,468.68
2021	2,015,000.00	163,800.00	85,468.68
2022	2,080,000.00	83,200.00	71,224.11
Total Principal and Interest	$ 7,950,000.00	$ 753,900.00	$ 327,630.15

CAPITAL LEASE

The School District has acquired equipment under the provisions of a long-term lease agreement classified as a capital lease for accounting purposes because it provides for a bargain purchase option or a transfer of ownership by the end of the lease term.

The following asset was acquired through a capital lease and is reflected in the capital asset note at fiscal year-end:

	Governmental Activities
Equipment	$ 20,749.47
Less: Accumulated Depreciation	2,223.16
	$ 18,526.31

During the current fiscal year, the School District entered into a lease agreement as lessee for financing the acquisition of a 2018 Grasshopper Mower with Deck, Sprayer and Aera-Vator at a cost of $20,749.47 with a down payment of $5,114.00. This lease qualifies as a capital lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

Capital lease currently outstanding is as follows:

Purpose	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Grasshopper Mower	3.75%	9/22/2017	9/22/2021	$ 20,749.47	$ 15,635.47

The following is a schedule of total capital lease payments:

Fiscal Year Ended June 30:	Principal	Interest
2019	$ 3,695.74	$ 586.33
2020	3,834.33	447.74
2021	3,978.12	303.95
2022	4,127.28	154.79
Total Principal and Interest	$ 15,635.47	$ 1,492.81

NOTE 9: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for the risk of loss associated with automobiles. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

Georgia School Boards Association Risk and Insurance Management System

The School District participates in the Georgia School Boards Association Risk and Insurance Management System (the System), a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the System for its general insurance coverage. Additional coverage is provided through agreements by the System with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the System varies by line of coverage.

WORKERS' COMPENSATION

Georgia School Boards Association Workers' Compensation Fund

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of $550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of $550 thousand loss per occurrence, up to $2.0 million. In addition to the $550,000.00 per occurrence retention, the Fund also retains an additional $200,000.00 per year corridor retention.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the general fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2017	$ -	$ 120.52	$ 120.52	$ -
2018	$ -	$ 3,037.48	$ 3,037.48	$ -

SURETY BOND

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 30,000.00
Drivers Education Instruction	$ 10,000.00
Athletic Director	$ 10,000.00

NOTE 10: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2018:

Nonspendable		
Inventories		$ 58,592.81
Restricted		
Continuation of federal programs	$ 710,333.35	
Capital projects	741,442.26	
Debt service	1,317,861.93	2,769,637.54
Assigned		
School activity accounts		142,353.02
Unassigned		2,269,637.14
Fund Balance, June 30, 2018		$ 5,240,220.51

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

Contributions: As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were $928,594.00 for the year ended June 30, 2018. Active employees are not required to contribute to the School OPEB Fund.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2018, the School District reported a liability of $25,133,693.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2016. An expected total OPEB liability as of June 30, 2017 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2017. At June 30, 2017, the School District's proportion was 0.178888%, which was an increase of 0.001971% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the School District recognized OPEB expense of $1,505,758.00. At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	$ -	$ 1,913,867.00
Net difference between projected and actual earnings on OPEB plan investments	7,351.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	247,579.00	-
School District contributions subsequent to the measurement date	928,594.00	-
Total	$ 1,183,524.00	$ 1,913,867.00

School District contributions subsequent to the measurement date of $928,594.00 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2019	$ (297,854.00)
2020	$ (297,854.00)
2021	$ (297,854.00)
2022	$ (297,854.00)
2023	$ (299,693.00)
2024	$ (167,828.00)

Actuarial assumptions: The total OPEB liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017:

OPEB:

Inflation	2.75%
Salary increases	3.25% - 7.00%, average, including inflation
ERS	4.50%, including inflation
JRS	4.50%, including inflation
LRS	None
TRS	3.25 — 9.00%, including inflation
PSERS	N/A
Long-term expected rate of return	3.88%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.75%
Medicare Eligible	5.75%
Ultimate trend rate	
Pre-Medicare Eligible	5.00%
Medicare Eligible	5.00%
Year of Ultimate trend rate	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For ERS, JRS and LRS members: The RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward 2 years or both males and females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB and set back 7 years for males and set forward 3 years for females is used for the period after disability retirement.
- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

Additionally, there was a change that affected measurement of the total OPEB liability since the prior measurement date. The methodology used to determine employee and retiree participation in the School OPEB Fund is based on their current or last employer payroll location. Current and former employees of public school districts, libraries, regional educational service agencies and community colleges are allocated to the School OPEB Fund irrespective of retirement system affiliation. In addition, the discount rate increased from 3.07% to 3.58%.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Local Government Investment Pool	100.00%	1.13%

* Rate shown is net of the 2.75% assumed rate of inflation.

Discount rate: In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.58% was used as the discount rate. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.56% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2115. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2029. Therefore, the calculated discount rate of 3.58% was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.58%, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1 percentage-point higher (4.58%) than the current discount rate:

	1% Decrease (2.58%)	Current Discount Rate (3.58%)	1% Increase (4.58%)
Net OPEB Liability	$ 29,841,757.00	$ 25,133,693.00	$ 21,418,075.00

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Net OPEB Liability	$ 20,832,967.00	$ 25,133,693.00	$ 30,733,230.00

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at https://sao.georgia.gov/comprehensive-annual-financial-reports.

NOTE 13: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the *O.C.G.A.* assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2018. The School District's contractually required contribution rate for the year ended June 30, 2018 was 16.81% of annual School District payroll, of which 16.62% of payroll was required from the School District and 0.19% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were $2,634,844.45 and $29,074.78 from the School District and the State, respectively.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A.

assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was $53,103.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the School District reported a liability of $25,274,346.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	$	25,274,346.00
State of Georgia's proportionate share of the net pension liability associated with the School District		47,578.00
Total	$	25,321,924.00

The net pension liability for TRS was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2017.

At June 30, 2017, the School District's TRS proportion was 0.135991%, which was a decrease of 0.000712% from its proportion measured as of June 30, 2016.

At June 30, 2018, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is $261,394.00.

The PSERS net pension liability was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2017.

For the year ended June 30, 2018, the School District recognized pension expense of $2,465,235.00 for TRS and $52,681.00 for PSERS and revenue of $13,891.00 for TRS and $52,681.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 945,416.00	$ 95,383.00
Changes of assumptions	554,045.00	-
Net difference between projected and actual earnings on pension plan investments	-	173,930.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	771,865.00
School District contributions subsequent to the measurement date	2,634,844.45	-
Total	$ 4,134,305.45	$ 1,041,178.00

The School District contributions subsequent to the measurement date of $2,634,844 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2019	$ (481,093.00)
2020	$ 1,090,000.00
2021	$ 530,338.00
2022	$ (693,839.00)
2023	$ 12,877.00

Actuarial assumptions: The total pension liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	$ 41,478,167.00	$ 25,274,346.00	$ 11,926,039.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at www.trsga.com/publications and http://www.ers.ga.gov/formspubs/formspubs.html.

NOTE 14: RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2018, the School District made prior period adjustments due to the adoption of GASB Statement No. 75, as described in "New Accounting Pronouncements", which require the restatement of the June 30, 2017, net position in Governmental Activities. The result is a decrease in net position at July 1, 2017 of $25,286,872.00. This change is in accordance with generally accepted accounting procedures.

Net Position, July 1, 2017 as previously reported	$	31,617,014.05
Prior Period Adjustment - Implementation of GASB No. 75: Net OPEB Liability (measurement date)		(26,219,605.00)
Deferred Outflows - School District's Contributions made during fiscal year 2017		932,733.00
Net Position, July 1, 2017, as restated	$	6,330,142.05

NOTE 15: EXTRAORDINARY ITEM

During fiscal year 2018, the School District sustained damages to the football stadium during Hurricane Irma in the amount of $65,725.00 A property claim was filed with Georgia School Board Association Risk and Insurance Management System which covered $63,725.00 of the repairs less the $10,000.00 deductible.

NOTE 16: SUBSEQUENT EVENTS

On May 19, 2019 the voters of Toombs County authorized the School District to issue General Obligation Bonds in the amount of $6,025,000.00 and the continuation of a 1% sales tax to be used for capital improvement and for the repayment of debt incurred for the construction of Toombs County High School.

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TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2018	0.135991%	$ 25,274,346.00	$ 47,578.00	$ 25,321,924.00	$ 15,658,673.37	161.41%	79.33%
2017	0.136703%	$ 28,203,353.00	$ -	$ 28,203,353.00	$ 15,094,728.93	186.84%	76.06%
2016	0.140441%	$ 21,380,748.00	$ -	$ 21,380,748.00	$ 14,824,395.13	144.23%	81.44%
2015	0.142080%	$ 17,949,934.00	$ -	$ 17,949,934.00	$ 14,407,600.89	124.59%	84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2018	0.00%	$ -	$ 261,394.00	$ 261,394.00	$ 728,391.07	N/A	85.69%
2017	0.00%	$ -	$ 335,228.00	$ 335,228.00	$ 693,860.80	N/A	81.00%
2016	0.00%	$ -	$ 235,801.00	$ 235,801.00	$ 740,925.09	N/A	87.00%
2015	0.00%	$ -	$ 224,650.00	$ 224,650.00	$ 771,363.07	N/A	88.29%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
SCHOOL OPEB FUND
FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability (asset)	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2018	0.178888%	$ 25,133,693.00	$ -	$ 25,133,693.00	$ 13,362,633.48	188.09%	1.61%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2018	$ 2,634,844.45	$ 2,634,844.45	$ -	$ 15,851,880.81	16.62%
2017	$ 2,230,298.64	$ 2,230,298.64	$ -	$ 15,658,673.37	14.24%
2016	$ 2,154,017.82	$ 2,154,017.82	$ -	$ 15,094,728.93	14.27%
2015	$ 1,949,407.96	$ 1,949,407.96	$ -	$ 14,824,395.13	13.15%
2014	$ 1,769,253.39	$ 1,769,253.39	$ -	$ 14,407,600.89	12.28%
2013	$ 1,696,148.79	$ 1,696,148.79	$ -	$ 14,865,458.28	11.41%
2012	$ 1,525,068.38	$ 1,525,068.38	$ -	$ 14,835,295.52	10.28%
2011	$ 1,551,972.13	$ 1,551,972.13	$ -	$ 15,097,005.15	10.28%
2010	$ 1,549,155.71	$ 1,549,155.71	$ -	$ 15,905,089.42	9.74%
2009	$ 1,505,834.98	$ 1,505,834.98	$ -	$ 16,226,670.04	9.28%

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
SCHOOL OPEB FUND
FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2018	$ 928,594.00	$ 928,594.00	$ -	$ 13,859,309.24	6.70%
2017	$ 932,733.00	$ 932,733.00	$ -	$ 13,362,633.48	6.98%
2016	$ 740,708.00	$ 740,708.00	$ -	$ 12,755,874.89	5.81%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

Employees' Retirement System

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and slary increases.

Public School Employees Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

School OPEB Fund

Changes of benefit terms: In June 30, 2010 actuarial valuation, there was a change of benefit terms to require Medicare-eligible recipients to enroll in a Medicare Advantage plan to receive the State subsidy.

Changes in assumptions: In the revised June 30, 2017 actuarial valuation, there was a change relating to employee allocation. Employees were previously allocated based on their Retirement System membership, and currently employees are allocated based on their current employer payroll location.

In the June 30, 2015 actuarial valuation, decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.

In the June 30, 2012 actuarial valuation, a data audit was performed and data collection procedures and assumptions were changed.

TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2018

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 5,826,980.00	$ 5,826,980.00	$ 5,591,352.60	$ (235,627.40)
Sales Taxes	26,013.00	26,013.00	46,917.20	20,904.20
State Funds	18,205,606.00	19,089,010.00	19,343,856.16	254,846.16
Federal Funds	5,460,855.00	5,508,699.00	5,544,807.30	36,108.30
Charges for Services	71,100.00	71,100.00	189,492.61	118,392.61
Investment Earnings	1,412.00	1,412.00	3,553.76	2,141.76
Miscellaneous	836,412.00	836,412.00	652,990.96	(183,421.04)
Total Revenues	30,428,378.00	31,359,626.00	31,372,970.59	13,344.59
EXPENDITURES				
Current				
Instruction	20,004,943.74	20,050,779.74	20,127,290.47	(76,510.73)
Support Services				
Pupil Services	908,767.64	1,290,344.00	1,045,408.95	244,935.05
Improvement of Instructional Services	555,328.00	1,210,725.33	1,124,925.72	85,799.61
Educational Media Services	449,451.83	449,452.00	451,186.29	(1,734.29)
General Administration	315,797.96	393,290.00	276,307.79	116,982.21
School Administration	1,527,887.14	1,516,060.00	1,653,930.37	(137,870.37)
Business Administration	295,785.44	293,686.00	283,103.09	10,582.91
Maintenance and Operation of Plant	1,928,440.42	1,930,640.24	1,898,593.98	32,046.26
Student Transportation Services	1,456,810.83	1,496,211.00	1,322,726.85	173,484.15
Central Support Services	30,000.00	30,000.00	12,756.91	17,243.09
Other Support Services	30,517.67	77,346.67	121,515.25	(44,168.58)
Enterprise Operations	-	-	77,047.09	(77,047.09)
Food Services Operation	2,435,422.45	2,443,852.45	2,393,253.90	50,598.55
Debt Service	-	-	5,114.00	(5,114.00)
Total Expenditures	29,939,153.12	31,182,387.43	30,793,160.66	389,226.77
Excess of Revenues over (under) Expenditures	489,224.88	177,238.57	579,809.93	402,571.36
OTHER FINANCING SOURCES (USES)				
Other Long-Term Debt Proceeds	-	-	20,749.47	20,749.47
Other Uses	-	-	(280.80)	(280.80)
Total Other Financing Sources (Uses)	-	-	20,468.67	20,468.67
Net Change in Fund Balances	489,224.88	177,238.57	600,278.60	423,040.03
Fund Balances - Beginning	2,862,654.31	2,862,654.31	2,580,637.72	(282,016.59)
Adjustments	71,828.36	(70,163.43)	-	70,163.43
Fund Balances - Ending	$ 3,423,707.55	$ 2,969,729.45	$ 3,180,916.32	$ 211,186.87

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $330,842.71 and $331,437.19, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	185GA324N1099	$ 560,928.83
National School Lunch Program	10.555	185GA324N1099	1,629,912.54
Total Child Nutrition Cluster			2,190,841.37
Other Programs			
Pass-Through From Bright From the Start:			
Georgia Department of Early Care and Learning			
Child and Adult Care Food Program	10.558	16165GA368N1099	14,414.88
Pass-Through From Georgia Department of Education			
Food Services			
Fresh Fruit and Vegetable Program	10.582	185GA324L1603	74,780.19
Total Other Programs			89,195.07
Total U. S. Department of Agriculture			2,280,036.44
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A170073	160,963.30
Grants to States	84.027	H027A180073	451,272.90
Preschool Grants	84.173	H173A170081	764.00
Preschool Grants	84.173	H173A180081	24,751.36
Total Special Education Cluster			637,751.56
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A180010	60,341.56
English Language Acquisition State Grants	84.365	S365A170010	6,164.73
English Language Acquisition State Grants	84.365	S365A180010	29,748.17
Migrant Education - State Grant Program	84.011	S011A170011	33,705.51
Migrant Education - State Grant Program	84.011	S011A180011	243,596.74
Rural Education	84.358	S365B170010	1,461.00
Rural Education	84.358	S365B180010	50,621.95
Striving Readers	84.371	S371C170002	74,757.62
Student Support and Academic Enrichment Program	84.424A	S424A180011	30,499.17
Supporting Effective Instruction State Grants	84.367	S367A170001	46,127.90
Supporting Effective Instruction State Grants	84.367	S367A180001	83,322.39
Title I Grants to Local Educational Agencies	84.010	S010A170010	155,603.46
Title I Grants to Local Educational Agencies	84.010	S010A180010	1,506,523.73
Twenty-First Century Community Learning Centers	84.287	S287C170010	55,976.72
Twenty-First Century Community Learning Centers	84.287	S287C180010	312,991.43
Total Other Programs			2,691,442.08
Total U. S. Department of Education			3,329,193.64
Total Expenditures of Federal Awards			$ 5,609,230.08

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Toombs County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 702,458.05
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	887,477.00
Kindergarten Program - Early Intervention Program	189,366.00
Primary Grades (1-3) Program	2,239,263.00
Primary Grades - Early Intervention (1-3) Program	507,133.00
Upper Elementary Grades (4-5) Program	1,153,964.00
Upper Elementary Grades - Early Intervention (4-5) Program	229,694.00
Middle School (6-8) Program	1,989,327.00
High School General Education (9-12) Program	1,719,799.00
Vocational Laboratory (9-12) Program	625,828.00
Students with Disabilities	2,720,701.00
Gifted Student - Category VI	272,595.00
Remedial Education Program	120,411.00
Alternative Education Program	141,526.00
English Speakers of Other Languages (ESOL)	427,774.00
Media Center Program	349,873.00
20 Days Additional Instruction	107,383.00
Staff and Professional Development	57,463.00
Principal Staff and Professional Development	1,372.00
Indirect Cost	
Central Administration	550,165.00
School Administration	777,210.00
Facility Maintenance and Operations	755,570.00
Mid-term Adjustment Hold-Harmless	31,575.00
Amended Formula Adjustment	(260,640.00)
Categorical Grants	
Pupil Transportation	
Regular	496,569.00
Nursing Services	58,368.00
Sparsity	
Education Equalization Funding Grant	1,923,873.00
Other State Programs	
Food Services	50,510.00
Math and Science Supplements	15,644.06
Preschool Disability Services	96,066.00
Teacher of the Year	507.25
Teachers Retirement	29,074.78
Vocation Supervisors	16,502.00
Vocational Education	119,152.00
Governor's Office of Student Achievement	
Connections for Classrooms Grant	138,950.00
Office of the State Treasurer	
Public School Employees Retirement	53,103.00
CONTRACT	
Human Resources, Georgia Department of	
Family Connection	48,250.02
	$ 19,343,856.16

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TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2018

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST #4							
i. Constructing and equipping two (new) or replacement schools, specifically: Toombs County High School and Toombs Central School	$ 11,340,000.00	$ 17,543,710.95	$ 207,788.04	$ 17,335,922.91	$ 17,543,710.95	$ -	Completed
ii. Modifying and equipping the existing Toombs County High School for further instructional use	3,000,000.00	3,000,000.00	-	749,464.46	-	-	6/30/2020
iii. Purchasing School buses	500,000.00	100,000.00	-	4,774.67	-	-	6/30/2020
iv. Purchasing textbooks, furniture, techology, additional instructional materials and equipment for all	-	500,000.00	215,187.57	-	-	-	6/30/2020
v. Constructing additions to and/or renovating, modifying, and equipping existing school system facilities and making critical infrastructure improvements to	500,000.00	400,000.00	83,230.24	55,871.22	-	-	6/30/2020
SPLOST #4 Totals	$ 15,340,000.00	$ 21,543,710.95	$ 506,205.85	$ 18,146,033.26	$ 17,543,710.95	$ -	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

Prior Years	$ 1,354,736.88
Current Year	335,150.00
Total	$ 1,689,886.88

See notes to the basic financial statements.

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 10, 2019

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Report on Compliance for Each Major Federal Program

We have audited the Toombs County Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

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Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 10, 2019

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education (School District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated December 10, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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TOOMBS COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2018

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

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SECTION IV

FINDINGS AND QUESTIONED COSTS

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TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2018

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? — No

Identification of major program:

CFDA Numbers	Name of Federal Program or Cluster
84.010	Title I Grants to Local Educational Agencies
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs: $750,000.00

Auditee qualified as low-risk auditee? — No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.