

ANNUAL FINANCIAL REPORT • FISCAL YEAR 2023

Toombs County Board of Education

Lyons, Georgia

Including Independent Auditor's Report

Greg S. Griffin | State Auditor

DOAA
Georgia Department
of Audits & Accounts

Toombs County Board of Education

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Section I

Financial

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DOAA
Georgia Department
of Audits & Accounts

Greg S. Griffin
State Auditor

INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and fiduciary activities of the Toombs County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and fiduciary activities of the School District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2023, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. The School District restated beginning balances for the effect of GASB Statement No. 96. Our opinions are not modified with respect to this matter.

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As described in Note 13 to the financial statements, in 2023, the School District restated the prior period financial statements to correct a misstatement. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

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We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2024 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

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A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

March 27, 2024

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TOOMBS COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

INTRODUCTION

The discussion and analysis of the Toombs County Board of Education's (the School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year 2023 are as follows:

- On the government-wide financial statements, the assets and deferred outflow of resources of the School District exceeded liabilities and deferred inflow of resources by $35.4 million for the fiscal year ended June 30, 2023.

- General revenues accounted for $15.8 million in revenue or 31.5% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for $34.5 million or 68.5% of total revenues of $50.3 million.

- The School District had $42.1 million in expenditures related to governmental activities; however, $34.5 million of these expenditures were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of $15.8 million were adequate to provide for these programs.

- Among major funds, the general fund had $45.6 million in revenues and $43.1 million in expenditures. The fund balance for the general fund increased by $0.60 million from $12.7 million to approximately $13.3 million.

- The deficit balance reflected in the unrestricted net provision is due to the recording of pensions per GASB No. 68, GASB No. 71, and GASB No. 75 relating to accounting and financial reporting for postemployment benefits. The amount of the School District's proportionate share of the collective net pension liability for the Teachers Retirement System cost sharing benefit pension plan was $39.4 million. The amount of the School District's proportionate share of the collective net Other Post Employment Benefit (OPEB) liability was $16.3 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This report consists of several parts including management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the overall financial status.

The fund financial statements focus on individual parts, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The fund financial statements reflect the School District's most significant funds. For the year ending June 30, 2023, the general fund, capital projects fund, and debt service fund represent the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

Government-Wide Statements

The government-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question about whether the School District is in a better financial position than last year? The Statement of Net Position and the Statement of Activities provides the basis for answering this question. These financial statements include all of the School District's non-financial assets, deferred outflows of resources, liabilities, and deferred inflows of resources. These accounts use the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenditures regardless of when cash is received or paid.

The two government-wide statements report the School District's net position and how it has changed. Net position, the difference between the School District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, is one way to measure the School District's overall financial health or position. Over time, increases or decreases in net position are an indication of whether its financial health is improving or deteriorating. Changes may be the result of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

- Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, student activity accounts and various others.

Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required by State law and some by bond requirements. The School District's major governmental funds are the general fund, the capital projects fund, and the debt service fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on the determination of financial position and change in financial position, not on income determination. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled to the financial statements.

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to others, the School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2023 and 2022.

Table 1
Net Position

	Governmental Activities		
	Fiscal Year 2023	Fiscal Year 2022 (1)	Net Change
ASSETS			
Cash and Cash Equivalents	$ 20,913,690	$ 12,463,481	$ 8,450,209
Investments	-	4,543,260	(4,543,260)
Receivable, Net			
Interest	-	1,665	(1,665)
Taxes	1,408,729	1,646,970	(238,241)
State Government	3,263,338	2,528,636	734,702
Federal Government	1,959,218	1,439,983	519,235
Other	41,149	28,846	12,303
Inventories	79,738	66,975	12,763
Prepaid Items	459,404	133,550	325,854
Intangible Right-to-Use Assets (Net of Accumulated Amortization)	315,273	63,594	251,679
Subscription Right-to-Use Assets (Net of Accumulated Amortization)	173,200	-	173,200
Capital Assets, Non-Depreciable	2,205,667	1,018,112	1,187,555
Capital Assets, Depreciable			
(Net of Accumulated Depreciation)	58,613,957	58,398,557	215,400
Total Assets	89,433,363	82,333,629	7,099,734
DEFERRED OUTFLOWS OF RESOURCES			
Related to Defined Benefit Pension Plans	18,764,579	7,941,540	10,823,039
Related to OPEB Plan	4,505,217	3,851,954	653,263
Total Deferred Outflows of Resources	23,269,796	11,793,494	11,476,302
LIABILITIES			
Accounts Payable	833,416	394,735	438,681
Salaries and Benefits Payable	3,888,053	3,577,109	310,944
Interest Payable	26,845	39,432	(12,587)
Net Pension Liability	39,357,606	10,831,036	28,526,570
Net OPEB Liability	16,308,362	17,316,002	(1,007,640)
Long-Term Liabilities			
Due Within One Year	2,201,943	2,117,997	83,946
Due in More Than One Year	2,437,277	4,332,945	(1,895,668)
Total Liabilities	65,053,502	38,609,256	26,444,246
DEFERRED INFLOWS OF OUTFLOWS			
Related to Defined Benefit Pension Plans	961,671	16,928,468	(15,966,797)
Related to OPEB Plan	11,256,312	11,352,475	(96,163)
Total Deferred Inflows of Resources	12,217,983	28,280,943	(16,062,960)
NET ASSETS			
Net Investment in Capital Assets	56,901,177	53,261,622	3,639,555
Restricted for			
Continuation of Federal Programs	1,474,604	1,427,505	47,099
Debt Service	58,854	81,690	(22,836)
Capital Projects	4,258,449	3,015,326	1,243,123
Unrestricted (Deficit)	(27,261,410)	(30,549,219)	3,287,809
Total Net Position	$ 35,431,674	$ 27,236,924	$ 8,194,750

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position. See Note 13 in the Notes to the Basic Financial Statements for more information.

Total assets increased by $7.1 million. This was related to an increase in cash and cash equivalents due to an increase in state program revenues, increase in investment earnings, increase in property tax revenues and an increase in collections of Education Special Purpose Local Option Sales Tax (ESPLOST). Of that $7.1 million, 20% was due to an increase in capital assets, net of accumulated depreciation and amortization, primarily related to the construction in progress at year end of the access control project for the system.

Total liabilities, excluding net pension liabilities and net OPEB liabilities, decreased by $1.1 million primarily due to the long-term debt payment of $2.0 million. The pension and OPEB activity changed due to the combination of the decrease in deferred outflows of resources and total liabilities and the increase in deferred inflows of resources which had a net effect of an increase in $20 thousand in net positions. In fiscal year 2023, the overall net position increased by $8.2 million.

Table 2 shows the changes in net position for fiscal years ending June 30, 2023 and 2022.

Table 2
Change in Net Position

	Governmental Activities		
	Fiscal Year 2023	Fiscal Year 2022(1)	Net Change
Revenues			
Program Revenues:			
Charges for Services	$ 266,273	$ 191,183	$ 75,090
Operating Grants and Contributions	33,305,421	32,280,334	1,025,087
Capital Grants and Contributions	912,929	-	912,929
Total Program Revenues	34,484,623	32,471,517	2,013,106
General Revenues:			
Taxes			
Property Taxes			
For Maintenance and Operations	7,409,733	6,998,708	411,025
Railroad Cars	-	21,326	(21,326)
Sales Taxes			
Special Purpose Local Option Sales Tax			
For Debt Service	2,257,675	2,168,452	89,223
For Capital Projects	1,204,929	1,212,451	(7,522)
Other Taxes	72,943	79,439	(6,496)
Grants and Contributions not			
Restricted to Specific Programs	3,043,541	3,076,473	(32,932)
Investment Earnings	603,879	31,249	572,630
Miscellaneous	1,230,498	937,033	293,464
Special Iten			
Loss on Sale of Capital Assets	-	(133,946)	133,946
Total General Revenues and Special Item	15,823,198	14,391,185	1,432,013
Total Revenues and Special Item	50,307,821	46,862,702	3,445,119
Program Expenses:			
Instruction	26,531,213	20,970,975	5,560,238
Support Services			
Pupil Services	2,389,047	1,609,153	779,894
Improvement of Instructional Services	1,442,826	1,234,122	208,704
Educational Media Services	635,206	486,058	149,148
General Administration	370,700	313,140	57,560
School Administration	1,971,010	1,608,325	362,685
Business Administration	370,475	294,797	75,678
Maintenance and Operation of Plant	2,779,965	2,567,442	212,523
Student Transportation Services	1,868,385	1,718,266	150,119
Central Support Services	251,519	144,583	106,936
Other Support Services	71,463	87,119	(15,656)
Operations of Non-Instructional Services			
Enterprise Operations	237,656	234,387	3,269
Community Services	40,031	23,781	16,250
Food Services	3,014,379	2,648,985	365,394
Interest on Long-Term Debt	139,196	130,666	8,530
Total Expenses	42,113,071	34,071,799	8,041,272
Increase in Net Position	$ 8,194,750	$ 12,790,903	$ (4,596,153)

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position.
See Note 13 in the Notes to the Basic Financial Statements for more information.

In fiscal year 2023, program revenues, in the form of charges for services, operating grants and capital grants and contributions increased by $2.0 million for governmental activities due to an increase in both operating and capital grants and programs revenues. General revenues increased by $1.4 million due to increases in the collection of property and sales taxes and an increase in investment earnings. Program expenditures increased by $8.1 million from 2022 to 2023 primarily due to the result of actuarial estimates for lower pension expenses for fiscal year 2023 as compared to the prior year.

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. It identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2023	Fiscal Year 2022(1)	Fiscal Year 2023	Fiscal Year 2022(1)
Instruction	$ 26,531,213	$ 20,970,975	$ 3,634,311	$ (240,547)
Support Services:				
Pupil Services	2,389,047	1,609,153	1,010,040	826,438
Improvement of Instructional Services	1,442,826	1,234,122	184,626	(16,328)
Educational Media Services	635,206	486,058	135,913	46,086
General Administration	370,700	313,140	(724,171)	(926,103)
School Administration	1,971,010	1,608,325	934,735	549,310
Business Administration	370,475	294,797	361,106	279,129
Maintenance and Operation of Plant	2,779,965	2,567,442	1,654,918	1,523,922
Student Transportation Services	1,868,385	1,718,266	363,970	(161,798)
Central Support Services	251,519	144,583	77,220	46,615
Other Support Services	71,463	87,119	42,170	36,063
Operations of Non-Instructional Services:				
Enterprise Operations	237,656	234,387	38,705	99,568
Community Services	40,031	23,781	-	-
Food Services	3,014,379	2,648,985	(224,291)	(629,370)
Interest on Long-Term Debt	139,196	130,666	139,196	130,666
Total Expenses	$ 42,113,071	$ 34,071,799	$ 7,628,448	$ 1,563,651

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position.
See Note 13 in the Notes to the Basic Financial Statements for more information.

Although program revenues make up a majority of the funding, the School District is still greatly dependent upon tax revenues for governmental activities. For 2023, 18.1% of expenditures were supplemented by taxes and other general revenues.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues and other financing sources of $51.9 million and total expenditures and other financing uses of $47.9 million. There was an increase in the fund balance totaling $4.0 million for the governmental funds as a whole. This increase was mostly due to an increase in state grants and program revenues and an increase in investment earnings.

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund, which includes local, state and federal funds collected and disbursed for the purpose of operating the School District. During the course of fiscal year 2023, the School District amended its general fund budget as needed.

The School District's budget is based on its overall mission and incorporates site-based budgeting into the budget process to control total site budgets but provide flexibility for site management.

For the general fund, the actual revenues and other financing sources totaling $45.9 million represented a decrease from the final budgeted amount of $46.3 million by $335 thousand. This difference (final actual vs. final budget) was primarily due to actual expenditures of federal funds being less than budgeted which in turn reduced federal grant revenues.

Final actual expenditures and other financing uses during fiscal year 2023 totaling $45.3 million represented a decrease from the final budgeted amount of $46.0 million by $719 thousand. The decrease in actual expenditures versus final budget expenditures was due primarily to a reduction in federal spending.

CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS

At the fiscal year ended June 30, 2023, the School District had $61.3 million invested in capital assets net of accumulated depreciation and intangible right-to-use assets net of accumulated amortization. These assets are made up of a broad range of capital assets, including land, buildings, transportation, food service and maintenance equipment. Table 4 reflects a summary of these balances, by class, net of accumulated depreciation and amortization.

Table 4
Capital Assets and Intangible Right-to-Use Assets
(Net of Depreciation and Amortization)

	Governmental Activities		
	Fiscal Year 2023	Fiscal Year 2022 (1)	Net Change
Land	$ 1,018,112	$ 1,018,112	$ -
Construction In Progress	1,187,555	-	1,187,555
Building and Improvements	52,571,061	53,771,417	(1,200,356)
Equipment	4,146,796	2,693,577	1,453,219
Land Improvements	1,896,100	1,933,563	(37,463)
Right-to-use Equipment	315,273	63,594	251,679
Right-to-use Subscription Assets	173,200	-	173,200
Total	$ 61,308,097	$ 59,480,263	$ 1,827,834

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position. See Note 13 in the Notes to the Financial Statements for more information.

The overall capital assets increased in fiscal year 2023 by $1.8 million primarily due to the addition of the assets related to the ongoing access control project not completed by the end of the fiscal year.

LONG-TERM LIABILITIES

At June 30, 2023, the School District had $4.6 million in total debt outstanding with $2.2 million due within one year. Table 5 summarizes long term debt outstanding at June 30, 2023 and 2022.

Table 5
Long-term Debt at June 30

	Governmental Activities	
	Fiscal Year 2023	Fiscal Year 2022 (1)
General Obligation Bonds	$ 4,095,000	$ 6,025,000
Unamortized Bond Premiums	210,757	325,716
Leases	333,463	65,386
Subscription Liabilities	-	34,840
Total	$ 4,639,220	$ 6,450,942

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position. See Note 13 in the Notes to the Financial Statements for more information.

CURRENT ISSUES

Despite the challenges presented by the pandemic, the Toombs County Board of Education is strong financially, and we remain optimistic about the ability of the School District to maximize all of the financial resources to continue to provide a quality education to our students.

For the final year, the School District will continue to utilize Elementary and Secondary School Emergency Relief (ESSER) funding to provide resources and tools to address learning loss students may have incurred due to the pandemic and supplemental instructional initiatives in 2024. The School District also plans to utilize ESSER funding to purchase equipment to provide a safer environment for students and staff.

Approximately 71.59% of general fund expenditures, the main operating fund for the School District, were related to salaries and employee benefits for the year ended June 30, 2023. More than a third of certified personnel in the School District have 21 years or more of experience resulting in salaries at the highest possible state pay level. With such heavy personnel expenditures, it is difficult to offset mandated expenditure increases such as TRS and health insurance premium expenditures. Salary and benefit expenditures increased by 5.59% in 2023. The School District consistently evaluates how funds can be spent smarter and more effectively to ensure that students receive a quality education from effective personnel.

The School District's millage rate for fiscal year 2023 was 14.37. The net digest increased from $407.0 million in fiscal year 2022 to $443.0 million in fiscal year 2023. The net digest for fiscal year 2023 produced approximately $443,053 per mill. As shown in Table 3, property tax, sales tax, and other general revenues are responsible for covering 18.1% of the School District's costs.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Stephanie Smith, Finance Director for the Toombs County Board of Education, 600 Bulldog Road Unit 1, Lyons, GA 30436. You may also email your questions to stephanie.smith@toombs.k12.ga.us.

Toombs County Board of Education

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TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2023

EXHIBIT "A"

		GOVERNMENTAL ACTIVITIES
ASSETS		
Cash and Cash Equivalents	$	20,913,689.92
Accounts Receivable, Net		
Taxes		1,408,728.82
State Government		3,263,338.46
Federal Government		1,959,218.14
Other		41,148.91
Inventories		79,737.64
Prepaid Items		459,403.71
Intangible Right-to-Use Assets (Net of Accumulated Amortization)		315,273.01
Subscription Right-to-Use Assets (Net of Accumulated Amortization)		173,200.00
Capital Assets, Non-Depreciable		2,205,667.49
Capital Assets, Depreciable (Net of Accumulated Depreciation)		58,613,956.65
Total Assets		89,433,362.75
DEFERRED OUTFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan		18,764,579.00
Related to OPEB Plan		4,505,217.00
Total Deferred Outflows of Resources		23,269,796.00
LIABILITIES		
Accounts Payable		833,415.33
Salaries and Benefits Payable		3,888,052.32
Interest Payable		26,845.20
Net Pension Liability		39,357,606.00
Net OPEB Liability		16,308,362.00
Long-Term Liabilities		
Due Within One Year		2,201,943.38
Due in More Than One Year		2,437,277.37
Total Liabilities		65,053,501.60
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan		961,671.00
Related to OPEB Plan		11,256,312.00
Total Deferred Inflows of Resources		12,217,983.00
NET POSITION		
Net Investment in Capital Assets		56,901,177.12
Restricted for		
Continuation of Federal Programs		1,474,603.76
Debt Service		58,853.86
Capital Projects		4,258,449.04
Unrestricted (Deficit)		(27,261,409.63)
Total Net Position	$	35,431,674.15

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
JUNE 30, 2023

EXHIBIT "B"

	EXPENSES	PROGRAM REVENUES: CHARGES FOR SERVICES	PROGRAM REVENUES: OPERATING GRANTS AND CONTRIBUTIONS	PROGRAM REVENUES: CAPITAL GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES					
Instruction	$ 26,531,212.93	$ -	$ 22,896,901.44	$ -	$ (3,634,311.49)
Support Services					
Pupil Services	2,389,046.54	-	994,736.95	384,269.12	(1,010,040.47)
Improvement of Instructional Services	1,442,826.21	-	1,258,199.94	-	(184,626.27)
Educational Media Services	635,205.92	-	499,293.33	-	(135,912.59)
General Administration	370,700.45	-	1,094,871.78	-	724,171.33
School Administration	1,971,010.15	-	1,036,275.63	-	(934,734.52)
Business Administration	370,474.78	-	9,368.44	-	(361,106.34)
Maintenance and Operation of Plant	2,779,964.77	-	1,125,046.51	-	(1,654,918.26)
Student Transportation Services	1,868,384.76	-	975,754.60	528,660.00	(363,970.16)
Central Support Services	251,519.40	-	174,299.84	-	(77,219.56)
Other Support Services	71,463.36	-	29,293.01	-	(42,170.35)
Operations of Non-Instructional Services					
Enterprise Operations	237,656.15	198,951.33	-	-	(38,704.82)
Community Services	40,030.96	-	40,030.96	-	-
Food Services	3,014,378.70	67,321.60	3,171,348.21	-	224,291.11
Interest on Long-Term Debt	139,195.51	-	-	-	(139,195.51)
Total Governmental Activities	$ 42,113,070.59	$ 266,272.93	$ 33,305,420.64	$ 912,929.12	(7,628,447.90)

General Revenues	
Taxes	
Property Taxes	
For Maintenance and Operations	7,409,733.29
Sales Taxes	
Special Purpose Local Option Sales Tax	
For Debt Services	2,257,675.00
For Capital Projects	1,204,928.95
Other Sales Tax	72,943.49
Grants and Contributions not Restricted to Specific Programs	3,043,541.00
Investment Earnings	603,879.29
Miscellaneous	1,230,497.44
Total General Revenues	15,823,198.46
Change in Net Position	8,194,750.56
Net Position - Beginning of Year (Restated)	27,236,923.59
Net Position - End of Year	$ 35,431,674.15

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2023

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 12,424,587.21	$ 8,399,903.65	$ 89,199.06	$ 20,913,689.92
Accounts Receivable, Net				
Taxes	1,093,216.00	315,512.82	-	1,408,728.82
State Government	3,263,338.46	-	-	3,263,338.46
Federal Government	1,959,218.14	-	-	1,959,218.14
Other	41,148.91	-	-	41,148.91
Inventories	79,737.64	-	-	79,737.64
Prepaid Items	339,403.71	120,000.00	-	459,403.71
Total Assets	$ 19,200,650.07	$ 8,835,416.47	$ 89,199.06	$ 28,125,265.60
LIABILITIES				
Accounts Payable	$ 756,969.34	$ 72,945.99	$ 3,500.00	$ 833,415.33
Salaries and Benefits Payable	3,888,052.32	-	-	3,888,052.32
Total Liabilities	4,645,021.66	72,945.99	3,500.00	4,721,467.65
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue - Property Taxes	862,149.98	-	-	862,149.98
Unavailable Revenue - Federal Funds	339,403.71	-	-	339,403.71
Total Deferred Inflows of Resources	1,201,553.69	-	-	1,201,553.69
FUND BALANCES				
Nonspendable	79,737.64	120,000.00	-	199,737.64
Restricted	1,394,866.12	4,138,449.04	85,699.06	5,619,014.22
Assigned	501,703.35	4,504,021.44	-	5,005,724.79
Unassigned	11,377,767.61	-	-	11,377,767.61
Total Fund Balances	13,354,074.72	8,762,470.48	85,699.06	22,202,244.26
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 19,200,650.07	$ 8,835,416.47	$ 89,199.06	$ 28,125,265.60

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2023

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")			$ 22,202,244.26
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			
Land	$	1,018,112.49	
Construction in progress		1,187,555.00	
Buildings and improvements		65,881,324.99	
Equipment		9,091,438.27	
Land improvements		3,479,694.95	
Accumulated depreciation		(19,838,501.56)	60,819,624.14
Right-to use assets used in governmental activities are not financial resources and therefore are not reported in the funds.			
Leased machinery and equipment	$	439,794.01	
Subscription leases		216,500.00	
Accumulated amortization - right-to-use assets		(167,821.00)	488,473.01
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.			
Net pension liability	$	(39,357,606.00)	
Net OPEB liability		(16,308,362.00)	(55,665,968.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.			
Related to pensions	$	17,802,908.00	
Related to OPEB		(6,751,095.00)	11,051,813.00
Taxes that are not available to pay for current period expenditures are deferred in the funds.			862,149.98
Federal grant revenues that are not available to pay for current period deferred in the funds.			339,403.71
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.			
Bonds payable	$	(4,095,000.00)	
Accrued interest payable		(26,845.20)	
Lease liability payable		(333,463.40)	
Unamortized bond premiums		(210,757.35)	(4,666,065.95)
Net position of governmental activities (Exhibit "A")			$ 35,431,674.15

TOOMBS COUNTY BOARD OF EDUCATION

EXHIBIT "E"

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2023

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 7,237,548.92	$ -	$ -	$ 7,237,548.92
Sales Taxes	72,943.49	1,204,928.95	2,257,675.00	3,535,547.44
State Funds	24,733,671.85	-	-	24,733,671.85
Federal Funds	11,695,069.14	-	-	11,695,069.14
Charges for Services	266,272.93	-	-	266,272.93
Investment Earnings	363,624.16	236,002.69	4,252.44	603,879.29
Miscellaneous	1,230,497.44	-	-	1,230,497.44
Total Revenues	45,599,627.93	1,440,931.64	2,261,927.44	49,302,487.01
EXPENDITURES				
Current				
Instruction	26,192,390.11	-	-	26,192,390.11
Support Services				
Pupil Services	2,145,928.80	29,907.35	-	2,175,836.15
Improvement of Instructional Services	1,416,568.01	-	-	1,416,568.01
Educational Media Services	602,316.63	-	-	602,316.63
General Administration	357,746.62	-	-	357,746.62
School Administration	1,874,100.59	3,938.00	-	1,878,038.59
Business Administration	364,360.36	-	-	364,360.36
Maintenance and Operation of Plant	2,542,049.27	69,246.21	-	2,611,295.48
Student Transportation Services	2,524,623.76	-	-	2,524,623.76
Central Support Services	294,853.26	-	-	294,853.26
Other Support Services	70,686.80	-	-	70,686.80
Enterprise Operations	227,088.29	-	-	227,088.29
Community Services	40,030.96	-	-	40,030.96
Food Services Operation	3,078,772.04	-	-	3,078,772.04
Capital Outlay	1,223,415.00	270,273.09	-	1,493,688.09
Debt Services				
Principal	93,964.60	-	1,930,000.00	2,023,964.60
Dues and Fees	-	-	4,575.00	4,575.00
Interest	20,315.87	-	241,850.00	262,165.87
Total Expenditures	43,069,210.97	373,364.65	2,176,425.00	45,619,000.62
Revenues over (under) Expenditures	2,530,416.96	1,067,566.99	85,502.44	3,683,486.39
OTHER FINANCING SOURCES (USES)				
Lease Liability Proceeds	327,201.72	-	-	327,201.72
Transfers In	-	2,250,000.00	-	2,250,000.00
Transfers Out	(2,250,000.00)	-	-	(2,250,000.00)
Total Other Financing Sources (Uses)	(1,922,798.28)	2,250,000.00	-	327,201.72
Net Change in Fund Balances	607,618.68	3,317,566.99	85,502.44	4,010,688.11
Fund Balances - Beginning	12,746,456.04	5,444,903.49	196.62	18,191,556.15
Fund Balances - Ending	$ 13,354,074.72	$ 8,762,470.48	$ 85,699.06	$ 22,202,244.26

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2023

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E")		$ 4,010,688.11
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets and right-to-use assets are allocated over their estimated useful lives as depreciation expense.		
Capital outlay	$ 2,908,448.04	
Intangible right-to-use outlay	543,701.72	
Depreciation expense	(1,889,762.24)	
Amortization Expense	(118,822.51)	1,443,565.01
Capital assets purchased with Universal Service Fund (e-rate) proceeds are not reported in governmental funds. However, in the Statement of Activities, the e-rate proceeds are shown as capital grants and contributions.		384,269.12
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		172,184.37
Operating Grants and Contributions reported in the Statement of Activities that do not provide current financial resources are not reported as federal revenues in the funds.		339,403.71
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.		
Lease liability proceeds	$ (327,201.72)	
Bond principal retirements	1,930,000.00	
Lease liability payments	59,124.60	
Subscription liability payments	34,840.00	
Amortization of bond premium	114,958.56	1,811,721.44
District pension/OPEB contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.		
Pension expense	$ (1,736,734.00)	
OPEB expense	1,757,066.00	20,332.00
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Net decrease in accrued interest		12,586.80
Change in net position of governmental activities (Exhibit "B")		$ 8,194,750.56

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2023

EXHIBIT "G"

		CUSTODIAL FUNDS
ASSETS		
Cash and Cash Equivalents	$	362,463.43
Receivables, Net		
Other		192,465.00
Total Assets		554,928.43
LIABILITIES		
Accounts Payable		228,099.84
NET POSITION		
Restricted		
Southeastern Early College and Career Academy	$	326,828.59

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2023

EXHIBIT "H"

		CUSTODIAL FUNDS
ADDITIONS		
Contributions	$	811,151.13
Interest		3,943.61
Miscellaneous		34,515.00
Total Additions		849,609.74
DEDUCTIONS		
Purchased Professional Services		629,870.30
Supplies and Other		123,317.46
Total Deductions		753,187.76
Change in Net Position		96,421.98
Net Position - Beginning		230,406.61
Net Position - Ending	$	326,828.59

The notes to the basic financial statements are an integral part of this statement.

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NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

Reporting Entity

The Toombs County (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

Basis of Presentation

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

Government-Wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and bond proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Custodial funds are used to report resources held by the School District in a purely custodial capacity.

Basis of Accounting

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers certain revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

New Accounting Pronouncements

In fiscal year 2023, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement defines subscription-based information technology arrangements and provides uniform guidance for accounting and financial reporting for transactions that meet that definition. Under this statement, a government is required to recognize a subscription liability and an intangible right-to-use asset for contracts that meet the definition of a subscription-based information technology arrangement. The cumulative effect of GASB Statement No. 96 is described in the restatement note.

Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

Receivables

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

Inventories

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to

account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

Prepaid Items

Payments made to vendors for services that will benefit future accounting periods are recorded as prepaid items, in both the government-wide and governmental fund financial statements.

Capital Assets

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 5,000.00	20 to 80 years
Buildings and Improvements	$ 5,000.00	Up to 80 years
Equipment	$ 5,000.00	5 to 25 years
Buses	$ 5,000.00	8 to 14 years
Intangible Assets	$ 200,000.00	5 to 10 years

Intangible Right-To-Use Assets

Leases, as a lessee, are included as intangible right-to-use assets and lease obligations on the Statement of Net Position. Subscription-based information technology arrangements (SBITAs) result in an intangible right-to-use subscription asset and a subscription liability on the Statement of Net Position.

An intangible right-to-use asset represents the School District's right to use an underlying asset for the lease or subscription term. Lease and subscription obligations represent the School District's liability to make lease and subscription payments arising from the lease or subscription agreement. Intangible right-to-use assets, lease obligations and subscription liabilities are recognized based on the present value of lease or subscription payments over the lease term, where the initial term exceeds 12 months. Residual value guarantees and the value of an option to extend or terminate a lease or subscription are

reflected to the extent it is reasonably certain to be paid or exercised. Variable payments based on future performance or usage are not included in the measurement of the lease or subscription liability. Intangible right-to-use assets are amortized using a straight-line basis over the shorter of the lease or subscription term or useful life of the underlying asset. Prepayments made before the commencement of the lease or subscription are reported as intangible right-to-use assets-in-progress.

Capitalization thresholds of intangible right-to-use assets reported in the government-wide statements are capitalized in accordance with the guidelines set for similar capital asset categories whose purchase is financed through means other than a lease. Capitalization threshold of intangible right-to-use subscription assets is $200,000.00.

Leases as Lessee

The School District is a lessee for noncancellable leases of copiers, internet fiber, and subscription software owned by 3rd parties.

At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The right-to-use lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on the straight-line basis over the shorter of the useful life of the asset or the lease term.

Key estimates and judgments related to leases include how the School District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments:

The lease agreements entered into by the School District as lessee do not contain stated interest rates. Therefore, the School District has used its estimated incremental borrowing rate as the discount rate for the leases. The School District has estimated this incremental borrowing rate to be 7.90% to 7.92% for the leases in which the School District is currently involved as the lessee.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments the School District will make over the lease term.

The School District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and lease liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with current and long-term debt on the statement of net position.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

Long-Term Liabilities and Bond Discounts/Premiums

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Post-employment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Balances

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Non-spendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Property Taxes

The Toombs County Board of Commissioners adopted the property tax levy for the 2022 tax digest year (calendar year) on September 15, 2022 (levy date) based on property values as of January 1, 2022. Taxes were due on December 20, 2022 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2022 tax digest are reported as revenue in the governmental funds for fiscal year 2023. The Toombs County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2023, for maintenance and operations amounted to $6,137,497.68.

The tax millage rate levied for the 2022 tax digest year (calendar year) for the School District was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	14.37 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $1,100,051.24 during fiscal year ended June 30, 2023.

Sales Taxes

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to $3,462,603.95 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of the amount budgeted for expenditures between any budget function within the same fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds is anticipated to exceed the total appropriation at the aggregate fund level, the Superintendent shall request Board approval for the budget amendment. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

Collateralization of Deposits

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

Categorization of Deposits

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2023, the School District had deposits with a carrying amount of $9,783,489.39, and a bank balance of $10,567,071.96. The bank balances insured by Federal depository insurance were $750,000.00 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District’s name were $257,566.52.

At June 30, 2023, $9,559,505.44 of the School District’s bank balances was exposed to custodial credit risk. This balance was in the State’s Secure Deposit Program (SDP).

The School District participates in the State’s Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased in the amount of up to 125% if economic or financial conditions warrants. The program lists the types of eligible criteria. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	$	20,913,689.92
Statement of Fiduciary Net Position		362,463.43
Total cash and cash equivalents		21,276,153.35
Less:		
Investment pools reported as cash and cash equivalents		
Georgia Fund 1		11,492,663.96
Total carrying value of deposits - June 30, 2023	$	9,783,489.39

Categorization of Cash Equivalents

The School District reported cash equivalents of $11,492,663.96 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, $1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Fitch. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2023 was 28 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Annual Comprehensive Financial Report, which is publicly available at https://sao.georgia.gov/statewide-reporting/acfr.

NOTE 5: CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2022	Increases	Decreases	Balances June 30, 2023
Governmental Activities				
Capital Assets,				
Not Being Depreciated:				
Land	$ 1,018,112.49	$ -	$ -	$ 1,018,112.49
Construction in Progress	-	1,187,555.00	-	1,187,555.00
Total Capital Assets				
Not Being Depreciated	1,018,112.49	1,187,555.00	-	2,205,667.49
Capital Assets,				
Being Depreciated				
Buildings and Improvements	65,881,324.99	-	-	65,881,324.99
Equipment	7,093,432.11	1,998,006.16	-	9,091,438.27
Land Improvements	3,372,538.95	107,156.00	-	3,479,694.95
Less Accumulated				
Depreciation:				
Buildings and Improvements	12,109,908.31	1,200,355.94	-	13,310,264.25
Equipment	4,399,854.85	544,787.61	-	4,944,642.46
Land Improvements	1,438,976.16	144,618.69	-	1,583,594.85
Total Capital Assets,				
Being Depreciated, Net	58,398,556.73	215,399.92	-	58,613,956.65
Governmental Activities				
Capital Assets - Net	$ 59,416,669.22	$ 1,402,954.92	$ -	$ 60,819,624.14

Current year depreciation by function is as follows:

Instruction		$ 1,004,007.56
Support Services		
Pupil Services	$ 258,360.17	
Educational Media Services	27,709.87	
General Administration	11,003.52	
School Administration	51,549.55	
Maintenance and Operation of Plant	198,870.90	
Student Transportation Services	234,773.88	
Central Support Services	14,951.77	797,219.66
Food Services		77,317.86
Enterprise Operations		11,217.16
		$ 1,889,762.24

The following is a summary of changes in the intangible right-to-use assets for governmental activities during the fiscal year:

	Balances July 1, 2022 (1)	Increases	Decreases	Balances June 30, 2023
Governmental Activities				
Intangible Right-to-Use Assets				
Equipment	$ 112,592.29	$ 327,201.72	$ -	$ 439,794.01
Subscription Assets	-	216,500.00	-	216,500.00
Less Accumulated Amortization:				
Equipment	48,998.49	75,522.51	-	124,521.00
Subscription Assets	-	43,300.00	-	43,300.00
Governmental Activities				
Intangible Right-to-Use Assets - Net	$ 63,593.80	$ 424,879.21	$ -	$ 488,473.01

(1) Fiscal Year 2022 amounts reflect the effects of the restatement of net position.
See Note 13 in the Notes to the Basic Financial Statements for more information.

Current year amortization expense by function is as follows:

Instruction	$	37,991.75
Support Services		
Maintenance and Operation of Plant		80,830.76
	$	118,822.51

NOTE 6: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2023, consisted of the following:

Transfers to	Transfers From General Fund
Capital Projects Fund	$ 2,250,000.00

Transfers are used to move property tax revenues collected by the general fund to the capital projects fund as required match or supplemental funding source for capital construction projects.

NOTE 7: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Restated (1) Balance July 1, 2022	Additions	Deductions	Balance June 30, 2023	Due Within One Year
General Obligation (G.O.) Bonds	$ 6,025,000.00	$ -	$ 1,930,000.00	$ 4,095,000.00	$ 2,005,000.00
Unamortized Bond Premiums	325,715.91	-	114,958.56	210,757.35	114,958.56
Leases (1)	65,386.28	327,201.72	59,124.60	333,463.40	81,984.82
Subscription Liabilities (1)	34,840.00	-	34,840.00	-	-
	$ 6,450,942.19	$ 327,201.72	$ 2,138,923.16	$ 4,639,220.75	$ 2,201,943.38

(1) Balance as of July 1, 2022 reflects the prior period adjustments due to the adoption of GASB Statement No. 96, as described in "New Accounting Pronouncements", and due to a correction for an error in the prior year leases, which resulted in the restatement of the June 30, 2022 net position in govermental activities.

General Obligation Bonds

The School District's bonded debt consists of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District's outstanding bonds from direct placements related to governmental activities of $4,095,000.00 contain a provision that in the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2019	3.00% - 5.00%	6/18/2019	5/1/2025	$ 6,025,000.00	$ 4,095,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt Principal	General Obligation Debt Interest	Unamortized Bond Premium
2024	$ 2,005,000.00	$ 164,650.00	$ 114,958.56
2025	2,090,000.00	104,500.00	95,798.79
Total Principal and Interest	$ 4,095,000.00	$ 269,150.00	$ 210,757.35

Leases

The School District has acquired equipment under the provisions of various contracts that convey control of the right-to-use another entity's asset for a period of time in an exchange-like transaction. These contracts are classified as leases for accounting purposes.

The following is a summary of the carrying values of intangible right-to-use assets under lease at June 30, 2023:

	Governmental Activities
Equipment	$ 439,794.01
Less: Accumulated Amortization	124,521.00
	$ 315,273.01

During the current fiscal year, the School District entered into a lease agreement as lessee for the right-to-use Canon copiers at a cost of $327,201.72 with a down payment of $0.00. This lease qualifies as a lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

Leases currently outstanding are as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
ATC Fiber	7.90%	3/10/2021	2/10/2024	$ 112,592.29	$ 27,188.38
Canon Copiers	7.92%	12/1/2022	4/30/2028	327,201.72	306,275.02
				$ 439,794.01	$ 333,463.40

The following is a schedule of total lease payments:

Fiscal Year Ended June 30:	Principal	Interest
2024	$ 81,984.82	$ 23,107.86
2025	59,297.39	17,795.29
2026	64,168.03	12,924.65
2027	69,438.75	7,653.93
2028	58,574.41	2,061.97
Total Principal and Interest	$ 333,463.40	$ 63,543.70

NOTE 8: RISK MANAGEMENT

Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters.

Georgia School Boards Association Risk Management Fund

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund . The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

Workers' Compensation

Georgia School Boards Association Workers' Compensation Fund

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program to reduce the risk of loss from employee accidents. The School District pays an annual contribution to the Fund for coverage. The Fund provides statutory limits of coverage for Workers' Compensation coverage and a $2,000,000 limit per occurrence for Employers' Liability coverage. Excess insurance coverage is provided through an agreement between the Fund and the Safety National Casualty Corporation to limit the Fund's exposure to large losses.

Unemployment Compensation

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the general fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2022	$ -	$ -	$ -	$ -
2023	$ -	$ 17,155.00	$ -	$ 17,155.00

Surety Bond

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Athletic Director	$ 10,000.00

NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2023:

Nonspendable			
Inventories	$	79,737.64	
Prepaid Assets		120,000.00	$ 199,737.64
Restricted			
Continuation of Federal Programs	$	1,394,866.12	
Capital Projects		4,138,449.04	
Debt Service		85,699.06	5,619,014.22
Assigned			
Local Capital Outlay Projects	$	4,504,021.44	
School Activity Accounts		501,703.35	5,005,724.79
Unassigned			11,377,767.61
Fund Balance, June 30, 2023			$ 22,202,244.26

When multiple categories of fund balance are available for an expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES

Federal Grants

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 11: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Georgia School Personnel Post-Employment Health Benefit Fund

Plan Description: Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit post-employment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

Benefits Provided: The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or

Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

Contributions: As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were $644,565.00 for the year ended June 30, 2023. Active employees are not required to contribute to the School OPEB Fund.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the School District reported a liability of $16,308,362.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2021. An expected total OPEB liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2022. At June 30, 2022, the School District's proportion was 0.164678%, which was an increase of 0.004801% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the School District recognized OPEB expense of ($1,112,501.00). At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 650,958.00	$ 6,409,680.00
Changes of assumptions	2,483,797.00	3,298,389.00
Net difference between projected and actual earnings on OPEB plan investments	99,476.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	626,421.00	1,548,243.00
School District contributions subsequent to the measurement date	644,565.00	-
Total	$ 4,505,217.00	$ 11,256,312.00

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2024	$ (2,155,825.00)
2025	$ (1,793,117.00)
2026	$ (1,401,269.00)
2027	$ (1,415,043.00)
2028	$ (580,517.00)
Thereafter	$ (49,889.00)

Actuarial Assumptions: The total OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

OPEB:

Inflation	2.50%
Salary increases	3.00% – 8.75%, including inflation
Long-term expected rate of return	7.00%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	6.50%
Medicare Eligible	5.00%
Ultimate trend rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2029
Medicare Eligible	2023

The Plan currently uses mortality tables that vary by age, gender, and health status (i.e. disabled or not disabled) as follows:

- For TRS members: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.
- For PSERS members: Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projections scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General

Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projections scaled applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjust 104% for males and 99% for females) with the MP-2019 Project scale applied generationally.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2018, with the exception of the assumed annual rate of inflation with changed from 2.75% to 2.50%, effective with the June 30, 2018 valuation.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation were based on a review of recent plan experience done concurrently with the June 30, 2021 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	2.00%
Equities	70.00%	9.40%
Total	100.00%	

* Net of inflation

Discount Rate: In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.57% was used as the discount rate, as compared with last year's rate of 2.20%. The plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate as used for the long-term rate of return was applied to all periods of projected benefit payments to determine total OPEB liability. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation bonds with an average rating of AA or higher (3.54% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employers

will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.57%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.57%) or 1-percentage-point higher (4.57%) than the current discount rate:

	1% Decrease (2.57%)	Current Discount Rate (3.57%)	1% Increase (4.57%)
School District's proportionate share of the Net OPEB liability	$ 18,446,715.00	$ 16,308,362.00	$ 14,496,013.00

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of the Net OPEB liability	$ 14,051,603.00	$ 16,308,362.00	$ 19,081,909.00

OPEB Plan Fiduciary Net Position: Detailed information about the OPEB plan's fiduciary net position is available in the Annual Comprehensive Financial Report, which is publicly available at https://sao.georgia.gov/statewide-reporting/acfr.

NOTE 12: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

Teachers Retirement System of Georgia (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple- employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2023. The School District's contractually required contribution rate for the year ended June 30, 2023 was 19.98% of annual School District payroll, of which 19.70% of payroll was required from the School District and 0.28% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were $3,473,609.00 and $48,558.06 from the School District and the State, respectively.

Public School Employees Retirement System (PSERS)

Plan Description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/financials.

Benefits Provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $15.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was $45,379.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the School District reported a liability of $39,357,606.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	$	39,357,606.00
State of Georgia's proportionate share of the net pension liability associated with the School District		452,334.00
Total	$	39,809,940.00

The net pension liability for TRS was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The School District’s proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2022.

At June 30, 2022, the School District's TRS proportion was 0.121205%, which was a decrease of 0.001258% from its proportion measured as of June 30, 2021.

At June 30, 2023, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is $387,814.00.

The PSERS net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2021. An expected total pension liability as of June 30, 2022 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2022.

For the year ended June 30, 2023, the School District recognized pension expense of $5,301,123.00 for TRS and $97,457.00 for PSERS and revenue of $105,957.00 for TRS and $97,457.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 1,633,744.00	$ 204,866.00
Changes of assumptions	5,924,576.00	-
Net difference between projected and actual earnings on pension plan investments	7,732,650.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	756,805.00
School District contributions subsequent to the measurement date	3,473,609.00	-
Total	$ 18,764,579.00	$ 961,671.00

The School District contributions subsequent to the measurement date for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2024	$ 3,683,843.00
2025	$ 2,875,118.00
2026	$ 2,168,119.00
2027	$ 5,602,219.00

Actuarial Assumptions: The total pension liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018, with the exception of the investment rate of return and payroll growth assumption.

Public School Employees Retirement System:

Inflation	2.50%
Salary increases	N/A
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Mortality rates are as follows:

- The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
- The Pub-2010 Family of Tables projected generationally with the MP-2019 Scale and with further adjustments are used for post-retirement mortality assumptions as follows:

Participant Type	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Service Retirees	General Healthy Below-Median Annuitant	Male: +2; Female: +2	Male: 101%; Female: 103%
Disability Retirees	General Disabled	Male: -3; Female: 0	Male: 103%; Female: 106%
Beneficiaries	General Below-Median Contingent Survivors	Male: +2; Female: +2	Male: 104%; Female: 99%

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	TRS/PSERS Target Allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	0.20%
Domestic large stocks	46.30%	9.40%
Domestic small stocks	1.20%	13.40%
International developed market stocks	12.30%	9.40%
International emerging market stocks	5.20%	11.40%
Alternative	5.00%	10.50%
Total	100.00%	

* Rates shown are net of inflation

Discount Rate: The discount rate used to measure the total TRS pension liability was 6.90%. The discount rate used to measure the total PSERS pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

Teachers Retirement System:	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
School District's proportionate share of the net pension liability	$ 59,377,594.00	$ 39,357,606.00	$ 23,008,638.00

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at www.trsga.com/publications and http://www.ers.ga.gov/financials.

NOTE 13: RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2023, the School District made prior period adjustments due to the adoption of GASB Statement No, 96, as described in "New Accounting Pronouncements," and due to a correction for an error in the prior year for under reported leases, which requires the restatement of the June 30, 2022 net position in governmental activities. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2022, as previously reported	$ 27,273,556.07
Correction for Prior Year Error	(1,792.48)
Prior Period Adjustment - Implementation of GASB No. 96:	(34,840.00)
Net Position, July 1, 2022, as restated	$ 27,236,923.59

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TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.121205%	$ 39,357,606.00	$ 452,334.00	$ 39,809,940.00	$ 16,643,657.39	236.47%	72.85%
2022	0.122463%	$ 10,831,036.00	$ 124,351.00	$ 10,955,387.00	$ 16,128,614.59	67.15%	92.03%
2021	0.124317%	$ 30,114,443.00	$ 335,017.00	$ 30,449,460.00	$ 16,237,801.42	185.46%	77.01%
2020	0.127676%	$ 27,453,792.00	$ 319,100.00	$ 27,772,892.00	$ 15,762,764.09	174.17%	78.56%
2019	0.131125%	$ 24,339,609.00	$ 276,762.00	$ 24,616,371.00	$ 15,851,880.81	153.54%	80.27%
2018	0.135991%	$ 25,274,346.00	$ 47,578.00	$ 25,321,924.00	$ 15,658,673.37	161.41%	79.33%
2017	0.136703%	$ 28,203,353.00	$ -	$ 28,203,353.00	$ 15,094,728.93	186.84%	76.06%
2016	0.140441%	$ 21,380,748.00	$ -	$ 21,380,748.00	$ 14,824,395.13	144.23%	81.44%
2015	0.142080%	$ 17,949,934.00	$ -	$ 17,949,934.00	$ 14,407,600.89	124.59%	84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2023	$ 3,473,609.00	$ 3,473,609.00	$ -	$ 17,631,681.20	19.70%
2022	$ 3,260,599.00	$ 3,260,599.00	$ -	$ 16,643,657.39	19.59%
2021	$ 3,039,250.00	$ 3,039,250.00	$ -	$ 16,128,614.59	18.84%
2020	$ 3,394,191.00	$ 3,394,191.00	$ -	$ 16,237,801.42	20.90%
2019	$ 3,256,569.93	$ 3,256,569.93	$ -	$ 15,762,764.09	20.66%
2018	$ 2,634,844.45	$ 2,634,844.45	$ -	$ 15,851,880.81	16.62%
2017	$ 2,230,298.64	$ 2,230,298.64	$ -	$ 15,658,673.37	14.24%
2016	$ 2,154,017.82	$ 2,154,017.82	$ -	$ 15,094,728.93	14.27%
2015	$ 1,949,407.96	$ 1,949,407.96	$ -	$ 14,824,395.13	13.15%
2014	$ 1,769,253.39	$ 1,769,253.39	$ -	$ 14,407,600.89	12.28%

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA

For the Year Ended June 30	School District's proportion of the Net Pension Liability (NPL)	School District's proportionate share of the NPL	State of Georgia's proportionate share of the NPL associated with the School District	Total	School District's covered payroll	School District's proportionate share of the NPL as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2023	0.00%	$ -	$ 387,814.00	$ 387,814.00	$ 690,619.56	N/A	81.21%
2022	0.00%	$ -	$ 38,010.00	$ 38,010.00	$ 652,499.19	N/A	98.00%
2021	0.00%	$ -	$ 248,944.00	$ 248,944.00	$ 650,816.73	N/A	84.45%
2020	0.00%	$ -	$ 291,092.00	$ 291,092.00	$ 764,044.93	N/A	85.02%
2019	0.00%	$ -	$ 271,268.00	$ 271,268.00	$ 708,039.17	N/A	85.26%
2018	0.00%	$ -	$ 261,394.00	$ 261,394.00	$ 728,391.07	N/A	85.69%
2017	0.00%	$ -	$ 335,228.00	$ 335,228.00	$ 693,860.80	N/A	81.00%
2016	0.00%	$ -	$ 235,801.00	$ 235,801.00	$ 740,925.09	N/A	87.00%
2015	0.00%	$ -	$ 224,650.00	$ 224,650.00	$ 771,363.07	N/A	88.29%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
SCHOOL OPEB FUND

For the Year Ended June 30	School District's proportion of the Net OPEB Liability (NOL)	School District's proportionate share of the NOL	State of Georgia's proportionate share of the NOL associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the NOL as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2023	0.164678%	$ 16,308,362.00	$ -	$ 16,308,362.00	$ 15,635,912.18	104.30%	6.17%
2022	0.159877%	$ 17,316,002.00	$ -	$ 17,316,002.00	$ 14,409,357.78	120.17%	6.14%
2021	0.165045%	$ 24,241,267.00	$ -	$ 24,241,267.00	$ 13,788,312.97	175.81%	3.99%
2020	0.174936%	$ 21,468,400.00	$ -	$ 21,468,400.00	$ 13,574,106.07	158.16%	4.63%
2019	0.179165%	$ 22,771,322.00	$ -	$ 22,771,322.00	$ 13,859,309.24	164.30%	2.93%
2018	0.178888%	$ 25,133,693.00	$ -	$ 25,133,693.00	$ 13,362,633.48	188.09%	1.61%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
SCHOOL OPEB FUND

For the Year Ended June 30	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2023	$ 644,565.00	$ -	$ 644,565.00	$ 15,993,716.69	4.03%
2022	$ 595,435.00	$ -	$ 595,435.00	$ 15,635,912.18	3.81%
2021	$ 594,714.00	$ -	$ 594,714.00	$ 14,409,357.78	4.13%
2020	$ 558,143.00	$ -	$ 558,143.00	$ 13,788,312.97	4.05%
2019	$ 942,154.00	$ -	$ 942,154.00	$ 13,574,106.07	6.94%
2018	$ 928,594.00	$ -	$ 928,594.00	$ 13,859,309.24	6.70%
2017	$ 932,733.00	$ -	$ 932,733.00	$ 13,362,633.48	6.98%
2016	$ 740,708.00	$ -	$ 740,708.00	$ 12,755,874.89	5.81%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Teachers Retirement System

Change of benefit terms: There have been no changes in benefit terms.

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teacher Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

Public School Employees Retirement System

Changes of benefit terms: The member contribution rate was increased from $4.00 to $10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from $14.75 to $15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from $15.00 to $15.25 per year of credible service effective July 1, 2018. The monthly benefit accrual was increased from $15.25 to $15.50 per year of credible service effective July 1, 2019. A 2% cost-of-living adjustment (COLA) was granted to certain retirees and beneficiaries effective July 2016, another July 2017, and another July 2018. Two 1.5% COLAs were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. The assumed investment rate of return remained at 7.30% for the June 30, 2019 valuation.

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Systems based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total OPEB Liability.

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes in assumptions:

June 30, 2020 valuation: Decremental assumptions were changed to reflect the Employees Retirement Systems experience study. Approximately 0.10% of emloyees are members of the Employees Retirement System.

June 30, 2019 valuation: Decremental assumptions were changed to reflect the Teachers Retirement Systems experience study.

June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.50%.

June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.

June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect to Retirement Systems' experience studies.

June 30, 2012 valuation: A data audit was performed and data collection procedures and asssumptions were changed.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017, to 3.87% as of June 30, 2018, back to 3.58% of June 30, 2019, and to 2.22% as of June 30, 2020.

TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2023

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 6,835,711.00	$ 7,392,134.00	$ 7,237,548.92	$ (154,585.08)
Sales Taxes	75,000.00	55,000.00	72,943.49	17,943.49
State Funds	23,309,743.00	24,754,916.60	24,733,671.85	(21,244.75)
Federal Funds	12,514,004.94	12,796,738.88	11,695,069.14	(1,101,669.74)
Charges for Services	55,500.00	67,130.00	266,272.93	199,142.93
Investment Earnings	11,465.00	297,351.00	363,624.16	66,273.16
Miscellaneous	378,303.00	847,899.00	1,230,497.44	382,598.44
Total Revenues	43,179,726.94	46,211,169.48	45,599,627.93	(611,541.55)
EXPENDITURES				
Current				
Instruction	25,013,915.90	26,158,137.50	26,192,390.11	(34,252.61)
Support Services				
Pupil Services	2,106,645.72	2,317,770.07	2,145,928.80	171,841.27
Improvement of Instructional Services	1,831,747.40	1,506,202.02	1,416,568.01	89,634.01
Educational Media Services	613,534.72	606,398.50	602,316.63	4,081.87
General Administration	897,733.00	678,641.67	357,746.62	320,895.05
School Administration	1,982,848.40	1,857,487.82	1,874,100.59	(16,612.77)
Business Administration	363,465.40	364,400.90	364,360.36	40.54
Maintenance and Operation of Plant	2,410,056.00	2,645,762.37	2,542,049.27	103,713.10
Student Transportation Services	2,511,172.00	2,583,027.33	2,524,623.76	58,403.57
Central Support Services	392,409.00	359,929.70	294,853.26	65,076.44
Other Support Services	51,096.00	49,679.83	70,686.80	(21,006.97)
Enterprise Operations	-	-	227,088.29	(227,088.29)
Community Services Operations	102,654.00	40,031.00	40,030.96	0.04
Food Services Operation	3,085,253.92	3,293,040.75	3,078,772.04	214,268.71
Capital Outlay	2,016,500.00	1,276,865.00	1,223,415.00	53,450.00
Debt Services	-	-	114,280.47	(114,280.47)
Total Expenditures	43,379,031.46	43,737,374.46	43,069,210.97	668,163.49
Excess of Revenues over (under) Expenditures	(199,304.52)	2,473,795.02	2,530,416.96	56,621.94
OTHER FINANCING SOURCES(USES)				
Lease Liability Proceeds	-	-	327,201.72	327,201.72
Operating Transfers From Other Fuds	48,600.00	50,680.00	-	(50,680.00)
Operating Transfers to Other Funds	(148,600.00)	(2,300,680.00)	(2,250,000.00)	50,680.00
Total Other Financing Sources (Uses)	(100,000.00)	(2,250,000.00)	(1,922,798.28)	327,201.72
Net Change in Fund Balances	(299,304.52)	223,795.02	607,618.68	383,823.66
Fund Balances - Beginning	12,746,456.04	12,746,456.04	12,746,456.04	-
Adjustments	59,622.84	12,762.84	-	(12,762.84)
Fund Balances - Ending	$ 12,506,774.36	$ 12,983,013.90	$ 13,354,074.72	$ 371,060.82

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $805,123.17 and $726,370.19, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	235GA324N1199	$ 703,791.60
National School Lunch Program	10.555	235GA324N1199	1,997,944.39
COVID-19 - National School Lunch Program	10.555	225GA324N1099	91,733.37
Fresh Fruit and Vegetable Program	10.582	235GA324L1603	106,290.64
Total Child Nutrition Cluster			2,899,760.00
Other Programs			
Pass-Through From Bright From the Start:			
Georgia Department of Early Care and Learning			
Child and Adult Care Food Program	10.558	235GA368N1099	29,504.96
Total U. S. Department of Agriculture			2,929,264.96
Education, U. S. Department of			
Education Stabilization Fund			
Pass-Through From Georgia Department of Education			
COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	S425D210012	202,119.92
COVID-19 - American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	S425U210012	4,099,196.40
COVID-19 - American Rescue Plan Elementary and Secondary School Emergency Relief Fund - Homeless Children and Youth	84.425W	S425W210011	5,792.45
Total Education Stabilization Fund			4,307,108.77
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027A	H027A210073	305,003.60
Grants to States	84.027A	H027A220073	591,117.16
COVID-19 - American Rescue Plan - Grants to States	84.027X	H027X210073	24,000.00
Preschool Grants	84.173A	H173A210081	27.00
Preschool Grants	84.173A	H173A220081	27,042.00
Total Special Education Cluster			947,189.76
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048A	V048A210010	3,100.00
Career and Technical Education - Basic Grants to States	84.048A	V048A220010	59,904.28
Comprehensive Literacy Development	84.371C	S371C190016-19A	500,743.02
English Language Acquisition State Grants	84.365A	S365A210010	551.00
English Language Acquisition State Grants	84.365A	S365A220010	26,003.10
Migrant Education - State Grant Program	84.011A	S011A200011	163,915.00
Migrant Education - State Grant Program	84.011A	S011A220011	58,690.99
Rural and Low-Income School Program	84.358B	S358B210010	568.00
Rural and Low-Income School Program	84.358B	S358F220010	61,975.35
Student Support and Academic Enrichment Program	84.424A	S424A210011	2,767.00
Student Support and Academic Enrichment Program	84.424A	S424A220011	129,958.38
Supporting Effective Instruction State Grants	84.367A	S367A210001	3,430.00
Supporting Effective Instruction State Grants	84.367A	S367A220001	131,691.17
Title I Grants to Local Educational Agencies	84.010A	S010A220010	1,649,828.68
Title I Grants to Local Educational Agencies	84.010A	S010A210010-21A	109,835.00
Total Other Programs			2,902,960.97
Total U. S. Department of Education			8,157,259.50

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

FUNDING AGENCY PROGRAM/GRANT	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Federal Communications Commission, U.S.			
Direct			
COVID-19 - Emergency Connectivity Fund Program	32.009	ECOECF229000366911	615,600.00
Health and Human Services, U. S. Department of			
Pass-Through From Bright From the Start			
Georgia Department of Early Care and Learning			
COVID-19 - Child Care and Development Block Grant	93.575	2310GACCDD	40,000.00
Total Expenditures of Federal Awards			$ 11,742,124.46

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Toombs County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 4: Transfers Between Programs

Funds totaling $49,930.00 were transferred from the Supporting Effective Instruction State Grants program (ALN 84.367A) and expended in the Title I Grants to Local Education Agencies program (ALN 84.010A) during Fiscal Year 2023.

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 853,752.60
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	929,100.99
Kindergarten Program - Early Intervention Program	293,767.00
Primary Grades (1-3) Program	2,282,901.00
Primary Grades - Early Intervention (1-3) Program	714,115.00
Upper Elementary Grades (4-5) Program	1,112,932.00
Upper Elementary Grades - Early Intervention (4-5) Program	371,280.00
Middle School (6-8) Program	2,198,317.00
High School General Education (9-12) Program	1,804,004.00
Vocational Laboratory (9-12) Program	889,530.00
Students with Disabilities	3,832,987.00
Gifted Student - Category VI	237,041.00
Remedial Education Program	256,830.00
Alternative Education Program	167,333.00
English Speakers of Other Languages (ESOL)	332,018.00
Media Center Program	385,895.00
20 Days Additional Instruction	118,856.00
Staff and Professional Development	70,234.00
Principal Staff and Professional Development	1,573.00
Indirect Cost	
Central Administration	578,564.01
School Administration	859,904.00
Facility Maintenance and Operations	777,110.00
Amended Formula Adjustment	742,860.00
Categorical Grants	
Pupil Transportation	
Regular	495,614.00
Nursing Services	64,774.00
Sparsity	30,008.00
Education Equalization Funding Grant	3,043,541.00
Other State Programs	
Food Services	88,860.00
Hygiene Products	2,175.00
Math and Science Supplements	11,694.92
Preschool Disability Services	58,526.00
Pupil Transportation - State Bonds	528,660.00
School Bus Safety Incentive Funding	28,285.00
Teachers Retirement	48,558.06
Vocational Construction Related Equipment - State Bonds	200,000.00
Vocational Education	130,138.81
Vocational Supervisors	14,332.80
Office of the State Treasurer	
Public School Employees Retirement	45,379.00
CONTRACT	
Human Resources, Georgia Department of	
DFCS Out of School Services	75,000.00
Family Connections	57,220.66
	$ 24,733,671.85

See notes to the basic financial statements.

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TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2023

SCHEDULE "10"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	ESTIMATED COMPLETION DATE
SPLOST #5			
a. The payment of principal and interest on general obligation debt incurred for constructing and equipping Toombs County High School.	$ 4,342,000.00	$ 4,095,000.00	Completed
b. Constructing and equipping a new athletic facility at Toombs County High School.	3,350,000.00	4,500,000.00	6/30/2024
c. Constructing, make additions to and/or renovating, modifying and equipping Toombs Central Elementary School and other school system facilities and making critical infrastructure and security improvements to existing facilities.	4,598,000.00	4,598,000.00	6/30/2026
d. Purchasing School buses.	500,000.00	500,000.00	6/30/2026
e. Purchasing textbooks (including e-books), furniture, technology and software, additional instructional materials and equipment for all facilities.	1,250,000.00	1,250,000.00	6/30/2026
Total	$ 14,040,000.00	$ 14,943,000.00	

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2023

PROJECT	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED
SPLOST #5				
a. The payment of principal and interest on general obligation debt incurred for constructing and equipping Toombs County High School.	$ -	$ 4,095,000.00	$ 4,095,000.00	$ -
b. Constructing and equipping a new athletic facility at Toombs County High School.	64,054.96	4,027,188.47	-	-
c. Constructing, make additions to and/or renovating, modifying and equipping Toombs Central Elementary School and other school system facilities and making critical infrastructure and security improvements to existing facilities.	56,720.00	1,985,363.76	-	-
d. Purchasing School buses.	-	-	-	-
e. Purchasing textbooks (including e-books), furniture, technology and software, additional instructional materials and equipment for all facilities.	105,017.70	422,116.56	-	-
Total	$ 225,792.66	$ 10,529,668.79	$ 4,095,000.00	$ -

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
(3) The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding as follows:

Prior Years	$ 693,975.13
Current Year	241,850.00
Total	$ 935,825.13

See notes to the basic financial statements.

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Section II

Compliance and Internal Control Reports

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DOAA
Georgia Department
of Audits & Accounts

Greg S. Griffin
State Auditor

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

We have audited the financial statements of the governmental activities, each major fund, and fiduciary activities of the Toombs County Board of Education (School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated March 27, 2024. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

March 27, 2024

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DOAA
Georgia Department
of Audits & Accounts

Greg S. Griffin
State Auditor

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Mr. Barry Waller, Superintendent and Members of the
Toombs County Board of Education

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Toombs County Board of Education's (School District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2023. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

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Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance

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requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

March 27, 2024

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Section III

Auditee's Response to Prior Year Findings and Questioned Costs

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TOOMBS COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
YEAR ENDED JUNE 30, 2023

PRIOR YEAR FINANCIAL STATEMENT FINDINGS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

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Section IV

Findings and Questioned Costs

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TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Governmental Activities, Each Major Fund, and Fiduciary Activities	Unmodified
Internal control over financial reporting:	
▪ Material weakness(es) identified?	No
▪ Significant deficiency(ies) identified?	None Reported
Noncompliance material to financial statements noted:	No

Federal Awards

Internal control over major programs:	
▪ Material weakness(es) identified?	No
▪ Significant deficiency(ies) identified?	None Reported
Type of auditor's report issued on compliance for major programs:	
All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No

Identification of major programs:

Assistance Listing Number	Assistance Listing Program or Cluster Title
10.553, 10.555, 10.582	Child Nutrition Cluster
84.425	Education Stabilization Fund

Dollar threshold used to distinguish between Type A and Type B programs:	$750,000.00
Auditee qualified as low-risk auditee?	Yes

II FINANCIAL STATEMENT FINDINGS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.