

TOOMBS COUNTY
BOARD OF EDUCATION
LYONS, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2012
(Including Independent Auditor's Reports)

TOOMBS COUNTY BOARD OF EDUCATION

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FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 13, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Ladies and Gentlemen:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Toombs County Board of Education, as of and for the year ended June 30, 2012, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Toombs County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education, as of June 30, 2012, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an

essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2013, on our consideration of the Toombs County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 23 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Toombs County Board of Education's financial statements as a whole. The accompanying supplementary information consists of Schedules 2 through 5, which includes the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012ARL-11

TOOMBS COUNTY BOARD OF EDUCATION

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF NET ASSETS
JUNE 30, 2012

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 7,896,069.09
Investments	5,601.08
Accounts Receivable, Net	
Taxes	651,037.54
State Government	1,934,802.53
Federal Government	711,573.55
Other	151,421.22
Inventories	70,208.01
Capital Assets, Non-Depreciable	1,404,180.03
Capital Assets, Depreciable (Net of Accumulated Depreciation)	32,480,122.86
Total Assets	$ 45,305,015.91
LIABILITIES	
Accounts Payable	$ 51,603.79
Salaries and Benefits Payable	3,192,542.23
Total Liabilities	$ 3,244,146.02
NET ASSETS	
Invested in Capital Assets	$ 33,884,302.89
Restricted for	
Continuation of Federal Programs	685,544.29
Capital Projects	5,799,125.16
Bus Replacement	78,701.51
Charter School Contract	113,397.86
Unrestricted	1,499,798.18
Total Net Assets	$ 42,060,869.89
Total Liabilities and Net Assets	$ 45,305,015.91

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2012

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 18,599,701.49	
Support Services		
Pupil Services	916,789.52	
Improvement of Instructional Services	1,151,608.83	
Educational Media Services	377,046.71	
General Administration	122,437.50	
School Administration	1,422,412.11	
Business Administration	298,325.42	
Maintenance and Operation of Plant	1,560,336.14	
Student Transportation Services	1,226,670.04	
Central Support Services	7,617.16	
Other Support Services	183,637.63	
Operations of Non-Instructional Services		
Enterprise Operations	94,433.50	$ 89,313.40
Food Services	1,817,961.68	269,043.28
Total Governmental Activities	$ 27,778,977.73	$ 358,356.68
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Assets		
Net Assets - Beginning of Year		
Net Assets - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET ASSETS
$ 12,582,621.49		$ -6,017,080.00
410,415.74		-506,373.78
1,062,778.49		-88,830.34
360,385.01		-16,661.70
527,506.73		405,069.23
836,010.21		-586,401.90
22,706.99		-275,618.43
948,689.92	$ 266,500.28	-345,145.94
625,096.48	228,731.00	-372,842.56
780.56		-6,836.60
181,008.54		-2,629.09
		-5,120.10
1,576,863.96		27,945.56
$ 19,134,864.12	$ 495,231.28	$ -7,790,525.65
		$ 3,621,918.99
		7,268.99
		2,461,950.83
		47,696.33
		1,363,517.00
		16,142.65
		882,826.64
		$ 8,401,321.43
		$ 610,795.78
		41,450,074.11
		$ 42,060,869.89

TOOMBS COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2012

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 2,197,116.27	$ 5,630,229.15	$ 68,723.67	$ 7,896,069.09
Investments	5,601.08			5,601.08
Accounts Receivable, Net				
Taxes	436,079.83	214,957.71		651,037.54
State Government	1,934,802.53			1,934,802.53
Federal Government	711,573.55			711,573.55
Other	103,421.22		48,000.00	151,421.22
Inventories	70,208.01			70,208.01
Total Assets	$ 5,458,802.49	$ 5,845,186.86	$ 116,723.67	$ 11,420,713.02
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	$ 48,277.98		$ 3,325.81	$ 51,603.79
Salaries and Benefits Payable	3,192,542.23			3,192,542.23
Deposits and Deferred Revenue	308,189.65			308,189.65
Total Liabilities	$ 3,549,009.86		$ 3,325.81	$ 3,552,335.67
FUND BALANCES				
Nonspendable	$ 70,208.01			$ 70,208.01
Restricted	694,037.79	$ 5,799,125.16	$ 113,397.86	6,606,560.81
Assigned	82,148.97	46,061.70		128,210.67
Unassigned	1,063,397.86			1,063,397.86
Total Fund Balances	$ 1,909,792.63	$ 5,845,186.86	$ 113,397.86	$ 7,868,377.35
Total Liabilities and Fund Balances	$ 5,458,802.49	$ 5,845,186.86	$ 116,723.67	$ 11,420,713.02

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
JUNE 30, 2012

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 7,868,377.35
Amounts reported for Governmental Activities in the Statement of Net Assets are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land	$ 1,144,872.40	
Construction in Progress	259,307.63	
Land Improvements	1,685,507.23	
Buildings	34,296,195.37	
Equipment	3,758,331.86	
Infrastructure	826,811.41	
Accumulated Depreciation	-8,086,723.01	
Total Capital Assets		33,884,302.89
Property taxes that are not available to pay for current period expenditures are deferred in the funds.		308,189.65
Net Assets of Governmental Activities (Exhibit "A")		$ 42,060,869.89

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2012

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
REVENUES				
Property Taxes	$ 3,647,185.64			$ 3,647,185.64
Sales Taxes	47,696.33	$ 2,461,950.83		2,509,647.16
State Funds	15,754,041.18			15,754,041.18
Federal Funds	4,973,070.94			4,973,070.94
Charges for Services	358,356.68			358,356.68
Investment Earnings	8,038.62	7,966.18	$ 137.85	16,142.65
Miscellaneous	467,764.52	91,093.65	323,968.47	882,826.64
Total Revenues	$ 25,256,153.91	$ 2,561,010.66	324,106.32	$ 28,141,270.89
EXPENDITURES				
Current				
Instruction	$ 17,976,219.52		$ 231,119.78	$ 18,207,339.30
Support Services				
Pupil Services	915,218.99		333.00	915,551.99
Improvement of Instructional Services	1,153,714.51		50.00	1,153,764.51
Educational Media Services	359,647.43			359,647.43
General Administration	120,941.68			120,941.68
School Administration	1,355,830.55		45,434.88	1,401,265.43
Business Administration	306,394.99			306,394.99
Maintenance and Operation of Plant	1,508,263.33	$ 7,438.55	2,327.95	1,518,029.83
Student Transportation Services	1,273,908.11		2,288.50	1,276,196.61
Central Support Services	7,617.16			7,617.16
Other Support Services	183,101.16			183,101.16
Enterprise Operations	74,262.55			74,262.55
Food Services Operation	1,780,904.89			1,780,904.89
Capital Outlay		439,684.76		439,684.76
Total Expenditures	$ 27,016,024.87	$ 447,123.31	$ 281,554.11	$ 27,744,702.29
Excess of Revenues over (under) Expenditures	$ -1,759,870.96	$ 2,113,887.35	$ 42,552.21	$ 396,568.60
OTHER FINANCING SOURCES (USES)				
Transfers In	$ 1,715,978.69			$ 1,715,978.69
Transfers Out		$ -1,715,978.69		-1,715,978.69
Total Other Financing Sources (Uses)	$ 1,715,978.69	$ -1,715,978.69		$ 0.00
Net Change in Fund Balances	$ -43,892.27	$ 397,908.66	$ 42,552.21	$ 396,568.60
Fund Balances - Beginning	1,953,684.90	5,447,278.20	70,845.65	7,471,808.75
Fund Balances - Ending	$ 1,909,792.63	$ 5,845,186.86	$ 113,397.86	$ 7,868,377.35

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2012

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ 396,568.60
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 724,580.14	
Depreciation Expense	-758,855.58	
Excess of Capital Outlay over Depreciation Expense		-34,275.44
Capital Assets purchased with Universal Service Fund (e-rate) proceeds are not reported in Governmental Funds. However, in the Statement of Activities, the e-rate proceeds are shown as Capital Grants and Contributions.		266,500.28
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		-17,997.66
Change in Net Assets of Governmental Activities (Exhibit "B")		$ 610,795.78

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET ASSETS
FIDUCIARY FUNDS
JUNE 30, 2012

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 79,103.85
LIABILITIES	
Funds Held for Others	$ 79,103.85

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Toombs County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

BLENDED COMPONENT UNIT

The Southeastern Early College & Career Academy (Charter School) is a jointly authorized start-up charter school pursuant to Official Code of Georgia (O.C.G.A.) §20-2-2060 et seq., the Charter Schools Act of 1998. The Charter is an agreement entered into by and between the Toombs County Board of Education, the Treutlen County Board of Education, the Montgomery County Board of Education, the Vidalia City Board of Education and the State Board of Education to serve students in grade 9 through 12. The Charter School's mission is to ensure a viable 21st century workforce for these counties and is a partner with Southeastern Technical College and will utilize a dual-enrollment model to integrate traditional high school academic courses with career, technical and agricultural education courses. The Charter School shall function as an extension of each students' Home High School. The financial statements of the Charter School have been reported as a special revenue fund.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Toombs County Board of Education.

District-wide Statements:
The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred. Capital asset acquisitions are reported as expenditures in governmental funds.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

RESTATEMENT OF PRIOR YEAR FUND BALANCES

For fiscal year 2012, the School District made a variety of prior period adjustments due to various errors or omissions, which require the restatement of the June 30, 2011, fund balance in the General Fund and Nonmajor Governmental Fund. The result is a decrease in fund balance at July 1, 2011, of the General Fund and increase in fund balance of the Nonmajor Governmental Fund in the amount of $70,845.65. These changes are in accordance with generally accepted accounting principles.

General Fund		
Fund Balance, July 1, 2011, as previously reported	$	2,024,530.55
Recording of Southeastern Early College Academy as a Nonmajor fund		-70,845.62
Fund Balance, July 1, 2011, as restated	$	1,953,684.93
Nonmajor Governmental Fund		
Fund Balance, July 1, 2011, as previously reported	$	0.00
Recording of Southeastern Early College Academy as a Nonmajor fund		70,845.65
Fund Balance, July 1, 2011, as restated	$	70,845.65

CASH AND CASH EQUIVALENTS

Composition of Deposits
Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments
Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Toombs County Board of Commissioners fixed the property tax levy for the 2011 tax digest year (calendar year) on August 31, 2011 (levy date). Taxes were due on December 20, 2011 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2011 tax digest are reported as revenue in the governmental funds for fiscal year 2012. The Toombs County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2012, for maintenance and operations amounted to $3,639,916.65.

The tax millage rate levied for the 2011 tax year (calendar year) for the Toombs County was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	11.514 mills

SALES TAXES

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $2,461,950.83 and is to be used for capital outlay for educational purposes (including the purchase of buses). This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

		Capitalization Policy	Estimated Useful Life
Land		Any Amount	N/A
Land Improvements	$	5,000.00	20 to 80 years
Buildings and Improvements	$	5,000.00	Up to 80 years
Equipment	$	5,000.00	5 to 25 years
Buses	$	5,000.00	8 to 14 years
Infrastructure	$	5,000.00	25 years
Intangible Assets			
Software	$	150,000.00	Evaluated case by case
Easements	$	100,000.00	Evaluated case by case
Patents, Trademarks, Copyrights	$	100,000.00	Evaluated case by case

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

NET ASSETS

The School District's net assets in the District-wide Statements are classified as follows:

Invested in capital assets - This represents the School District's total investment in capital assets.

Restricted net assets - These represent resources for which the School District is legally or contractually obligated to spend resources for bus replacement, continuation of Federal Programs, Charter School contract and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted net assets - Unrestricted net assets represent resources derived from property taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2012, are as follows:

Nonspendable		
Inventories		$ 70,208.01
Restricted		
Bus Replacement	$ 78,701.51	
Capital Projects	5,799,125.16	
Charter School Contract	113,397.86	
Continuation of Federal Programs	615,336.28	6,606,560.81
Assigned		
General Fund, Other	$ 9,905.32	
School Activity Accounts	72,243.65	
Subsequent Period Expenditures	46,061.70	128,210.67
Unassigned		1,063,397.86
Fund Balance, June 30, 2012		$ 7,868,377.35

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 1% of annual operating expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund and function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board,

such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 10 percent of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 25 percent of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Any position or expenditure not previously approved in the annual budget that exceeds $5,000.00 shall require Board approval unless the Superintendent deems the position or purchase an emergency. In such case, the expenditure shall be reported to the Board at its regularly scheduled meeting. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2012, the bank balances were $9,341,789.63. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2011	Increases	Decreases	Balances June 30, 2012
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 1,144,872.40			$ 1,144,872.40
Construction in Progress	379,934.00	$ 439,684.76	$ 560,311.13	259,307.63
Total Capital Assets Not Being Depreciated	$ 1,524,806.40	$ 439,684.76	$ 560,311.13	$ 1,404,180.03
Capital Assets Being Depreciated				
Buildings and Improvements	$ 34,296,195.37			$ 34,296,195.37
Equipment	3,673,338.48	$ 284,895.38	$ 199,902.00	3,758,331.86
Land Improvements	1,685,507.23	826,811.41		2,512,318.64
Less Accumulated Depreciation for:				
Buildings and Improvements	4,490,968.34	437,163.74		4,928,132.08
Equipment	2,217,864.87	245,813.43	199,902.00	2,263,776.30
Land Improvements	818,936.22	75,878.41		894,814.63
Total Capital Assets, Being Depreciated, Net	$ 32,127,271.65	$ 352,851.21	$ 0.00	$ 32,480,122.86
Governmental Activity Capital Assets - Net	$ 33,652,078.05	$ 792,535.97	$ 560,311.13	$ 33,884,302.89

Current year depreciation expense by function is as follows:

Instruction		$ 416,067.61
Support Services	$	
Pupil Services	1,198.20	
Improvements of Instructional Services	2,940.87	
Educational Media Services	16,731.05	
General Administration	1,435.71	
School Administration	20,348.62	
Business Administration	1,336.13	
Maintenance and Operation of Plant	52,804.15	
Student Transportation Services	187,258.51	
Other Support Services	514.90	284,568.14
Food Services		38,572.67
Enterprise Operations		19,647.16
		$ 758,855.58

NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2012, consisted of the following:

Transfer to	Transfers From District-wide Capital Projects
General Fund	$ 1,715,978.69

The transfer was made to move local funds (originally transferred and assigned to renovate the old Lyons Upper Elementary School (LUES) back in 2004/2005) back to the General Fund. The School District ended up building a new LUES with SPLOST proceeds rather than renovating the old LUES with these local funds.

NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with automobiles. The School District has neither significantly reduced coverage for this risk nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the General Fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2011	$ 0.00	$ 3,442.04	$ 3,442.04	$ 0.00
2012	$ 0.00	$ 17,156.62	$ 5,751.35	$ 11,405.27

The School District participates in the Georgia Education Workers' Compensation Trust, a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general worker's compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of $1 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of $2 million. The Trust covers the first $1 million of each Employers liability claim with Safety National providing additional Employers' Liability limits up to a $2 million per occurrence maximum. Safety National Casualty Company also provides aggregate cover to the Trust with a loss fund percentage of 100%, based on the Fund's annual normal premium, up to a maximum limit of indemnity of aggregate limit of $2 million.

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered		Amount
Superintendent	$	30,000.00
Each Athletic Director	$	10,000.00
Each Drivers Education Teacher	$	2,500.00
All Employees	$	100,000.00

NOTE 9: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $2,033,458.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Georgia Department of Community Health
For Health Insurance of Certificated Personnel
In the amount of $1,997,056.00

Office of the State Treasurer
Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of $36,402.00

NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

NOTE 11: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by

the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2012:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

June 2011	1.429%	of covered payroll for July coverage
July 2011	18.534%	of covered payroll for August coverage
August 2011 - March 2012	24.000%	of covered payroll for September - April coverage
April 2012 - June 2012	3.958%	of covered payroll for May - July coverage

For non-certificated school personnel:

July 2011 - August 2011	$246.20	per member per month
September 2011 - June 2012	$296.20	per member per month

No additional contribution was required by the Board for fiscal year 2012 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2012	100%	$ 2,709,355.53
2011	100%	$ 2,557,777.20
2010	100%	$ 2,485,405.15

NOTE 12: RETIREMENT PLANS

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2012, were 5.53% of annual salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2012 were 10.28% of annual salary as required by the June 30, 2009, actuarial valuation. The employer contribution rate will increase to 11.41% effective July 1, 2012.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2012	100%	$ 1,525,068.38
2011	100%	$ 1,551,972.13
2010	100%	$ 1,549,155.71

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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TOOMBS COUNTY BOARD OF EDUCATION SCHEDULE "1"
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2012

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 3,800,863.21	$ 3,800,863.21	$ 3,647,185.64	$ -153,677.57
Sales Taxes	30,296.00	30,296.00	47,696.33	17,400.33
State Funds	15,855,230.95	15,855,230.95	15,754,041.18	-101,189.77
Federal Funds	4,371,451.00	4,371,451.00	4,973,070.94	601,619.94
Charges for Services	313,700.00	313,700.00	358,356.68	44,656.68
Investment Earnings	7,500.00	7,500.00	8,038.62	538.62
Miscellaneous	189,780.00	189,780.00	467,764.52	277,984.52
Total Revenues	$ 24,568,821.16	$ 24,568,821.16	$ 25,256,153.91	$ 687,332.75
EXPENDITURES				
Current				
Instruction	$ 18,783,871.41	$ 17,768,074.44	$ 17,976,219.52	$ -208,145.08
Support Services				
Pupil Services	1,005,911.47	1,008,997.47	915,218.99	93,778.48
Improvement of Instructional Services	884,189.09	1,439,582.65	1,153,714.51	285,868.14
Educational Media Services	342,749.39	342,749.39	359,647.43	-16,898.04
General Administration	345,985.99	147,520.16	120,941.68	26,578.48
School Administration	1,340,457.50	1,322,457.50	1,355,830.55	-33,373.05
Business Administration	364,952.24	236,952.24	306,394.99	-69,442.75
Maintenance and Operation of Plant	1,569,999.81	1,365,999.81	1,508,263.33	-142,263.52
Student Transportation Services	1,141,435.23	1,218,749.23	1,273,908.11	-55,158.88
Central Support Services	10,542.22	10,542.22	7,617.16	2,925.06
Other Support Services	136,613.62	186,647.86	183,101.16	3,546.70
Enterprise Operations			74,262.55	-74,262.55
Food Services Operation	1,764,167.67	1,764,167.67	1,780,904.89	-16,737.22
Total Expenditures	$ 27,690,875.64	$ 26,812,440.64	$ 27,016,024.87	$ -203,584.23
Excess of Revenues over (under) Expenditures	$ -3,122,054.48	$ -2,243,619.48	$ -1,759,870.96	$ 483,748.52
OTHER FINANCING SOURCES				
Transfers In		1,700,000.00	1,715,978.69	15,978.69
Net Change in Fund Balances	$ -3,122,054.48	$ -543,619.48	$ -43,892.27	$ 499,727.21
Fund Balances - Beginning	2,040,285.53	2,040,285.53	1,953,684.90	-86,600.63
Adjustments		10,800.66		-10,800.66
Fund Balances - Ending	$ -1,081,768.95	$ 1,507,466.71	$ 1,909,792.63	$ 402,325.92

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include actual revenues ($307,688.88) or expenditures ($39,666.53) of the various principal accounts.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2012

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 1,737,954.49	(1)
Total Child Nutrition Cluster				$ 1,737,954.49	
Other Programs					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
Child and Adult Care Food Program		10.558	N/A	(2)	
Total U. S. Department of Agriculture				$ 1,737,954.49	
Education, U.S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States		84.027	N/A	$ 615,515.26	
Preschool Grants		84.173	N/A	24,139.90	
Total Special Education Cluster				$ 639,655.16	
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
Title I Grants to Local Educational Agencies		84.010	N/A	$ 1,812,431.96	
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	$ 38,634.99	
Education Jobs Fund		84.410	N/A	7,439.00	
English Language Acquisition Grants		84.365	N/A	22,121.81	
Improving Teacher Quality State Grants		84.367	N/A	197,782.19	
Migrant Education - State Grant Program		84.011	N/A	385,515.67	
Rural Education		84.358	N/A	70,616.32	
Twenty-First Century Community Learning Centers		84.287	N/A	260,131.33	
Total Other Programs				$ 982,241.31	
Total U. S. Department of Education				$ 3,434,328.43	
Health and Human Services, U. S. Department of					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
ARRA - Child Care and Development Block Grant		93.713	N/A	$ 800.00	
Total Expenditures of Federal Awards				$ 5,173,082.92	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $153,119.37.
(2) Expenditures for the funds earned on Child and Adult Care Food Program ($13,824.59) and the School Breakfast Program ($333,513.51) were not maintained separately and are included in the 2012 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Toombs County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2012

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 611,854.23
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	711,374.00
Kindergarten Program - Early Intervention Program	293,040.00
Primary Grades (1-3) Program	1,621,448.00
Primary Grades - Early Intervention (1-3) Program	607,424.00
Upper Elementary Grades (4-5) Program	910,114.00
Upper Elementary Grades - Early Intervention (4-5) Program	281,360.00
Middle Grades (6-8) Program	-50,512.00
Middle School (6-8) Program	1,891,118.00
High School General Education (9-12) Program	1,242,188.00
Vocational Laboratory (9-12) Program	384,120.00
Students with Disabilities	2,068,517.00
Gifted Student - Category VI	242,431.00
Remedial Education Program	109,599.00
Alternative Education Program	132,436.00
English Speakers of Other Languages (ESOL)	209,128.00
Media Center Program	290,171.00
20 Days Additional Instruction	86,671.00
Staff and Professional Development	63,204.00
Indirect Cost	
Central Administration	450,635.00
School Administration	638,973.00
Facility Maintenance and Operations	754,163.00
Categorical Grants	
Pupil Transportation	
Regular	446,966.00
Education Equalization Funding Grant	1,363,517.00
Food Services	50,976.00
Nursing Services	58,920.00
Vocational Supervisors	7,047.00
Other State Programs	
Amended Formula Adjustment	-2,176,240.00
Charter Schools - Facilities	48,000.00
Dual Enrollment Funding	18,621.00
Health Insurance	1,997,056.00
Math and Science Supplements	24,655.06
Preschool Handicapped Program	55,620.00
Pupil Transportation - State Bonds	228,731.00
Virtual Schools Grant	125.00
Vocational Education	44,188.89
Office of the State Treasurer	
Public School Employees' Retirement	36,402.00
	$ 15,754,041.18

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2012

SCHEDULE "4"

SPLOST PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST #1:							
i. Acquisition, Construction, and Equipping of new Toombs County Middle School	$ 6,203,000.00	$ 14,000,000.00	$ 153,749.43	$ 13,427,157.86			12/31/2013
ii. Renovations of Toombs County High School	675,000.00	975,000.00	153,749.41	740,799.51			12/31/2015
SPLOST #1 Totals	$ 6,878,000.00	$ 14,975,000.00	$ 307,498.84	$ 14,167,957.37			
SPLOST #2:							
i. Develop, construct, and furnish a new Lyons Upper Elementary School (3rd - 5th grades) to accommodate approximately 600 students	$ 9,481,500.00	$ 9,515,020.00	$ 4,827.03	$ 9,457,020.19			12/31/2015
ii. Modification/Renovation of Lyons Primary School	255,000.00	126,605.85	12,612.31	5,275.73			12/31/2015
iii. Repair and/or replacement of the Toombs Central Roof	157,500.00	157,319.00		157,319.00	$ 157,319.00		Completed
iv. Purchase of Additional Buses for the School System	610,000.00	610,000.00		414,087.00			12/31/2016
SPLOST #2 Totals	$ 10,504,000.00	$ 10,408,944.85	$ 17,439.34	$ 10,033,701.92	$ 157,319.00		
SPLOST #3							
i. Constructing and equipping a new or replacement Toombs County High School	$ 9,800,000.00	$ 24,750,000.00		$ 259,308.43			12/31/2013
ii. Constructing and equipping a new or replacement Toombs Central School	7,650,000.00	7,000,000.00					12/31/2017
iii. Constructing additions to and/or renovating, modifying, and equipping the existing Toombs County High school for further instructional use	2,000,000.00	1,000,000.00					12/31/2014
iv. Constructing additions to and/or renovating, modifying, and equipping existing school system facilities and making critical infrastructure improvements to existing facilities	310,000.00	810,000.00	$ 122,185.13				12/31/2017
Total SPLOST #3	$ 19,760,000.00	$ 33,560,000.00	$ 122,185.13	$ 259,308.43			
TOTAL OF ALL SPLOST PROJECTS	$ 37,142,000.00	$ 58,943,944.85	$ 447,123.31	$ 24,460,967.72	$ 157,319.00		

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all costs from project inception to completion.

(3) The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects Amounts expended for these projects may include sales tax proceeds, state, local property taxes, and/or other funds over the life of the projects.

See notes to the basic financial statements.

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TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2012

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 786,271.00	$ 892,153.75		$ 892,153.75
Kindergarten Program-Early Intervention Program	324,189.00	256,015.67		256,015.67
Primary Grades (1-3) Program	1,808,774.00	2,615,739.44	$ 444.47	2,616,183.91
Primary Grades-Early Intervention (1-3) Program	696,297.00	669,596.71		669,596.71
Upper Elementary Grades (4-5) Program	1,023,216.00	1,529,552.14	409.88	1,529,962.02
Upper Elementary Grades-Early Intervention (4-5) Program	324,437.00	387,569.33		387,569.33
Middle School (6-8) Program	2,026,292.00	2,037,921.78	6,890.03	2,044,811.81
High School General Education (9-12) Program	1,387,478.00	2,316,946.46	10,972.02	2,327,918.48
Vocational Laboratory (9-12) Program	434,330.00	359,027.41	75,507.42	434,534.83
Students with Disabilities	2,314,606.00			
Category I		147,210.94		147,210.94
Category II		747,798.44		747,798.44
Category III		1,399,752.89	426.94	1,400,179.83
Category IV		250,349.86	407.77	250,757.63
Category V		34,292.10		34,292.10
Gifted Student - Category VI	264,332.00	403,453.39	8,056.98	411,510.37
Remedial Education Program	123,198.00	81,459.91		81,459.91
Alternative Education Program	146,134.00	109,472.23	565.28	110,037.51
English Speakers of Other Languages (ESOL)	235,413.00	281,434.32	176.71	281,611.03
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	$ 11,894,967.00	$ 14,519,746.77	$ 103,857.50	$ 14,623,604.27
Media Center Program	323,830.00	358,357.21	608.33	358,965.54
Staff and Professional Development	70,253.00	6,030.11	12,476.01	18,506.12
TOTAL QBE FORMULA FUNDS	$ 12,289,050.00	$ 14,884,134.09	$ 116,941.84	$ 15,001,075.93

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 13, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Toombs County Board of Education as of and for the year ended June 30, 2012, which collectively comprise Toombs County Board of Education's basic financial statements and have issued our report thereon dated June 13, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of Toombs County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Toombs County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Toombs County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Toombs County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

This report is intended solely for the information and use of management, members of the Toombs County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012YB-10

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

June 13, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ladies and Gentlemen:

Compliance

We have audited Toombs County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012. Toombs County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of Toombs County Board of Education's management. Our responsibility is to express an opinion on Toombs County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Toombs County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Toombs County Board of Education's compliance with those requirements.

In our opinion, the Toombs County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012.

Internal Control Over Compliance

Management of Toombs County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered Toombs County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

This report is intended solely for the information and use of management, members of the Toombs County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

TOOMBS COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2012

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2012

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Aggregate Remaining Fund Information — Unqualified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unqualified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — No

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: $300,000.00

Auditee qualified as low-risk auditee? Yes

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.