

TOOMBS COUNTY BOARD OF EDUCATION
LYONS, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2013
(Including Independent Auditor's Reports)

TOOMBS COUNTY BOARD OF EDUCATION

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FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

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Greg S. Griffin
STATE AUDITOR
(404) 656-2174

October 14, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Toombs County Board of Education, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express

no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2013, the Toombs County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34* and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 25, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Toombs County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 14, 2014, on our consideration of the Toombs County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Toombs County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013ARL-11

TOOMBS COUNTY BOARD OF EDUCATION

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 7,148,272.07
Investments	5,758.18
Accounts Receivable, Net	
Taxes	878,742.55
State Government	2,332,432.87
Federal Government	769,167.29
Other	118,880.52
Inventories	73,375.09
Capital Assets, Non-Depreciable	2,975,213.70
Capital Assets, Depreciable (Net of Accumulated Depreciation)	32,754,724.52
Total Assets	$ 47,056,566.79
LIABILITIES	
Accounts Payable	$ 235,965.22
Salaries and Benefits Payable	3,171,904.74
Contracts Payable	85,386.74
Retainages Payable	34,643.60
Total Liabilities	$ 3,527,900.30
NET POSITION	
Investment in Capital Assets	$ 35,729,938.22
Restricted for	
Continuation of Federal Programs	674,058.01
Capital Projects	7,057,696.09
Charter School Contract	162,438.15
Unrestricted (Deficit)	-95,463.98
Total Net Position	$ 43,528,666.49

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2013

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 18,419,727.58	
Support Services		
Pupil Services	932,498.48	
Improvement of Instructional Services	1,133,550.28	
Educational Media Services	380,851.72	
General Administration	238,044.18	
School Administration	1,155,985.46	
Business Administration	343,413.97	
Maintenance and Operation of Plant	1,607,900.34	
Student Transportation Services	1,302,201.24	
Central Support Services	10,126.35	
Other Support Services	167,883.41	
Operations of Non-Instructional Services		
Enterprise Operations	107,062.41	$ 110,206.79
Food Services	1,856,010.08	210,849.69
Total Governmental Activities	$ 27,655,255.50	$ 321,056.48
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
$ 12,553,809.95	$ 285,072.54	$ -5,580,845.09
385,861.90	713.18	-545,923.40
984,456.57	1,930.99	-147,162.72
415,235.36	9,958.52	44,342.16
624,635.72	854.55	387,446.09
936,092.89	12,111.74	-207,780.83
23,068.00	1,217.09	-319,128.88
936,478.37	889,829.02	218,407.05
664,465.86	76,219.50	-561,515.88
600.36		-9,525.99
163,229.11		-4,654.30
	9,609.81	12,754.19
1,598,948.78	22,958.92	-23,252.69
$ 19,286,882.87	$ 1,310,475.86	$ -6,736,840.29
		$ 3,536,714.43
		6,910.73
		2,495,333.27
		56,990.09
		1,216,517.00
		9,446.07
		882,725.30
		$ 8,204,636.89
		$ 1,467,796.60
		42,060,869.89
		$ 43,528,666.49

TOOMBS COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2013

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 418,198.87	$ 6,613,004.05	$ 117,069.15	$ 7,148,272.07
Investments	5,758.18			5,758.18
Accounts Receivable, Net				
Taxes	675,016.40	203,726.15		878,742.55
State Government	1,939,987.87	392,445.00		2,332,432.87
Federal Government	769,167.29			769,167.29
Other	73,511.52		45,369.00	118,880.52
Inventories	73,375.09			73,375.09
Total Assets	$ 3,955,015.22	$ 7,209,175.20	$ 162,438.15	$ 11,326,628.57
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	$ 204,516.45	$ 31,448.77	$ 0.00	$ 235,965.22
Salaries and Benefits Payable	3,171,904.74			3,171,904.74
Contracts Payable		85,386.74		85,386.74
Retainages Payable		34,643.60		34,643.60
Deposits and Deferred Revenue	193,342.36			193,342.36
Total Liabilities	$ 3,569,763.55	$ 151,479.11	$ 0.00	$ 3,721,242.66
FUND BALANCES				
Nonspendable	$ 73,375.09			$ 73,375.09
Restricted	600,682.92	$ 7,057,696.09	$ 162,438.15	7,820,817.16
Unassigned	-288,806.34			-288,806.34
Total Fund Balances	$ 385,251.67	$ 7,057,696.09	$ 162,438.15	$ 7,605,385.91
Total Liabilities and Fund Balances	$ 3,955,015.22	$ 7,209,175.20	$ 162,438.15	$ 11,326,628.57

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2013

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 7,605,385.91
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land	$ 1,144,872.40	
Construction in Progress	1,830,341.30	
Land Improvements	2,512,318.64	
Buildings	34,699,973.97	
Equipment	4,416,413.26	
Accumulated Depreciation	-8,873,981.35	
Total Capital Assets		35,729,938.22
Property taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		193,342.36
Net Position of Governmental Activities (Exhibit "A")		$ 43,528,666.49

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2013

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	NONMAJOR GOVERNMENTAL FUND	TOTAL
REVENUES				
Property Taxes	$ 3,658,472.45			$ 3,658,472.45
Sales Taxes	56,990.09	$ 2,495,333.27		2,552,323.36
State Funds	15,847,537.32	392,445.00	$ 76,140.65	16,316,122.97
Federal Funds	4,655,941.39			4,655,941.39
Charges for Services	321,056.48			321,056.48
Investment Earnings	2,944.90	6,436.66	64.51	9,446.07
Miscellaneous	536,407.30		346,318.00	882,725.30
Total Revenues	$ 25,079,349.93	$ 2,894,214.93	$ 422,523.16	$ 28,396,088.02
EXPENDITURES				
Current				
Instruction	$ 17,688,742.68	$ 4,350.00	$ 329,300.90	$ 18,022,393.58
Support Services				
Pupil Services	932,591.17			932,591.17
Improvement of Instructional Services	1,099,928.99		199.80	1,100,128.79
Educational Media Services	365,309.83			365,309.83
General Administration	233,123.53		5,031.72	238,155.25
School Administration	1,130,255.03		10,468.40	1,140,723.43
Business Administration	343,572.16			343,572.16
Maintenance and Operation of Plant	1,514,567.71	118,940.13	28,482.05	1,661,989.89
Student Transportation Services	1,200,993.20			1,200,993.20
Central Support Services	10,126.35			10,126.35
Other Support Services	167,883.41			167,883.41
Enterprise Operations	91,475.19			91,475.19
Food Services Operation	1,825,321.64			1,825,321.64
Capital Outlay		1,558,415.57		1,558,415.57
Total Expenditures	$ 26,603,890.89	$ 1,681,705.70	$ 373,482.87	$ 28,659,079.46
Net Change in Fund Balances	$ -1,524,540.96	$ 1,212,509.23	$ 49,040.29	$ -262,991.44
Fund Balances - Beginning	1,909,792.63	5,845,186.86	113,397.86	7,868,377.35
Fund Balances - Ending	$ 385,251.67	$ 7,057,696.09	$ 162,438.15	$ 7,605,385.91

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2013

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ -262,991.44
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 1,791,082.30	
Depreciation Expense	-787,258.34	
Excess of Capital Outlay over Depreciation Expense		1,003,823.96
Capital Assets purchased with Universal Service Fund (e-rate) proceeds are not reported in Governmental Funds. However, in the Statement of Activities, the e-rate proceeds are shown as Capital Grants and Contributions.		841,811.37
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		-114,847.29
Change in Net Position of Governmental Activities (Exhibit "B")		$ 1,467,796.60

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2013

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 76,461.80
LIABILITIES	
Funds Held for Others	$ 76,461.80

The notes to the basic financial statements are an integral part of this statement.

Note 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Toombs County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

BLENDED COMPONENT UNIT

The Southeastern Early College & Career Academy (Charter School) is a jointly authorized start-up charter school pursuant to Official Code of Georgia (O.C.G.A.) §20-2-2060 et seq., the Charter Schools Act of 1998. The Charter is an agreement entered into by and between the Toombs County Board of Education, the Treutlen County Board of Education, the Montgomery County Board of Education, the Vidalia City Board of Education and the State Board of Education to serve students in grade 9 through 12. The Charter School's mission is to ensure a viable 21st century workforce for these counties and is a partner with Southeastern Technical College and will utilize a dual-enrollment model to integrate traditional high school academic courses with career, technical and agricultural education courses. The Charter School shall function as an extension of each students' Home High School. The financial statements of the Charter School have been reported as a special revenue fund.

Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Toombs County Board of Education.

District-wide Statements:
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.

- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments, or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred. Capital asset acquisitions are reported as expenditures in governmental funds.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. The provisions of this Statement establish accounting and financial reporting standards for governments who enter into Service Concession Arrangements (SCA) with other governmental or nongovernmental entities. As of June 30, 2013, the School District has not entered into any arrangements that meet the qualifications to be reported as a SCA in accordance with this standard.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34*. The provisions of this Statement modify certain requirements for inclusion of component units in the financial reporting entity. The effects of the adoption of this statement did not change the reporting of the School District's blended component unit, Southeastern Early College & Career Academy. There were no other applicable reporting changes for the School District.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement incorporate certain accounting and financial reporting guidance into authoritative GASB literature.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*. The provisions of this Statement establish financial reporting standards for the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The School District changed its presentation of net assets to net position for fiscal year 2013. There were no other applicable reporting changes for the School District.

CASH AND CASH EQUIVALENTS

Composition of Deposits
Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments
Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

(1) Obligations issued by the State of Georgia or by other states,

(2) Obligations issued by the United States government,

(3) Obligations fully insured or guaranteed by the United States government or a United States government agency,

(4) Obligations of any corporation of the United States government,

(5) Prime banker's acceptances,

(6) The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,

(7) Repurchase agreements, and

(8) Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Toombs County Board of Commissioners adopted the property tax levy for the 2012 tax digest year (calendar year) on September 14, 2012 (levy date) based on property values as of January 1, 2012. Taxes were due on December 20, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2012 tax digest are reported as revenue in the governmental funds for fiscal year 2013. The Toombs County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2013, for maintenance and operations amounted to $3,521,056.17.

The tax millage rate levied for the 2012 tax year (calendar year) for the Toombs County Board of Education was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	11.508 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $130,505.55 during fiscal year ended June 30, 2013.

SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $2,495,333.27 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories
On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 5,000.00	20 to 80 years
Buildings and Improvements	$ 5,000.00	up to 80 years
Equipment	$ 5,000.00	5 to 25 years
Buses	$ 5,000.00	8 to 14 years
Infrastructure	$ 5,000.00	25 years
Intangible Assets		
Software	$ 150,000.00	Evaluated case by case
Easements	$ 100,000.00	Evaluated case by case
Patents, Trademarks, Copyrights	$ 100,000.00	Evaluated case by case

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

Investment in capital assets - This represents the School District's total investment in capital assets.

Restricted net position - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, Charter School contract and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted net position - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2013, are as follows:

Nonspendable		
Inventories		$ 73,375.09
Restricted		
Continuation of Federal Programs	$ 600,682.92	
Capital Projects	7,057,696.09	
Charter School Contract	162,438.15	7,820,817.16
Unassigned		-288,806.34
Fund Balance, June 30, 2013		$ 7,605,385.91

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 1% of annual operating expenditures not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

DEFICIT FUND BALANCES

The fund reporting a deficit fund balance at June 30, 2013, is as follows:

Fund Type/Fund Name	Deficit Balance
Unassigned General Fund	$ 288,806.34

The General Fund reported a deficit fund balance of $288,806.34 at June 30, 2013. To address this deficit, the Board voted to increase the millage rate to 13.956 mills in 2013. The additional revenue generated by the millage rate increase exceeds the deficit and should remedy the deficit fund balance within fiscal year 2014.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of

budgetary control was established by the Board at the aggregate fund and function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 10 percent of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 25 percent of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Any position or expenditure not previously approved in the annual budget that exceeds $5,000.00 shall require Board approval unless the Superintendent deems the position or purchase an emergency. In such case, the expenditure shall be reported to the Board at its regularly scheduled meeting. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

Note 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

(1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,

(2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,

(3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,

(4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,

(5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

(6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

(7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2013, the bank balances were $8,904,724.25. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

Note 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

Note 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2012	Increases	Decreases	Balances June 30, 2013
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 1,144,872.40		$ 0.00	$ 1,144,872.40
Construction Work In Progress	259,307.63	$ 1,571,033.67		1,830,341.30
Total Capital Assets, Not Being Depreciated	$ 1,404,180.03	$ 1,571,033.67	$ 0.00	$ 2,975,213.70
Capital Assets, Being Depreciated:				
Buildings and Improvements	$ 34,296,195.37	$ 403,778.60	$ 0.00	$ 34,699,973.97
Equipment	3,758,331.86	658,081.40		4,416,413.26
Land Improvements	2,512,318.64			2,512,318.64
Less: Accumulated Depreciation:				
Buildings and Improvements	4,928,132.08	440,497.51		5,368,629.59
Equipment	2,263,776.30	271,503.08		2,535,279.38
Land Improvements	894,814.63	75,257.75		970,072.38
Total Capital Assets, Being Depreciated, Net	$ 32,480,122.86	$ 274,601.66	$ 0.00	$ 32,754,724.52
Governmental Activity Capital Assets - Net	$ 33,884,302.89	$ 1,845,635.33	$ 0.00	$ 35,729,938.22

Current year depreciation expense by function is as follows:

Instruction		$ 415,686.95
Support Services		
Pupil Services	$ 1,198.20	
Improvement of Instructional Services	3,244.20	
Educational Media Services	16,731.05	
General Administration	1,435.71	
School Administration	20,348.62	
Business Administration	2,044.80	
Maintenance and Operation of Plant	80,673.18	
Student Transportation Services	191,177.77	316,853.53
Food Services		38,572.67
Enterprise Operations		16,145.19
		$ 787,258.34

Note 7: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with automobiles. The School District has neither significantly reduced coverage for this risk nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the General Fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2012	$ 0.00	$ 17,156.62	$ 5,751.35	$ 11,405.27
2013	$ 11,405.27	$ 0.00	$ 11,405.27	$ 0.00

The School District participates in the Georgia Education Workers' Compensation Trust, a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general workers' compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of $1 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of $2 million. The Trust covers the first $1 million of each Employers Liability claim with Safety National providing additional Employers Liability limits up to a $2 million per occurrence maximum. Safety National Casualty Company also provides $2 million in aggregate coverage to the Trust, attaching at 110% of the loss fund and based on the Fund's annual normal premium.

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 30,000.00
Each Athletic Director	$ 10,000.00
Each Drivers' Education Teacher	$ 10,000.00
All Employees	$ 100,000.00

Note 8: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $1,591,465.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Georgia Department of Community Health
For Health Insurance of Certificated Personnel
In the amount of $1,536,168.00

Office of State Treasurer
Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of $55,297.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

Note 9: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

Note 10: SUBSEQUENT EVENTS

In the subsequent fiscal year, voters authorized the School District to issue general obligation bonds in the amount of $13,400,000.00. The proceeds from these bonds were used for the construction of the new Toombs County High School.

Note 11: POST-EMPLOYMENT BENEFITS

Georgia School Personnel Post-employment Health Benefit Fund

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2013:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 2012 - February 2013	$912.34 per member per month
March 2013 - June 2013	$937.34 per member per month

For non-certificated school personnel:

July 2012 - June 2013	$446.20 per member per month

No additional contribution was required by the Board for fiscal year 2013 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	$ 2,635,038.17
2012	100%	$ 2,709,355.53
2011	100%	$ 2,557,777.20

Note 12: RETIREMENT PLANS

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2013, were 6.00% of annual salary. Employer contributions required for fiscal year 2013 were 11.41% of annual salary as required by the June 30, 2010, actuarial valuation. The employer contribution rate will increase to 12.28% effective July 1, 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	$ 1,696,148.79
2012	100%	$ 1,525,068.38
2011	100%	$ 1,551,972.13

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2013

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 3,800,863.21	$ 3,433,350.79	$ 3,658,472.45	$ 225,121.66
Sales Taxes	38,000.00	38,000.00	56,990.09	18,990.09
State Funds	15,459,985.15	15,459,985.15	15,847,537.32	387,552.17
Federal Funds	5,579,287.00	5,579,287.00	4,655,941.39	-923,345.61
Charges for Services	313,700.00	313,700.00	321,056.48	7,356.48
Investment Earnings	6,300.00	8,800.00	2,944.90	-5,855.10
Miscellaneous	352,262.00	351,640.00	536,407.30	184,767.30
Total Revenues	$ 25,550,397.36	$ 25,184,762.94	$ 25,079,349.93	$ -105,413.01
EXPENDITURES				
Current				
Instruction	$ 20,233,349.03	$ 17,110,522.86	$ 17,688,742.68	$ -578,219.82
Support Services				
Pupil Services	954,069.66	831,605.15	932,591.17	-100,986.02
Improvement of Instructional Services	1,325,221.94	1,247,504.86	1,099,928.99	147,575.87
Educational Media Services	366,723.37	366,723.37	365,309.83	1,413.54
General Administration	302,799.74	233,667.37	233,123.53	543.84
School Administration	1,224,964.15	1,032,809.84	1,130,255.03	-97,445.19
Business Administration	488,749.93	358,998.29	343,572.16	15,426.13
Maintenance and Operation of Plant	1,465,610.51	1,378,586.98	1,514,567.71	-135,980.73
Student Transportation Services	1,112,444.59	1,036,156.73	1,200,993.20	-164,836.47
Central Support Services	9,669.60	9,669.60	10,126.35	-456.75
Other Support Services	176,253.03	185,508.29	167,883.41	17,624.88
Enterprise Operations			91,475.19	-91,475.19
Food Services Operation	1,891,567.84	1,891,567.84	1,825,321.64	66,246.20
Total Expenditures	$ 29,551,423.39	$ 25,683,321.18	$ 26,603,890.89	$ -920,569.71
Net Change in Fund Balances	$ -4,001,026.03	$ -498,558.24	$ -1,524,540.96	$ -1,025,982.72
Fund Balances - Beginning	1,940,482.92	1,940,482.92	1,909,792.63	-30,690.29
Adjustments		3,167.08		-3,167.08
Fund Balances - Ending	$ -2,060,543.11	$ 1,445,091.76	$ 385,251.67	$ -1,059,840.09

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $336,341.86 and $327,763.40, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 1,770,992.07	(1)
Total Child Nutrition Cluster				$ 1,770,992.07	
Other Programs					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
Child and Adult Care Food Program		10.558	N/A	(2)	
Total U. S. Department of Agriculture				$ 1,770,992.07	
Education, U. S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States		84.027	N/A	$ 695,613.27	
Preschool Grants		84.173	N/A	23,244.53	
Total Special Education Cluster				$ 718,857.80	
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
Title I Grants to Local Educational Agencies		84.010	N/A	$ 1,335,951.43	
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	$ 42,192.00	
Education Jobs Fund		84.410	N/A	1,204.00	
English Language Acquisition Grants		84.365	N/A	18,981.55	
Improving Teacher Quality State Grants		84.367	N/A	200,716.42	
Migrant Education - State Grant Program	*	84.011	N/A	368,102.46	
Rural Education		84.358	N/A	58,985.50	
Twenty-First Century Community Learning Centers	*	84.287	N/A	365,158.13	
Total Other Programs				$ 1,055,340.06	
Total U. S. Department of Education				$ 3,110,149.29	
Health and Human Services, U. S. Department of					
Child Care and Development Fund Cluster					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
Child Care and Development Block Grant		93.575	N/A	$ 4,000.00	
Total Expenditures of Federal Awards				$ 4,885,141.36	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $139,381.67.

(2) Expenditures for the funds earned on Child and Adult Care Food Program ($16,748.44) and the School Breakfast Program ($336,677.79) were not maintained separately and are included in the 2013 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Toombs County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2013

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES GENERAL FUND	CAPITAL PROJECTS FUND	NON-MAJOR FUND	TOTAL
GRANTS				
Bright From the Start:				
Georgia Department of Early Care and Learning				
Pre-Kindergarten Program	$ 621,290.22			$ 621,290.22
Education, Georgia Department of				
Quality Basic Education (1)				
Direct Instructional Cost				
Kindergarten Program	1,009,259.00			1,009,259.00
Kindergarten Program - Early Intervention Program	306,306.00			306,306.00
Primary Grades (1-3) Program	1,972,021.00			1,972,021.00
Primary Grades - Early Intervention (1-3) Program	798,185.00			798,185.00
Upper Elementary Grades (4-5) Program	1,049,717.00			1,049,717.00
Upper Elementary Grades - Early Intervention (4-5) Program	253,739.00			253,739.00
Middle Grades (6-8) Program	2,120,117.00			2,120,117.00
High School General Education (9-12) Program	1,547,280.00			1,547,280.00
Vocational Laboratory (9-12) Program	567,673.00			567,673.00
Students with Disabilities	2,449,244.00			2,449,244.00
Gifted Student - Category VI	286,012.00			286,012.00
Remedial Education Program	142,239.00			142,239.00
Alternative Education Program	151,610.00			151,610.00
English Speakers of Other Languages (ESOL)	274,975.00			274,975.00
Media Center Program	347,349.00			347,349.00
20 Days Additional Instruction	106,068.00			106,068.00
Staff and Professional Development	66,095.00			66,095.00
Indirect Cost				
Central Administration	522,968.00			522,968.00
School Administration	747,145.00			747,145.00
Facility Maintenance and Operations	792,116.00			792,116.00
Amended Formula Adjustment	-2,339,414.00			-2,339,414.00
Categorical Grants				
Pupil Transportation				
Regular	458,918.00			458,918.00
Nursing Services	59,716.00			59,716.00
Education Equalization Funding Grant	1,216,517.00			1,216,517.00
Other State Programs				
Food Services	51,118.03			51,118.03
Math and Science Supplements	28,630.75			28,630.75
Preschool Handicapped Program	58,350.82			58,350.82
Pupil Transportation - State Bonds	76,219.50			76,219.50
Vocational Education	50,776.00			50,776.00
Vocational Construction Related Equipment - State Bonds			$ 76,140.65	76,140.65
Georgia State Financing and Investment Commission				
Reimbursement on Construction Projects		$ 392,445.00		392,445.00
Office of the State Treasurer				
Public School Employees' Retirement	55,297.00			55,297.00
	$ 15,847,537.32	$ 392,445.00	76,140.65	$ 16,316,122.97

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of $1,536,168.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2013

SCHEDULE "4"

SPLOST PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST #1:							
i. Acquisition, Construction, and Equipping of new Toombs County Middle School	$ 6,203,000.00	$ 13,677,212.22	$ 96,304.93	$ 13,580,907.29	$ 13,677,212.22		Completed
ii. Renovations of Toombs County High School	675,000.00	935,812.23	41,263.31	894,548.92	935,812.23		Completed
SPLOST #1 Totals	$ 6,878,000.00	$ 14,613,024.45	$ 137,568.24	$ 14,475,456.21	$ 14,613,024.45		
SPLOST #2:							
i. Develop, construct, and furnish a new Lyons Upper Elementary School (3rd - 5th grades) to accommodate approximately 600 students	$ 9,481,500.00	$ 9,610,075.15	$ 52,640.43	$ 9,461,847.22			12/31/2015
ii. Modification/Renovation of Lyons Primary School	255,000.00	126,605.85	53,269.04	17,888.04			12/31/2015
iii. Repair and/or replacement of the Toombs Central Roof	157,500.00	157,319.00		157,319.00	$ 157,319.00		Completed
iv. Purchase of Additional Buses for the School System	610,000.00	610,000.00		414,087.00			12/31/2016
SPLOST #2 Totals	$ 10,504,000.00	$ 10,504,000.00	$ 105,909.47	$ 10,051,141.26	$ 157,319.00		
SPLOST #3							
i. Constructing and equipping a new or replacement Toombs County High School	$ 9,800,000.00	$ 24,750,000.00	$ 1,390,567.66	$ 259,308.43			6/30/2015
ii. Constructing and equipping a new or replacement Toombs Central School	7,650,000.00	7,000,000.00					12/31/2017
iii. Constructing additions to and/or renovating, modifying, and equipping the existing Toombs County High school for further instructional use	2,000,000.00	1,000,000.00					12/31/2017
iv. Constructing additions to and/or renovating, modifying, and equipping existing school system facilities and making critical infrastructure improvements to existing facilities	310,000.00	810,000.00	47,660.33	122,185.13			12/31/2017
Total SPLOST #3	$ 19,760,000.00	$ 33,560,000.00	$ 1,438,227.99	$ 381,493.56			
TOTAL OF ALL SPLOST PROJECTS	$ 37,142,000.00	$ 58,677,024.45	$ 1,681,705.70	$ 24,908,091.03	$ 14,770,343.45		

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all costs from project inception to completion.

(3) The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects Amounts expended for these projects may include sales tax proceeds, state, local property taxes, and/or other funds over the life of the projects.

See notes to the basic financial statements.

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TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2013

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) (3)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 1,089,273.00	$ 1,016,775.11	$ 724.38	$ 1,017,499.49
Kindergarten Program-Early Intervention Program	344,837.00	309,165.74		309,165.74
Primary Grades (1-3) Program	2,173,373.00	2,216,680.52	5,030.52	2,221,711.04
Primary Grades-Early Intervention (1-3) Program	873,849.00	777,615.22		777,615.22
Upper Elementary Grades (4-5) Program	1,166,822.00	1,374,859.26	1,472.70	1,376,331.96
Upper Elementary Grades-Early Intervention (4-5) Program	294,966.00	359,886.19		359,886.19
Middle School (6-8) Program	2,350,169.00	2,146,755.74	11,895.40	2,158,651.14
High School General Education (9-12) Program	1,699,563.00	2,477,636.47	24,990.16	2,502,626.63
Vocational Laboratory (9-12) Program	611,616.00	413,438.32	141,042.77	554,481.09
Students with Disabilities	2,711,452.00			
Category I		94,623.93		94,623.93
Category II		625,445.74		625,445.74
Category III		1,433,941.86		1,433,941.86
Category IV		232,881.24	268.54	233,149.78
Category V		90,383.47		90,383.47
Gifted Student - Category VI	315,576.00	348,557.99	1,607.60	350,165.59
Remedial Education Program	155,584.00	165,737.33	336.38	166,073.71
Alternative Education Program	168,246.00	159,429.76	290.17	159,719.93
English Speakers of Other Languages (ESOL)	300,334.00	387,207.58		387,207.58
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	$ 14,255,660.00	$ 14,631,021.47	$ 187,658.62	$ 14,818,680.09
Media Center Program	382,293.00	363,765.34	480.00	364,245.34
Staff and Professional Development	73,079.00	21,742.17	28,784.98	50,527.15
TOTAL QBE FORMULA FUNDS	$ 14,711,032.00	$ 15,016,528.98	$ 216,923.60	$ 15,233,452.58

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

(3) Allotments do not include the State Health payments made by GDOE to the Department of Community Health for the certified employees.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

October 14, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities each major fund, and the aggregate remaining fund information of Toombs County Board of Education as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Toombs County Board of Education's basic financial statements and have issued our report thereon dated October 14, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Toombs County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Toombs County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a certain deficiency in internal control that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item FS-7381-13-02 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items FS-7381-13-01 and FS7381-13-03 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Toombs County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Toombs County Board of Education's Response to Findings

Toombs County Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Toombs County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013YB-40

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

October 14, 2014

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited Toombs County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013. Toombs County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Toombs County Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Toombs County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Toombs County Board of Education's compliance.

Opinion on Each Major Federal Program

In our opinion, the Toombs County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying Schedule of Findings and Questioned Costs as item FA-7381-13-01. Our opinion on each major Federal program is not modified with respect to this matter.

Toombs County Board of Education's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Toombs County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of Toombs County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Toombs County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

Toombs County Board of Education's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of 'Findings and Questioned Costs. Toombs County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2013SA-40

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

TOOMBS COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2013

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — Yes
- Significant deficiencies identified? — Yes

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — Yes

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — Yes

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.011	Migrant Education - State Grant Program
84.287	Twenty-First Century Community Learning Centers

Dollar threshold used to distinguish between Type A and Type B programs: $300,000.00

Auditee qualified as low-risk auditee? — No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS-7381-13-01 Inadequate Internal Control Procedures over bank reconciliations
Control Category: Cash and Cash Equivalents
Internal Control Impact: Significant Deficiency
Compliance Impact: None

Description:
The accounting procedures of the School District were insufficient to provide for adequate internal controls over the bank reconciliation process at the Central Office.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:
The following deficiencies were noted during review of bank reconciliations:

- Five bank reconciliations were not performed and/or reviewed in a timely manner throughout the year;
- Three bank accounts were not reconciled to the correct General Ledger amount at year-end and contained incorrect reconciling items; and
- Two bank account's reconciling items did not clear subsequent bank statements throughout the end of fieldwork. Errors and misstatements pertaining to cash were not detected by the School District.

Cause:
In discussing this issue with management, they stated that a previous employee, who is no longer employed with the School District, completed these bank reconciliations incorrectly.

Effect or Potential Effect:
The failure to maintain adequate internal controls over Cash and Cash Equivalents increases the risk misstatements could occur in the financial statements due to error or fraud.

Recommendation:
The School District should provide training to ensure staff responsible for bank reconciliations fully understands the process.

Views of Responsible Officials and Corrective Action Plans:
We concur with this finding. An employee was hired to perform these job duties and responsibilities, was properly trained to perform these job duties and responsibilities, yet did not perform these assigned duties. The employee has since been terminated, and replacement personnel have now assumed these duties effective immediately. The Board has also established a prescribed protocol for how these duties are to be performed and a timeline for completion in an effort to strengthen the internal control procedures surrounding the bank reconciliation process. Replacement personnel are now performing the bank reconciliations in a proper and timely manner in accordance with the corrective action plan established to remedy this occurrence. Corrective action was implemented immediately, and no further corrective action is deemed necessary.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Contact Person: Crystal Cody, Director of Finance
Telephone: (912) 526-3141 Ext. 120
Fax: (912) 526-3291
E-mail: codyc@toombs.k12.ga.us

FS-7381-13-02 Inadequate Controls over the Financial Reporting Process

Control Category: Financial Reporting
Internal Control Impact: Material Weakness
Compliance Impact: None

Description:
The School District did not have adequate controls in place to ensure the accuracy of the financial statement information presented for audit.

Criteria:
Chapter 22A *Annual Financial Reporting* of the Financial Management for Georgia Local Units of Administration indicates that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

Condition:
During the audit, the following correcting entries were proposed and accepted by the School District to properly present the entity's financial statements:

- A receipt in the amount of $146,562.13 was reported as a reconciling item on the General Operating bank reconciliation and was not recorded as cash. It remained on the general ledger as an outstanding receivable. An adjustment was necessary to reclassify Cash and Accounts Receivable on the General Fund and District-wide statements;
- A receipt in the amount of $99,673.42 was recorded twice in error. An adjustment was necessary to reduce Cash and Miscellaneous Revenue on the General Fund and District-wide statements;
- A receipt in the amount of $52,398.00 was not recorded. An adjustment was necessary to record Cash and Miscellaneous Revenue on the Southeastern Early College & Career Academy Charter School Fund and District-wide statements. This entry was material to the Aggregate Remaining Fund information;
- An accounts receivable in the amount of $45,369.00 was not recorded. An adjustment was necessary to record the Accounts Receivable and Miscellaneous Revenue on the Southeastern Early College & Career Academy Charter School Fund and District-wide statements. The entry was material to the Aggregate Remaining Fund information; and
- An excess amount of transfers was made from the General Fund to the Southeastern Early College & Career Academy Charter School Fund in the amount of $37,989.00. An adjustment was necessary to transfer the funds back to the General Fund. The entry was material to the Aggregate Remaining Fund information.

Cause:
In discussing these issues with management, the financial statements presented for audit were incomplete/inaccurate due to changes in personnel and the School District's lack of monitoring to ensure the financial statements were prepared adequately.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Effect or Potential Effect:

The School District did not comply with the requirements of the Georgia Department of Education regarding financial reporting. Numerous adjustments, including reclassifications, were necessary in order for the School District's financial statements to be in conformity with generally accepted accounting principles.

Recommendation:

The School District's management should implement controls over the financial statement reporting process to ensure the completeness and accuracy of all activity recorded in the financial statement information presented for audit.

Views of Responsible Officials and Corrective Action Plans:

We concur with this finding. Reclassification and adjustment entries were necessary to the financial statements due in large part because of prior personnel not performing job duties as assigned. Had the assigned duties been performed as prescribed, the information would have been available and conveyed to other departmental personnel in a timely manner so that adjusting entries were not necessary. This employee has since been replaced, and these job duties have been reassigned to replacement personnel. This corrective action was implemented prior to the arrival of the auditors. Appropriate actions have been taken to ensure that these job duties are now being performed in a timely manner so that adjustments to the financial statements are not necessary. Corrective action has been implemented, and no further corrective action is deemed necessary.

Contact Person:	Crystal Cody, Director of Finance
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E-mail:	codyc@toombs.k12.ga.us

FS-7381-13-03 Deficit Fund Balance

Control Category:	Budget Preparation/Execution
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None

Description:

The General Fund of the School District reported a deficit fund balance at June 30, 2013.

Criteria:

Chapter 25 *Governmental Fund Deficits* of the Financial Management for the Georgia Local Units of Administration states in part: "The seriousness of fund balance deficits cannot be overstated. The Georgia Department of Education (GA DOE) requires those LUAs with deficit governmental fund balances to meet certain reporting requirements."

The Department of Audits and Accounts is required to report all instances of budget deficits in accordance with the Official Code of Georgia Annotated §20-2-67 (a) which states: "When an audit by the Department of Audits and Accounts finds and reports irregularities or budget deficits in the fund accounting information regarding a local school system or a school within the local school system, the Department of Audits and Accounts shall report the findings of irregularities or budget deficits to the State Board of Education and the local board of education."

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Condition:
The School District's General Fund reported a deficit fund balance in the amount of $288,806.34.

Cause:
In discussing this issue with management, they stated it was due to economic downturn and low millage rates.

Effect or Potential Effect:
The Unassigned fund balance of the General Fund is not sufficient to meet the fund's obligations at June 30, 2013.

Recommendation:
The School District should design and establish budgetary policies to improve the accuracy of revenue and expense projections to ensure that in future periods the School District does not report a deficit fund balance.

Views of Responsible Officials and Corrective Action Plans:
We concur with this finding. Due to severe decline in State revenues, economic downturn, and low millage rates in the County, the school system's fund equity was depleted. Although millage rate increases were recommended to the Board for their consideration, it was only in Fiscal Year 2014 that a millage rate increase was approved and implemented. The Toombs County Board of Education held the required millage rate increase public hearings and increased its millage rate to accommodate its budgetary needs. The millage rate increase process was begun and completed before auditors arrived on site to perform the audit process. The Board has taken the appropriate corrective action to remedy this occurrence and to evaluate its local funding needs in the future. Since corrective action has already been implemented, no further corrective action is deemed necessary at this time. The Board will re-evaluate its millage rate needs on an annual basis to ensure that fund equity is adequate to meet its budgetary needs and will take appropriate millage rate increase action as needed.

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III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA-7381-13-01 Inadequate Internal Control Procedures

Compliance Requirement:	Special Tests and Provisions
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U. S. Department of Agriculture
CFDA and Title	CFDA 10.553 and 10.555 Child Nutrition Cluster

Description:
The School District did not transfer School Breakfast Program (CFDA 10.553) and National School Lunch Program (CFDA 10.555) funds to the School Food Service Account in a timely manner. Additionally, the School District did not have internal controls in place for proper recording of Federal reimbursements.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Criteria:
USDA Policy 210.14-06 states that USDA funds for program reimbursement should be entered into the School Food Service Account as soon as possible on receipt and that any interest on these funds must also be credited to the School Food Service Account.

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance transactions are processed according to established procedures.

Condition:
Three receipts reviewed were not transferred to the School Food Service Account in a timely manner. One receipt, in the amount of $146,562.13, was credited to the School Food Service Account 410 days after reimbursement only when auditors brought it to management's attention. Our calculations indicate that approximately $182.05 of interest was not credited to the School Food Service Account. In addition, the financial statements presented for audit reflected an Accounts Receivable for the $146,562.13 receipt. A correcting entry was proposed and accepted to reclassify the Accounts Receivable as Cash and Cash Equivalents. See Finding Control Number FS-7381-13-02.

Questioned Cost:
$182.05

Cause:
In discussing this issue with management, they stated it was an oversight and recording error.

Effect or Potential Effect:
Failure to ensure appropriate transfers were made resulted in noncompliance with requirements of the Federal grant.

Recommendation:
The School District should strengthen policies and procedures to ensure that all School Food Service Account program reimbursements are transferred promptly in compliance with Federal guidelines and are properly recorded. The School District transferred program reimbursements in the subsequent period. In addition, the School District should transfer interest earned to the School Food Service Account.

Views of Responsible Officials and Corrective Action Plans:
We concur with this finding. This issue occurred due to the previously stated personnel situation where a previous employee was not properly performing their assigned job duties, despite adequate training to do so. Management has reassigned these job duties to replacement personnel, and the duties are now being performed in a timely and appropriate manner. Further, management has established a protocol for school food and nutrition payments advices to be given to the Accounting Department, since school food and nutrition payment advices are not accessible by the Accounting Department. School Food and Nutrition personnel will now provide all payment advices to the Accounting Department to ensure that all funds are transferred in a timely manner. Further, the school food and nutrition bookkeeper has been provided with additional training on how to monitor accounts receivables that are booked on the ledger. It should be noted, however, that the funds as well as the interest had already been transferred to the school food and nutrition program prior to the auditors making note of this occurrence. Replacement personnel had already found and corrected this occurrence while performing their assigned duties. Since replacement personnel have

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

been hired and are now adequately performing assigned duties, a protocol has been established for the information sharing of payment advices, and additional training has been provided where needed, corrective action has already been implemented, and no further corrective action is deemed necessary. It should also be noted, however, that monitoring procedures have been established and are being followed to ensure that the corrective actions are being followed and being performed in a timely manner.

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