

# TOOMBS COUNTY BOARD OF EDUCATION
## LYONS, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2015
(Including Independent Auditor's Reports)

TOOMBS COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


January 6, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education, as of and for the year ended June 30, 2015, and the related notes to the financial statements (Exhibits A through H), which collectively comprise the Board's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

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effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

*Opinions*

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Toombs County Board of Education, as of June 30, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Emphasis of Matter*

As described in Note 2 to the financial statements, in 2015, the Toombs County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The School District restated beginning Net Position for the cumulative effect of these accounting changes. Our opinion is not modified with respect to this matter.

*Other Matters*

*Required Supplementary Information*

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 33 through 37, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance

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*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Toombs County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 5 through 8, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 6, 2017, on our consideration of the Toombs County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Toombs County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG: jw
2015ARL-11

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TOOMBS COUNTY BOARD OF EDUCATION

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TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "A"

| | GOVERNMENTAL ACTIVITIES |
|---|---|
| ASSETS | |
| Cash and Cash Equivalents | $ 5,951,701.47 |
| Investments | 5,933.53 |
| Accounts Receivable, Net | |
| Taxes | 1,026,092.55 |
| State Government | 2,064,731.85 |
| Federal Government | 789,080.94 |
| Local | 1,771.83 |
| Other | 35,944.17 |
| Inventories | 56,376.96 |
| Capital Assets, Non-Depreciable | 26,939,108.33 |
| Capital Assets, Depreciable (Net of Accumulated Depreciation) | 32,127,084.89 |
| Total Assets | 68,997,826.52 |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Related to Defined Benefit Pension Plan | 1,949,407.96 |
| LIABILITIES | |
| Accounts Payable | 2,935.14 |
| Salaries and Benefits Payable | 3,229,112.25 |
| Payroll Withholdings Payable | 793.60 |
| Interest Payable | 64,062.43 |
| Retainages Payable | 760,311.66 |
| Long-Term Liabilities | |
| Due Within One Year | 1,865,468.68 |
| Due in More Than One Year | 12,118,567.51 |
| Net Pension Liability | 17,949,934.00 |
| Total Liabilities | 35,991,185.27 |
| DEFERRED INFLOWS OF RESOURCES | |
| Related to Defined Benefit Pension Plan | 6,798,247.00 |
| NET POSITION | |
| Net Investment in Capital Assets | 45,331,408.54 |
| Restricted for | |
| Continuation of Federal Programs | 558,534.36 |
| Debt Service | 2,103,030.23 |
| Capital Projects | 1,868,181.87 |
| Charter School Contract | 256,475.69 |
| Unrestricted (Deficit) | -21,959,828.48 |
| Total Net Position | $ 28,157,802.21 |

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2015

| | EXPENSES | CHARGES FOR SERVICES |
|---|---|---|
| GOVERNMENTAL ACTIVITIES | | |
| Instruction | $ 18,962,658.77 | |
| Support Services | | |
| Pupil Services | 857,643.75 | |
| Improvement of Instructional Services | 1,100,347.44 | |
| Educational Media Services | 349,672.35 | |
| General Administration | 267,288.15 | |
| School Administration | 1,197,823.83 | |
| Business Administration | 187,047.85 | |
| Maintenance and Operation of Plant | 1,720,610.96 | |
| Student Transportation Services | 1,273,695.62 | |
| Central Support Services | 860.86 | |
| Other Support Services | 118,284.85 | |
| Operations of Non-Instructional Services | | |
| Enterprise Operations | 138,475.79 | $ 110,941.04 |
| Food Services | 2,118,845.14 | 73,982.47 |
| Interest on Short-Term and Long-Term Debt | 386,475.00 | |
| Total Governmental Activities | $ 28,679,730.36 | $ 184,923.51 |
| General Revenues | | |
| Taxes | | |
| Property Taxes | | |
| For Maintenance and Operations | | |
| Railroad Cars | | |
| Sales Taxes | | |
| Special Purpose Local Option Sales Tax | | |
| For Capital Projects | | |
| Other Sales Tax | | |
| Grants and Contributions not Restricted to Specific Programs | | |
| Investment Earnings | | |
| Miscellaneous | | |
| Total General Revenues | | |
| Change in Net Position | | |
| Net Position - Beginning of Year, Restated | | |
| Net Position - End of Year | | |

The notes to the basic financial statements are an integral part of this statement.

| PROGRAM REVENUES | | NET (EXPENSES) |
|---|---|---|
| OPERATING GRANTS AND CONTRIBUTIONS | CAPITAL GRANTS AND CONTRIBUTIONS | REVENUES AND CHANGES IN NET POSITION |
| $ 14,156,401.13 | | $ -4,806,257.64 |
| 309,560.35 | | -548,083.40 |
| 909,136.18 | | -191,211.26 |
| 371,814.00 | | 22,141.65 |
| 578,784.91 | | 311,496.76 |
| 871,609.00 | | -326,214.83 |
| 3,336.86 | | -183,710.99 |
| 867,568.61 | | -853,042.35 |
| 589,781.30 | $ 77,220.00 | -606,694.32 |
| 78.65 | | -782.21 |
| 110,640.63 | | -7,644.22 |
| | | -27,534.75 |
| 2,027,975.36 | | -16,887.31 |
| | | -386,475.00 |
| $ 20,796,686.98 | $ 77,220.00 | -7,620,899.87 |
| | | 5,222,195.31 |
| | | 10,566.85 |
| | | 2,476,361.40 |
| | | 154,285.19 |
| | | 1,728,492.00 |
| | | 13,919.40 |
| | | 896,623.44 |
| | | 10,502,443.59 |
| | | 2,881,543.72 |
| | | 25,276,258.49 |
| | | $ 28,157,802.21 |

TOOMBS COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2015

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND |
|---|---|---|
| ASSETS | | |
| Cash and Cash Equivalents | $ 1,098,994.99 | $ 2,427,309.96 |
| Investments | 5,933.53 | |
| Accounts Receivable, Net | | |
| Taxes | 824,908.98 | 201,183.57 |
| State Government | 2,064,731.85 | |
| Federal Government | 789,080.94 | |
| Local | 778.00 | |
| Other | 35,944.17 | |
| Inventories | 56,376.96 | |
| Total Assets | $ 4,876,749.42 | $ 2,628,493.53 |
| LIABILITIES | | |
| Accounts Payable | $ 113.14 | |
| Salaries and Benefits Payable | 3,229,112.25 | |
| Payroll Withholdings Payable | 793.60 | |
| Retainages Payable | | $ 760,311.66 |
| Total Liabilities | 3,230,018.99 | 760,311.66 |
| DEFERRED INFLOWS OF RESOURCES | | |
| Unavailable Revenue - Property Taxes | 533,309.67 | |
| FUND BALANCES | | |
| Nonspendable | 56,376.96 | |
| Restricted | 502,157.40 | 1,868,181.87 |
| Assigned | 87,257.19 | |
| Unassigned | 467,629.21 | |
| Total Fund Balances | 1,113,420.76 | 1,868,181.87 |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | $ 4,876,749.42 | $ 2,628,493.53 |

The notes to the basic financial statements are an integral part of this statement.

| | DEBT SERVICE FUND | NONMAJOR GOVERNMENTAL FUND | TOTAL |
|---|---|---|---|
| | $ 2,167,092.66 | $ 258,303.86 | $ 5,951,701.47 |
| | | | 5,933.53 |
| | | | 1,026,092.55 |
| | | | 2,064,731.85 |
| | | | 789,080.94 |
| | | 993.83 | 1,771.83 |
| | | | 35,944.17 |
| | | | 56,376.96 |
| | $ 2,167,092.66 | $ 259,297.69 | $ 9,931,633.30 |
| | | $ 2,822.00 | $ 2,935.14 |
| | | | 3,229,112.25 |
| | | | 793.60 |
| | | | 760,311.66 |
| | | 2,822.00 | 3,993,152.65 |
| | | | 533,309.67 |
| | | | 56,376.96 |
| | $ 2,167,092.66 | 256,475.69 | 4,793,907.62 |
| | | | 87,257.19 |
| | | | 467,629.21 |
| | 2,167,092.66 | 256,475.69 | 5,405,170.98 |
| | $ 2,167,092.66 | $ 259,297.69 | $ 9,931,633.30 |

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "D"

| | | |
|---|---|---|
| Total Fund Balances - Governmental Funds (Exhibit "C") | | $ 5,405,170.98 |
| Amounts reported for Governmental Activities in the Statement of Net Position are different because: | | |
| Capital Assets used in Governmental Activities are not financial resources and therefore are not reported in the funds. These assets consist of: | | |
| Land | $ 1,144,872.40 | |
| Construction in Progress | 25,794,235.93 | |
| Land Improvements | 2,512,318.64 | |
| Buildings | 35,255,427.37 | |
| Equipment | 4,638,505.27 | |
| Accumulated Depreciation | -10,279,166.39 | |
| Total Capital Assets | | 59,066,193.22 |
| Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds. | | |
| Net Pension Liability | | -17,949,934.00 |
| Deferred Outflows and Inflows of Resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds. | | -4,848,839.04 |
| Taxes that are not available to pay for current period expenditures are deferred in the governmental funds. | | |
| Property Taxes | | 533,309.67 |
| Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These consist of: | | |
| Bonds Payable | $ -13,400,000.00 | |
| Accrued Interest Payable | -64,062.43 | |
| Bond Premiums, Net of Amortization | -584,036.19 | |
| Total Long-Term Liabilities | | -14,048,098.62 |
| Net Position of Governmental Activities (Exhibit "A") | | $ 28,157,802.21 |

The notes to the basic financial statements are an integral part of this statement.

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TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2015

| | GENERAL FUND | DISTRICT-WIDE CAPITAL PROJECTS FUND |
|---|---|---|
| REVENUES | | |
| Property Taxes | $ 5,274,624.69 | |
| Sales Taxes | 154,285.19 | $ 2,476,361.40 |
| State Funds | 17,088,389.86 | |
| Federal Funds | 5,551,195.12 | |
| Charges for Services | 184,923.51 | |
| Investment Earnings | 6,632.72 | 6,904.13 |
| Miscellaneous | 499,087.84 | 35,134.97 |
| Total Revenues | 28,759,138.93 | 2,518,400.50 |
| EXPENDITURES | | |
| Current | | |
| Instruction | 19,088,307.19 | |
| Support Services | | |
| Pupil Services | 875,058.20 | |
| Improvement of Instructional Services | 1,143,521.15 | |
| Educational Media Services | 348,520.28 | |
| General Administration | 262,097.52 | |
| School Administration | 1,180,005.76 | |
| Business Administration | 279,353.55 | 1,187.50 |
| Maintenance and Operation of Plant | 1,548,364.27 | 1,229.02 |
| Student Transportation Services | 1,192,728.96 | |
| Central Support Services | 570.31 | |
| Other Support Services | 120,050.49 | |
| Enterprise Operations | 125,281.22 | |
| Food Services Operation | 2,140,522.49 | |
| Capital Outlay | | 12,050,832.12 |
| Debt Services | | |
| Interest | | |
| Total Expenditures | 28,304,381.39 | 12,053,248.64 |
| Excess of Revenues over (under) Expenditures | 454,757.54 | -9,534,848.14 |
| OTHER FINANCING SOURCES (USES) | | |
| Transfers In | | |
| Transfers Out | | -2,166,475.00 |
| Total Other Financing Sources (Uses) | | -2,166,475.00 |
| Net Change in Fund Balances | 454,757.54 | -11,701,323.14 |
| Fund Balances - Beginning | 658,663.22 | 13,569,505.01 |
| Fund Balances - Ending | $ 1,113,420.76 | $ 1,868,181.87 |

The notes to the basic financial statements are an integral part of this statement.

| DEBT SERVICE FUND | NONMAJOR GOVERNMENTAL FUND | TOTAL |
|---|---|---|
| | | $ 5,274,624.69 |
| | | 2,630,646.59 |
| | | 17,088,389.86 |
| | | 5,551,195.12 |
| | | 184,923.51 |
| $ 252.00 | $ 130.55 | 13,919.40 |
| | 362,400.63 | 896,623.44 |
| 252.00 | 362,531.18 | 31,640,322.61 |
| | 186,355.84 | 19,274,663.03 |
| | | 875,058.20 |
| | 44.72 | 1,143,565.87 |
| | | 348,520.28 |
| | 12,000.00 | 274,097.52 |
| | 36,666.63 | 1,216,672.39 |
| | 30.00 | 280,571.05 |
| | 32,770.20 | 1,582,363.49 |
| | | 1,192,728.96 |
| | | 570.31 |
| | | 120,050.49 |
| | | 125,281.22 |
| | | 2,140,522.49 |
| | | 12,050,832.12 |
| 386,475.00 | | 386,475.00 |
| 386,475.00 | 267,867.39 | 41,011,972.42 |
| -386,223.00 | 94,663.79 | -9,371,649.81 |
| 2,166,475.00 | | 2,166,475.00 |
| | | -2,166,475.00 |
| 2,166,475.00 | | 0.00 |
| 1,780,252.00 | 94,663.79 | -9,371,649.81 |
| 386,840.66 | 161,811.90 | 14,776,820.79 |
| $ 2,167,092.66 | $ 256,475.69 | $ 5,405,170.98 |

TOOMBS COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2015

EXHIBIT "F"

| | | |
|---|---|---|
| Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") | | $ -9,371,649.81 |
| Amounts reported for Governmental Activities in the Statement of Activities are different because: | | |
| Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: | | |
| Capital Outlay | $ 12,249,003.62 | |
| Depreciation Expense | -861,427.95 | |
| Excess of Capital Outlay over Depreciation Expense | | 11,387,575.67 |
| The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position. | | -19,869.25 |
| Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. | | -41,862.53 |
| Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. The net effect of these adjustments are: | | |
| Amortization of Bond Premium | $ 85,468.68 | |
| Pension Expense | 841,880.96 | |
| Total Additional Expenditures | | 927,349.64 |
| Change in Net Position of Governmental Activities (Exhibit "B") | | $ 2,881,543.72 |

The notes to the basic financial statements are an integral part of this statement.

TOOMBS COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2015

EXHIBIT "G"

| | AGENCY FUNDS |
|---|---|
| ASSETS | |
| Cash and Cash Equivalents | $ 101,653.96 |
| LIABILITIES | |
| Funds Held for Others | $ 101,653.96 |

The notes to the basic financial statements are an integral part of this statement.

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## NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

### REPORTING ENTITY

The Toombs County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

### BLENDED COMPONENT UNIT

The Southeastern Early College and Career Academy (Charter School) is a jointly authorized start-up charter school pursuant to the Official Code of Georgia (O.C.G.A) §20-2-2060 et seq., the Charter Schools Act of 1998. The Charter is an agreement entered into by and between the Toombs County Board of Education, the Treutlen County Board of Education, the Montgomery County Board of Education, the Vidalia City Board of Education and the State Board of Education to serve students in grade 9 through 12. The Charter School's mission is to ensure a viable 21st century workforce for these counties and is a partner with Southeastern Technical College and will utilize a dual-enrollment model to integrate traditional high school academic courses with career, technical and agricultural education courses. The Charter School shall function as an extension of each student's Home High School. The financial statements of the Charter School have been reported as a Special Revenue Fund.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Toombs County Board of Education.

### DISTRICT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### FUND FINANCIAL STATEMENTS:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

## BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2015, the School District made several prior period adjustments due to the adoption of GASB Statement No. 68 and GASB Statement No. 71, as described in "New Accounting Pronouncements" below, which require the restatement of the June 30, 2014, Net Position in Governmental Activities. The result is a decrease in Net Position at July 1, 2014 of $23,640,654.00. This change is in accordance with generally accepted accounting principles.

| | | |
|---|---|---|
| Net Position, July 1, 2014, as previously reported | $ | 48,916,912.49 |
| Prior Period adjustment - Implementation of GASB 68: | | |
| Net Pension Liability (measurement date) | | |
| TRS | | -25,420,635.00 |
| Deferred Outflows - School District's contribution made during fiscal year 2014 | | |
| TRS | | 1,779,981.00 |
| Net Position, July 1, 2014, as restated | $ | 25,276,258.49 |

## NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions.* The provisions of this statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. The adoption of this statement has a significant impact on the School District's financial statements. As noted above, the School District restated beginning Net Position for the cumulative effect of this accounting change.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations.* This statement provides specific accounting and financial reporting guidance for combinations in the governmental environment. This statement also requires that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The School District did not have any activities of this type during the fiscal year and the adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* - an *amendment of GASB No. 68*. The objective of this statement is to improve accounting and financial reporting by addressing an issue in Statement No. 68, *Accounting and Financial Reporting for Pensions*, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of statement. This statement amends paragraph 137 of Statement No. 68 which limited recognition of pension-related deferred inflows of resources at the transition to circumstances in which it is practical to determine the amounts of all deferred outflows of resources and deferred inflows of resources related to pensions. The adoption of this statement has a significant impact on the School District's financial statements. As noted above, the School District restated beginning Net Position for the cumulative effect of this accounting change.

## CASH AND CASH EQUIVALENTS

**Composition of Deposits**
Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## INVESTMENTS

**Composition of Investments**
Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

## RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## PROPERTY TAXES

The Toombs County Board of Commissioners adopted the property tax levy for the 2014 tax digest year (calendar year) on September 25, 2014 (levy date) based on property values as of January 1, 2014. Taxes were due on December 20, 2014 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2014 tax digest are reported as revenue in the governmental funds for fiscal year 2015. The Toombs County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2015, for maintenance and operations amounted to $4,932,716.95.

The tax millage rate levied for the 2014 tax year (calendar year) for the Toombs County Board of Education was as follows (a mill equals $1 per thousand dollars of assessed value):

| | |
|---|---|
| School Operations | 13.956 mills |

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $331,340.89 during fiscal year ended June 30, 2015.

## SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $2,476,361.40 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

## INVENTORIES

**Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

| | | Capitalization Policy | Estimated Useful Life |
|---|---|---|---|
| Land | | Any amount | N/A |
| Land Improvements | $ | 5,000.00 | 20 to 80 years |
| Buildings and Improvements | $ | 5,000.00 | up to 80 years |
| Equipment | $ | 5,000.00 | 5 to 25 years |
| Buses | $ | 5,000.00 | 8 to 14 years |

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

## DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. Under the full accrual method of accounting, the School District has reported deferred outflows of resources related to a defined benefit pension plan, as discussed in Note 15 – Retirement Plans.

In addition to liabilities, the statement of net position and/or the balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. Under the full accrual method of accounting, the School District has reported deferred inflows of resources related to a defined benefit pension plan, as discussed in Note 15 – Retirement Plans. This item is reported only in the District-wide Statement of Net Position. Additionally, the School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and this amount is deferred and will be recognized as an inflow of resources in the period in which the amount become available.

## GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

## PENSIONS

For purposes of measuring the Net Pension Liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers' Retirement System of Georgia (TRS), the Public School Employees Retirement System (PSERS) and additions to/deductions from TRS/PSERS's fiduciary net position have been determined on the same basis as they are reported by TRS/PSERS's. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. See Note 15 - Retirement Plans.

## NET POSITION

The School District's Net Position in the District-wide Statements is classified as follows:

**Net Investment in Capital Assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of Net Investment in Capital Assets.

**Restricted Net Position** - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, Charter School contract, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted Net Position** - Unrestricted Net Position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of Net Investment of Capital Assets and Restricted Net Position. Included in the net deficit reported is the School District's Net Pension liability of $17,949,934.00 which is required for financial reporting.

## FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned –** The residual classification for the General Fund. This classification represents fund balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2015, are as follows:

| | | |
|---|---|---|
| Nonspendable | | |
| Inventories | | $ 56,376.96 |
| Restricted | | |
| Continuation of Federal Programs | $ 502,157.40 | |
| Capital Projects | 1,868,181.87 | |
| Debt Service | 2,167,092.66 | |
| Charter School Contract | 256,475.69 | 4,793,907.62 |
| Assigned | | |
| School Activity Accounts | | 87,257.19 |
| Unassigned | | 467,629.21 |
| Fund Balance, June 30, 2015 | | $ 5,405,170.98 |

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 1% of annual operating expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund and function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 10 percent of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 25 percent of the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Any position or expenditure not previously approved in the annual budget that exceeds $5,000.00 shall require Board approval unless the Superintendent deems the position or purchase an emergency. In such case, the expenditure shall be reported to the Board at its regularly scheduled meeting. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See Schedule 4 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

## NOTE 4: DEPOSITS AND INVESTMENTS

### COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2015, the School District had deposits with a carrying amount of $6,059,288.96, which includes $5,933.53 in Certificates of Deposit that are reported as Investments, and a bank balance of $7,948,725.98. The bank balances insured by Federal depository insurance were $449,092.68.

The amounts exposed to custodial credit risk are classified into three categories as follows:

Category 1 - Uncollateralized,
Category 2 - Cash collateralized with securities held by the pledging financial institution, or
Category 3 - Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial risk category at June 30, 2015, are as follows:

| Custodial Credit Risk Category | Bank Balance |
|---|---|
| 1 | $ 0.00 |
| 2 | 0.00 |
| 3 | 7,499,633.30 |
| Total | $ 7,499,633.30 |

## NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their federally assigned value. See Note 2 – Inventories.

## NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

| | Balances July 1, 2014 | Increases | Decreases | Balances June 30, 2015 |
|---|---|---|---|---|
| Governmental Activities | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | $ 1,144,872.40 | | | $ 1,144,872.40 |
| Construction in Progress | 13,953,853.95 | $ 11,980,998.98 | $ 140,617.00 | 25,794,235.93 |
| Total Capital Assets Not Being Depreciated | 15,098,726.35 | 11,980,998.98 | 140,617.00 | 26,939,108.33 |
| Capital Assets Being Depreciated | | | | |
| Buildings and Improvements | 34,977,612.47 | 277,814.90 | | 35,255,427.37 |
| Equipment | 4,731,788.53 | 130,806.74 | 224,090.00 | 4,638,505.27 |
| Land Improvements | 2,512,318.64 | | | 2,512,318.64 |
| Less Accumulated Depreciation for: | | | | |
| Buildings and Improvements | 5,822,620.51 | 464,808.90 | | 6,287,429.41 |
| Equipment | 2,754,409.10 | 323,452.23 | 204,220.75 | 2,873,640.58 |
| Land Improvements | 1,044,929.58 | 73,166.82 | | 1,118,096.40 |
| Total Capital Assets, Being Depreciated, Net | 32,599,760.45 | -452,806.31 | 19,869.25 | 32,127,084.89 |
| Governmental Activity Capital Assets - Net | $ 47,698,486.80 | $ 11,528,192.67 | $ 160,486.25 | $ 59,066,193.22 |

Current year depreciation expense by function is as follows:

| | | |
|---|---|---|
| Instruction | | $ 416,754.56 |
| Support Services | | |
| Pupil Services | $ 2,432.61 | |
| Improvements of Instructional Services | 3,244.20 | |
| Educational Media Services | 16,731.05 | |
| General Administration | 1,435.71 | |
| School Administration | 20,348.62 | |
| Business Administration | 2,044.80 | |
| Maintenance and Operation of Plant | 156,742.24 | |
| Student Transportation Services | 187,918.90 | 390,898.13 |
| Food Services | | 39,721.00 |
| Enterprise Operations | | 14,054.26 |
| | | $ 861,427.95 |

## NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2015, consisted of the following:

| Transfers to | Transfers From District-wide Capital Projects |
|---|---|
| Debt Service Fund | $ 2,166,475.00 |

Transfers are used to move Education Special Purpose Local Option Sales Tax (ESPLOST) revenues collected by the District-wide Capital Projects Fund to the Debt Service Fund for the payment of principal and interest on general long-term debt.

## NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with automobiles. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for

flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. A premium is charged when needed by the General Fund to each user program on the basis of the percentage of that fund's payroll to total payroll in order to cover estimated claims budgeted by management based on known claims and prior experience. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

| | Beginning of Year Liability | Claims and Changes in Estimates | Claims Paid | End of Year Liability |
|---|---|---|---|---|
| 2014 | $ 0.00 | $ 5,889.00 | $ 0.00 | $ 5,889.00 |
| 2015 | $ 5,889.00 | $ 1,630.00 | $ 7,519.00 | $ 0.00 |

The School District participates in the Georgia Education Workers' Compensation Trust, a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general worker's compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of $1 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of $2 million. The Trust covers the first $1 million of each Employer's liability claim with Safety National providing additional Employers Liability limits up to a $2 million per occurrence maximum. Safety National Casualty Company also provides $2 million in aggregate coverage to the Trust, attaching at 110% of the loss fund and based on the Fund's annual normal premium.

The School District has purchased surety bonds to provide additional insurance coverage as follows:

| Position Covered | Amount |
|---|---|
| Superintendent | $ 50,000.00 |
| Athletic Director | $ 10,000.00 |
| Driver's Education Teacher | $ 10,000.00 |

## NOTE 9: LONG-TERM LIABILITIES

### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

| Purpose | Interest Rates | Amount |
|---|---|---|
| General Government - Series 2013A | 3.00 - 4.00% | $ 9,255,000.00 |
| General Government - Series 2013B | 1.15 - 2.10% | 4,145,000.00 |
| | | $ 13,400,000.00 |

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2015, were as follows:

| | Governmental Activities | | | | |
|---|---|---|---|---|---|
| | Balance July 1, 2014 | Additions | Deductions | Balance June 30, 2015 | Due Within One Year |
| G.O. Bonds | $ 13,400,000.00 | $ 0.00 | $ | $ 13,400,000.00 | $ 1,780,000.00 |
| Bond Premiums Amortized | 669,504.87 | | $ 85,468.68 | 584,036.19 | 85,468.68 |
| | $ 14,069,504.87 | $ 0.00 | $ 85,468.68 | $ 13,984,036.19 | $ 1,865,468.68 |

At June 30, 2015, payments due by fiscal year which includes principal and interest for these items are as follows:

| Fiscal Year Ended June 30: | General Obligation Debt Principal | General Obligation Debt Interest | Unamortized Bond Premium |
|---|---|---|---|
| 2016 | $ 1,780,000.00 | $ 386,475.00 | $ 85,468.68 |
| 2017 | 1,815,000.00 | 366,005.00 | 85,468.68 |
| 2018 | 1,855,000.00 | 335,150.00 | 85,468.68 |
| 2019 | 1,900,000.00 | 284,450.00 | 85,468.68 |
| 2020 | 1,955,000.00 | 222,450.00 | 85,468.68 |
| 2021 - 2022 | 4,095,000.00 | 247,000.00 | 156,692.79 |
| Total Principal and Interest | $ 13,400,000.00 | $ 1,841,530.00 | $ 584,036.19 |

## NOTE 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $56,695.00 for retirement contributions paid on the School District's behalf by the following State Agency.

Office of the State Treasurer
Paid to the Public School Employees Retirement System
For Public School Employees Retirement (PSERS) Employer's Cost
In the amount of $56,695.00

Funds paid on behalf of the School District are reported in governmental funds. See Note 15 - Retirement Plans for the State support related to the Net Pension Liability.

## NOTE 11: SIGNIFICANT COMMITMENTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2015, together with funding available:

| Project | Unearned Executed Contracts | Funding Available From State |
|---|---|---|
| New Toombs County High School | $ 693,877.18 | $ 407,368.80 |

The amounts described in this note are not reflected in the basic financial statements.

## NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

## NOTE 13: SUBSEQUENT EVENTS

In the subsequent fiscal year, the Toombs County Board of Education authorized a tax anticipation note (TAN) through Peoples Bank of Lyons in an amount up to $1,000,000.00 to be used between November 12, 2015 and December 31, 2015 for the purpose of meeting payroll and other financial obligations until such time as local tax collections are received. On November 19, 2015 a draw on the TAN line of credit in the principal amount of $899,091.15 was made. The Board repaid the amount in full on December 1, 2015. On December 15, 2015 a draw on the TAN line of credit in the principal amount of $996,834.00 was made. The Board repaid the amount in full on December 31, 2015.

## NOTE 14: POST-EMPLOYMENT BENEFITS

### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

**Plan Description.** The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate standalone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community

Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2015:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

| | |
|---|---|
| July 1, 2014 – June 30, 2015 | $945.00 per member per month |

For non-certificated school personnel:

| | |
|---|---|
| July 1, 2014 – June 30, 2015 | $596.20 per member per month |

No additional contribution was required by the Board for fiscal year 2015 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2015 | 100% | $ 2,898,874.30 |
| 2014 | 100% | $ 2,782,781.84 |
| 2013 | 100% | $ 2,635,038.17 |

## NOTE 15: RETIREMENT PLANS

Toombs County Board of Education participates in various retirement plans administered by the State of Georgia, as further explained below.

### TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description:** All teachers of the School District as defined in §47-3-60 of the *Official Code of Georgia Annotated* (O.C.G.A.) and certain other support personnel as defined by §47-3-63 are provided pension through the Teachers' Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the *O.C.G.A.* assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers' Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless

of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2015. The school district's contractually required contribution rate for the year ended June 30, 2015 was 13.15% of annual school district payroll.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

| Fiscal Year | Percentage Contributed | Required Contribution |
|---|---|---|
| 2015 | 100% | $ 1,949,407.96 |
| 2014 | 100% | $ 1,769,253.39 |
| 2013 | 100% | $ 1,696,148.79 |

## PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

***Plan description:*** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers' Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

***Benefits provided***: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

***Contributions:*** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension*

At June 30, 2015, the School District reported a liability of $17,949,934.00 for its proportionate share of the Net Pension Liability for TRS.

The Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The School District's proportion of the Net Pension Liability was based on contributions to TRS during the fiscal year ended June 30, 2014.

At June 30, 2014, the School District's TRS proportion was 0.142080%, which was a decrease of 0.003807% from its proportion measured as of June 30, 2013.

At June 30, 2015, the School District did not have a PSERS liability for a proportionate share of the Net Pension Liability because of a Special Funding Situation with the State of Georgia, which is responsible for the Net Pension Liability of the plan. The amount of the State's proportionate share of the Net Pension Liability associated with the School District is $224,650.00.

The PSERS Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The State's proportion of the Net Pension Liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2014.

For the year ended June 30, 2015, the School District recognized pension expense of $1,107,527.00 for TRS and $19,509.00 for PSERS and revenue of $19,509.00 for PSERS. The revenue is support provided by the State of Georgia.

At June 30, 2015, the School District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

| | TRS | |
|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Net difference between projected and actual earnings on pension plan investments | | $ 6,257,727.00 |
| Changes in proportion and differences between School District contributions and proportionate share of contributions | | 540,520.00 |
| School District contributions subsequent to the measurement date | $ 1,949,407.96 | |
| Total | $ 1,949,407.96 | $ 6,798,247.00 |

Toombs County Board of Education contributions subsequent to the measurement date of June 30, 2014 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30: | | TRS |
|---|---|---|
| 2016 | $ | -1,687,277.00 |
| 2017 | $ | -1,687,277.00 |
| 2018 | $ | -1,687,277.00 |
| 2019 | $ | -1,687,278.00 |
| 2020 | $ | -49,138.00 |

***Actuarial assumptions*:** The total pension liability as of June 30, 2014 was determined by an actuarial valuation as of June 30, 2013, using the following actuarial assumptions, applied to all periods included in the measurement:

*Teachers' Retirement System:*

| | |
|---|---|
| Inflation | 3.00% |
| Salary increases | 3.75 – 7.00%, average, including inflation |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females set back two years for males and set back three years for females.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

*Public School Employees Retirement System:*

| | |
|---|---|
| Inflation | 3.00% |
| Salary increases | N/A |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Combined Mortality Table set forward one year for males for the period after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return

by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset class | Target allocation | Long-term expected real rate of return* |
|---|---|---|
| Fixed income | 30.00% | 3.00% |
| Domestic large stocks | 39.70% | 6.50% |
| Domestic mid stocks | 3.70% | 10.00% |
| Domestic small stocks | 1.60% | 13.00% |
| International developed market stocks | 18.90% | 6.50% |
| International emerging market stocks | 6.10% | 11.00% |
| Total | 100.00% | |

* Rates shown are net of the 3.00% assumed rate of inflation

*Discount rate*: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Toombs County Board of Education's proportionate share of the Net Pension Liability to changes in the discount rate:* The following presents the School District's proportionate share of the Net Pension Liability calculated using the discount rate of 7.50 %, as well as what the School District's proportionate share of the Net Pension Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers' Retirement System:

| | 1% Decrease (6.50%) | Current discount rate (7.50%) | 1% Increase (8.50%) |
|---|---|---|---|
| School District's proportionate share of the Net Pension Liability | $ 33,079,320.00 | $ 17,949,934.00 | $ 5,491,199.00 |

*Pension plan fiduciary net position:* Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at www.trsga.com/publications and www.ers.ga.gov/formspubs/formspubs.

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TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30, 2015

SCHEDULE "1"

| | 2015 |
|---|---|
| School District's proportion of the net pension liability | 0.142080% |
| School District's proportionate share of the net pension liability | $ 17,949,934.00 |
| School District's covered-employee payroll | $ 14,407,600.89 |
| School District's proportionate share of the net pension liability as a percentage of its covered employee payroll | 124.59% |
| Plan fiduciary net position as a percentage of the total pension liability | 84.03% |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.
Schedule includes all significant plans and funds administered by Toombs County Board of Education.

TOOMBS COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

| | 2015 | 2014 |
|---|---|---|
| Contractually required contribution | $ 1,949,407.96 | $ 1,769,253.39 |
| Contributions in relation to the contractually required contribution | $ 1,949,407.96 | $ 1,769,253.39 |
| Contribution deficiency (excess) | $ 0.00 | $ 0.00 |
| School District's covered-employee payroll | $ 14,824,395.13 | $ 14,407,600.89 |
| Contributions as a percentage of covered-employee payroll | 13.15% | 12.28% |

This schedule is intended to show information for ten years. Due to the retention policy of the Toombs County Board of Education, the School District is only able to display seven years of information.

| 2013 | 2012 | 2011 | 2010 | 2009 |
|---|---|---|---|---|
| $ 1,696,148.79 | $ 1,525,068.38 | $ 1,551,972.13 | $ 1,549,155.71 | $ 1,505,834.98 |
| $ 1,696,148.79 | $ 1,525,068.38 | $ 1,551,972.13 | $ 1,549,155.71 | $ 1,505,834.98 |
| $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 | $ 0.00 |
| $ 14,865,458.28 | $ 14,835,295.52 | $ 15,097,005.15 | $ 15,905,089.42 | $ 16,226,670.04 |
| 11.41% | 10.28% | 10.28% | 9.74% | 9.28% |

*Teachers' Retirement System*

***Changes of assumptions:*** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

***Method and assumptions used in calculations of actuarially determined contributions:*** The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2015 reported in that schedule:

| | |
|---|---|
| Valuation date | June 30, 2012 |
| Actuarial cost method | Entry age |
| Amortization method | Level percentage of payroll, open |
| Remaining amortization period | 30 years |
| Asset valuation method | Seven-year smoothed market |
| Inflation rate | 3.00% |
| Salary increases | 3.75 – 7.00%, including inflation |
| Investment rate of return | 7.50%, net of pension plan investment expense, including inflation |

TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2015

SCHEDULE "4"

| | NONAPPROPRIATED BUDGETS | | ACTUAL | VARIANCE |
|---|---|---|---|---|
| | ORIGINAL (1) | FINAL (1) | AMOUNTS | OVER/UNDER |
| REVENUES | | | | |
| Property Taxes | $ 5,164,671.58 | $ 5,257,039.58 | $ 5,274,624.69 | $ 17,585.11 |
| Sales Taxes | | | 154,285.19 | 154,285.19 |
| State Funds | 16,765,393.01 | 17,072,985.17 | 17,088,389.86 | 15,404.69 |
| Federal Funds | 5,518,176.60 | 6,401,720.19 | 5,551,195.12 | -850,525.07 |
| Charges for Services | 71,700.00 | 71,700.00 | 184,923.51 | 113,223.51 |
| Investment Earnings | 1,285.00 | 1,285.00 | 6,632.72 | 5,347.72 |
| Miscellaneous | 370,966.00 | 830,883.00 | 499,087.84 | -331,795.16 |
| Total Revenues | 27,892,192.19 | 29,635,612.94 | 28,759,138.93 | -876,474.01 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction | 18,865,257.92 | 19,380,194.77 | 19,088,307.19 | 291,887.58 |
| Support Services | | | | |
| Pupil Services | 1,203,915.61 | 1,028,284.20 | 875,058.20 | 153,226.00 |
| Improvement of Instructional Services | 1,325,774.81 | 1,363,342.66 | 1,143,521.15 | 219,821.51 |
| Educational Media Services | 377,364.56 | 350,217.56 | 348,520.28 | 1,697.28 |
| General Administration | 360,477.27 | 321,386.27 | 262,097.52 | 59,288.75 |
| School Administration | 1,411,339.89 | 1,178,360.97 | 1,180,005.76 | -1,644.79 |
| Business Administration | 585,295.35 | 600,488.35 | 279,353.55 | 321,134.80 |
| Maintenance and Operation of Plant | 1,562,131.96 | 1,606,556.18 | 1,548,364.27 | 58,191.91 |
| Student Transportation Services | 1,346,862.74 | 1,229,195.74 | 1,192,728.96 | 36,466.78 |
| Central Support Services | 12,206.91 | 1,565.91 | 570.31 | 995.60 |
| Other Support Services | 235,883.10 | 128,040.10 | 120,050.49 | 7,989.61 |
| Enterprise Operations | | | 125,281.22 | -125,281.22 |
| Food Services Operation | 2,000,596.39 | 2,000,596.39 | 2,140,522.49 | -139,926.10 |
| Total Expenditures | 29,287,106.51 | 29,188,229.10 | 28,304,381.39 | 883,847.71 |
| Excess of Revenues over (under) Expenditures | -1,394,914.32 | 447,383.84 | 454,757.54 | 7,373.70 |
| Fund Balances - Beginning | 755,159.87 | 755,159.87 | 658,663.22 | -96,496.65 |
| Adjustments | | -7,567.79 | | 7,567.79 |
| Fund Balances - Ending | $ -639,754.45 | $ 1,194,975.92 | $ 1,113,420.76 | $ -81,555.16 |

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are $399,635.14 and $394,796.80, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

| FUNDING AGENCY<br>PROGRAM/GRANT | | CFDA NUMBER | PASS-THROUGH ENTITY ID NUMBER | EXPENDITURES IN PERIOD |
|---|---|---|---|---|
| Agriculture, U. S. Department of | | | | |
| Child Nutrition Cluster | | | | |
| Pass-Through From Georgia Department of Education | | | | |
| Food Services | | | | |
| School Breakfast Program | * | 10.553 | N/A | (2) |
| National School Lunch Program | * | 10.555 | N/A | $ 2,054,489.18 (1) |
| Total Child Nutrition Cluster | | | | 2,054,489.18 |
| Other Programs | | | | |
| Pass-Through From Bright From the Start: | | | | |
| Georgia Department of Early Care and Learning | | | | |
| Child and Adult Care Food Program | | 10.558 | N/A | (2) |
| Pass-Through From Georgia Department of Education | | | | |
| Food Services | | | | |
| Fresh Fruit and Vegetable Program | | 10.582 | N/A | (2) |
| Total U. S. Department of Agriculture | | | | 2,054,489.18 |
| Education, U. S. Department of | | | | |
| Special Education Cluster | | | | |
| Pass-Through From Georgia Department of Education | | | | |
| Special Education | | | | |
| Grants to States | | 84.027 | N/A | 698,803.28 |
| Preschool Grants | | 84.173 | N/A | 27,220.07 |
| Total Special Education Cluster | | | | 726,023.35 |
| Other Programs | | | | |
| Pass-Through From Georgia Department of Education | | | | |
| ARRA - Race-to-the-Top Incentive Grants | | 84.395 | N/A | 80.65 |
| Career and Technical Education - Basic Grants to States | | 84.048 | N/A | 48,833.93 |
| English Language Acquisition Grants | | 84.365 | N/A | 37,166.93 |
| Improving Teacher Quality State Grants | | 84.367 | N/A | 171,844.52 |
| Migrant Education - State Grant Program | | 84.011 | N/A | 310,196.69 |
| Rural Education | | 84.358 | N/A | 54,289.06 |
| Striving Readers | | 84.371 | N/A | 258,386.76 |
| Title I Grants to Local Educational Agencies | * | 84.010 | N/A | 1,631,276.44 |
| Twenty-First Century Community Learning Centers | | 84.287 | N/A | 335,368.50 |
| Total Other Programs | | | | 2,847,443.48 |
| Total U. S. Department of Education | | | | 3,573,466.83 |
| Total Expenditures of Federal Awards | | | | $ 5,627,956.01 |

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $90,596.89.

(2) Expenditures for the funds earned on Child and Adult Care Food Program ($12,287.12), Fresh Fruit and Vegetables Program ($72,117.72) and the School Breakfast Program ($426,091.89) were not maintained separately and are included in the 2015 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Toombs County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2015

SCHEDULE "6"

| AGENCY/FUNDING | GOVERNMENTAL FUND TYPE GENERAL FUND |
|---|---|
| Grants | |
| Bright From the Start: | |
| Georgia Department of Early Care and Learning | |
| Pre-Kindergarten Program | $ 670,195.50 |
| Education, Georgia Department of | |
| Quality Basic Education | |
| Direct Instructional Cost | |
| Kindergarten Program | 952,696.00 |
| Kindergarten Program - Early Intervention Program | 223,408.00 |
| Primary Grades (1-3) Program | 2,162,210.00 |
| Primary Grades - Early Intervention (1-3) Program | 437,622.00 |
| Upper Elementary Grades (4-5) Program | 1,045,785.00 |
| Upper Elementary Grades - Early Intervention (4-5) Program | 239,389.00 |
| Middle School (6-8) Program | 1,884,093.00 |
| High School General Education (9-12) Program | 1,613,881.00 |
| Vocational Laboratory (9-12) Program | 581,369.00 |
| Students with Disabilities | 2,499,266.00 |
| Gifted Student - Category VI | 225,872.00 |
| Remedial Education Program | 127,361.00 |
| Alternative Education Program | 135,328.00 |
| English Speakers of Other Languages (ESOL) | 364,791.00 |
| Media Center Program | 334,525.00 |
| 20 Days Additional Instruction | 102,190.00 |
| Staff and Professional Development | 57,821.00 |
| Principal Staff and Professional Development | 1,502.00 |
| Indirect Cost | |
| Central Administration | 517,012.00 |
| School Administration | 783,759.00 |
| Facility Maintenance and Operations | 774,292.00 |
| Categorical Grants | |
| Pupil Transportation | |
| Regular | 462,307.00 |
| Nursing Services | 55,502.00 |
| Mid-term Adjustment Hold-Harmless | 151,609.00 |
| Amended Formula Adjustment | -1,367,830.00 |
| Vocational Supervisors | 13,068.00 |
| Education Equalization Funding Grant | 1,728,492.00 |
| Vocational Education | 44,316.00 |
| Other State Programs | |
| Food Services | 50,083.00 |
| Math and Science Supplements | 27,285.11 |
| Preschool Handicapped Program | 54,261.00 |
| Pupil Transportation - State Bonds | 77,220.00 |
| Teacher of the Year Grant | 1,014.25 |
| Office of the State Treasurer | |
| Public School Employees Retirement | 56,695.00 |
| | $ 17,088,389.86 |

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2015

SCHEDULE "7"

| PROJECT | ORIGINAL ESTIMATED COST (1) | CURRENT ESTIMATED COSTS (2) | AMOUNT EXPENDED IN CURRENT YEAR (3) (4) | AMOUNT EXPENDED IN PRIOR YEARS (3) | TOTAL COMPLETION COST | EXCESS PROCEEDS NOT EXPENDED | ESTIMATED COMPLETION DATE |
|---|---|---|---|---|---|---|---|
| SPLOST #2 | | | | | | | |
| i. Develop, construct, and furnish a new Lyons Upper Elementary School (3rd - 5th grades) to accommodate approximately 600 students | $ 9,481,500.00 | $ 9,610,075.15 | $ 43,280.67 | $ 9,539,015.90 | | | 12/31/2016 |
| ii. Modification/Renovation of Lyons Primary School | 255,000.00 | 126,605.85 | | 90,246.21 | | | 12/31/2016 |
| iii. Repair and/or replacement of the Toombs Central Roof | 157,500.00 | 157,319.00 | | 157,319.00 | $ 157,319.00 | | Completed |
| iv. Purchase of Additional Buses for the School System | 610,000.00 | 657,434.00 | | 657,434.00 | 657,434.00 | | Completed |
| SPLOST #2 Totals | 10,504,000.00 | 10,551,434.00 | 43,280.67 | 10,444,015.11 | 814,753.00 | | |
| SPLOST #3 | | | | | | | |
| i. Constructing and equipping a new or replacement Toombs County High School | 9,800,000.00 | 10,226,865.13 | 2,174,688.35 | 8,052,176.78 | 10,226,865.13 | | Completed |
| ii. Constructing and equipping a new or replacement Toombs Central School | 7,650,000.00 | 7,000,000.00 | | | | | (5) |
| iii. Constructing additions to and/or renovating, modifying, and equipping the existing Toombs County High School for further instructional use | 2,000,000.00 | 1,000,000.00 | | | | | (5) |
| iv. Constructing additions to and/or renovating, modifying, and equipping existing school system facilities and making critical infrastructure improvements to existing facilities | 310,000.00 | 810,000.00 | 27,781.49 | 187,443.43 | 215,224.92 | | Completed |
| SPLOST #3 Totals | 19,760,000.00 | 19,036,865.13 | 2,202,469.84 | 8,239,620.21 | 10,442,090.05 | | |
| SPLOST #4 | | | | | | | |
| i. Retiring, at a maximum amount of $13,400,000.00, previously incurred general obligation debt of the Toombs County School District | 9,305,000.00 | 9,305,000.00 | | | | | 5/1/2020 |
| ii. Constructing and equipping two (new) or replacement schools, specifically: Toombs County High School and Toombs Central School | 2,035,000.00 | 28,596,447.33 | 9,806,310.65 | 6,010,312.46 | | | 12/31/2017 |
| iii. Modifying and equipping the existing Toombs County High School for further instructional use | 3,000,000.00 | 3,000,000.00 | | | | | 6/30/2020 |
| iv. Purchasing School buses | 500,000.00 | 500,000.00 | | | | | 6/30/2020 |
| v. Constructing additions to and/or renovating, modifying, and equipping existing school system facilities and making critical infrastructure improvements to existing facilities | 500,000.00 | 500,000.00 | | | | | 6/30/2020 |
| SPLOST #4 Totals | 15,340,000.00 | 41,901,447.33 | 9,806,310.65 | 6,010,312.46 | | | |
| TOTAL OF ALL SPLOST PROJECTS | $ 45,604,000.00 | $ 71,489,746.46 | $ 12,052,061.16 | $ 24,693,947.78 | $ 11,256,843.05 | | |

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the project(s). Includes all cost from project inception to completion.

(3) The voters of Toombs County approved the imposition of a 1% sales tax to fund the above projects (and retire associated debt). Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

| | |
|---|---|
| Prior Years | $ 215,781.88 |
| Current Year | 386,475.00 |
| Total | $ 602,256.88 |

(5) The projects are underfunded as of June 30, 2015 and the School District has included these projects in SPLOST #4.

See notes to the basic financial statements.

TOOMBS COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES BY PROGRAM
YEAR ENDED JUNE 30, 2015

SCHEDULE "8"

| DESCRIPTION | ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2) | ELIGIBLE QBE PROGRAM COSTS SALARIES | OPERATIONS | TOTAL |
|---|---|---|---|---|
| Direct Instructional Programs | | | | |
| Kindergarten Program | $ 1,044,392.00 | $ 918,755.84 | $ 1,526.29 | $ 920,282.13 |
| Kindergarten Program-Early Intervention Program | 248,255.00 | 392,912.24 | 572.08 | 393,484.32 |
| Primary Grades (1-3) Program | 2,402,267.00 | 2,407,137.51 | 19,766.96 | 2,426,904.47 |
| Primary Grades-Early Intervention (1-3) Program | 500,303.00 | 825,779.91 | 6,587.46 | 832,367.37 |
| Upper Elementary Grades (4-5) Program | 1,165,525.00 | 1,445,781.61 | 20,315.39 | 1,466,097.00 |
| Upper Elementary Grades-Early Intervention (4-5) Program | 269,266.00 | 414,683.29 | 3,720.34 | 418,403.63 |
| Middle School (6-8) Program | 2,123,051.00 | 2,339,351.81 | 36,418.72 | 2,375,770.53 |
| High School General Education (9-12) Program | 1,799,796.00 | 2,378,692.05 | 36,150.99 | 2,414,843.04 |
| Vocational Laboratory (9-12) Program | 645,542.00 | 449,023.04 | 101,967.65 | 550,990.69 |
| Students with Disabilities | 2,775,934.00 | | | |
| Category I | | 216,340.35 | 119.80 | 216,460.15 |
| Category II | | 654,491.83 | 3,215.21 | 657,707.04 |
| Category III | | 1,642,265.75 | 8,722.70 | 1,650,988.45 |
| Category IV | | 164,758.86 | 955.47 | 165,714.33 |
| Category V | | 48,027.01 | 33,211.91 | 81,238.92 |
| Gifted Student - Category VI | 252,889.00 | 258,537.72 | 3,470.67 | 262,008.39 |
| Remedial Education Program | 146,778.00 | 151,399.22 | 634.30 | 152,033.52 |
| Alternative Education Program | 151,942.00 | 244,344.57 | 750.72 | 245,095.29 |
| English Speakers of Other Languages (ESOL) | 397,451.00 | 430,313.47 | 2,413.11 | 432,726.58 |
| TOTAL DIRECT INSTRUCTIONAL PROGRAMS | $ 13,923,391.00 | $ 15,382,596.08 | $ 280,519.77 | $ 15,663,115.85 |
| Media Center Program | 372,860.00 | 348,445.41 | 74.87 | 348,520.28 |
| Staff and Professional Development | 64,290.00 | 8,041.11 | 43,527.65 | 51,568.76 |
| TOTAL QBE FORMULA FUNDS | $ 14,360,541.00 | $ 15,739,082.60 | $ 324,122.29 | $ 16,063,204.89 |

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


January 6, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Toombs County Board of Education as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Toombs County Board of Education's basic financial statements, and have issued our report thereon dated January 6, 2017.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Toombs County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Toombs County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item FS 2015-001, that we consider to be a significant deficiency.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Toombs County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters that we have reported to management of Toombs County Board of Education in a separate letter dated January 6, 2017.

## Toombs County Board of Education's Response to Finding

Toombs County Board of Education's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Toombs County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG: jw
2015YB-30

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# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

**Greg S. Griffin**
STATE AUDITOR
(404) 656-2174


January 6, 2017

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Toombs County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

## Report on Compliance for Each Major Federal Program

We have audited Toombs County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015. Toombs County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### *Management's Responsibility*

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for each of Toombs County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Toombs County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Toombs County Board of Education's compliance.

*Opinion on Each Major Federal Program*

In our opinion, the Toombs County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Report on Internal Control over Compliance

Management of Toombs County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Toombs County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Toombs County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG: jw
2015SA-10

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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TOOMBS COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

| | |
|---|---|
| FS-7381-13-01 | Unresolved – See Corrective Action/Responses |
| FS 2014-001 | Unresolved – See Corrective Action/Responses |

CORRECTIVE ACTION/RESPONSES

Cash and Cash Equivalents
Revenues/Receivables/Receipts
Inadequate Internal Control Procedures over Central Office
Finding Control Number: FS-7381-13-01

The Board is working to implement the recommendations of the Department of Audits. Procedures are being set up to strengthen the controls over the Cash and Revenue procedures.

Cash and Cash Equivalents
Revenues/Receivables/Receipts
Inadequate Internal Control Procedures over Central Office
Finding Control Number: FS 2014-001

The Board is working to implement the recommendations of the Department of Audits. Procedures are being set up to strengthen the controls over the Cash and Revenue procedures.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

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SECTION IV

FINDINGS AND QUESTIONED COSTS

TOOMBS COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

## I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unmodified

Internal control over financial reporting:
- Material weakness identified? — No
- Significant deficiency identified? — Yes

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiency identified? — None Reported

Type of auditor's report issued on compliance for major programs:
All major programs — Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — No

Identification of major programs:

| CFDA Numbers | Name of Federal Program or Cluster |
|---|---|
| 10.553, 10.555 | Child Nutrition Cluster |
| 84.010 | Title I Grants to Local Educational Agencies |

Dollar threshold used to distinguish between Type A and Type B programs: $300,000.00

Auditee qualified as low-risk auditee? — No

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

| | |
|---|---|
| FS 2015-001 | Inadequate Control Procedures over Central Office |
| Control Categories: | Cash and Cash Equivalents |
| | Revenues/Receivables/Receipts |
| Internal Control Impact: | Significant Deficiency |
| Compliance Impact: | None |
| Repeat of Prior Year Finding: | FS-7381-13-01 and FS 2014-001 |

Description:
The accounting procedures of the School District were insufficient to provide for adequate internal controls at the Central Office.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:
Cash and Cash Equivalents
The following deficiencies were noted during a review of bank reconciliations:

- Seven bank accounts' reconciliations were not performed and/or reviewed in a timely manner throughout the year.
- Three of the 30 bank reconciliations reviewed for various months did not indicate a date of when they were prepared and/or reviewed.

Revenues/Receivables/Receipts

- Seven of the twelve nonmajor governmental fund receipts tested were not recorded or deposited in a timely manner.

Cause:
In discussing this issue with management, they stated a former employee completed these bank reconciliations incorrectly and the bank reconciliation procedures were not being properly performed. In addition, receipt procedures were not being followed consistently.

Effect or Potential Effect:
The lack of adequate controls over cash and receipts increases the risk of theft, fraud, or misuse of School District resources that may result in errors and/or irregularities not being detected in a timely manner.

Recommendation:
The School District should implement procedures to ensure that all bank reconciliations are performed and reviewed in a timely manner, the reviews are documented, all reconciling items are properly addressed in a timely manner, and all receipts are recorded and deposited in a timely manner.

Views of Responsible Officials and Corrective Action Plans:
The Toombs County School District has implemented corrective actions to address this finding. Bank reconciliations are now performed by two different personnel within the department, and the overall bank reconciliation process has been revamped to include a subsequent review and approval process performed by the CFO and Superintendent. Once bank reconciliations are performed, the reconciliation, as well as all supporting documentation, is forwarded first to the CFO for review and approval and then to the Superintendent for review and approval. Further, the revenue receipting

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

process has been modified so that one specific employee within the Accounting Deportment is charged with the duty of issuing all receipts and making daily bank deposits. The School District has communicated to all persons from whom payment is received that one designated person has been named as the person who accepts all payments and issues receipts; therefore, having all funds turned into one specific person streamlines the revenue and receipting process to ensure that it is known that receipts have been received in the office and a bank deposit is necessary. The accounting clerk makes, at minimum, daily bank deposits, regardless of dollar amount, and if funds are subsequently received, a second or multiple bank deposits are made when necessary.

Contact Person: Stephanie Smith
Telephone: 912-526-3141 Ext. 2120
Email: stephanie.smith@toombs.k12.ga.us

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.