

TURNER COUNTY BOARD OF EDUCATION
ASHBURN, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2015
(Including Independent Auditor's Reports)

TURNER COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 9, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Turner County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Turner County Board of Education, as of and for the year ended June 30, 2015, and the related notes to the financial statements (Exhibits A through I), which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

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effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Turner County Board of Education, as of June 30, 2015, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2015, the Turner County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The School District restated beginning Net Position for the cumulative effect of these accounting changes. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 29 through 33, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Turner County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 5 through 8, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2016, on our consideration of the Turner County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Turner County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

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TURNER COUNTY BOARD OF EDUCATION

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TURNER COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 329,338.45
Investments	4,550.22
Accounts Receivable, Net	
Taxes	279,770.00
State Government	921,373.44
Federal Government	350,617.51
Local	5,420.80
Other	56,115.54
Inventories	21,386.56
Capital Assets, Non-Depreciable	565,807.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	12,420,655.00
Total Assets	14,955,034.52
DEFERRED OUTFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	1,122,105.16
LIABILITIES	
Accounts Payable	54,183.31
Salaries and Benefits Payable	1,405,177.05
Short-Term Debt	10.00
Interest Payable	37,840.00
Deposits and Unearned Revenues	324.00
Long-Term Liabilities	
Due Within One Year	190,631.43
Due in More Than One Year	884,675.37
Net Pension Liability	10,289,375.00
Total Liabilities	12,862,216.16
DEFERRED INFLOWS OF RESOURCES	
Related to Defined Benefit Pension Plan	3,856,573.00
NET POSITION	
Net Investment in Capital Assets	11,911,155.20
Restricted for	
Continuation of Federal Programs	240,091.21
Capital Projects	314,000.91
Unrestricted (Deficit)	-13,106,896.80
Total Net Position	$ -641,649.48

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2015

EXHIBIT "B"

	EXPENSES	PROGRAM REVENUES: CHARGES FOR SERVICES	PROGRAM REVENUES: OPERATING GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES				
Instruction	$ 9,959,533.75	$ 137,905.95	$ 7,335,713.06	$ -2,485,914.74
Support Services				
Pupil Services	609,532.35		135,231.01	-474,301.34
Improvement of Instructional Services	491,246.92		236,971.14	-254,275.78
Educational Media Services	235,224.24		172,953.18	-62,271.06
General Administration	329,438.29		462,909.59	133,471.30
School Administration	1,024,871.45		523,209.00	-501,662.45
Business Administration	259,391.70		1,990.18	-257,401.52
Maintenance and Operation of Plant	1,228,722.94	4,540.00	392,353.06	-831,829.88
Student Transportation Services	857,373.41		316,263.99	-541,109.42
Central Support Services	5,218.88			-5,218.88
Other Support Services	321,272.38		144,710.13	-176,562.25
Operations of Non-Instructional Services				
Enterprise Operations	281,591.05			-281,591.05
Community Services	9,610.88			-9,610.88
Food Services	1,007,678.88	31,303.34	929,332.79	-47,042.75
Interest on Short-Term and Long-Term Debt	69,387.31			-69,387.31
Total Governmental Activities	$ 16,690,094.43	$ 173,749.29	$ 10,651,637.13	-5,864,708.01
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				3,370,931.53
Other Taxes				17,439.70
Sales Taxes				
Special Purpose Local Option Sales Tax				
For Capital Projects				884,210.22
Other Sales Tax				5,683.15
Grants and Contributions not Restricted to Specific Programs				800,071.00
Investment Earnings				2,435.43
Miscellaneous				558,491.18
Total General Revenues				5,639,262.21
Change in Net Position				-225,445.80
Net Position - Beginning of Year, Restated				-416,203.68
Net Position - End of Year				$ -641,649.48

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2015

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	TOTAL
ASSETS			
Cash and Cash Equivalents	$ 59,404.63	$ 269,933.82	$ 329,338.45
Investments		4,550.22	4,550.22
Accounts Receivable, Net			
Taxes	202,413.13	77,356.87	279,770.00
State Government	921,373.44		921,373.44
Federal Government	350,617.51		350,617.51
Local	5,420.80		5,420.80
Other	56,115.54		56,115.54
Inventories	21,386.56		21,386.56
Total Assets	$ 1,616,731.61	$ 351,840.91	$ 1,968,572.52
LIABILITIES			
Accounts Payable	$ 54,183.31		$ 54,183.31
Salaries and Benefits Payable	1,405,177.05		1,405,177.05
Short-Term Debt	10.00		10.00
Deposits and Unearned Revenue	324.00		324.00
Total Liabilities	1,459,694.36		1,459,694.36
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue - Property Taxes	86,939.30		86,939.30
FUND BALANCES			
Nonspendable	21,386.56		21,386.56
Restricted	218,704.65	$ 351,840.91	570,545.56
Unassigned (Deficit)	-169,993.26		-169,993.26
Total Fund Balances	70,097.95	351,840.91	421,938.86
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 1,616,731.61	$ 351,840.91	$ 1,968,572.52

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2015

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 421,938.86
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land	$ 565,807.00	
Land Improvements	2,100,840.00	
Buildings and Improvements	17,691,004.00	
Equipment	2,178,474.00	
Accumulated Depreciation	-9,549,663.00	
Total Capital Assets		12,986,462.00
Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds.		
Net Pension Liability		-10,289,375.00
Deferred Outflows and Inflows of Resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		-2,734,467.84
Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		
Property Taxes		86,939.30
Long-Term Liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. These consist of:		
Accrued Interest Payable	$ -37,840.00	
Capital Leases Payable	-1,075,306.80	
Total Long-Term Liabilities		-1,113,146.80
Net Position of Governmental Activities (Exhibit "A")		$ -641,649.48

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2015

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	TOTAL
REVENUES			
Property Taxes	$ 3,403,318.70		$ 3,403,318.70
Sales Taxes	5,683.15	$ 884,210.22	889,893.37
State Funds	8,643,838.02		8,643,838.02
Federal Funds	2,817,311.90		2,817,311.90
Charges for Services	173,749.29		173,749.29
Investment Earnings	1,598.95	836.48	2,435.43
Miscellaneous	552,491.18	6,000.00	558,491.18
Total Revenues	15,597,991.19	891,046.70	16,489,037.89
EXPENDITURES			
Current			
Instruction	9,554,118.06	355,400.76	9,909,518.82
Support Services			
Pupil Services	584,169.85	12,471.79	596,641.64
Improvement of Instructional Services	496,730.19	6,229.26	502,959.45
Educational Media Services	226,947.87	17,024.90	243,972.77
General Administration	326,707.42	5,533.04	332,240.46
School Administration	1,057,046.81	11,567.33	1,068,614.14
Business Administration	263,917.80	879.64	264,797.44
Maintenance and Operation of Plant	1,024,567.97	206,265.52	1,230,833.49
Student Transportation Services	699,946.46	99,143.81	799,090.27
Central Support Services	5,218.88		5,218.88
Other Support Services	292,553.58	34,780.64	327,334.22
Enterprise Operations	280,469.50		280,469.50
Community Services	9,610.88		9,610.88
Food Services Operation	987,932.63	3,951.48	991,884.11
Debt Services			
Principal		179,785.69	179,785.69
Interest		75,714.31	75,714.31
Total Expenditures	15,809,937.90	1,008,748.17	16,818,686.07
Net Change in Fund Balances	-211,946.71	-117,701.47	-329,648.18
Fund Balances - Beginning	282,044.66	469,542.38	751,587.04
Fund Balances - Ending	$ 70,097.95	$ 351,840.91	$ 421,938.86

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2015

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ -329,648.18
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 171,456.00	
Depreciation Expense	-716,481.00	
Excess of Capital Outlay over Depreciation Expense		-545,025.00
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		-14,947.47
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Capital Lease Payments		179,785.69
Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.		6,327.00
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. The net adjustments consist of:		
Pension expense		478,062.16
Change in Net Position of Governmental Activities (Exhibit "B")		$ -225,445.80

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2015

EXHIBIT "G"

	PRIVATE PURPOSE TRUSTS	AGENCY FUNDS
ASSETS		
Cash and Cash Equivalents	$ 282.32	
Investments	25,000.00	
Accounts Receivable, Net		
State		$ 25,969.98
Total Assets	$ 25,282.32	$ 25,969.98
LIABILITIES		
Cash Overdraft		$ 1,922.51
Accounts Payable		999.06
Funds Held for Others		23,048.41
Total Liabilities		$ 25,969.98
NET POSITION		
Held in Trust for Private Purposes	$ 25,282.32	

The notes to the basic financial statements are an integral part of this statement.

TURNER COUNTY BOARD OF EDUCATION
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2015

EXHIBIT "H"

	PRIVATE PURPOSE TRUSTS
ADDITIONS	
Investment Earnings	
Interest	$ 282.32
DEDUCTIONS	
Other Deductions	400.00
Change in Net Position	-117.68
Net Position - Beginning	25,400.00
Net Position - Ending	$ 25,282.32

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Turner County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Turner County Board of Education.

District-wide Statements:
The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each reported in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund types:

- Private Purpose Trust fund reports trust arrangements under which principal and income benefit a scholarship aid to graduating seniors of the Turner County School District.
- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental (governmental and fiduciary) financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, with the exception of the School District's proportionate share of the Net Pension Liability. These collective amounts have been allocated by the pension plan based on actual contributions made to the plan during the measurement period to actuarially determine the proportionate share to each participating employer. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

RESTATEMENT OF PRIOR YEAR NET POSITION

For fiscal year 2015, the School District made several prior period adjustments due to the adoption of GASB Statement No. 68 and GASB Statement No. 71, as described in "New Accounting Pronouncements" below, which require the restatement of the June 30, 2014, Net Position in Governmental Activities. The result is a decrease in Net Position at July 1, 2014 of $13,501,905.00. This change is in accordance with generally accepted accounting principles.

Net Position, July 1, 2014, as previously reported	$ 13,085,701.32
Prior Period adjustment - Implementation of GASB 68:	
Net Pension Liability (measurement date)	
TRS	-14,522,243.00
Deferred Outflows - School District's contribution made during fiscal year 2014	
TRS	1,020,338.00
Net Position, July 1, 2014, as restated	$ -416,203.68

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions.* The provisions of this statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. The adoption of this statement has a significant impact on the School District's financial statements. As noted above the School District restated beginning Net Position for the cumulative effect of this accounting change.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations.* This statement provides specific accounting and financial reporting guidance for combinations in the governmental environment. This statement also requires that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The School District did not have any activities of this type during the fiscal year and the adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2015, the School District adopted Governmental Accounting Standards Board (GASB) Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB No. 68*. The objective of this statement is to improve accounting and financial reporting by addressing an issue in Statement No. 68, *Accounting and Financial Reporting for Pensions*, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of statement. This statement amends paragraph 137 of Statement No. 68 which limited recognition of pension-related deferred inflows of resources at the transition to circumstances in which it is practical to determine the amounts of all deferred outflows of resources and deferred inflows of resources related to pensions. The adoption of this statement has a significant impact on the School District's financial statements. As noted above the School District restated beginning Net Position for the cumulative effect of this accounting change.

CASH AND CASH EQUIVALENTS

Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year and equity investments are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,

4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit quality risks, custodial credit risks, concentration of credit risks, interest rate risks, or foreign currency risks.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Turner County Board of Commissioners adopted the property tax levy for the 2014 tax digest year (calendar year) on August 1, 2014 (levy date) based on property values as of January 1, 2014. Taxes were due on December 20, 2014 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2014 tax digest are reported as revenue in the governmental funds for fiscal year 2015. The Turner County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.50% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2015, for maintenance and operations amounted to $3,223,130.71.

The tax millage rate levied for the 2014 tax year (calendar year) for the Turner County Board of Education were as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	16.00 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to $162,748.29 during fiscal year ended June 30, 2015.

SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $884,210.22 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	$ 10,000.00	15 to 40 years
Buildings and Improvements	$ 10,000.00	25 to 60 years
Equipment	$ 10,000.00	5 to 20 years
Intangible Assets	$ 10,000.00	10 to 50 years
Construction In Progress	$ 10,000.00	N/A

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 50 years.

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. Under the full accrual method of accounting, the School District has reported deferred outflows of resources related to a defined benefit pension plan, as discussed in Note 14 – Retirement Plans.

In addition to liabilities, the statement of net position and/or the balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. Under the full accrual method of accounting, the School District has reported deferred inflows of resources related to a defined benefit pension plan, as discussed in Note 14 – Retirement Plans. This item is reported only in the District-wide Statement of Net Position. Additionally, the School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reporting only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

PENSIONS

For purposes of measuring the Net Pension Liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers' Retirement System of Georgia (TRS), and the Public School Employees Retirement System (PSERS) and additions to/deductions from TRS/PSERS's fiduciary net position have been determined on the same basis as they are reported by TRS/PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. See Note 14 - Retirement Plans.

NET POSITION

The School District's Net Position in the District-wide Statements is classified as follows:

Net Investment in Capital Assets - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of Net Investment in Capital Assets.

Restricted Net Position - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted Net Position - Unrestricted Net Position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of Net Investment of Capital Assets and Restricted Net Position. Included in the net deficit reported is the School District's Net Pension Liability of $10,289,375.00 which is required for financial reporting.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2015, are as follows:

Nonspendable		
Inventories		$ 21,386.56
Restricted		
Continuation of Federal Programs	$ 218,704.65	
Capital Projects	351,840.91	570,545.56
Unassigned		-169,993.26
Fund Balance, June 30, 2015		$ 421,938.86

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 5% of, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

DEFICIT FUND BALANCES

The fund reporting a deficit fund balance at June 30, 2015, is as follows:

Fund Type/Fund Name	Deficit Balance
Governmental Funds	
General Fund	$ 169,993.26

The Turner County School District Deficit Elimination Plan is a combination of a millage rate increase of 2 mils voted August 14, 2014, and review of expenses and revenues via monthly financial reports.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated Section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 4 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND INVESTMENTS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2015, the School District had deposits with a carrying amount of $352,698.26, which includes $25,000.00 in Certificates of Deposit that are reported as Investments, and a bank balance of $877, 523.32. The bank balances insured by Federal depository insurance were $755,108.88, and the bank balances collateralized with securities held by the pledging institution or by the pledging financial institution's trust department or agent in the School District's name were $122,414.44.

CATEGORIZATION OF INVESTMENTS

At June 30, 2015, the carrying value of the School District's total investment was $29,550.22. This includes $25,000.00 invested in Certificates of Deposit, which are collateralized in the same manner as other cash deposits. The School District's investments as of June 30, 2015, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

Investment Type	Fair Value	Investment Maturity 1 - 5 Years
Certificates of Deposit	$ 25,000.00	$ 25,000.00
Other Investments		
Federal Government Obligations	4,550.22	
Total Investments	$ 29,550.22	

The Federated Government Obligations Fund, formerly referred to as Government Obligations Fund, administered by the Federated Investors, Incorporated, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The Federated Government Obligations fund invests primarily in a portfolio of short-term U.S. Treasury and government agency securities, including repurchase agreement.

The Federated Government Obligations Fund is registered with the SEC as an investment company and operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the fund's share price, $1.00 per share. The fund is AAAm rated investment pool by Standard and Poor's. The weighted average maturity for Federated Government Obligations Fund on June 30, 2015 was 41 days.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 – Inventories.

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2014	Increases	Decreases	Balances June 30, 2015
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 565,807.00	$ 0.00	$ 0.00	$ 565,807.00
Capital Assets Being Depreciated				
Buildings and Improvements	17,612,298.00	78,706.00	0.00	17,691,004.00
Equipment	2,085,724.00	92,750.00		2,178,474.00
Land Improvements	2,100,840.00			2,100,840.00
Less Accumulated Depreciation for:				
Buildings and Improvements	5,511,555.00	527,418.00		6,038,973.00
Equipment	1,686,179.00	117,434.00		1,803,613.00
Land Improvements	1,635,448.00	71,629.00		1,707,077.00
Total Capital Assets, Being Depreciated, Net	12,965,680.00	-545,025.00	0.00	12,420,655.00
Governmental Activity Capital Assets - Net	$ 13,531,487.00	$ -545,025.00	$ 0.00	$ 12,986,462.00

Capital assets acquired under capital leases as of June 30, 2015, are as follows:

	Governmental Activities
Buildings and Improvements	$ 1,926,938.00
Less: Accumulated Depreciation	346,849.00
	$ 1,580,089.00

Current year depreciation expense by function is as follows:

Instruction		$ 521,120.00
Support Services		
Pupil Services	$ 44,239.00	
General Administration	2,128.00	
Maintenance and Operation of Plant	19,417.00	
Student Transportation Services	95,532.00	
Other Support Services	1,407.00	162,723.00
Food Services		32,638.00
		$ 716,481.00

NOTE 7: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, and job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2014	$ 0.00	$ 7,406.00	$ 7,406.00	$ 0.00
2015	$ 0.00	$ 0.00	$ 0.00	$ 0.00

The School District has purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	$ 100,000.00

NOTE 8: SHORT-TERM DEBT

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash provide cash for operations until property tax collections are received. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75% of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Tax Anticipation Notes	$ 150,010.00	$ 1,100,000.00	$ 1,250,000.00	$ 10.00

NOTE 9: LONG-TERM LIABILITIES

CAPITAL LEASES

The Turner County Board of Education also entered into various lease agreements for energy savings projects. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2015, were as follows:

	Governmental Activities				
	Balance July 1, 2014	Additions	Deductions	Balance June 30, 2015	Due Within One Year
Capital Leases	$ 1,255,092.49	$ 0.00	$ 179,785.69	$ 1,075,306.80	$ 190,631.43

At June 30, 2015, payments due by fiscal year which includes principal and interest for these items are as follows:

	Capital Leases	
Fiscal Year Ended June 30:	Principal	Interest
2016	$ 190,631.43	$ 64,868.57
2017	202,131.47	53,368.53
2018	214,325.26	41,174.74
2019	227,254.64	28,245.36
2020	240,964.00	14,536.00
Total Principal and Interest	$ 1,075,306.80	$ 202,193.20

NOTE 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $34,135.54 for retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Teachers' Retirement System of Georgia
For Teachers' Retirement System (TRS) Employer's Cost
In the amount of $5,419.54

Office of the State Treasurer
Paid to the Public School Employees Retirement System
For Public School Employees Retirement (PSERS) Employer's Cost
In the amount of $28,716.00

Funds paid on behalf of the School District are reported in governmental funds. See Note 14 - Retirement Plans for the State support related to the Net Pension Liability.

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

NOTE 12: SUBSEQUENT EVENTS

Subsequent to fiscal year end, the School District borrowed $1,000,520.00 on a short-term Tax Anticipation Note from the local bank for cash flow purposes. The School District repaid this loan on December 30, 2015. The costs associated with this loan, including interest, were $19,468.19.

NOTE 13: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer Contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected “pay-as-you-go” financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2015:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2014 – June 30, 2015	$945.00 per member per month

For non-certificated school personnel:

July 1, 2014 – June 30, 2015	$596.20 per member per month

No additional contribution was required by the Board for fiscal year 2015 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2015	100%	$ 1,840,489.29
2014	100%	$ 1,804,603.80
2013	100%	$ 1,613,097.04

NOTE 14: RETIREMENT PLANS

Turner County Board of Education participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in §47-3-60 of the *Official Code of Georgia Annotated* (O.C.G.A.) and certain other support personnel as defined by §47-3-63 are provided pension through the Teachers' Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the *O.C.G.A.* assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers' Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2015. The School District's contractually required contribution rate for the year ended June 30, 2015 was 13.15% of annual school district payroll.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2015	100%	$ 1,122,105.16
2014	100%	$ 1,026,110.70
2013	100%	$ 962,562.68

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers' Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of $14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute $4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute $10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

At June 30, 2015, the School District reported a liability of $10,289,375.00 for its proportionate share of the Net Pension Liability for TRS.

The TRS Net Pension Liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the Net Pension Liability, the related State of Georgia support, and the total portion of the Net Pension Liability that was associated with the School District were as follows:

School District's proportionate share of the Net Pension Liability	$	10,289,375.00
State of Georgia's proportionate share of the Net Pension Liability associated with the School District		58,241.00
Total	$	10,347,616.00

The Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The School District's proportion of the Net Pension Liability was based on contributions to TRS during the fiscal year ended June 30, 2014.

At June 30, 2014, the School District's TRS proportion was 0.081444%, which was a decrease of 0.001898% from its proportion measured as of June 30, 2013.

At June 30, 2015, the School District did not have a PSERS liability for a proportionate share of the Net Pension Liability because of a Special Funding Situation with the State of Georgia, which is responsible for the Net Pension Liability of the plan. The amount of the State's proportionate share of the Net Pension Liability associated with the School District is $83,869.21.

The PSERS Net Pension Liability was measured as of June 30, 2014. The total pension liability used to calculate the Net Pension Liability was based on an actuarial valuation as of June 30, 2013. An expected total pension liability as of June 30, 2014 was determined using standard roll-forward techniques. The State's proportion of the Net Pension Liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year-ended June 30, 2014.

For the year ended June 30, 2015, the School District recognized pension expense of $647,841.00 for TRS and $7,283.51 for PSERS. Revenue of $3,798.00 for TRS and $7,283.51 for PSERS. The revenue is support provided by the State of Georgia. For TRS, the State of Georgia support is provided only for certain support personnel.

At June 30, 2015, the School District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments		$ 3,587,094.00
Changes in proportion and differences between School District contributions and proportionate share of contributions		269,479.00
School District contributions subsequent to the measurement date	$ 1,122,105.16	
Total	$ 1,122,105.16	$ 3,856,573.00

Turner County Board of Education contributions subsequent to the measurement date of June 30, 2014 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2016	$ -958,019.00
2017	$ -958,019.00
2018	$ -958,019.00
2019	$ -958,019.00
2020	$ -24,497.00

***Actuarial assumptions*:** The total pension liability as of June 30, 2014 was determined by an actuarial valuation as of June 30, 2013, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers' Retirement System:

Inflation	3.00%
Salary increases	3.75 – 7.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females set back two years for males and set back three years for females.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

Public School Employees Retirement System:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table set forward one year for males for the period after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2004 – June 30, 2009.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	3.00%
Domestic large stocks	39.70%	6.50%
Domestic mid stocks	3.70%	10.00%
Domestic small stocks	1.60%	13.00%
International developed market stocks	18.90%	6.50%
International emerging market stocks	6.10%	11.00%
Total	100.00%	

* Rates shown are net of the 3.00% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Turner County Board of Education's proportionate share of the Net Pension Liability to changes in the discount rate: The following presents the School District's proportionate share of the Net Pension Liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the Net Pension Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers' Retirement System:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the Net Pension Liability	$ 18,961,938.00	$ 10,289,375.00	$ 3,147,700.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at www.trsga.com/publications and www.ers.ga.gov/formspubs/formspubs.

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TURNER COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30, 2015

SCHEDULE "1"

		2015
School District's proportion of the net pension liability		0.081444%
School District's proportionate share of the net pension liability	$	10,289,375.00
State of Georgia's proportionate share of the net pension liability associated with the School District		58,241.00
Total	$	10,347,616.00
School District's covered-employee payroll	$	8,355,950.26
School District's proportionate share of the net pension liability as a percentage of its covered employee payroll		123.14%
Plan fiduciary net position as a percentage of the total pension liability		84.03%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.
Schedule includes all significant plans and funds administered by Turner County Board of Education.

TURNER COUNTY BOARD OF EDUCATION
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
TEACHERS' RETIREMENT SYSTEM OF GEORGIA
FOR THE YEAR ENDED JUNE 30

	2015	2014	2013	2012
Contractually required contribution	$ 1,122,105.16	$ 1,026,110.70	$ 962,562.68	$ 882,896.62
Contributions in relation to the contractually required contribution	$ 1,122,105.16	$ 1,026,110.70	$ 962,562.68	$ 882,896.62
Contribution deficiency (excess)	$ 0.00	$ 0.00	$ 0.00	$ 0.00
School District's covered-employee payroll	$ 8,533,119.18	$ 8,355,950.26	$ 8,436,132.08	$ 8,588,494.21
Contributions as a percentage of covered-employee payroll	13.15%	12.28%	11.41%	10.28%

2011	2010	2009	2008	2007	2006
$ 899,537.86	$ 942,751.99	$ 963,983.36	$ 987,397.68	$ 950,541.66	$ 936,933.00
$ 899,537.86	$ 942,751.99	$ 963,983.36	$ 987,397.68	$ 950,541.66	$ 936,933.00
$ 0.00	$ 0.00	$ 0.00	$ 0.00	$ 0.00	$ 0.00
$ 8,750,368.29	$ 9,679,178.54	$ 10,387,751.72	$ 10,640,061.21	$ 10,242,905.82	$ 10,139,967.53
10.28%	9.74%	9.28%	9.28%	9.28%	9.24%

Teachers' Retirement System

***Changes of assumptions*:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

***Method and assumptions used in calculations of actuarially determined contributions*:** The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for year ended June 30, 2015 reported in that schedule:

Valuation date	June 30, 2012
Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, open
Remaining amortization period	30 years
Asset valuation method	Seven-year smoothed market
Inflation rate	3.00%
Salary increases	3.75 – 7.00%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

TURNER COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2015

SCHEDULE "4"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 3,518,533.00	$ 3,518,533.00	$ 3,403,318.70	$ -115,214.30
Sales Taxes	8,105.00	8,105.00	5,683.15	-2,421.85
State Funds	8,108,416.00	8,109,037.00	8,643,838.02	534,801.02
Federal Funds	889,498.08	2,785,955.08	2,817,311.90	31,356.82
Charges for Services	30,050.00	30,050.00	173,749.29	143,699.29
Investment Earnings	1,700.00	1,700.00	1,598.95	-101.05
Miscellaneous	124,221.00	124,221.00	552,491.18	428,270.18
Total Revenues	12,680,523.08	14,577,601.08	15,597,991.19	1,020,390.11
EXPENDITURES				
Current				
Instruction	7,286,907.27	8,847,464.92	9,554,118.06	-706,653.14
Support Services				
Pupil Services	489,246.66	554,347.66	584,169.85	-29,822.19
Improvement of Instructional Services	422,574.31	641,469.17	496,730.19	144,738.98
Educational Media Services	224,636.60	224,636.60	226,947.87	-2,311.27
General Administration	258,124.40	259,918.40	326,707.42	-66,789.02
School Administration	1,027,770.09	1,027,770.09	1,057,046.81	-29,276.72
Business Administration	254,174.97	254,174.97	263,917.80	-9,742.83
Maintenance and Operation of Plant	895,271.01	895,271.01	1,024,567.97	-129,296.96
Student Transportation Services	643,427.68	699,099.68	699,946.46	-846.78
Central Support Services	6,000.00	7,500.00	5,218.88	2,281.12
Other Support Services	129,705.33	171,702.33	292,553.58	-120,851.25
Enterprise Operations	8,400.00	8,400.00	280,469.50	-272,069.50
Community Services			9,610.88	-9,610.88
Food Services Operation	908,638.63	908,638.63	987,932.63	-79,294.00
Total Expenditures	12,554,876.95	14,500,393.46	15,809,937.90	-1,309,544.44
Excess of Revenues over (under) Expenditures	125,646.13	77,207.62	-211,946.71	-289,154.33
OTHER FINANCING SOURCES (USES)				
Other Sources	90,789.56	90,789.56		-90,789.56
Other Long-Term Debt Proceeds	-90,789.56	-90,789.56		90,789.56
Total Other Financing Sources (Uses)	0.00	0.00		0.00
Net Change in Fund Balances	125,646.13	77,207.62	-211,946.71	-289,154.33
Fund Balances - Beginning	309,659.34	309,659.34	282,044.66	-27,614.68
Adjustments	-1,666.79	-10,364.88		10,364.88
Fund Balances - Ending	$ 433,638.68	$ 376,502.08	$ 70,097.95	$ -306,404.13

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues ($468,646.24) or expenditures ($482,895.79) of the various principal accounts.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TURNER COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2015

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 949,948.71	(1)
Total U. S. Department of Agriculture				949,948.71	
Education, U.S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States	*	84.027	N/A	297,812.55	
Preschool Grants	*	84.173	N/A	6,525.01	
Total Special Education Cluster				304,337.56	
Other Programs					
Direct					
Safe and Drug-Free Schools and Communities - National Programs		84.184		85,271.46	
Pass-Through From Georgia Department of Education					
ARRA - Race-to-the-Top Incentive Grants		84.395	N/A	10,168.51	
Career and Technical Education - Basic Grants to States		84.048	N/A	21,854.97	
Improving Teacher Quality State Grants		84.367	N/A	125,963.83	
Migrant Education - State Grant Program		84.011	N/A	29,213.05	
Rural Education		84.358	N/A	23,623.63	
Title I Grants to Local Educational Agencies		84.010	N/A	891,739.33	
Twenty-First Century Community Learning Centers	*	84.287	N/A	344,644.78	
Pass-Through From Bleckley County Board of Education					
Rural Health Development Grant		93.912	N/A	18,858.47	
Total Other Programs				1,551,338.03	
Total U. S. Department of Education				1,855,675.59	
Defense, U. S. Department of					
Direct					
Department of the Army					
R.O.T.C. Program				70,199.50	
Total Expenditures of Federal Awards				$ 2,875,823.80	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $54,478.84.

(2) Expenditures for the funds earned on the School Breakfast Program ($211,165.41) were not maintained separately and are included in the 2015 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Turner County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

TURNER COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2015

SCHEDULE "6"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPE GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	$ 341,208.22
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	427,547.00
Kindergarten Program - Early Intervention Program	37,128.00
Primary Grades (1-3) Program	1,022,237.00
Primary Grades - Early Intervention (1-3) Program	154,736.00
Upper Elementary Grades (4-5) Program	401,341.00
Upper Elementary Grades - Early Intervention (4-5) Program	87,225.00
Middle School (6-8) Program	761,733.00
High School General Education (9-12) Program	730,486.00
Vocational Laboratory (9-12) Program	254,700.00
Students with Disabilities	1,196,451.00
Gifted Student - Category VI	603,852.00
Remedial Education Program	82,304.00
Alternative Education Program	54,895.00
Media Center Program	151,308.00
20 Days Additional Instruction	43,991.00
Staff and Professional Development	27,638.00
Indirect Cost	
Central Administration	383,095.00
School Administration	462,021.00
Facility Maintenance and Operations	345,363.00
Mid-term Adjustment Hold-Harmless	299,790.00
Amended Formula Adjustment	-680,008.00
Categorical Grants	
Pupil Transportation	
Regular	248,537.00
Nursing Services	45,000.00
Sparsity	59,740.00
Education Equalization Funding Grant	800,071.00
Other State Programs	
Food Services	25,286.00
Math and Science Supplements	13,191.61
Preschool Handicapped Program	44,838.00
Teacher of the Year	507.00
Teachers' Retirement	5,419.54
Vocational Education	42,560.00
Office of the State Treasurer	
Public School Employees Retirement	28,716.00
CONTRACTS	
Governors Office for Children and Families	
Abstinence Until Marriage	75,266.79
System of Care Grant Program	65,663.86
	$ 8,643,838.02

See notes to the basic financial statements.

TURNER COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2015

SCHEDULE "7"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
Lease/Purchase ABM/Linc Mechanical HVAC/Lighting Upgrade	$ 1,275,500.00	$ 1,275,500.00	$ 255,500.00	$ 84,665.01	$ 0.00	$ 0.00	6/30/2017
Textbooks	700,000.00	700,000.00	35,081.00	69,340.00			6/30/2017
Facility Repairs, Renovations, Improvement Acquisitions	1,924,500.00	1,924,500.00	281,627.00	920,857.58			6/30/2017
Technology Improvements	1,100,000.00	1,100,000.00	355,397.00	249,893.00			6/30/2017
Vocational Equipment	50,000.00	50,000.00					6/30/2017
Rolling Stock	250,000.00	250,000.00	81,144.00	83,718.00			6/30/2017
	$ 5,300,000.00	$ 5,300,000.00	$ 1,008,749.00	$ 1,408,473.59	$ 0.00	$ 0.00	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Turner County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

TURNER COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2015

SCHEDULE "8"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 476,588.00	$ 395,629.87	$ 5,511.23	$ 401,141.10
Kindergarten Program-Early Intervention Program	58,241.00	115,059.82		115,059.82
Primary Grades (1-3) Program	1,126,634.00	887,509.09	15,201.33	902,710.42
Primary Grades-Early Intervention (1-3) Program	216,827.00	167,575.93		167,575.93
Upper Elementary Grades (4-5) Program	439,319.00	480,869.79	8,471.86	489,341.65
Upper Elementary Grades-Early Intervention (4-5) Program	135,207.00	59,535.63		59,535.63
Middle School (6-8) Program	881,844.00	1,085,728.54	19,585.20	1,105,313.74
High School General Education (9-12) Program	825,786.00	1,334,115.38	22,353.42	1,356,468.80
Vocational Laboratory (9-12) Program	287,605.00	164,659.22	119,067.95	283,727.17
Students with Disabilities	1,348,906.00			
Category II		153,444.40		153,444.40
Category III		819,416.88		819,416.88
Category IV		177,558.90		177,558.90
Category V		191,595.64		191,595.64
Gifted Student - Category VI	692,069.00	586,629.35	7,155.53	593,784.88
Remedial Education Program	94,426.00	67,030.56		67,030.56
Alternative Education Program	63,531.00	273,292.74		273,292.74
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	6,646,983.00	6,959,651.74	197,346.52	7,156,998.26
Media Center Program	172,319.00	217,010.44	2,882.25	219,892.69
Staff and Professional Development	29,952.00		13,793.80	13,793.80
TOTAL QBE FORMULA FUNDS	$ 6,849,254.00	$ 7,176,662.18	$ 214,022.57	$ 7,390,684.75

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 9, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Turner County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Turner County Board of Education as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Turner County Board of Education's basic financial statements and have issued our report thereon dated December 9, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Turner County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Turner County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Turner County Board of Education's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and significant deficiencies.

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A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items FS 2015-002, FS 2015-004, and FS 2015-005, to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items FS 2015-001, FS 2015-003, and FS 2015-006 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Turner County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Questioned Costs as item FS 2015-004.

We also noted certain matters that we have reported to management of Turner County Board of Education in a separate letter dated December 9, 2016.

Turner County Board of Education's Response to Findings

Turner County Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Turner County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:es
2015YB-60

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DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 9, 2016

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Turner County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited Turner County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015. Turner County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Turner County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Turner County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Turner County Board of Education's compliance.

Opinion on Each Major Federal Program

In our opinion, the Turner County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying Schedule of Findings and Questioned Costs as item FA 2015-001. Our opinion on each major federal program is not modified with respect to this matter.

Turner County Board of Education's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Turner County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of Turner County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Turner County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Turner County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any

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deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as item FA 2015-001.

Turner County Board of Education's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of 'Findings and Questioned Costs. Turner County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:es
2015SA-40

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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TURNER COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

FS-7421-12-01	Unresolved – See Corrective Action/Responses
FS-7421-13-01	Unresolved – See Corrective Action/Responses
FS-7421-13-02	Unresolved – See Corrective Action/Responses
FS-7421-13-03	Unresolved – See Corrective Action/Responses
FS 2014-001	Unresolved – See Corrective Action/Responses
FS 2014-002	Unresolved – See Corrective Action/Responses
FS 2014-003	Unresolved – See Corrective Action/Responses
FS 2014-004	Unresolved – See Corrective Action/Responses
FS 2014-005	Unresolved – See Corrective Action/Responses

CORRECTIVE ACTION/RESPONSES

FINANCIAL REPORTING
Inadequate Controls over Financial Reporting Process
Finding Control Number: FS-7421-12-01

The School District will try to ensure that all required activity is included in the financial statement information.

CASH AND CASH EQUIVLAENTS
REVENUES/RECEIVABLES/RECEIPTS
EXPENDITURES/LIABILTIES/DISBURSEMENTS
Inadequate Controls over School Activity Accounts
Finding Control Number: FS-7421-13-01

School District staff will implement and retrain school personnel on key accounting functions and record keeping. School District staff will also review transaction samples to provide reasonable assurance that transactions are processed according to established procedures.

FINANCIAL REPORTING
Inadequate Controls over Financial Reporting Process
Finding Control Number: FS-7421-13-02

The School Bookkeeper transferred designated expenditures and revenues from Agency Funds to Governmental Funds. Management will classify entries correctly in the financial statements to avoid the necessity of auditor revision. Management will check schedule preparation to avoid the necessity of auditor revision.

EXPENDITURES/LIABILITIES/DISBURSEMENTS
Improper Use of SPLOST Proceeds
Finding Control Number: FS-7421-13-03

The School District has repaid a portion of the expenditures in SPLOST. The School District will use discretion in the future when paying expenditures out of SPLOST funds and refer to the SPLOST referendum for approved expenditures.

TURNER COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

CASH AND CASH EQUIVALENTS
REVENUES/RECEIVABLES/RECEIPTS
EXPENDITURES/LIABILITIES/DISBURSEMENTS
Inadequate Internal Control Procedures over School Activity Accounts
Finding Control Number: FS 2014-001

The principal will oversee the athletic accounts. Procurement procedures are in place that require appropriate signatures, purchase orders, and documentation with every purchase.

REVENUES/ RECEIVABLES/ RECEIPTS
EXPENDITURES / LIABILITIES / DISBURSEMENTS
EMPLOYEE COMPENSATION
GENERAL LEDGER
CAPITAL ASSETS
Inadequate Internal Control Procedures
Finding Control Number: FS 2014-002

Budgets will be reconciled in a timely manner. Employee compensation will be approved by the Superintendent or designee. Procurement policy is in place.

FINANCIAL REPORTING
Inadequate Controls over Financial Reporting Process
Finding Control Number: FS 2014-003

The Board will reconcile the budgets on a monthly basis. The Board will consult with an outside agency to close out budgets yearly. All financial reports will be completed in a timely manner involving internal and external agencies.

EXPENDITURES / LIABILITIES / DISBURSEMENTS
Undocumented SPLOST Expenditures
Finding Control Number: FS 2014-004

Appropriate procurement policies and procedures are in place and have been approved by the Board. The SPLOST expenditures will follow the guidelines outlined in the procurement plan.

EMPLOYEE COMPENSATION
Inappropriate Payroll Advances
Finding Control Number: FS 2014-005

The Turner County Board will no longer be advancing pay to employees.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

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TURNER COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2015

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:

Governmental Activities; General Fund; Capital Projects Fund; Aggregate Remaining Fund Information	Unmodified

Internal control over financial reporting:

▪ Material weakness identified?	Yes
▪ Significant deficiencies identified?	Yes

Noncompliance material to financial statements noted:	Yes

Federal Awards

Internal Control over major programs:

▪ Material weakness identified?	No
▪ Significant deficiency identified?	Yes

Type of auditor's report issued on compliance for major programs:

All major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	Yes

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster
84.287	Twenty-First Century Community Learning Centers

Dollar threshold used to distinguish between Type A and Type B programs:	$300,000.00
Auditee qualified as low-risk auditee?	No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2015-001 Inadequate Internal Control Procedures over School Activity Accounts

Control Category:	Cash and Cash Equivalents Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2014-001 and FS-7241-13-01

Description:
Our review of the accounting procedures of the School District revealed weaknesses in internal controls related to school activity accounts.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide proper separation of duties and reasonable assurance that transactions are processed according to established procedures.

Condition:
The following deficiencies were noted with the School District's school activity accounts:

Cash and Cash Equivalents

- The School District did not have adequate internal controls in place to ensure that the bank reconciliation function was separate from the record keeping function.

Revenues/Receipts/Receivables

- The School District did not have adequate internal controls in place to ensure proper separation of duties and proper documentation of receipts.
- During a review of twelve receipts, the auditor could not determine if the receipts occurred, were credited to the correct revenue account, or were recorded in the correct amounts due to lack of documentation.

Expenditures/Liabilities/Disbursements

- During a review of twenty-five disbursements, the following problems were noted:
  - Four expenditures could not be located for testing.
  - Ten expenditures lacked receipts or invoices to support the amount paid.
  - Nine expenditures did not have documentation of prior approval before purchase.
  - Fifteen expenditures did not have any supporting documentation to indicate what was purchased.
  - Seventeen expenditures lacked evidence to show that goods or services were received.
  - Twenty-one transactions did not provide adequate documentation to determine if the expenditure was charged to the correct expense account, function, or the type of activity.
  - One expenditure was expensed in the wrong period.
  - One expenditure was not paid timely and thus incurred late fee charges.
- Five accounts on the Funds Held for Others Listing had deficit balances. Agency accounts are used to account for assets belonging to private organizations, other governments, or individuals, therefore balances should not be negative.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Cause:

In discussing this condition with Turner County Board of Education officials, it was determined that school personnel do not have the adequate training on key accounting functions and proper recordkeeping procedures. Also, there was a failure to provide adequate independent review to assure that transactions are processed according to established procedures.

Effect or Potential Effect:

Errors and/or irregularities may not be detected in a timely manner.

Recommendation:

The School District should implement necessary procedures to ensure that the key accounting functions of custody and record keeping are separated. In addition, the School District should implement procedures to ensure that disbursements and receipts of funds within the school activity accounts are adequately documented and recorded in the financial records. The School District should also establish a monitoring process to provide reasonable assurance that transactions are processed according to established procedures, as well as, provide training to employees on proper recordkeeping procedures.

Views of Responsible Officials and Corrective Action Plans:

Policy FPA will enforce that all expenditures must have a purchase order attached and contain legible content descriptors, exact product prices, appropriate signatures, dates, times, addresses and appropriate filings. This will eliminate 95% of the audit findings associated with school activity accounts. In addition, the CFO and her department will conduct random visits to the school each year examining the accounting procedures and practices. Continuing, the department will hold annual trainings for school bookkeepers to assure revenue collection, recordkeeping, and bank reconciliations are being done in a timely and efficient manner.

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II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2015-002 Inadequate Internal Control Procedures

Control Category:	Cash and Cash Equivalents Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements Employee Compensation Capital Assets
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2014-002

Description:
The accounting procedures of the School District were insufficient to provide for adequate internal controls over numerous control categories.

Criteria:
The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:
Cash

- During a review of 16 bank reconciliations, the following problems were noted:
  - One reconciliation was not prepared in a timely manner.
  - Eight reconciliations lacked dates to show that the reconciliations were approved in a timely manner.
- There were four accounts opened under the Board's Federal Employer Identification number over which the entity was not a custodian.

Revenues/Receivables/Receipts

- State revenue is overstated by $15,508.66 due to errors in recording receipts.
- Other sales tax revenue was misclassified as property tax revenue due to $22,794.09 of revenue being recorded to the wrong source.
- Charges for Services of $95,519.41, which consisted of gate receipts and concessions sales was incorrectly allocated to Instruction instead of Pupil Services.

Expenditures/Liabilities/Disbursements

- During a review of 54 expenditures, the following issues were noted:
  - One expenditure lacked an original invoice.
  - Ten expenditures lacked proper approval before purchase of goods or services.
  - One expenditure lacked documentation that the good or service was received.
  - One expenditure was not properly classified.
  - Two expenditures were not expensed in the correct period.
  - One expenditure could not be located.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Employee Compensation

- During a review of 37 employees' salaries, the following issues were noted:
  - Supplements totaling $74,387.13 associated with 8 employees had no documentation of approval.
  - Salary miscalculations for 9 employees were noted. The net effect was $23,099.33 of overpayments by the Board.
  - Two employees' salaries were not based on any board-approved scale.
  - Compensation totaling $5,599.00 for 2 employees was misclassified on the financial statements.
- Salaries and benefits payable as reported in the financial statements did not tie to backup documentation provided.

Capital Assets

- The School District capitalized one piece of equipment that was not capitalizable.

Questioned Cost:

$97,486.46

Cause:

In discussing the issue, management indicated the following:

- Management was not diligent in ensuring that bank reconciliations were completed in a timely fashion and documenting the date reconciliations were reviewed.
- No review of Turner County Board of Education accounts at banks was performed during fiscal year 2015.
- Errors noted in revenue were the result of lack of proper review to ensure the proper accounts were used in the recordkeeping process.
- Expenditure errors were the result of no procurement policy being followed at Turner County Board of Education during fiscal year 2015.
- Employees were incorrectly compensated and salary expense was misclassified due to management not having someone independent of the payroll function rechecking salary calculations periodically throughout the year.
- Supplements and off-scale salaries were not approved because approval protocol was not in place.
- Issues with salaries and benefits payable were a result of turnover at the central office.
- When the Board was gathering information for the fixed asset report, management overlooked the true nature of this asset.

Effect or Potential Effect:

Errors and/or irregularities may not be detected in a timely manner.

Recommendation:

The School District should review accounting procedures in place and design and implement monitoring controls to provide reasonable assurance that transactions are processed according to established controls.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Views of Responsible Officials and Corrective Action Plans:
In August of 2016, the Turner County Board of Education (TCBOE) passed policy FPA that details a procurement plan for Turner County Schools. This plan explicitly details protocols, procedures and/or actions required when purchasing products or supplies for the School System and contain procedures for securing vendors to conduct business with the TCBOE. All expenditures now require a purchase order that contains content descriptors, exact product prices, appropriate signatures, dates, times, addresses and appropriate filings. In addition, policy FPA will eliminate misclassifying capitalized equipment and eliminate receipting issues that might create an overstatement of fund balances. In addition, all employee compensation regarding salary, supplements, and/or any other forms of payment will be completed in the office of the CFO and signed off by the preparer and the CFO. This will minimize mistakes regarding, but not limited to, salary, supplements, and/or other forms of payment will be completed in the office of the CFO and signed off by the preparer and the CFO. This will minimize mistakes regarding, but not limited to, salary miscalculations, lack of documentation for payment, misstatements of overpayments, misstatements of financial statements and/or errors to benefit payments. The Turner County Board of Education has secured the CPA accounting services of CRI to work with us throughout the year as a third party vendor monitoring the system's financials. The CFO will begin to consolidate banking accounts assuring only authorized personnel can open or close accounts and eliminate outside parties from holding accounts that utilize the Turner County Board of Education FEI number. Lastly, and to assure appropriate internal controls, the CFO will work with her office to assure the chart of accounts are prepared accurately, monitored frequently, and discussed often among her staff.

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FS 2015-003 Inadequate Controls over Financial Reporting Process

Control Category:	Financial Reporting
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Repeat of Prior Year Finding	FS 2014-003 and FS-7421-13-02

Description:
Several misstatements were noted in the reporting of the District-wide and fund financial statements.

Criteria:
Management is responsible for having adequate controls over the preparation of financial statements in accordance with Generally Accepted Accounting Principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, *Basic Financial Statement – Management's Discussion and Analysis – for State and Local Governments (*Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental funds balances to the net position of governmental activities in the Statement of Net Position, and (b) total

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the Statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Chapter 22A *Annual Financial Reporting* of the Financial Management for Georgia Local Units of Administration provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

Condition:

During the audit, the following correcting entries were proposed and accepted by the client to properly present the entity's financial statements, notes to the financial statements and schedules as follows:

- A review of cash revealed two bank accounts in the amount of $7,490.65 that were not included in the financial statements.
- The School District assigned themselves $51,765.53 further into a deficit fund balance, which is unallowable.
- The amount reported as expended in prior years on the Schedule of Approved Local Option Sales Tax Projects was understated by $209,236.59.
- Two notes were not included in the notes to the financial statements.

Cause:

Management should have been more involved in the financial reporting process and more diligent in checking over the notes for accuracy.

Effect of Potential Effect:

The School District did not comply with the requirements of the Georgia Department of Education regarding financial reporting. Several adjustments were necessary in order for the School District's financial statements to be in conformity with generally accepted accounting principles.

Recommendation:

The School District should establish and implement controls over the financial statement reporting process as required by the Financial Management for Georgia Local Units of Administration.

Views of Responsible Officials and Corrective Action Plans:

As stated previously, the CFO will begin consolidating bank accounts making it more manageable toward reporting correctly each account in the financial statements. Fewer accounts also assure that appropriate notes and documentations are included in the financial statements. On July 1, 2016, the Turner County Board of Education approved the 2017 system budget; whereby, revenues exceeded expenditures by approximately $660,000. Budgets are monitored daily by the Superintendent and/or the CFO to assure the control of expenditures does not reach a deficit. The CFO and her department have also created controls (i.e. policy FPA) regarding the SPLOST budget; whereby, this budget is monitored daily to assure appropriate reporting and year-end reporting. This is extremely important; whereby, year-end reporting is not under or over stated. In addition, the CPA accounting services of CRI will also assist the CFO with this responsibility.

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II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2015-004 Undocumented/Unallowable SPLOST Expenditures

Control Category:	Expenditures/Liabilities/Disbursements
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Repeat of Prior Year Finding:	FS 2014-004 and FS-7421-13-03

Description:
The School District failed to document expenditures for salaries and benefits paid from Special Purpose Local Option Sales Tax (SPLOST) funds. In addition, SPLOST funds were spent on goods and services that were not specifically identified in the SPLOST referendum.

Criteria:
According to Paragraph IV, Section VI, Article VIII of the Constitution of the State of Georgia, "the purpose or purposes for which the proceeds of the tax are to be used and may be expended include: (1) Capital outlay projects for educational purposes; (2) the retirement of previously incurred general obligation debt with respect only to capital projects of the School System..." Official Code of Georgia Annotated §48-8-121 states, "The proceeds received from the tax authorized by this part shall be used ... exclusively for the purpose or purposes specified in the resolution or ordinance calling for imposition of the tax".

The Attorney General's Official Opinion 97-7 for O.C.G.A. §20-2-260(b)(5), states, "'capital outlay projects' as used in the educational sales tax purposes amendment should be read as well to refer to major, permanent, or long-lived improvements or betterments, such as would be properly chargeable to a capital asset account and as distinguished from current expenditures and ordinary maintenance expenses".

Condition:
During the year under review, the School District charged $126,725.86 for technology personnel salaries and benefits to SPLOST, but could not provide documentation of which SPLOST project the work was performed on and how much time was spent.

Additionally, the School District charged $116,754.48 in unallowable expenditures for bus repairs, pest control, environmental services and supplies.

Questioned Cost:
$243,480.34

Cause:
Management was unaware that SPLOST salaries and benefits were to be documented as to the amount of time allocated to approved SPLOST technology projects and time spent on system-wide administrative technology projects. The other unallowable expenditures were the result of management not being diligent in ensuring that SPLOST expenditures were allowable per the SPLOST referendum.

Effect or Potential Effect:
Improper use of SPLOST proceeds.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Recommendation:
The School District should research this issue, consult with legal counsel and verify if expenditures of this nature are an appropriate use of SPLOST funds in accordance with State law and the SPLOST referendum as approved by the voters of Turner County.

Views of Responsible Officials and Corrective Action Plans:
Starting the 2016 school year, a new "electronic" work order system has been put into place for the School System. In addition to the following policy FPA, we now have protocols, practices and procedures that will safeguard the System from unallowable expenditures and/or misclassifying expenditures per account, function and/or object. This would include salaries and benefits.

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FS 2015-005 Inappropriate Payroll Advances

Control Category:	Employee Compensation
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2014-005

Description:
The School District did not comply with the requirements set forth by Article III, Section VI, Paragraph VI of the Constitution of the State of Georgia regarding gratuitous payments.

Criteria:
Article III, Section VI, Paragraph VI of the Constitution of the State of Georgia prohibits the granting of gratuitous payment to employees, as noted in part, as follows:

"...the General Assembly shall not have the power to grant any donation or gratuity or to forgive any debt or obligation owing to the public..."

Condition:
The former Superintendent approved a payroll advance for three employees. The payroll advances totaled $3,123.09 and were given without the Board of Education's knowledge or approval. All advances were earned or paid back during the year under review.

Cause:
Management failed to adhere to the stipulations imposed by the Constitution of the State of Georgia regarding gratuitous payments.

Effect or Potential Effect:
Failure to monitor expenditures for compliance with the State gratuities clause, lead to noncompliance with provisions of the Constitution of the State of Georgia.

Recommendation:
The School District should discontinue the practice of making gratuitous payments to employees.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Views of Responsible Officials and Corrective Action Plans:

On July 1, 2016, payroll advances were eliminated for the Turner County School System.

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FS 2015-006 Deficit Fund Balance

Control Category:	Budget Preparation/Execution
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance

Description:

The School District reported a deficit unassigned fund balance in the General Fund at June 30, 2015.

Criteria:

Chapter 25 *Governmental Fund Deficits* of the Financial Management for the Georgia Local Units of Administration states in part: "The seriousness of the fund balance deficits cannot be overstated. The Georgia Department of Education requires those LUAs with deficit governmental fund balances to meet certain reporting requirements".

The Department of Audits and Accounts is required to report all instances of budget deficits in accordance with the Official Code of Georgia Annotated §20-2-67(a) which states: "When an audit by the Department of Audits and Accounts finds and reports irregularities or budget deficits in the fund accounting information regarding a local school system or a school within the local school system, the Department of Audits and Accounts shall report the findings of irregularities or budget deficits to the State Board of Education and the local board of education."

Condition:

The School District reported a deficit unassigned fund balance of $169,993.26 in the General Fund at June 30, 2015.

Cause:

The deficit fund balance occurred as a result of over expenditure of funds, which was a result of management's inadequate budget to actuals review process.

Effect or Potential Effect:

The unassigned fund balance of the General Fund is not sufficient to meet the fund's obligations at June 30, 2015. This is a financial statement irregularity required to be reported in accordance with the Official Code of Georgia Annotated §20-2-67.

Recommendation:

The School District should establish policies and procedures to ensure that expenditures do not exceed availability of resources, so that in future periods the School District does not report a deficit fund balance.

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Views of Responsible Officials and Corrective Action Plans:
On July 1, 2016, the Turner County Board of Education approved the 2017 system budget; whereby, revenues exceeded expenditures by approximately $660,000. Budgets are monitored daily by the Superintendent and/or the CFO to assure the control of expenditures does not reach a deficit. In addition, and starting the 2016 school year, a new "electronic" work order system has been put into place for the School System. In addition to the following policy FPA, we now have protocols, practices and procedures that will safeguard the system from unallowable expenditures and/or misclassifying expenditures per account, function and/or object.

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III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2015-001 Inadequate Internal Control Procedures

Compliance Requirements:	Activities Allowed/Unallowed
	Allowable Costs/Cost Principles
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Education
Pass-Through Entity:	Georgia Department of Education
CFDA Number and Title:	CFDA 84.173 and 84.027 Special Education Cluster
	CFDA 84.287 Twenty-First Century Community Learning Centers

Description:
A review of expenditures charged to the Twenty-First Century Community Learning Centers (CFDA 84.287) and Special Education Cluster (CFDA 84.173 and 84.027) program revealed that the School District did not implement internal control procedures to ensure that expenditures were properly documented, authorized and allowable.

Criteria:
Provisions of OMB Circular A-87 *Cost Principles for State, Local and Indian Tribal Governments*, require that "to be allowable under Federal awards, costs must be… authorized or not prohibited under state or local laws or regulations" and "be adequately documented".

Condition:
A review of nineteen expenditure vouchers for the Special Education Cluster revealed the following deficiencies:

- Five vouchers had no evidence of approval prior to purchase;
- One voucher totaling $29.00 appeared to be for unallowable items, which resulted in a likely questioned cost of $258.78.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

A review of thirteen expenditure vouchers for the Twenty-First Century Community Learning Center revealed the following deficiencies:

- Six vouchers had no evidence of approval prior to purchase;
- Three vouchers lacked adequate receipt documentation;
- Five vouchers totaling $517.61 appear to be for unallowable items, which resulted in a likely questioned cost of $1,149.08.

Questioned Cost:
$546.61

Cause:
In discussing this condition with management, it was determined that management did not monitor compliance with Federal guidelines to ensure that expenditures charged to the Federal program were approved, properly documented, and allowable.

Effect or Potential Effect:
Failure to ensure that expenditures are allowable, approved and properly documented resulted in noncompliance with the requirements of the Federal grant.

Recommendation:
The School District should implement procedures to ensure that all expenditures are allowable under OMB Circular A-87, approved by appropriate management, and properly documented.

Views of Responsible Officials and Corrective Action Plans:
On August of 2016, the Turner County Board of Education (TCBOE) passed policy FPA that details a procurement plan for Turner County Schools. This plan explicitly details protocols, procedures, and/or actions required when purchasing products or supplies for the School System. This policy also applies to the Twenty-First+ Century Community Learning Centers and Special Education department. All expenditures now require a purchase order that contains content descriptors, exact product prices, appropriate signatures, dates, times, addresses and appropriate filings.

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