

WHEELER COUNTY BOARD OF EDUCATION
ALAMO, GEORGIA

ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2012
(Including Independent Auditor's Reports)

WHEELER COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

		Page
	SECTION I	
	FINANCIAL	
	INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	
	EXHIBITS	
	BASIC FINANCIAL STATEMENTS	
	DISTRICT-WIDE FINANCIAL STATEMENTS	
A	STATEMENT OF NET ASSETS	1
B	STATEMENT OF ACTIVITIES	2
	FUND FINANCIAL STATEMENTS	
C	BALANCE SHEET GOVERNMENTAL FUNDS	4
D	RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS	5
E	STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS	6
F	RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES	7
G	STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS	9
H	NOTES TO THE BASIC FINANCIAL STATEMENTS	10
	SCHEDULES	
	REQUIRED SUPPLEMENTARY INFORMATION	
1	SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND	23
	SUPPLEMENTARY INFORMATION	
2	SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	24
3	SCHEDULE OF STATE REVENUE	25

WHEELER COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

Page

SECTION I

FINANCIAL

SCHEDULES

SUPPLEMENTARY INFORMATION

4 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS 26
5 ALLOTMENTS AND EXPENDITURES
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
BY PROGRAM 27

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS

SECTION IV

FINDINGS AND QUESTIONED COSTS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

WHEELER COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

SECTION V

MANAGEMENT'S RESPONSES

SCHEDULE OF MANAGEMENT'S RESPONSES

SECTION I

FINANCIAL

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

August 26, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Wheeler County Board of Education

INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Ladies and Gentlemen:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Wheeler County Board of Education, as of and for the year ended June 30, 2012, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Wheeler County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Wheeler County Board of Education, as of June 30, 2012, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an

essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 26, 2013, on our consideration of the Wheeler County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 23, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Wheeler County Board of Education's financial statements as a whole. The accompanying supplementary information consists of Schedules 2 through 5, which includes the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012ARL-11

WHEELER COUNTY BOARD OF EDUCATION

WHEELER COUNTY BOARD OF EDUCATION
STATEMENT OF NET ASSETS
JUNE 30, 2012

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and Cash Equivalents	$ 2,281,376.86
Accounts Receivable, Net	
Taxes	927,986.30
State Government	656,181.50
Federal Government	118,966.70
Local	3,333.34
Inventories	11,598.44
Deferred Charges	26,621.09
Capital Assets, Non-Depreciable	105,520.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	8,393,914.00
Total Assets	$ 12,525,498.23
LIABILITIES	
Accounts Payable	$ 83,827.46
Salaries and Benefits Payable	993,350.41
Payroll Withholdings Payable	52,264.97
Interest Payable	17,236.40
Contracts Payable	104,000.00
Retainages Payable	146,346.07
Long-Term Liabilities	
Due Within One Year	290,000.00
Due in More Than One Year	1,210,000.00
Total Liabilities	$ 2,897,025.31
NET ASSETS	
Invested in Capital Assets, Net of Related Debt	$ 6,999,434.00
Restricted for	
Continuation of Federal Programs	15,526.05
Debt Service	316,248.79
Capital Projects	183,720.70
Unrestricted	2,113,543.38
Total Net Assets	$ 9,628,472.92
Total Liabilities and Net Assets	$ 12,525,498.23

The notes to the basic financial statements are an integral part of this statement.

WHEELER COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2012

	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	$ 5,731,568.22	$ 100,432.38
Support Services		
Pupil Services	488,777.33	
Improvement of Instructional Services	110,251.92	
Educational Media Services	149,351.83	
General Administration	215,946.52	
School Administration	638,028.88	
Business Administration	328,137.00	
Maintenance and Operation of Plant	851,434.37	
Student Transportation Services	653,429.16	
Other Support Services	23,337.60	
Operations of Non-Instructional Services		
Enterprise Operations	138,694.06	133,131.29
Food Services	592,946.80	69,937.55
Interest on Short-Term and Long-Term Debt	41,905.60	
Total Governmental Activities	$ 9,963,809.29	$ 303,501.22
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Assets		
Net Assets - Beginning of Year		
Net Assets - End of Year		

The notes to the basic financial statements are an integral part of this statement.

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET ASSETS
$ 3,778,164.96	$ 37,257.36	$ -1,815,713.52
215,188.04		-273,589.29
129,055.04		18,803.12
125,635.76	1,158.96	-22,557.11
185,605.32	57.12	-30,284.08
326,871.70	374.85	-310,782.33
255,569.40		-72,567.60
332,198.68	1,098.70	-518,136.99
255,914.95	76,219.50	-321,294.71
		-23,337.60
		-5,562.77
489,757.50	1,756.01	-31,495.74
		-41,905.60
$ 6,093,961.35	$ 117,922.50	$ -3,448,424.22
		$ 2,227,971.48
		6,223.74
		491,207.72
		9,929.04
		571,516.00
		13,312.66
		214,998.01
		$ 3,535,158.65
		$ 86,734.43
		9,541,738.49
		$ 9,628,472.92

WHEELER COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2012

EXHIBIT "C"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS				
Cash and Cash Equivalents	$ 1,574,398.52	$ 729,688.53	$ 0.00	$ 2,304,087.05
Accounts Receivable, Net				
Taxes	879,328.87	48,657.43		927,986.30
State Government	656,181.50			656,181.50
Federal Government	118,966.70			118,966.70
Local	3,333.34			3,333.34
Inventories	11,598.44			11,598.44
Total Assets	$ 3,243,807.37	$ 778,345.96	$ 0.00	$ 4,022,153.33
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Cash Overdraft			$ 22,710.19	$ 22,710.19
Accounts Payable	$ 73,033.46	$ 10,794.00		83,827.46
Salaries and Benefits Payable	993,350.41			993,350.41
Payroll Withholdings Payable	52,264.97			52,264.97
Contracts Payable		104,000.00		104,000.00
Retainages Payable		146,346.07		146,346.07
Deposits and Deferred Revenue	774,149.32			774,149.32
Total Liabilities	$ 1,892,798.16	$ 261,140.07	$ 22,710.19	$ 2,176,648.42
FUND BALANCES				
Nonspendable	$ 11,598.44			$ 11,598.44
Restricted	3,927.61	$ 517,205.89		521,133.50
Assigned	558,078.36			558,078.36
Unassigned	777,404.80		$ -22,710.19	754,694.61
Total Fund Balances	$ 1,351,009.21	$ 517,205.89	$ -22,710.19	$ 1,845,504.91
Total Liabilities and Fund Balances	$ 3,243,807.37	$ 778,345.96	$ 0.00	$ 4,022,153.33

The notes to the basic financial statements are an integral part of this statement.

WHEELER COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
JUNE 30, 2012

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")		$ 1,845,504.91
Amounts reported for Governmental Activities in the Statement of Net Assets are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land	$ 105,520.00	
Land Improvements	196,784.00	
Buildings	10,866,599.00	
Equipment	2,395,900.00	
Accumulated Depreciation	-5,065,369.00	
Total Capital Assets		8,499,434.00
Property taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		774,149.32
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:		
Bonds Payable	$ -1,500,000.00	
Accrued Interest Payable	-17,236.40	
Deferred Charge for Bond Issuance Costs	26,621.09	
Total Long-Term Liabilities		-1,490,615.31
Net Assets of Governmental Activities (Exhibit "A")		$ 9,628,472.92

The notes to the basic financial statements are an integral part of this statement.

WHEELER COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2012

EXHIBIT "E"

	GENERAL FUND	DISTRICT-WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	$ 1,822,862.08			$ 1,822,862.08
Sales Taxes	9,929.04	$ 491,207.72		501,136.76
State Funds	5,413,808.00	41,703.00		5,455,511.00
Federal Funds	1,327,888.85			1,327,888.85
Charges for Services	303,501.22			303,501.22
Investment Earnings	3,672.90	9,635.78	$ 3.98	13,312.66
Miscellaneous	214,998.01			214,998.01
Total Revenues	$ 9,096,660.10	$ 542,546.50	$ 3.98	$ 9,639,210.58
EXPENDITURES				
Current				
Instruction	$ 5,547,610.57			$ 5,547,610.57
Support Services				
Pupil Services	488,777.33			488,777.33
Improvement of Instructional Services	110,251.92			110,251.92
Educational Media Services	141,017.10			141,017.10
General Administration	215,535.74			215,535.74
School Administration	635,333.13			635,333.13
Business Administration	320,530.98			320,530.98
Maintenance and Operation of Plant	734,740.00	$ 119,378.01		854,118.01
Student Transportation Services	659,160.25			659,160.25
Other Support Services	23,337.60			23,337.60
Enterprise Operations	138,694.06			138,694.06
Food Services Operation	581,832.91			581,832.91
Capital Outlay		1,788,118.07		1,788,118.07
Debt Services				
Interest			$ 43,512.08	43,512.08
Total Expenditures	$ 9,596,821.59	$ 1,907,496.08	$ 43,512.08	$ 11,547,829.75
Excess of Revenues over (under) Expenditures	$ -500,161.49	$ -1,364,949.58	$ -43,508.10	$ -1,908,619.17
OTHER FINANCING SOURCES (USES)				
Transfers In			$ 20,775.00	$ 20,775.00
Transfers Out		$ -20,775.00		-20,775.00
Total Other Financing Sources (Uses)		$ -20,775.00	$ 20,775.00	$ 0.00
Net Change in Fund Balances	$ -500,161.49	$ -1,385,724.58	$ -22,733.10	$ -1,908,619.17
Fund Balances - Beginning	1,851,170.70	1,902,930.47	22.91	3,754,124.08
Fund Balances - Ending	$ 1,351,009.21	$ 517,205.89	$ -22,710.19	$ 1,845,504.91

The notes to the basic financial statements are an integral part of this statement.

WHEELER COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2012

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		$ -1,908,619.17
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	$ 1,882,058.00	
Depreciation Expense	-292,038.00	
Excess of Capital Outlay over Depreciation Expense		1,590,020.00
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		411,333.14
Bond issuance costs, when debt is first issued is reported as an expenditure in Governmental Funds, but is reported as deferred charges on the Statement of Net Assets and amortized over the term of the debt, using the straight-line method.		-7,606.02
Interest expense reported in the Statement of Activities is recorded as incurred, whereas interest expense in the governmental fund statements is reported when paid.		1,606.48
Change in Net Assets of Governmental Activities (Exhibit "B")		$ 86,734.43

The notes to the basic financial statements are an integral part of this statement.

(This page left intentionally blank)

WHEELER COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET ASSETS
FIDUCIARY FUNDS
JUNE 30, 2012

EXHIBIT "G"

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	$ 17,966.29
LIABILITIES	
Funds Held for Others	$ 17,966.29

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Wheeler County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Wheeler County Board of Education.

District-wide Statements:
The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:
The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST), Bond Proceeds, and grants from Georgia State Financing and Investment Commission that are restricted to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

CASH AND CASH EQUIVALENTS

Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Wheeler County Board of Commissioners fixed the property tax levy for the 2011 tax digest year (calendar year) on November 16, 2011 (levy date). Taxes were due on February 16, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2011 tax digest are reported as revenue in the governmental funds for fiscal year 2012. The Wheeler County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2012, for maintenance and operations amounted to $1,816,638.34.

The tax millage rate levied for the 2011 tax year (calendar year) for the Wheeler County Board of Education was as follows (a mill equals $1 per thousand dollars of assessed value):

School Operations	15.50 mills

SALES TAXES

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to $491,207.72 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	All	N/A
Land Improvements	$ 5,000.00 or more	80 years
Buildings and Improvements	$ 5,000.00 or more	Up to 80 years
Equipment	$ 5,000.00 or more	5 to 20 years
Construction in Progress	$ 5,000.00 or more	N/A
Intangible Assets	$ 50,000.00 or more	10 to 20 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond issuance costs are reported as deferred charges and amortized over the term of the debt.

In the fund financial statements, the School District recognizes bond issuance costs during the fiscal year bonds are issued. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Assets.

NET ASSETS

The School District's net assets in the District-wide Statements are classified as follows:

Invested in capital assets, net of related debt - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

Restricted net assets - These represent resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted net assets - Unrestricted net assets represent resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2012, are as follows:

Nonspendable		
Inventories		$ 11,598.44
Restricted		
Continuation of Federal Programs	$ 3,927.61	
Capital Projects	183,720.70	
Debt Service	333,485.19	521,133.50
Assigned		
School Activity Accounts	$ 47,361.61	
Subsequent Period Expenditures	510,716.75	558,078.36
Unassigned		754,694.61
Fund Balance, June 30, 2012		$ 1,845,504.91

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

DEFICIT FUND BALANCE

The fund reporting a deficit fund balance at June 30, 2012, is as follows:

Fund Type/Fund Name	Deficit Balance
Debt Service Fund	$ 22,710.19

The School District will establish policies and procedures designed to ensure that expenditures do not exceed available resources, so that in future periods the School District does not incur a deficit fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition

regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund, function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2012, the bank balances were $2,560,384.98. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2011	Increases	Decreases	Balances June 30, 2012
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	$ 105,520.00			$ 105,520.00
Construction in Progress	542,140.00	$ 1,784,202.12	$ 2,326,342.12	0.00
Total Capital Assets Not Being Depreciated	$ 647,660.00	$ 1,784,202.12	$ 2,326,342.12	$ 105,520.00
Capital Assets Being Depreciated				
Buildings and Improvements	$ 8,540,257.00	$ 2,326,342.00	$ 0.00	$ 10,866,599.00
Equipment	2,298,044.00	97,856.00		2,395,900.00
Land Improvements	196,784.00			196,784.00
Less Accumulated Depreciation for:				
Buildings and Improvements	3,006,559.00	180,793.00		3,187,352.00
Equipment	1,626,027.00	104,558.00		1,730,585.00
Land Improvements	140,745.00	6,687.00		147,432.00
Total Capital Assets, Being Depreciated, Net	$ 6,261,754.00	$ 2,132,160.00	$ 0.00	$ 8,393,914.00
Governmental Activity Capital Assets - Net	$ 6,909,414.00	$ 3,916,362.12	$ 2,326,342.12	$ 8,499,434.00

Current year depreciation expense by function is as follows:

Instruction		$ 179,130.00
Support Services	$	
Educational Media Services	8,116.00	
General Administration	400.00	
School Administration	2,625.00	
Maintenance and Operation of Plant	7,694.00	
Student Transportation Services	81,776.00	100,611.00
Food Services		12,297.00
		$ 292,038.00

NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2012, consisted of the following:

Transfer to	Transfers From District-wide Capital Projects
Debt Service Fund	$ 20,775.00

Transfers are used to move sales tax revenues from the Capital Projects Fund to the Debt Service Fund to cover outstanding debt on general obligation bonds issued in 2011.

NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, and errors or omissions. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2011	$ 0.00	$ 5,280.00	$ 5,280.00	$ 0.00
2012	$ 0.00	$ 11,880.00	$ 11,880.00	$ 0.00

The School District participates in the Georgia Education Workers' Compensation Trust, a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general worker's compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of $1 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of $2 million. The Trust covers the first $1 million of each Employers liability claim with Safety National providing additional Employers Liability limits up to a $2 million per occurrence maximum. Safety National Casualty Company also provides aggregate cover to the Trust with a loss fund percentage of 100%, based on the Fund's annual normal premium, up to a maximum limit of indemnity of aggregate limit of $2 million.

The School District has purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
All Employees	$ 100,000.00

Note 9: LONG-TERM DEBT

GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rate	Amount
General Government - Series 2011	2.77%	$ 1,500,000.00

The changes in Long-Term Debt during the fiscal year ended June 30, 2012, were as follows:

	Governmental Funds				
	Balance July 1, 2011	Additions	Deductions	Balance June 30, 2012	Due Within One Year
G. O. Bonds	$ 1,500,000.00	$ 0.00	$ 0.00	$ 1,500,000.00	$ 290,000.00

At June 30, 2012, payments due by fiscal year which includes principal and interest for these items are as follows:

	General Obligation Debt	
	Principal	Interest
Fiscal Year Ended June 30:		
2013	$ 290,000.00	$ 37,533.50
2014	295,000.00	29,431.25
2015	300,000.00	21,190.50
2016	305,000.00	12,811.25
2017	310,000.00	4,293.50
Total Principal and Interest	$ 1,500,000.00	$ 105,260.00

NOTE 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of $672,260.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
Paid to the Georgia Department of Community Health
For Health Insurance of Certificated Personnel
In the amount of $661,300.00

Office of the State Treasurer
Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of $10,960.00

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 12: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2012:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

June 2011	1.429%	of covered payroll for July coverage
July 2011	18.534%	of covered payroll for August coverage
August 2011 - March 2012	24.000%	of covered payroll for September - April coverage
April 2012 - June 2012	3.958%	of covered payroll for May - July coverage

For non-certificated school personnel:

July 2011 - August 2011	$246.20	per member per month
September 2011 - June 2012	$296.20	per member per month

No additional contribution was required by the Board for fiscal year 2012 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2012	100%	$ 1,116,911.06
2011	100%	$ 840,409.72
2010	100%	$ 968,219.43

NOTE 13: RETIREMENT PLANS

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2012, were 5.53% of annual salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2012 were 10.28% of annual salary as required by the June 30, 2009, actuarial valuation. The employer contribution rate will increase to 11.41% effective July 1, 2012.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed		Required Contribution
2012	100%	$	517,295.87
2011	100%	$	513,383.59
2010	100%	$	515,955.40

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

(This page left intentionally blank)

WHEELER COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2012

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
REVENUES				
Property Taxes	$ 1,940,660.00	$ 1,940,660.00	$ 1,822,862.08	$ -117,797.92
Sales Taxes	13,000.00	13,000.00	9,929.04	-3,070.96
State Funds	5,359,177.00	5,436,759.00	5,413,808.00	-22,951.00
Federal Funds	1,437,373.00	1,448,909.00	1,327,888.85	-121,020.15
Charges for Services	63,198.00	63,198.00	303,501.22	240,303.22
Investment Earnings	2,539.00	2,539.00	3,672.90	1,133.90
Miscellaneous	202,000.00	202,000.00	214,998.01	12,998.01
Total Revenues	$ 9,017,947.00	$ 9,107,065.00	$ 9,096,660.10	$ -10,404.90
EXPENDITURES				
Current				
Instruction	$ 5,485,319.34	$ 5,460,370.34	$ 5,547,610.57	$ -87,240.23
Support Services				
Pupil Services	394,464.00	394,464.00	488,777.33	-94,313.33
Improvement of Instructional Services	103,521.00	144,911.00	110,251.92	34,659.08
Educational Media Services	166,673.00	166,673.00	141,017.10	25,655.90
General Administration	338,425.00	340,049.00	215,535.74	124,513.26
School Administration	642,909.00	649,956.00	635,333.13	14,622.87
Business Administration	315,413.00	315,413.00	320,530.98	-5,117.98
Maintenance and Operation of Plant	800,934.00	800,934.00	734,740.00	66,194.00
Student Transportation Services	636,455.00	712,674.50	659,160.25	53,514.25
Central Support Services	300.00	300.00		300.00
Other Support Services	25,750.00	25,750.00	23,337.60	2,412.40
Enterprise Operations			138,694.06	-138,694.06
Food Services Operation	553,838.00	553,838.00	581,832.91	-27,994.91
Total Expenditures	$ 9,464,001.34	$ 9,565,332.84	$ 9,596,821.59	$ -31,488.75
Excess of Revenues over (under) Expenditures	$ -446,054.34	$ -458,267.84	$ -500,161.49	$ -41,893.65
OTHER FINANCING SOURCES (USES)				
Operating Transfers From Other Funds	$ 162,638.00	$ 166,730.00		$ -166,730.00
Operating Transfers To Other Funds	-162,638.00	-166,730.00		166,730.00
Total Other Financing Sources (Uses)	$ 0.00	$ 0.00		$ 0.00
Net Change in Fund Balances	$ -446,054.34	$ -458,267.84	$ -500,161.49	$ -41,893.65
Fund Balances - Beginning	1,943,578.58	1,943,578.58	1,851,170.70	-92,407.88
Adjustments	16,111.81	-4,626.86		4,626.86
Fund Balances - Ending	$ 1,513,636.05	$ 1,480,683.88	$ 1,351,009.21	$ -129,674.67

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include actual revenues ($233,563.67) or expenditures ($244,774.24) of the various principal accounts.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

WHEELER COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2012

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS-THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD	
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A	(2)	
National School Lunch Program	*	10.555	N/A	$ 578,800.01	(1)
Total U. S. Department of Agriculture				$ 578,800.01	
Education, U. S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States	*	84.027	N/A	$ 165,924.63	
Preschool Grants	*	84.173	N/A	7,922.00	
Total Special Education Cluster				$ 173,846.63	
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
Title I Grants to Local Educational Agencies		84.010	N/A	$ 502,437.11	
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	$ 20,466.00	
Education Jobs Fund		84.410	N/A	2,473.00	
Improving Teacher Quality State Grants		84.367	N/A	78,964.95	
Migrant Education - State Grant Program		84.011	N/A	14,115.00	
Rural Education		84.358	N/A	22,668.00	
Total Other Programs				$ 138,686.95	
Total U. S. Department of Education				$ 814,970.69	
Health and Human Services, U. S. Department of					
Child Care and Development Fund Cluster					
Pass-Through From Bright From the Start:					
Georgia Department of Early Care and Learning					
ARRA - Child Care and Development Block Grant		93.713	N/A	$ 300.00	
Total Expenditures of Federal Awards				$ 1,394,070.70	

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of $25,956.18.
(2) Expenditures for the funds earned on the School Breakfast Program ($145,948.44) were not maintained separately and are included in the 2012 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Wheeler County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

WHEELER COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2012

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES GENERAL FUND	CAPITAL PROJECTS FUND	TOTAL
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	$ 244,353.50		$ 244,353.50
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	289,302.00		289,302.00
Kindergarten Program - Early Intervention Program	20,761.00		20,761.00
Primary Grades (1-3) Program	637,784.00		637,784.00
Primary Grades - Early Intervention (1-3) Program	83,457.00		83,457.00
Upper Elementary Grades (4-5) Program	250,438.00		250,438.00
Upper Elementary Grades - Early Intervention (4-5) Program	132,208.00		132,208.00
Middle School (6-8) Program	417,909.00		417,909.00
High School General Education (9-12) Program	394,408.00		394,408.00
Vocational Laboratory (9-12) Program	164,873.00		164,873.00
Students with Disabilities	531,205.00		531,205.00
Gifted Student - Category VI	329,782.00		329,782.00
Remedial Education Program	77,958.00		77,958.00
Alternative Education Program	35,863.00		35,863.00
Media Center Program	93,967.00		93,967.00
20 Days Additional Instruction	26,805.00		26,805.00
Staff and Professional Development	20,380.00		20,380.00
Indirect Cost			
Central Administration	302,331.00		302,331.00
School Administration	226,523.00		226,523.00
Facility Maintenance and Operations	247,779.00		247,779.00
Categorical Grants			
Pupil Transportation			
Regular	207,464.00		207,464.00
Education Equalization Funding Grant	571,516.00		571,516.00
Food Services	16,356.00		16,356.00
Nursing Services	32,646.00		32,646.00
Other State Programs			
Amended Formula Adjustment	-734,195.00		-734,195.00
Dual Enrollment Funding	1,363.00		1,363.00
Health Insurance	661,300.00		661,300.00
Preschool Handicapped Program	13,774.00		13,774.00
Pupil Transportation - State Bonds	76,219.50		76,219.50
Virtual Schools Grant	425.00		425.00
Vocational Education	27,893.00		27,893.00
Georgia State Financing and Investment			
Commission			
Reimbursement on Construction Projects		$ 41,703.00	41,703.00
Office of the State Treasurer			
Public School Employees' Retirement	10,960.00		10,960.00
	$ 5,413,808.00	$ 41,703.00	$ 5,455,511.00

See notes to the basic financial statements.

WHEELER COUNTY BOARD OF EDUCATION
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
YEAR ENDED JUNE 30, 2012

SCHEDULE "4"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
Remodeling, renovating, School improving, furnishing and equipping existing School District facilities, including classrooms, instructional areas, support space, physical education and athletic facilities and grounds, purchase or construction of a storage facility, acquiring any necessary personal property, including computers and other technology, purchase of school buses and paying expenses incident thereto.	$ 1,950,000.00	$ 1,970,956.30	$ 89,773.56	$ 1,881,182.74			June 30, 2013
Adding to, renovating, repairing, improving and equipping the existing schools and facilities including, but not limited to, vocational/agricultural facilities, gymnasiums, HVAC and physical education and athletic facilities; acquiring miscellaneous new equipment, fixtures and furnishings for the School District, including textbooks, band instruments, computer technology equipment and software, interactive boards, safety and security technology, food service equipment, school buses and other vehicles; acquiring real property; and acquiring any capital property; and acquiring any capital property necessary or desirable for the foregoing purposes both real and personal.	2,700,000.00	2,700,000.00	1,738,184.60	0.00			June 30, 2017
	$ 4,650,000.00	$ 4,670,956.30	$ 1,827,958.16	$ 1,881,182.74			

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Wheeler County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

WHEELER COUNTY BOARD OF EDUCATION
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
ALLOTMENTS AND EXPENDITURES - BY PROGRAM
YEAR ENDED JUNE 30, 2012

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2)	ELIGIBLE QBE PROGRAM COSTS SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	$ 322,376.00	$ 315,916.79	$ 6,200.98	$ 322,117.77
Kindergarten Program-Early Intervention Program	24,491.00	21,735.23	1,563.64	23,298.87
Primary Grades (1-3) Program	722,540.00	805,980.16	20,730.83	826,710.99
Primary Grades-Early Intervention (1-3) Program	89,474.00	57,725.95	2,846.89	60,572.84
Upper Elementary Grades (4-5) Program	275,813.00	260,618.56	13,855.23	274,473.79
Upper Elementary Grades-Early Intervention (4-5) Program	150,570.00	75,637.24	4,522.72	80,159.96
Middle School (6-8) Program	472,296.00	735,365.53	25,895.31	761,260.84
High School General Education (9-12) Program	445,981.00	809,141.31	51,072.78	860,214.09
Vocational Laboratory (9-12) Program	184,602.00	148,649.97	23,361.10	172,011.07
Students with Disabilities	624,502.00			
Category I		35,661.63	550.00	36,211.63
Category II		157,726.30	5,262.29	162,988.59
Category III		342,346.03	4,310.00	346,656.03
Category IV		82,299.93	1,240.00	83,539.93
Category V		122,518.46	1,840.00	124,358.46
Gifted Student - Category VI	351,879.00	131,830.24	5,195.68	137,025.92
Remedial Education Program	93,449.00	86,512.02		86,512.02
Alternative Education Program	40,270.00	69,744.46		69,744.46
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	$ 3,798,243.00	$ 4,259,409.81	$ 168,447.45	$ 4,427,857.26
Media Center Program	105,549.00	133,860.02	6,412.15	140,272.17
Staff and Professional Development	22,966.00		8,823.62	8,823.62
TOTAL QBE FORMULA FUNDS	$ 3,926,758.00	$ 4,393,269.83	$ 183,683.22	$ 4,576,953.05

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

August 26, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Wheeler County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wheeler County Board of Education as of and for the year ended June 30, 2012, which collectively comprise Wheeler County Board of Education's basic financial statements and have issued our report thereon dated August 26, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of Wheeler County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Wheeler County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Wheeler County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Wheeler County Board of Education's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses and therefore, there can be no assurances that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal* control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider item FS-7531-12-01 in the accompanying Schedule of Findings and Questioned Costs to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wheeler County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters that we have reported to management of Wheeler County Board of Education in a separate letter dated August 26, 2013.

Wheeler County Board of Education's response to the finding identified in our audit is described in the accompanying Schedule of Management's Responses. We did not audit Wheeler County Board of Education's response and, accordingly, we express no opinion on the response.

This report is intended solely for the information and use of the management, members of the Wheeler County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012YB-41

DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

August 26, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Wheeler County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ladies and Gentlemen:

Compliance

We have audited Wheeler County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012. Wheeler County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of Wheeler County Board of Education's management. Our responsibility is to express an opinion on Wheeler County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Wheeler County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Wheeler County Board of Education's compliance with those requirements.

In our opinion, the Wheeler County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as items FA-7531-12-01 and FA-7531-12-02.

Internal Control Over Compliance

Management of Wheeler County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered Wheeler County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Wheeler County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies as described in the accompanying Schedule of Findings and Questioned Costs as items FA-7531-12-01 and FA-7531-12-02. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Wheeler County Board of Education's responses to the findings identified in our audit are described in the accompanying Schedule of Management's Responses. We did not audit Wheeler County Board of Education's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, members of the Wheeler County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



Greg S. Griffin
State Auditor

GSG:as
2012SA-40

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

WHEELER COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2012

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

FA-7531-07-01	Further Action Not Warranted
FA-7531-07-02	Further Action Not Warranted
FA-7531-07-04	Further Action Not Warranted
FA-7531-08-01	Partially Resolved - See Corrective Action/Responses
FA-7531-08-02	Partially Resolved - See Corrective Action/Responses
FA-7531-10-01	Partially Resolved - See Corrective Action/Responses
FA-7531-11-01	Partially Resolved - See Corrective Action/Responses
FA-7531-11-02	Previously Reported Corrective Action Implemented

CORRECTIVE ACTION/RESPONSES

ACTIVITIES ALLOWED OR UNALLOWED
ALLOWABLE COSTS/COST PRINCIPLES
Inadequate Internal Control Procedures
U. S. Department of Education
Safe Schools/Healthy Students Initiative (CFDA 84.184)
Through Georgia Department of Education
Twenty-First Century Community Learning Centers (CFDA 84.287)
Finding Control Number: FA-7531-08-01

The Twenty-First Century portion for this finding has been resolved. We have followed our accounting procedures and these should clear in any future program. We are waiting for further instructions from the U. S. Department of Education regarding possible actions to be taken.

ALLOWABLE COSTS/COST PRINCIPLES
Excessive and Unsupported Compensation
U. S. Department of Education
Safe Schools/Healthy Students Initiative (CFDA 84.184)
Through Georgia Department of Education
Twenty-First Century Community Learning Centers (CFDA 84.287)
Finding Control Number: FA-7531-08-02

The Twenty-First Century portion for this finding has been resolved. The new accounting procedures have been implemented and there should not be any further findings. We are waiting for instructions from the U. S. Department of Education regarding possible action request.

WHEELER COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2012

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

CORRECTIVE ACTION/RESPONSES

ACTIVITIES ALLOWED OR UNALLOWED
ALLOWABLE COSTS/COST PRINCIPLES
PROGRAM INCOME
Improper Accounting for Banquet Activities
U. S. Department of Agriculture
Through Georgia Department of Education
Child Nutrition Cluster (CFDA 10.553 and 10.555)
Questioned Cost: $17,772.53
Finding Control Number: FA-7531-10-01

We will still be under the Banquet activity funding for fiscal year 2012 and this finding will remain unresolved until fiscal year 2013. It should clear in fiscal year 2013 audit.

ACTIVITIES ALLOWED OR UNALLOWED
ALLOWABLE COSTS/COST PRINCIPLES
PROGRAM INCOME
Improper Accounting for Banquet Activities
U. S. Department of Agriculture
Through Georgia Department of Education
Child Nutrition Cluster (CFDA 10.553 and 10.555)
Questioned Cost: $13,891.52
Finding Control Number: FA-7531-11-01

We will still be under the Banquet activity funding for fiscal year 2012 and this finding will remain unresolved until fiscal year 2013. It should clear in fiscal year 2013 audit.

SECTION IV

FINDINGS AND QUESTIONED COSTS

WHEELER COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2012

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information — Unqualified

Internal control over financial reporting:
- Material weakness identified? — Yes
- Significant deficiency identified? — None Reported

Noncompliance material to financial statements noted: — No

Federal Awards

Internal Control over major programs:
- Material weakness identified? — No
- Significant deficiencies identified? — Yes

Type of auditor's report issued on compliance for major programs:
All major programs — Unqualified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)? — Yes

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs: $300,000.00

Auditee qualified as low-risk auditee? — No

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

BUDGET PREPARATION/EXECUTION
Deficit Fund Balance
Material Weakness
Finding Control Number: FS-7531-12-01

Condition:
The Debt Service Fund reported a deficit fund balance.

Criteria:
Chapter 25, *Governmental Fund Deficits* of the Financial Management for Georgia Local Units of Administration states in part: "The seriousness of fund balance deficits cannot be overstated. The Georgia Department of Education requires those LUAs with deficit governmental fund balances to meet certain reporting requirements."

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Questioned Cost:
N/A

Information:
The School District's Debt Service Fund reported a deficit fund balance of $22,710.19.

Cause:
The School District incurred expenditures in excess of revenues during the year under review in the Debt Service Fund.

Effect:
A financial statement irregularity in accordance with the Official Code of Georgia Annotated §20-2-67.

Recommendation:
The School District should establish policies and procedures designed to ensure expenditures do not exceed available resources, so that in future periods the School District does not report a deficit fund balance.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

ACTIVITIES ALLOWED OR UNALLOWED
ALLOWABLE COSTS/COST PRINCIPLES
PROGRAM INCOME
Improper Accounting for Banquet Activities
Significant Deficiency
Nonmaterial Noncompliance
U. S. Department of Agriculture
Through Georgia Department of Education
Child Nutrition Cluster (CFDA 10.553 and 10.555)
Finding Control Number: FA-7531-12-01

Condition:
This is a repeat finding (FA-7531-11-01 and FA-7531-10-01) from fiscal years ended June 30, 2011, and June 30, 2010, respectively. The School Food Service Program did not have controls in place to adequately account for and operate a banquet related activity according to Federal and State guidelines. This activity was not maintained on the School District's accounting records.

Criteria:
Provisions of the OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments,* require that "to be allowable under Federal awards, cost must be... authorized or not prohibited under state or local laws or regulations and supported by underlying documentation".

7 CFR Part 210.14(a) requires that "Revenues received by the nonprofit school food service be used only for the operation or improvement of such food service..." Additionally, regulations require that "Expenditures of nonprofit school food service revenues shall be in accordance with the financial management system established by the State Agency under 210.19(a)(2) of this part."

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Georgia Department of Education *School Nutrition Financial Management System Criteria and Procedure No: FM-01-01* states in part:

- "If a School Food Authority (SFA) decides to cater food services, it is recommended they consider three goals:
  1. To provide a service to the School District,
  2. to generate revenue over expenditures that can be used to enhance the SFA's non-profit school food service program, and
  3. to promote positive public relations between the School Nutrition Program (SNP), the school community and school-related organizations.

- Criteria and/or Procedures -
  - A separate bank account must be used for the catering account. This account will track expenditures and income separately so that associated expenses and revenues of catering are purged from costs attributable to the school nutrition program and so potential and actual revenues may be tracked.
  - The full cost of all catering functions must be identified and recovered including clearly identifiable costs of food, labor, small and large equipment, and supplies and indirect costs.
  - Co-mingling of labor or food costs must be minimized in an effort to separate the two activities as much as possible.
  - Any payment due to a school nutrition program employee for work performed, including catering functions, must be processed through the payroll department, so that the appropriate withholdings are made and the gross income earned is recorded and reported correctly. Time records must be available to demonstrate that the SNP has not compensated employees for work done on catering functions.
  - Calculate the cost of all food and supplies used; be sure to include the cost of packaging used for catered items. Foods used for catering events should be ordered and inventoried separately from foods used for the service of reimbursable meals and should NOT be reported on the School Nutrition Form DE 106 Financial Data.
  - Purchase orders must reflect applicable purchase of goods, time sheets must reflect applicable personnel charges and invoices must reflect charges for events; these expenditures and revenue will be tracked in the appropriate accounts in the catering fund.
  - USDA commodities can only be used (1) when the full cost of commodities are recovered and accrue back to the nonprofit school nutrition account and (2) when students are the primary beneficiaries of the food service."

Questioned Cost:

N/A

Information:

The School Food Service (SFS) Program's management and personnel failed to report banquet activity in accordance with Federal and State regulations. The following deficiencies were noted:

- The School Food Service Banquet bank account was closed in the prior fiscal year 2011; however, it appears banquets are still being catered.
- A separate fund was not used to track income and expenditures from costs attributable to the school nutrition program as required.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

- An ineffective control environment exists for banquet activities. Control deficiencies include not having a catering policy in place, no limits of authority, inadequate separation of duties, lack of review and or verification of transactions, and lack of supporting documentation.
- During the current fiscal year, expenditures for banquet food supplies in the amount of $1,605.01 were paid from School Activity Accounts and were not clearly identifiable.
- Compensation payments in the amount of $360.00 were paid directly to the lunchroom workers for preparing food at banquets from the School Activity Accounts. Payroll taxes were not withheld by the organization for these payments.
- SFS employees used SFS equipment and facilities to cater events for this organization.
- Documentation provided by the organization did not reveal any labor, equipment, supply or indirect cost reimbursements to the School Food Service Program. The full cost of the catering was not identifiable.

Cause:
These deficiencies were a result of the School District's failure to properly manage the Child Nutrition Program and to ensure that activities and expenditures related to this program were allowable.

Effect:
The School District's failure to ensure the program was properly managed resulted in unallowable, inappropriate usage of Child Nutrition Program resources, lost program revenue and noncompliance with the requirements of this Federal Program.

Recommendations:
The School District should take the necessary steps to ensure that current catering service practices cease. If management decides to continue catering services they should implement procedures to ensure this activity is recorded on the School District's general ledger and that, in line with Federal regulations, the Georgia Department of Education *School Nutrition Financial Management System Criteria and Procedure No: FM-01-01* is followed. In addition, the School District should monitor the Child Nutrition Program to ensure employees are not involved in activities that conflict with this Federal Program and that all salaries charged to the Child Nutrition Program are commensurate with actual time devoted to the program. The Georgia Department of Education should further review this matter to determine if a reclaim of funds is necessary.

PROGRAM INCOME
Improper Accounting for Program Income
Significant Deficiency
Nonmaterial Noncompliance
U. S. Department of Agriculture
Through Georgia Department of Education
Child Nutrition Cluster (CFDA 10.553 and 10.555)
Finding Control Number: FA-7531-12-02

Condition:
The School District did not have controls in place to adequately account for program income related to supplemental sales for the Child Nutrition Cluster (CFDA 10.553 and 10.555) according to Federal guidelines.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Criteria:

7 CFR Part 210.14(f)(3) requires that "All revenue from the sale of non-program foods shall accrue to the non-profit school food service account of a participating school food authority."

7 CFR Part 210.14(c) states in regard to financial assurances, "The school food authority shall meet the requirements of the State agency for compliance with §210.19(a) including any separation of records of nonprofit school food service from records of any other food service which may be operated by the school food authority."

7 CFR Part 210.19(a)(2) states in regard to assurance of compliance for finances, "Each State agency shall ensure that school food authorities comply with the requirements to account for all revenues and expenditures of their nonprofit school food service."

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance transactions are processed according to established procedures.

Questioned Cost:

N/A

Information:

A review of the School District's procedures for supplemental sales related to the Child Nutrition Cluster revealed the following deficiencies:

- There were no formal policies or procedures established for recording supplemental sales. The procedures utilized for recording these sales such as pizza and ice cream were inadequate.
- Processes for meal and supplemental sales lacked adequate separation of duties. The cash receipts and deposit preparation functions were not separated from the record keeping function.
- There were inconsistent and incomplete records maintained for supplemental sales entered into the lunchroom point of sale system. Supporting documentation lacked detail such as date of sale, type and number of items sold and monies collected. The sales reports also lacked preparer and reviewer signatures.
- Revenue transactions were not entered on the general ledger on a timely basis.
- There were no procedures in place for the reconciliation of cash collected and deposited to the actual number of items sold:
  - The monies collected from supplemental sales other than pizza were not counted or verified by two School Food Service (SFS) personnel, but rather taken from the lunchroom to the board office and counted by the SFS Bookkeeper.
  - Monies collected for pizza sales were maintained separately. The number of items sold and amounts collected were not recorded at the time of these transactions. The money was just collected and put into a money bag for the SFS Director.
  - Monies collected for pizza sales were not deposited on a timely basis. During a sixteen week time frame there were only two pizza sale deposits ($1,500.00 and $1,931.28). Rather than depositing these funds daily with other lunch sales, the currency was exchanged for large bills at the bank and maintained in the SFS Director's unlocked desk drawer.
- The pizzas were purchased from the vendor with cash and these expenditures were never recorded on the general ledger.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Cause:

These deficiencies were a result of the School District's failure to properly manage and account for supplemental sales related to the Child Nutrition Cluster.

Effect:

Failure to reconcile the cash collected and deposited to the actual number of items sold and deposited for all program income, in a timely manner, could result in misstatements to the financial statements, including misstatements due to fraud. The School District's failure to ensure program income, including supplemental sales, was properly managed, documented and maintained resulted in undocumented usage of Child Nutrition Program resources, noncompliance with the requirements of this Federal Program and possible lost program revenue.

Recommendations:

The School District should implement procedures to ensure that all activity related to supplemental sales is recorded on the School District's general ledger and that, in line with Federal regulations, the activity is adequately supported by underlying documentation. Cash collection procedures should be implemented to ensure that all cash is properly accounted for and reconciled to the number of items sold. All monies collected should be deposited on a timely basis. The School District should implement procedures to ensure the key accounting functions of custody, record keeping and authorization are separated and/or utilize management oversight for these incompatible activities. In addition, management should properly monitor this activity to demonstrate accountability and safeguard the assets generated therein.

SECTION V

MANAGEMENT'S RESPONSES

WHEELER COUNTY BOARD OF EDUCATION
SCHEDULE OF MANAGEMENT'S RESPONSES
YEAR ENDED JUNE 30, 2012

Finding Control Number: FS-7531-12-01

We concur with this finding. Necessary steps have been taken to ensure that this does not occur again. This finding should be cleared in fiscal year 2013, year ending June 30, 2013.

Finding Control Number: FA-7531-12-01

We concur with this finding. The Banquet Bank Account was closed and there should be no more activities for this program. This finding has been addressed and will be cleared in fiscal year 2013, year ending June 30, 2013.

Finding Control Number: FA-7531-12-02

We concur with this finding. The Food Service Director and Food Service Bookkeeper have taken steps to correct the transactions for supplemental sales. The cash receipts and deposits preparation functions are separated from the record keeping function. Steps are in place to maintain consistent records for the supplemental sales. The sales report is prepared and reviewed by proper staff and signatures are affixed to documents. This finding should be cleared in fiscal year 2013, year ending June 30, 2013.

Contact Person: Helen Nunn, Bookkeeper/Finance
Telephone: (912) 568-7198
Fax: (912) 568-1985
Email: hnunn@wheeler.k12.ga.us